## SUBSTITUTE HOUSE BILL 1375

State of Washington 57th Legislature 2001 Regular Session

**By** House Committee on State Government (originally sponsored by Representatives Miloscia and Cox; by request of Governor Locke)

Read first time 02/26/2001. Referred to Committee on .

1 AN ACT Relating to reauthorizing the expedited rule adoption 2 process; amending RCW 34.05.230; adding a new section to chapter 34.05 3 RCW; and repealing RCW 34.05.354.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **sec. 1.** RCW 34.05.230 and 1997 c 409 s 202 are each amended to 6 read as follows:

7 (1) ((An agency may file notice for the expedited adoption of rules
8 in accordance with the procedures set forth in this section for rules
9 meeting any one of the following criteria:

10 (a) The proposed rules relate only to internal governmental 11 operations that are not subject to violation by a person;

12 (b) The proposed rules adopt or incorporate by reference without 13 material change federal statutes or regulations, Washington state statutes, rules of other Washington state agencies, shoreline master 14 15 programs other than those programs governing shorelines of state-wide significance, or, as referenced by Washington state law, national 16 17 consensus codes that generally establish industry standards, if the 18 material adopted or incorporated regulates the same subject matter and 19 conduct as the adopting or incorporating rule;

1 (c) The proposed rules only correct typographical errors, make 2 address or name changes, or clarify language of a rule without changing 3 its effect;

4 (d) The content of the proposed rules is explicitly and
5 specifically dictated by statute;

6 (e) The proposed rules have been the subject of negotiated rule
7 making, pilot rule making, or some other process that involved
8 substantial participation by interested parties before the development
9 of the proposed rule; or

10 (f) The proposed rule is being amended after a review under RCW 11 34.05.328 or section 210 of this act.

(2) The expedited rule-making process must follow the requirements 12 for rule making set forth in RCW 34.05.320, except that the agency is 13 14 not required to prepare a small business economic impact statement 15 under RCW 19.85.025, a statement indicating whether the rule constitutes a significant legislative rule under 16 34.05.328(5)(c)(iii), or a significant legislative rule analysis under 17 RCW 34.05.328. An agency is not required to prepare statements of 18 19 inquiry under RCW 34.05.310 or conduct a hearing for the expedited 20 adoption of rules. The notice for the expedited adoption of rules must contain a statement in at least ten point type, that is substantially 21 22 in the following form:

## 23

## NOTICE

24 THIS RULE IS BEING PROPOSED TO BE ADOPTED USING AN 25 EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS 26 27 ECONOMIC IMPACT STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS RULE 28 29 BEING ADOPTED USING THE EXPEDITED RULE-MAKING PROCESS, YOU MUST 30 EXPRESS YOUR OBJECTIONS IN WRITING AND THEY MUST BE SENT TO 31 (INSERT NAME AND ADDRESS) AND RECEIVED BY (INSERT DATE).

32 (3) The agency shall send a copy of the notice of the proposed 33 expedited rule making to any person who has requested notification of 34 proposals for the expedited adoption of rules or of agency rule making, 35 as well as the joint administrative rules review committee, within 36 three days after its publication in the Washington State Register. An 37 agency may charge for the actual cost of providing a requesting party 38 mailed copies of these notices. The notice of the proposed expedited 1 rule making must be preceded by a statement substantially in the form
2 provided in subsection (2) of this section. The notice must also
3 include an explanation of the reasons the agency believes the expedited
4 adoption of the rule is appropriate.

5 (4) The code reviser shall publish the text of all rules proposed 6 for expedited adoption along with the notice required in this section 7 in a separate section of the Washington State Register. Once the text 8 of the proposed rules has been published in the Washington State 9 Register, the only changes that an agency may make in the text of these 10 proposed rules before their final adoption are to correct typographical 11 errors.

12 (5) Any person may file a written objection to the expedited 13 adoption of a rule. The objection must be filed with the agency rules 14 coordinator within forty-five days after the notice of the proposed 15 expedited rule making has been published in the Washington State 16 Register. A person who has filed a written objection to the expedited 17 adoption of a rule may withdraw the objection.

(6) If no written objections to the expedited adoption of a rule 18 19 are filed with the agency within forty-five days after the notice of proposed expedited rule making is published, or if all objections that 20 have been filed are withdrawn by the persons filing the objections, the 21 agency may enter an order adopting the rule without further notice or 22 a public hearing. The order must be published in the manner required 23 24 by this chapter for any other agency order adopting, amending, or 25 repealing a rule.

26 (7) If a written notice of objection to the expedited adoption of 27 the rule is timely filed with the agency and is not withdrawn, the 28 notice of proposed expedited rule making published under this section 29 is considered a statement of inquiry for the purposes of RCW 34.05.310, 30 and the agency may initiate further rule adoption proceedings in 31 accordance with this chapter.

32 (8) Subsections (1) through (8) of this section expire on December
33 31, 2000.

34 an [An])) An agency is encouraged to advise the public of its 35 current opinions, approaches, and likely courses of action by means of 36 interpretive or policy statements. Current interpretive and policy 37 statements are advisory only. To better inform and involve the public, 38 an agency is encouraged to convert long-standing interpretive and 39 policy statements into rules.

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1 (2) A person may petition an agency requesting the conversion of 2 interpretive and policy statements into rules. Upon submission, the 3 agency shall notify the joint administrative rules review committee of 4 the petition. Within sixty days after submission of a petition, the 5 agency shall either deny the petition in writing, stating its reasons 6 for the denial, or initiate rule-making proceedings in accordance with 7 this chapter.

8 ((<del>(11)</del>)) <u>(3)</u> Each agency shall maintain a roster of interested persons, consisting of persons who have requested in writing to be 9 10 notified of all interpretive and policy statements issued by that 11 agency. Each agency shall update the roster once each year and eliminate persons who do not indicate a desire to continue on the 12 13 roster. Whenever an agency issues an interpretive or policy statement, it shall send a copy of the statement to each person listed on the 14 15 roster. The agency may charge a nominal fee to the interested person 16 for this service.

17 (((12))) (4) Whenever an agency issues an interpretive or policy 18 statement, it shall submit to the code reviser for publication in the 19 Washington State Register a statement describing the subject matter of 20 the interpretive or policy statement, and listing the person at the 21 agency from whom a copy of the interpretive or policy statement may be 22 obtained.

23 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 34.05 RCW 24 to read as follows:

(1) An agency may file notice for the expedited adoption of rules
in accordance with the procedures set forth in this section for rules
meeting any one of the following criteria:

(a) The proposed rules relate only to internal governmentaloperations that are not subject to violation by a person;

30 (b) The proposed rules adopt or incorporate by reference without material change federal statutes or regulations, Washington state 31 32 statutes, rules of other Washington state agencies, shoreline master programs other than those programs governing shorelines of statewide 33 34 significance, or, as referenced by Washington state law, national consensus codes that generally establish industry standards, if the 35 36 material adopted or incorporated regulates the same subject matter and conduct as the adopting or incorporating rule; 37

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(c) The proposed rules only correct typographical errors, make
 address or name changes, or clarify language of a rule without changing
 its effect;

4 (d) The content of the proposed rules is explicitly and 5 specifically dictated by statute;

6 (e) The proposed rules have been the subject of negotiated rule 7 making, pilot rule making, or some other process that involved 8 substantial participation by interested parties before the development 9 of the proposed rule; or

10 (f) The proposed rule is being amended after a review under RCW 11 34.05.328.

(2) An agency may file notice for the expedited repeal of rules
under the procedures set forth in this section for rules meeting any
one of the following criteria:

(a) The statute on which the rule is based has been repealed and
has not been replaced by another statute providing statutory authority
for the rule;

(b) The statute on which the rule is based has been declared unconstitutional by a court with jurisdiction, there is a final judgment, and no statute has been enacted to replace the unconstitutional statute;

(c) The rule is no longer necessary because of changedcircumstances; or

(d) Other rules of the agency or of another agency govern the sameactivity as the rule, making the rule redundant.

26 (3) The expedited rule-making process must follow the requirements for rule making set forth in RCW 34.05.320, except that the agency is 27 not required to prepare a small business economic impact statement 28 29 under RCW 19.85.025, a statement indicating whether the rule 30 constitutes а significant legislative rule under RCW 34.05.328(5)(c)(iii), or a significant legislative rule analysis under 31 RCW 34.05.328. An agency is not required to prepare statements of 32 inquiry under RCW 34.05.310 or conduct a hearing for the expedited rule 33 34 The notice for the expedited rule making must contain a making. 35 statement in at least ten-point type, that is substantially in the following form: 36

## NOTICE

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THIS RULE IS BEING PROPOSED UNDER AN EXPEDITED RULE-1 2 MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS ECONOMIC IMPACT 3 4 STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A 5 SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS USE OF THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS 6 7 IN WRITING AND THEY MUST BE SENT TO (INSERT NAME AND ADDRESS) 8 AND RECEIVED BY (INSERT DATE).

9 (4) The agency shall send a copy of the notice of the proposed expedited rule making to any person who has requested notification of 10 proposals for expedited rule making or of regular agency rule making, 11 12 as well as the joint administrative rules review committee, within 13 three days after its publication in the Washington State Register. An agency may charge for the actual cost of providing a requesting party 14 15 mailed copies of these notices. The notice of the proposed expedited rule making must be preceded by a statement substantially in the form 16 17 provided in subsection (3) of this section. The notice must also include an explanation of the reasons the agency believes the expedited 18 19 rule-making process is appropriate.

20 (5) The code reviser shall publish the text of all rules proposed 21 for expedited adoption, and the citation and caption of all rules 22 proposed for expedited repeal, along with the notice required in this section in a separate section of the Washington State Register. Once 23 the notice of expedited rule making has been published in the 24 25 Washington State Register, the only changes that an agency may make in the noticed materials before their final adoption or repeal are to 26 27 correct typographical errors.

(6) Any person may file a written objection to the expedited rule making. The objection must be filed with the agency rules coordinator within forty-five days after the notice of the proposed expedited rule making has been published in the Washington State Register. A person who has filed a written objection to the expedited rule making may withdraw the objection.

(7) If no written objections to the expedited rule making are filed with the agency within forty-five days after the notice of proposed expedited rule making is published, or if all objections that have been filed are withdrawn by the persons filing the objections, the agency may enter an order adopting or repealing the rule without further notice or a public hearing. The order must be published in the manner

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required by this chapter for any other agency order adopting, amending,
 or repealing a rule.

3 (8) If a written notice of objection to the expedited rule making 4 is timely filed with the agency and is not withdrawn, the notice of 5 proposed expedited rule making published under this section is 6 considered a statement of inquiry for the purposes of RCW 34.05.310, 7 and the agency may initiate further rule-making proceedings in 8 accordance with this chapter.

9 (9) As used in this section, "expedited rule making" includes both 10 the expedited adoption of rules and the expedited repeal of rules.

11 <u>NEW SECTION.</u> Sec. 3. RCW 34.05.354 (Expedited repeal) and 1998 c 12 280 s 6, 1997 c 409 s 208, & 1995 c 403 s 701 are each repealed.

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