Z-0847.1

SENATE BILL 6135

State of Washington 57th Legislature 2001 Regular Session

By Senators Fairley, Patterson, Deccio, Winsley and Gardner; by request of Governor Locke, Department of Community, Trade, and Economic Development and Public Works Board

Read first time 02/28/2001. Referred to Committee on Ways & Means.

AN ACT Relating to state general obligation bonds and related accounts; amending RCW 39.42.060, 43.84.092, and 43.84.092; adding a new chapter to Title 43 RCW; providing an effective date; and providing an expiration date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

<u>NEW SECTION.</u> Sec. 1. The legislature finds that there are several 6 7 billion dollars worth of critical local government projects for the acquisition, construction, replacement, 8 planning, repair, rehabilitation, or improvement of bridges, streets and roads, domestic 9 10 water systems, sanitary sewer systems, storm water systems, solid 11 waste/recycling systems, and adult and juvenile correction and 12 detention facilities that are not funded. It is the policy of the 13 state of Washington to assist in financing critical public works at the 14 local level by making loans, financing guarantees, and providing 15 technical assistance to local government for these projects.

16 There are approximately seven hundred fifty million dollars of 17 outstanding infrastructure loans to local governments executed under 18 chapter 43.155 RCW that will be repaid over the next several decades 19 with interest. Those repayments will be used to originate new loans. 1 It is the intent of the legislature to facilitate and accelerate the 2 recycling and reloaning of these loan repayments by authorizing the 3 issuance of bonds to be repaid from these funds. It is also the intent 4 of the legislature that these bonds not be subject to the debt limit 5 under RCW 39.42.060.

NEW SECTION. Sec. 2. The state finance committee is authorized to 6 7 issue general obligation bonds of the state of Washington in an amount 8 sufficient to provide net proceeds of six hundred million dollars to be 9 used as loans under chapter 43.155 RCW and to pay all costs necessary to issue such bonds. Bonds authorized in this section may be sold in 10 one or more series and at such prices and with such terms and 11 conditions as the state finance committee determines. 12 No bonds authorized in this section may be offered for sale without prior 13 14 legislative appropriation of the net proceeds of the sale of the bonds.

NEW SECTION. Sec. 3. The public works bond proceeds account is created in the state treasury. All receipts from the sale of bonds sold under section 2 of this act must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the account may be used only for making loans under chapter 43.155 RCW and paying expenses incurred in the issuance and sale of the bonds authorized in section 2 of this act.

22 <u>NEW SECTION.</u> **Sec. 4.** (1) The nondebt-limit reimbursable bond 23 retirement account is created in the state treasury. The nondebt-limit 24 reimbursable bond retirement account shall be used for the payment of 25 the principal of and interest on the bonds authorized in section 2 of 26 this act.

27 (2) The state finance committee shall, on or before June 30th of each year, notify the department of community, trade, and economic 28 development of the amount needed in the ensuing twelve months to meet 29 the bond retirement and interest requirements on the bonds issued under 30 31 section 2 of this act. The department of community, trade, and economic development shall ensure that the amount determined by the 32 state finance committee as required for debt service in the ensuing 33 34 twelve months is retained in the public works assistance account until 35 the state treasurer transfers the funds into the nondebt-limit

reimbursable bond retirement account pursuant to subsection (4) of this
 section.

3 (3) The state finance committee shall, on or before June 30th of 4 each year, certify to the state treasurer the amount needed in the 5 ensuing twelve months to meet the bond retirement and interest 6 requirements on the bonds issued under section 2 of this act.

7 (4) On each date on which any interest or principal and interest 8 payment is due on bonds issued under section 2 of this act, the state 9 treasurer shall transfer from the public works assistance account for 10 deposit into the nondebt-limit reimbursable bond retirement account, 11 the amount computed pursuant to subsection (3) of this section.

12 (5) Each year, the department of community, trade, and economic 13 development shall report to the treasurer: (a) The identity of the 14 recipients of the loans generated from the proceeds of bonds issued 15 under section 2 of this act; and (b) if there are any delinquencies in 16 the repayment of such loans.

NEW SECTION. Sec. 5. (1) Bonds issued under section 2 of this act shall state that they are a general obligation of the state of Washington, shall pledge the full faith and credit of the state to the payment of the principal thereof and the interest thereon, and shall contain an unconditional promise to pay the principal and interest as the same shall become due.

(2) The owner and holder of each of the bonds or the trustee for the owner and holder of any of the bonds may by mandamus or other appropriate proceeding require the transfer and payment of funds as directed in this section.

27 <u>NEW SECTION.</u> **Sec. 6.** The bonds authorized in section 2 of this 28 act are a legal investment for all state funds or funds under state 29 control and for all funds of any other public body.

30 **Sec. 7.** RCW 39.42.060 and 1999 c 273 s 9 are each amended to read 31 as follows:

No bonds, notes, or other evidences of indebtedness for borrowed money shall be issued by the state which will cause the aggregate debt contracted by the state to exceed that amount for which payments of principal and interest in any fiscal year would require the state to expend more than seven percent of the arithmetic mean of its general

state revenues, as defined in section 1(c) of Article VIII of the 1 Washington state Constitution for the three immediately preceding 2 fiscal years as certified by the treasurer in accordance with RCW 3 4 39.42.070. It shall be the duty of the state finance committee to 5 compute annually the amount required to pay principal of and interest on outstanding debt. In making such computation, the state finance 6 7 committee shall include all borrowed money represented by bonds, notes, 8 or other evidences of indebtedness which are secured by the full faith 9 and credit of the state or are required to be paid, directly or 10 indirectly, from general state revenues and which are incurred by the state, any department, authority, public corporation or quasi public 11 12 corporation of the state, any state university or college, or any other 13 public agency created by the state but not by counties, cities, towns, school districts, or other municipal corporations, and shall include 14 15 debt incurred pursuant to section 3 of Article VIII of the Washington state Constitution, but shall exclude the following: 16

17 (1) Obligations for the payment of current expenses of state18 government;

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(2) Indebtedness incurred pursuant to RCW 39.42.080 or 39.42.090;

20 (3) Principal of and interest on bond anticipation notes;

21 (4) Any indebtedness which has been refunded;

22 (5) Financing contracts entered into under chapter 39.94 RCW;

(6) Indebtedness authorized or incurred before July 1, 1993, pursuant to statute which requires that the state treasury be reimbursed, in the amount of the principal of and the interest on such indebtedness, from money other than general state revenues or from the special excise tax imposed pursuant to chapter 67.40 RCW;

28 (7) Indebtedness authorized and incurred after July 1, 1993, pursuant to statute that requires that the state treasury be 29 30 reimbursed, in the amount of the principal of and the interest on such 31 indebtedness, from (a) moneys outside the state treasury, except higher education operating fees, (b) higher education building fees, (c) 32 indirect costs recovered from federal grants and contracts, and (d) 33 34 fees and charges associated with hospitals operated or managed by 35 institutions of higher education;

36 (8) Any agreement, promissory note, or other instrument entered 37 into by the state finance committee under RCW 39.42.030 in connection 38 with its acquisition of bond insurance, letters of credit, or other 39 credit support instruments for the purpose of guaranteeing the payment or enhancing the marketability, or both, of any state bonds, notes, or
 other evidence of indebtedness;

3 (9) Indebtedness incurred for the purposes identified in RCW
4 43.99N.020; ((and))

5 (10) Indebtedness incurred for the purposes of the school district
6 bond guaranty established by chapter 39.98 RCW; and

7 (11) Indebtedness incurred for the purposes of providing financial
8 assistance to local governments to undertake critical public works
9 projects pursuant to section 2 of this act.

10 To the extent necessary because of the constitutional or statutory 11 debt limitation, priorities with respect to the issuance or 12 guaranteeing of bonds, notes, or other evidences of indebtedness by the 13 state shall be determined by the state finance committee.

14 Sec. 8. RCW 43.84.092 and 2000 2nd sp.s. c 4 s 5 are each amended 15 to read as follows:

16 (1) All earnings of investments of surplus balances in the state 17 treasury shall be deposited to the treasury income account, which 18 account is hereby established in the state treasury.

19 (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash 20 management improvement act of 1990. The treasury income account is 21 22 subject in all respects to chapter 43.88 RCW, but no appropriation is 23 required for refunds or allocations of interest earnings required by 24 the cash management improvement act. Refunds of interest to the 25 federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. 26 The office of financial management shall determine the amounts due to or 27 from the federal government pursuant to the cash management improvement 28 29 act. The office of financial management may direct transfers of funds 30 between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. 31 Refunds or allocations shall occur prior to the distributions of earnings set 32 33 forth in subsection (4) of this section.

34 (3) Except for the provisions of RCW 43.84.160, the treasury income
35 account may be utilized for the payment of purchased banking services
36 on behalf of treasury funds including, but not limited to, depository,
37 safekeeping, and disbursement functions for the state treasury and
38 affected state agencies. The treasury income account is subject in all

1 respects to chapter 43.88 RCW, but no appropriation is required for 2 payments to financial institutions. Payments shall occur prior to 3 distribution of earnings set forth in subsection (4) of this section. 4 (4) Monthly, the state treasurer shall distribute the earnings 5 credited to the treasury income account. The state treasurer shall 6 credit the general fund with all the earnings credited to the treasury 7 income account except:

8 The following accounts and funds shall receive their (a) 9 proportionate share of earnings based upon each account's and fund's 10 average daily balance for the period: The capitol building construction account, the Cedar River channel 11 construction and operation account, the Central Washington University capital projects 12 13 account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county 14 15 criminal justice assistance account, the county sales and use tax 16 equalization account, the data processing building construction 17 account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems 18 19 expense account, the drinking water assistance account, the Eastern 20 Washington University capital projects account, the education construction fund, the emergency reserve fund, the federal forest 21 revolving account, the health services account, the public health 22 services account, the health system capacity account, the personal 23 24 health services account, the state higher education construction 25 account, the higher education construction account, the highway 26 infrastructure account, the industrial insurance premium refund account, the judges' retirement account, the judicial retirement 27 administrative account, the judicial retirement principal account, the 28 29 local leasehold excise tax account, the local real estate excise tax 30 account, the local sales and use tax account, the medical aid account, 31 the mobile home park relocation fund, the multimodal transportation account, the municipal criminal justice assistance account, the 32 33 municipal sales and use tax equalization account, the natural resources 34 deposit account, the perpetual surveillance and maintenance account, 35 the public employees' retirement system plan 1 account, the public employees' retirement system plan 2 account, the public works bond 36 37 proceeds account, the Puyallup tribal settlement account, the resource 38 management cost account, the site closure account, the special wildlife 39 account, the state employees' insurance account, the state employees'

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insurance reserve account, the state investment board expense account, 1 2 the state investment board commingled trust fund accounts, the supplemental pension account, the teachers' retirement system plan 1 3 4 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco 5 settlement account, the transportation infrastructure account, the 6 7 tuition recovery trust fund, the University of Washington bond 8 retirement fund, the University of Washington building account, the 9 volunteer fire fighters' and reserve officers' relief and pension 10 principal fund, the volunteer fire fighters' and reserve officers' administrative fund, the Washington judicial retirement system account, 11 12 the Washington law enforcement officers' and fire fighters' system plan 13 1 retirement account, the Washington law enforcement officers' and fire fighters' system plan 2 retirement account, the Washington school 14 15 employees' retirement system combined plan 2 and 3 account, the 16 Washington state health insurance pool account, the Washington state 17 patrol retirement account, the Washington State University building account, the Washington State University bond retirement fund, the 18 19 water pollution control revolving fund, and the Western Washington 20 University capital projects account. Earnings derived from investing balances of the agricultural permanent fund, the normal school 21 permanent fund, the permanent common school fund, the scientific 22 permanent fund, and the state university permanent fund shall be 23 24 allocated to their respective beneficiary accounts. All earnings to be 25 distributed under this subsection (4)(a) shall first be reduced by the 26 allocation to the state treasurer's service fund pursuant to RCW 43.08.190. 27

(b) The following accounts and funds shall receive eighty percent 28 of their proportionate share of earnings based upon each account's or 29 30 fund's average daily balance for the period: The aeronautics account, 31 aircraft search and rescue account, the county arterial the preservation account, the department of licensing services account, the 32 33 essential rail assistance account, the ferry bond retirement fund, the 34 grade crossing protective fund, the high capacity transportation 35 account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the 36 37 pilotage account, the public transportation systems account, the Puget Sound capital construction account, the Puget Sound ferry operations 38 39 account, the recreational vehicle account, the rural arterial trust

1 account, the safety and education account, the special category C 2 account, the state patrol highway account, the transportation equipment 3 fund, the transportation fund, the transportation improvement account, 4 the transportation improvement board bond retirement account, and the 5 urban arterial trust account.

6 (5) In conformance with Article II, section 37 of the state 7 Constitution, no treasury accounts or funds shall be allocated earnings 8 without the specific affirmative directive of this section.

9 Sec. 9. RCW 43.84.092 and 2000 2nd sp.s. c 4 s 6 are each amended 10 to read as follows:

(1) All earnings of investments of surplus balances in the state
 treasury shall be deposited to the treasury income account, which
 account is hereby established in the state treasury.

14 (2) The treasury income account shall be utilized to pay or receive 15 funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is 16 subject in all respects to chapter 43.88 RCW, but no appropriation is 17 18 required for refunds or allocations of interest earnings required by the cash management improvement act. 19 Refunds of interest to the federal treasury required under the cash management improvement act 20 fall under RCW 43.88.180 and shall not require appropriation. 21 The office of financial management shall determine the amounts due to or 22 23 from the federal government pursuant to the cash management improvement 24 act. The office of financial management may direct transfers of funds 25 between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or 26 27 allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section. 28

29 (3) Except for the provisions of RCW 43.84.160, the treasury income 30 account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, 31 32 safekeeping, and disbursement functions for the state treasury and 33 affected state agencies. The treasury income account is subject in all 34 respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to 35 36 distribution of earnings set forth in subsection (4) of this section. 37 (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall 38

1 credit the general fund with all the earnings credited to the treasury
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tobacco settlement account, the transportation 1 account, the 2 infrastructure account, the tuition recovery trust fund, the University of Washington bond retirement fund, the University of Washington 3 4 building account, the volunteer fire fighters' and reserve officers' relief and pension principal fund, the volunteer fire fighters' and 5 administrative fund, the Washington 6 reserve officers' judicial retirement system account, the Washington law enforcement officers' and 7 fire fighters' system plan 1 retirement account, the Washington law 8 9 enforcement officers' and fire fighters' system plan 2 retirement 10 account, the Washington school employees' retirement system combined 11 plan 2 and 3 account, the Washington state health insurance pool 12 account, the Washington state patrol retirement account, the Washington 13 State University building account, the Washington State University bond retirement fund, the water pollution control revolving fund, and the 14 15 Western Washington University capital projects account. Earnings derived from investing balances of the agricultural permanent fund, the 16 17 normal school permanent fund, the permanent common school fund, the scientific permanent fund, and the state university permanent fund 18 19 shall be allocated to their respective beneficiary accounts. All 20 earnings to be distributed under this subsection (4)(a) shall first be reduced by the allocation to the state treasurer's service fund 21 22 pursuant to RCW 43.08.190.

23 (b) The following accounts and funds shall receive eighty percent 24 of their proportionate share of earnings based upon each account's or 25 fund's average daily balance for the period: The aeronautics account, 26 the aircraft search and rescue account, the county arterial 27 preservation account, the department of licensing services account, the essential rail assistance account, the ferry bond retirement fund, the 28 grade crossing protective fund, the high capacity transportation 29 30 account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the 31 32 pilotage account, the public transportation systems account, the Puget 33 Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust 34 35 account, the safety and education account, the special category C 36 account, the state patrol highway account, the transportation equipment 37 fund, the transportation fund, the transportation improvement account, the transportation improvement board bond retirement account, and the 38 39 urban arterial trust account.

(5) In conformance with Article II, section 37 of the state
 Constitution, no treasury accounts or funds shall be allocated earnings
 without the specific affirmative directive of this section.

4 <u>NEW SECTION.</u> **Sec. 10.** Sections 1 through 6 of this act constitute 5 a new chapter in Title 43 RCW.

6 <u>NEW SECTION.</u> Sec. 11. If any provision of this act or its 7 application to any person or circumstance is held invalid, the 8 remainder of the act or the application of the provision to other 9 persons or circumstances is not affected.

10 <u>NEW SECTION.</u> Sec. 12. Section 8 of this act expires March 1, 11 2002.

12 <u>NEW SECTION.</u> Sec. 13. Section 9 of this act takes effect March 1, 13 2002.

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