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HOUSE BILL 2694

State of Washington 57th Legislature 2002 Regular Session

By Representatives O'Brien, Ballasiotes, Schual-Berke and Morell; by request of Department of Labor & Industries

Read first time 01/24/2002. Referred to Committee on Criminal Justice & Corrections.

- AN ACT Relating to establishing a crime victims' compensation trust
- 2 account and eliminating interest on third-party settlements; amending
- 3 RCW 7.68.015, 7.68.030, 7.68.050, 7.68.090, 72.09.095, 72.09.110, and
- 4 72.09.111; reenacting and amending RCW 43.79A.040; and providing an
- 5 effective date.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 7.68.015 and 1989 1st ex.s. c 5 s 1 are each amended
- 8 to read as follows:
- 9 The department of labor and industries shall operate the crime
- 10 victims' compensation program within the (1) appropriations and the
- 11 conditions and limitations on the appropriations provided for this
- 12 program; and (2) funds available under RCW 7.68.090.
- 13 **Sec. 2.** RCW 7.68.030 and 1989 1st ex.s. c 5 s 2 are each amended
- 14 to read as follows:
- 15 It shall be the duty of the director to establish and administer a
- 16 program of benefits to innocent victims of criminal acts within the
- 17 terms and limitations of this chapter. In so doing, the director
- 18 shall, in accordance with chapter 34.05 RCW, adopt rules ((and

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- regulations)) necessary to the administration of this chapter, and the 1 provisions contained in chapter 51.04 RCW, including but not limited to 2 RCW 51.04.020, 51.04.030, 51.04.040, 51.04.050 and 51.04.100 ((as now 3 4 or hereafter amended,)) shall apply where appropriate in keeping with the intent of this chapter. ((The director may apply for and, subject 5 to appropriation, expend federal funds under Public Law 98-473 and any 6 7 other federal program providing financial assistance to state crime 8 victim compensation programs. The federal funds shall be deposited in 9 the public safety and education account in the general fund and may be 10 expended only for purposes authorized by applicable federal law.))
- 11 **Sec. 3.** RCW 7.68.050 and 1998 c 91 s 1 are each amended to read as 12 follows:
- (1) No right of action at law for damages incurred as a consequence 13 14 of a criminal act shall be lost as a consequence of being entitled to 15 benefits under the provisions of this chapter. The victim or his or her beneficiary may elect to seek damages from the person or persons 16 liable for the claimed injury or death, and such victim or beneficiary 17 18 is entitled to the full compensation and benefits provided by this 19 chapter regardless of any election or recovery made pursuant to this section. 20
- (2) For the purposes of this section, the rights, privileges, responsibilities, duties, limitations, and procedures contained in RCW 51.24.050 through 51.24.110 apply.
- (3) ((If the recovery involved is against the state, the lien of the department includes the interest on the benefits paid by the department to or on behalf of such person under this chapter computed at the rate of eight percent per annum from the date of payment.
- (4)) The 1980 amendments to this section apply only to injuries which occur on or after April 1, 1980.
- 30 **Sec. 4.** RCW 7.68.090 and 1995 c 234 s 3 are each amended to read 31 as follows:
- 32 <u>(1)</u> The director shall establish such fund or funds, separate from 33 existing funds, necessary to administer this chapter((, and payment to
- 34 these funds shall be from legislative appropriation, statutory
- 35 provision, reimbursement and subrogation as provided in this chapter,
- 36 and from any contributions or grants specifically so directed)).

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(2) A crime victims' compensation trust account is created in the custody of the state treasury. Such subaccounts as are necessary to carry out the purposes of this chapter are permitted to be established within the account. The purpose of the account is to allow the state to use all local, federal, and other funds that become available to fund crime victims' benefits. Moneys in the account may only be used to fund crime victims' benefits and administrative costs of the program administered by the department of labor and industries. Only the director or the director's designee may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

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(a) The department is authorized to apply for funds from, and to 12 submit all necessary forms to, any federal agency participating in a cooperative program to compensate victims of crime.

(b) The moneys placed in this account for victims of crime under this chapter shall consist of moneys recovered on behalf of the department by subrogation or other action, recovered on behalf of the department through restitution, received from grants or federal funds given to the department for benefits of victims, appropriated from the public safety and education account or other sources, from sources within the department of corrections, from any grants or contributions from any public or private sources, from transfers from other state funds or accounts, or from any other lawful source. All interest earned on moneys deposited in the account shall remain in the account and may be used for any eligible purpose.

(c) In the event of funding shortfalls, the department shall 26 utilize the following priorities in reducing expenditures: 27

(i) Implement any conditions and limitations of the appropriation that pertain to cost savings in the crime victims' compensation program, as long as those conditions and limitations are not in conflict with other statutes; and

(ii) Withhold crime victims' payment, in the following priority order: Providers, permanent impairment awards, pension benefits, and time loss compensation. The amount of withholding shall be a percent reduction as determined by the department. The percent reduction applies to the net payment due. The department shall give at least thirty days' written notice to affected parties prior to implementation of the withholding. The department shall seek supplemental funding for

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- 1 any payments withheld. If funds are approved, any withheld payments
- 2 shall be paid to the affected parties in a lump sum without interest.
- 3 **Sec. 5.** RCW 72.09.095 and 1995 c 234 s 2 are each amended to read 4 as follows:
- Each year the department shall transfer twenty-five percent of the 5 total annual revenues and receipts received in each institutional 6 7 betterment fund subaccount to the department of labor and industries crime victims' compensation trust account for the purpose of providing 8 9 direct benefits to crime victims through the crime compensation program as outlined in chapter 7.68 RCW. 10 This transfer takes priority over any expenditure of betterment funds and shall be 11 12 reflected on the monthly financial statements of each institution's
- Any funds so transferred to the department of labor and industries shall be in addition to the crime victims' compensation amount provided in an omnibus appropriation bill. It is the intent of the legislature that the funds forecasted or transferred pursuant to this section shall not reduce the funding levels provided by appropriation.
- 19 **Sec. 6.** RCW 72.09.110 and 1993 sp.s. c 20 s 5 are each amended to 20 read as follows:
- 21 All inmates working in prison industries shall participate in the 22 cost of corrections, including costs to develop and implement 23 correctional industries programs, by means of deductions from their 24 gross wages. The secretary may direct the state treasurer to deposit a portion of these moneys ((in the crime victims compensation account)) 25 26 into the crime victims' compensation trust account for the purpose of 27 providing direct benefits to crime victims through the crime victims' 28 compensation program under chapter 7.68 RCW. The secretary shall 29 direct that all moneys received by an inmate for testifying in any 30 judicial proceeding shall be ((deposited into the crime victims compensation account)) transferred to the crime victims' compensation 31 32 trust account for the purpose of providing direct benefits to crime 33 victims through the crime victims' compensation program under chapter 7.68 RCW. 34
- When the secretary finds it appropriate and not unduly destructive of the work incentive, the secretary may also provide deductions for savings and family support.

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betterment fund subaccount.

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- 1 **Sec. 7.** RCW 72.09.111 and 1999 c 325 s 2 are each amended to read 2 as follows:
- 3 (1) The secretary shall deduct from the gross wages or gratuities 4 of each inmate working in correctional industries work programs, taxes 5 and legal financial obligations. The secretary shall develop a formula 6 for the distribution of offender wages and gratuities.
- 7 (a) The formula shall include the following minimum deductions from 8 class I gross wages and from all others earning at least minimum wage:
- 9 (i) Five percent to the ((public safety and education)) crime
 10 victims' compensation trust account for the purpose of crime victims'
 11 compensation;
- 12 (ii) Ten percent to a department personal inmate savings account; 13 and
- 14 (iii) Twenty percent to the department to contribute to the cost of incarceration.
- 16 (b) The formula shall include the following minimum deductions from 17 class II gross gratuities:
- (i) Five percent to the ((public safety and education)) crime victims' compensation trust account for the purpose of crime victims' compensation;
- 21 (ii) Ten percent to a department personal inmate savings account; 22 and
- (iii) Fifteen percent to the department to contribute to the cost of incarceration.
- (c) The formula shall include the following minimum deduction from class IV gross gratuities: Five percent to the department to contribute to the cost of incarceration.
- (d) The formula shall include the following minimum deductions from class III gratuities: Five percent to the crime victims' compensation trust account for the purpose of crime victims' compensation.
- Any person sentenced to life imprisonment without possibility of release or parole under chapter 10.95 RCW or sentenced to death shall be exempt from the requirement under (a)(ii) or (b)(ii) of this subsection.
- The department personal inmate savings account, together with any accrued interest, shall only be available to an inmate at the time of his or her release from confinement, unless the secretary determines that an emergency exists for the inmate, at which time the funds can be made available to the inmate in an amount determined by the secretary.

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The management of classes I, II, and IV correctional industries may establish an incentive payment for offender workers based on productivity criteria. This incentive shall be paid separately from the hourly wage/gratuity rate and shall not be subject to the specified deduction for cost of incarceration.

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- In the event that the offender worker's wages or gratuity is subject to garnishment for support enforcement, the crime victims' compensation, savings, and cost of incarceration deductions shall be calculated on the net wages after taxes, legal financial obligations, and garnishment.
- 11 (2) The department shall explore other methods of recovering a 12 portion of the cost of the inmate's incarceration and for encouraging 13 participation in work programs, including development of incentive 14 programs that offer inmates benefits and amenities paid for only from 15 wages earned while working in a correctional industries work program.
 - (3) The department shall develop the necessary administrative structure to recover inmates' wages and keep records of the amount inmates pay for the costs of incarceration and amenities. All funds deducted from inmate wages under subsection (1) of this section for the purpose of contributions to the cost of incarceration shall be deposited in a dedicated fund with the department and shall be used only for the purpose of enhancing and maintaining correctional industries work programs.
- 24 (4) The expansion of inmate employment in class I and class II 25 correctional industries shall be implemented according to the following 26 schedule:
- 27 (a) Not later than June 30, 1995, the secretary shall achieve a net 28 increase of at least two hundred in the number of inmates employed in 29 class I or class II correctional industries work programs above the 30 number so employed on June 30, 1994;
- 31 (b) Not later than June 30, 1996, the secretary shall achieve a net 32 increase of at least four hundred in the number of inmates employed in 33 class I or class II correctional industries work programs above the 34 number so employed on June 30, 1994;
- 35 (c) Not later than June 30, 1997, the secretary shall achieve a net 36 increase of at least six hundred in the number of inmates employed in 37 class I or class II correctional industries work programs above the 38 number so employed on June 30, 1994;

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- 1 (d) Not later than June 30, 1998, the secretary shall achieve a net 2 increase of at least nine hundred in the number of inmates employed in 3 class I or class II correctional industries work programs above the 4 number so employed on June 30, 1994;
- (e) Not later than June 30, 1999, the secretary shall achieve a net increase of at least one thousand two hundred in the number of inmates employed in class I or class II correctional industries work programs above the number so employed on June 30, 1994;
- 9 (f) Not later than June 30, 2000, the secretary shall achieve a net 10 increase of at least one thousand five hundred in the number of inmates 11 employed in class I or class II correctional industries work programs 12 above the number so employed on June 30, 1994.
- 13 (5) It shall be in the discretion of the secretary to apportion the 14 inmates between class I and class II depending on available contracts 15 and resources.
- 16 **Sec. 8.** RCW 43.79A.040 and 2001 c 201 s 4 and 2001 c 184 s 4 are 17 each reenacted and amended to read as follows:
- (1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury.
- (2) All income received from investment of the treasurer's trust fund shall be set aside in an account in the treasury trust fund to be known as the investment income account.
- (3) The investment income account may be utilized for the payment 25 of purchased banking services on behalf of treasurer's trust funds 26 27 limited to, depository, safekeeping, including, but not disbursement functions for the state treasurer or affected state 28 29 agencies. The investment income account is subject in all respects to 30 chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of 31 earnings set forth in subsection (4) of this section. 32
- (4)(a) Monthly, the state treasurer shall distribute the earnings credited to the investment income account to the state general fund except under (b) and (c) of this subsection.
- 36 (b) The following accounts and funds shall receive their 37 proportionate share of earnings based upon each account's or fund's 38 average daily balance for the period: The college savings program

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- 1 account, the Washington advanced college tuition payment program
- 2 account, the agricultural local fund, the American Indian scholarship
- 3 endowment fund, the basic health plan self-insurance reserve account,
- 4 the crime victims' compensation trust account, the Washington
- 5 international exchange scholarship endowment fund, the developmental
- 6 disabilities endowment trust fund, the energy account, the fair fund,
- 7 the game farm alternative account, the grain inspection revolving fund,
- 8 the juvenile accountability incentive account, the rural rehabilitation
- 9 account, the stadium and exhibition center account, the youth athletic
- 10 facility account, the self-insurance revolving fund, the sulfur dioxide
- 11 abatement account, and the children's trust fund. However, the
- 12 earnings to be distributed shall first be reduced by the allocation to
- 13 the state treasurer's service fund pursuant to RCW 43.08.190.
- 14 (c) The following accounts and funds shall receive eighty percent
- 15 of their proportionate share of earnings based upon each account's or
- 16 fund's average daily balance for the period: The advanced right of way
- 17 revolving fund, the advanced environmental mitigation revolving
- 18 account, the city and county advance right-of-way revolving fund, the
- 19 federal narcotics asset forfeitures account, the high occupancy vehicle
- 20 account, the local rail service assistance account, and the
- 21 miscellaneous transportation programs account.
- 22 (5) In conformance with Article II, section 37 of the state
- 23 Constitution, no trust accounts or funds shall be allocated earnings
- 24 without the specific affirmative directive of this section.
- NEW SECTION. Sec. 9. This act takes effect July 1, 2002.

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