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## SUBSTITUTE HOUSE BILL 1068

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State of Washington 56th Legislature 1999 Regular Session

By House Committee on Criminal Justice & Corrections (originally sponsored by Representatives Ballasiotes, O'Brien, Lambert, Mitchell, Kessler, Esser and Lovick)

Read first time 02/19/1999.

- 1 AN ACT Relating to clemency and pardons; amending RCW 7.69.030,
- 2 9.94A.260, and 9.95.260; and creating a new section.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. The pardoning power is vested in the governor under such regulations and restrictions as may be prescribed by law. To assist the governor in gathering the facts necessary to the wise exercise of this power, the legislature created the clemency and
- 8 pardons board.
- 9 In recognition of the severe and detrimental impact of crime on 10 victims, survivors of victims, and witnesses of crime, an intelligent
- 11 recommendation on an application for clemency is dependent upon input
- 12 from the victims and survivors of victims of crimes. It is the intent
- 13 of the legislature to ensure that all victims and survivors of victims
- 14 of crimes are afforded a meaningful role in the clemency process.
- The impact of the crime on the community must also be assessed when
- 16 passing upon an application for clemency. The prosecuting attorney who
- 17 obtained the conviction and the law enforcement agency that conducted
- 18 the investigation are uniquely situated to provide an accurate account
- 19 of the offense and the impact felt by the community as a result of the

p. 1 SHB 1068

- offense. It is the intent of the legislature to ensure that the 1
- 2 prosecuting attorney who obtained the conviction and the
- enforcement agency that conducted the investigation are afforded a 3
- 4 meaningful role in the clemency process.
- 5 **Sec. 2.** RCW 7.69.030 and 1997 c 343 s 1 are each amended to read 6 as follows:
- There shall be a reasonable effort made to ensure that victims, 7 survivors of victims, and witnesses of crimes have the following 8
- 9 rights:

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- (1) With respect to victims of violent or sex crimes, to receive, 10
- at the time of reporting the crime to law enforcement officials, a 11
- written statement of the rights of crime victims as provided in this 12
- chapter. The written statement shall include the name, address, and 13
- 14 telephone number of a county or local crime victim/witness program, if
- 15 such a crime victim/witness program exists in the county;
- (2) To be informed by local law enforcement agencies or the 16 prosecuting attorney of the final disposition of the case in which the 17 18 victim, survivor, or witness is involved;
- 19 (3) To be notified by the party who issued the subpoena that a court proceeding to which they have been subpoenaed will not occur as 20 scheduled, in order to save the person an unnecessary trip to court; 21
- (4) To receive protection from harm and threats of harm arising out 23 of cooperation with law enforcement and prosecution efforts, and to be 24 provided with information as to the level of protection available;
- 25 (5) To be informed of the procedure to be followed to apply for and 26 receive any witness fees to which they are entitled;
- 27 (6) To be provided, whenever practical, a secure waiting area during court proceedings that does not require them to be in close 28 29 proximity to defendants and families or friends of defendants;
  - (7) To have any stolen or other personal property expeditiously returned by law enforcement agencies or the superior court when no longer needed as evidence. When feasible, all such property, except weapons, currency, contraband, property subject to evidentiary analysis, and property of which ownership is disputed, shall be photographed and returned to the owner within ten days of being taken;
- (8) To be provided with appropriate employer intercession services 36 37 ensure that employers of victims, survivors of victims, and witnesses of crime will cooperate with the criminal justice process in 38

SHB 1068 p. 2 1 order to minimize an employee's loss of pay and other benefits 2 resulting from court appearance;

3 (9) To access to immediate medical assistance and not to be 4 detained for an unreasonable length of time by a law enforcement agency 5 before having such assistance administered. However, an employee of 6 the law enforcement agency may, if necessary, accompany the person to 7 a medical facility to question the person about the criminal incident 8 if the questioning does not hinder the administration of medical 9 assistance;

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- (10) With respect to victims of violent and sex crimes, to have a crime victim advocate from a crime victim/witness program present at any prosecutorial or defense interviews with the victim, and at any judicial proceedings related to criminal acts committed against the victim. This subsection applies if practical and if the presence of the crime victim advocate does not cause any unnecessary delay in the investigation or prosecution of the case. The role of the crime victim advocate is to provide emotional support to the crime victim;
- 18 (11) With respect to victims and survivors of victims, to be 19 physically present in court during trial, or if subpoenaed to testify, 20 to be scheduled as early as practical in the proceedings in order to be 21 physically present during trial after testifying and not to be excluded 22 solely because they have testified;
- (12) With respect to victims and survivors of victims, to be informed by the prosecuting attorney of the date, time, and place of the trial and of the sentencing hearing for felony convictions upon request by a victim or survivor;
- 27 (13) To submit a victim impact statement or report to the court, 28 with the assistance of the prosecuting attorney if requested, which 29 shall be included in all presentence reports and permanently included 30 in the files and records accompanying the offender committed to the 31 custody of a state agency or institution;
- 32 (14) With respect to victims and survivors of victims, to present 33 a statement personally or by representation, at the sentencing hearing 34 for felony convictions; ((and))
- 35 (15) With respect to victims and survivors of victims, to entry of 36 an order of restitution by the court in all felony cases, even when the 37 offender is sentenced to confinement, unless extraordinary 38 circumstances exist which make restitution inappropriate in the court's 39 judgment; and

p. 3 SHB 1068

- 1 (16) With respect to victims and survivors of victims, to present
  2 a statement personally or by representation at any hearing conducted
  3 regarding an application for pardon or commutation of sentence.
- 4 Sec. 3. RCW 9.94A.260 and 1989 c 214 s 2 are each amended to read 5 as follows:
- (1) The clemency and pardons board shall receive petitions from individuals, organizations, and the department for review and commutation of sentences and pardoning of offenders in extraordinary cases, and shall make recommendations thereon to the governor.
- (2) The board shall receive petitions from individuals 10 organizations for the restoration of civil rights lost by operation of 11 state law as a result of convictions for federal offenses or out-of-12 13 state felonies. The board may issue certificates of restoration 14 limited to the elective rights to vote and to engage in political 15 office. Any certifications granted by the board must be filed with the 16 secretary of state to be effective. In all other cases, the board shall make recommendations to the governor. 17
- 18 (3) The board shall not recommend that the governor grant clemency under subsection (1) of this section until a public hearing has been 19 held on the petition. The prosecuting attorney of the county where the 20 conviction was obtained shall be notified at least thirty days prior to 21 22 the scheduled hearing that a petition has been filed and the date and 23 place at which the hearing on the petition will be held. The board may 24 waive the thirty-day notice requirement in cases where it determines 25 that waiver is necessary to permit timely action on the petition. A copy of the petition shall be sent to the prosecuting attorney. The 26 prosecuting attorney shall make reasonable efforts to notify victims, 27 survivors of victims, witnesses, and the law enforcement agency or 28 29 agencies that conducted the investigation, of the date and place of the 30 hearing. Information regarding victims, survivors of victims, or witnesses receiving this notice are confidential and shall not be 31 available to the offender. The board shall consider written or oral 32 33 statements regarding the petition received, personally or by representation, from the individuals who receive notice pursuant to 34 this section. This subsection is intended solely for the guidance of 35 36 the board. Nothing in this section is intended or may be relied upon to create a right or benefit, substantive or procedural, enforceable at 37

SHB 1068 p. 4

law by any person.

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- 1 **Sec. 4.** RCW 9.95.260 and 1981 c 136 s 44 are each amended to read 2 as follows:
- (1) It shall be the duty of the <u>indeterminate sentence review</u> board ((of prison terms and paroles)), when requested by the governor, to pass on the representations made in support of applications for pardons for convicted persons and to make recommendations thereon to the governor.

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- (2) It will be the duty of the secretary of corrections to exercise supervision over such convicted persons as have been conditionally pardoned by the governor, to the end that such persons shall faithfully comply with the conditions of such pardons. The <u>indeterminate sentence review</u> board ((of prison terms and paroles)) shall also pass on any representations made in support of applications for restoration of civil rights of convicted persons, and make recommendations to the governor. The department of corrections shall prepare materials and make investigations requested by the <u>indeterminate sentence review</u> board ((of prison terms and paroles)) in order to assist the board in passing on the representations made in support of applications for pardon or for the restoration of civil rights.
- (3) The board shall make no recommendations to the governor in support of an application for pardon until a public hearing has been held under this section or RCW 9.94A.260(3) upon the application. The prosecuting attorney of the county where the conviction was obtained shall be notified at least thirty days prior to the scheduled hearing that an application for pardon has been filed and the date and place at which the hearing on the application for pardon will be held. The board may waive the thirty-day notice requirement in cases where it determines that waiver is necessary to permit timely action on the petition. A copy of the application for pardon shall be sent to the prosecuting attorney. The prosecuting attorney shall make reasonable efforts to notify victims, survivors of victims, witnesses, and the law enforcement agency or agencies that conducted the investigation of the date and place of the hearing. Information regarding victims, survivors of victims, or witnesses receiving this notice are confidential and shall not be available to the offender. The board shall consider written or oral statements regarding the application for pardon received, personally or by representation, from the individuals who receive notice pursuant to this section. This subsection is intended solely for the guidance of the board. Nothing in this section

p. 5 SHB 1068

- 1 <u>is intended or may be relied upon to create a right or benefit,</u>
- 2 <u>substantive or procedural, enforceable at law by any person.</u>

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SHB 1068 p. 6