# CERTIFICATION OF ENROLLMENT

## SUBSTITUTE HOUSE BILL 2587

## 56th Legislature 2000 Regular Session

Yeas 97 Nays 0  Speaker of the House of Representatives	We, Timothy A. Martin and Cynthia Zehnder, Co-Chief Clerks of the House of Representatives of the State of Washington, do hereby certify that the
Speaker of the House of Representatives	attached is <b>SUBSTITUTE HOUSE BILL 2587</b> as passed by the House of Representatives and the Senate on the dates hereon set forth.
speaker of the house of Representatives	
Passed by the Senate March 2, 2000 Yeas 45 Nays 0	Chief Clerk
	Chief Clerk
President of the Senate	
Approved	FILED
Governor of the State of Washington	Secretary of State

H-4296.5	

#### SUBSTITUTE HOUSE BILL 2587

Passed Legislature - 2000 Regular Session

State of Washington 56th Legislature 2000 Regular Session

By House Committee on State Government (originally sponsored by Representatives Kagi and Lambert; by request of Attorney General)

Read first time 02/04/2000. Referred to Committee on .

- 1 AN ACT Relating to ballot titles; amending RCW 29.79.040,
- 2 29.79.050, 29.79.060, 29.79.070, 29.79.290, 29.27.065, 29.79.055, and
- 3 29.27.067; adding a new section to chapter 29.79 RCW; adding new
- 4 sections to chapter 29.27 RCW; creating a new section; recodifying RCW
- 5 29.79.055; and repealing RCW 29.27.060, 29.79.260, 29.79.310, and
- 6 29.79.320.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 PART I STATE INITIATIVES AND REFERENDUMS
- 9 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 29.79 RCW 10 to read as follows:
- - 11 (1) The ballot title for an initiative to the people, an initiative
  - 12 to the legislature, a referendum bill, or a referendum measure consists
  - 13 of: (a) A statement of the subject of the measure; (b) a concise
  - 14 description of the measure; and (c) a question in the form prescribed
  - 15 in this section for the ballot measure in question. The statement of
  - 16 the subject of a measure must be sufficiently broad to reflect the
  - 17 subject of the measure, sufficiently precise to give notice of the
  - 18 measure's subject matter, and not exceed ten words. The concise

1	description must contain no more than thirty words, be a true and
2	impartial description of the measure's essential contents, clearly
3	identify the proposition to be voted on, and not, to the extent
4	reasonably possible, create prejudice either for or against the
5	measure.
6	(2) For an initiative to the people, or for an initiative to the
7	legislature for which the legislature has not proposed an alternative,
8	the ballot title must be displayed on the ballot substantially as
9	follows:
10	"Initiative Measure No concerns (statement of subject).
11	This measure would (concise description). Should this measure
12	be enacted into law?
13	Yes
14	No
15	(3) For an initiative to the legislature for which the legislature
16	has proposed an alternative, the ballot title must be displayed on the
17	ballot substantially as follows:
18	"Initiative Measure Nos andB concern (statement of
19	subject).
20	Initiative Measure No would (concise description).
21	As an alternative, the legislature has proposed Initiative
22	Measure NoB, which would (concise description).
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23	1. Should either of these measures be enacted into law?
24	Yes
25	No
26	2. Regardless of whether you voted yes or no above, if one of
27	these measures is enacted, which one should it be?
28	Measure No
29	or
30	Measure No
31	(4) For a referendum bill submitted to the people by the
32	legislature, the ballot issue must be displayed on the ballot
33	substantially as follows:
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1 "The legislature has passed Bill No con	ncerning
2 (statement of subject). This bill would (concise descri	ption).
3 Should this bill be:	
4 Approved	1
5 Rejected	1 "
6 (5) For a referendum measure by state voters on	a bill the
7 legislature has passed, the ballot issue must be displa	ayed on the
8 ballot substantially as follows:	
9 "The legislature passed Bill No concerning (s	statement of
10 subject) and voters have filed a sufficient referendum petit	tion on this
11 bill. This bill would (concise description). Should this	s bill be:
12 Approved	1
13 Rejected	
14 (6) The legislature may specify the statement of subject	t or concise
15 description, or both, in a referendum bill that it ref	ers to the
16 people. The legislature may specify the concise descrip-	tion for an
17 alternative it submits for an initiative to the legislatur	re. If the
18 legislature fails to specify these matters, the attorney ge	eneral shall
19 prepare the material that was not specified. The statement	of subject
20 and concise description as so provided must be included as	part of the
21 ballot title unless changed on appeal.	
The attorney general shall specify the statement of	subject and
23 concise description for an initiative to the people, an in	nitiative to
24 the legislature, and a referendum measure. The statement	of subject
25 and concise description as so provided must be included as	part of the
26 ballot title unless changed on appeal.	
27 <b>Sec. 2.</b> RCW 29.79.040 and 1993 c 256 s 9 are each amen	nded to read
28 as follows:	
29 Within (( <del>seven calendar</del> )) <u>five</u> days after the rec	eipt of an
30 initiative or referendum ((measure)) the attorney gen	_
31 formulate ((and transmit to the secretary of state t	
32 statement)) the ballot title, or portion of the ballot tit	
33 <u>legislature has not provided</u> , required by (( <del>RCW 29.27.060 c</del>	
34 bearing the serial number of the measure)) section 1 of thi	
35 summary of the measure, not to exceed seventy-five words,	

36 the statement. The statement may be distinct from the legislative

- title of the measure, and shall give a true and impartial statement of 1 the purpose of the measure. Neither the statement nor the summary may 2 intentionally be an argument, nor likely to create prejudice, either 3 4 for or against the measure. Except as provided for in RCW 29.79.055, 5 such a concise statement shall constitute the ballot title. The ballot title or, for a referendum on a state enactment, the concise statement 6 7 formulated by the attorney general shall be the ballot title of or 8 concise statement describing the measure unless changed on appeal. 9 When practicable, the question posed by the ballot title shall be 10 written in such a way that an affirmative answer to such question and an affirmative vote on the measure would result in a change in then 11 12 current law, and a negative answer to the question and a negative vote 13 on the measure would result in no change to then current law)) and transmit the serial number for the measure, complete ballot title, and 14 summary to the secretary of state. Saturdays, Sundays, and legal 15 holidays are not counted in calculating the time limits in this 16 17 section.
- 18 **Sec. 3.** RCW 29.79.050 and 1982 c 116 s 5 are each amended to read 19 as follows:
- Upon the filing of the ballot title and summary for ((an)) a state 20 initiative or referendum measure in ((his)) the office of secretary of 21 state, the secretary of state shall ((forthwith)) notify by telephone 22 23 and by mail, and, if requested, by other electronic means, the person 24 proposing the measure, the prime sponsor of a referendum bill or 25 alternative to an initiative to the legislature, the chief clerk of the house of representatives, the secretary of the senate, and any other 26 27 individuals who have made written request for such notification of the exact language of the ballot title and summary. 28
- 29 **Sec. 4.** RCW 29.79.060 and 1982 c 116 s 6 are each amended to read 30 as follows:
- ((\frac{\frac{1}{2}}{2}) \frac{\text{Any persons}}{2} ((\frac{\frac{1}{2}}{2})), including the attorney general or either or both houses of the legislature, dissatisfied with the ballot title or summary ((\frac{1}{2}\text{formulated by the attorney general, he or she})) for a state initiative or referendum may, within five days from the filing of the ballot title in the office of the secretary of state appeal to the superior court of Thurston county by petition setting forth the measure, the ballot title or summary ((\frac{1}{2}\text{formulated by the attorney})).

general)), and ((his or her)) their objections to the ballot title or summary and requesting amendment of the ballot title or summary by the court. Saturdays, Sundays, and legal holidays are not counted in calculating the time limits contained in this section.

5 A copy of the petition on appeal together with a notice that an appeal has been taken shall be served upon the secretary of state, upon 6 7 the attorney general, and upon the person proposing the measure if the 8 appeal is initiated by someone other than that person. Upon the filing 9 of the petition on appeal or at the time to which the hearing may be adjourned by consent of the appellant, the court shall accord first 10 priority to examining the proposed measure, the <a href="ballot">ballot</a> title or summary 11 ((prepared by the attorney general)), and the objections to that <a href="ballot">ballot</a> 12 13 title or summary, may hear arguments, and shall, within five days, render its decision and file with the secretary of state a certified 14 15 copy of such ballot title or summary as it determines will meet the 16 requirements of RCW ((29.27.060 and)) 29.79.040. The decision of the 17 superior court shall be final. Such appeal shall be heard without costs to either party. 18

19 **Sec. 5.** RCW 29.79.070 and 1982 c 116 s 7 are each amended to read 20 as follows:

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When the ballot title and summary are finally established, the secretary of state shall file the instrument establishing it with the proposed measure and transmit a copy thereof by mail to the person proposing the measure, the chief clerk of the house of representatives, the secretary of the senate, and to any other individuals who have made written request for such notification. Thereafter such ballot title shall be the title of the measure in all petitions, ballots, and other proceedings in relation thereto. The summary shall appear on all petitions directly following the ballot title.

30 **Sec. 6.** RCW 29.79.290 and 1965 c 9 s 29.79.290 are each amended to 31 read as follows:

For a measure designated ((by him)) as "Alternative Measure No. . . . B," the secretary of state shall obtain from the measure adopting the alternative, or otherwise the attorney general ((a ballot title in the manner provided for obtaining ballot titles for initiative measures. The ballot title therefor shall be different from the ballot title of the measure in lieu of which it is proposed, and shall

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1	indicate)), a concise description of the alternative measure that
2	differs from the concise description of the original initiative and
3	$\underline{indicates}$ as clearly as $possible((\tau))$ the essential differences $((\frac{in}{t}))$
4	<u>between</u> the <u>two</u> measure <u>s</u> .
5	PART II - CONSTITUTION
6	AND OTHER STATE BALLOT PROPOSITIONS
7	NEW SECTION. Sec. 7. A new section is added to chapter 29.27 RCW
8	to read as follows:
9	(1) When a proposed constitutional amendment is to be submitted to
10	the people of the state for state-wide popular vote, the ballot title
11	consists of: (a) A statement of the subject of the amendment; (b) a
12	concise description of the amendment; and (c) a question in the form
13	prescribed in this section. The statement of the subject of a
14	constitutional amendment must be sufficiently broad to reflect the
15	nature of the amendment, sufficiently precise to give notice of the
16	amendment's subject matter, and not exceed ten words. The concise
17	description must contain no more than thirty words, give a true and
18	impartial description of the amendment's essential contents, clearly
19	identify the amendment to be voted on, and not, to the extent
20	reasonably possible, create prejudice either for or against the
21	amendment.
22	The ballot title for a proposed constitutional amendment must be
23	displayed on the ballot substantially as follows:
24	"The legislature has proposed a constitutional amendment on
25	(statement of subject). This amendment would (concise
26	description). Should this constitutional amendment be:
27	Approved
28	Rejected
29	(2) When a proposed new constitution is submitted to the people of
30	the state by a constitutional convention for state-wide popular vote,
31	the ballot title consists of: (a) A concise description of the new
32	constitution; and (b) a question in the form prescribed in this
33	section. The concise description must contain no more than thirty
34	words, give a true and impartial description of the new constitution's
35	essential contents, clearly identify the proposed constitution to be

- 1 voted on, and not, to the extent reasonably possible, create prejudice 2 either for or against the new constitution.
- The ballot title for a proposed new constitution must be displayed on the ballot substantially as follows:
- 5 "The constitutional convention approved a new proposed state
- 6 constitution that (concise description). Should this proposed
- 7 constitution be:

- 10 (3) The legislature may specify the statement of subject or concise
- 11 description, or both, in a constitutional amendment that it submits to
- 12 the people. If the legislature fails to specify the statement of
- 13 subject or concise description, or both, the attorney general shall
- 14 prepare the material that was not specified. The statement of subject
- 15 and concise description as so provided must be included as part of the
- 16 ballot title unless changed on appeal.
- 17 The attorney general shall specify the concise description for a
- 18 proposed new constitution that is submitted to the people by a
- 19 constitutional convention, and the concise description as so provided
- 20 must be included as part of the ballot title unless changed on appeal.
- 21 (4) The secretary of state shall certify to the county auditors the
- 22 ballot title for a proposed constitution, constitutional amendment, or
- 23 other state-wide question at the same time and in the same manner as
- 24 the ballot titles to initiatives and referendums.
- 25 <u>NEW SECTION.</u> **Sec. 8.** A new section is added to chapter 29.27 RCW
- 26 to read as follows:
- 27 The ballot title for a constitutional amendment or proposed
- 28 constitution must be filed with the secretary of state in the same
- 29 manner as the ballot title and summary for a state initiative or
- 30 referendum are filed.
- 31 **Sec. 9.** RCW 29.27.065 and 1993 c 256 s 11 are each amended to read
- 32 as follows:
- 33 Upon the filing of a ballot title ((as defined in RCW 29.27.060 or
- 34 a concise statement as required under RCW 29.79.055)) under section 7
- 35 or 10 of this act, the secretary of state((, in the event it is a state
- 36 question, or the county auditor in the event it is a county or other

- 1 local question, shall forthwith notify the persons proposing the
- 2 measure of the)) shall provide notice of the exact language of the
- 3 ballot title <u>and summary to the chief clerk of the house of</u>
- 4 representatives, the secretary of the senate, and the prime sponsor of
- 5 measure.
- 6 NEW SECTION. Sec. 10. A new section is added to chapter 29.27 RCW
- 7 to read as follows:
- 8 (1) If the legislature submits a question to the people for a
- 9 state-wide popular vote that is not governed by section 1 or 7 of this
- 10 act, the ballot title on the question consists of: (a) A description
- 11 of the subject; and (b) a question in the form prescribed in this
- 12 section. The statement of the subject of the question must be
- 13 sufficiently broad to reflect the subject of the question, sufficiently
- 14 precise to give notice of the question's subject matter, and not exceed
- 15 ten words. The question must contain no more than thirty words.
- 16 The ballot title for such a question must be displayed on the
- 17 ballot substantially as follows:
- 18 "The following question concerning (description of subject) has
- been submitted to the voters: (Question as submitted).

- 22 (2) The legislature may specify the statement of subject for a
- 23 question and shall specify the question that it submits to the people.
- 24 If the legislature fails to specify the statement of subject, the
- 25 attorney general shall prepare the statement of subject. The statement
- 26 of subject and question as so provided must be included as part of the
- 27 ballot title unless changed on appeal.
- NEW SECTION. Sec. 11. A new section is added to chapter 29.27 RCW
- 29 to read as follows:
- 30 If any persons are dissatisfied with the ballot title for a
- 31 proposed constitution, constitutional amendment, or question submitted
- 32 under section 10 of this act, they may at any time within ten days from
- 33 the time of the filing of the ballot title and summary, not including
- 34 Saturdays, Sundays, or legal holidays, appeal to the superior court of
- 35 Thurston county by petition setting forth the measure, the ballot title
- 36 objected to, their objections to it, and praying for amendment of the

1 ballot title. The time of the filing of the ballot title, as used in 2 this section for establishing the time for appeal, is the time the 3 ballot title is first filed with the secretary of state.

4 A copy of the petition on appeal together with a notice that an 5 appeal has been taken must be served upon the secretary of state, the attorney general, the chief clerk of the house of representatives, and 6 7 the secretary of the senate. Upon the filing of the petition on 8 appeal, the court shall immediately, or at the time to which a hearing 9 may be adjourned by consent of the appellants, examine the proposed 10 measure, the ballot title filed, and the objections to it and may hear arguments on it, and shall as soon as possible render its decision and 11 certify to and file with the secretary of state a ballot title that it 12 13 determines will meet the requirements of this chapter. The decision of the superior court is final, and the ballot title so certified will be 14 15 the established ballot title. The appeal must be heard without cost to 16 either party.

### PART III - LOCAL MEASURES

18 **Sec. 12.** RCW 29.79.055 and 1993 c 256 s 7 are each amended to read 19 as follows:

(1) Except as provided to the contrary in RCW 82.14.036, 82.46.021, or 82.80.090, the ballot title of any referendum filed on an enactment or portion of an enactment ((of the state legislature or of the legislative authority of a unit)) of a local government ((shall be composed)) and any other question submitted to the voters of a local government consists of three elements: (a) An identification of the enacting legislative body and a statement of the subject matter; (b) a concise ((statement identifying the essential features of the enactment on which the referendum is filed; and (c) a question asking the voters whether the enactment should be approved or rejected by the people. The ballot issue shall be displayed on the ballot substantially as follows:

32 Referendum Measure No. XX. The (name of legislative body) has passed

33 a law that (concise statement). Should this law be

34 APPROVED . . . . . . . . .

35 <del>OR</del>

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36 REJECTED . . . . . . . . . . . .

- 1 (2) For a referendum measure on a state enactment, the concise 2 statement shall be prepared by the attorney general and shall not 3 exceed twenty-five words.
- 4 (3) The concise statement for a referendum measure on an enactment 5 of the legislative authority of a unit of local government shall)) description of the measure; and (c) a question. The ballot title must 6 7 conform with the requirements and be displayed substantially as 8 provided under section 1 of this act, except that the concise 9 <u>description must</u> not exceed seventy-five words. If the local 10 governmental unit is a city or a town, the concise statement shall be prepared by the city or town attorney. If the local governmental unit 11 12 is a county, the concise statement shall be prepared by the prosecuting attorney of the county. If the unit is a unit of local government 13 other than a city, town, or county, the concise statement shall be 14 15 prepared by the prosecuting attorney of the county within which the majority area of the unit is located. 16
- ((+4))) (2) A referendum measure on the enactment of a unit of local government shall be advertised in the manner provided for nominees for elective office.
- 20 (3) Subsection (1) of this section does not apply if another 21 provision of law specifies the ballot title for a specific type of 22 ballot question or proposition.
- NEW SECTION. **Sec. 13.** A new section is added to chapter 29.27 RCW to read as follows:
- Upon the filing of a ballot title of a question to be submitted to the people of a county or municipality, the county auditor shall provide notice of the exact language of the ballot title to the persons proposing the measure, the county or municipality, and to any other person requesting a copy of the ballot title.
- 30 **Sec. 14.** RCW 29.27.067 and 1993 c 256 s 12 are each amended to 31 read as follows:
- If ((the persons filing any state or local question covered by RCW 29.27.060 or 29.79.055)) any persons are dissatisfied with the ballot title ((or concise statement)) for a local ballot measure that was formulated by the ((attorney general,)) city attorney(( $\tau$ )) or prosecuting attorney preparing the same, they may at any time within
- 37 ten dave from the time of the filing of the ballot title (/ex
- 37 ten days from the time of the filing of the ballot title ((or

statement)), not including Saturdays, Sundays, and legal holidays, 1 appeal to the superior court of ((Thurston county if it is a state-wide 2 question, or to the superior court of)) the county where the question 3 4 is to appear on the ballot, ((if it is a county or local question,)) by petition setting forth the measure, the ballot title ((or statement)) 5 objected to, their objections to it, and praying for amendment 6 7 ((thereof)) of it. The time of the filing of the ballot title ((or 8 statement)), as used ((herein)) in this section in determining the time 9 for appeal, is the time the ballot title ((or statement)) is first 10 filed with ((the secretary of state, if concerning a state-wide question, or)) the county auditor((, if a local question, the secretary 11 of state or the county officer being herein called the "filing 12 13 officer.")).

A copy of the petition on appeal together with a notice that an appeal has been taken shall be served upon the ((filing officer)) county auditor and the official preparing the ballot title ((or statement)). Upon the filing of the petition on appeal, the court shall ((forthwith)) immediately, or at the time to which a hearing may 19 be adjourned by consent of the appellants, examine the proposed measure, the ballot title ((or concise statement)) filed, and the objections ((thereto)) to it and may hear arguments ((thereon)) on it, and shall as soon as possible render its decision and certify to and 22 file with the ((filing officer such)) county auditor a ballot title 23 24 ((or statement as)) that it determines will meet the requirements of this chapter. The decision of the superior court ((shall be)) is final, and the <u>ballot</u> title or statement so certified ((<del>shall</del>)) <u>will</u> be the established ballot title ((or concise statement)). ((Such)) The appeal ((shall)) must be heard without cost to either party.

### PART IV - TECHNICAL

30 NEW SECTION. Sec. 15. The following acts or parts of acts are 31 each repealed:

- 32 (1) RCW 29.27.060 (Certification of measures--Ballot titles--
- Exceptions) and 1995 c 185 s 1, 1993 c 256 s 8, 1985 c 252 s 1, 1977 c 33
- 4 s 3, 1973 1st ex.s. c 118 s 1, & 1965 c 9 s 29.27.060; 34
- 35 (2) RCW 29.79.260 (Referendum bills by legislature--Ballot title)
- 36 and 1965 c 9 s 29.79.260;

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- 1 (3) RCW 29.79.310 (Form of ballot) and 1982 c 116 s 16 & 1965 c 9
- 2 s 29.79.310; and
- 3 (4) RCW 29.79.320 (Form of ballot for alternative measures) and
- 4 1965 c 9 s 29.79.320.
- 5 <u>NEW SECTION.</u> **Sec. 16.** RCW 29.79.055 is recodified in chapter
- 6 29.27 RCW.
- 7 <u>NEW SECTION.</u> **Sec. 17.** Part headings used in this act are not part
- 8 of the law.

--- END ---