## CERTIFICATION OF ENROLLMENT

## SUBSTITUTE SENATE BILL 5263

57th Legislature 2001 Regular Session

Passed by the Senate April 16, 2001 YEAS 44 NAYS 0

President of the Senate

Passed by the House April 5, 2001 YEAS 94 NAYS 0

## CERTIFICATE

I, Tony M. Cook, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SUBSTITUTE SENATE BILL 5263** as passed by the Senate and the House of Representatives on the dates hereon set forth.

Speaker of the House of Representatives Secretary

Speaker of the House of Representatives

Approved

FILED

Governor of the State of Washington

Secretary of State State of Washington

## SUBSTITUTE SENATE BILL 5263

AS AMENDED BY THE HOUSE

Passed Legislature - 2001 Regular Session

State of Washington 57th Legislature 2001 Regular Session

**By** Senate Committee on Labor, Commerce & Financial Institutions (originally sponsored by Senators Snyder, Rasmussen and Gardner)

READ FIRST TIME 02/21/01.

AN ACT Relating to employment rights of members of the reserve and national guard forces called to duty; amending RCW 73.16.015, 73.16.031, 73.16.033, 73.16.035, 73.16.051, 73.16.061, and 73.16.070; adding new sections to chapter 73.16 RCW; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 73.16 RCW 7 to read as follows:

(1) It is the intent of the legislature to guarantee employment 8 rights of members of the reserve and national guard forces who are 9 10 called to active duty. The federal uniformed services employment and reemployment rights act of 1994 protects all such federal personnel. 11 12 The legislature intends that similar provisions should apply to all 13 such state personnel. Therefore, the legislature intends for this act 14 to ensure protections for state-activated personnel similar to those 15 provided by federal law for federal-activated personnel.

16

(2) The purposes of this chapter are to:

(a) Encourage noncareer service in the uniformed services by
 eliminating or minimizing the disadvantages to civilian careers and
 employment that can result from such service;

1 (b) Minimize the disruption to the lives of persons performing 2 service in the uniformed services as well as to their employers, their 3 fellow employees, and their communities, by providing for the prompt 4 reemployment of such persons upon their completion of such service; and 5 (c) Prohibit discrimination against persons because of their 6 service in the uniformed services.

7 (3) Therefore, the legislature intends that the governmental 8 agencies of the state of Washington, and all the political subdivisions 9 thereof, should be model employers in carrying out the provisions of 10 this chapter.

11 **Sec. 2.** RCW 73.16.015 and 1951 c 29 s 2 are each amended to read 12 as follows:

Any veteran entitled to the benefits of RCW 73.16.010 may enforce his <u>or her</u> rights hereunder by civil action in ((<del>the</del>)) <u>superior</u> court((<del>s</del>)).

16 **Sec. 3.** RCW 73.16.031 and 1953 c 212 s 1 are each amended to read 17 as follows:

18 ((As used in RCW 73.16.031 through 73.16.061, the term:

19 "Resident" means any person residing in the state.)) The 20 definitions in this section apply throughout this chapter unless the 21 context clearly requires otherwise.

(1) "Attorney general" means the attorney general of the state of
 Washington or any person designated by the attorney general to carry
 out a responsibility of the attorney general under this chapter.

(2) "Benefit," "benefit of employment," or "rights and benefits" 25 means any advantage, profit, privilege, gain, status, account, or 26 27 interest (other than wages or salary for work performed) that accrues 28 by reason of an employment contract or agreement or an employer policy, plan, or practice and includes rights and benefits under a pension 29 plan, a health plan, an employee stock ownership plan, insurance 30 coverage and awards, bonuses, severance pay, supplemental unemployment 31 32 benefits, vacations, and the opportunity to select work hours or 33 location of employment.

34 (3) "Employee" means a person in a position of employment.
 35 (4) "Employer" means the person, firm, or corporation, the state,
 36 or any elected or appointed public official currently having control
 37 over the position that has been vacated.

(5) "Health plan" means an insurance policy or contract, medical or
 hospital service agreement, membership or subscription contract, or
 other arrangement under which health services for individuals are
 provided or the expenses of such services are paid.

5 (6) "Notice" means any written or verbal notification of an 6 obligation or intention to perform service in the uniformed services 7 provided to an employer by the employee who will perform such service 8 or by the uniformed service in which such service is to be performed. 9 (7) "Position of employment" means any position (other than

10 temporary) wherein a person is engaged for a private employer, company, 11 corporation, <u>or the</u> state((<del>, municipality, or political subdivision</del> 12 thereof)).

<u>(8) "Qualified," with respect to an employment position, means</u>
 <u>having the ability to perform the essential tasks of the position.</u>

<u>(9) "Rejectee" means a person rejected because he or she is not,</u>
 <u>physically or otherwise, qualified to enter the uniformed service.</u>

17 <u>(10) "Resident" means any person residing in the state with the</u> 18 <u>intent to remain other than on a temporary or transient basis.</u>

19 <u>(11) "Seniority" means longevity in employment together with any</u> 20 <u>benefits of employment which accrue with, or are determined by,</u> 21 <u>longevity in employment.</u>

(12) "Service in the uniformed services" means the performance of 22 duty on a voluntary or involuntary basis in a uniformed service under 23 24 competent authority and includes active duty, active duty for training, initial active duty for training, inactive duty training, full-time 25 26 national guard duty (including state-ordered active duty), and a period for which a person is absent from a position of employment for the 27 28 purpose of an examination to determine the fitness of the person to 29 perform any such duty.

30 <u>(13) "State" means the state of Washington, including the agencies</u>
31 and political subdivisions thereof.

(14) "Temporary position" means a position of short duration which,
 after being vacated, ceases to exist and wherein the employee has been
 advised as to its temporary nature prior to his <u>or her</u> engagement.

35 (("Employer" means the person, firm, corporation, state and any 36 political subdivision thereof, or public official currently having 37 control over the position which has been vacated.

38 "Rejectee" means a person rejected because he is not, physically or 39 otherwise, qualified to enter the service.)) 1 (15) "Undue hardship," in the case of actions taken by an employer,
2 means actions requiring significant difficulty or expense when
3 considered in light of:

(a) The nature and cost of the action needed under this chapter;
(b) The overall financial resources of the facility or facilities
involved in the provision of the action; the number of persons employed
at such facility; the effect on expenses and resources; or the impact
otherwise of such action upon the operation of the facility; and

9 (c) The type of operation or operations of the employer, including the composition, structure, and functions of the work force of such 10 employer, the geographic separateness, administrative, or fiscal 11 relationship of the facility or facilities in question to the employer. 12 (16) "Uniformed services" means the armed forces, the army national 13 14 guard, and the air national guard of any state, territory, commonwealth, possession, or district when engaged in active duty for 15 training, inactive duty training, full-time national guard duty, or 16 state active duty, the commissioned corps of the public health service, 17 the coast quard, and any other category of persons designated by the 18 19 president of the United States in time of war or national emergency.

20 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 73.16 RCW 21 to read as follows:

(1) A person who is a member of, applies to be a member of, performs, has performed, applies to perform, or has an obligation to perform service in a uniformed service shall not be denied initial employment, retention in employment, promotion, or any benefit of employment by an employer on the basis of that membership, application for membership, performance of service, application for service, or obligation.

29 (2) An employer may not discriminate in employment against or take 30 any adverse employment action against any person because such person (a) has taken an action to enforce a protection afforded any person 31 under this chapter, (b) has testified or otherwise made a statement in 32 33 or in connection with any proceeding under this chapter, (c) has 34 assisted or otherwise participated in an investigation under this chapter, or (d) has exercised a right provided for in this chapter. 35 36 The prohibition in this subsection (2) applies with respect to a person 37 regardless of whether that person has performed service in the 38 uniformed services.

(3) An employer shall be considered to have engaged in actions
 prohibited:

3 (a) Under subsection (1) of this section, if the person's 4 membership, application for membership, service, application for 5 service, or obligation for service in the uniformed services is a 6 motivating factor in the employer's action, unless the employer can 7 prove that the action would have been taken in the absence of such 8 membership, application for membership, service, application for 9 service, or obligation for service; or

10 (b) Under subsection (2) of this section if the person's (i) action to enforce a protection afforded any person under this chapter, (ii) 11 testimony or making of a statement in or in connection with any 12 13 proceeding under this chapter, (iii) assistance or other participation in an investigation under this chapter, or (iv) exercise of a right 14 15 provided for in this chapter, is a motivating factor in the employer's action, unless the employer can prove that the action would have been 16 17 taken in the absence of such person's enforcement action, testimony, 18 statement, assistance, participation, or exercise of a right.

19 **Sec. 5.** RCW 73.16.033 and 1953 c 212 s 2 are each amended to read 20 as follows:

Any person who is a resident of this state or is employed within 21 22 this state, and who voluntarily or upon ((demand)) order from competent 23 authority, vacates a position of employment ((to determine his physical 24 fitness to enter, or, who actually does enter upon active duty or 25 training in the Washington National Guard, the armed forces of the 26 United States, or the United States public health service)) for service 27 in the uniformed services, shall, provided he or she meets the requirements of RCW 73.16.035, be reemployed forthwith: PROVIDED, That 28 29 the employer need not reemploy such person if circumstances have so 30 changed ((as to make it impossible, unreasonable, or against the public interest for him to do so)) such that reemployment would be impossible 31 or unreasonable due to a change in the employer's circumstances, or 32 33 would impose an undue hardship on the employer: PROVIDED FURTHER, That 34 this section shall not apply to a temporary position.

If such person is still qualified to perform the duties of his <u>or</u> <u>her</u> former position, he <u>or she</u> shall be restored to that position or to a position of like seniority, status and pay. If he <u>or she</u> is not so qualified as a result of disability sustained during his <u>or her</u>

1 service((, or during the determination of his fitness for service)) in 2 the uniformed services, but is nevertheless qualified to perform the 3 duties of another position, under the control of the same employer, he 4 or she shall be reemployed in such other position: PROVIDED, That such 5 position shall provide him or her with like seniority, status, and pay, 6 or the nearest approximation thereto consistent with the circumstances 7 of the case.

8 Sec. 6. RCW 73.16.035 and 1969 c 16 s 1 are each amended to read 9 as follows:

10 (1) In order to be eligible for the benefits of ((<del>RCW 73.16.031</del> 11 through 73.16.061)) this chapter, an applicant must comply with the 12 following requirements:

13 (((1) He)) (a) The applicant must notify his or her employer as to 14 his or her membership in the uniformed services within a reasonable 15 time of accepting employment or becoming a member of the uniformed 16 services. An employer may not take any action prohibited in section 4 17 of this act against a person because the person provided notice of 18 membership in the uniformed services to the employer.

19 (b) The applicant must furnish a receipt of an honorable, or under 20 <u>honorable conditions</u> discharge, report of separation, certificate of 21 satisfactory service, or other proof of having satisfactorily completed 22 his <u>or her</u> service. Rejectees must furnish proof of orders for 23 examination and rejection.

(((2) He)) (c) The applicant must make written application to the employer or his <u>or her</u> representative ((within ninety days of the date of his separation or release from training and service. Rejectees must apply within thirty days from date of rejection)) <u>as follows:</u>

28 (i) In the case of an applicant whose period of service in the 29 uniformed services was less than thirty-one days, by reporting to the 30 employer:

31 (A) Not later than the beginning of the first full regularly 32 scheduled work period on the first full calendar day following the 33 completion of the period of service and the expiration of eight hours 34 after a period allowing for the safe transportation of the applicant 35 from the place of that service to the applicant's residence; or 36 (B) As soon as possible after the expiration of the eight-hour

37 period in (c)(i)(A) of this subsection, if reporting within that period
38 is impossible or unreasonable through no fault of the applicant;

1 (ii) In the case of an applicant who is absent from a position of 2 employment for a period of any length for the purposes of an 3 examination to determine the applicant's fitness to perform service in 4 the uniformed services, by reporting in the manner and time referred to 5 in (c)(i) of this subsection;

(iii) In the case of an applicant whose period of service in the 6 uniformed services was for more than thirty days but less than one 7 hundred eighty-one days, by submitting an application for reemployment 8 9 with the employer not later than fourteen days after the completion of the period of service or if submitting such application within such 10 period is impossible or unreasonable through no fault of the applicant, 11 12 the next first full calendar day when submission of such application 13 becomes possible;

14 (iv) In the case of an applicant whose period of service in the 15 uniformed services was for more than one hundred eighty days, by 16 submitting an application for reemployment with the employer not later 17 than ninety days after the completion of the period of service;

(v) In the case of an applicant who is hospitalized for, or 18 19 convalescing from, an illness or injury incurred or aggravated during the performance of service in the uniformed services, at the end of the 20 period that is necessary for the applicant to recover from such illness 21 or injury, the applicant shall submit an application for reemployment 22 with such employer. The period of recovery may not exceed two years. 23 24 This two-year period shall be extended by the minimum time required to accommodate the circumstances beyond the applicant's control that make 25 26 reporting within the two-year period impossible or unreasonable;

(vi) In the case of an applicant who fails to report or apply for employment or reemployment within the appropriate period specified in this subsection (1)(c), the applicant does not automatically forfeit his or her entitlement to the rights and benefits conferred by this chapter, but is subject to the conduct rules, established policy, and general practices of the employer pertaining to explanations and discipline with respect to absence from scheduled work.

34 (d) An applicant who submits an application for reemployment shall
 35 provide to the applicant's employer, upon the request of that employer,
 36 documentation to establish that:

37 <u>(i) The application is timely;</u>

1 (ii) The applicant has not exceeded the service limitations set
2 forth in this section, except as permitted under (c)(v) of this
3 subsection; and

4 <u>(iii) The applicant's entitlement to the benefits under this</u> 5 <u>chapter has not been terminated pursuant to (e) of this subsection</u>.

6 (((3) If, due to the necessity of hospitalization, while on active 7 duty, he is released or placed on inactive duty and remains 8 hospitalized, he is eligible for the benefits of RCW 73.16.031 through 9 73.16.061: PROVIDED, That such hospitalization does not continue for 10 more than one year from date of such release or inactive status: 11 PROVIDED FURTHER, That he applies for his former position within ninety 12 days after discharge from such hospitalization.

13 (4) He)) (e) The applicant must return and reenter the office or 14 position within ((three months)) the appropriate period specified in 15 (c) of this subsection after serving four years or less in the 16 uniformed services other than state-ordered active duty: PROVIDED, 17 That any period of additional service imposed by law, from which one is 18 unable to obtain orders relieving him <u>or her</u> from active duty, will not 19 affect ((his)) reemployment rights.

(f) The applicant must return and reenter the office or position within the appropriate period specified in (c) of this subsection after serving twelve weeks or less in a calendar year in state-ordered active duty: PROVIDED, That the governor, when declaring an emergency that necessitates a longer period of service, may extend the period of service in state-ordered active duty to up to twelve months after which the applicant is eligible for the benefits of this chapter.

(2) The failure of an applicant to provide documentation that 27 satisfies rules adopted pursuant to subsection (1)(c) of this section 28 29 shall not be a basis for denying reemployment in accordance with the provisions of this chapter if the failure occurs because such 30 documentation does not exist or is not readily available at the time of 31 the request of the employer. If, after such reemployment, 32 documentation becomes available that establishes that the applicant 33 34 does not meet one or more of the requirements referred to in subsection (1)(d) of this section, that applicant's employer may terminate the 35 employment of the person and the provision of any rights or benefits 36 afforded the person under this chapter. 37

(3) An employer may not delay or attempt to defeat a reemployment
 obligation by demanding documentation that does not then exist or is
 not then readily available.

4 (4) The application in subsection (1) of this section is not 5 required if the giving of such application is precluded by military 6 necessity or, under all of the relevant circumstances, the giving of 7 such notice is otherwise impossible or unreasonable. A determination 8 of military necessity for the purposes of this subsection shall be made 9 by the adjutant general of the state of Washington military department 10 and is not subject to judicial review.

(5) In any proceeding involving an issue of whether (a) 11 reemployment is impossible or unreasonable because of a change in an 12 employer's circumstances, (b) reemployment would impose an undue 13 hardship on the employer, or (c) the employment is for a temporary 14 15 position, the employer has the burden of proving the impossibility or unreasonableness, undue hardship, or the brief or nonrecurrent nature 16 of the employment without a reasonable expectation of continuing 17 18 indefinitely or for a significant period.

19 **Sec. 7.** RCW 73.16.051 and 1953 c 212 s 5 are each amended to read 20 as follows:

Any person who is entitled to be restored to a position in 21 accordance with ((the provisions of RCW 73.16.031, 73.16.033, 22 23 73.16.035, and 73.16.041)) this chapter shall be considered as having been on furlough or leave of absence, from his or her position of 24 25 employment, during his or her period of active military duty or 26 service, and he or she shall be so restored without loss of seniority. He or she shall further be entitled to participate in insurance, 27 vacations, retirement pay, and other benefits offered by the employer 28 29 pursuant to established rules and practices relating to employees on 30 furlough or leave of absence in effect with the employer at the time such person was ordered into the service; and he or she shall not be 31 discharged from such position without cause within one year after 32 33 restoration((: PROVIDED, That no employer shall be required to make 34 any payment to keep insurance or retirement rights current during such period of military service)). 35

36 <u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 73.16 RCW 37 to read as follows:

(1) If a person, or the person's dependents, have coverage under a 1 2 health plan in connection with the person's position of state employment, and the person is absent from his or her position of state 3 4 employment by reason of service in the uniformed services, the plan 5 shall provide that the person may elect to continue the coverage as provided in this section. The maximum period of coverage of a person 6 7 and person's dependents under such an election shall be the lesser of: 8 (a) The eighteen-month period beginning on the date on which the 9 person's absence begins; or

(b) The day after the date on which the person fails to apply for or return to a position of state employment, as determined under RCW 73.16.035.

(2) A person who elects to continue health plan coverage under this section may be required to pay not more than one hundred two percent of the full premium under the plan associated with the coverage for the state employer's other employees, except that in the case of a person who performs service in the uniformed services for less than thirty-one days, the person may not be required to pay more than the employee share, if any, for the coverage.

20 (3) Except as provided in subsection (2) of this section, if a person's coverage under a health plan was terminated because of service 21 in the uniformed services, an exclusion or waiting period may not be 22 23 imposed in connection with the reinstatement of the coverage upon 24 reemployment under this chapter if an exclusion or waiting period would 25 not have been imposed under a health plan had coverage of the person by 26 the plan not been terminated as a result of his or her service. This 27 subsection applies to the person who is reemployed and to any dependent 28 who is covered by the plan because of the reinstatement of the coverage 29 of the person.

30 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 73.16 RCW 31 to read as follows:

32 (1)(a) In the case of a right provided under any state law 33 governing pension benefits for state employees, the right to pension 34 benefits of a person reemployed under this chapter shall be determined 35 under this section.

36 (b) A person reemployed under this chapter shall be treated as not 37 having incurred a break in service with the state because of the 38 person's period of service in the uniformed services. 1 (c) Each period served by a person in the uniformed services shall, 2 upon reemployment under this chapter, be deemed to constitute service 3 with the state for the purpose of determining the nonforfeitability of 4 the person's accrued benefits and for the purpose of determining the 5 accrual of benefits under the plan.

(2) When the state is reemploying a person under this chapter, the 6 7 state is liable to an employee pension benefit plan for funding any 8 obligation of the plan to provide the pension benefits described in 9 this section and shall allocate the amounts of any employer 10 contribution for the person in the same manner and to the same extent the allocation occurs for other employees during the period of service. 11 For purposes of determining the amount of such liability and any 12 13 obligation of the plan, earnings and forfeitures shall not be included. For purposes of determining the amount of such liability and purposes 14 15 of a state law governing pension benefits for state employees, service 16 in the uniformed services that is deemed under subsection (1) of this 17 section to be service with the state shall be deemed to be service with the state under the terms of the plan or any applicable collective 18 19 bargaining agreement.

20 (3) A person reemployed by the state under this chapter is entitled to accrued benefits pursuant to subsection (1)(a) of this section that 21 making of, or derived from, 22 are contingent on the employee contributions or elective deferrals (as defined in section 402(g)(3) of 23 24 the internal revenue code of 1986) only to the extent the person makes 25 payment to the plan with respect to such contributions or deferrals. 26 No such payment may exceed the amount the person would have been 27 required to contribute had the permitted or person remained continuously employed by the state throughout the period of uniformed 28 service. Any payment to the plan described in this subsection shall be 29 30 made during the period beginning with the date of reemployment and 31 whose duration is three times the period of the person's services, such payment period in the uniformed services, not to exceed five years. 32

33 (4) For purposes of computing an employer's liability of the 34 employee's contributions under subsection (2) of this section, the 35 employee's compensation during the period of service shall be computed: 36 (a) At the rate the employee would have received but for the period 37 of service in subsection (1)(b) of this section; or

38 (b) In the case that the determination of such rate is not 39 reasonably certain, on the basis of the employee's average rate of

1 compensation during the twelve-month period immediately preceding such 2 period or if shorter, the period of employment immediately preceding 3 such period.

4 Sec. 10. RCW 73.16.061 and 1953 c 212 s 6 are each amended to read 5 as follows:

(1) In case any employer, his <u>or her</u> successor or successors fails 6 7 or refuses to comply with the provisions of RCW 73.16.031 through 8 73.16.061 and sections 4, 8, 9, and 13 of this act, the ((prosecuting 9 attorney of the county in which the employer is located)) attorney general shall bring action in the superior court in the county in which 10 the employer is located or does business to obtain an order to 11 12 specifically require such employer to comply with the provisions ((hereof)) of this chapter, and, as an incident thereto, to compensate 13 14 such person for any loss of wages or benefits suffered by reason of 15 such employer's unlawful act if:

16 <u>(a) The service in question was state duty not covered by the</u> 17 <u>uniformed services employment and reemployment rights act of 1994, P.L.</u> 18 <u>103-353 (38 U.S.C. Sec. 4301 et seq.); and</u>

(b) The employer support for guard and reserve ombudsman, or his or
 her designee, has inquired in the matter and has been unable to resolve
 it.

(2) If the conditions in subsection (1)(a) and (b) of this section
 are met, any such person who does not desire the services of the
 ((prosecuting)) attorney general may, by private counsel, bring such
 action.

26 **Sec. 11.** RCW 73.16.070 and 1941 c 201 s 5 are each amended to read 27 as follows:

The <u>federal</u> soldiers' and sailors' civil relief act of 1940, Public Act No. 861((<del>, 76th congress</del>)), is hereby specifically declared to apply in proper cases in all the courts of this state.

31 <u>NEW SECTION.</u> Sec. 12. A new section is added to chapter 73.16 RCW 32 to read as follows:

An offset of any military pay for temporary service in the uniformed services in a particular week against the salary of a bona fide executive, administrative, or professional employee in a 1 particular week shall not be a factor in determining whether the 2 employee is exempt under RCW 49.46.010(5)(c).

3 <u>NEW SECTION.</u> **Sec. 13.** A new section is added to chapter 73.16 RCW 4 to read as follows:

5 This chapter shall not supersede, nullify, or diminish any federal 6 or state law, ordinance, rule, regulation, contract, agreement, policy, 7 plan, practice, or other matter that establishes a right or benefit 8 that is more beneficial to, or is in addition to, a right or benefit 9 provided for such person in this chapter.

10 <u>NEW SECTION.</u> **Sec. 14.** A new section is added to chapter 73.16 RCW 11 to read as follows:

12 The legislature declares that the public policies articulated in 13 chapter ..., Laws of 2001 (this act) depend on the procedures established in chapter ..., Laws of 2001 (this act). No civil or 14 criminal action may be maintained relying on the public policies 15 articulated in chapter ..., Laws of 2001 (this act) without complying 16 17 with the procedures in this chapter. To that end, all civil actions and civil causes of action for such injuries and all jurisdiction of 18 the courts of this state over such causes are hereby abolished, except 19 20 as provided in this chapter.

21 <u>NEW SECTION.</u> Sec. 15. This act is necessary for the immediate 22 preservation of the public peace, health, or safety, or support of the 23 state government and its existing public institutions, and takes effect 24 immediately.

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