ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1477

State of Washington 56th Legislature 1999 Regular Session

By House Committee on Appropriations (originally sponsored by Representatives Haigh, Bush, Talcott, Linville, Santos and Edmonds; by request of Board of Education)

Read first time 03/08/1999.

- AN ACT Relating to school district organization; amending RCW 1 2 36.70A.035; adding new sections to chapter 28A.315 RCW; adding a new 3 section to chapter 28A.300 RCW; adding new chapters to Title 28A RCW; 4 recodifying RCW 28A.315.020, 28A.315.220, 28A.315.210, 28A.315.690, 28A.315.700, 5 28A.315.710, 28A.315.720, 28A.315.040, 28A.315.050, 28A.315.060, 28A.315.070, 6 28A.315.080, 28A.315.090, 28A.315.100, 7 28A.315.350, 28A.315.360, 28A.315.370, 28A.315.380, 28A.315.390, 28A.315.400, 28A.315.410, 28A.315.420, 28A.315.430, 28A.315.440, 8 28A.315.450, 28A.315.650, 9 28A.315.470, 28A.315.480, 28A.315.490, 28A.315.540, 28A.315.500, 28A.315.530, 28A.315.510, 28A.315.520, 10 28A.315.570, 28A.315.600, 11 28A.315.460, 28A.315.610, 28A.315.620, 12 28A.315.630, 28A.315.670, 28A.315.680, 28A.315.550, 28A.315.560, 28A.315.580, 28A.315.590, 28A.315.593, 28A.315.660, 28A.315.597, and 13 28A.315.640; and repealing RCW 28A.305.150, 28A.315.010, 28A.315.030, 14 15 28A.315.110, 28A.315.120, 28A.315.130, 28A.315.140, 28A.315.150, 16 28A.315.160, 28A.315.170, 28A.315.180, 28A.315.190, 28A.315.200, 17 28A.315.230, 28A.315.240, 28A.315.250, 28A.315.260, 28A.315.270, 18 28A.315.280, 28A.315.290, 28A.315.300, 28A.315.310, 28A.315.320, 28A.315.330, 28A.315.340, and 28A.315.900. 19
- 20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

- NEW SECTION. Sec. 1. (1) Under the constitutional framework and 1 2 the laws of the state of Washington, the governance structure for the 3 state's public common school system is comprised of the following 4 The legislature, the governor, the superintendent of public instruction, the state board of education, the educational service 5 district boards of directors, and local school district boards of 6 7 directors. The respective policy and administrative roles of each body 8 are determined by the state Constitution and statutes.
- 9 (2) Local school districts are political subdivisions of the state 10 and the organization of such districts, including the powers, duties, 11 and boundaries thereof, may be altered or abolished by laws of the 12 state of Washington.

13 PART 1

14 PURPOSE AND POLICY

- NEW SECTION. Sec. 101. PURPOSE--POLICY. (1) It is the purpose of this chapter to:
- 17 (a) Incorporate into a single, comprehensive, school district 18 organization law all essential provisions governing:
- 19 (i) The formation and establishment of new school districts;
- 20 (ii) The alteration of the boundaries of existing districts; and
- 21 (iii) The adjustment of the assets and liabilities of school 22 districts when changes are made under this chapter; and
- (b) Establish methods and procedures whereby changes in the school district system may be brought about by the people concerned and affected.
- 26 (2) It is the state's policy that decisions on proposed changes in school district organization should be made, whenever possible, by negotiated agreement between the affected school districts. If the districts cannot agree, the decision shall be made by the regional committees on school district organization, based on the committees' best judgment, taking into consideration the following factors and factors under section 402 of this act:
- 33 (a) A balance of local petition requests and the needs of the 34 state-wide community at large in a manner that advances the best 35 interest of public education in the affected school districts and 36 communities, the educational service district, and the state;

- 1 (b) Responsibly serving all of the affected citizens and students 2 by contributing to logical service boundaries and recognizing a 3 changing economic pattern within the educational service districts of 4 the state;
- 5 (c) Enhancing the educational opportunities of pupils in the 6 territory by reducing existing disparities among the affected school 7 districts' ability to provide operating and capital funds through an 8 equitable adjustment of the assets and liabilities of the affected 9 districts;
- 10 (d) Promoting a wiser use of public funds through improvement in 11 the school district system of the educational service districts and the 12 state; and
- (e) Other criteria or considerations as may be established in rule by the state board of education.
- 15 (3) It is neither the intent nor purpose of this chapter to apply 16 to organizational changes and the procedure therefor relating to 17 capital fund aid by nonhigh school districts as provided for in chapter 18 28A.540 RCW.

19 **PART 2**

20 GENERAL PROVISIONS

- NEW SECTION. Sec. 201. REORGANIZATION OF DISTRICTS. (1) A new school district may be formed comprising contiguous territory lying in either a single county or in two or more counties. The new district may comprise:
- 25 (a) Two or more whole school districts;

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- 26 (b) Parts of two or more school districts; and/or
- (c) Territory that is not a part of any school district if such territory is contiguous to the district to which it is transferred.
 - (2) The boundaries of existing school districts may be altered:
- 30 (a) By the transfer of territory from one district to another 31 district;
- 32 (b) By the consolidation of one or more school districts with one 33 or more school districts; or
- 34 (c) By the dissolution and annexation to a district of a part or 35 all of one or more other districts or of territory that is not a part 36 of any school district: PROVIDED, That such territory shall be 37 contiguous to the district to which it is transferred or annexed.

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- 1 (3) Territory may be transferred or annexed to or consolidated with 2 an existing school district without regard to county boundaries.
- 3 <u>NEW SECTION.</u> **Sec. 202.** A new section is added to chapter 28A.300 4 RCW to read as follows:
- 5 CLASSIFICATION--NUMBERING SYSTEM--CHANGE OF CLASSIFICATION. (1) 6 The superintendent of public instruction is responsible for the 7 classification and numbering system of school districts.
- 8 (2) Any school district in the state that has a student enrollment 9 in its public schools of two thousand pupils or more, as shown by 10 evidence acceptable to the educational service district superintendent 11 and the superintendent of public instruction, is a school district of 12 the first class. Any other school district is a school district of the 13 second class.
- 14 (3) Whenever the educational service district superintendent finds 15 that the classification of a school district should be changed, and upon the approval of the superintendent of public instruction, the 16 educational service district superintendent shall make an order in 17 18 conformity with his or her findings and alter the records of his or her office accordingly. Thereafter, the board of directors of the district 19 shall organize in the manner provided by law for the organization of 20 the board of a district of the class to which the district then 21 22 belongs.
- (4) Notwithstanding any other provision of chapter 43, Laws of 1975, the educational service district superintendent, with the concurrence of the superintendent of public instruction, may delay approval of a change in classification of any school district for a period not exceeding three years when, in fact, the student enrollment of the district within any such time period does not exceed ten percent, either in a decrease or increase thereof.
- Sec. 203. CONFLICTING OR INCORRECTLY DESCRIBED 30 NEW SECTION. SCHOOL DISTRICT BOUNDARIES -- CHANGES. In case the boundaries of any of 31 32 the school districts are conflicting or incorrectly described, the educational service district board of directors, after due notice and 33 a public hearing, shall change, harmonize, and describe them and shall 34 35 so certify, with a complete transcript of boundaries of all districts affected, such action to the state board for its approval or revision. 36 Upon receipt of notification of state board action, the educational 37

- 1 service district superintendent shall transmit to the county
- 2 legislative authority of the county or counties in which the affected
- 3 districts are located a complete transcript of the boundaries of all
- 4 districts affected.
- 5 <u>NEW SECTION.</u> **Sec. 204.** DISTRICT BOUNDARY CHANGES--SUBMISSION TO
- 6 COUNTY AUDITOR. (1) Any district boundary changes shall be submitted
- 7 to the county auditor by the educational service district
- 8 superintendent within thirty days after the changes have been approved
- 9 in accordance with this chapter. The superintendent shall submit both
- 10 legal descriptions and maps.
- 11 (2) Any boundary changes submitted to the county auditor after the
- 12 fourth Monday in June of odd-numbered years does not take effect until
- 13 the following calendar year.
- 14 <u>NEW SECTION.</u> **Sec. 205.** EFFECT OF CHANGES--EXISTING PROVISIONS NOT
- 15 AFFECTED. (1) Any proposed change in school district organization
- 16 initiated before the effective date of this act shall be considered
- 17 under the laws and rules in effect before the effective date of this
- 18 act. This act applies to any proposed change in school district
- 19 organization initiated on or after the effective date of this act.
- 20 (2) For purposes of this section, "initiated" means the filing of
- 21 a petition, the motion of a school board, or the report of an
- 22 educational service district. This section does not preclude the
- 23 filing of a new petition on or after the effective date of this act
- 24 where the same or a similar proposal was filed before the effective
- 25 date of this act.
- 26 <u>NEW SECTION.</u> **Sec. 206.** PERSONNEL AND SUPPLIES--EXPENSES--
- 27 REIMBURSEMENT. (1) The superintendent of public instruction shall
- 28 furnish to the state board and to regional committees the services of
- 29 employed personnel and the materials and supplies necessary to enable
- 30 them to perform the duties imposed upon them by this chapter and shall
- 31 reimburse the members thereof for expenses necessarily incurred by them
- 32 in the performance of their duties, such reimbursement for regional
- 33 committee members to be in accordance with RCW 28A.315.090 (as
- 34 recodified by this act), and such reimbursement for state board members
- 35 to be in accordance with RCW 28A.305.120.

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1 (2) Costs that may be incurred by an educational service district 2 in association with school district negotiations under section 401 of 3 this act and supporting the regional committee under section 402 of 4 this act shall be reimbursed by the state from such funds as are 5 appropriated for these purposes.

6 PART 3

7 REGIONAL COMMITTEES ON SCHOOL DISTRICT ORGANIZATION

- 8 <u>NEW SECTION.</u> **Sec. 301.** REGIONAL COMMITTEES--POWERS AND DUTIES.
- 9 The powers and duties of each regional committee are to:
- 10 (1) Hear and approve or disapprove proposals for changes in the 11 organization and extent of school districts in the educational service
- 12 districts when a hearing on a proposal has been requested under section
- 13 401 of this act;

school districts;

- 14 (2) Act on notices and proposals from the educational service 15 district under section 501 of this act;
- 16 (3) Make an equitable adjustment of the property and other assets 17 and of the liabilities, including bonded indebtedness and excess tax 18 levies as otherwise authorized under this section, as to the old school 19 districts and the new district or districts, if any, involved in or 20 affected by a proposed change in the organization and extent of the
- 22 (4) Make an equitable adjustment of the bonded indebtedness 23 outstanding against any of the old and new districts whenever in its 24 judgment such adjustment is advisable, as to all of the school 25 districts involved in or affected by any change heretofore or hereafter
- 26 effected;

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- (5) Provide that territory transferred from a school district by a change in the organization and extent of school districts shall either remain subject to, or be relieved of, any one or more excess tax levies that are authorized for the school district under RCW 84.52.053 before the effective date of the transfer of territory from the school district;
- 33 (6) Provide that territory transferred to a school district by a 34 change in the organization and extent of school districts shall either 35 be made subject to, or be relieved of, any one or more excess tax 36 levies that are authorized for the school district under RCW 84.52.053

- 1 before the effective date of the transfer of territory to the school
 2 district;
- 3 (7) Establish the date by which a committee-approved transfer of 4 territory shall take effect;
- (8) Hold and keep a record of a public hearing or public hearings 5 (a) on every proposal for the formation of a new school district or for 6 7 the transfer from one existing district to another of any territory in 8 which children of school age reside or for annexation of territory when 9 the conditions set forth in RCW 28A.315.290 or 28A.315.320 prevail; and 10 (b) on every proposal for adjustment of the assets and of the liabilities of school districts provided for in this chapter. Three 11 members of the regional committee or two members of the committee and 12 13 the educational service district superintendent may be designated by 14 the committee to hold any public hearing that the committee is required 15 The regional committee shall cause notice to be given, at 16 least ten days prior to the date appointed for any such hearing, in one 17 or more newspapers of general circulation within the geographical boundaries of the school districts affected by the proposed change or 18 19 adjustment. In addition notice may be given by radio and television, 20 or either thereof, when in the committee's judgment the public interest will be served thereby; and 21
- (9) Prepare and submit to the superintendent of public instruction from time to time or, upon his or her request, reports and recommendations respecting the urgency of need for school plant facilities, the kind and extent of the facilities required, and the development of improved local school administrative units and attendance areas in the case of school districts that seek state assistance in providing school plant facilities.
- NEW SECTION. Sec. 302. POWERS AND DUTIES OF STATE BOARD. The powers and duties of the state board with respect to this chapter shall be:
- (1) To aid regional committees in the performance of their duties by furnishing them with plans of procedure, standards, data, maps, forms, and other necessary materials and services essential to a study and understanding of the problems of school district organization in their respective educational service districts.
- 37 (2) To hear appeals as provided in section 402 of this act.

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NEW SECTION. Sec. 303. ANNUAL TRAINING. The superintendent of public instruction, in cooperation with the educational service districts and the Washington state school directors' association, shall conduct an annual training meeting for the regional committees, state board members, educational service district superintendents, and local school district superintendents and boards of directors. Training may also be provided upon request.

8 **PART 4**

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TRANSFER OF TERRITORY

NEW SECTION. Sec. 401. TRANSFER OF TERRITORY--REQUIREMENTS-RESPONSIBILITIES OF SCHOOL DISTRICT BOARD OF DIRECTORS. (1) A proposed
change in school district organization by transfer of territory from
one school district to another may be initiated by a petition in
writing presented to the educational service district superintendent:

- (a) Signed by at least ten percent of the registered voters residing in the territory proposed to be transferred; or
- (b) Signed by a majority of the members of the board of directors of one of the districts affected by a proposed transfer of territory.
- (2) The petition shall state the name and number of each district affected, describe the boundaries of the territory proposed to be transferred, and state the reasons for desiring the change and the number of children of school age, if any, residing in the territory.
- (3) The educational service district superintendent shall not complete any transfer of territory under this section that involves ten percent or more of the common school student population of the entire district from which the transfer is proposed, unless the educational service district superintendent has first called and held a special election of the voters of the entire school district from which the transfer of territory is proposed. The purpose of the election is to afford those voters an opportunity to approve or reject the proposed transfer. A simple majority shall determine approval or rejection.
- 32 (4) The state board may establish rules limiting the frequency of 33 petitions that may be filed pertaining to territory included in whole 34 or in part in a previous petition.
- (5) Upon receipt of the petition, the educational service district superintendent shall notify in writing the affected districts that:

1 (a) Each school district board of directors, whether or not 2 initiating a proposed transfer of territory, is required to enter into 3 negotiations with the affected district or districts;

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- (b) In the case of a citizen-initiated petition, the affected districts must negotiate on the entire proposed transfer of territory;
- 6 (c) The districts have ninety calendar days in which to agree to 7 the proposed transfer of territory;
 - (d) The districts may request and shall be granted by the educational service district superintendent one thirty-day extension to try to reach agreement; and
- 11 (e) Any district involved in the negotiations may at any time 12 during the ninety-day period notify the educational service district 13 superintendent in writing that agreement will not be possible.
 - (6) If the negotiating school boards cannot come to agreement about the proposed transfer of territory, the educational service district superintendent, if requested by the affected districts, shall appoint a mediator. The mediator has thirty days to work with the affected school districts to see if an agreement can be reached on the proposed transfer of territory.
 - (7) If the affected school districts cannot come to agreement about the proposed transfer of territory, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, either district may file with the educational service district superintendent a written request for a hearing by the regional committee.
 - (8) If the affected school districts cannot come to agreement about the proposed transfer of territory initiated by citizen petition, and the districts do not request the services of a mediator or the mediator was unable to bring the districts to agreement, the district in which the citizens who filed the petition reside shall file with the educational service district superintendent a written request for a hearing by the regional committee, unless a majority of the citizen petitioners request otherwise.
- (9) Upon receipt of a notice under subsection (7) or (8) of this section, the educational service district superintendent shall notify the chair of the regional committee in writing within ten days.
- 37 (10) Costs incurred by school districts under this section shall be 38 reimbursed by the state from such funds as are appropriated for this 39 purpose.

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- NEW SECTION. Sec. 402. TRANSFER OF TERRITORY--REGIONAL COMMITTEE--RESPONSIBILITIES. (1) The chair of the regional committee shall schedule a hearing on the proposed transfer of territory at a location in the educational service district within sixty calendar days of being notified under section 401 (7) or (8) of this act.
 - (2) Within thirty calendar days of the hearing under subsection (1) of this section, or final hearing if more than one is held by the committee, the committee shall issue its written findings and decision to approve or disapprove the proposed transfer of territory. The educational service district superintendent shall transmit a copy of the committee's decision to the superintendents of the affected school districts within ten calendar days.
 - (3) In carrying out the purposes of section 101 of this act and in making decisions as authorized under section 301(1) of this act, the regional committee shall base its judgment upon whether and to the extent the proposed change in school district organization complies with section 101(2) of this act and rules adopted by the state board under chapter 34.05 RCW.
- 19 (4) State board rules under subsection (3) of this section shall 20 provide for giving consideration to all of the following:
- 21 (a) The annual school performance reports required under RCW 22 28A.320.205 in the affected districts and improvement of the 23 educational opportunities of pupils in the territory proposed for a 24 change in school district organization;
- (b) The safety and welfare of pupils. For the purposes of this subsection, "safety" means freedom or protection from danger, injury, or damage and "welfare" means a positive condition or influence regarding health, character, and well being;
- 29 (c) The history and relationship of the property affected to the 30 students and communities affected, including, for example, inclusion within a single school district, for school attendance 31 32 corresponding tax support purposes, of entire master 33 communities that were or are to be developed pursuant to an integrated 34 commercial and residential development plan with over one thousand 35 dwelling units;
- (d) Whether or not geographic accessibility warrants a favorable consideration of a recommended change in school district organization, including remoteness or isolation of places of residence and time required to travel to and from school; and

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(e) All funding sources of the affected districts, equalization among school districts of the tax burden for general fund and capital purposes through a reduction in disparities in per pupil valuation when all funding sources are considered, improvement in the economies in the administration and operation of schools, and the extent the proposed change would potentially reduce or increase the individual and aggregate transportation costs of the affected school districts.

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- (5)(a)(i) A petitioner or school district may appeal a decision by the regional committee to approve a change in school district organization to the state board based on the claim that the regional committee failed to follow the applicable statutory and regulatory procedures or acted in an arbitrary and capricious manner. Any such appeal shall be based on the record and the appeal must be filed within thirty days of the final decision of the regional committee.
- 15 (ii) If the state board finds that all applicable procedures were 16 not followed or that the regional committee acted in an arbitrary and 17 capricious manner, it shall refer the matter back to the regional 18 committee with an explanation of the board's findings. The regional 19 committee shall rehear the proposal.
- (iii) If the state board finds that all applicable procedures were followed or that the regional committee did not act in an arbitrary and capricious manner, depending on the appeal, the educational service district shall be notified and directed to implement the changes.
- (b) Any school district or citizen petitioner affected by a final decision of the regional committee may seek judicial review of the committee's decision in accordance with RCW 34.05.570.
- TRANSFER OF TERRITORY--APPROVAL OF 27 Sec. 403. NEW SECTION. PROPOSED TRANSFER--ORDER. (1) Upon receipt by the educational service 28 29 district superintendent of a written agreement by two or more school districts to the transfer of territory between the affected districts, 30 the superintendent shall make an order establishing all approved 31 changes involving the alteration of the boundaries of the affected 32 33 districts. The order shall also establish all approved terms of the equitable adjustment of assets and liabilities involving the affected 34 districts. The superintendent shall certify his or her action to each 35 36 county auditor, each county treasurer, each county assessor, and the 37 superintendents of all school districts affected by the action.

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(2) Upon receipt by the educational service district superintendent of a written order by the regional committee approving the transfer of territory between two or more school districts, the superintendent shall make an order establishing all approved changes involving the alteration of the boundaries of the affected districts. The order may not be implemented before the period of appeal authorized under section 402(5)(a)(i) of this act has ended. The order shall also establish all approved terms of the equitable adjustment of assets and liabilities involving the affected districts. The superintendent shall certify his or her action to each county auditor, each county treasurer, each county assessor, and the superintendents of all school districts affected by the action.

13 **PART 5**

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DISSOLUTION AND ANNEXATION OF TERRITORY

Sec. 501. DISSOLUTION AND ANNEXATION OF CERTAIN NEW SECTION. DISTRICTS--ANNEXATION OF NONDISTRICT PROPERTY. In case any school district has an average enrollment of fewer than five kindergarten through eighth grade pupils during the preceding school year or has not made a reasonable effort to maintain, during the preceding school year at least the minimum term of school required by law, the educational service district superintendent shall report that fact to the regional committee, which committee shall dissolve the school district and annex the territory thereof to some other district or districts. For the purposes of this section, in addition to any other finding, "reasonable effort" shall be deemed to mean the attempt to make up whatever days are short of the legal requirement by conducting of school classes on any days to include available holidays, though not to include Saturdays and Sundays, prior to June 15th of that year. School districts operating an extended school year program, most commonly implemented as a 45-15 plan, shall be deemed to be making a reasonable effort. In the event any school district has suffered any interruption in its normal school calendar due to a strike or other work stoppage or slowdown by any of its employees that district shall not be subject to this section. In case any territory is not a part of any school district, the educational service district superintendent shall present to the regional committee a proposal for the annexation of the territory to some contiguous district or districts.

PART 6

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CONSOLIDATION OF TERRITORY

NEW SECTION. Sec. 601. CONSOLIDATION--PETITION. (1) A proposed change in school district organization by consolidation of territory from two or more school districts to form a new school district may be initiated by:

- 7 (a) A written petition presented to the educational service 8 district superintendent signed by ten or more registered voters 9 residing:
- 10 (i) In each whole district and in each part of a district proposed 11 to be included in any single new district; or
- (ii) In the territory of a proposed new district that comprises a part of only one or more districts and approved by the boards of directors of the affected school districts;
- (b) A written petition presented to the educational service district superintendent signed by ten percent or more of the registered voters residing in such affected areas or area without the approval of the boards of directors of the affected school districts.
- 19 (2) The petition shall state the name and number of each district 20 involved in or affected by the proposal to form the new district and 21 shall describe the boundaries of the proposed new district. No more 22 than one petition for consolidation of the same two school districts or 23 parts thereof shall be considered during a school fiscal year.
 - (3) The educational service district superintendent may not complete any consolidation of territory under this section unless he or she has first called and held a special election of the voters of the affected districts to afford those voters an opportunity to approve or reject the proposed consolidation. A simple majority shall determine approval or rejection.
- (4) If a proposed change in school district organization by 30 consolidation of territory has been approved under this section, the 31 educational service district superintendent shall make an order 32 establishing all approved changes involving the alteration of the 33 boundaries of the affected districts. The order shall also establish 34 approved terms of the equitable adjustment of assets and 35 36 liabilities involving the affected districts. The superintendent shall certify his or her action to each county auditor, each county 37

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- 1 treasurer, each county assessor, and the superintendents of all school
- 2 districts affected by the action.

3 **PART 7**

4 ADJUSTMENT OF ASSETS AND LIABILITIES--

5 BONDED INDEBTEDNESS--SPECIAL ELECTIONS

- NEW SECTION. Sec. 701. ADJUSTMENT OF ASSETS AND LIABILITIES. In determining an equitable adjustment of assets and liabilities, the negotiating school districts and the regional committee shall consider
- 9 the following factors:
- 10 (1) The number of school age children residing in each school 11 district and in each part of a district involved or affected by the 12 proposed change in school district organization;
- 13 (2) The assessed valuation of the property located in each school 14 district and in each part of a district involved or affected by the 15 proposed change in school district organization;
- 16 (3) The purpose for which the bonded indebtedness of any school 17 district involved or affected by the proposed change in school district 18 organization was incurred;
- 19 (4) The history and relationship of the property affected to the 20 students and communities affected by the proposed change in school 21 district organization;
- (5) Additional burdens to the districts affected by the proposed change in school district organization as a result of the proposed organization;
- 25 (6) The value, location, and disposition of all improvements 26 located in the school districts involved or affected by the proposed 27 change in school district organization;
 - (7) The consideration of all other sources of funding; and
- 29 (8) Any other factors that in the judgment of the school districts 30 or regional committee are important or essential to the making of an 31 equitable adjustment of assets and liabilities.
- 32 <u>NEW SECTION.</u> **Sec. 702.** ADJUSTMENT OF INDEBTEDNESS. (1) The fact
- 33 of the issuance of bonds by a school district, heretofore or hereafter,
- 34 does not prevent changes in the organization and extent of school
- 35 districts, regardless of whether or not such bonds or any part thereof
- 36 are outstanding at the time of change.

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(2) In case of any change:

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- 2 (a) The bonded indebtedness outstanding against any school district 3 involved in or affected by such change shall be adjusted equitably 4 among the old school districts and the new district or districts, if 5 any, involved or affected; and
- (b) The property and other assets and the liabilities other than 6 7 bonded indebtedness of any school district involved in or affected by 8 any such change shall also be adjusted in the manner and to the effect 9 provided for in this section, except if all the territory of an old 10 school district is included in a single new district or is annexed to a single existing district, in which event the title to the property 11 and other assets and the liabilities other than bonded indebtedness of 12 13 the old district vests in and becomes the assets and liabilities of the new district or of the existing district, as applicable. 14
- NEW SECTION. Sec. 703. ADJUSTMENT OF BONDED INDEBTEDNESS--SPECIAL ELECTIONS. If adjustments of bonded indebtedness are made between or among school districts in connection with the alteration of the boundaries of the school districts under this chapter, the order of the educational service district superintendent establishing the terms of adjustment of bonded indebtedness shall provide and specify:
- 21 (1) In every case where bonded indebtedness is transferred from one 22 school district to another school district:
- 23 (a) That such bonded indebtedness is assumed by the school district 24 to which it is transferred;
- 25 (b) That thereafter such bonded indebtedness shall be the 26 obligation of the school district to which it is transferred;
- (c) That, if the terms of adjustment so provide, any bonded indebtedness thereafter incurred by such transferee school district through the sale of bonds authorized before the date its boundaries were altered shall be the obligation of such school district including the territory added thereto; and
- 32 (d) That taxes shall be levied thereafter against the taxable 33 property located within such school district as it is constituted after 34 its boundaries were altered, the taxes to be levied at the times and in 35 the amounts required to pay the principal of and the interest on the 36 bonded indebtedness assumed or incurred, as the same become due and 37 payable.

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- 1 (2) In computing the debt limitation of any school district from 2 which or to which bonded indebtedness has been transferred, the amount 3 of transferred bonded indebtedness at any time outstanding:
 - (a) Shall be an offset against and deducted from the total bonded indebtedness, if any, of the school district from which the bonded indebtedness was transferred; and
- 7 (b) Shall be deemed to be bonded indebtedness solely of the 8 transferee school district that assumed the indebtedness.
- 9 (3) In every case where adjustments of bonded indebtedness do 10 not provide for transfer of bonded indebtedness from one school 11 district to another school district:
- (a) That the existing bonded indebtedness of each school district, the boundaries of which are altered and any bonded indebtedness incurred by each such school district through the sale of bonds authorized before the date its boundaries were altered is the obligation of the school district in its reduced or enlarged form, as the case may be; and
- (b) That taxes shall be levied thereafter against the taxable property located within each such school district in its reduced or enlarged form, as the case may be, at the times and in the amounts required to pay the principal of and interest on such bonded indebtedness as the same become due and payable.
 - (4) If a change in school district organization approved by the regional committee concerns a proposal to form a new school district or a proposal for adjustment of bonded indebtedness involving an established school district and one or more former school districts now included therein pursuant to a vote of the people concerned, a special election of the voters residing within the territory of the proposed new district, or of the established district involved in a proposal for adjustment of bonded indebtedness as the case may be, shall be held for the purpose of affording those voters an opportunity to approve or reject such proposals as concern or affect them.
 - (5) In a case involving both the question of the formation of a new school district and the question of adjustment of bonded indebtedness, the questions may be submitted to the voters either in the form of a single proposition or as separate propositions, whichever seems expedient to the educational service district superintendent. When the regional committee has passed appropriate resolutions for the questions to be submitted and the educational service district superintendent has

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- 1 given notice thereof to the county auditor, the special election shall
- 2 be called and conducted, and the returns canvassed as in regular school
- 3 district elections.
- 4 <u>NEW SECTION.</u> **Sec. 704.** NOTICE OF ELECTIONS. Notice of special
- 5 elections as provided for in section 703 of this act shall be given by
- 6 the county auditor as provided in RCW 29.27.080. The notice of
- 7 election shall state the purpose for which the election has been called
- 8 and contain a description of the boundaries of the proposed new
- 9 district and a statement of any terms of adjustment of bonded
- 10 indebtedness on which to be voted.
- 11 NEW SECTION. Sec. 705. VOTE--DETERMINATION--ORDER--CERTIFICATION.
- 12 (1) If a special election is held to vote on a proposal or alternate
- 13 proposals to form a new school district, the votes cast by the
- 14 registered voters in each component district shall be tabulated
- 15 separately. Any such proposition shall be considered approved only if
- 16 it receives a majority of the votes cast in each separate district
- 17 voting thereon.
- 18 (2) If a special election is held to vote on a proposal for
- 19 adjustment of bonded indebtedness, the entire vote cast by the
- 20 registered voters of the proposed new district or of the established
- 21 district as the case may be shall be tabulated. Any such proposition
- 22 shall be considered approved if sixty percent or more of all votes cast
- 23 thereon are in the affirmative.
- 24 (3) In the event of approval of a proposition or propositions voted
- 25 on at a special election, the educational service district
- 26 superintendent shall:
- 27 (a) Make an order establishing such new school district or such
- 28 terms of adjustment of bonded indebtedness or both, as were approved by
- 29 the registered voters and shall also order such other terms of
- 30 adjustment, if there are any, of property and other assets and of
- 31 liabilities other than bonded indebtedness as have been approved by the
- 32 state council; and
- 33 (b) Certify his or her action to the county and school district
- 34 officials specified in section 403 of this act. The educational
- 35 service district superintendent may designate, with the approval of the
- 36 superintendent of public instruction, a name and number different from
- 37 that of any component thereof, but must designate the new district by

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- 1 name and number different from any other district in existence in the 2 county.
- 3 (4) The educational service district superintendent shall fix as 4 the effective date of any order or orders he or she is required to make 5 by this chapter, the date specified in the order of final approval of 6 any change in the organization and extent of school districts or of any 7 terms of adjustment of the assets and liabilities of school districts 8 subject, for taxing purposes, to the redrawing of taxing district 9 boundaries under RCW 84.09.030, by the regional committee.
- 10 (5) Upon receipt of certification under this section, the 11 superintendent of each school district that is included in the new 12 district shall deliver to the superintendent of the new school district 13 those books, papers, documents, records, and other materials pertaining 14 to the territory transferred.
- NEW SECTION. Sec. 706. REJECTION OF PROPOSAL--PROCEDURE. If a proposal for the formation of a new school district and for adjustment of bonded indebtedness, or either, is rejected by the registered voters at a special election, the matter is terminated.
- Sec. 707. CORPORATE EXISTENCE--PAYMENT OF BONDED 19 NEW SECTION. INDEBTEDNESS--LEVY AUTHORITY. (1) Each school district involved in or 20 21 affected by any change made in the organization and extent of school 22 districts under this chapter retains its corporate existence insofar as 23 is necessary for the purpose, until the bonded indebtedness outstanding 24 against it on and after the effective date of the change has been paid 25 This section may not be construed to prevent, after the effective date of the change, such adjustments of bonded indebtedness 26 as are provided for in this chapter. 27
- (2) The county legislative authority shall provide, by appropriate levies on the taxable property of each school district, for the payment of the bonded indebtedness outstanding against it after any of the changes or adjustments under this chapter have been effected.
- 32 (3) In case any such changes or adjustments involve a joint school 33 district, the tax levy for the payment of any bonded indebtedness 34 outstanding against the joint district, after the changes or 35 adjustments are effected, shall be made and the proceeds thereof shall 36 be transmitted, credited, and paid out in conformity with the

- l provisions of law applicable to the payment of the bonded indebtedness
- 2 of joint school districts.
- 3 **Sec. 708.** RCW 36.70A.035 and 1997 c 429 s 9 are each amended to 4 read as follows:
- (1) The public participation requirements of this chapter shall 5 include notice procedures that are reasonably calculated to provide 6 7 notice to property owners and other affected and interested individuals, tribes, government agencies, businesses, school districts, 8 9 and organizations of proposed amendments to comprehensive plans and 10 development regulation. Examples of reasonable notice provisions
- 11 include:

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- 12 (a) Posting the property for site-specific proposals;
- (b) Publishing notice in a newspaper of general circulation in the county, city, or general area where the proposal is located or that will be affected by the proposal;
- 16 (c) Notifying public or private groups with known interest in a 17 certain proposal or in the type of proposal being considered;
- (d) Placing notices in appropriate regional, neighborhood, ethnic,or trade journals; and
- (e) Publishing notice in agency newsletters or sending notice to agency mailing lists, including general lists or lists for specific proposals or subject areas.
 - (2)(a) Except as otherwise provided in (b) of this subsection, if the legislative body for a county or city chooses to consider a change to an amendment to a comprehensive plan or development regulation, and the change is proposed after the opportunity for review and comment has passed under the county's or city's procedures, an opportunity for review and comment on the proposed change shall be provided before the local legislative body votes on the proposed change.
- 30 (b) An additional opportunity for public review and comment is not 31 required under (a) of this subsection if:
- (i) An environmental impact statement has been prepared under 33 chapter 43.21C RCW for the pending resolution or ordinance and the 34 proposed change is within the range of alternatives considered in the 35 environmental impact statement;
- 36 (ii) The proposed change is within the scope of the alternatives 37 available for public comment;

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- 1 (iii) The proposed change only corrects typographical errors,
- 2 corrects cross-references, makes address or name changes, or clarifies
- 3 language of a proposed ordinance or resolution without changing its
- 4 effect;

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- 5 (iv) The proposed change is to a resolution or ordinance making a 6 capital budget decision as provided in RCW 36.70A.120; or
- 7 (v) The proposed change is to a resolution or ordinance enacting a 8 moratorium or interim control adopted under RCW 36.70A.390.
- 9 (3) This section is prospective in effect and does not apply to a

comprehensive plan, development regulation, or amendment adopted before

- 11 July 27, 1997.
- 12 PART 8
- 13 MISCELLANEOUS PROVISIONS
- 14 <u>NEW SECTION.</u> **Sec. 801.** The following acts or parts of acts are 15 each repealed:
- 16 (1) RCW 28A.305.150 (Classification, numbering system of school
- 17 districts--Rules and regulations for) and 1971 c 54 s 1 & 1969 ex.s. c
- 18 223 s 28A.04.130;;
- 19 (2) RCW 28A.315.010 (Purpose) and 1990 c 33 s 292 & 1969 ex.s. c
- 20 223 s 28A.57.010;
- 21 (3) RCW 28A.315.030 (County regional committee members--Assignment
- 22 of committee member position numbers) and 1993 c 416 s 1, 1990 c 33 s
- 23 294, & 1985 c 385 s 30;
- 24 (4) RCW 28A.315.110 (Regional committees--Powers and duties) and
- 25 1991 c 288 s 2;
- 26 (5) RCW 28A.315.120 (Regional committees--Recommendations--
- 27 Standards) and 1990 c 33 s 299, 1985 c 385 s 10, & 1969 ex.s. c 223 s
- 28 28A.57.055;
- 29 (6) RCW 28A.315.130 (Changing conflicting or incorrectly described
- 30 school district boundaries) and 1985 c 385 s 11 & 1971 ex.s. c 282 s
- 31 26;
- 32 (7) RCW 28A.315.140 (Powers and duties of state board, generally)
- 33 and 1990 c 33 s 300, 1987 c 100 s 2, 1985 c 385 s 12, & 1969 ex.s. c
- 34 223 s 28A.57.060;
- 35 (8) RCW 28A.315.150 (Action upon board's report) and 1990 c 33 s
- 36 301, 1985 c 385 s 13, 1975 1st ex.s. c 275 s 84, 1969 ex.s. c 176 s
- 37 121, & 1969 ex.s. c 223 s 28A.57.070;

- 1 (9) RCW 28A.315.160 (Adjustment of bonded indebtedness--Special
- 2 election in certain cases) and 1985 c 385 s 14, 1975 1st ex.s. c 275 s
- 3 85, 1969 ex.s. c 176 s 122, & 1969 ex.s. c 223 s 28A.57.075;
- 4 (10) RCW 28A.315.170 (Notice of election--Contents) and 1990 c 33
- 5 s 302, 1985 c 385 s 15, 1975 1st ex.s. c 275 s 86, 1971 c 48 s 26, &
- 6 1969 ex.s. c 223 s 28A.57.080;
- 7 (11) RCW 28A.315.180 (Vote, how determined--ESD superintendent's
- 8 order--Certification--Effective date) and 1990 c 33 s 303, 1985 c 385
- 9 s 16, 1975 1st ex.s. c 275 s 87, 1969 ex.s. c 176 s 123, & 1969 ex.s.
- 10 c 223 s 28A.57.090;
- 11 (12) RCW 28A.315.190 (Procedure upon rejection of proposal) and
- 12 1985 c 385 s 17 & 1969 ex.s. c 223 s 28A.57.100;
- 13 (13) RCW 28A.315.200 (Personnel and supplies to be furnished by
- 14 state superintendent--Expenses reimbursed) and 1990 c 33 s 304, 1985 c
- 15 385 s 18, & 1969 ex.s. c 223 s 28A.57.110;
- 16 (14) RCW 28A.315.230 (Classes of districts--Change of
- 17 classification) and 1991 c 116 s 25, 1990 c 33 s 306, & 1975-'76 2nd
- 18 ex.s. c 15 s 3;
- 19 (15) RCW 28A.315.240 (Classes of districts--Change of
- 20 classification--Delay of authorized) and 1975 c 43 s 35;
- 21 (16) RCW 28A.315.250 (City or town districts) and 1997 c 47 s 1,
- 22 1985 c 385 s 19, 1975 1st ex.s. c 275 s 90, 1969 ex.s. c 176 s 126, &
- 23 1969 ex.s. c 223 s 28A.57.150;
- 24 (17) RCW 28A.315.260 (Reorganization of districts by transfer of
- 25 territory or annexation) and 1969 ex.s. c 223 s 28A.57.160;
- 26 (18) RCW 28A.315.270 (Petition for reorganization--Conditions) and
- 27 1985 c 385 s 20, 1982 c 191 s 1, 1975 1st ex.s. c 275 s 91, 1969 ex.s.
- 28 c 176 s 127, & 1969 ex.s. c 223 s 28A.57.170;
- 29 (19) RCW 28A.315.280 (Transfer of territory--By petition--By ESD
- 30 superintendent--When election required) and 1985 c 385 s 21, 1975 1st
- 31 ex.s. c 275 s 92, 1969 ex.s. c 176 s 128, & 1969 ex.s. c 223 s
- 32 28A.57.180;
- 33 (20) RCW 28A.315.290 (Annexation of district bounded on three sides
- 34 by high school district) and 1985 c 385 s 22, 1975 1st ex.s. c 275 s
- 35 93, 1969 ex.s. c 176 s 129, & 1969 ex.s. c 223 s 28A.57.190;
- 36 (21) RCW 28A.315.300 (Single school district for certain United
- 37 States military reservations--Mandated) and 1990 c 33 s 307 & 1972
- 38 ex.s. c 63 s 1;

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- 1 (22) RCW 28A.315.310 (Single school district for certain United
- 2 States military reservations--Procedure--Limitations) and 1990 c 33 s
- 3 308, 1985 c 385 s 23, & 1972 ex.s. c 63 s 2;
- 4 (23) RCW 28A.315.320 (Dissolution and annexation of certain
- 5 districts--Annexation of nondistrict property) and 1985 c 385 s 24 &
- 6 1975-'76 2nd ex.s. c 15 s 4;
- 7 (24) RCW 28A.315.330 (Adjustment of indebtedness--Basis) and 1969
- 8 ex.s. c 223 s 28A.57.210;
- 9 (25) RCW 28A.315.340 (Corporate existence retained to pay bonded
- 10 indebtedness--Tax levies--Joint school districts) and 1969 ex.s. c 223
- 11 s 28A.57.220; and
- 12 (26) RCW 28A.315.900 (Proceedings as of July 28, 1985--Effect of
- 13 1985 c 385) and 1990 c 33 s 329 & 1985 c 385 s 38.
- 14 <u>NEW SECTION.</u> **Sec. 802.** (1) RCW 28A.315.020 and 28A.315.220 are
- 15 recodified as new sections in chapter 28A.315 RCW, to be codified in
- 16 Part 2 of this act before section 201.
- 17 (2) RCW 28A.315.210 is recodified as a new section in chapter
- 18 28A.315 RCW, to be codified after section 707 of this act.
- 19 (3) RCW 28A.315.690, 28A.315.700, 28A.315.710, and 28A.315.720, are
- 20 recodified as new sections in chapter 28A.315 RCW, to be codified after
- 21 section 206 of this act.
- 22 (4) RCW 28A.315.040, 28A.315.050, 28A.315.060, 28A.315.070,
- 23 28A.315.080, 28A.315.090, and 28A.315.100 are recodified as new
- 24 sections in chapter 28A.315 RCW, to be codified in Part 3 of this act
- 25 after section 301 of this act.
- 26 NEW SECTION. Sec. 803. The following sections are each recodified
- 27 as a new chapter in Title 28A RCW:
- 28 RCW 28A.315.350
- 29 RCW 28A.315.360
- 30 RCW 28A.315.370
- 31 RCW 28A.315.380
- 32 RCW 28A.315.390
- 33 RCW 28A.315.400
- 34 RCW 28A.315.410
- 35 RCW 28A.315.420
- 36 RCW 28A.315.430
- 37 RCW 28A.315.440

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NEW SECTION. Sec. 804. The following sections are each recodified
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    as a new chapter in Title 28A RCW:
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        RCW 28A.315.450
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        RCW 28A.315.650
        RCW 28A.315.470
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        RCW 28A.315.480
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        RCW 28A.315.490
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        RCW 28A.315.500
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        RCW 28A.315.530
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        RCW 28A.315.510
        RCW 28A.315.520
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        RCW 28A.315.540
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        NEW SECTION. Sec. 805. The following sections are each recodified
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    as a new chapter in Title 28A RCW:
15
        RCW 28A.315.570
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        RCW 28A.315.460
        RCW 28A.315.600
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        RCW 28A.315.610
        RCW 28A.315.620
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       RCW 28A.315.630
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        RCW 28A.315.670
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        RCW 28A.315.680
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        RCW 28A.315.550
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        NEW SECTION. Sec. 806. The following sections are each recodified
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    as a new chapter in Title 28A RCW:
        RCW 28A.315.560
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        RCW 28A.315.580
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        RCW 28A.315.590
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       RCW 28A.315.593
       RCW 28A.315.660
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        RCW 28A.315.597
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        RCW 28A.315.640
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NEW SECTION. Sec. 807. MORATORIUM ON PETITIONS. The state board may, at its discretion, declare a moratorium on new petitions until such time as the rules have been adopted to implement chapter . . ., Laws of 1999 (this act). The state board shall adopt emergency rules

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- 1 necessary to begin consideration of changes initiated after the
- 2 effective date of this act.
- 3 <u>NEW SECTION.</u> **Sec. 808.** PART HEADINGS AND SECTION CAPTIONS NOT
- 4 LAW. Part headings and section captions used in this act are not any
- 5 part of the law.
- 6 <u>NEW SECTION.</u> **Sec. 809.** Sections 1, 101, 201, 203 through 206, 301
- 7 through 303, 401 through 403, 501, 601, 701 through 707, 807, and 808
- 8 of this act are each added to chapter 28A.315 RCW.

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