# CERTIFICATION OF ENROLLMENT

# ENGROSSED SECOND SUBSTITUTE SENATE BILL 6445

Chapter 269, Laws of 1998

55th Legislature 1998 Regular Session

PLACEMENT OF CHILDREN UNDER THE JURISDICTION OF THE DEPARTMENT OF SOCIAL AND HEALTH SERVICES--REVISIONS

EFFECTIVE DATE: 9/1/98

Passed by the Senate March 9, 1998 YEAS 45 NAYS 0

#### BRAD OWEN

#### President of the Senate

Passed by the House March 4, 1998 YEAS 97 NAYS 0

#### CERTIFICATE

I, Mike O Connell, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **ENGROSSED SECOND SUBSTITUTE SENATE BILL 6445** as passed by the Senate and the House of Representatives on the dates hereon set forth.

#### CLYDE BALLARD

Speaker of the House of Representatives

Approved April 1, 1998

MIKE O'CONNELL

Secretary

FILED

April 1, 1998 - 3:12 p.m.

GARY LOCKE

Governor of the State of Washington

Secretary of State State of Washington

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# ENGROSSED SECOND SUBSTITUTE SENATE BILL 6445

# AS AMENDED BY THE HOUSE

Passed Legislature - 1998 Regular Session

# State of Washington 55th Legislature 1998 Regular Session

By Senate Committee on Ways & Means (originally sponsored by Senators Long, Hargrove, Haugen, Zarelli, McAuliffe, Franklin and Winsley)

Read first time 02/10/98.

- 1 AN ACT Relating to the placement of children under the jurisdiction
- 2 of the department of social and health services; amending RCW
- 3 72.05.020, 74.15.020, and 28A.600.475; reenacting and amending RCW
- 4 13.50.010; adding new sections to chapter 72.05 RCW; adding a new
- 5 section to chapter 74.15 RCW; adding a new section to chapter 13.40
- 6 RCW; creating new sections; and providing an effective date.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 <u>NEW SECTION.</u> **Sec. 1.** It is the intent of the legislature to:
- 9 (1) Enhance public safety and maximize the rehabilitative potential
- 10 of juvenile offenders through modifications to licensed community
- 11 residential placements for juveniles;
- 12 (2) Ensure community support for community facilities by enabling
- 13 community participation in decisions involving these facilities and
- 14 assuring the safety of communities in which community facilities for
- 15 juvenile offenders are located; and
- 16 (3) Improve public safety by strengthening the safeguards in
- 17 placement, oversight, and monitoring of the juvenile offenders placed
- 18 in the community, and by establishing minimum standards for operation
- 19 of licensed residential community facilities. The legislature finds

- 1 that community support and participation is vital to the success of
- 2 community programming.
- 3 **Sec. 2.** RCW 72.05.020 and 1979 c 141 s 178 are each amended to 4 read as follows:
- 5 As used in this chapter, unless the context requires otherwise:
- 6 (1) "Community facility" means a group care facility operated for
- 7 the care of juveniles committed to the department under RCW 13.40.185.
- 8 A county detention facility that houses juveniles committed to the
- 9 <u>department under RCW 13.40.185 pursuant to a contract with the</u>
- 10 <u>department</u> is not a community facility.
- 11 (2) "Department" means the department of social and health
- 12 services.
- 13 (3) "Juvenile" means a person under the age of twenty-one who has
- 14 been sentenced to a term of confinement under the supervision of the
- 15 <u>department under RCW 13.40.185.</u>
- 16 (4) "Service provider" means the entity that operates a community
- 17 <u>facility.</u>
- 18 **Sec. 3.** RCW 74.15.020 and 1997 c 245 s 7 are each amended to read
- 19 as follows:
- For the purpose of chapter 74.15 RCW and RCW 74.13.031, and unless
- 21 otherwise clearly indicated by the context thereof, the following terms
- 22 shall mean:
- 23 (1) "Department" means the state department of social and health
- 24 services;
- 25 (2) "Secretary" means the secretary of social and health services;
- 26 (3) "Agency" means any person, firm, partnership, association,
- 27 corporation, or facility which receives children, expectant mothers, or
- 28 persons with developmental disabilities for control, care, or
- 29 maintenance outside their own homes, or which places, arranges the
- 30 placement of, or assists in the placement of children, expectant
- 31 mothers, or persons with developmental disabilities for foster care or
- 32 placement of children for adoption, and shall include the following
- 33 irrespective of whether there is compensation to the agency or to the
- 34 children, expectant mothers or persons with developmental disabilities
- 35 for services rendered:

- 1 (a) "Group-care facility" means an agency, other than a foster-2 family home, which is maintained and operated for the care of a group 3 of children on a twenty-four hour basis;
- 4 (b) "Child-placing agency" means an agency which places a child or 5 children for temporary care, continued care, or for adoption;
- 6 (c) "Maternity service" means an agency which provides or arranges
  7 for care or services to expectant mothers, before or during
  8 confinement, or which provides care as needed to mothers and their
  9 infants after confinement;
- 10 (d) "Child day-care center" means an agency which regularly 11 provides care for a group of children for periods of less than twenty-12 four hours;
- (e) "Family day-care provider" means a child day-care provider who regularly provides child day care for not more than twelve children in the provider's home in the family living quarters;
- (f) "Foster-family home" means an agency which regularly provides care on a twenty-four hour basis to one or more children, expectant mothers, or persons with developmental disabilities in the family abode of the person or persons under whose direct care and supervision the child, expectant mother, or person with a developmental disability is placed;
- (g) "Crisis residential center" means an agency which is a temporary protective residential facility operated to perform the duties specified in chapter 13.32A RCW, in the manner provided in RCW 74.13.032 through 74.13.036;
- (h) "Community facility" means a group care facility operated for the care of juveniles committed to the department under RCW 13.40.185.

  A county detention facility that houses juveniles committed to the department under RCW 13.40.185 pursuant to a contract with the
- 30 <u>department is not a community facility;</u>
- 31 <u>(i) "Service provider" means the entity that operates a community</u> 32 <u>facility</u>.
- 33 (4) "Agency" shall not include the following:
- 34 (a) Persons related to the child, expectant mother, or person with 35 developmental disability in the following ways:
- 36 (i) Any blood relative, including those of half-blood, and 37 including first cousins, nephews or nieces, and persons of preceding 38 generations as denoted by prefixes of grand, great, or great-great;
- 39 (ii) Stepfather, stepmother, stepbrother, and stepsister;

- (iii) A person who legally adopts a child or the child's parent as well as the natural and other legally adopted children of such persons, and other relatives of the adoptive parents in accordance with state law;
- 5 (iv) Spouses of any persons named in (i), (ii), or (iii) of this 6 subsection (4)(a), even after the marriage is terminated; or
- 7 (v) Extended family members, as defined by the law or custom of the 8 Indian child's tribe or, in the absence of such law or custom, a person 9 who has reached the age of eighteen and who is the Indian child's 10 grandparent, aunt or uncle, brother or sister, brother-in-law or 11 sister-in-law, niece or nephew, first or second cousin, or stepparent 12 who provides care in the family abode on a twenty-four-hour basis to an 13 Indian child as defined in 25 U.S.C. Sec. 1903(4);
- (b) Persons who are legal guardians of the child, expectant mother,or persons with developmental disabilities;
- 16 (c) Persons who care for a neighbor's or friend's child or 17 children, with or without compensation, where: (i) The person providing care for periods of less than twenty-four hours does not 18 19 conduct such activity on an ongoing, regularly scheduled basis for the 20 purpose of engaging in business, which includes, but is not limited to, advertising such care; or (ii) the parent and person providing care on 21 22 a twenty-four-hour basis have agreed to the placement in writing and 23 the state is not providing any payment for the care;
- (d) Parents on a mutually cooperative basis exchange care of one another's children;
- (e) A person, partnership, corporation, or other entity that provides placement or similar services to exchange students or international student exchange visitors or persons who have the care of an exchange student in their home;
- 30 (f) Nursery schools or kindergartens which are engaged primarily in 31 educational work with preschool children and in which no child is 32 enrolled on a regular basis for more than four hours per day;
- 33 (g) Schools, including boarding schools, which are engaged 34 primarily in education, operate on a definite school year schedule, 35 follow a stated academic curriculum, accept only school-age children 36 and do not accept custody of children;
- 37 (h) Seasonal camps of three months' or less duration engaged 38 primarily in recreational or educational activities;

- 1 (i) Hospitals licensed pursuant to chapter 70.41 RCW when 2 performing functions defined in chapter 70.41 RCW, nursing homes 3 licensed under chapter 18.51 RCW and boarding homes licensed under 4 chapter 18.20 RCW;
  - (j) Licensed physicians or lawyers;

- 6 (k) Facilities providing care to children for periods of less than 7 twenty-four hours whose parents remain on the premises to participate 8 in activities other than employment;
  - (1) Facilities approved and certified under chapter 71A.22 RCW;
- (m) Any agency having been in operation in this state ten years prior to June 8, 1967, and not seeking or accepting moneys or assistance from any state or federal agency, and is supported in part by an endowment or trust fund;
- (n) Persons who have a child in their home for purposes of adoption, if the child was placed in such home by a licensed child-like placing agency, an authorized public or tribal agency or court or if a replacement report has been filed under chapter 26.33 RCW and the placement has been approved by the court;
- 19 (o) An agency operated by any unit of local, state, or federal 20 government or an agency, located within the boundaries of a federally 21 recognized Indian reservation, licensed by the Indian tribe;
- (p) An agency located on a federal military reservation, except where the military authorities request that such agency be subject to the licensing requirements of this chapter.
- (5) "Requirement" means any rule, regulation, or standard of care to be maintained by an agency.
- 27 (6) "Probationary license" means a license issued as a disciplinary 28 measure to an agency that has previously been issued a full license but 29 is out of compliance with licensing standards.
- 30 (7) "Juvenile" means a person under the age of twenty-one who has 31 been sentenced to a term of confinement under the supervision of the 32 department under RCW 13.40.185.
- 33 **Sec. 4.** RCW 13.50.010 and 1997 c 386 s 21 and 1997 c 338 s 39 are 34 each reenacted and amended to read as follows:
- 35 (1) For purposes of this chapter:
- 36 (a) "Juvenile justice or care agency" means any of the following:
- 37 Police, diversion units, court, prosecuting attorney, defense attorney,
- 38 detention center, attorney general, the legislative children's

- 1 oversight committee, the office of family and children's ombudsman, the
- 2 department of social and health services and its contracting agencies,
- 3 schools; ((and, in addition,)) persons or public or private agencies
- 4 having children committed to their custody; and any placement oversight
- 5 <u>committee created under section 9 of this act;</u>
- 6 (b) "Official juvenile court file" means the legal file of the 7 juvenile court containing the petition or information, motions,
- 8 memorandums, briefs, findings of the court, and court orders;
- 9 (c) "Social file" means the juvenile court file containing the 10 records and reports of the probation counselor;
- 11 (d) "Records" means the official juvenile court file, the social
- 12 file, and records of any other juvenile justice or care agency in the
- 13 case.
- 14 (2) Each petition or information filed with the court may include
- 15 only one juvenile and each petition or information shall be filed under
- 16 a separate docket number. The social file shall be filed separately
- 17 from the official juvenile court file.
- 18 (3) It is the duty of any juvenile justice or care agency to
- 19 maintain accurate records. To this end:
- 20 (a) The agency may never knowingly record inaccurate information.
- 21 Any information in records maintained by the department of social and
- 22 health services relating to a petition filed pursuant to chapter 13.34
- 23 RCW that is found by the court((, upon proof presented,)) to be false
- 24 or inaccurate shall be corrected or expunged from such records by the
- 25 agency;
- 26 (b) An agency shall take reasonable steps to assure the security of
- 27 its records and prevent tampering with them; and
- 28 (c) An agency shall make reasonable efforts to insure the
- 29 completeness of its records, including action taken by other agencies
- 30 with respect to matters in its files.
- 31 (4) Each juvenile justice or care agency shall implement procedures
- 32 consistent with the provisions of this chapter to facilitate inquiries
- 33 concerning records.
- 34 (5) Any person who has reasonable cause to believe information
- 35 concerning that person is included in the records of a juvenile justice
- 36 or care agency and who has been denied access to those records by the
- 37 agency may make a motion to the court for an order authorizing that
- 38 person to inspect the juvenile justice or care agency record concerning
- 39 that person. The court shall grant the motion to examine records

- 1 unless it finds that in the interests of justice or in the best 2 interests of the juvenile the records or parts of them should remain 3 confidential.
- 4 (6) A juvenile, or his or her parents, or any person who has 5 reasonable cause to believe information concerning that person is included in the records of a juvenile justice or care agency may make 6 a motion to the court challenging the accuracy of any information 7 8 concerning the moving party in the record or challenging the continued possession of the record by the agency. If the court grants the 9 10 motion, it shall order the record or information to be corrected or 11 destroyed.
- 12 (7) The person making a motion under subsection (5) or (6) of this 13 section shall give reasonable notice of the motion to all parties to 14 the original action and to any agency whose records will be affected by 15 the motion.
- 16 (8) The court may permit inspection of records by, or release of 17 information to, any clinic, hospital, or agency which has the subject person under care or treatment. The court may also permit inspection 18 19 by or release to individuals or agencies, including juvenile justice 20 advisory committees of county law and justice councils, engaged in legitimate research for educational, scientific, or public purposes. 21 The court may also permit inspection of, or release of information 22 23 from, records which have been sealed pursuant to RCW 13.50.050(11). 24 The court shall release to the sentencing guidelines commission records 25 needed for its research and data-gathering functions under RCW 26 9.94A.040 and other statutes. Access to records or information for 27 research purposes shall be permitted only if the anonymity of all persons mentioned in the records or information will be preserved. 28 29 Each person granted permission to inspect juvenile justice or care 30 agency records for research purposes shall present a notarized 31 statement to the court stating that the names of juveniles and parents will remain confidential. 32
- 33 (9) Juvenile detention facilities shall release records to the 34 sentencing guidelines commission under RCW 9.94A.040 upon request. The 35 commission shall not disclose the names of any juveniles or parents 36 mentioned in the records without the named individual's written 37 permission.
- 38 (10) Requirements in this chapter relating to the court's authority 39 to compel disclosure shall not apply to the legislative children's

- 1 oversight committee or the office of the family and children's 2 ombudsman.
- 3 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 72.05 RCW 4 to read as follows:
- 5 (1) Whenever the department operates, or the secretary enters a 6 contract to operate, a community facility, the community facility may 7 be operated only after the public notification and opportunities for 8 review and comment as required by this section.
- 9 (2) The secretary shall establish a process for early and continuous public participation in establishing or relocating community 11 facilities. The process shall include, at a minimum, public meetings in the local communities affected, as well as opportunities for written and oral comments, in the following manner:
- 14 (a) If there are more than three sites initially selected as
  15 potential locations and the selection process by the secretary or a
  16 service provider reduces the number of possible sites for a community
  17 facility to no fewer than three, the secretary or the chief operating
  18 officer of the service provider shall notify the public of the possible
  19 siting and hold at least two public hearings in each community where a
  20 community facility may be sited.
- (b) When the secretary or service provider has determined the community facility's location, the secretary or the chief operating officer of the service provider shall hold at least one additional public hearing in the community where the community facility will be sited.
- (c) When the secretary has entered negotiations with a service provider and only one site is under consideration, then at least two public hearings shall be held.
- 29 (d) To provide adequate notice of, and opportunity for interested persons to comment on, a proposed location, the secretary or the chief 30 operating officer of the service provider shall provide at least 31 32 fourteen days advance notice of the meeting to all newspapers of general circulation in the community, all radio and television stations 33 34 generally available to persons in the community, any school district in which the community facility would be sited or whose boundary is within 35 36 two miles of a proposed community facility, any library district in which the community facility would be sited, local business or 37 fraternal organizations that request notification from the secretary or 38

- 1 agency, and any person or property owner within a one-half mile radius
- 2 of the proposed community facility. Before initiating this process,
- 3 the department shall contact local government planning agencies in the
- 4 communities containing the proposed community facility. The department
- 5 shall coordinate with local government agencies to ensure that
- 6 opportunities are provided for effective citizen input and to reduce
- 7 the duplication of notice and meetings.
- 8 (3) The secretary shall not issue a license to any service provider
- 9 until the service provider submits proof that the requirements of this
- 10 section have been met.
- 11 (4) This section shall apply only to community facilities sited
- 12 after the effective date of this act.
- 13 <u>NEW SECTION.</u> **Sec. 6.** A new section is added to chapter 72.05 RCW
- 14 to read as follows:
- 15 The department shall adopt an infraction policy for juveniles
- 16 placed in community facilities. The policy shall require written
- 17 documentation by the department and service providers of all
- 18 infractions and violations by juveniles of conditions set by the
- 19 department. Any juvenile who commits a serious infraction or a serious
- 20 violation of conditions set by the department shall be returned to an
- 21 institution. The secretary shall not return a juvenile to a community
- 22 facility until a new risk assessment has been completed and the
- 23 secretary reasonably believes that the juvenile can adhere to the
- 24 conditions set by the department. The department shall define the
- 25 terms "serious infraction" and "serious violation" in rule and shall
- 26 include but not necessarily limited to the commission of any criminal
- 27 offense, any unlawful use or possession of a controlled substance, and
- 2/ Offense, any unitawith use of possession of a controlled substance, and
- 28 any use or possession of an alcoholic beverage.
- 29 <u>NEW SECTION.</u> **Sec. 7.** A new section is added to chapter 74.15 RCW
- 30 to read as follows:
- 31 (1) Whenever the secretary contracts with a service provider to
- 32 operate a community facility, the contract shall include a requirement
- 33 that each service provider must report to the department any known
- 34 infraction or violation of conditions committed by any juvenile under
- 35 its supervision. The report must be made immediately upon learning of
- 36 serious infractions or violations and within twenty-four hours for

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37 other infractions or violations.

- 1 (2) The secretary shall adopt rules to implement and enforce the 2 provisions of this section. The rules shall contain a schedule of 3 monetary penalties not to exceed the total compensation set forth in 4 the contract, and include provisions that allow the secretary to 5 terminate all contracts with a service provider that has violations of 6 this section and the rules adopted under this section.
- 7 (3) The secretary shall document in writing all violations of this 8 section and the rules adopted under this section, penalties, actions by 9 the department to remove juveniles from a community facility, and 10 contract terminations. The department shall give great weight to a service provider's record of violations, penalties, actions by the 11 department to remove juveniles from a community facility, and contract 12 13 terminations in determining to execute, renew, or renegotiate a contract with a service provider. 14
- NEW SECTION. Sec. 8. A new section is added to chapter 72.05 RCW to read as follows:
- 17 (1) The department shall publish and operate a staffed, toll-free 18 twenty-four-hour hotline for the purpose of receiving reports of 19 violation of conditions set for juveniles who are placed in community 20 facilities.
- (2) The department shall include the phone number on all documents distributed to the juvenile and the juvenile's employer, school, parents, and treatment providers.
- 24 (3) The department shall include the phone number in every contract 25 it executes with any service provider after the effective date of this 26 act.
- NEW SECTION. Sec. 9. A new section is added to chapter 72.05 RCW to read as follows:
- (1) Promptly following the report due under section 17 of this act, the secretary shall develop a process with local governments that allows each community to establish a community placement oversight committee. The department may conduct community awareness activities.
- The community placement oversight committees developed pursuant to this section shall be implemented no later than September 1, 1999.
- 35 (2) The community placement oversight committees may review and 36 make recommendations regarding the placement of any juvenile who the 37 secretary proposes to place in the community facility.

- 1 (3) The community placement oversight committees, their members, 2 and any agency represented by a member shall not be liable in any cause 3 of action as a result of its decision in regard to a proposed placement 4 of a juvenile unless the committee acts with gross negligence or bad 5 faith in making a placement decision.
- 6 (4) Members of the committee shall be reimbursed for travel 7 expenses as provided in RCW 43.03.050 and 43.03.060.
- 8 (5) Except as provided in RCW 13.40.215, at least seventy-two hours 9 prior to placing a juvenile in a community facility the secretary shall 10 provide to the chief law enforcement officer of the jurisdiction in 11 which the community facility is sited: (a) The name of the juvenile; 12 (b) the juvenile's criminal history; and (c) such other relevant and 13 disclosable information as the law enforcement officer may require.
- NEW SECTION. **Sec. 10.** A new section is added to chapter 72.05 RCW to read as follows:
- 16 (1) The department shall not initially place an offender in a 17 community facility unless:
- 18 (a) The department has conducted a risk assessment, including a 19 determination of drug and alcohol abuse, and the results indicate the 20 juvenile will pose not more than a minimum risk to public safety; and

- (b) The offender has spent at least ten percent of his or her sentence, but in no event less than thirty days, in a secure institution operated by, or under contract with, the department.
- The risk assessment must include consideration of all prior convictions and all available nonconviction data released upon request under RCW 10.97.050, and any serious infractions or serious violations while under the jurisdiction of the secretary or the courts.
- (2) No juvenile offender may be placed in a community facility until the juvenile's student records and information have been received and the department has reviewed them in conjunction with all other information used for risk assessment, security classification, and placement of the juvenile.
- 33 (3) A juvenile offender shall not be placed in a community facility 34 until the department's risk assessment and security classification is 35 complete and local law enforcement has been properly notified.
- 36 **Sec. 11.** RCW 28A.600.475 and 1992 c 205 s 120 are each amended to 37 read as follows:

- School districts may participate in the exchange of information 1 with law enforcement and juvenile court officials to the extent 2 permitted by the family educational and privacy rights act of 1974, 20 3 4 U.S.C. Sec. 1232q. When directed by court order or pursuant to any 5 lawfully issued subpoena, a school district shall make student records and information available to law enforcement officials, probation 6 7 officers, court personnel, and others legally entitled to the 8 information. Except as provided in section 12 of this act, parents and 9 students shall be notified by the school district of all such orders or 10 subpoenas in advance of compliance with them.
- 11 NEW SECTION. Sec. 12. A new section is added to chapter 13.40 RCW 12 to read as follows:
- (1) Pursuant to RCW 28A.600.475, and to the extent permitted by the 13 14 family educational and privacy rights act of 1974, 20 U.S.C. Sec. 15 1232q(b), and in order to serve the juvenile while in detention and to prepare any postconviction services, schools shall make all student 16 records and information necessary for risk assessment, security 17 18 classification, and placement available to court personnel and the 19 department within three working days of a request under this section.
- (2)(a) When a juvenile has one or more prior convictions, a request 20 for records shall be made by the county prosecuting attorney, or 21 probation department if available, to the school not more than ten days 22 23 following the juvenile's arrest or detention, whichever occurs later, 24 and prior to trial. The request may be made by subpoena.
- 25 (b) Where a juvenile has no prior conviction, a request to release records shall be made by subpoena upon the juvenile's conviction. When the request for a juvenile's student records and information is made by 27 subpoena following conviction, the court or other issuing agency shall 28 order the school on which the subpoena is served not to disclose to any person the existence or contents of the subpoena or any information furnished in response to the subpoena. When the court or issuing 31 32 agency so orders, the school shall not provide notice to the juvenile or his or her parents. 33
- NEW SECTION. Sec. 13. A new section is added to chapter 72.05 RCW 34 35 to read as follows:
- (1) The department shall establish by rule, in consultation with 36 37 the office of the superintendent of public instruction, those student

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- 1 records and information necessary to conduct a risk assessment, make a
- 2 security classification, and ensure proper placement. Those records
- 3 shall include at least:
- 4 (a) Any history of placement in special education programs;
- 5 (b) Any past, current, or pending disciplinary action;
- 6 (c) Any history of violent, aggressive, or disruptive behavior, or 7 gang membership, or behavior listed in RCW 13.04.155;
- 8 (d) Any use of weapons that is illegal or in violation of school 9 policy;
- 10 (e) Any history of truancy;
- 11 (f) Any drug or alcohol abuse;
- 12 (g) Any health conditions affecting the juvenile's placement needs;
- 13 and
- 14 (h) Any other relevant information.
- 15 (2) For purposes of this section "gang" has the meaning defined in
- 16 RCW 28A.225.225.
- NEW SECTION. Sec. 14. A new section is added to chapter 72.05 RCW
- 18 to read as follows:
- 19 (1) Whenever the department operates, or the secretary enters a
- 20 contract to operate, a community facility, the placement and
- 21 supervision of juveniles must be accomplished in accordance with this
- 22 section.
- 23 (2) The secretary shall require that any juvenile placed in a
- 24 community facility and who is employed or assigned as a volunteer be
- 25 subject to monitoring for compliance with requirements for attendance
- 26 at his or her job or assignment. The monitoring requirements shall be
- 27 included in a written agreement between the employer or supervisor, the
- 27 included in a willten agreement between the employer of supervisor, the
- 28 secretary or chief operating officer of the contracting agency, and the
- 29 juvenile. The requirements shall include, at a minimum, the following:
- 30 (a) Acknowledgment of the juvenile's offender status;
- 31 (b) The name, address, and telephone number of the community
- 32 facility at which the juvenile resides;
- 33 (c) The twenty-four-hour telephone number required under section 8
- 34 of this act;
- 35 (d) The name and work telephone number of all persons responsible
- 36 for the supervision of the juvenile;

- 1 (e) A prohibition on the juvenile's departure from the work or 2 volunteer site without prior approval of the person in charge of the 3 community facility;
- 4 (f) A prohibition on personal telephone calls except to the 5 community facility;
- 6 (g) A prohibition on receiving compensation in any form other than 7 a negotiable instrument;
- 8 (h) A requirement that rest breaks during work hours be taken only 9 in those areas at the location which are designated for such breaks;
- 10 (i) A prohibition on visits from persons not approved in advance by 11 the person in charge of the community facility;
- 12 (j) A requirement that any unexcused absence, tardiness, or 13 departure by the juvenile be reported immediately upon discovery to the 14 person in charge of the community facility;
- 15 (k) A requirement that any notice from the juvenile that he or she 16 will not report to the work or volunteer site be verified as legitimate 17 by contacting the person in charge of the community facility; and
- 18 (1) An agreement that the community facility will conduct and 19 document random visits to determine compliance by the juvenile with the 20 terms of this section.
- (3) The secretary shall require that any juvenile placed in a 21 22 community facility and who is enrolled in a public or private school be subject to monitoring for compliance with requirements for attendance 23 24 at his or her school. The monitoring requirements shall be included in 25 a written agreement between the school district or appropriate 26 administrative officer, the secretary or chief operating officer of the 27 contracting agency, and the juvenile. The requirements shall include, at a minimum, the following: 28
  - (a) Acknowledgment of the juvenile's offender status;
- 30 (b) The name, address, and telephone number of the community 31 facility at which the juvenile resides;
- 32 (c) The twenty-four-hour telephone number required under section 8 33 of this act;
- 34 (d) The name and work telephone number of at least two persons at 35 the school to contact if issues arise concerning the juvenile's 36 compliance with the terms of his or her attendance at school;
- 37 (e) A prohibition on the juvenile's departure from the school 38 without prior approval of the appropriate person at the school;

- 1 (f) A prohibition on personal telephone calls except to the 2 community facility;
- 3 (g) A requirement that the juvenile remain on school grounds except 4 for authorized and supervised school activities;
- 5 (h) A prohibition on visits from persons not approved in advance by 6 the person in charge of the community facility;
- 7 (i) A requirement that any unexcused absence or departure by the 8 juvenile be reported immediately upon discovery to the person in charge 9 of the community facility;
- (j) A requirement that any notice from the juvenile that he or she will not attend school be verified as legitimate by contacting the person in charge of the community facility; and
- 13 (k) An agreement that the community facility will conduct and 14 document random visits to determine compliance by the juvenile with the 15 terms of this section.
- 16 (4) The secretary shall require that when any juvenile placed in a 17 community facility is employed, assigned as a volunteer, or enrolled in 18 a public or private school:
- 19 (a) Program staff members shall make and document periodic and 20 random accountability checks while the juvenile is at the school or 21 work facility;
- (b) A program counselor assigned to the juvenile shall contact the juvenile's employer, teacher, or school counselor regularly to discuss school or job performance-related issues.
- 25 (5) The department shall maintain a copy of all agreements executed 26 under this section. The department shall also provide each affected 27 juvenile with a copy of every agreement to which he or she is a party. 28 The service provider shall maintain a copy of every agreement it 29 executes under this section.
- NEW SECTION. **Sec. 15.** A new section is added to chapter 72.05 RCW to read as follows:
- 32 (1) The department shall establish by rule a policy for the common 33 use of residential group homes for juvenile offenders under the 34 jurisdiction of the juvenile rehabilitation administration and the 35 children's administration.
- 36 (2) A juvenile confined under the jurisdiction of the juvenile 37 rehabilitation administration who is convicted of a class A felony is 38 not eligible for placement in a community facility operated by

- 1 children's administration that houses juveniles who are not under the 2 jurisdiction of juvenile rehabilitation administration unless:
- 3 (a) The juvenile is housed in a separate living unit solely for 4 juvenile offenders;
- 5 (b) The community facility is a specialized treatment program and 6 the youth is not assessed as sexually aggressive under RCW 13.40.470; 7 or
- 8 (c) The community facility is a specialized treatment program that 9 houses one or more sexually aggressive youth and the juvenile is not 10 assessed as sexually vulnerable under RCW 13.40.470.
- NEW SECTION. **Sec. 16.** A new section is added to chapter 72.05 RCW to read as follows:
- (1) A person shall not be eligible for an employed or volunteer position within the juvenile rehabilitation administration or any agency with which it contracts in which the person may have regular access to juveniles under the jurisdiction of the department of social and health services or the department of corrections if the person has been convicted of one or more of the following:
- 19 (a) Any felony sex offense;
- 20 (b) Any violent offense, as defined in RCW 9.94A.030.
- (2) Subsection (1) of this section applies only to persons hired by the department or any of its contracting agencies after the effective date of this act.
- 24 (3) Any person employed by the juvenile rehabilitation 25 administration, or by any contracting agency, who may have regular access to juveniles under the jurisdiction of the department or the 26 department of corrections and who is convicted of an offense set forth 27 in this section after the effective date of this act, shall report the 28 29 conviction to his or her supervisor. The report must be made within seven days of conviction. Failure to report within seven days of 30 conviction constitutes misconduct under Title 50 RCW. 31
- 32 (4) For purposes of this section "may have regular access to 33 juveniles" means access for more than a nominal amount of time.
- 34 (5) The department shall adopt rules to implement this section.
- NEW SECTION. Sec. 17. (1) The Washington state institute for public policy shall conduct a special study of the contracts, operations, and monitoring of community residential facilities that

- 1 house juvenile offenders who are under the jurisdiction of the 2 department's juvenile rehabilitation administration.
- 3 (2) The institute must consult with nearby residents, local 4 sheriffs and police chiefs, courts, probation departments, schools, and 5 employers in the community in which the community residential facility 6 is located.
- 7 (3) The institute shall investigate and report on at least the 8 following issues:
- 9 (a) Community residential security, staffing, and operation:
- 10 (i) Are the facilities physically secured with door locks, alarms,
- 11 video monitors, and other security features so that staff are
- 12 immediately aware of any unauthorized exits or unauthorized visitors?
- 13 Which homes are not?
- 14 (ii) What legal barriers exist, if any, that prevent equipping
- 15 community residential facilities with locks, alarms, video monitors,
- 16 and other equipment that would make the facilities more physically
- 17 secure?
- 18 (iii) How much would it cost to equip community residential
- 19 facilities with security equipment?
- 20 (iv) For each facility describe:
- 21 (A) The staffing level by shift;
- 22 (B) The times, if any, in which offenders are either locked inside
- 23 secure rooms or locked inside the facility;
- 24 (C) What constitutes an escape;
- 25 (D) How much time must elapse before an unauthorized absence
- 26 becomes an escape;
- 27 (E) The escape reporting procedure;
- (F) Who may visit the offender and at what hours;
- 29 (G) What is the screening process used to authorize visitors;
- 30 (H) What controls exist to monitor and regulate persons who visit
- 31 the facilities; and
- 32 (I) Whether offenders share bedrooms.
- 33 (v) Describe the monitoring level by the juvenile rehabilitation
- 34 administration and specifically address the following:
- 35 (A) How often does the juvenile rehabilitation staff visit the
- 36 community residential facilities?
- 37 (B) How many of these visits are random, unannounced, or conducted
- 38 at night and on weekends and holidays?

- 1 (C) What does the juvenile rehabilitation staff person investigate 2 when conducting these visits?
- 3 (D) How often does the juvenile rehabilitation staff contact 4 neighbors, schools, employers, and law enforcement to determine whether 5 juvenile offenders in the community residential facilities are 6 disruptive or that staff is responsive to community concerns?
  - (b) Offender intake and assessment procedures:
- 8 (i) Identify procedural and financial barriers to sharing 9 information about juvenile offenders in community residential 10 facilities between the juvenile rehabilitation administration, schools, courts, law enforcement, other department of social 11 services' programs including the division of children and family 12 services and the division of alcohol and substance abuse, and the 13 14 public.
- 15 (ii) What authority does the state have to remove the barriers?
- 16 (iii) Identify what entity is responsible for collecting risk 17 assessment data. Describe the process and if it varies in different 18 counties.
- 19 (iv) What types and sources of data are being collected 20 inconsistently?
- (v) What types and sources of data are being used inconsistently in performing risk assessments?
- 23 (vi) What safeguards exist to ensure that assessments are being 24 made with complete information?
- 25 (c) Violations or infractions committed by juvenile offenders in 26 community residential facilities:
- 27 (i) How many violations, by type and seriousness level, have 28 occurred or have been reported about juvenile offenders residing in 29 community residential facilities during fiscal year 1997?
- 30 (ii) What appeals process, if any, exists that governs an 31 offender's appeal from a finding that the offender committed an 32 infraction?
- (d) Community notification and participation in the facility siting and offender placement process:
- 35 (i) What process, if any, does the juvenile rehabilitation 36 administration use to notify local law enforcement, residents, schools, 37 and businesses that a community residential facility that will house
- 38 juvenile offenders will be located in a particular place?

- 1 (ii) What process, if any, does the juvenile rehabilitation 2 administration or the community residential facilities use to notify 3 the individuals and entities identified in (d)(i) of this subsection 4 regarding the placement of specific offenders into a community 5 residential facility?
- 6 (iii) To what extent, if any, does the juvenile rehabilitation 7 administration or the community residential facility seek public 8 comment on or participation in siting community residential facilities 9 or placing particular offenders in those facilities?
- 10 (iv) Compare the department of corrections' practices in obtaining 11 community comment and participation in siting facilities and placement 12 of offenders;
- (v) Identify models in other jurisdictions that provide for greater community comment and participation in siting facilities and placement of offenders;
- 16 (vi) Identify any legal, procedural, practical barriers to 17 increasing community comment and participation in siting facilities and 18 placement of offenders.
  - (e) Juvenile detention standards:

- 20 (i) What standards are in place and proposed for all existing and 21 planned detention facilities in this state?
- (ii) What is the current compliance of detention standards with recommended American correctional association standards and those delineated in RCW 13.06.050?
- 25 (iii) What concerns, problems, or issues regarding current 26 standards have a direct impact on the safety and health of offenders, 27 staff, and the community?
- (iv) Identify and make recommendations with regard to the improvements needed including a timeline for the implementation of such improvements;
- 31 (v) Recommend a schedule for periodic review of juvenile detention 32 standards;
- 33 (vi) Analyze the costs to implement the recommendations in 34 accordance with the recommended timeline.
- 35 (f) Recidivism rates of juveniles receiving parole services who are 36 not sex offenders or receiving services under RCW 13.40.212, compared 37 with juveniles who do not receive parole services.
- 38 (4) The institute shall recommend changes to existing laws, 39 procedures, and practices governing community residential facilities to

- 1 increase public safety, community residential facility security,
- 2 protection of juvenile offenders housed in community residential
- 3 facilities, and community comment and participation in siting
- 4 facilities and placement of offenders. The institute shall also
- 5 identify costs associated with implementing recommended changes.
- 6 (5) An initial status report of the progress of the study shall be
- 7 presented to the senate human services and corrections committee and
- 8 the house criminal justice and corrections committee no later than
- 9 September 1, 1998. The institute shall present a final report to those
- 10 committees no later than December 1, 1998.
- 11 <u>NEW SECTION.</u> **Sec. 18.** The code reviser shall alphabetize the
- 12 definitions in RCW 13.50.010 and 74.15.020 and correct any references.
- 13 <u>NEW SECTION.</u> **Sec. 19.** This act takes effect September 1, 1998.
- 14 <u>NEW SECTION.</u> **Sec. 20.** If specific funding for the purposes of
- 15 this act, referencing this act by bill or chapter number, is not
- 16 provided by June 30, 1998, in the omnibus appropriations act, this act
- 17 is null and void.

Passed the Senate March 9, 1998.

Passed the House March 4, 1998.

Approved by the Governor April 1, 1998.

Filed in Office of Secretary of State April 1, 1998.