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SENATE BILL 5636

State of Washington 57th Legislature 2001 Regular Session

By Senators T. Sheldon, Franklin and Rasmussen; by request of Governor Locke

Read first time 01/29/2001. Referred to Committee on Economic Development & Telecommunications.

- 1 AN ACT Relating to using state sales and use tax revenues
- 2 generated within a benefited jurisdiction as a funding source for
- 3 community development infrastructure improvements not to exceed
- 4 one million dollars of funding per fiscal year; amending RCW
- 5 43.135.080; adding new sections to chapter 82.14 RCW; adding a new
- 6 section to chapter 82.32 RCW; and creating new sections.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 NEW SECTION. **Sec. 1.** The legislature finds that:
- 9 It is in the best interest of the state of Washington to
- 10 promote private investment in many areas for the purpose of
- 11 stimulating economic vitality and promoting economic stability. In
- 12 many urban areas, urban decay, abandoned buildings, and
- 13 environmental contamination pose a barrier to redevelopment.
- 14 Public investment is needed to reclaim brownfields, update
- 15 infrastructure, and improve the condition of public areas. In the
- 16 absence of public investment, urban redevelopment projects often
- 17 cannot pay a return sufficient to attract private investment. These

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- 1 urban areas need private investment to create employment
- 2 opportunities and to generally improve the economic stability of
- 3 many neighborhoods.
- 4 In other areas, the public infrastructure necessary to attract
- 5 new business or to facilitate the growth and expansion of existing
- 6 industry is inadequate. Industry expects that basic infrastructure
- 7 such as sewer, roads, power, natural gas, and telecommunications
- 8 services will be available at potential industrial and commercial
- 9 sites. Private investment is necessary to diversify and strengthen
- 10 many economies throughout the state; however the private sector is
- 11 unlikely to invest in areas in which public infrastructure is
- 12 lacking.
- In 1999, the state of Washington local government
- 14 infrastructure study identified a gap in infrastructure financing
- 15 well over three billion dollars. The legislature finds that with
- 16 existing local resources, counties, cities, or Indian tribes
- 17 cannot finance needed public infrastructure projects. The
- 18 legislature further finds that a partnership between the state,
- 19 and counties, cities, or Indian tribes, and private industry can
- 20 make strategic investments in public infrastructure that will
- 21 stimulate the private investment needed to spur economic
- 22 development and create jobs.
- 23 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 82.14
- 24 RCW to read as follows:
- 25 (1) A county, city, or Indian tribe that obtains approval under
- 26 section 3 of this act shall receive a monthly distribution from
- 27 the infrastructure improvement account, hereby created in the
- 28 state treasury, subject to the limitations in this section and
- 29 section 3 of this act. The distribution shall be equal to the
- 30 proceeds from the state share of the sales tax and use tax upon
- 31 taxable events under chapters 82.08 and 82.12 RCW, within the
- 32 boundaries of the county or city, or within Indian country of the
- 33 tribe, subject to the funding limitations in this section. The
- 34 proceeds shall be from the state share of the sales and use tax
- 35 from within the specific county, city, or Indian country of the
- 36 tribe, and shall be deposited as directed in section 5 of this
- 37 act. No more than five hundred thousand dollars are available for

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- any one project in any fiscal year, and no one city, county, or tribe may receive more than one million dollars in any fiscal year.
- 4 (2) The funding provided in this section shall expire when the 5 debt obligation for the infrastructure improvement project, as 6 approved under section 3 of this act, is repaid, but in no event 7 may the funding be received for more than twenty years after the 8 first distribution under this section.
- 9 (3) The proceeds received under this section shall be used for 10 the purpose of payments on the infrastructure improvement project 11 debt obligations to cover infrastructure improvements and related 12 infrastructure expenses. This revenue is the state's share of the 13 debt obligation repayment, and it may not exceed thirty percent of 14 the total public sector project budget. At least seventy percent of 15 the funding must come from other public or private sources.
- 16 (4) The definitions in this subsection apply to this section 17 and sections 3 and 5 of this act.
 - (a) "Indian country" has the meaning given in RCW 82.24.010.
- 19 (b) "Indian tribe" means an Indian nation, tribe, band, 20 community, or other entity recognized as a federally recognized 21 Indian tribe by the United States department of the interior.

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- 22 (c) "Infrastructure improvements" means the construction, renovation, or expansion of publicly owned infrastructure 23 24 improvements such as dock facilities, park and recreation 25 facilities and areas, parking facilities, public transit 26 facilities, sewer systems, sidewalks, lighting, and pedestrian 27 improvements and amenities, telecommunications systems, water systems, and wastewater systems, including demolition and clean-up 28 29 activities related to the improvements.
- 30 (d) "Private partner" does not include any government or any 31 government enterprise, corporation, or other similar entity.
- (e) "Related infrastructure expenses" includes expenditures for activities such as design, planning, environmental analysis, land and materials acquisition, and site preparation, as well as expenditures for the financing of the infrastructure improvement, such as legal fees, insurance fees, financing fees, principal and interest costs on general indebtedness including reserves, and administrative costs.

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NEW SECTION. **Sec. 3.** A new section is added to chapter 82.14 RCW to read as follows:

- 4 (1) The department of community, trade, and economic 5 development shall review and approve or deny applications from counties, cities, or Indian tribes for infrastructure improvement 6 7 projects, consistent with the criteria in this section. Counties, 8 cities, and tribes may develop proposals with other government 9 entities such as port districts, special purpose districts, 10 municipal corporations, and public development authorities, but the county, city, or tribe remains the only entity eligible under 11 this section and section 2 of this act. Applications shall be in a 12 13 form and manner as required by the department of community, trade, and economic development. Funding is available on a first-come 14 15 basis, with priority based on the date and time an application is 16 In the event that a subsequent application is received 17 from a taxing jurisdiction that has overlapping jurisdiction with a jurisdiction with a priority application, the subsequent 18 19 application shall be approved only if there are sufficient 20 revenues expected to be generated to cover the state's share of the project. All qualifying projects shall be funded until the 21 fiscal funding cap is met. At the point the fiscal funding cap is 22 23 reached, no proposals may be evaluated until the following fiscal 24 year. Applications denied due to the program funding cap being met 25 must be resubmitted the following fiscal year in order to be 26 reconsidered. The department of community, trade, and economic 27 development shall provide a response to a proposal within sixty days of receipt. 28
- 29 (a) During each fiscal year, the department of community, 30 trade, and economic development may approve no more than one 31 million dollars in new projects for each fiscal year.
- 32 (b) A county, city, or Indian tribe may have no more than two 33 ongoing infrastructure improvement projects at any one time and 34 may not be approved for more than one project in any one year.
- 35 (c) The funds received under section 3 of this act may not 36 exceed five hundred thousand dollars for any one project per year.
- 37 (2) A county, city, or Indian tribe may finance infrastructure 38 improvements and related infrastructure expenses in part by using

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- 1 tax revenue dedicated under section 5 of this act, subject to
- 2 providing the department of community, trade, and economic
- 3 development with documentation regarding the following conditions
- 4 and requirements:
- 5 (a) The county, city, or Indian tribe must certify to the
- 6 department that an analysis has been made of the value to the
- 7 state of the private portion of the project, and that over a
- 8 thirty-year term the projected state revenue, such as sales and
- 9 use tax and business and occupation tax, from all state taxes
- 10 directly associated with the private portion of the project will
- 11 at least equal the dollar value of the state's funding of the
- 12 project;
- 13 (b) The county, city, or Indian tribe must identify the source
- 14 of funds through which it will fund its share of the
- 15 infrastructure improvement project;
- 16 (c) The county, city, or Indian tribe must have received an
- 17 agreement in writing from a private entity committing to a
- 18 privately funded private project that will directly benefit from
- 19 the infrastructure improvements and must provide a copy of such
- 20 agreement to the department; and
- 21 (d) A project proposed by a county or city must be consistent
- 22 with the comprehensive plan and development regulations it has
- 23 adopted in conformance with chapter 36.70A RCW.
- 24 (3) The department of community, trade, and economic
- 25 development may give an approval conditioned on the county, city,
- 26 or Indian tribe satisfying the conditions and requirements in this
- 27 section, but in no circumstances may funds be received under
- 28 section 2 of this act before the conditions in subsection (2) of
- 29 this section are satisfied, at which point final approval may be
- 30 given. Upon final approval under this section, the department of
- 31 community, trade, and economic development shall notify the
- 32 applicant and the department of revenue.
- 33 (4) No projects may be approved under this section after June
- 34 30, 2006.
- 35 **Sec. 4.** RCW 43.135.080 and 1998 c 321 s 14 are each amended to
- 36 read as follows:
- 37 (1) Initiative Measure No. 601 (chapter 43.135 RCW, as amended

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- 1 by chapter 321, Laws of 1998 and the amendatory changes enacted by
- 2 section 6, chapter 2, Laws of 1994) is hereby reenacted and
- 3 reaffirmed. The legislature also adopts chapter 321, Laws of 1998
- 4 to continue the general fund revenue and expenditure limitations
- 5 contained in this chapter 43.135 RCW after this one-time transfer
- 6 of funds.
- 7 (2) RCW 43.135.035(4) does not apply to sections 5 through 13,
- 8 chapter 321, Laws of 1998.
- 9 (3) RCW 43.135.035(4) does not apply to sections 2 and 3 of
- 10 this act.
- 11 <u>NEW SECTION.</u> **Sec. 5.** A new section is added to chapter 82.32
- 12 RCW to read as follows:
- 13 The department shall deposit into the infrastructure
- 14 improvement account, created in section 2 of this act, all
- 15 proceeds from the state share of the sales tax and use tax upon
- 16 taxable events, for those counties, cities, or Indian tribes that
- 17 have been approved under section 3 of this act. The proceeds shall
- 18 be from the state share of the sales and use tax from within the
- 19 specific county, city, or Indian country of the tribe. Pursuant to
- 20 section 2 of this act, no more than five hundred thousand dollars
- 21 shall be for any one project in any fiscal year, and any one
- 22 jurisdiction may receive not more than one million dollars in any
- 23 fiscal year. If the department has received notice of final
- 24 approval from the department of community, trade, and economic
- 25 development under section 3(3) of this act and the sale of bonds
- 26 or other debt instruments is complete, the department shall notify
- 27 the state treasurer regarding the monthly distributions under
- 28 section 2(1) of this act.
- 29 <u>NEW SECTION.</u> **Sec. 6.** The state incurs no obligation or
- 30 liability regarding an infrastructure improvement project under
- 31 section 3 of this act, other than the funding provided through the
- 32 sales and use tax under section 2 of this act.
- 33 <u>NEW SECTION.</u> **Sec. 7.** If any provision of this act or its
- 34 application to any person or circumstance is held invalid, the

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- 1 remainder of the act or the application of the provision to other
- 2 persons or circumstances is not affected.

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