CERTIFICATION OF ENROLLMENT

SENATE BILL 5272

Chapter 515, Laws of 2007

(partial veto)

60th Legislature 2007 Regular Session

FUEL TAXES--ADMINISTRATION

EFFECTIVE DATE: 05/15/07

Passed by the Senate April 22, 2007 YEAS 33 NAYS 2

BRAD OWEN

President of the Senate

Passed by the House April 21, 2007 YEAS 88 NAYS 10

FRANK CHOPP

Speaker of the House of Representatives

Approved May 15, 2007, 3:13 p.m., with the exception of section 7 which is vetoed.

CERTIFICATE

I, Thomas Hoemann, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SENATE BILL 5272** as passed by the Senate and the House of Representatives on the dates hereon set forth.

THOMAS HOEMANN

Secretary

FILED

May 16, 2007

CHRISTINE GREGOIRE

Governor of the State of Washington

Secretary of State State of Washington

SENATE BILL 5272

AS AMENDED BY THE HOUSE

Passed Legislature - 2007 Regular Session

State of Washington 60th Legislature 2007 Regular Session

By Senators Haugen and Sheldon; by request of Department of Licensing

Read first time 01/15/2007. Referred to Committee on Transportation.

- AN ACT Relating to the administration of fuel taxes; amending RCW 1 2 82.36.010, 82.36.020, 82.36.025, 82.36.026, 82.36.027, 82.36.029, 3 82.36.031, 82.36.045, 82.36.060, 82.36.080, 82.36.160, 82.36.180, 82.36.320, 82.36.340, 82.36.370, 82.36.380, 82.36.450, 82.38.030, 4 5 82.38.032, 82.38.035, 82.38.050, 82.38.100, 82.38.130, 82.38.140, 82.38.150, 82.38.180, 82.38.270, 82.38.310, and 82.38.320; adding new 6 7 sections to chapter 82.36 RCW; adding a new section to chapter 82.38 RCW; repealing RCW 82.36.042, 82.36.273, 82.36.305, 8 82.36.360, 82.36.373, 82.36.407, 82.38.070, 82.38.071, 82.38.081, 9 82.38.185, 10 82.38.285, and 82.38.165; prescribing penalties; and declaring an 11 emergency.
- 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 13 **Sec. 1.** RCW 82.36.010 and 2001 c 270 s 1 are each amended to read 14 as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 17 (1) "Blended fuel" means a mixture of motor vehicle fuel and 18 another liquid, other than a de minimis amount of the liquid, that can 19 be used as a fuel to propel a motor vehicle.

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- 1 (2) "Bond" means a bond duly executed with a corporate surety 2 qualified under chapter 48.28 RCW, which bond is payable to the state 3 of Washington conditioned upon faithful performance of all requirements 4 of this chapter, including the payment of all taxes, penalties, and 5 other obligations arising out of this chapter.
 - (3) "Bulk transfer" means a transfer of motor vehicle fuel by pipeline or vessel.
 - (4) "Bulk transfer-terminal system" means the motor vehicle fuel distribution system consisting of refineries, pipelines, vessels, and terminals. Motor vehicle fuel in a refinery, pipeline, vessel, or terminal is in the bulk transfer-terminal system. Motor vehicle fuel in the fuel tank of an engine, motor vehicle, or in a railcar, trailer, truck, or other equipment suitable for ground transportation is not in the bulk transfer-terminal system.
- 15 (5) (("Dealer" means a person engaged in the retail sale of motor 16 vehicle fuel.
 - (6))) "Department" means the department of licensing.
- 18 $((\frac{7}{}))$ <u>(6)</u> "Director" means the director of licensing.
- 19 $((\frac{(8)}{(8)}))$ <u>(7)</u> "Evasion" or "evade" means to diminish or avoid the 20 computation, assessment, or payment of authorized taxes or fees 21 through:
- 22 (a) A knowing: False statement; misrepresentation of fact; or 23 other act of deception; or
- 24 (b) An intentional: Omission; failure to file a return or report; 25 or other act of deception.
 - $((\frac{9}{}))$ (8) "Export" means to obtain motor vehicle fuel in this state for sales or distribution outside the state.
- 28 (((10))) (9) "Highway" means every way or place open to the use of the public, as a matter of right, for the purpose of vehicular travel.
- $((\frac{11}{11}))$ (10) "Import" means to bring motor vehicle fuel into this state by a means of conveyance other than the fuel supply tank of a motor vehicle.
- 33 (11) "International fuel tax agreement licensee" means a motor 34 vehicle fuel user operating qualified motor vehicles in interstate 35 commerce and licensed by the department under the international fuel 36 tax agreement.
- 37 (12) "Licensee" means a person holding a motor vehicle fuel

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supplier, motor vehicle fuel importer, motor vehicle fuel exporter, motor vehicle fuel blender, motor vehicle distributor, or international fuel tax agreement license issued under this chapter.

- (13) (("Marine fuel dealer" means a person engaged in the retail sale of motor vehicle fuel whose place of business and/or sale outlet is located upon a navigable waterway.
- (14))) "Motor vehicle fuel blender" means a person who produces blended motor fuel outside the bulk transfer-terminal system.
- $((\frac{(15)}{(15)}))$ (14) "Motor vehicle fuel distributor" means a person who acquires motor vehicle fuel from a supplier, distributor, or licensee for subsequent sale and distribution.
 - (((16))) (15) "Motor vehicle fuel exporter" means a person who purchases motor vehicle fuel in this state and directly exports the fuel by a means other than the bulk transfer-terminal system to a destination outside of the state. If the exporter of record is acting as an agent, the person for whom the agent is acting is the exporter. If there is no exporter of record, the owner of the motor fuel at the time of exportation is the exporter.
 - $((\frac{17}{17}))$ (16) "Motor vehicle fuel importer" means a person who imports motor vehicle fuel into the state by a means other than the bulk transfer-terminal system. If the importer of record is acting as an agent, the person for whom the agent is acting is the importer. If there is no importer of record, the owner of the motor vehicle fuel at the time of importation is the importer.
 - $((\frac{(18)}{(18)}))$ $\underline{(17)}$ "Motor vehicle fuel supplier" means a person who holds a federal certificate of registry that is issued under the internal revenue code and authorizes the person to enter into federal tax-free transactions on motor vehicle fuel in the bulk transferterminal system.
 - $((\frac{19}{19}))$ (18) "Motor vehicle" means a self-propelled vehicle designed for operation upon land utilizing motor vehicle fuel as the means of propulsion.
- $((\frac{(20)}{(20)}))$ (19) "Motor vehicle fuel" means gasoline and any other inflammable gas or liquid, by whatsoever name the gasoline, gas, or liquid may be known or sold, the chief use of which is as fuel for the propulsion of motor vehicles or motorboats.
- $((\frac{21}{21}))$ <u>(20)</u> "Person" means a natural person, fiduciary,

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- association, or corporation. The term "person" as applied to an association means and includes the partners or members thereof, and as applied to corporations, the officers thereof.
 - ((\(\frac{(22)}{22}\))) (21) "Position holder" means a person who holds the inventory position in motor vehicle fuel, as reflected by the records of the terminal operator. A person holds the inventory position in motor vehicle fuel if the person has a contractual agreement with the terminal for the use of storage facilities and terminating services at a terminal with respect to motor vehicle fuel. "Position holder" includes a terminal operator that owns motor vehicle fuel in their terminal.
- $((\frac{(23)}{(23)}))$ "Rack" means a mechanism for delivering motor vehicle fuel from a refinery or terminal into a truck, trailer, railcar, or other means of nonbulk transfer.
- 15 $((\frac{(24)}{)})$ <u>(23)</u> "Refiner" means a person who owns, operates, or otherwise controls a refinery.
- 17 $((\frac{(25)}{)})$ "Removal" means a physical transfer of motor vehicle 18 fuel other than by evaporation, loss, or destruction.
- $((\frac{(26)}{)})$ (25) "Terminal" means a motor vehicle fuel storage and distribution facility that has been assigned a terminal control number by the internal revenue service, is supplied by pipeline or vessel, and from which reportable motor vehicle fuel is removed at a rack.
- $((\frac{(27)}{)})$ (26) "Terminal operator" means a person who owns, operates, or otherwise controls a terminal.
- ((\(\frac{(28)}{)}\)) (27) "Two-party exchange" or "buy-sell agreement" means a transaction in which taxable motor vehicle fuel is transferred from one licensed supplier to another licensed supplier under an exchange or buy-sell agreement whereby the supplier that is the position holder agrees to deliver taxable motor vehicle fuel to the other supplier or the other supplier's customer at the rack of the terminal at which the delivering supplier is the position holder.
- 32 **Sec. 2.** RCW 82.36.020 and 2001 c 270 s 2 are each amended to read 33 as follows:
- (1) There is hereby levied and imposed upon motor vehicle fuel ((users)) licensees, other than motor vehicle fuel distributors, a tax at the rate computed in the manner provided in RCW 82.36.025 on each gallon of motor vehicle fuel.

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- 1 (2) The tax imposed by subsection (1) of this section is imposed 2 when any of the following occurs:
 - (a) Motor vehicle fuel is removed in this state from a terminal if the motor vehicle fuel is removed at the rack unless the removal is to a licensed exporter for direct delivery to a destination outside of the state;
- 7 (b) Motor vehicle fuel is removed in this state from a refinery if 8 either of the following applies:
- 9 (i) The removal is by bulk transfer and the refiner or the owner of 10 the motor vehicle fuel immediately before the removal is not a 11 licensee; or
- (ii) The removal is at the refinery rack unless the removal is to a licensed exporter for direct delivery to a destination outside of the state;
- 15 (c) Motor vehicle fuel enters into this state ((for sale, 16 consumption, use, or storage)) if either of the following applies:
- 17 (i) The entry is by bulk transfer and the importer is not a licensee; or
 - (ii) The entry is not by bulk transfer;

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- 20 (d) Motor vehicle fuel is sold or removed in this state to an unlicensed entity unless there was a prior taxable removal, entry, or 22 sale of the motor vehicle fuel;
 - (e) Blended motor vehicle fuel is removed or sold in this state by the blender of the fuel. The number of gallons of blended motor vehicle fuel subject to the tax is the difference between the total number of gallons of blended motor vehicle fuel removed or sold and the number of gallons of previously taxed motor vehicle fuel used to produce the blended motor vehicle fuel;
 - (f) Motor vehicle fuel is sold by a licensed motor vehicle fuel supplier to a motor vehicle fuel distributor, motor vehicle fuel importer, ((or)) motor vehicle fuel blender, or international fuel tax agreement licensee and the motor vehicle fuel is not removed from the bulk transfer-terminal system.
- 34 (3) The proceeds of the motor vehicle fuel excise tax shall be 35 distributed as provided in RCW 46.68.090.
- 36 **Sec. 3.** RCW 82.36.025 and 2005 c 314 s 101 are each amended to read as follows:

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- (1) A motor vehicle fuel tax rate of twenty-three cents per gallon
 ((applies to the sale, distribution, or use of)) on motor vehicle fuel
 shall be imposed on motor vehicle fuel licensees, other than motor
 vehicle fuel distributors.
 - (2) Beginning July 1, 2003, an additional and cumulative motor vehicle fuel tax rate of five cents per gallon ((applies to the sale, distribution, or use of)) on motor vehicle fuel shall be imposed on motor vehicle fuel licensees, other than motor vehicle fuel distributors. This subsection (2) expires when the bonds issued for transportation 2003 projects are retired.
 - (3) Beginning July 1, 2005, an additional and cumulative motor vehicle fuel tax rate of three cents per gallon ((applies to the sale, distribution, or use of)) on motor vehicle fuel shall be imposed on motor vehicle fuel licensees, other than motor vehicle fuel distributors.
 - (4) Beginning July 1, 2006, an additional and cumulative motor vehicle fuel tax rate of three cents per gallon ((applies to the sale, distribution, or use of)) on motor vehicle fuel shall be imposed on motor vehicle fuel licensees, other than motor vehicle fuel distributors.
 - (5) Beginning July 1, 2007, an additional and cumulative motor vehicle fuel tax rate of two cents per gallon ((applies to the sale, distribution, or use of)) on motor vehicle fuel shall be imposed on motor vehicle fuel licensees, other than motor vehicle fuel distributors.
 - (6) Beginning July 1, 2008, an additional and cumulative motor vehicle fuel tax rate of one and one-half cents per gallon ((applies to the sale, distribution, or use of)) on motor vehicle fuel shall be imposed on motor vehicle fuel licensees, other than motor vehicle fuel distributors.
- **Sec. 4.** RCW 82.36.026 and 2001 c 270 s 3 are each amended to read 32 as follows:
- (1) A licensed supplier shall ((remit)) be liable for and pay tax to the department as provided in RCW 82.36.020. On a two-party exchange, or buy-sell agreement between two licensed suppliers, the receiving exchange partner or buyer ((who)) shall ((fbuyer shall) remit)) be liable for and pay the tax.

1 (2) A refiner shall ((remit)) be liable for and pay tax to the 2 department on motor vehicle fuel removed from a refinery as provided in 3 RCW 82.36.020(2)(b).

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- (3) ((An)) A licensed importer shall ((remit)) be liable for and pay tax to the department on motor vehicle fuel imported into this state as provided in RCW 82.36.020(2)(c).
- (4) A <u>licensed</u> blender shall ((remit)) be <u>liable</u> for and pay tax to the department on the removal or sale of blended motor vehicle fuel as provided in RCW 82.36.020(2)(e).
- 10 (5) Nothing in this chapter shall prohibit the licensee liable for 11 payment of the tax under this chapter from including as a part of the 12 selling price an amount equal to the tax.
- NEW SECTION. Sec. 5. A new section is added to chapter 82.36 RCW to read as follows:
- 15 International fuel tax agreement licensees, or persons operating 16 motor vehicles under other reciprocity agreements entered into with the 17 state of Washington, are liable for and must pay the tax under RCW 82.36.020 to the department on motor vehicle fuel used to operate motor 18 vehicles on the highways of this state. This provision does not apply 19 20 if the tax under RCW 82.36.020 has previously been imposed and paid by 21 the international fuel tax agreement licensee or if the use of such 22 fuel is exempt from the tax under this chapter.
- 23 **Sec. 6.** RCW 82.36.027 and 1998 c 176 s 9 are each amended to read 24 as follows:
- A terminal operator is jointly and severally liable for ((remitting)) payment of the tax imposed under RCW 82.36.020(1) if, at the time of removal:
- 28 (1) The position holder with respect to the motor vehicle fuel is 29 a person other than the terminal operator and is not a licensee;
 - (2) The terminal operator is not a licensee;
- 31 (3) The position holder has an expired internal revenue service 32 notification certificate issued under 26 C.F.R. Part 48; or
- 33 (4) The terminal operator had reason to believe that information on 34 the notification certificate was false.

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1 *Sec. 7. RCW 82.36.029 and 1998 c 176 s 10 are each amended to read 2 as follows:

Upon the taxable removal of motor vehicle fuel by a licensed 3 supplier and upon importation by a licensed importer, the licensee who 4 5 acquired or removed the motor vehicle fuel, other than a motor vehicle fuel exporter, shall be entitled to a deduction from the tax liability 6 7 on the gallonage of taxable motor vehicle fuel removed or imported in order to account for handling losses, as follows: For a motor vehicle 8 fuel supplier ((acting as a distributor)), one-quarter of one percent; 9 and for ((all other licensees)) a licensed importer, thirty one-10 hundredths of one percent. For those licensees required to file tax 11 reports, the handling loss deduction shall be reported on tax reports 12 13 filed with the department. ((For motor vehicle fuel distributors, the handling loss deduction shall be shown on the invoice provided to the 14 motor vehicle fuel distributor by the seller.)) 15 *Sec. 7 was vetoed. See message at end of chapter.

16 **Sec. 8.** RCW 82.36.031 and 1998 c 176 s 11 are each amended to read 17 as follows:

For the purpose of determining the amount of liability for the tax imposed under this chapter, and to periodically update license information, each licensee, other than a motor vehicle fuel distributor or an international fuel tax agreement licensee, shall file monthly tax reports with the department, on a form prescribed by the department. An international fuel tax licensee shall file quarterly tax reports with the department, on a form prescribed by the department.

A report shall be filed with the department even though no motor vehicle fuel tax is due for the reporting period. Each tax report shall contain a declaration by the person making the same, to the effect that the statements contained therein are true and made under penalties of perjury, which declaration has the same force and effect as a verification of the report and is in lieu of the verification. The report shall show information as the department may require for the proper administration and enforcement of this chapter. Tax reports shall be filed on or before the twenty-fifth day of the next succeeding calendar month following the period to which the reports relate. If the final filing date falls on a Saturday, Sunday, or legal holiday the next secular or business day shall be the final filing date.

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The department, if it deems it necessary in order to ensure payment of the tax imposed under this chapter, or to facilitate the administration of this chapter, may require the filing of reports and tax remittances at shorter intervals than one month.

Sec. 9. RCW 82.36.045 and 1998 c 176 s 16 are each amended to read 6 as follows:

- (1) If the department determines that the tax reported by a licensee is deficient, the department shall assess the deficiency on the basis of information available to it, and shall add a penalty of two percent of the amount of the deficiency.
- (2) If a licensee, or person acting as such, fails, neglects, or refuses to file a motor vehicle fuel tax report the department shall, on the basis of information available to it, determine the tax liability of the licensee or person for the period during which no report was filed. The department shall add the penalty provided in subsection (1) of this section to the tax. An assessment made by the department under this subsection or subsection (1) of this section is presumed to be correct. In any case, where the validity of the assessment is questioned, the burden is on the person who challenges the assessment to establish by a fair preponderance of evidence that it is erroneous or excessive, as the case may be.
- (3) If a licensee or person acting as such files a false or fraudulent report with intent to evade the tax imposed by this chapter, the department shall add to the amount of deficiency a penalty equal to twenty-five percent of the deficiency, in addition to the penalty provided in subsections (1) and (2) of this section and all other penalties prescribed by law.
- (4) Motor vehicle fuel tax, penalties, and interest payable under this chapter bears interest at the rate of one percent per month, or fraction thereof, from the first day of the calendar month after the amount or any portion of it should have been paid until the date of payment. If a licensee or person acting as such establishes by a fair preponderance of evidence that the failure to pay the amount of tax due was attributable to reasonable cause and was not intentional or willful, the department may waive the penalty. The department may waive the interest when it determines the cost of processing or collection of the interest exceeds the amount of interest due.

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- (5) Except in the case of a fraudulent report, neglect or refusal to make a report, or failure to pay or to pay the proper amount, the department shall assess the deficiency under subsection (1) or (2) of this section within five years from the last day of the succeeding calendar month after the reporting period for which the amount is proposed to be determined or within five years after the return is filed, whichever period expires later.
- (6) Except in the case of violations of filing a false or fraudulent report, if the department deems mitigation of penalties and interest to be reasonable and in the best interest of carrying out the purpose of this chapter, it may mitigate such assessments upon whatever terms the department deems proper, giving consideration to the degree and extent of the lack of records and reporting errors. The department may ascertain the facts regarding recordkeeping and payment penalties in lieu of more elaborate proceedings under this chapter.
- (7) A licensee or person acting as such against whom an assessment is made under subsection (1) or (2) of this section may petition for a reassessment within thirty days after service upon the licensee of notice of the assessment. If the petition is not filed within the thirty-day period, the amount of the assessment becomes final at the expiration of that period.

If a petition for reassessment is filed within the thirty-day period, the department shall reconsider the assessment and, if the petitioner has so requested in its petition, shall grant the petitioner an oral hearing and give the petitioner twenty days' notice of the time and place of the hearing. The department may continue the hearing from time to time. The decision of the department upon a petition for reassessment becomes final thirty days after service of notice upon the petitioner.

An assessment made by the department becomes due and payable when it becomes final. If it is not paid to the department when due and payable, the department shall add a penalty of ten percent of the amount of the tax.

(8) In a suit brought to enforce the rights of the state under this chapter, the assessment showing the amount of taxes, penalties, interest, and cost unpaid to the state is prima facie evidence of the facts as shown.

(9) A notice of assessment required by this section must be served personally or by certified or registered mail. If it is served by mail, service shall be made by deposit of the notice in the United States mail, postage prepaid, addressed to the respondent at the most current address furnished to the department.

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- (((10) The tax imposed by this chapter, if required to be collected 6 7 by the seller, is held in trust by the licensee until paid to the department, and a licensee who appropriates or converts the tax 8 9 collected to his or her own use or to any use other than the payment of 10 the tax to the extent that the money required to be collected is not available for payment on the due date as prescribed in this chapter is 11 12 guilty of a felony, or gross misdemeanor in accordance with the theft 13 and anticipatory provisions of Title 9A RCW. A person, partnership, 14 corporation, or corporate officer who fails to collect the tax imposed by this section, or who has collected the tax and fails to pay it to 15 16 the department in the manner prescribed by this chapter, is personally 17 liable to the state for the amount of the tax.))
- 18 **Sec. 10.** RCW 82.36.060 and 2001 c 270 s 5 are each amended to read 19 as follows:
 - (1) An application for a license issued under this chapter shall be made to the department on forms to be furnished by the department and shall contain such information as the department deems necessary.
 - (2) Every application for a license must contain the following information to the extent it applies to the applicant:
 - (a) Proof as the department may require concerning the applicant's identity, including but not limited to his or her fingerprints or those of the officers of a corporation making the application;
 - (b) The applicant's form and place of organization including proof that the individual, partnership, or corporation is licensed to do business in this state;
- 31 (c) The qualification and business history of the applicant and any partner, officer, or director;
 - (d) The applicant's financial condition or history including a bank reference and whether the applicant or any partner, officer, or director has ever been adjudged bankrupt or has an unsatisfied judgment in a federal or state court;

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- (e) Whether the applicant has been adjudged guilty of a crime that directly relates to the business for which the license is sought and the time elapsed since the conviction is less than ten years, or has suffered a judgment within the preceding five years in a civil action involving fraud, misrepresentation, or conversion and in the case of a corporation or partnership, all directors, officers, or partners.
- (3) An applicant for a license as a motor vehicle fuel importer must list on the application each state, province, or country from which the applicant intends to import motor vehicle fuel and, if required by the state, province, or country listed, must be licensed or registered for motor vehicle fuel tax purposes in that state, province, or country.
- (4) An applicant for a license as a motor vehicle fuel exporter must list on the application each state, province, or country to which the exporter intends to export motor vehicle fuel received in this state by means of a transfer outside of the bulk transfer-terminal system and, if required by the state, province, or country listed, must be licensed or registered for motor vehicle fuel tax purposes in that state, province, or country.
- (5) An applicant for a license as a motor vehicle fuel supplier must have a federal certificate of registry that is issued under the internal revenue code and authorizes the applicant to enter into federal tax-free transactions on motor vehicle fuel in the terminal transfer system.
- (6) After receipt of an application for a license, the director may conduct an investigation to determine whether the facts set forth are true. The director shall require a fingerprint record check of the applicant through the Washington state patrol criminal identification system and the federal bureau of investigation before issuance of a license. The results of the background investigation including criminal history information may be released to authorized department personnel as the director deems necessary. The department shall charge a license holder or license applicant a fee of fifty dollars for each background investigation conducted.

An applicant who makes a false statement of a material fact on the application may be prosecuted for false swearing as defined by RCW 9A.72.040.

(7) Except as provided by subsection (8) of this section, before 1 2 granting any license issued under this chapter, the department shall require applicant to file with the department, in such form as shall be 3 prescribed by the department, a corporate surety bond duly executed by 4 the applicant as principal, payable to the state and conditioned for 5 faithful performance of all the requirements of this chapter, including 6 7 the payment of all taxes, penalties, and other obligations arising out of this chapter. The total amount of the bond or bonds shall be fixed 8 by the department and may be increased or reduced by the department at 9 any time subject to the limitations herein provided. In fixing the 10 total amount of the bond or bonds, the department shall require a bond 11 or bonds equivalent in total amount to twice the estimated monthly 12 excise tax determined in such manner as the department may deem proper. 13 14 If at any time the estimated excise tax to become due during the succeeding month amounts to more than fifty percent of the established 15 bond, the department shall require additional bonds or securities to 16 17 maintain the marginal ratio herein specified or shall demand excise tax payments to be made weekly or semimonthly to meet the requirements 18 hereof. 19

The total amount of the bond or bonds required of any licensee shall never be less than five thousand dollars nor more than one hundred thousand dollars.

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No recoveries on any bond or the execution of any new bond shall invalidate any bond and no revocation of any license shall effect the validity of any bond but the total recoveries under any one bond shall not exceed the amount of the bond.

In lieu of any such bond or bonds in total amount as herein fixed, a licensee may deposit with the state treasurer, under such terms and conditions as the department may prescribe, a like amount of lawful money of the United States or bonds or other obligations of the United States, the state, or any county of the state, of an actual market value not less than the amount so fixed by the department.

Any surety on a bond furnished by a licensee as provided herein shall be released and discharged from any and all liability to the state accruing on such bond after the expiration of thirty days from the date upon which such surety has lodged with the department a written request to be released and discharged, but this provision shall not operate to relieve, release, or discharge the surety from any

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liability already accrued or which shall accrue before the expiration of the thirty day period. The department shall promptly, upon receiving any such request, notify the licensee who furnished the bond; and unless the licensee, on or before the expiration of the thirty day period, files a new bond, or makes a deposit in accordance with the requirements of this section, the department shall forthwith cancel the Whenever a new bond is furnished by a licensee, the department shall cancel the old bond as soon as the department and the attorney general are satisfied that all liability under the old bond has been fully discharged.

The department may require a licensee to give a new or additional surety bond or to deposit additional securities of the character specified in this section if, in its opinion, the security of the surety bond theretofore filed by such licensee, or the market value of the properties deposited as security by the licensee, shall become impaired or inadequate; and upon the failure of the licensee to give such new or additional surety bond or to deposit additional securities within thirty days after being requested so to do by the department, the department shall forthwith cancel his or her license.

- (8) The department may waive the requirements of subsection (7) of this section for licensed distributors if, upon determination by the department, the licensed distributor has sufficient resources, assets, other financial instruments, or other means, to adequately make payments on the estimated monthly motor vehicle fuel tax payments, penalties, and interest arising out of this chapter. The department shall adopt rules to administer this subsection. An application for an international fuel tax agreement license must be made to the department. The application must be filed upon a form prescribed by the department and contain such information as the department may require. The department shall charge a fee of ten dollars per set of international fuel tax agreement decals issued to each applicant or licensee. The department shall transmit the fee to the state treasurer for deposit in the motor vehicle fund.
- **Sec. 11.** RCW 82.36.080 and 1998 c 176 s 20 are each amended to read as follows:
- 36 (1) It shall be unlawful for any person to engage in business in

- this state as any of the following unless the person is the holder of an uncanceled license issued by the department authorizing the person to engage in that business:
 - (a) Motor vehicle fuel supplier;

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- (b) Motor vehicle fuel distributor;
- (c) Motor vehicle fuel exporter;
- 7 (d) Motor vehicle fuel importer; ((or))
- 8 (e) Motor vehicle fuel blender; or
- 9 (f) International fuel tax agreement licensee.
- 10 (2) A person engaged in more than one activity for which a license 11 is required must have a separate license classification for each 12 activity, but a motor vehicle fuel supplier is not required to obtain 13 a separate license classification for any other activity for which a 14 license is required.
 - (3) If any person acts as a licensee without first securing the license required herein the excise tax shall be immediately due and payable on account of all motor vehicle fuel distributed or used by the The director shall proceed forthwith to determine from the best available sources, the amount of the tax, and the director shall immediately assess the tax in the amount found due, together with a penalty of one hundred percent of the tax, and shall make a certificate of such assessment and penalty. In any suit or proceeding to collect the tax or penalty, or both, such certificate shall be prima facie evidence that the person therein named is indebted to the state in the amount of the tax and penalty therein stated. Any tax or penalty so assessed may be collected in the manner prescribed in this chapter with reference to delinquency in payment of the tax or by an action at law, which the attorney general shall commence and prosecute to final determination at the request of the director. The foregoing remedies of the state shall be cumulative and no action taken pursuant to this section shall relieve any person from the penal provisions of this chapter.
- 33 **Sec. 12.** RCW 82.36.160 and 1998 c 176 s 27 are each amended to read as follows:
- Every licensee shall maintain in the office of his or her principal place of business in this state, for a period of five years, records of motor vehicle fuel received, sold, distributed, or used by the

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licensee, in such form as the director may prescribe, together with invoices, bills of lading, and other pertinent papers as may be required under the provisions of this chapter.

((Every dealer purchasing motor vehicle fuel taxable under this chapter for the purpose of resale, shall maintain within this state, for a period of two years a record of motor vehicle fuels received, the amount of tax paid to the licensee as part of the purchase price, together with delivery tickets, invoices, and bills of lading, and such other records as the director shall require.))

Sec. 13. RCW 82.36.180 and 1998 c 176 s 30 are each amended to read as follows:

The director, or duly authorized agents, may make such examinations of the records, stocks, facilities, and equipment of any licensee, ((and service stations,)) and make such other investigations as deemed necessary in carrying out the provisions of this chapter. If such examinations or investigations disclose that any reports of licensees theretofore filed with the director pursuant to the requirements of this chapter have shown incorrectly the gallonage of motor vehicle fuel distributed or the tax ((accruing)) liability thereon, the director may make such changes in subsequent reports and payments of such licensees as deemed necessary to correct the errors disclosed.

Every such licensee or such other person not maintaining records in this state so that an audit of such records may be made by the director or a duly authorized representative shall be required to make the necessary records available to the director upon request and at a designated office within this state; or, in lieu thereof, the director or a duly authorized representative shall proceed to any out-of-state office at which the records are prepared and maintained to make such examination.

- 30 <u>NEW SECTION.</u> **Sec. 14.** A new section is added to chapter 82.36 RCW to read as follows:
- Motor vehicle fuel that is used exclusively for racing and is illegal for use on the public highways of this state under state or federal law is exempt from the tax imposed under this chapter.

Sec. 15. RCW 82.36.320 and 1961 c 15 s 82.36.320 are each amended 2 to read as follows:

Any person claiming refund on motor vehicle fuel used other than in motor vehicles as herein provided((, and any person purchasing motor vehicle fuel from a dealer who is claiming refund on account of the sale of such fuel under RCW 82.36.305)) may be required by the director to also furnish information regarding the amount of motor vehicle fuel purchased from other sources or for other purposes during the period reported for which no refund is claimed.

Sec. 16. RCW 82.36.340 and 1961 c 15 s 82.36.340 are each amended to read as follows:

The director may in order to establish the validity of any claim for refund require the claimant((, or, in the case of a dealer filing a claim for refund as provided by RCW 82.36.305, the person to whom such fuel was sold,)) to furnish such additional proof of the validity of the claim as the director may determine, and may examine the books and records of the claimant or said person to whom the fuel was sold for such purpose. The records shall be sufficient to substantiate the accuracy of the claim and shall be in such form and contain such information as the director may require. The failure to maintain such records or to accede to a demand for an examination of such records may be deemed by the director as sufficient cause for denial of all right to the refund claimed on account of the transaction in question.

- **Sec. 17.** RCW 82.36.370 and 1998 c 176 s 42 are each amended to read as follows:
 - (1) A refund shall be made in the manner provided in this chapter or a credit given to a licensee allowing for the excise tax paid or accrued on all motor vehicle fuel which is lost or destroyed, while ((applicant shall be the owner thereof)) the licensee was the owner, through fire, lightning, flood, wind storm, or explosion.
 - (2) A refund shall be made in the manner provided in this chapter or a credit given allowing for the excise tax paid or accrued on all motor vehicle fuel of five hundred gallons or more which is lost or destroyed, while ((applicant shall be)) the licensee was the owner thereof, through leakage or other casualty except evaporation, shrinkage or unknown causes: PROVIDED, That the director shall be

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notified in writing as to the full circumstances surrounding such loss or destruction and the amount of the loss or destruction within thirty days from the day of discovery of such loss or destruction.

(3) Recovery for such loss or destruction under either subsection (1) or (2) must be susceptible to positive proof thereby enabling the director to conduct such investigation and require such information as the director may deem necessary.

In the event that the director is not satisfied that the fuel was lost or destroyed as claimed, wherefore required information or proof as required hereunder is not sufficient to substantiate the accuracy of the claim, the director may deem as sufficient cause the denial of all right relating to the refund or credit for the excise tax on motor vehicle fuel alleged to be lost or destroyed.

- **Sec. 18.** RCW 82.36.380 and 2003 c 358 s 13 are each amended to read as follows:
 - (1) It is unlawful for a person or corporation to:
 - (a) Evade a tax or fee imposed under this chapter;
- 18 (b) File a false statement of a material fact on a motor fuel 19 license application or motor fuel refund application;
 - (c) Act as a motor fuel importer, motor fuel blender, or motor fuel supplier unless the person holds an uncanceled motor fuel license issued by the department authorizing the person to engage in that business;
 - (d) Knowingly assist another person to evade a tax or fee imposed by this chapter;
 - (e) Knowingly operate a conveyance for the purpose of hauling, transporting, or delivering motor vehicle fuel in bulk and not possess an invoice, bill of sale, or other statement showing the name, address, and tax license number of the seller or consignor, the destination, the name, address, and tax license number of the purchaser or consignee, and the number of gallons.
 - (2) A violation of subsection (1) of this section is a class C felony under chapter 9A.20 RCW. In addition to other penalties and remedies provided by law, the court shall order a person or corporation found guilty of violating subsection (1) of this section to:
- 36 (a) Pay the tax or fee evaded plus interest, commencing at the date

the tax or fee was first due, at the rate of twelve percent per year, compounded monthly; and

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- (b) Pay a penalty of one hundred percent of the tax evaded, to the multimodal transportation account of the state.
- (3) The tax imposed by this chapter is held in trust by the 5 б licensee until paid to the department, and a licensee who appropriates 7 the tax to his or her own use or to any use other than the payment of the tax on the due date as prescribed in this chapter is guilty of a 8 felony or gross misdemeanor in accordance with the theft and 9 anticipatory provisions of Title 9A RCW. A person, partnership, 10 corporation, or corporate officer who fails to pay to the department 11 the tax imposed by this chapter is personally liable to the state for 12 13 the amount of the tax.
- 14 **Sec. 19.** RCW 82.36.450 and 1995 c 320 s 2 are each amended to read 15 as follows:
 - ((The department of licensing may enter into an agreement with any federally recognized Indian tribe located on a reservation within this state regarding the imposition, collection, and use of this state's motor vehicle fuel tax, or the budgeting or use of moneys in lieu thereof, upon terms substantially the same as those in the consent decree entered by the federal district court (Eastern District of Washington) in Confederated Tribes of the Colville Reservation v. DOL, et al., District Court No. CY-92-248-JLO.)) (1) The governor may enter into an agreement with any federally recognized Indian tribe located on a reservation within this state regarding motor vehicle fuel taxes included in the price of fuel delivered to a retail station wholly owned and operated by a tribe, tribal enterprise, or tribal member licensed by the tribe to operate a retail station located on reservation or trust property. The agreement may provide mutually agreeable means to address any tribal immunities or any preemption of the state motor vehicle fuel tax.
 - (2) The provisions of this section do not repeal existing state/tribal fuel tax agreements or consent decrees in existence on the effective date of this act. The state and the tribe may agree to substitute an agreement negotiated under this section for an existing agreement or consent decree, or to enter into an agreement using a

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- 1 methodology similar to the state/tribal fuel tax agreements in effect
 2 on the effective date of this act.
 - (3) If a new agreement is negotiated, the agreement must:
 - (a) Require that the tribe or the tribal retailer acquire all motor vehicle fuel only from persons or companies operating lawfully in accordance with this chapter as a motor vehicle fuel distributor, supplier, importer, or blender, or from a tribal distributor, supplier, importer, or blender lawfully doing business according to all applicable laws;
 - (b) Provide that the tribe will expend fuel tax proceeds or equivalent amounts on: Planning, construction, and maintenance of roads, bridges, and boat ramps; transit services and facilities; transportation planning; police services; and other highway-related purposes;
 - (c) Include provisions for audits or other means of ensuring compliance to certify the number of gallons of motor vehicle fuel purchased by the tribe for resale at tribal retail stations, and the use of fuel tax proceeds or their equivalent for the purposes identified in (b) of this subsection. Compliance reports must be delivered to the director of the department of licensing.
 - (4) Information from the tribe or tribal retailers received by the state or open to state review under the terms of an agreement shall be deemed to be personal information under RCW 42.56.230(3)(b) and exempt from public inspection and copying.
 - (5) The governor may delegate the power to negotiate fuel tax agreements to the department of licensing.
- 27 (6) The department of licensing shall prepare and submit an annual 28 report to the legislature on the status of existing agreements and any 29 ongoing negotiations with tribes.
- 30 <u>NEW SECTION.</u> **Sec. 20.** A new section is added to chapter 82.36 RCW 31 to read as follows:

It is the intent and purpose of this chapter that the tax shall be imposed at the time and place of the first taxable event and upon the first taxable person within this state. Any person whose activities would otherwise require payment of the tax imposed by RCW 82.36.020 but who is exempt from the tax nevertheless has a precollection obligation for the tax that must be imposed on the first taxable event within this

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- 1 state. Failure to pay the tax with respect to a taxable event shall
- 2 not prevent tax liability from arising by reason of a subsequent
- 3 taxable event.

- **Sec. 21.** RCW 82.38.030 and 2005 c 314 s 102 are each amended to read as follows:
 - (1) There is hereby levied and imposed upon special fuel ((users)) licensees, other than special fuel distributors, a tax at the rate of twenty-three cents per gallon of special fuel, or each one hundred cubic feet of compressed natural gas, measured at standard pressure and temperature.
 - (2) Beginning July 1, 2003, an additional and cumulative tax rate of five cents per gallon of special fuel, or each one hundred cubic feet of compressed natural gas, measured at standard pressure and temperature shall be imposed on special fuel ((users)) licensees, other than special fuel distributors. This subsection (2) expires when the bonds issued for transportation 2003 projects are retired.
 - (3) Beginning July 1, 2005, an additional and cumulative tax rate of three cents per gallon of special fuel, or each one hundred cubic feet of compressed natural gas, measured at standard pressure and temperature shall be imposed on special fuel ((users)) licensees, other than special fuel distributors.
 - (4) Beginning July 1, 2006, an additional and cumulative tax rate of three cents per gallon of special fuel, or each one hundred cubic feet of compressed natural gas, measured at standard pressure and temperature shall be imposed on special fuel ((users)) licensees, other than special fuel distributors.
 - (5) Beginning July 1, 2007, an additional and cumulative tax rate of two cents per gallon of special fuel, or each one hundred cubic feet of compressed natural gas, measured at standard pressure and temperature shall be imposed on special fuel ((users)) licensees, other than special fuel distributors.
 - (6) Beginning July 1, 2008, an additional and cumulative tax rate of one and one-half cents per gallon of special fuel, or each one hundred cubic feet of compressed natural gas, measured at standard pressure and temperature shall be imposed on special fuel ((users)) licensees, other than special fuel distributors.
 - (7) Taxes are imposed when:

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- 1 (a) Special fuel is removed in this state from a terminal if the 2 special fuel is removed at the rack unless the removal is to a licensed 3 exporter for direct delivery to a destination outside of the state, or 4 the removal is ((to)) by a special fuel ((distributor)) supplier for 5 direct delivery to an international fuel tax agreement licensee under 6 RCW 82.38.320;
 - (b) Special fuel is removed in this state from a refinery if either of the following applies:
 - (i) The removal is by bulk transfer and the refiner or the owner of the special fuel immediately before the removal is not a licensee; or
 - (ii) The removal is at the refinery rack unless the removal is to a licensed exporter for direct delivery to a destination outside of the state, or the removal is to a special fuel ((distributor)) supplier for direct delivery to an international fuel tax agreement licensee under RCW 82.38.320;
- (c) Special fuel enters into this state for sale, consumption, use, or storage, unless the fuel enters this state for direct delivery to an international fuel tax agreement licensee under RCW 82.38.320, if either of the following applies:
- 20 (i) The entry is by bulk transfer and the importer is not a 21 licensee; or
 - (ii) The entry is not by bulk transfer;
 - (d) Special fuel is sold or removed in this state to an unlicensed entity unless there was a prior taxable removal, entry, or sale of the special fuel;
 - (e) Blended special fuel is removed or sold in this state by the blender of the fuel. The number of gallons of blended special fuel subject to tax is the difference between the total number of gallons of blended special fuel removed or sold and the number of gallons of previously taxed special fuel used to produce the blended special fuel;
- 31 (f) Dyed special fuel is used on a highway, as authorized by the 32 internal revenue code, unless the use is exempt from the special fuel 33 tax;
- 34 (g) Dyed special fuel is held for sale, sold, used, or is intended 35 to be used in violation of this chapter;
- 36 (h) Special fuel purchased by an international fuel tax agreement 37 licensee under RCW 82.38.320 is used on a highway; and

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(i) Special fuel is sold by a licensed special fuel supplier to a special fuel distributor, special fuel importer, or special fuel blender and the special fuel is not removed from the bulk transferterminal system.

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- ((8) The tax imposed by this chapter, if required to be collected 5 by the licensee, is held in trust by the licensee until paid to the 6 7 department, and a licensee who appropriates or converts the tax 8 collected to his or her own use or to any use other than the payment of the tax to the extent that the money required to be collected is not 9 10 available for payment on the due date as prescribed in this chapter is guilty of a felony, or gross misdemeanor in accordance with the theft 11 12 and anticipatory provisions of Title 9A RCW. A person, partnership, 13 corporation, or corporate officer who fails to collect the tax imposed 14 by this section, or who has collected the tax and fails to pay it to 15 the department in the manner prescribed by this chapter, is personally 16 liable to the state for the amount of the tax.))
- 17 **Sec. 22.** RCW 82.38.032 and 1998 c 176 s 52 are each amended to 18 read as follows:
- 19 ((The tax under RCW 82.38.030, if not previously imposed and paid, 20 must be paid over to the department by special fuel users and persons 21 licensed under the international fuel tax agreement or other fuel tax reciprocity agreements entered into with the state of Washington, on 22 23 the use of special fuel to operate motor vehicles on the highways of 24 this state, unless the use is exempt from the tax under this chapter.)) 25 International fuel tax agreement licensees, or persons operating motor 26 vehicles under other reciprocity agreements entered into with the state of Washington, are liable for and must pay the tax under RCW 82.38.030 27 to the department on special fuel used to operate motor vehicles on the 28 highways of this state. This provision does not apply if the tax under 29 RCW 82.38.030 has previously been imposed and paid by the international 30 fuel tax agreement licensee or if the use of such fuel is exempt from 31 the tax under this chapter. 32
- 33 **Sec. 23.** RCW 82.38.035 and 2005 c 314 s 107 are each amended to read as follows:
- 35 (1) A licensed supplier shall ((remit)) be liable for and pay tax 36 on special fuel to the department as provided in RCW 82.38.030(7)(a).

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- On a two-party exchange, or buy-sell agreement between two licensed suppliers, the receiving exchange partner or buyer shall ((remit)) be liable for and pay the tax.
 - (2) A refiner shall ((remit)) be liable for and pay tax to the department on special fuel removed from a refinery as provided in RCW 82.38.030(7)(b).
 - (3) ((An)) A licensed importer shall ((remit)) be liable for and pay tax to the department on special fuel imported into this state as provided in RCW 82.38.030(7)(c).
- 10 (4) A <u>licensed</u> blender shall ((remit)) <u>be liable for and pay</u> tax to 11 the department on the removal or sale of blended special fuel as 12 provided in RCW 82.38.030(7)(e).
- (5) A <u>licensed</u> dyed special fuel user shall ((remit)) be liable for and pay tax to the department on the use of dyed special fuel as provided in RCW 82.38.030(7)(f).
- 16 (6) Nothing in this chapter prohibits the licensee liable for
 17 payment of the tax under this chapter from including as a part of the
 18 selling price an amount equal to such tax.
- 19 **Sec. 24.** RCW 82.38.050 and 1990 c 250 s 82 are each amended to 20 read as follows:

((Except as otherwise provided in this chapter, every special fuel user shall be liable for the tax on special fuel used in motor vehicles leased to the user for thirty days or more and operated on the highways of this state to the same extent and in the same manner as special fuel used in his own motor vehicles and operated on the highways of this state: PROVIDED, That)) A lessor who is engaged regularly in the business of leasing or renting for compensation motor vehicles and equipment he owns without drivers to carriers or other lessees for interstate operation, may be deemed to be the special fuel user when he supplies or pays for the special fuel consumed in such vehicles, and such lessor may be issued ((a)) an international fuel tax agreement license ((as a special fuel user)) when application and bond have been properly filed with and approved by the department for such license. Any lessee may exclude motor vehicles of which he or she is the lessee from reports and liabilities pursuant to this chapter, but only if the motor vehicles in question have been leased from a lessor holding a valid ((special fuel user's)) international fuel tax agreement license.

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((Every such lessor shall file with the application for a special fuel user's license one copy of the lease form or service contract the lessor enters into with the various lessees of the lessor's motor vehicles.)) When the ((special fuel user's)) license has been secured, such lessor shall make and assign to each motor vehicle leased for interstate operation a photocopy of such license to be carried in the cab compartment of the motor vehicle and on which shall be typed or printed on the back the unit or motor number of the motor vehicle to which it is assigned and the name of the lessee. Such lessor shall be responsible for the proper use of such photocopy of the license issued and its return to the lessor with the motor vehicle to which it is assigned.

The lessor shall be responsible for fuel tax licensing and reporting, as required by this chapter, on the operation of all motor vehicles leased to others for less than thirty days.

- Sec. 25. RCW 82.38.100 and 1999 c 270 s 2 are each amended to read as follows:
 - (1) Any special fuel user operating a motor vehicle into this state for commercial purposes may make application for a trip permit that shall be good for a period of three consecutive days beginning and ending on the dates specified on the face of the permit issued, and only for the vehicle for which it is issued.
 - (2) Every permit shall identify, as the department may require, the vehicle for which it is issued and shall be completed in its entirety, signed, and dated by the operator before operation of the vehicle on the public highways of this state. Correction of data on the permit such as dates, vehicle license number, or vehicle identification number invalidates the permit. A violation of, or a failure to comply with, this subsection is a gross misdemeanor.
 - (3) For each permit issued, there shall be collected a filing fee of one dollar, an administrative fee of ten dollars, and an excise tax of nine dollars. Such fees and tax shall be in lieu of the special fuel tax otherwise assessable against the permit holder for importing and using special fuel in a motor vehicle on the public highways of this state, and no report of mileage shall be required with respect to such vehicle. Trip permits will not be issued if the applicant has

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outstanding fuel taxes, penalties, or interest owing to the state or has had a special fuel license revoked for cause and the cause has not been removed.

- (4) Blank permits may be obtained from field offices of the department of transportation, ((Washington state patrol,)) department of licensing, or other agents appointed by the department. The department may appoint county auditors or businesses as agents for the purpose of selling trip permits to the public. County auditors or businesses so appointed may retain the filing fee collected for each trip permit to defray expenses incurred in handling and selling the permits.
- (5) A surcharge of five dollars is imposed on the issuance of trip 12 13 permits. The portion of the surcharge paid by motor carriers must be 14 deposited in the motor vehicle fund for the purpose of supporting vehicle weigh stations, weigh-in-motion programs, and the commercial 15 16 vehicle information systems and networks program. The remaining 17 portion of the surcharge must be deposited in the motor vehicle fund for the purpose of supporting congestion relief programs. 18 19 fees and excise taxes collected by the department for trip permits 20 shall be credited and deposited in the same manner as the special fuel 21 tax collected under this chapter and shall not be subject to exchange, 22 refund, or credit.
- 23 **Sec. 26.** RCW 82.38.130 and 1998 c 176 s 65 are each amended to 24 read as follows:

The department may revoke the license of any licensee for any of the grounds constituting cause for denial of a license set forth in RCW 82.38.120 or for other reasonable cause. Before revoking such license the department shall notify the licensee to show cause within twenty days of the date of the notice why the license should not be revoked: PROVIDED, That at any time prior to and pending such hearing the department may, in the exercise of reasonable discretion, suspend such license.

The department shall cancel any special fuel license immediately upon surrender thereof by the holder.

Any surety on a bond furnished by a licensee as provided in this chapter shall be released and discharged from any and all liability to the state accruing on such bond after the expiration of forty-five days

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from the date which such surety shall have lodged with the department 1 2 a written request to be released and discharged, but this provision shall not operate to relieve, release, or discharge the surety from any 3 liability already accrued or which shall accrue before the expiration 4 5 of the forty-five day period. The department shall promptly, upon receiving any such request, notify the licensee who furnished the bond, 6 7 and unless the licensee, on or before the expiration of the forty-five day period, files a new bond, in accordance with this section, the 8 department ((forthwith)) shall cancel the ((special fuel dealer's or 9 10 special fuel user's)) license.

The department may require a new or additional surety bond of the character specified in RCW 82.38.020(3) if, in its opinion, the security of the surety bond therefor filed by such licensee, shall become impaired or inadequate. Upon failure of the licensee to give such new or additional surety bond within forty-five days after being requested to do so by the department, or after he or she shall fail or refuse to file reports and remit or pay taxes at the intervals fixed by the department, the department forthwith shall cancel his or her license.

- 20 **Sec. 27.** RCW 82.38.140 and 1998 c 176 s 66 are each amended to read as follows:
 - (1) Every licensee and every person importing, manufacturing, refining, ((dealing in,)) transporting, blending, or storing special fuel in this state shall keep for a period of not less than five years open to inspection at all times during the business hours of the day to the department or its authorized representatives, a complete record of all special fuel purchased or received and all of such products sold, delivered, or used by them. Such records shall show:
 - (a) The date of each receipt;

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- 30 (b) The name and address of the person from whom purchased or 31 received;
- 32 (c) The number of gallons received at each place of business or 33 place of storage in the state of Washington;
 - (d) The date of each sale or delivery;
- 35 (e) The number of gallons sold, delivered, or used for taxable 36 purposes;

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- 1 (f) The number of gallons sold, delivered, or used for any purpose 2 not subject to the tax imposed in this chapter;
 - (g) The name, address, and special fuel license number of the purchaser if the special fuel tax is not collected on the sale or delivery;
 - (h) The inventories of special fuel on hand at each place of business at the end of each month.
 - (2)(a) All international fuel tax agreement licensees and dyed special fuel users authorized to use dyed special fuel on highway in vehicles licensed for highway operation shall maintain detailed mileage records on an individual vehicle basis.
 - (b) Such operating records shall show both on-highway and off-highway usage of special fuel on a daily basis for each vehicle.
 - (c) In the absence of operating records that show both on-highway and off-highway usage of special fuel on a daily basis for each vehicle, fuel consumption must be computed under RCW 82.38.060.
 - (3) The department may require a person other than a licensee engaged in the business of selling, purchasing, distributing, storing, transporting, or delivering special fuel to submit periodic reports to the department regarding the disposition of the fuel. The reports must be on forms prescribed by the department and must contain such information as the department may require.
 - (4) Every person operating any conveyance for the purpose of hauling, transporting, or delivering special fuel in bulk shall have and possess during the entire time the person is hauling special fuel, an invoice, bill of sale, or other statement showing the name, address, and license number of the seller or consigner, the destination, name, and address of the purchaser or consignee, license number, if applicable, and the number of gallons. The person hauling such special fuel shall at the request of any law enforcement officer or authorized representative of the department, or other person authorized by law to inquire into, or investigate those types of matters, produce for inspection such invoice, bill of sale, or other statement and shall permit such official to inspect and gauge the contents of the vehicle.
- **Sec. 28.** RCW 82.38.150 and 1998 c 176 s 67 are each amended to read as follows:
- For the purpose of determining the amount of liability for the tax

herein imposed, and to periodically update license information, each licensee, other than a special fuel distributor, an international fuel tax agreement licensee, or a dyed special fuel user, shall file monthly tax reports with the department, on forms prescribed by the department.

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Dyed special fuel users whose estimated yearly tax liability is two hundred fifty dollars or less, shall file a report yearly, and dyed special fuel users whose estimated yearly tax liability is more than two hundred fifty dollars, shall file reports quarterly. Special fuel users licensed under the international fuel tax agreement shall file reports quarterly. ((Special fuel distributors)) Heating oil dealers subject to the pollution liability insurance agency fee and reporting requirements shall remit pollution liability insurance agency returns and any associated payment due to the department annually.

The department shall establish the reporting frequency for each applicant at the time the special fuel license is issued. becomes apparent that any licensee is not reporting in accordance with above schedule, the department shall change the reporting frequency by giving thirty days' notice to the licensee by mail to the licensee's address of record. A report shall be filed with the department even though no special fuel was used, or tax is due, for the reporting period. Each tax report shall contain a declaration by the person making the same, to the effect that the statements contained therein are true and are made under penalties of perjury, which declaration shall have the same force and effect as a verification of the report and is in lieu of such verification. The report shall show such information as the department may reasonably require for the proper administration and enforcement of this chapter. ((For counties within which an additional excise tax on special fuel has been levied by that jurisdiction under RCW 82.80.010, the report must show the quantities of special fuel sold, distributed, or withdrawn from bulk storage by the reporting dealer or user within the county's boundaries and the tax liability from its levy.)) A licensee shall file a tax report on or before the twenty-fifth day of the next succeeding calendar month following the period to which it relates.

Subject to the written approval of the department, tax reports may cover a period ending on a day other than the last day of the calendar month. Taxpayers granted approval to file reports in this manner will

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file such reports on or before the twenty-fifth day following the end 1 2 of the reporting period. No change to this reporting period will be made without the written authorization of the department. 3

If the final filing date falls on a Saturday, Sunday, or legal holiday the next secular or business day shall be the final filing date. Such reports shall be considered filed or received on the date shown by the post office cancellation mark stamped upon an envelope containing such report properly addressed to the department, or on the date it was mailed if proof satisfactory to the department is available to establish the date it was mailed.

The department, if it deems it necessary in order to insure payment of the tax imposed by this chapter, or to facilitate the administration of this chapter, has the authority to require the filing of reports and tax remittances at shorter intervals than one month if, in its opinion, an existing bond has become insufficient.

Sec. 29. RCW 82.38.180 and 1998 c 176 s 71 are each amended to 17 read as follows:

Any person who has purchased special fuel on which tax has been paid ((a special fuel tax either directly or to the vendor from whom it was purchased)) may file a claim with the department for a refund of the tax ((so paid and shall be reimbursed and repaid the amount of)) for:

- (1) ((Any)) Taxes previously paid on special fuel used for purposes other than for the propulsion of motor vehicles upon the public highways in this state.
- (2) ((Any)) Taxes previously paid on special fuel exported for use outside of this state. Special fuel carried from this state in the fuel tank of a motor vehicle is deemed to be exported from this state. Special fuel distributed to a federally recognized Indian tribal reservation located within the state of Washington is not considered exported outside this state.
- (3) ((Any)) Tax, penalty, or interest erroneously or illegally 32 collected or paid. 33
- (4) ((Any)) Taxes previously paid on all special fuel which is lost 34 or destroyed, while ((applicant)) the licensee shall be the owner 35 36 thereof, through fire, lightning, flood, wind storm, or explosion.

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- (5) ((Any)) Taxes previously paid on all special fuel of five hundred gallons or more which is lost or destroyed while ((applicant)) the licensee shall be the owner thereof, through leakage or other casualty except evaporation, shrinkage, or unknown causes.
 - (6) ((Any)) Taxes previously paid on special fuel that is inadvertently mixed with dyed special fuel.

Recovery for such loss or destruction under either subsection (4), (5), or (6) of this section must be susceptible to positive proof thereby enabling the department to conduct such investigation and require such information as ((they)) it may deem necessary. In the event that the department is not satisfied that the fuel was lost, destroyed, or contaminated as claimed because information or proof as required hereunder is not sufficient to substantiate the accuracy of the claim, ((they)) it may deem such as sufficient cause to deny all right relating to the refund or credit for the excise tax paid on special fuel alleged to be lost or destroyed.

No refund or claim for credit shall be approved by the department unless the gallons of special fuel claimed as nontaxable satisfy the conditions specifically set forth in this section and the nontaxable event or use occurred during the period covered by the refund claim. Refunds or claims for credit ((by sellers or users of special fuel)) shall not be allowed for anticipated nontaxable use or events.

- **Sec. 30.** RCW 82.38.270 and 2003 c 358 s 14 are each amended to 24 read as follows:
 - (1) It is unlawful for a person or corporation to:
 - (a) Have dyed diesel in the fuel supply tank of a vehicle that is licensed or required to be licensed for highway use or maintain dyed diesel in bulk storage for highway use, unless the person or corporation maintains an uncanceled dyed diesel user license or is otherwise exempted by this chapter;
 - (b) Evade a tax or fee imposed under this chapter;
- 32 (c) File a false statement of a material fact on a special fuel 33 license application or special fuel refund application;
 - (d) Act as a special fuel importer, special fuel blender, or special fuel supplier unless the person holds an uncanceled special fuel license issued by the department authorizing the person to engage in that business;

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- 1 (e) Knowingly assist another person to evade a tax or fee imposed 2 by this chapter;
 - (f) Knowingly operate a conveyance for the purpose of hauling, transporting, or delivering special fuel in bulk and not possess an invoice, bill of sale, or other statement showing the name, address, and tax license number of the seller or consignor, the destination, the name, address, and tax license number of the purchaser or consignee, and the number of gallons.
- 9 (2)(a) A single violation of subsection (1)(a) of this section is 10 a gross misdemeanor under chapter 9A.20 RCW.
 - (b) Multiple violations of subsection (1)(a) of this section and violations of subsection (1)(b) through (f) of this section are a class C felony under chapter 9A.20 RCW.
 - (3) In addition to other penalties and remedies provided by law, the court shall order a person or corporation found guilty of violating subsection (1)(b) through (f) of this section to:
 - (a) Pay the tax or fee evaded plus interest, commencing at the date the tax or fee was first due, at the rate of twelve percent per year, compounded monthly; and
- 20 (b) Pay a penalty of one hundred percent of the tax evaded, to the 21 multimodal transportation account of the state.
- 22 (4) The tax imposed by this chapter is held in trust by the licensee until paid to the department, and a licensee who appropriates 23 24 the tax to his or her own use or to any use other than the payment of the tax on the due date as prescribed in this chapter is guilty of a 25 felony or gross misdemeanor in accordance with the theft and 26 27 anticipatory provisions of Title 9A RCW. A person, partnership, corporation, or corporate officer who fails to pay to the department 28 the tax imposed by this chapter is personally liable to the state for 29 the amount of the tax. 30
- 31 **Sec. 31.** RCW 82.38.310 and 1995 c 320 s 3 are each amended to read 32 as follows:
- ((The department of licensing may enter into an agreement with any federally recognized Indian tribe located on a reservation within this state regarding the imposition, collection, and use of this state's special fuel tax, or the budgeting or use of moneys in lieu thereof, upon terms substantially the same as those in the consent decree

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- entered by the federal district court (Eastern District of Washington) in Confederated Tribes of the Colville Reservation v. DOL, et al., District Court No. CY-92-248-JLO.)) (1) The governor may enter into an agreement with any federally recognized Indian tribe located on a reservation within this state regarding special fuel taxes included in the price of fuel delivered to a retail station wholly owned and operated by a tribe, tribal enterprise, or tribal member licensed by the tribe to operate a retail station located on reservation or trust property. The agreement may provide mutually agreeable means to address any tribal immunities or any preemption of the state special fuel tax.
 - (2) The provisions of this section do not repeal existing state/tribal fuel tax agreements or consent decrees in existence on the effective date of this act. The state and the tribe may agree to substitute an agreement negotiated under this section for an existing agreement or consent decree, or to enter into an agreement using a methodology similar to the state/tribal fuel tax agreements in effect on the effective date of this act.
 - (3) If a new agreement is negotiated, the agreement must:

- (a) Require that the tribe or the tribal retailer acquire all special fuel only from persons or companies operating lawfully in accordance with this chapter as a special fuel distributor, supplier, importer, or blender, or from a tribal distributor, supplier, importer, or blender lawfully doing business according to all applicable laws;
- (b) Provide that the tribe will expend fuel tax proceeds or equivalent amounts on: Planning, construction, and maintenance of roads, bridges, and boat ramps; transit services and facilities; transportation planning; police services; and other highway-related purposes;
- (c) Include provisions for audits or other means of ensuring compliance to certify the number of gallons of special fuel purchased by the tribe for resale at tribal retail stations, and the use of fuel tax proceeds or their equivalent for the purposes identified in (b) of this subsection. Compliance reports must be delivered to the director of the department of licensing.
- (4) Information from the tribe or tribal retailers received by the state or open to state review under the terms of an agreement shall be

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- deemed personal information under RCW 42.56.230(3)(b) and exempt from public inspection and copying.
 - (5) The governor may delegate the power to negotiate fuel tax agreements to the department of licensing.
 - (6) The department of licensing shall prepare and submit an annual report to the legislature on the status of existing agreements and any ongoing negotiations with tribes.
- 8 **Sec. 32.** RCW 82.38.320 and 1998 c 176 s 83 are each amended to 9 read as follows:
 - (1) An international fuel tax agreement licensee who meets the qualifications in subsection (2) of this section may be given special authorization by the department to purchase special fuel delivered into bulk storage without payment of the special fuel tax at the time the fuel is purchased. The special authorization applies only to full truck-trailer loads filled at a terminal rack and delivered directly to the bulk storage facilities of the special authorization holder. licensee shall pay special fuel tax on the fuel at the time the licensee files their international fuel tax agreement tax return and accompanying schedule with the department. The accompanying schedule shall be provided in a form and manner determined by the department and shall contain information on purchases and usage of all nondyed special fuel purchased during the reporting period. In addition, by the fifteenth day of the month following the month in which fuel under the special authorization was purchased, the licensee must report to the department, the name of the seller and the number of gallons purchased for each purchase of such fuel, and any other information as the department may require.
 - (2) To receive or maintain special authorization under subsection (1) of this section, the following conditions regarding the international fuel tax agreement licensee must apply:
 - (a) During the period encompassing the four consecutive calendar quarters immediately preceding the fourth calendar quarter of the previous year, the number of gallons consumed outside the state of Washington as reported on the licensee's international fuel tax agreement tax returns must have been equal to at least twenty percent of the nondyed special fuel gallons, including fuel used on-road and

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off-road, purchased by the licensee in the state of Washington, as reported on the accompanying schedules required under subsection (1) of this section;

- (b) The licensee must have been licensed under the provisions of the international fuel tax agreement during each of the four consecutive calendar quarters immediately preceding the fourth calendar quarter of the previous year; and
- (c) The licensee has not violated the reporting requirements of this section.
 - (3) Only a licensed special fuel supplier or special fuel importer may sell special fuel to a special authorization holder in the manner prescribed by this section.
 - (4) A special fuel ((distributor)) supplier or importer who sells special fuel under the special authorization provisions of this section is not liable for the special fuel tax on the fuel. ((By the fifteenth day of the month following the month in which the fuel was sold, the special fuel distributor shall report to the department, the name and special authorization number of the purchaser and the number of gallons sold for each purchase of such special fuel, and any other information as the department may require.)) The special fuel supplier or importer will report such sales, in a manner prescribed by the department, at the time the special fuel supplier or importer submits the monthly tax report.
 - ((4) A supplier selling special fuel under the provisions of this section shall not be responsible for taxes due for special fuel purchased under the provisions of this section.
- (5) An international fuel tax agreement licensee who qualifies for a special authorization under this section for calendar year 1999 is not subject to the special fuel user requirements of RCW 82.38.289.))
- 30 <u>NEW SECTION.</u> **Sec. 33.** A new section is added to chapter 82.38 RCW 31 to read as follows:

It is the intent and purpose of this chapter that the tax shall be imposed at the time and place of the first taxable event and upon the first taxable person within this state. Any person whose activities would otherwise require payment of the tax imposed by RCW 82.38.030 but who is exempt from the tax nevertheless has a precollection obligation for the tax that must be imposed on the first taxable event within this

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- 1 state. Failure to pay the tax with respect to a taxable event shall
- 2 not prevent tax liability from arising by reason of a subsequent
- 3 taxable event.
- 4 <u>NEW SECTION.</u> **Sec. 34.** The following acts or parts of acts are 5 each repealed:
- 6 (1) RCW 82.36.042 (Notice by supplier of distributor's failure to 7 pay tax--License suspension--Notice to suppliers--Revocation or 8 suspension upon continued noncompliance) and 1998 c 176 s 14;
- 9 (2) RCW 82.36.273 (Refunds to licensee for fuel purchased by exempt 10 person--Exception--Invoice or proof) and 1998 c 176 s 35;
- 11 (3) RCW 82.36.305 (Refunds to dealer delivering fuel exclusively 12 for marine use--Limitations--Supporting certificate) and 1965 ex.s. c 13 79 s 12 & 1961 c 15 s 82.36.305;
- 14 (4) RCW 82.36.360 (Separate invoices for nontaxed fuel) and 1961 c 15 s 82.36.360;
- 16 (5) RCW 82.36.373 (Refund for worthless accounts receivable-17 Rules--Apportionment after receipt) and 1998 c 176 s 43;
- 18 (6) RCW 82.36.407 (Tax liability of user--Payment--Exceptions) and 1998 c 176 s 48;
- 20 (7) RCW 82.38.070 (Credit for sales for which no consideration was received--Report--Adjustment) and 1998 c 176 s 58, 1990 c 250 s 83, & 1971 ex.s. c 175 s 8;
- 23 (8) RCW 82.38.071 (Refund for worthless accounts receivable--24 Rules--Apportionment after receipt) and 1998 c 176 s 59;
- 25 (9) RCW 82.38.081 (Exemptions--Motor vehicle fuel used for racing) 26 and 1998 c 115 s 6;
- 27 (10) RCW 82.38.185 (Refunds--Tax paid purchased by exempt person--28 Application) and 1998 c 176 s 73;
- 29 (11) RCW 82.38.285 (Tax liability of user--Exceptions) and 1998 c 30 176 s 81; and
- 31 (12) RCW 82.38.165 (Notice by supplier of distributor's failure to 32 pay tax--License suspension--Notice to suppliers--Revocation or 33 suspension upon continued noncompliance) and 1998 c 176 s 69.
- NEW SECTION. **Sec. 35.** If any provision of this act or its application to any person or circumstance is held invalid, the

- 1 remainder of the act or the application of the provision to other
- 2 persons or circumstances is not affected.

3 <u>NEW SECTION.</u> **Sec. 36.** This act is necessary for the immediate

preservation of the public peace, health, or safety, or support of the

state government and its existing public institutions, and takes effect

6 immediately.

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Passed by the Senate April 22, 2007.

Passed by the House April 21, 2007.

Approved by the Governor May 15, 2007, with the exception of certain items that were vetoed.

Filed in Office of Secretary of State May 16, 2007.

Note: Governor's explanation of partial veto is as follows:

"I am returning, without my approval as to Section 7, Senate Bill 5272 entitled:

"AN ACT Relating to the administration of fuel taxes."

This bill eliminates current statutory language from state motor vehicle and special fuel tax statutes declaring that motor vehicle and special fuel taxes are imposed on the end user. It also authorizes the Governor, or the gubernatorial designee, to enter into fuel tax compact agreements with federally recognized tribes operating or licensing retail stations on reservations or trust lands.

Section 7 of the bill limits the handling loss for fuel to licensed suppliers and licensed importers. Without Section 7, fuel distributors retain the handling loss that had been available to them prior to the passage of this legislation. The handling loss allowance is provided as an offset for evaporation and shrinkage that occurs in the transfer of fuel from the terminal racks to fuel tank trucks.

For these reasons, I have vetoed Section 7 of Senate Bill 5272.

With the exception of Section 7, Senate Bill 5272 is approved."