Z-0486.1			

SENATE BILL 5315

State of Washington 57th Legislature 2001 Regular Session

By Senators Fraser and Morton; by request of Department of Health Read first time 01/18/2001. Referred to Committee on Environment, Energy & Water.

- 1 AN ACT Relating to naming drinking water assistance subaccounts to
- 2 place them in interest-bearing accounts; amending RCW 43.84.092,
- 3 43.84.092, and 70.119A.170; creating a new section; providing an
- 4 effective date; and providing an expiration date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 NEW SECTION. Sec. 1. This act is needed to comply with federal
- 7 law, which is the source of funds in the drinking water assistance
- 8 account, used to fund the Washington state drinking water loan program
- 9 as part of the federal safe drinking water act.
- 10 **Sec. 2.** RCW 43.84.092 and 2000 2nd sp.s. c 4 s 5 are each amended 11 to read as follows:
- 12 (1) All earnings of investments of surplus balances in the state
- 13 treasury shall be deposited to the treasury income account, which
- 14 account is hereby established in the state treasury.
- 15 (2) The treasury income account shall be utilized to pay or receive
- 16 funds associated with federal programs as required by the federal cash
- 17 management improvement act of 1990. The treasury income account is
- 18 subject in all respects to chapter 43.88 RCW, but no appropriation is

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required for refunds or allocations of interest earnings required by 1 2 the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act 3 4 fall under RCW 43.88.180 and shall not require appropriation. 5 office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement 6 7 act. The office of financial management may direct transfers of funds 8 between accounts as deemed necessary to implement the provisions of the 9 cash management improvement act, and this subsection. Refunds or 10 allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section. 11

- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- 20 (4) Monthly, the state treasurer shall distribute the earnings 21 credited to the treasury income account. The state treasurer shall 22 credit the general fund with all the earnings credited to the treasury 23 income account except:
 - The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, charitable, educational, penal the and reformatory institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the emergency reserve fund, the federal forest revolving account, the health services account, the

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public health services account, the health system capacity account, the 2 personal health services account, the state higher construction account, the higher education construction account, the 3 4 highway infrastructure account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement 5 administrative account, the judicial retirement principal account, the 6 7 local leasehold excise tax account, the local real estate excise tax 8 account, the local sales and use tax account, the medical aid account, 9 the mobile home park relocation fund, the multimodal transportation 10 account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources 11 12 deposit account, the perpetual surveillance and maintenance account, 13 the public employees' retirement system plan 1 account, the public employees' retirement system plan 2 account, the Puyallup tribal 14 15 settlement account, the resource management cost account, the site closure account, the special wildlife account, the state employees' 16 17 insurance account, the state employees' insurance reserve account, the state investment board expense account, the state investment board 18 19 commingled trust fund accounts, the supplemental pension account, the 20 teachers' retirement system plan 1 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and 21 control account, the tobacco settlement account, the transportation 22 23 infrastructure account, the tuition recovery trust fund, the University 24 of Washington bond retirement fund, the University of Washington 25 building account, the volunteer fire fighters' and reserve officers' 26 relief and pension principal fund, the volunteer fire fighters' and reserve officers' administrative fund, the Washington 27 retirement system account, the Washington law enforcement officers' and 28 fire fighters' system plan 1 retirement account, the Washington law 29 30 enforcement officers' and fire fighters' system plan 2 retirement account, the Washington school employees' retirement system combined 31 plan 2 and 3 account, the Washington state health insurance pool 32 33 account, the Washington state patrol retirement account, the Washington 34 State University building account, the Washington State University bond 35 retirement fund, the water pollution control revolving fund, and the Western Washington University capital projects account. Earnings 36 37 derived from investing balances of the agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the 38 39 scientific permanent fund, and the state university permanent fund

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- shall be allocated to their respective beneficiary accounts. All earnings to be distributed under this subsection (4)(a) shall first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190.
- 5 (b) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or 6 7 fund's average daily balance for the period: The aeronautics account, 8 the aircraft search and rescue account, the county arterial 9 preservation account, the department of licensing services account, the 10 essential rail assistance account, the ferry bond retirement fund, the 11 grade crossing protective fund, the high capacity transportation 12 account, the highway bond retirement fund, the highway safety account, 13 the motor vehicle fund, the motorcycle safety education account, the pilotage account, the public transportation systems account, the Puget 14 15 Sound capital construction account, the Puget Sound ferry operations 16 account, the recreational vehicle account, the rural arterial trust 17 account, the safety and education account, the special category C 18 account, the state patrol highway account, the transportation equipment 19 fund, the transportation fund, the transportation improvement account, 20 the transportation improvement board bond retirement account, and the urban arterial trust account. 21
- 22 (5) In conformance with Article II, section 37 of the state 23 Constitution, no treasury accounts or funds shall be allocated earnings 24 without the specific affirmative directive of this section.
- 25 **Sec. 3.** RCW 43.84.092 and 2000 2nd sp.s. c 4 s 6 are each amended 26 to read as follows:
- (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
- 30 (2) The treasury income account shall be utilized to pay or receive 31 funds associated with federal programs as required by the federal cash 32 management improvement act of 1990. The treasury income account is 33 subject in all respects to chapter 43.88 RCW, but no appropriation is 34 required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the 35 36 federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. 37 office of financial management shall determine the amounts due to or 38

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from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

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- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- 15 (4) Monthly, the state treasurer shall distribute the earnings 16 credited to the treasury income account. The state treasurer shall 17 credit the general fund with all the earnings credited to the treasury 18 income account except:
 - The following accounts and funds shall receive their (a) proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax equalization account, the data processing building construction account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems expense account, the drinking water assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects account, the education construction fund, the emergency reserve fund, the federal forest revolving account, the health services account, the public health services account, the health system capacity account, the personal health services account, the state higher education construction account, the higher education construction account, the highway infrastructure account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement

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administrative account, the judicial retirement principal account, the 1 2 local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the medical aid account, 3 4 the mobile home park relocation fund, the multimodal transportation 5 account, the municipal criminal justice assistance account, the municipal sales and use tax equalization account, the natural resources 6 7 deposit account, the perpetual surveillance and maintenance account, 8 the public employees' retirement system plan 1 account, the public 9 employees' retirement system combined plan 2 and plan 3 account, the 10 Puyallup tribal settlement account, the resource management cost account, the site closure account, the special wildlife account, the 11 state employees' insurance account, the state employees' insurance 12 13 reserve account, the state investment board expense account, the state investment board commingled trust fund accounts, the supplemental 14 15 pension account, the teachers' retirement system plan 1 account, the 16 teachers' retirement system combined plan 2 and plan 3 account, the 17 tobacco prevention and control account, the tobacco settlement account, the transportation infrastructure account, the tuition recovery trust 18 19 fund, the University of Washington bond retirement fund, the University of Washington building account, the volunteer fire fighters' and 20 reserve officers' relief and pension principal fund, the volunteer fire 21 fighters' and reserve officers' administrative fund, the Washington 22 judicial retirement system account, the Washington law enforcement 23 24 officers' and fire fighters' system plan 1 retirement account, the 25 Washington law enforcement officers' and fire fighters' system plan 2 26 retirement account, the Washington school employees' retirement system 27 combined plan 2 and 3 account, the Washington state health insurance pool account, the Washington state patrol retirement account, the 28 29 Washington State University building account, the Washington State 30 University bond retirement fund, the water pollution control revolving 31 fund, and the Western Washington University capital projects account. Earnings derived from investing balances of the agricultural permanent 32 33 fund, the normal school permanent fund, the permanent common school 34 fund, the scientific permanent fund, and the state university permanent 35 fund shall be allocated to their respective beneficiary accounts. All earnings to be distributed under this subsection (4)(a) shall first be 36 37 reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190. 38

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- (b) The following accounts and funds shall receive eighty percent 1 2 of their proportionate share of earnings based upon each account's or 3 fund's average daily balance for the period: The aeronautics account, 4 aircraft search and rescue account, the county preservation account, the department of licensing services account, the 5 essential rail assistance account, the ferry bond retirement fund, the 6 7 grade crossing protective fund, the high capacity transportation 8 account, the highway bond retirement fund, the highway safety account, 9 the motor vehicle fund, the motorcycle safety education account, the 10 pilotage account, the public transportation systems account, the Puget 11 Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust 12 13 account, the safety and education account, the special category C account, the state patrol highway account, the transportation equipment 14 15 fund, the transportation fund, the transportation improvement account, 16 the transportation improvement board bond retirement account, and the 17 urban arterial trust account.
- (5) In conformance with Article II, section 37 of the state 18 19 Constitution, no treasury accounts or funds shall be allocated earnings 20 without the specific affirmative directive of this section.
- 21 RCW 70.119A.170 and 1997 c 218 s 4 are each amended to 22 read as follows:

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(1) A drinking water assistance account is created in the state treasury. Such subaccounts as are necessary to carry out the purposes of this chapter are permitted to be established within the account. Therefore, the drinking water assistance administrative account and the drinking water assistance repayment account are created in the state treasury. The purpose of the account is to allow the state to use any federal funds that become available to states from congress to fund a state revolving loan fund program as part of the reauthorization of the federal safe drinking water act. Expenditures from the account may only be made by the secretary, the public works board, or the department of community, trade, and economic development, after appropriation. Moneys in the account may only be used, consistent with federal law, to assist water systems to provide safe drinking water through a program administered through the department of health, the public works board, and the department of community, trade, and 38 economic development and for other activities authorized under federal

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Money may be placed in the account from the proceeds of bonds 1 2 when authorized by the legislature, transfers from other state funds or accounts, federal capitalization grants or other financial assistance, 3 4 all repayments of moneys borrowed from the account, all interest 5 payments made by borrowers from the account or otherwise earned on the account, or any other lawful source. All interest earned on moneys 6 7 deposited in the account, including repayments, shall remain in the 8 account and may be used for any eligible purpose. Moneys in the 9 account may only be used to assist local governments and water systems 10 to provide safe and reliable drinking water, for other services and assistance authorized by federal law to be funded from these federal 11 12 funds, and to administer the program.

13 (2) The department and the public works board shall establish and maintain a program to use the moneys in the drinking water assistance 14 15 account as provided by the federal government under the safe drinking 16 water act. The department and the public works board, in consultation 17 with purveyors, local governments, local health jurisdictions, financial institutions, commercial construction interests, other state 18 19 agencies, and other affected and interested parties, shall by January 20 1, 1999, adopt final joint rules and requirements for the provision of financial assistance to public water systems as authorized under 21 Prior to the effective date of the final rules, the 22 federal law. department and the public works board may establish and utilize 23 24 guidelines for the sole purpose of ensuring the timely procurement of 25 financial assistance from the federal government under the safe 26 drinking water act, but such guidelines shall be converted to rules by January 1, 1999. The department and the public works board shall make 27 every reasonable effort to ensure the state's receipt and disbursement 28 29 of federal funds to eligible public water systems as quickly as 30 possible after the federal government has made them available. 31 December 15, 1997, the department and the public works board shall provide a report to the appropriate committees of the legislature 32 reflecting the input from the affected interests and parties on the 33 34 status of the program. The report shall include significant issues and 35 concerns, the status of rule making and guidelines, and a plan for the adoption of final rules. 36

37 (3) If the department, public works board, or any other department, 38 agency, board, or commission of state government participates in 39 providing service under this section, the administering entity shall

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- endeavor to provide cost-effective and timely services. Mechanisms to 1 provide cost-effective and timely services include: (a) Adopting 2 federal guidelines by reference into administrative rules; (b) using 3 4 existing management mechanisms rather than creating new administrative structures; (c) investigating the use of service contracts, either with 5 other governmental entities or with nongovernmental service providers; 6 7 (d) the use of joint or combined financial assistance applications; and 8 (e) any other method or practice designed to streamline and expedite 9 the delivery of services and financial assistance.
- 10 (4) The department shall have the authority to establish assistance priorities and carry out oversight and related activities, other than 11 financial administration, with respect to assistance provided with 12 13 federal funds. The department, the public works board, and the department of community, trade, and economic development shall jointly 14 15 develop, with the assistance of water purveyors and other affected and interested parties, a memorandum of understanding setting forth 16 17 responsibilities and duties for each of the parties. The memorandum of understanding at a minimum, shall include: 18
- 19 (a) Responsibility for developing guidelines for providing 20 assistance to public water systems and related oversight prioritization 21 and oversight responsibilities including requirements for 22 prioritization of loans or other financial assistance to public water 23 systems;
- (b) Department submittal of preapplication information to the public works board for review and comment;
- 26 (c) Department submittal of a prioritized list of projects to the 27 public works board for determination of:
 - (i) Financial capability of the applicant; and
- 29 (ii) Readiness to proceed, or the ability of the applicant to 30 promptly commence the project;
- 31 (d) A process for determining consistency with existing water 32 resource planning and management, including coordinated water supply 33 plans, regional water resource plans, and comprehensive plans under the 34 growth management act, chapter 36.70A RCW;
 - (e) A determination of:

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- (i) Least-cost solutions, including consolidation and restructuringof small systems, where appropriate, into more economical units;
 - (ii) The provision of regional facilities;

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- (iii) Projects and activities that facilitate compliance with the 1 2 federal safe drinking water act; and
- 3 (iv) Projects and activities that are intended to achieve the 4 public health objectives of federal and state drinking water laws;
- Implementation of water conservation and other 5 management measures consistent with state guidelines for water 6 7 utilities;
- 8 (g) Assistance for the necessary planning and engineering to assure that consistency, coordination, and proper professional review are 9 incorporated into projects or activities proposed for funding;
- Minimum standards for water system capacity, financial 11 viability, and water system planning; 12

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- 13 (i) Testing and evaluation of the water quality of the state's public water system to assure that priority for financial assistance is 14 15 provided to systems and areas with threats to public health from contaminated supplies and reduce in appropriate cases the substantial 16 17 increases in costs and rates that customers of small systems would otherwise incur under the monitoring and testing requirements of the 18 19 federal safe drinking water act;
- 20 (j) Coordination, to the maximum extent possible, with other state programs that provide financial assistance to public water systems and 21 22 state programs that address existing or potential water quality or 23 drinking contamination problems;
- 24 (k) Definitions of "affordability" and "disadvantaged community" 25 that are consistent with these and similar terms in use by other state 26 or federal assistance programs;
- 27 (1) Criteria for the financial assistance program for public water systems, which shall include, but are not limited to: 28
- 29 (i) Determining projects addressing the most serious risk to human 30 health;
- (ii) Determining the capacity of the system to effectively manage 31 its resources, including meeting state financial viability criteria; 32 33 and
- (iii) Determining the relative benefit to the community served; and 34
- 35 (m) Ensure that each agency fulfills the audit, accounting, and reporting requirements under federal law for its portion of the 36 37 administration of this program.
- (5) The department and the public works board shall begin the 38 process to disburse funds no later than October 1, 1997, and shall 39

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- 1 adopt such rules as are necessary under chapter 34.05 RCW to administer
- 2 the program by January 1, 1999.
- 3 <u>NEW SECTION.</u> **Sec. 5.** Section 2 of this act expires March 1, 2002.
- 4 <u>NEW SECTION.</u> **Sec. 6.** Section 3 of this act takes effect March 1,

5 2002.

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