SENATE BILL 6290

State of Washington55th Legislature1998 Regular SessionBy Senators Benton, Zarelli, Stevens, McDonald, Oke, Schow and RoachRead first time 01/15/98.Referred to Committee on Law & Justice.

AN ACT Relating to parental notification for abortions provided to minors; amending RCW 9.02.100; adding new sections to chapter 9.02 RCW; creating a new section; prescribing penalties; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. Sections 1 through 11 of this act shall be 7 known as and may be cited as the parental notification of abortion act.

8 <u>NEW SECTION.</u> **Sec. 2.** (1) The legislature finds that:

9 (a) Unemancipated minor children and incompetent persons often lack 10 the maturity or ability to make fully informed choices that take into 11 account both immediate and long-range consequences;

(b) The medical, emotional, and psychological consequences of abortion are sometimes serious and can be lasting, particularly when the patient is an immature or incompetent person;

(c) The capacity to become pregnant and the capacity to exercisemature judgment concerning abortion are not necessarily related;

(d) Parents or quardians ordinarily possess information essential 1 2 to a physician's medical judgment concerning an unemancipated minor 3 child or an incompetent person;

4 (e) Parents or guardians who are aware that an unemancipated minor 5 child or incompetent person may have or has had an abortion may ensure that she receives adequate support, counseling, and medical attention б 7 before and after her abortion;

(f) Parental or guardian consultation and notification is usually 8 desirable and in the best interest of the unemancipated minor child or 9 10 incompetent person.

11 (2) The purpose of the legislature in enacting this parental 12 notification law is to further the important and compelling state 13 interests of:

(a) Protecting the rights of parents to rear children who are 14 15 members of their household;

16 (b) Fostering family unity and preserving the family as a viable 17 social unit; and

18

(c) Reducing teenage pregnancy and unnecessary abortion.

19 NEW SECTION. Sec. 3. Unless the context clearly requires otherwise, the definitions in this section apply throughout sections 1 20 21 through 11 of this act.

22 (1) "Abortion" means the use or prescription of any instrument, 23 medicine, drug, or other substance or device to terminate the pregnancy 24 of a woman known by the physician to be pregnant. The use or 25 prescription is not an abortion if done with the intent to (a) save the life or preserve the health of an unborn child, (b) remove a dead 26 unborn child, or (c) deliver an unborn child prematurely in order to 27 preserve the health of both the pregnant woman and her unborn child. 28

29 (2) "Actual notification" means the giving of notice directly by conversing with the parent or guardian, either in person or by 30 31 telephone.

(3) "Constructive notification" means notice by certified mail to 32 the last known address of the parent or guardian, with delivery deemed 33 34 to have occurred forty-eight hours after the certified notice is mailed. 35

36 (4) "Coercion" means restraining, or dominating the choice of, an unemancipated minor or incompetent person by use of force, by threat of 37

1 force, by deprivation of necessary food and shelter, or by use of 2 fraud, misrepresentation, or deceit.

3 (5) "Emancipated minor" means a person under eighteen years of age4 who is or has been lawfully married or who has been emancipated.

5 (6) "Incompetent person" means a person who has been found to be 6 legally incompetent under RCW 11.88.010(1)(e).

7 (7) "Medical emergency" means a condition exists that, on the basis 8 of the physician's good-faith clinical judgment, necessitates immediate 9 termination of pregnancy to avert her death, or failure to immediately 10 terminate the pregnancy will create serious risk of substantial and 11 irreversible impairment of a major bodily function of the pregnant 12 woman.

13 (8) "Neglect" means the failure of a parent or guardian to supply an unemancipated minor or incompetent person with necessary food, 14 15 clothing, shelter, or medical care when that parent or guardian is 16 reasonably able to do so, or the failure of a parent or guardian to 17 protect an unemancipated minor or incompetent person from a condition or action that imminently and seriously endangers the health of the 18 19 unemancipated minor or incompetent person when that parent or guardian 20 is reasonably able to protect the unemancipated minor or incompetent person from that condition or action. 21

(9) "Physical abuse" means any physical injury that is intentionally inflicted by a parent or guardian on an unemancipated minor child or incompetent person and that is medically significant as determined by a physician.

(10) "Physician" means any person licensed to practice medicineunder chapter 18.57 or 18.71 RCW.

(11) "Sexual abuse" means a crime or offense involving sexual
 contact or sexual intercourse as defined in RCW 9A.44.010 and committed
 against an unemancipated minor or incompetent person by a family member
 or guardian.

32 NEW SECTION. Sec. 4. (1) A physician shall not perform an 33 abortion upon an unemancipated minor or upon an incompetent person 34 unless the physician has given forty-eight hours actual notification to a custodial parent or to the guardian of the pregnant unemancipated 35 36 minor or pregnant incompetent person of the physician's intention to perform the abortion. The notification may be given by a referring 37 physician. If the notification is given by a referring physician, the 38

1 physician shall not perform the abortion without receiving the 2 referring physician's written statement certifying that the referring 3 physician has provided notification. If actual notification is not 4 possible after a reasonable effort, the physician or the physician's 5 agent shall give forty-eight hours constructive notification.

(2) Notification shall not be given under subsection (1) of this 6 7 section unless the unemancipated minor or incompetent person has signed 8 a form prescribed by the department of health indicating that the 9 unemancipated minor or incompetent person has been fully informed of 10 the options available under sections 1 through 11 of this act. The department of health shall make the form available to all physicians in 11 the state. The department of health shall ensure that the form 12 includes information: 13

(a) That notification of a parent or guardian is generally required
before an unemancipated minor or incompetent person may obtain an
abortion;

(b) That notification of a parent or guardian is not required if the mother of the unborn child is emancipated as defined in section 3 of this act;

(c) That an alternative to providing notification may be available under section 5 of this act if the mother of the unborn child has been the victim of neglect or sexual or physical abuse by a parent or guardian as defined in section 3 of this act;

(d) That notification of a parent or guardian of the mother of the unborn child may not be required under section 6 of this act if a medical emergency exists and there is insufficient time to obtain the required notification;

(e) That the mother of the unborn child will be provided court-28 appointed counsel at her request, and that notification may be waived 29 30 by a court under section 9 of this act, if the court finds by clear and convincing evidence that: (i) She is sufficiently mature to decide 31 whether to have an abortion; (ii) there is evidence of a pattern of 32 33 sexual or physical abuse by her parent or guardian; or (iii) notification to a parent or guardian would not be in the best interest 34 of the mother of the unborn child; 35

(f) That in any circumstance the mother of the unborn child maychoose to discuss her situation with her parent or guardian; and

1 (g) That coercion, as defined in section 3 of this act, of the 2 mother of an unborn child to have an abortion is a violation of the 3 law.

4 <u>NEW SECTION</u>. Sec. 5. If the pregnant unemancipated minor or pregnant incompetent person makes a written, signed declaration that 5 she is a victim of sexual abuse, neglect, or physical abuse by either 6 7 of her parents or her guardian, the physician intending to perform the abortion shall provide the notification required by sections 1 through 8 9 11 of this act to a brother or sister of the unemancipated minor or incompetent person so long as that sibling is over twenty-one years of 10 11 age, or to a stepparent or grandparent specified by the unemancipated 12 minor or incompetent person; and that physician shall place in the or incompetent person's 13 unemancipated minor's medical record 14 certification of having received the written declaration of abuse or 15 The physician shall ensure that the written declaration neglect. remains confidential. 16

17 A physician relying in good faith upon a written declaration under 18 this section shall not be civilly liable under sections 1 through 11 of 19 this act for failure to provide notification to a parent or guardian. 20 Receipt of a written declaration under this section does not 21 authorize the physician to perform an abortion. The physician shall 22 not perform an abortion unless authorized to do so under sections 1 23 through 11 of this act.

24 <u>NEW SECTION.</u> Sec. 6. Notification is not required under section 25 4 or 5 of this act if:

(1) The attending physician certifies in the unemancipated minor's
or incompetent person's medical record that a medical emergency exists,
and there is insufficient time to provide the required notification;
(2) Notification is waived in writing by the person who is, under
sections 1 through 11 of this act, entitled to notification; or

31 (3) Notification is waived under section 9 of this act.

32 <u>NEW SECTION.</u> Sec. 7. A parent, guardian, or other person who 33 engages in coercion, as defined in section 3 of this act, of an 34 unemancipated minor or incompetent person to persuade her to have an 35 abortion performed is guilty of a misdemeanor. Being subjected to 36 coercion to obtain or for refusal to obtain an abortion by the parents

or guardian of the unemancipated minor or incompetent person shall
 constitute grounds for the unemancipated minor or incompetent person to
 be found dependent under chapter 13.34 RCW.

4 NEW SECTION. Sec. 8. Physicians required to provide notification under sections 1 through 11 of this act shall file with the department 5 of health, on forms prescribed by the department, monthly reports 6 7 indicating the number of notifications provided to a parent, guardian, brother, sister, stepparent, or grandparent during the preceding month 8 9 under sections 1 through 11 of this act, and the number of times in which exceptions were made to the notification requirement under 10 sections 1 through 11 of this act, as well as the type of exception. 11 12 Physicians shall not use names of the unemancipated minors or incompetent persons on the forms. The department shall on an annual 13 basis compile and make available to the public the data required to be 14 15 reported under this section.

16 <u>NEW SECTION.</u> Sec. 9. (1) The provisions of this section shall 17 apply to unemancipated minors and incompetent persons whether or not 18 they are residents of this state.

(2) The unemancipated minor or incompetent person may petition a 19 superior court for a waiver of the notification requirement and may 20 21 participate in proceedings on her own behalf. The petition for waiver 22 of notification shall include a statement that the petitioner is 23 pregnant and is an unemancipated minor or incompetent person. The 24 court reviewing the petition shall appoint a guardian ad litem for her. 25 A quardian ad litem appointed under this section shall act to maintain the confidentiality of the proceedings. 26

The court shall advise the unemancipated minor or incompetent person that she has a right to court-appointed counsel and shall provide the counsel upon request.

(3) Court proceedings under this section shall be closed and 30 31 confidential and shall ensure the anonymity of the unemancipated minor 32 or incompetent person. All court documents under this section shall be 33 sealed. The unemancipated minor or incompetent person has the right to file her petition in the court using a pseudonym or using solely her 34 35 initials. These proceedings shall be given precedence over other pending matters to the extent necessary to ensure that the court 36 37 reaches a decision promptly. The court shall rule, and issue written

р. б

1 findings of fact and conclusions of law, within four court days from 2 the filing of the petition, except that the four-day rule may be 3 extended at the request of the unemancipated minor or incompetent 4 person.

5 (4) If the court finds, by clear, cogent, and convincing evidence, 6 that the petitioner is sufficiently mature or able to decide whether to 7 have an abortion, the court shall issue an order authorizing the 8 petitioner to consent to the performance or inducement of an abortion 9 without providing notification to a parent or guardian. If the court 10 does not make the finding specified in this subsection or subsection 11 (5) of this section, it shall dismiss the petition.

(5) If the court finds, by clear, cogent, and convincing evidence, 12 13 that there is a pattern of physical or sexual abuse by a parent or guardian of the petitioner, or that notification to a parent or 14 15 guardian is not in the best interest of the petitioner, the court shall 16 issue an order authorizing the petitioner to consent to the performance or inducement of an abortion without notification to a parent or 17 If the court does not make the finding specified in this 18 quardian. 19 subsection or subsection (4) of this section, it shall dismiss the 20 petition.

(6) A court that conducts proceedings under this section shall issue written and specific factual findings and legal conclusions supporting its decision and shall maintain a confidential record of evidence and the judge's findings and conclusions.

(7) A procedure for expedited confidential appeal shall be available, as the supreme court provides by rule, to an unemancipated minor or incompetent person whose waiver of notification is denied. An order waiving the notification requirement shall not be subject to appeal.

30 (8) Filing fees shall not be required of an unemancipated minor or 31 incompetent person who petitions a court for a waiver of parental 32 notification under sections 1 through 11 of this act at either the 33 trial or the appellate level.

NEW SECTION. Sec. 10. The supreme court is respectfully requested to establish rules to ensure that proceedings under sections 1 through 11 of this act are handled in an expeditious and confidential manner and to satisfy requirements of federal courts binding on this jurisdiction.

1 <u>NEW SECTION.</u> Sec. 11. (1) Any physician who intentionally 2 performs an abortion with knowledge that, or with reckless disregard as 3 to whether, the person upon whom the abortion is to be performed is an 4 unemancipated minor or an incompetent person, without providing the 5 required notification shall be guilty of a gross misdemeanor.

(2) Failure to provide the notification required under section 4 or 6 7 5 of this act is prima facie evidence of failure to provide notification and of interference with family relations in appropriate 8 civil actions. The prima facie evidence shall not apply to an issue 9 10 other than failure to provide notification to the parents or guardian 11 and interference with family relations in appropriate civil actions. 12 The civil action may be based on a claim that the act was a result of simple negligence, gross negligence, wantonness, willfulness, 13 intention, or other legal standard of care. The law of this state 14 15 shall not be construed to preclude the award of exemplary damages in an appropriate civil action relevant to violations of sections 1 through 16 17 11 of this act. Nothing in sections 1 through 11 of this act shall be construed to limit the common law rights of parents. 18

(3) A person not authorized to receive notification under sections
1 through 11 of this act who signs a waiver of notification under
section 6(2) of this act is guilty of a misdemeanor.

(4) A person who coerces a minor to have an abortion is guilty ofa misdemeanor.

24 **Sec. 12.** RCW 9.02.100 and 1992 c 1 s 1 are each amended to read as 25 follows:

The sovereign people hereby declare that every individual possesses a fundamental right of privacy with respect to personal reproductive decisions.

Accordingly, it is the public policy of the state of Washington 30 that:

(1) Every individual has the fundamental right to choose or refusebirth control;

(2) Every woman has the fundamental right to choose or refuse to have an abortion, except as specifically limited by RCW 9.02.100 through 9.02.170 ((and)), 9.02.900 through 9.02.902, and sections 1 <u>through 11 of this act</u>;

37 (3) Except as specifically permitted by RCW 9.02.100 through
 38 9.02.170 ((and)), 9.02.900 through 9.02.902, and sections 1 through 11

<u>of this act</u>, the state shall not deny or interfere with a woman's
 fundamental right to choose or refuse to have an abortion; and

3 (4) The state shall not discriminate against the exercise of
4 ((these)) this right((s)) in the regulation or provision of benefits,
5 facilities, services, or information.

6 <u>NEW SECTION.</u> Sec. 13. The provisions of this act are to be 7 liberally construed to effectuate the policies and purposes of this 8 act. In the event of conflict between this act and any other provision 9 of law, the provisions of this act shall govern.

10 <u>NEW SECTION.</u> Sec. 14. If any provision of this act or its 11 application to any person or circumstance is held invalid, the 12 remainder of the act or the application of the provision to other 13 persons or circumstances is not affected.

14 <u>NEW SECTION.</u> Sec. 15. Sections 1 through 11 of this act are each 15 added to chapter 9.02 RCW.

16 <u>NEW SECTION.</u> Sec. 16. This act is necessary for the immediate 17 preservation of the public peace, health, morals, or safety, or support 18 of the state government and its existing public institutions, and takes 19 effect immediately.

--- END ---