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## SENATE BILL 5086

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State of Washington 55th Legislature 1997 Regular Session

By Senators Roach, McDonald, Schow, Swecker, Johnson, McCaslin, Oke and Long

Read first time 01/14/97. Referred to Committee on Law & Justice.

- 1 AN ACT Relating to prohibiting mandatory child support for
- 2 postsecondary education of adult children; amending RCW 26.09.170,
- 3 26.09.225, 26.18.210, 26.19.035, and 26.19.075; adding a new section to
- 4 chapter 26.09 RCW; creating a new section; and repealing RCW 26.19.090.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 <u>NEW SECTION.</u> **Sec. 1.** The legislature recognizes the need and
- 7 value of postsecondary educational support for children of both married
- 8 and divorced families. The legislature encourages all parents to
- 9 assist their children, both financially and emotionally, with their
- 10 postsecondary education. The legislature declares that the
- 11 determination of a child's best interest with regard to postsecondary
- 12 educational support shall be the sole and exclusive prerogative of that
- 13 child's parents and, further, that it is the inalienable right of
- 14 parents to structure the kind, amount, and timing of such support,
- 15 based upon the parents' singular and superior knowledge of their
- 16 child's individuality, in a way that maximizes the child's individual
- 17 potential. The legislature hereby expressly disapproves of the ruling
- 18 in Childers v. Childers, 89 Wn.2d 592 (1978), and cases that have

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- 1 followed the ruling in  ${\it Childers}\ v.\ {\it Childers}\ ,$  as contrary to sound
- 2 public policy with regard to postsecondary educational support.
- 3 Therefore, the legislature finds that ordering divorced parents to
- 4 financially assist toward postsecondary education is unduly burdensome
- 5 and infringes on the right of the divorced parent to choose the level
- 6 of assistance they would otherwise provide if they remained married.
- 7 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 26.09 RCW
- 8 to read as follows:
- 9 A court shall not order either or both parents to pay support for
- 10 postsecondary education of a child over eighteen years of age.
- 11 Sec. 3. RCW 26.09.170 and 1992 c 229 s 2 are each amended to read
- 12 as follows:
- 13 (1) Except as otherwise provided in subsection (7) of RCW
- 14 26.09.070, the provisions of any decree respecting maintenance or
- 15 support may be modified: (a) Only as to installments accruing
- 16 subsequent to the petition for modification or motion for adjustment
- 17 except motions to compel court-ordered adjustments, which shall be
- 18 effective as of the first date specified in the decree for implementing
- 19 the adjustment; and, (b) except as otherwise provided in subsections
- 20 (4), (5), (8), and (9) of this section, only upon a showing of a
- 21 substantial change of circumstances. The provisions as to property
- 22 disposition may not be revoked or modified, unless the court finds the
- 23 existence of conditions that justify the reopening of a judgment under
- 24 the laws of this state.
- 25 (2) Unless otherwise agreed in writing or expressly provided in the
- 26 decree the obligation to pay future maintenance is terminated upon the
- 27 death of either party or the remarriage of the party receiving
- 28 maintenance.
- 29 (3) Unless otherwise agreed in writing or expressly provided in the
- 30 decree, provisions for the support of a child are terminated by
- 31 emancipation of the child or by the death of the parent obligated to
- 32 support the child.
- 33 (4) An order of child support may be modified one year or more
- 34 after it has been entered without showing a substantial change of
- 35 circumstances:
- 36 (a) If the order in practice works a severe economic hardship on
- 37 either party or the child;

- 1 (b) If a party requests an adjustment in an order for child support 2 which was based on guidelines which determined the amount of support 3 according to the child's age, and the child is no longer in the age 4 category on which the current support amount was based;
- 5 (c) If a child is still in high school, upon a finding that there 6 is a need to extend support beyond the eighteenth birthday to complete 7 high school; or
- 8 (d) To add an automatic adjustment of support provision consistent 9 with RCW 26.09.100.
- 10 (5) An order or decree entered prior to June 7, 1984, may be 11 modified without showing a substantial change of circumstances if the 12 requested modification is to:
  - (a) Require health insurance coverage for a child named therein; or
  - (b) Modify an existing order for health insurance coverage.

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- 15 (6) An obligor's voluntary unemployment or voluntary underemployment, by itself, is change 16 not a substantial 17 circumstances.
  - (7) The department of social and health services may file an action to modify an order of child support if public assistance money is being paid to or for the benefit of the child and the child support order is twenty-five percent or more below the appropriate child support amount set forth in the standard calculation as defined in RCW 26.19.011 and reasons for the deviation are not set forth in the findings of fact or order. The determination of twenty-five percent or more shall be based on the current income of the parties and the department shall not be required to show a substantial change of circumstances if the reasons for the deviations were not set forth in the findings of fact or order.
  - (8)(a) All child support decrees may be adjusted once every twenty-four months based upon changes in the income of the parents without a showing of substantially changed circumstances. Either party may initiate the adjustment by filing a motion and child support worksheets.
- 33 (b) A party may petition for modification in cases of substantially 34 changed circumstances under subsection (1) of this section at any time. 35 However, if relief is granted under subsection (1) of this section, 36 twenty-four months must pass before a motion for an adjustment under 37 (a) of this subsection may be filed.
- 38 (c) If, pursuant to (a) of this subsection or subsection (9) of 39 this section, the court adjusts or modifies a child support obligation

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- 1 by more than thirty percent and the change would cause significant
- 2 hardship, the court may implement the change in two equal increments,
- 3 one at the time of the entry of the order and the second six months
- 4 from the entry of the order. Twenty-four months must pass following
- 5 the second change before a motion for an adjustment under (a) of this
- of the second change before a motion for an adjustment under (a) of this
- 6 subsection may be filed.
- 7 (d) A parent who is receiving transfer payments who receives a wage
- 8 or salary increase may not bring a modification action pursuant to
- 9 subsection (1) of this section alleging that increase constitutes a
- 10 substantial change of circumstances.
- 11 (9) An order of child support may be adjusted twenty-four months
- 12 from the date of the entry of the decree or the last adjustment or
- 13 modification, whichever is later, based upon changes in the economic
- 14 table or standards in chapter 26.19 RCW.
- 15 (10) A party may petition for modification of an existing order to
- 16 pay postsecondary child support based on the repeal of RCW 26.19.090
- 17 under chapter . . ., Laws of 1997 (this act) without showing a
- 18 <u>substantial change of circumstances</u>. In the case of an existing order
- 19 where the son or daughter is currently enrolled in an institution
- 20 providing postsecondary education, the modification order shall be
- 21 <u>delayed one year or until the enrollment ends, whichever occurs first,</u>
- 22 unless the petitioner makes a showing of a substantial change of
- 23 <u>circumstances</u>.
- 24 **Sec. 4.** RCW 26.09.225 and 1991 sp.s. c 28 s 3 are each amended to
- 25 read as follows:
- 26 (1) Each parent shall have full and equal access to the education
- 27 and health care records of the child absent a court order to the
- 28 contrary. Neither parent may veto the access requested by the other
- 29 parent.
- 30 (2) Educational records are limited to academic, attendance, and
- 31 disciplinary records of public and private schools in all grades
- 32 kindergarten through twelve and any form of alternative school for all
- 33 periods for which child support is paid or the child is the dependent
- 34 in fact of the parent requesting access to the records.
- 35 (3) Educational records of postsecondary educational institutions
- 36 are limited to enrollment and academic records necessary to determine,
- 37 establish, or continue support ordered pursuant to RCW 26.19.090 before
- 38 the effective date of this section.

- Sec. 5. RCW 26.18.210 and 1990 1st ex.s. c 2 s 22 are each amended to read as follows:
- 3 (1) The administrator for the courts shall develop a child support 4 order summary report form to provide for the reporting of summary 5 information in every case in which a child support order is entered or 6 modified either judicially or administratively. The administrator for 7 the courts shall attempt to the greatest extent possible to make the 8 form simple and understandable by the parties. The form shall indicate 9 the following:
- 10 (a) The county in which the order was entered and the cause number;
- 11 (b) Whether it was a judicial or administrative order;
- 12 (c) Whether the order is an original order or from a modification;
- (d) The number of children of the parties and the children's ages;
- 14 (e) The combined monthly net income of parties;
- 15 (f) The monthly net income of the father as determined by the 16 court;
- 17 (g) The monthly net income of the mother as determined by the 18 court;
- 19 (h) The basic child support obligation for each child as determined 20 from the economic table;
- 21 (i) Whether or not the court deviated from the child support for 22 each child;
- 23 (j) The reason or reasons stated by the court for the deviation;
- 24 (k) The amount of child support after the deviation;
- 25 (1) Any amount awarded for day care;
- 26 (m) Any other extraordinary amounts in the order;
- 27 (n) ((Any amount ordered for postsecondary education;
- (0)) The total amount of support ordered;
- 29  $((\frac{p}{p}))$  (o) In the case of a modification, the amount of support in 30 the previous order;
- 31  $((\frac{q}{q}))$  (p) If the change in support was in excess of thirty 32 percent, whether the change was phased in;
- $((\frac{r}{r}))$  (q) The amount of the transfer payment ordered;
- $((\frac{s}{s}))$  <u>(r)</u> Which parent was ordered to make the transfer payment;
- 35 and
- 36  $((\frac{t}{t}))$  (s) The date of the entry of the order.
- 37 (2) The administrator for the courts shall make the form available 38 to the parties.

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- 1 **Sec. 6.** RCW 26.19.035 and 1992 c 229 s 6 are each amended to read 2 as follows:
- 3 (1) Application of the child support schedule. The child support 4 schedule shall be applied:
  - (a) In each county of the state;

- 6 (b) In judicial and administrative proceedings under this title or 7 Title 13 or 74 RCW;
- 8 (c) In all proceedings in which child support is determined or 9 modified;
- 10 (d) In setting temporary and permanent support;
- 11 (e) In automatic modification provisions or decrees entered 12 pursuant to RCW 26.09.100; and
- (f) In addition to proceedings in which child support is determined for minors, to adult children who are dependent on their parents and for whom support is ordered pursuant to RCW 26.09.100. A court shall not order either or both parents to pay support for postsecondary education of a child over eighteen years of age.
- The provisions of this chapter for determining child support and reasons for deviation from the standard calculation shall be applied in the same manner by the court, presiding officers, and reviewing officers.
- 22 <u>The child support schedule shall not be utilized to order</u> 23 postsecondary educational support of a child.
- 24 (2) Written findings of fact supported by the evidence. An order 25 for child support shall be supported by written findings of fact upon 26 which the support determination is based and shall include reasons for any deviation from the standard calculation and reasons for denial of 27 a party's request for deviation from the standard calculation. 28 court shall enter written findings of fact in all cases whether or not 29 30 the court: (a) Sets the support at the presumptive amount, for combined monthly net incomes below five thousand dollars; (b) sets the 31 support at an advisory amount, for combined monthly net incomes between 32 five thousand and seven thousand dollars; or (c) deviates from the 33 presumptive or advisory amounts. 34
- 35 (3) Completion of worksheets. Worksheets in the form developed by 36 the office of the administrator for the courts shall be completed under 37 penalty of perjury and filed in every proceeding in which child support 38 is determined. The court shall not accept incomplete worksheets or

- worksheets that vary from the worksheets developed by the office of the administrator for the courts.
- 3 (4) Court review of the worksheets and order. The court shall 4 review the worksheets and the order setting support for the adequacy of the reasons set forth for any deviation or denial of any request for 5 deviation and for the adequacy of the amount of support ordered. Each 6 7 order shall state the amount of child support calculated using the 8 standard calculation and the amount of child support actually ordered. 9 Worksheets shall be attached to the decree or order or if filed 10 separately shall be initialed or signed by the judge and filed with the
- 12 **Sec. 7.** RCW 26.19.075 and 1993 c 358 s 5 are each amended to read 13 as follows:
- 14 (1) Reasons for deviation from the standard calculation include but 15 are not limited to the following:
- 16 (a) Sources of income and tax planning. The court may deviate from 17 the standard calculation after consideration of the following:
- (i) Income of a new spouse if the parent who is married to the new spouse is asking for a deviation based on any other reason. Income of a new spouse is not, by itself, a sufficient reason for deviation;
- (ii) Income of other adults in the household if the parent who is living with the other adult is asking for a deviation based on any other reason. Income of the other adults in the household is not, by itself, a sufficient reason for deviation;
- 25 (iii) Child support actually received from other relationships;
- 26 (iv) Gifts;

order.

- 27 (v) Prizes;
- (vi) Possession of wealth, including but not limited to savings, investments, real estate holdings and business interests, vehicles, boats, pensions, bank accounts, insurance plans, or other assets;
- 31 (vii) Extraordinary income of a child; or
- (viii) Tax planning considerations. A deviation for tax planning may be granted only if the child would not receive a lesser economic benefit due to the tax planning.
- 35 (b) **Nonrecurring income.** The court may deviate from the standard 36 calculation based on a finding that a particular source of income 37 included in the calculation of the basic support obligation is not a 38 recurring source of income. Depending on the circumstances,

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- 1 nonrecurring income may include overtime, contract-related benefits,
- 2 bonuses, or income from second jobs. Deviations for nonrecurring
- 3 income shall be based on a review of the nonrecurring income received
- 4 in the previous two calendar years.

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- 5 (c) **Debt and high expenses.** The court may deviate from the 6 standard calculation after consideration of the following expenses:
  - (i) Extraordinary debt not voluntarily incurred;
- 8 (ii) A significant disparity in the living costs of the parents due 9 to conditions beyond their control;
  - (iii) Special needs of disabled children;
- 11 (iv) Special medical, educational, or psychological needs of the 12 children. Special educational needs shall not be construed to include 13 postsecondary education of a child; or
- (v) Costs incurred or anticipated to be incurred by the parents in compliance with court-ordered reunification efforts under chapter 13.34 RCW or under a voluntary placement agreement with an agency supervising the child.
- (d) Residential schedule. The court may deviate from the standard 18 19 calculation if the child spends a significant amount of time with the 20 parent who is obligated to make a support transfer payment. The court may not deviate on that basis if the deviation will result in 21 insufficient funds in the household receiving the support to meet the 22 basic needs of the child or if the child is receiving aid to families 23 24 with dependent children. When determining the amount of the deviation, 25 the court shall consider evidence concerning the increased expenses to 26 a parent making support transfer payments resulting from the 27 significant amount of time spent with that parent and shall consider the decreased expenses, if any, to the party receiving the support 28 resulting from the significant amount of time the child spends with the 29 30 parent making the support transfer payment.
- 31 (e) Children from other relationships. The court may deviate from 32 the standard calculation when either or both of the parents before the 33 court have children from other relationships to whom the parent owes a 34 duty of support.
- (i) The child support schedule shall be applied to the mother, father, and children of the family before the court to determine the presumptive amount of support.

- 1 (ii) Children from other relationships shall not be counted in the 2 number of children for purposes of determining the basic support 3 obligation and the standard calculation.
- 4 (iii) When considering a deviation from the standard calculation 5 for children from other relationships, the court may consider only 6 other children to whom the parent owes a duty of support. The court 7 may consider court-ordered payments of child support for children from 8 other relationships only to the extent that the support is actually 9 paid.
- (iv) When the court has determined that either or both parents have children from other relationships, deviations under this section shall be based on consideration of the total circumstances of both households. All child support obligations paid, received, and owed for all children shall be disclosed and considered.
- 15 (2) All income and resources of the parties before the court, new spouses, and other adults in the households shall be disclosed and 16 considered as provided in this section. 17 The presumptive amount of support shall be determined according to the child support schedule. 18 19 Unless specific reasons for deviation are set forth in the written findings of fact and are supported by the evidence, the court shall 20 order each parent to pay the amount of support determined by using the 21 standard calculation. 22
- 23 (3) The court shall enter findings that specify reasons for any deviation or any denial of a party's request for any deviation from the 25 standard calculation made by the court. The court shall not consider 26 reasons for deviation until the court determines the standard 27 calculation for each parent.
- 28 (4) When reasons exist for deviation, the court shall exercise 29 discretion in considering the extent to which the factors would affect 30 the support obligation.
- 31 (5) Agreement of the parties is not by itself adequate reason for 32 any deviations from the standard calculation.
- 33 <u>NEW SECTION.</u> **Sec. 8.** RCW 26.19.090 and 1991 sp.s. c 28 s 7 & 1990 34 1st ex.s. c 2 s 9 are each repealed.

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