Z-0492.1			

SENATE BILL 5403

State of Washington 57th Legislature 2001 Regular Session

By Senators Patterson and Haugen; by request of Governor Locke

Read first time 01/22/2001. Referred to Committee on State & Local Government.

- 1 AN ACT Relating to reauthorizing the expedited rule adoption
- 2 process; amending RCW 34.05.230; adding a new section to chapter 34.05
- 3 RCW; and repealing RCW 34.05.354.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 34.05.230 and 1997 c 409 s 202 are each amended to 6 read as follows:
- 7 (1) ((An agency may file notice for the expedited adoption of rules 8 in accordance with the procedures set forth in this section for rules 9 meeting any one of the following criteria:
- 10 (a) The proposed rules relate only to internal governmental 11 operations that are not subject to violation by a person;
- (b) The proposed rules adopt or incorporate by reference without
 material change federal statutes or regulations, Washington state
 statutes, rules of other Washington state agencies, shoreline master
 programs other than those programs governing shorelines of state-wide
 significance, or, as referenced by Washington state law, national
 consensus codes that generally establish industry standards, if the
 material adopted or incorporated regulates the same subject matter and
- 19 conduct as the adopting or incorporating rule;

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(c) The proposed rules only correct typographical errors, make address or name changes, or clarify language of a rule without changing its effect;

(d) The content of the proposed rules is explicitly and specifically dictated by statute;

(e) The proposed rules have been the subject of negotiated rule making, pilot rule making, or some other process that involved substantial participation by interested parties before the development of the proposed rule; or

10 (f) The proposed rule is being amended after a review under RCW 11 34.05.328 or section 210 of this act.

(2) The expedited rule making process must follow the requirements for rule making set forth in RCW 34.05.320, except that the agency is not required to prepare a small business economic impact statement under RCW 19.85.025, a statement indicating whether the rule constitutes a significant legislative rule under RCW 34.05.328(5)(c)(iii), or a significant legislative rule analysis under RCW 34.05.328. An agency is not required to prepare statements of inquiry under RCW 34.05.310 or conduct a hearing for the expedited adoption of rules. The notice for the expedited adoption of rules must contain a statement in at least ten-point type, that is substantially in the following form:

23 NOTICE

1 2

THIS RULE IS BEING PROPOSED TO BE ADOPTED USING AN EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS ECONOMIC IMPACT STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS RULE BEING ADOPTED USING THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS IN WRITING AND THEY MUST BE SENT TO (INSERT NAME AND ADDRESS) AND RECEIVED BY (INSERT DATE).

(3) The agency shall send a copy of the notice of the proposed expedited rule making to any person who has requested notification of proposals for the expedited adoption of rules or of agency rule making, as well as the joint administrative rules review committee, within three days after its publication in the Washington State Register. An agency may charge for the actual cost of providing a requesting party mailed copies of these notices. The notice of the proposed expedited

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rule making must be preceded by a statement substantially in the form provided in subsection (2) of this section. The notice must also include an explanation of the reasons the agency believes the expedited adoption of the rule is appropriate.

 (4) The code reviser shall publish the text of all rules proposed for expedited adoption along with the notice required in this section in a separate section of the Washington State Register. Once the text of the proposed rules has been published in the Washington State Register, the only changes that an agency may make in the text of these proposed rules before their final adoption are to correct typographical errors.

(5) Any person may file a written objection to the expedited adoption of a rule. The objection must be filed with the agency rules coordinator within forty-five days after the notice of the proposed expedited rule making has been published in the Washington State Register. A person who has filed a written objection to the expedited adoption of a rule may withdraw the objection.

(6) If no written objections to the expedited adoption of a rule are filed with the agency within forty-five days after the notice of proposed expedited rule making is published, or if all objections that have been filed are withdrawn by the persons filing the objections, the agency may enter an order adopting the rule without further notice or a public hearing. The order must be published in the manner required by this chapter for any other agency order adopting, amending, or repealing a rule.

(7) If a written notice of objection to the expedited adoption of the rule is timely filed with the agency and is not withdrawn, the notice of proposed expedited rule making published under this section is considered a statement of inquiry for the purposes of RCW 34.05.310, and the agency may initiate further rule adoption proceedings in accordance with this chapter.

32 (8) Subsections (1) through (8) of this section expire on December 33 31, 2000.

an [An])) An agency is encouraged to advise the public of its current opinions, approaches, and likely courses of action by means of interpretive or policy statements. Current interpretive and policy statements are advisory only. To better inform and involve the public, an agency is encouraged to convert long-standing interpretive and policy statements into rules.

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- 1 (2) A person may petition an agency requesting the conversion of 2 interpretive and policy statements into rules. Upon submission, the 3 agency shall notify the joint administrative rules review committee of 4 the petition. Within sixty days after submission of a petition, the 5 agency shall either deny the petition in writing, stating its reasons 6 for the denial, or initiate rule-making proceedings in accordance with 7 this chapter.
- 8 (((11))) (3) Each agency shall maintain a roster of interested 9 persons, consisting of persons who have requested in writing to be 10 notified of all interpretive and policy statements issued by that 11 Each agency shall update the roster once each year and eliminate persons who do not indicate a desire to continue on the 12 13 roster. Whenever an agency issues an interpretive or policy statement, it shall send a copy of the statement to each person listed on the 14 15 roster. The agency may charge a nominal fee to the interested person 16 for this service.
- $((\frac{12}{12}))$ (4) Whenever an agency issues an interpretive or policy statement, it shall submit to the code reviser for publication in the Washington State Register a statement describing the subject matter of the interpretive or policy statement, and listing the person at the agency from whom a copy of the interpretive or policy statement may be obtained.
- NEW SECTION. Sec. 2. A new section is added to chapter 34.05 RCW to read as follows:
- 25 (1) An agency may file notice for the expedited adoption of rules 26 in accordance with the procedures set forth in this section for rules 27 meeting any one of the following criteria:
- 28 (a) The proposed rules relate only to internal governmental 29 operations that are not subject to violation by a person;
- 30 (b) The proposed rules adopt or incorporate by reference without material change federal statutes or regulations, Washington state 31 32 statutes, rules of other Washington state agencies, shoreline master programs other than those programs governing shorelines of statewide 33 34 significance, or, as referenced by Washington state law, national consensus codes that generally establish industry standards, if the 35 36 material adopted or incorporated regulates the same subject matter and conduct as the adopting or incorporating rule; 37

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- 1 (c) The proposed rules only correct typographical errors, make 2 address or name changes, or clarify language of a rule without changing 3 its effect;
- 4 (d) The content of the proposed rules is explicitly and 5 specifically dictated by statute;
- 6 (e) The proposed rules have been the subject of negotiated rule 7 making, pilot rule making, or some other process that involved 8 substantial participation by interested parties before the development 9 of the proposed rule; or
- 10 (f) The proposed rule is being amended after a review under RCW 11 34.05.328.
- 12 (2) An agency may file notice for the expedited repeal of rules 13 under the procedures set forth in this section for rules meeting any 14 one of the following criteria:
- 15 (a) The statute on which the rule is based has been repealed and 16 has not been replaced by another statute providing statutory authority 17 for the rule;
- (b) The statute on which the rule is based has been declared unconstitutional by a court with jurisdiction, there is a final judgment, and no statute has been enacted to replace the unconstitutional statute;
- 22 (c) The rule is no longer necessary because of changed 23 circumstances; or
- 24 (d) Other rules of the agency or of another agency govern the same 25 activity as the rule, making the rule redundant.
- 26 (3) The expedited rule-making process must follow the requirements for rule making set forth in RCW 34.05.320, except that the agency is 27 not required to prepare a small business economic impact statement 28 29 under RCW 19.85.025, a statement indicating whether the rule 30 constitutes а significant legislative rule under RCW 34.05.328(5)(c)(iii), or a significant legislative rule analysis under 31 RCW 34.05.328. An agency is not required to prepare statements of 32 inquiry under RCW 34.05.310 or conduct a hearing for the expedited rule 33 34 The notice for the expedited rule making must contain a 35 statement in at least ten-point type, that is substantially in the

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following form:

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THIS RULE IS BEING PROPOSED UNDER AN EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS ECONOMIC IMPACT STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS USE OF THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS IN WRITING AND THEY MUST BE SENT TO (INSERT NAME AND ADDRESS) AND RECEIVED BY (INSERT DATE).

1 2

- (4) The agency shall send a copy of the notice of the proposed expedited rule making to any person who has requested notification of proposals for expedited rule making or of regular agency rule making, as well as the joint administrative rules review committee, within three days after its publication in the Washington State Register. An agency may charge for the actual cost of providing a requesting party mailed copies of these notices. The notice of the proposed expedited rule making must be preceded by a statement substantially in the form provided in subsection (3) of this section. The notice must also include an explanation of the reasons the agency believes the expedited rule-making process is appropriate.
- (5) The code reviser shall publish the text of all rules proposed for expedited adoption, and the citation and caption of all rules proposed for expedited repeal, along with the notice required in this section in a separate section of the Washington State Register. Once the notice of expedited rule making has been published in the Washington State Register, the only changes that an agency may make in the noticed materials before their final adoption or repeal are to correct typographical errors.
- (6) Any person may file a written objection to the expedited rule making. The objection must be filed with the agency rules coordinator within forty-five days after the notice of the proposed expedited rule making has been published in the Washington State Register. A person who has filed a written objection to the expedited rule making may withdraw the objection.
- (7) If no written objections to the expedited rule making are filed with the agency within forty-five days after the notice of proposed expedited rule making is published, or if all objections that have been filed are withdrawn by the persons filing the objections, the agency may enter an order adopting or repealing the rule without further notice or a public hearing. The order must be published in the manner

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- 1 required by this chapter for any other agency order adopting, amending, 2 or repealing a rule.
- 3 (8) If a written notice of objection to the expedited rule making 4 is timely filed with the agency and is not withdrawn, the notice of
- 5 proposed expedited rule making published under this section is
- 6 considered a statement of inquiry for the purposes of RCW 34.05.310,
- 7 and the agency may initiate further rule-making proceedings in
- 8 accordance with this chapter.
- 9 <u>NEW SECTION.</u> **Sec. 3.** RCW 34.05.354 (Expedited repeal) and 1998 c 10 280 s 6, 1997 c 409 s 208, & 1995 c 403 s 701 are each repealed.

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