CERTIFICATION OF ENROLLMENT

SUBSTITUTE HOUSE BILL 1257

55th Legislature 1997 Regular Session

Passed by the House April 19, 1997 CERTIFICATE Yeas 89 Nays 0 I, Timothy A. Martin, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is SUBSTITUTE HOUSE Speaker of the BILL 1257 as passed by the House of Representatives and the Senate on the House of Representatives dates hereon set forth. Passed by the Senate April 11, 1997 Yeas 44 Nays 0 President of the Senate Chief Clerk Approved FILED

Governor of the State of Washington

Secretary of State

State of Washington

SUBSTITUTE HOUSE BILL 1257

Passed Legislature - 1997 Regular Session

AS AMENDED BY THE SENATE

State of Washington

55th Legislature

1997 Regular Session

By House Committee on Finance (originally sponsored by Representatives DeBolt, Alexander, Pennington, Sheldon, Kessler, Poulsen, McMorris, Mielke, Van Luven, Grant, Crouse, Mastin, Doumit and Hatfield)

Read first time 03/10/97.

- 1 AN ACT Relating to the taxation of coal-fired thermal electric 2 generating facilities placed in operation before July 1, 1975; amending 3 RCW 43.79A.040 and 80.04.130; adding new sections to chapter 82.08 RCW; 4 adding new sections to chapter 82.12 RCW; adding new sections to chapter 82.32 RCW; adding a new section to chapter 70.94 RCW; adding a 5 new section to chapter 84.36 RCW; adding a new section to chapter 50.12 6 7 RCW; creating new sections; providing an expiration date; and declaring 8 an emergency.
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 10 <u>NEW SECTION.</u> **Sec. 1.** (1) The legislature finds that:
- 11 (a) Thermal electric generation facilities play an important role 12 in providing jobs for residents of the communities where such plants
- 13 are located; and
- 14 (b) Taxes paid by thermal electric generation facilities help to 15 support schools and local and state government operations.
- 16 (2) It is the intent of the legislature to assist thermal electric
- 17 generation facilities placed in operation after December 31, 1969, and
- 18 before July 1, 1975, to update their air pollution control equipment
- 19 and abate pollution by extending certain tax exemptions and credits so

- 1 that such plants may continue to play a long-term vital economic role
- 2 in the communities where they are located.
- 3 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 82.08 RCW 4 to read as follows:
- 5 (1) For the purposes of this section, "air pollution control 6 facilities" mean any treatment works, control devices and disposal
- 7 systems, machinery, equipment, structures, property, property
- 8 improvements, and accessories, that are installed or acquired for the
- 9 primary purpose of reducing, controlling, or disposing of industrial
- 10 waste that, if released to the outdoor atmosphere, could cause air
- 11 pollution, or that are required to meet regulatory requirements
- 12 applicable to their construction, installation, or operation.
- 13 (2) The tax levied by RCW 82.08.020 does not apply to:
- 14 (a) Sales of tangible personal property to a light and power
- 15 business, as defined in RCW 82.16.010, for construction or installation
- 16 of air pollution control facilities at a thermal electric generation
- 17 facility; or
- 18 (b) Sales of, cost of, or charges made for labor and services
- 19 performed in respect to the construction or installation of air
- 20 pollution control facilities.
- 21 (3) The exemption provided under this section applies only to
- 22 sales, costs, or charges:
- 23 (a) Incurred for air pollution control facilities constructed or
- 24 installed after the effective date of this act and used in a thermal
- 25 electric generation facility placed in operation after December 31,
- 26 1969, and before July 1, 1975;
- 27 (b) If the air pollution control facilities are constructed or
- 28 installed to meet applicable regulatory requirements established under
- 29 state or federal law, including the Washington clean air act, chapter
- 30 70.94 RCW; and
- 31 (c) For which the purchaser provides the seller with an exemption
- 32 certificate, signed by the purchaser or purchaser's agent, that
- 33 includes a description of items or services for which payment is made,
- 34 the amount of the payment, and such additional information as the
- 35 department reasonably may require.
- 36 (4) This section does not apply to sales of tangible personal
- 37 property purchased or to sales of, costs of, or charges made for labor

1 and services used for maintenance or repairs of pollution control 2 equipment.

(5) If production of electricity at a thermal electric generation facility for any calendar year after 2002 and before 2023 falls below a twenty percent annual capacity factor for the generation facility, all or a portion of the tax previously exempted under this section in respect to construction or installation of air pollution control facilities at the generation facility shall be due as follows:

9		Portion of previously
10	Year event occurs	exempted tax due
11	2003	100%
12	2004	95%
13	2005	90%
14	2006	85%
15	2007	80%
16	2008	75%
17	2009	70%
18	2010	65%
19	2011	60%
20	2012	55%
21	2013	50%
22	2014	45%
23	2015	40%
24	2016	35%
25	2017	30%
26	2018	25%
27	2019	20%
28	2020	15%
29	2021	10%
30	2022	5%
31	2023	0%

32 (6) Section 12 of this act applies to this section.

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NEW SECTION. Sec. 3. A new section is added to chapter 82.12 RCW to read as follows:

^{35 (1)} For the purposes of this section, "air pollution control 36 facilities" mean any treatment works, control devices and disposal 37 systems, machinery, equipment, structures, property, property

- 1 improvements, and accessories, that are installed or acquired for the
- 2 primary purpose of reducing, controlling, or disposing of industrial
- 3 waste that, if released to the outdoor atmosphere, could cause air
- 4 pollution, or that are required to meet regulatory requirements
- 5 applicable to their construction, installation, or operation.
- 6 (2) The provisions of this chapter do not apply in respect to the
- 7 use of air pollution control facilities installed and used by a light
- 8 and power business, as defined in RCW 82.16.010, in generating electric
- 9 power.
- 10 (3) The exemption provided under this section applies only to air
- 11 pollution control facilities that are:
- 12 (a) Constructed or installed after the effective date of this act
- 13 and used in a thermal electric generation facility placed in operation
- 14 after December 31, 1969, and before July 1, 1975; and
- 15 (b) Constructed or installed to meet applicable regulatory
- 16 requirements established under state or federal law, including the
- 17 Washington clean air act, chapter 70.94 RCW.
- 18 (4) This section does not apply to the use of tangible personal
- 19 property for maintenance or repairs of the pollution control equipment.
- 20 (5) If production of electricity at a thermal electric generation
- 21 facility for any calendar year after 2002 and before 2023 falls below
- 22 a twenty percent annual capacity factor for the generation facility,
- 23 all or a portion of the tax previously exempted under this section in
- 24 respect to construction or installation of air pollution control
- 25 facilities at the generation facility shall be due according to the
- 26 schedule provided in section 2(5) of this act.
- 27 (6) Section 12 of this act applies to this section.
- NEW SECTION. Sec. 4. A new section is added to chapter 82.08 RCW
- 29 to read as follows:
- 30 (1) For the purposes of this section:
- 31 (a) "Air pollution control facilities" means any treatment works,
- 32 control devices and disposal systems, machinery, equipment, structure,
- 33 property, property improvements, and accessories, that are installed or
- 34 acquired for the primary purpose of reducing, controlling, or disposing
- 35 of industrial waste that, if released to the outdoor atmosphere, could
- 36 cause air pollution, or that are required to meet regulatory
- 37 requirements applicable to their construction, installation, or
- 38 operation; and

- 1 (b) "Generation facility" means a coal-fired thermal electric 2 generation facility placed in operation after December 3, 1969, and 3 before July 1, 1975.
- 4 (2) Beginning January 1, 1999, the tax levied by RCW 82.08.020 does 5 not apply to sales of coal used to generate electric power at a 6 generation facility operated by a business if the following conditions 7 are met:
- 8 (a) The owners must make an application to the department of 9 revenue for a tax exemption;
- 10 (b) The owners must make a demonstration to the department of ecology that the owners have made reasonable initial progress to 12 install air pollution control facilities to meet applicable regulatory 13 requirements established under state or federal law, including the 14 Washington clean air act, chapter 70.94 RCW;
- 15 (c) Continued progress must be made on the development of air 16 pollution control facilities to meet the requirements of the permit; 17 and
- 18 (d) The generation facility must emit no more than ten thousand 19 tons of sulfur dioxide during a previous consecutive twelve-month 20 period.
- (3) During a consecutive twelve-month period, if the generation 21 facility is found to be in violation of excessive sulfur dioxide 22 emissions from a regional air pollution control authority or the 23 24 department of ecology, the department of ecology shall notify the 25 department of revenue and the owners of the generation facility shall 26 lose their tax exemption under this section. The owners of a 27 generation facility may reapply for the tax exemption when they have once again met the conditions of subsection (2)(d) of this section. 28
 - (4) Section 12 of this act applies to this section.

- NEW SECTION. Sec. 5. A new section is added to chapter 82.08 RCW to read as follows:
- Any business that has received a tax exemption under section 4 of this act forfeits the exemption if, except for reasons or factors beyond the control of the owners or operator of the thermal electric generation facility, less than seventy percent of the coal consumed at the thermal electric generation facility during the previous calendar year was produced by a mine located in the same county as the facility or in a county contiguous to the county. The department of revenue may

- 1 reinstate the exemption under section 4 of this act when the owners
- 2 provide documentation that the seventy-percent requirement has been met
- 3 during a subsequent calendar year. The definitions in section 4 of
- 4 this act apply to this section.
- 5 <u>NEW SECTION.</u> **Sec. 6.** A new section is added to chapter 82.12 RCW 6 to read as follows:
 - (1) For the purposes of this section:
- 8 (a) "Air pollution control facilities" means any treatment works,
- 9 control devices and disposal systems, machinery, equipment, structure,
- 10 property, property improvements, and accessories, that are installed or
- 11 acquired for the primary purpose of reducing, controlling, or disposing
- 12 of industrial waste that, if released to the outdoor atmosphere, could
- 13 cause air pollution, or that are required to meet regulatory
- 14 requirements applicable to their construction, installation, or
- 15 operation; and

- 16 (b) "Generation facility" means a coal-fired thermal electric
- 17 generation facility placed in operation after December 3, 1969, and
- 18 before July 1, 1975.
- 19 (2) Beginning January 1, 1999, the provisions of this chapter do
- 20 not apply in respect to the use of coal to generate electric power at
- 21 a generation facility operated by a business if the following
- 22 conditions are met:
- 23 (a) The owners must make an application to the department of
- 24 revenue for a tax exemption;
- 25 (b) The owners must make a demonstration to the department of
- 26 ecology that the owners have made reasonable initial progress to
- 27 install air pollution control facilities to meet applicable regulatory
- 28 requirements established under state or federal law, including the
- 29 Washington clean air act, chapter 70.94 RCW;
- 30 (c) Continued progress must be made on the development of air
- 31 pollution control facilities to meet the requirements of the permit;
- 32 and
- 33 (d) The generation facility must emit no more than ten thousand
- 34 tons of sulfur dioxide during a previous consecutive twelve-month
- 35 period.
- 36 (3) During a consecutive twelve-month period, if the generation
- 37 facility is found to be in violation of excessive sulfur dioxide
- 38 emissions from a regional air pollution control authority or the

- 1 department of ecology, the department of ecology shall notify the
- 2 department of revenue and the owners of the generation facility shall
- 3 lose their tax exemption under this section. The owners of a
- 4 generation facility may reapply for the tax exemption when they have
- 5 once again met the conditions of subsection (2)(d) of this section.
- 6 (4) Section 12 of this act applies to this section.
- 7 NEW SECTION. Sec. 7. A new section is added to chapter 82.12 RCW
- 8 to read as follows:
- 9 Any business that has received a tax exemption under section 6 of
- 10 this act forfeits the exemption if, except for reasons or factors
- 11 beyond the control of the owners or operator of the thermal electric
- 12 generation facility, less than seventy percent of the coal consumed at
- 13 the thermal electric generation facility during the previous calendar
- 14 year was produced by a mine located in the same county as the facility
- 15 or in a county contiguous to the county. The department of revenue may
- 16 reinstate the exemption under section 6 of this act when the owners
- 17 provide documentation that the seventy-percent requirement has been met
- 18 during a subsequent calendar year. The definitions in section 6 of
- 19 this act apply to this section.
- 20 **Sec. 8.** RCW 43.79A.040 and 1996 c 253 s 409 are each amended to
- 21 read as follows:
- 22 (1) Money in the treasurer's trust fund may be deposited, invested
- 23 and reinvested by the state treasurer in accordance with RCW 43.84.080
- 24 in the same manner and to the same extent as if the money were in the
- 25 state treasury.
- 26 (2) All income received from investment of the treasurer's trust
- 27 fund shall be set aside in an account in the treasury trust fund to be
- 28 known as the investment income account.
- 29 (3) The investment income account may be utilized for the payment
- 30 of purchased banking services on behalf of treasurer's trust funds
- 31 including, but not limited to, depository, safekeeping, and
- 32 disbursement functions for the state treasurer or affected state
- 33 agencies. The investment income account is subject in all respects to
- 34 chapter 43.88 RCW, but no appropriation is required for payments to
- 35 financial institutions. Payments shall occur prior to distribution of
- 36 earnings set forth in subsection (4) of this section.

- 1 (4)(a) Monthly, the state treasurer shall distribute the earnings 2 credited to the investment income account to the state general fund 3 except under (b) and (c) of this subsection.
- 4 following accounts and funds shall receive their 5 proportionate share of earnings based upon each account's or fund's average daily balance for the period: The agricultural local fund, the 6 7 Indian scholarship endowment American fund, the Washington 8 international exchange scholarship endowment fund, the energy account, 9 the fair fund, the game farm alternative account, the grain inspection 10 revolving fund, the rural rehabilitation account, ((and)) the selfinsurance revolving fund, and the sulfur dioxide abatement account. 11 However, the earnings to be distributed shall first be reduced by the 12 13 allocation to the state treasurer's service fund pursuant to RCW
- 15 (c) The following accounts and funds shall receive eighty percent 16 of their proportionate share of earnings based upon each account's or 17 fund's average daily balance for the period: The advanced right of way 18 revolving fund, the federal narcotics asset forfeitures account, the 19 high occupancy vehicle account, and the local rail service assistance 20 account.
- 21 (5) In conformance with Article II, section 37 of the state 22 Constitution, no trust accounts or funds shall be allocated earnings 23 without the specific affirmative directive of this section.
- NEW SECTION. Sec. 9. A new section is added to chapter 82.32 RCW to read as follows:
- An amount equal to all sales and use taxes paid under chapters 82.08, 82.12, and 82.14 RCW, that were obtained from the sales of coal to, or use of coal by, a business for use at a generation facility, and that meet the requirements of section 10 of this act, shall be deposited in the sulfur dioxide abatement account under section 10 of this act.
- NEW SECTION. **Sec. 10.** A new section is added to chapter 70.94 RCW to read as follows:
- 34 (1) The sulfur dioxide abatement account is created. All receipts 35 from subsection (2) of this section must be deposited in the account. 36 Expenditures in the account may be used only for the purposes of 37 subsection (3) of this section. Only the director of revenue or the

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director's designee may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

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4 (2) Upon application by the owners of a generation facility, the 5 department of ecology shall make a determination of whether the owners are making initial progress in the construction of air pollution 6 7 control facilities. Evidence of initial progress may include, but is 8 limited to, engineering work, agreements to proceed with 9 construction, contracts to purchase, or contracts for construction of 10 air pollution control facilities. However, if the owners' progress is impeded due to actions caused by regulatory delays or by defensive 11 litigation, certification of initial progress may not be withheld. 12

Upon certification of initial progress by the department of ecology and after January 1, 1999, an amount equal to all sales and use taxes paid under chapters 82.08, 82.12, and 82.14 RCW, that were obtained from the sales of coal to, or use of coal by, a business for use at a generation facility shall be deposited in the account under section 9 of this act.

19 By June 1st of each year during construction of the air pollution 20 control facilities and during the verification period required in sections 4(2)(d) and 6(2)(d) of this act, the department of ecology 21 shall make an assessment regarding the continued progress of the 22 pollution control facilities. Evidence of continued progress may 23 24 include, but is not limited to, acquisition of construction material, 25 visible progress on construction, or other actions that have occurred 26 that would verify progress under general construction time tables. The 27 treasurer shall continue to deposit an amount equal to the tax revenues to the sulfur dioxide abatement account unless the department of 28 29 ecology fails to certify that reasonable progress has been made during 30 the previous year. The operator of a generation facility shall file documentation accompanying its combined monthly excise tax return that 31 identifies all sales and use tax payments made by the owners for coal 32 33 used at the generation facility during the reporting period.

(3) When a generation facility emits no more than ten thousand tons of sulfur dioxide during a consecutive twelve-month period, the department of ecology shall certify this to the department of revenue and the state treasurer by the end of the following month. Within thirty days of receipt of certification under this subsection, the department of revenue shall approve the tax exemption application and

- the director or the director's designee shall authorize the release of any moneys in the sulfur dioxide abatement account to the operator of the generation facility. The operator shall disburse the payment among the owners of record according to the terms of their contractual
- 6 (4)(a) If the department of revenue has not approved a tax 7 exemption under sections 4 and 6 of this act by March 1, 2005, any 8 moneys in the sulfur dioxide abatement account shall be transferred to 9 the general fund and the appropriate local governments in accordance with chapter 82.14 RCW, and the sulfur dioxide abatement account shall 11 cease to exist after March 1, 2005.
- (b) The dates in (a) of this subsection must be extended if the owners of a generation facility have experienced difficulties in complying with this section, or sections 4 through 7 and 9 of this act, due to actions caused by regulatory delays or by defensive litigation.
- 16 (5) For the purposes of this section:
- 17 (a) "Air pollution control facilities" means any treatment works, control devices and disposal systems, machinery, equipment, structure, 18 19 property, property improvements and accessories, that are installed or 20 acquired for the primary purpose of reducing, controlling, or disposing of industrial waste that, if released to the outdoor atmosphere, could 21 22 cause air pollution, or that are required to meet regulatory 23 requirements applicable to their construction, installation, operation; and 24
- (b) "Generation facility" means a coal-fired thermal electric generation facility placed in operation after December 3, 1969, and before July 1, 1975.
- NEW SECTION. **Sec. 11.** A new section is added to chapter 84.36 RCW to read as follows:
- 30 (1) Air pollution control equipment constructed or installed after the effective date of this act, by businesses engaged in the generation 31 32 of electric energy at thermal electric generation facilities first placed in operation after December 31, 1969, and before July 1, 1975, 33 34 shall be exempt from property taxation. The owners shall maintain the records in such a manner that the annual beginning and ending asset 35 36 balance of the pollution control facilities and depreciation method can be identified. 37

agreement.

- (2) For the purposes of this section, "air pollution control 1 equipment" means any treatment works, control devices and disposal 2 3 systems, machinery, equipment, structures, property, 4 improvements, and accessories, that are installed or acquired for the primary purpose of reducing, controlling, or disposing of industrial 5 waste that, if released to the outdoor atmosphere, could cause air 6 7 pollution, or that are required to meet regulatory requirements 8 applicable to their construction, installation, or operation.
- 9 (3) Section 12 of this act applies to this section.
- NEW SECTION. **Sec. 12.** A new section is added to chapter 82.32 RCW to read as follows:
- If a business is allowed an exemption under section 2, 3, 4, 6, or 12 13 11 of this act, and the business ceases operation of the facility for 14 which the exemption is allowed, the business shall deposit into the displaced workers account established in section 13 of this act an 15 amount equal to the fair market value of one-quarter of the total 16 sulfur dioxide allowances authorized by federal law available to the 17 18 facility at the time of cessation of operation of the generation facility as if the allowances were sold for a period of ten years 19 following the time of cessation of operation of the generation 20 facility. This section expires December 31, 2015. 21
- NEW SECTION. **Sec. 13.** A new section is added to chapter 50.12 RCW to read as follows:
- 24 The displaced workers account is established. All moneys from 25 section 12 of this act must be deposited into the account. Moneys in 26 the account may be spent only after appropriation. Expenditures from 27 the account may be used only to provide for compensation and retraining 28 of displaced workers of the thermal electric generation facility and of the coal mine that supplied coal to the facility. 29 The benefits from the account are in addition to all other compensation and retraining 30 benefits to which the displaced workers are entitled under existing 31 32 state law. The employment security department shall administer the 33 distribution of moneys from the account.
- 34 **Sec. 14.** RCW 80.04.130 and 1993 c 311 s 1 are each amended to read 35 as follows:

(1) Whenever any public service company shall file with the 1 commission any schedule, classification, rule or regulation, the effect 2 of which is to change any rate, charge, rental or toll theretofore 3 4 charged, the commission shall have power, either upon its own motion or 5 upon complaint, upon notice, to enter upon a hearing concerning such proposed change and the reasonableness and justness thereof, and 6 7 pending such hearing and the decision thereon the commission may 8 suspend the operation of such rate, charge, rental or toll for a period 9 not exceeding ten months from the time the same would otherwise go into 10 effect, and after a full hearing the commission may make such order in reference thereto as would be provided in a hearing initiated after the 11 same had become effective. The commission shall not suspend a tariff 12 13 that makes a decrease in a rate, charge, rental, or toll filed by a telecommunications company pending investigation of the fairness, 14 15 justness, and reasonableness of the decrease when the filing does not contain any offsetting increase to another rate, charge, rental, or 16 17 toll and the filing company agrees to not file for an increase to any rate, charge, rental, or toll to recover the revenue deficit that 18 19 results from the decrease for a period of one year. The filing company shall file with any decrease sufficient information as the commission 20 by rule may require to demonstrate the decreased rate, charge, rental, 21 or toll is above the long run incremental cost of the service. 22 tariff decrease that results in a rate that is below long run 23 24 incremental cost, or is contrary to commission rule or order, or the 25 requirements of this chapter, shall be rejected for filing and returned to the company. The commission may prescribe a different rate to be 26 effective on the prospective date stated in its final order after its 27 investigation, if it concludes based on the record that the originally 28 filed and effective rate is unjust, unfair, or unreasonable. 29

For the purposes of this section, tariffs for the following telecommunications services, that temporarily waive or reduce charges for existing or new subscribers for a period not to exceed sixty days in order to promote the use of the services shall be considered tariffs that decrease rates, charges, rentals, or tolls:

- (a) Custom calling service;
- (b) Second access lines; or
- (c) Other services the commission specifies by rule.
- The commission may suspend any promotional tariff other than those listed in (a) through (c) of this subsection.

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The commission may suspend the initial tariff filing of any water company removed from and later subject to commission jurisdiction because of the number of customers or the average annual gross revenue per customer provisions of RCW 80.04.010. The commission may allow temporary rates during the suspension period. These rates shall not exceed the rates charged when the company was last regulated. Upon a showing of good cause by the company, the commission may establish a different level of temporary rates.

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- 9 (2) At any hearing involving any change in any schedule, 10 classification, rule or regulation the effect of which is to increase 11 any rate, charge, rental or toll theretofore charged, the burden of 12 proof to show that such increase is just and reasonable shall be upon 13 the public service company.
- 14 implementation of mandatory local (3) The measured 15 telecommunications service is a major policy change in available telecommunications service. The commission shall not accept for filing 16 17 approve, prior to June 1, 1998, a tariff filed telecommunications company which imposes mandatory local measured 18 19 service on any customer or class of customers, except that, upon 20 finding that it is in the public interest, the commission may accept for filing and approve a tariff that imposes mandatory measured service 21 for a telecommunications company's extended area service or foreign 22 exchange service. This subsection does not apply to land, air, or 23 24 marine mobile service, or to pay telephone service, or to any service 25 which has been traditionally offered on a measured service basis.
 - (4) The implementation of Washington telephone assistance program service is a major policy change in available telecommunications service. The implementation of Washington telephone assistance program service will aid in achieving the stated goal of universal telephone service.
- 31 (5) If a utility claims a sales or use tax exemption on the 32 pollution control equipment for an electrical generation facility and 33 abandons the generation facility before the pollution control equipment 34 is fully depreciated, any tariff filing for a rate increase to recover 35 abandonment costs for the pollution control equipment shall be 36 considered unjust and unreasonable for the purposes of this section.
- NEW SECTION. Sec. 15. The department of revenue and the department of ecology may adopt rules to implement this act.

- NEW SECTION. Sec. 16. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. Sec. 17. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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