SUBSTITUTE HOUSE BILL 1266

State of Washington 57th Legislature 2001 Regular Session

By House Committee on Transportation (originally sponsored by Representatives Fisher and Mitchell; by request of Governor Locke)

Read first time . Referred to Committee on .

AN ACT Relating to transportation funding and appropriations; amending 2000 2nd sp.s. c 3 ss 201, 211, 212, 216, 217, 224, 230, 401, 403, 404, and 405 (uncodified); making appropriations; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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PART II

TRANSPORTATION AGENCIES

8 **Sec. 201.** 2000 2nd sp.s. c 3 s 201 (uncodified) is amended to read 9 as follows:

10 FOR THE WASHINGTON TRAFFIC SAFETY COMMISSION

11	Highway Safety AccountState Appropriation $\$$	1,452,000
12	Highway Safety AccountFederal Appropriation $\$$	9,038,000
13	School Zone Safety AccountState Appropriation . $\$$	((1,004,000))
14		<u>1,204,000</u>
15	TOTAL APPROPRIATION \$	((11,494,000))
16		<u>11,694,000</u>

1 The appropriations in this section ((is)) are subject to the 2 following conditions and limitations and specified amounts are provided 3 solely for that activity:

4 (1) \$25,000 of the highway safety account--state is provided as a
5 one-time appropriation to implement the Cooper Jones act, chapter 165,
6 Laws of 1998.

7 (2) The Washington traffic safety commission may oversee no more 8 than four pilot projects regarding the use of traffic safety cameras at 9 school zones and/or railroad crossings and no more than one pilot 10 project regarding the use of traffic safety cameras at school zones, 11 stoplights, and/or railroad crossings. The traffic safety commission 12 shall use the following guidelines to administer the program:

(a) Traffic safety cameras may take pictures of the vehicle andvehicle license plate only;

(b) The law enforcement agency of the city or county government shall plainly mark the locations where the automated traffic enforcement system is used by placing signs on street locations that clearly indicate to a driver that he or she is entering a zone where traffic laws are enforced by an automated traffic enforcement system;

(c) Cities and counties using traffic safety cameras must provide periodic notice by mail to its citizens indicating the zones in which the traffic safety cameras will be used;

(d) Notices of infractions must be mailed to the registered ownerof a vehicle within fourteen days of the infraction occurring;

(e) The owner of the vehicle is not responsible for the violation if the owner of the vehicle, within fifteen days after notification of the violation, furnishes the officials or agents of the municipality that issued the citation with:

(i) An affidavit made under oath, stating that the vehicle involved
was, at the time, stolen or in the care, custody, or control of some
person other than the registered owner; or

(ii) Testimony in open court under oath that the person was not theoperator of the vehicle at the time of the alleged violation;

(f) Infractions detected through the use of traffic safety cameras are not part of the registered owner's driving record under RCW 46.52.101 and 46.52.120;

(g) By January 1, 2001, the traffic safety commission shall providea report to the legislature regarding the use, public acceptance,

outcomes, and other relevant issues regarding traffic safety cameras
 demonstrated by the pilot projects.

3 sec. 202. 2000 2nd sp.s. c 3 s 211 (uncodified) is amended to read 4 as follows: FOR THE WASHINGTON STATE PATROL--FIELD OPERATIONS BUREAU 5 State Patrol Highway Account --6 7 $((\frac{154}{314}, 000))$ 8 154,550,000 9 State Patrol Highway Account --Federal Appropriation \$ 10 ((6, 153, 000))11 7,097,000 12 State Patrol Highway Account --13 Private/Local Appropriation \$ 169,000 14 TOTAL APPROPRIATION \$ ((160,636,000)) 15 161,816,000

16 The appropriations in this section are subject to the following 17 conditions and limitations and specified amounts are provided solely 18 for that activity:

19 (1) \$1,435,000 of the state patrol highway account--state 20 appropriation is provided solely to the field operations group 21 subprogram as a one-time appropriation to begin funding phase III of 22 the Washington state patrol's upgrade to the statewide emergency communication system. The Washington state patrol shall provide a full 23 analysis of the costs, benefits, and requirements for completing all 24 phases of the upgrade to the statewide emergency communication system 25 26 to the senate transportation committee and the house of representatives transportation committee by December 1, 1999. 27

(2) The Washington state patrol is authorized to use the federal
community-oriented policing program (COPS) for 18 COPS troopers to
begin in July 2000. The troopers must be used on the state's highways
and up to six may be utilized in the Vancouver, Washington area.

32 Sec. 203. 2000 2nd sp.s. c 3 s 212 (uncodified) is amended to read 33 as follows:

34 FOR THE WASHINGTON STATE PATROL--SUPPORT SERVICES BUREAU

35 State Patrol Highway Account--

36	State Appropriation \$	((65,621,000))
37		<u>65,963,000</u>

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1	State Patrol Highway Account
2	Federal Appropriation
3	State Patrol Highway Account
4	Private/Local Appropriation \$ 743,000
5	TOTAL APPROPRIATION \ldots \ldots \ldots \vdots $((66,468,000))$
6	<u>66,810,000</u>

7 The appropriations in this section are subject to the following 8 conditions and limitations and specified amounts are provided solely for that activity: \$877,000 of the state patrol highway account--state 9 appropriation is provided solely to maintain pursuit vehicles and 10 provide for replacement of the vehicles at 110,000 miles. The agency 11 12 may purchase a total of 354 pursuit vehicles during the biennium ending June 30, 2001. The appropriation in this section reflects carry 13 forward and new funding due to the consolidation of gasoline, 14 15 maintenance, parts, and pursuit vehicles into the fleet section of the 16 support services bureau.

17 Sec. 204. 2000 2nd sp.s. c 3 s 216 (uncodified) is amended to read 18 as follows:

19 FOR THE DEPARTMENT OF LICENSING--DRIVER SERVICES

20 Motorcycle Safety Education Account --

21	State Appropriation \$	2,210,000
22	Highway Safety AccountState Appropriation $\$$	((77,971,000))
23		<u>77,901,000</u>
24	TOTAL APPROPRIATION \$	((80,181,000))
25		80,111,000

The appropriations in this section are subject to the following conditions and limitations:

(1) By January 1, 2001, the department shall report to the transportation committees of the house of representatives and the senate on the progress of the driver history initiative project and make recommendations for implementing this project on a statewide level.

(2) \$2,880,000 of the highway safety account--state appropriation
is provided solely for the department to enter into a contract for the
implementation of an improved state driver's license and identicard.
The contract with the vendor providing the improved license and
identicard shall state that the license and the identicard shall not

1 contain: (a) The driver's social security number in either visible or 2 machine readable form; or (b) the driver's fingerprint or thumbprint. 3 Consistent with RCW 42.17.260(9) the department shall not sell or 4 otherwise make available any information that it gathers from citizens 5 of the state of Washington in administering the driver's licensing 6 program except as already authorized in Title 46 RCW.

7 (3) In September of 1999 the department of licensing shall report
8 to the senate transportation committee and the house of representatives
9 transportation committee on:

10 (a) The controls implemented by the department to ensure the 11 integrity and credibility of the written driver's license test 12 administered by the department; and

(b) The policies and procedures implemented by the department to ensure that the driver's manuals produced and distributed by the department contain correct data based on current federal, state, and local statutes, ordinances, and rules.

(4) \$17,000 of the highway safety fund--state appropriation is provided solely to implement House Bill No. 1774 enacted in the form passed by the legislature. If House Bill No. 1774 is not enacted in the form passed by the legislature the amount referenced in this subsection shall lapse.

(5) \$130,000 of the highway safety fund--state appropriation is provided solely to implement House Bill No. 2259 enacted in the form passed by the legislature. If House Bill No. 2259 is not enacted in the form passed by the legislature the amount provided in this subsection shall lapse.

2000 2nd sp.s. c 3 s 217 (uncodified) is amended to read 27 Sec. 205. 28 as follows: 29 FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY MANAGEMENT AND FACILITIES--PROGRAM D--OPERATING 30 Motor Vehicle Account--State Appropriation . . . \$ 31 ((45, 236, 000))32 45,536,000 33 Motor Vehicle Account--Federal Appropriation . . \$ 400,000 34 TOTAL APPROPRIATION \$ ((45, 636, 000))45,936,000 35

36 **Sec. 206.** 2000 2nd sp.s. c 3 s 221 (uncodified) is amended to read 37 as follows:

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FOR THE DEPARTMENT OF TRANSPORTATION--HIGHWAY MAINTENANCE--PROGRAM M 1 2 Motor Vehicle Account--State Appropriation . . . \$ ((239,927,000)) 3 240,627,000 4 Motor Vehicle Account--Federal Appropriation . . \$ 486,000 5 Motor Vehicle Account--Private/Local Appropriation \$ б ((3,417,000))7 4,917,000 8 TOTAL APPROPRIATION \$ ((243,830,000))9 246,030,000

10 The appropriations in this section are subject to the following 11 conditions and limitations and specified amounts are provided solely 12 for that activity:

(1) If portions of the appropriations in this section are required to fund maintenance work resulting from major disasters not covered by federal emergency funds such as fire, flooding, and major slides, supplemental appropriations will be requested to restore state funding for ongoing maintenance activities.

18 (2) The department shall request an unanticipated receipt for any 19 federal moneys received for emergency snow and ice removal and shall 20 place an equal amount of the motor vehicle fund--state into unallotted 21 status. This exchange shall not affect the amount of funding available 22 for snow and ice removal.

23 (3) The department shall not close any highway rest areas but shall continue to operate and maintain all existing rest areas. 24 The 25 department shall convene a panel of stakeholders to evaluate innovative 26 financing options and partnership opportunities at safety rest areas on 27 state highways. At a minimum, the evaluation shall include: (a) A survey of relevant laws that impact the state's ability to create 28 public-private partnerships or utilize innovative financing techniques 29 for the maintenance and operation of safety rest areas; and (b) an 30 identification of maintenance and operation activities necessary to 31 32 ensure continuous operation of safety rest areas. By December 1, 2000, the stakeholder panel shall make recommendations to the house of 33 representatives and senate transportation committees and the office of 34 financial management on the feasibility of instituting a pilot project 35 for public-private partnerships or innovative financing of safety rest 36 37 areas.

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1 Sec. 207. 2000 2nd sp.s. c 3 s 224 (uncodified) is amended to read
2 as follows:

3 FOR THE DEPARTMENT OF TRANSPORTATION--TRANSPORTATION MANAGEMENT AND 4 SUPPORT--PROGRAM S

5 Puget Sound Capital Construction Account--

6	State Appropriation \$	2,989,000
7	Motor Vehicle AccountState Appropriation $\ .$ \$	((84,062,000))
8		84,262,000
9	Motor Vehicle AccountFederal Appropriation $$ \$	125,000
10	Puget Sound Ferry Operations Account	
11	State Appropriation $\$$	6,353,000
12	Transportation AccountState Appropriation $\$$	115,000
13	Multimodal Transportation AccountState	
14	Appropriation \$	1,402,000
15	TOTAL APPROPRIATION \$	((95,046,000))
16		<u>95,246,000</u>

17 The appropriations in this section are subject to the following 18 conditions and limitations and the specified amount is provided solely 19 for that activity:

20 (1) \$75,000 of the motor vehicle account--state appropriation is provided solely to enable the secretary of transportation to implement 21 22 a leadership training program at the department of transportation. The program shall include a mentoring component. The department shall 23 develop performance measures to evaluate the effectiveness of the 24 program, including but not limited to a performance measure to 25 determine the effect of the program on employee retention. 26 The 27 department shall provide a progress report on the training program to office of financial management, the senate transportation 28 the committee, and the house of representatives transportation committee by 29 December 1, 2000. 30

(2) Appropriation transfers from transportation management and support to the transportation equipment fund for management information services activities shall be permitted through fiscal year 2000. Effective July 1, 2000, expenditures for these activities shall be charged directly to transportation management and support.

36 **Sec. 208.** 2000 2nd sp.s. c 3 s 226 (uncodified) is amended to read 37 as follows:

FOR THE DEPARTMENT OF TRANSPORTATION--TRANSPORTATION PLANNING, DATA, 1 2 AND RESEARCH--PROGRAM T 3 Motor Vehicle Account--State Appropriation . . . \$ ((10,459,000)) 4 10,211,000 5 Motor Vehicle Account--Federal Appropriation . . \$ 17,000,000 б Transportation Account--State Appropriation . . . \$ 328,000 7 Multimodal Transportation Account--State 8 ((1,043,000)) Appropriation \$ 9 1,291,000 10 TOTAL APPROPRIATION \$ 28,830,000 11 Sec. 209. 2000 2nd sp.s. c 3 s 227 (uncodified) is amended to read 12 as follows: FOR THE DEPARTMENT OF TRANSPORTATION--CHARGES FROM OTHER AGENCIES--13 14 PROGRAM U 15 (1) FOR PAYMENT OF COSTS OF ATTORNEY GENERAL TORT CLAIMS SUPPORT Motor Vehicle Account--State Appropriation . . . \$ 16 2,913,000 17 Puget Sound Ferry Operations--State 18 Appropriation \$ 1,155,000 19 (2) FOR PAYMENT OF COSTS OF THE OFFICE OF THE STATE AUDITOR 20 Motor Vehicle Account--State Appropriation . . . \$ 907,000 21 (3) FOR PAYMENT OF COSTS OF DEPARTMENT OF GENERAL ADMINISTRATION 22 FACILITIES AND SERVICES AND CONSOLIDATED MAIL SERVICES 23 Motor Vehicle Account--State Appropriation . . . \$ 3,693,000 24 (4) FOR PAYMENT OF COSTS OF THE DEPARTMENT OF PERSONNEL 25 Motor Vehicle Account--State Appropriation . . . \$ ((1,990,000)) 26 2,240,000 27 (5) FOR PAYMENT OF SELF-INSURANCE LIABILITY PREMIUMS AND 28 ADMINISTRATION 29 Motor Vehicle Account--State Appropriation . . . \$ 11,539,000 (6) FOR PAYMENT OF SELF-INSURANCE LIABILITY PREMIUMS AND 30 31 ADMINISTRATION 32 Motor Vehicle Fund--Puget Sound Ferry Operations Account--33 34 (7) FOR PAYMENT OF COSTS OF OFFICE OF MINORITY AND WOMEN'S BUSINESS 35 ENTERPRISES 36 Motor Vehicle Account--State Appropriation . . . \$ 158,000 (8) FOR PAYMENT OF THE DEPARTMENT OF GENERAL ADMINISTRATION CAPITAL 37 PROJECTS SURCHARGE 38

1	Motor Vehicle AccountState Appropriation \$ 1,100,000
2	(9) FOR ARCHIVES AND RECORDS MANAGEMENT
3	Motor Vehicle AccountState Appropriation \$ 392,000
4	Sec. 210. 2000 2nd sp.s. c 3 s 230 (uncodified) is amended to read
5	as follows:
6	FOR THE DEPARTMENT OF TRANSPORTATIONMARINEPROGRAM X
7	Marine Operating AccountState
8	Appropriation
9	Puget Sound Ferry Operations AccountState
10	Appropriation
11	<u>149,415,000</u>
12	Multimodal Transportation AccountState
13	Appropriation
14	TOTAL APPROPRIATION
15	<u>302,837,000</u>

16 The appropriation in this section is subject to the following 17 conditions and limitations and specified amounts are provided solely 18 for that activity:

19 (1) Appropriations in this section shall initially be allotted as 20 appropriated by this section. Subsequent allotment modifications shall 21 not permit moneys that are provided solely for a specified purpose to 22 be used for other than that purpose. After May 1, 2000, after approval by the director of financial management and unless specifically 23 prohibited by this act, the department may transfer appropriations 24 25 between the marine operating account -- state and the Puget Sound ferry 26 operations account--state appropriations. However, the program shall 27 not expend more than the total amount appropriated from these accounts. (2) The appropriation is based on the budgeted expenditure of 28 ((\$29,539,000)) <u>\$41,367,000</u> for vessel operating fuel in the 1999-2001 29 biennium. If the actual cost of fuel is less than this budgeted 30 31 amount, the excess amount may not be expended. If the actual cost exceeds this amount, the department shall request a supplemental 32 33 appropriation.

34 (3) The appropriation provides for the compensation of ferry 35 employees. The expenditures for compensation paid to ferry employees 36 during the 1999-2001 biennium may not exceed \$195,690,000 plus a dollar 37 amount, as prescribed by the office of financial management, that is 38 equal to any insurance benefit increase granted general government

employees in excess of \$341.75 a month annualized per eligible marine 1 employee multiplied by the number of eligible marine employees for the 2 respective fiscal year, a dollar amount as prescribed by the office of 3 4 financial management for costs associated with pension amortization 5 charges, and a dollar amount prescribed by the office of financial management for salary increases during the 1999-2001 biennium. For the 6 7 purposes of this section, the expenditures for compensation paid to 8 ferry employees shall be limited to salaries and wages and employee 9 benefits as defined in the office of financial management's policies, 10 regulations, and procedures named under objects of expenditure "A" and 11 "B" (7.2.6.2).

The prescribed salary and insurance benefit increase or decrease dollar amount that shall be allocated from the governor's compensation appropriations is in addition to the appropriation contained in this section and may be used to increase or decrease compensation costs, effective July 1, 1999, and thereafter, as established in the 1999-2001 general fund operating budget.

(4) The department, when implementing ferry service reductions, 18 19 shall, to the extent possible, maintain peak hour vehicle and passenger 20 service capacity, summer tourist route capacity, and а fall/winter/spring presence on all auto ferry routes, while ensuring 21 22 equitable treatment among routes.

23 (5) The joint task force on ferries is created.

24

(a) The joint task force on ferries is composed of:

25 (i) Eight members of the legislature selected as follows:

(A) Four members of the senate, two from each of the major
caucuses, to be appointed by the president of the senate, who shall
select one of the four senate members as cochair;

(B) Four members of the house of representatives, two from each of the major caucuses, to be appointed by the cospeaker of the respective caucus. The cospeakers shall jointly select one of the four house members as cochair; and

33 (C) The members appointed from each major caucus of the senate and 34 the house of representatives must include one member from a legislative 35 district that encompasses a terminus of a Washington state ferry route 36 and one from a legislative district that does not include a terminus of 37 a Washington state ferry route;

(ii) At least one person designated by the cochairs representingeach of the following:

1 (A) Ferry advisory committees;

2 (B) Persons who do not use ferries;

3 (C) Labor organizations representing ferry workers;

- 4 (D) Washington State Ferries;
- 5 (E) Transit operators;

6 (F) The office of financial management; and

7 (G) Other groups as deemed appropriate by the cochairs of the task8 force.

9 (b) The transportation committees shall provide staff support as 10 mutually agreed by the cochairs of the joint task force.

(c) The legislative transportation committee shall pay the expenses
 of the legislative committee members.

(d) The joint task force on ferries shall report to the full legislature at the beginning of the 2001 legislative session. The report must include, but not be limited to, analysis and recommendations on the following:

(i) Establishment of a long-term goal for recovery of operatingcosts from fare revenue;

(ii) Options for further cuts in ferry service or full or partialrestoration of ferry service cuts;

(iii) Feasibility of full or partial privatization of the ferry system, public-private partnerships, or state and local partnerships; and

(iv) Establishing the short-term and long-term capital needs of theWashington state ferry system.

(End of part)

26

1	PART IV
2	TRANSFERS AND DISTRIBUTIONS
3	sec. 401. 2000 2nd sp.s. c 3 s 401 (uncodified) is amended to read
4	as follows:
5	FOR THE STATE TREASURERBOND RETIREMENT AND INTEREST, AND ONGOING BOND
6	REGISTRATION AND TRANSFER CHARGES: FOR BOND SALES DISCOUNTS AND DEBT
7 8	TO BE PAID BY MOTOR VEHICLE FUND AND TRANSPORTATION FUND REVENUE
o 9	Highway Bond Retirement Account Appropriation \$ ((161,310,000)) 154,200,000
9 10	Ferry Bond Retirement Account Appropriation \$ ((53,592,000))
11	55,082,000
12	Transportation Improvement Board Bond Retirement
13	AccountState Appropriation $\ldots \ldots \ldots \ldots $ (($35,909,000$))
14	<u>35,796,000</u>
15	Puget Sound Capital Construction AccountState
16	Appropriation
17	Motor Vehicle AccountState Appropriation \$ ((1,960,000))
18	1,600,000
19	Special Category C AccountState Appropriation . \$ ((405,000))
20	100,000
21	Transportation Improvement AccountState
22	Appropriation
23	TOTAL APPROPRIATION \ldots \ldots \ldots \vdots $((254,046,000))$
24	247,648,000
25	dea 102 2000 and an a 2 a 102 (unredified) is emerded to used
25 26	sec. 402. 2000 2nd sp.s. c 3 s 403 (uncodified) is amended to read as follows:
20 27	FOR THE STATE TREASURERSTATE REVENUES FOR DISTRIBUTION
28	(1) Motor Vehicle Fund Appropriation for
29	motor vehicle fuel tax and overload penalties
30	distribution
31	<u>480,986,000</u>
32	(2) Transportation Fund Appropriation for
33	motor vehicle excise tax distribution \dots \dots $((178,207,000))$
34	<u>179,882,000</u>
35	(3) Multimodal Transportation AccountState

Appropriation for motor vehicle excise tax 1 2 3 52,572,000 4 Sec. 403. 2000 2nd sp.s. c 3 s 404 (uncodified) is amended to read 5 as follows: FOR THE STATE TREASURER--TRANSFERS б (1) RV Account--State Appropriation: 7 For transfer to the Motor Vehicle Fund--State . . \$ 1,865,000 8 9 (2) State Patrol Highway Account--State Appropriation: For transfer to the Motor Vehicle 10 11 27,000,000 12 (3) Highway Safety Fund--State Appropriation: 13 For transfer to the Multimodal Transportation 14 3,220,000 15 (4) ((Puget Sound Ferry Operations Account-State 16 Appropriation: For transfer to the Marine 17 18 (5))) Public Transportation Systems Account--19 State Appropriation: For transfer to the Multimodal Transportation Account--State \$ 20 23,182,000 21 (((6))) (5) Transportation Fund--State 22 Appropriation: For transfer to the Multimodal 23 28,061,000 The department of transportation shall ((only)) request the state 24 25 treasurer to transfer funds provided under subsection (1) of this 26 section only on an as-needed basis. 27 Sec. 404. 2000 2nd sp.s. c 3 s 405 (uncodified) is amended to read 28 as follows: 29 FOR THE DEPARTMENT OF TRANSPORTATION--TRANSFERS 30 Puget Sound Ferry Operations Account--State Appropriation: For transfer to the Puget Sound 31 32 Motor Vehicle Fund--State Appropriation: 33 For transfer to the Advanced Environmental 34 Mitigation Revolving Account \$ 1,000,000 35 36 Motor Vehicle Fund--State Appropriation: For transfer to Puget Sound Capital Construction 37

1	Account
2	Transportation Equipment FundState
3	Appropriation: For transfer to the Motor
4	Vehicle Fund
5	2,509,000
6	((High Capacity Transportation Account-State
7	Appropriation: For transfer to the Multimodal
8	Transportation Account
9	Passenger Ferry Account-State Appropriation:
10	For transfer to the Multimodal Transportation
11	Account
12	The department of transportation shall only transfer funds to the
13	Puget Sound capital construction accountstate as provided under this
14	subsection on an as-needed basis. The department of transportation
15	shall transfer all unexpended funds from the high capacity
16	transportation account, the passenger ferry account, the public
17	transportation systems account, and the transportation account to the
18	multimodal transportation account.

(End of part)

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PART VI

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PROVISIONS NECESSARY TO IMPLEMENT APPROPRIATIONS

3 <u>NEW SECTION.</u> Sec. 601. If any provision of this act or its 4 application to any person or circumstance is held invalid, the 5 remainder of the act or the application of the provision to other 6 persons or circumstances is not affected.

7 <u>NEW SECTION.</u> Sec. 602. This act is necessary for the immediate 8 preservation of the public peace, health, or safety, or support of the 9 state government and its existing public institutions, and takes effect 10 immediately.

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(End of part)

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