ENGROSSED SENATE BILL 6072

State of Washington 55th Legislature 1997 Regular Session

By Senators West and Spanel; by request of Office of Financial Management

Read first time 03/13/97. Referred to Committee on Education.

- 1 AN ACT Relating to modifying the timelines for development and 2 implementation of the student assessment system; reenacting and
- 3 amending RCW 28A.630.885; repealing 1995 c 335 s 803 (uncodified); and
- 4 declaring an emergency.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 28A.630.885 and 1995 c 335 s 505 and 1995 c 209 s 1 7 are each reenacted and amended to read as follows:
- 8 (1) The Washington commission on student learning is hereby
- 9 established. The primary purposes of the commission are to identify
- 10 the knowledge and skills all public school students need to know and be
- 11 able to do based on the student learning goals in RCW 28A.150.210, to
- 12 develop student assessment and school accountability systems, to review
- 13 current school district data reporting requirements and make
- 14 recommendations on what data is necessary for the purposes of
- 15 accountability and meeting state information needs, and to take other
- 16 steps necessary to develop a performance-based education system. The
- 17 commission shall include three members of the state board of education,
- 18 three members appointed by the governor before July 1, 1992, and five
- 19 members appointed no later than June 1, 1993, by the governor elected

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in the November 1992 election. The governor shall appoint a chair from 1 the commission members, and fill any vacancies in gubernatorial 2 appointments that may occur. The state board of education shall fill 3 4 any vacancies of state board of education appointments that may occur. In making the appointments, educators, business leaders, and parents 5 shall be represented, and nominations from state-wide education, 6 7 business, and parent organizations shall be requested. Efforts shall 8 be made to ensure that the commission reflects the racial and ethnic 9 diversity of the state's K-12 student population and that the major 10 geographic regions in the state are represented. Appointees shall be qualified individuals who are supportive of educational restructuring, 11 who have a positive record of service, and who will devote sufficient 12 time to the responsibilities of the commission to ensure that the 13 objectives of the commission are achieved. 14

- (2) The commission shall establish advisory committees. Membership of the advisory committees shall include, but not necessarily be limited to, professionals from the office of the superintendent of public instruction and the state board of education, and other state and local educational practitioners and student assessment specialists.
- 20 (3) The commission, with the assistance of the advisory committees, shall: 21
 - (a) Develop essential academic learning requirements based on the student learning goals in RCW 28A.150.210. Essential academic learning requirements shall be developed, to the extent possible, for each of the student learning goals in RCW 28A.150.210. Goals one and two shall be considered primary. Essential academic learning requirements for RCW 28A.150.210(1), goal one, and the mathematics component of RCW 28A.150.210(2), goal two, shall be completed no later than March 1, Essential academic learning requirements that incorporate the remainder of RCW 28A.150.210 (2), (3), and (4), goals two, three, and four, shall be completed no later than March 1, 1996. To the maximum extent possible, the commission shall integrate goal four and the knowledge and skill areas in the other goals in the development of the essential academic learning requirements;
- (b)(i) The commission shall present to the state board of education and superintendent of public instruction a state-wide academic 36 37 assessment system for use in the elementary, middle, and high school years designed to determine if each student has mastered the essential 38 39 academic learning requirements identified in (a) of this subsection.

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The academic assessment system shall include a variety of assessment methods, including <u>criterion-referenced</u> and performance-based measures ((that are criterion-referenced)). Performance standards for determining if a student has successfully completed an assessment shall be initially determined by the commission in consultation with the advisory committees required in subsection (2) of this section.

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38 39 (ii) The assessment system shall be designed so that the results under the assessment system are used by educators as tools to evaluate instructional practices, and to initiate appropriate educational support for students who have not mastered the essential academic learning requirements at the appropriate periods in the student's educational development.

(iii) Assessments measuring the essential academic learning requirements developed for RCW 28A.150.210(1)((, qoal one,)) and the mathematics component of RCW 28A.150.210(2)((, goal two,)) referred to in this section as reading, writing, communications, and mathematics shall be ((initially implemented by the state board of education and superintendent of public instruction no later than the 1996-97)) developed and initially implemented by the commission before transferring the assessment system to the superintendent of public instruction on June 30, 1999. The elementary assessments for reading, writing, communications, and mathematics shall be available for use by school districts no later than the 1996-97 school year, the middle school assessment no later than the 1997-98 school year, and the high school assessment no later than the 1998-99 school year, unless the legislature takes action to delay or prevent implementation of the assessment system and essential academic learning requirements. Assessments measuring the essential academic learning requirements developed for the science component of RCW 28A.150.210 (2)((, (3), and (4), goals two, three, and four, shall be initially implemented by the state board of education and superintendent of public instruction)) at the middle school and high school levels shall be available for use by <u>districts</u> no later than the 1998-99 school year($(\frac{1}{7})$) unless the legislature takes action to delay or prevent implementation of the assessment system and essential academic learning requirements.

The completed assessments and assessments still in development shall be transferred to the superintendent of public instruction by June 30, 1999, unless the legislature takes action to delay implementation of the assessment system and essential academic learning

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requirements. The superintendent shall continue the development of 1 assessments on the following schedule: The history, civics, and 2 3 geography assessments at the middle and high school levels shall be 4 available for use by districts no later than 2000-01 school year; the arts assessment for middle and high school levels shall be available 5 for use by districts no later than 2000-01 school year; and the health 6 7 and fitness assessments for middle and high school levels shall be 8 available no later than the 2001-02 school year. The elementary 9 science assessment shall be available for use by districts not later than the 2001-02 school year. The commission or the superintendent, as 10 applicable, shall upon request, provide opportunities for the education 11 12 committees of the house of representatives and the senate to review the assessments and proposed modifications to the essential academic 13 14 learning requirements before the modifications are adopted. By December 15, 1998, the commission on student learning shall recommend 15 16 to the appropriate committees of the legislature a revised timeline for implementing these assessments and when the school districts should be 17 required to participate. All school districts shall be required to 18 19 participate in the history, civics, geography, arts, health, fitness, and elementary science assessments in the third year after the 20 assessments are available to school districts. 21

To the maximum extent possible, the commission shall integrate knowledge and skill areas in development of the assessments.

(iv) Assessments for goals three and four of RCW 28A.150.210 shall be integrated in the essential academic learning requirements and assessments for goals one and two. Before the 1997-98 school year, the elementary assessment system in reading, writing, communications, and mathematics shall be optional. School districts that desire to participate before the 1997-98 school year shall notify the commission on student learning in a manner determined by the commission. Beginning in the 1997-98 school year, school districts shall be required to participate in the elementary assessment system for reading, writing, communications, and mathematics. Before the 2000-((2001)) 01 school year, participation by school districts in the middle school and high school assessment system for reading, writing, communications, mathematics, and science shall be optional. districts that desire to participate before the ((2000-2001)) 1998-99 school year shall notify the ((superintendent of public instruction)) commission on student learning in a manner determined by the

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((superintendent)) commission on student learning. Schools that desire to participate after the 1998-99 school year, shall notify the superintendent of public instruction in a manner determined by the superintendent. Beginning in the 2000-((2001)) 01 school year, all school districts shall be required to participate in the assessment system for reading, writing, communications, mathematics, and science.

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- (v) The ((state board of education and superintendent of public instruction)) commission on student learning may modify the essential academic learning requirements and ((academic assessment system)) the assessments for reading, writing, communications, mathematics, and science, as needed, ((in subsequent school years)) before June 30, 1999. The commission shall, upon request, provide opportunities for the education committees of the house of representatives and the senate to review the assessments and proposed modifications to the essential academic learning requirements before the modifications are adopted.
- (vi) The commission shall develop assessments that are directly related to the essential academic learning requirements, and are not biased toward persons with different learning styles, racial or ethnic backgrounds, or on the basis of gender;
 - (c) After a determination is made by the state board of education that the high school assessment system has been implemented and that it is sufficiently reliable and valid, successful completion of the high school assessment shall lead to a certificate of mastery. certificate of mastery shall be obtained by most students at about the age of sixteen, and is evidence that the student has successfully mastered the essential academic learning requirements during his or her educational career. The certificate of mastery shall be required for graduation but shall not be the only requirement for graduation. commission shall make recommendations to the state board of education regarding the relationship between the certificate of mastery and high school graduation requirements. Upon achieving the certificate of mastery, schools shall provide students with the opportunity ((to continue)) to pursue career and educational objectives through educational pathways that emphasize integration of academic and vocational education. Educational pathways may include, but are not limited to, programs such as work-based learning, school-to-work transition, tech prep, vocational-technical education, running start, and preparation for technical college, community college, or university education;

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1 (d) Consider methods to address the unique needs of special 2 education students when developing the assessments in (b) and (c) of 3 this subsection;

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- (e) Consider methods to address the unique needs of highly capable students when developing the assessments in (b) and (c) of this subsection;
- 7 (f) Develop recommendations on the time, support, and resources, 8 including technical assistance, needed by schools and school districts 9 to help students achieve the essential academic learning requirements. 10 These recommendations shall include an estimate for the legislature, 11 superintendent of public instruction, and governor on the expected cost 12 of implementing the academic assessment system;
- 13 (g) Develop recommendations for consideration by the higher 14 education coordinating board for adopting college and university 15 entrance requirements for public school students that are consistent 16 with the essential academic learning requirements and the certificate 17 of mastery;
- (h) Review current school district data reporting requirements for the purposes of accountability and meeting state information needs. The commission on student learning shall report recommendations to the joint select committee on education restructuring by September 15, 22 1996, on:
 - (i) What data is necessary to compare how school districts are performing before the essential academic learning requirements and the assessment system are implemented with how school districts are performing after the essential academic learning requirements and the assessment system are implemented; and
- (ii) What data is necessary pertaining to school district reports under the accountability systems developed by the commission on student learning under this section;
- 31 (i) ((By June 30, 1999,)) Recommend to the legislature, governor, 32 state board of education, and superintendent of public instruction:
 - (i) A state-wide accountability system to monitor and evaluate accurately and fairly at elementary, middle, and high schools the level of learning occurring in individual schools and school districts with regard to the goals included in RCW 28A.150.210 (1) through (4). ((The accountability system shall be designed to recognize the characteristics of the student population of schools and school districts such as gender, race, ethnicity, socioeconomic status, and

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- 1 other factors.)) The accountability system must assess each school
- 2 <u>individually against its own baseline, schools with similar</u>
- 3 <u>characteristics</u>, and <u>schools state-wide</u>. The system shall include
- 4 school-site, school district, and state-level accountability reports;
- 5 (ii) A school assistance program to help schools and school
- 6 districts that are having difficulty helping students meet the
- 7 essential academic learning requirements <u>as measured by performance on</u>
- 8 the elementary, middle school, and high school assessments;
- 9 (iii) A system to intervene in schools and school districts in
- 10 which significant numbers of students persistently fail to learn the
- 11 essential academic learning requirements or meet the standards
- 12 <u>established for the elementary, middle school, and high school</u>
- 13 <u>assessments</u>; and
- 14 (iv) An awards program to provide incentives to school staff to
- 15 help their students learn the essential academic learning requirements,
- 16 with each school being assessed individually against its own baseline,
- 17 schools with similar characteristics, and the state-wide average.
- 18 Incentives shall be based on the rate of percentage change of students
- 19 achieving the essential academic learning requirements and progress on
- 20 meeting the state-wide average. School staff shall determine how the
- 21 awards will be spent.
- 22 ((It is the intent of the legislature to begin implementation of
- 23 programs in this subsection (3)(i) on September 1, 2000;))
- 24 The commission shall make recommendations regarding a state-wide
- 25 accountability system for reading in grades kindergarten through four
- 26 by November 1, 1997. Recommendations for an accountability system in
- 27 the other subject areas and grade levels shall be made no later than
- 28 June 30, 1999;
- 29 (j) Report annually by December 1st to the legislature, the
- 30 governor, the superintendent of public instruction, and the state board
- 31 of education on the progress, findings, and recommendations of the
- 32 commission; and
- 33 (k) Make recommendations to the legislature and take other actions
- 34 necessary or desirable to help students meet the student learning
- 35 goals.
- 36 (4) The commission shall coordinate its activities with the state
- 37 board of education and the office of the superintendent of public
- 38 instruction.

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- 1 (5) The commission shall seek advice broadly from the public and 2 all interested educational organizations in the conduct of its work, 3 including holding periodic regional public hearings.
- 4 (6) The commission shall select an entity to provide staff support and the office of the superintendent of public instruction shall 5 provide administrative oversight and be the fiscal agent for the 6 7 commission. The commission may direct the office of the superintendent 8 public instruction to enter into subcontracts, within the 9 commission's resources, with school districts, teachers, higher 10 education faculty, state agencies, business organizations, and other 11 individuals and organizations to assist the commission in its deliberations. 12
- 13 (7) Members of the commission shall be reimbursed for travel 14 expenses as provided in RCW 43.03.050 and 43.03.060.
- 15 (8)(a) By September 30, 1997, the commission on student learning,
 16 the state board of education, and the superintendent of public
 17 instruction shall jointly present recommendations to the education
 18 committees of the house of representatives and the senate regarding the
 19 high school assessments, the certificate of mastery, and high school
 20 graduation requirements.
- In preparing recommendations, the commission on student learning shall convene an ad hoc working group to address questions, including:
- 23 <u>(i) What type of document shall be used to identify student</u>
 24 performance and achievement and how will the document be described?
- 25 <u>(ii) Should the students be required to pass the high school</u>
 26 <u>assessments in all skill and content areas, or only in select skill and</u>
 27 <u>content areas, to graduate?</u>
- 28 <u>(iii) How will the criteria for establishing the standards for</u> 29 passing scores on the assessments be determined?
- 30 <u>(iv) What timeline should be used in phasing-in the assessments as</u>
 31 <u>a graduation requirement?</u>
- (v) What options may be used in demonstrating how the results of the assessments will be displayed in a way that is meaningful to students, parents, institutions of higher education, and potential employers?
- (vi) Are there other or additional methods by which the assessments
 could be used to identify achievement such as endorsements, standards
 of proficiency, merit badges, or levels of achievement?

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- 1 (vii) Should the assessments and certificate of mastery be used to 2 satisfy college or university entrance criteria for public school 3 students? If yes, how should these methods be phased-in?
- 4 (b) The ad hoc working group shall report its recommendations to the commission on student learning, the state board of education, and 5 the superintendent of public instruction by June 15, 1997. 6 The commission shall report the ad hoc working group's recommendations to 7 8 the education committees of the house of representatives and senate by 9 July 15, 1997. Final recommendations of the commission on student learning, the state board of education, and the superintendent of 10 public instruction shall be presented to the education committees of 11 the house of representatives and the senate by September 30, 1997. 12
- 13 (9) The Washington commission on student learning shall expire on 14 June 30, 1999.
- 15 <u>NEW SECTION.</u> **Sec. 2.** 1995 c 335 s 803 (uncodified) is repealed.
- NEW SECTION. Sec. 3. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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