
Higher Education Committee

ESSB 6359

Brief Description: Promoting efficiencies including institutional coordination and partnerships in the community and technical college system.

Sponsors: Senate Committee on Higher Education & Workforce Development (originally sponsored by Senators Kilmer, Becker, Shin and Tom).

Brief Summary of Engrossed Substitute Bill

- Requires that community college districts coordinate with districts in the region to avoid unnecessary duplication of student services and administrative functions.
- Requires the State Board for Community and Technical Colleges (SBCTC) to establish criteria and procedures for consolidating district structures to form multiple campus districts and, in collaboration with the boards of trustees, identify potential administrative efficiencies, complimentary administrative functions, and complimentary academic programs in adjacent college districts.
- Requires colleges to collaborate with faculty representatives, students, and community representatives when deliberating about system efficiencies and complimentary administrative functions.
- Requires the SBCTC to submit a preliminary report on the development of detailed implementation plans for removing or modifying district boundaries by December 1, 2010, with a final report due on December 1, 2011.
- Requires the SBCTC to identify any districts that can be consolidated and, by December 1, 2012, to submit any required legislative changes to the Governor and appropriate committees of the Legislature.

Hearing Date: 2/19/10

Staff: Andi Smith (786-7304).

Background:

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.

Washington's Community and Technical College Act of 1991 provides for a state system of community and technical colleges separate from both the public secondary schools and four-year institutions. The act requires that the colleges "offer an open door to every citizen, regardless of his or her academic background or experiences, at a cost normally within his or her economic means."

Each of the 34 college districts is required to "offer thoroughly comprehensive educational, training, and service programs to meet the needs of both the communities and students served by combining high standards of excellence in academic transfer courses; realistic and practical courses in occupational education, both graded and ungraded; community services of an educational, cultural, and recreational nature; and adult education." As of 2009-10, seven colleges were authorized to award applied baccalaureate degrees providing career advancement for technical associate degree graduates. Each district is governed by a board of five trustees appointed to five-year terms by the Governor with the consent of the Senate.

Community and technical colleges served nearly half a million people – 460,696 students, representing 169,189 full-time equivalents – in the 2007-08 academic year. The reason most commonly identified for attending the community and technical colleges was related to the workforce education mission – to prepare for a new job or upgrade existing job skills. Some 45 percent of students enrolled for a workforce purpose. Another 39 percent of students enrolled to pursue an academic transfer degree, while another 12 percent of students enrolled to take basic skills courses.

The State Board for Community and Technical Colleges (SBCTC) sets policy direction for the community and technical college system in collaboration with colleges and other system partners. It advocates for and allocates state resources to the colleges. The SBCTC is required to provide "general supervision and control over the state system of community and technical colleges." Among its specific responsibilities the SBCTC must: (1) prepare a single system operating budget request and capital budget request for consideration by the Legislature; (2) disburse capital and operating funds appropriated by the Legislature to the college districts; (3) administer criteria for establishment of new colleges and for the modification of district boundary lines; (4) establish minimum standards for the operation of community and technical colleges with respect to personnel qualifications, budgeting, accounting, auditing, curriculum content, degree requirements, admission policies, and the eligibility of courses for state support; and (5) prepare a comprehensive master plan for community and technical college education.

Summary of Bill:

Each of the 34 community college districts is required to coordinate with districts in their region in offering education and training. The districts are required to avoid unnecessary duplication of student services and administrative functions.

The SBCTC must work in collaboration with the boards of trustees for the community and technical colleges to identify potential administrative efficiencies, complimentary administrative functions, and complimentary academic programs in college districts within a regional area. During this process the colleges must work with equal representation from their boards of trustees, administration, faculty, employee union representatives, student representatives, and community representatives. The SBCTC and trustees must consider economic feasibility; cost

savings; the extent to which changes will contribute to student access to academic programs; the extent to which changes contribute to the vision, goals, priorities, and statewide strategies in the comprehensive master plan and the strategic master plan for higher education; as well as the extent to which the changes will contribute to strengthening the retention and recruitment of high quality faculty.

The SBCTC must have developed and adopted a detailed implementation plan of any changes that would result in cost savings while maintaining student access and achievement. The plan must establish a time frame within which any proposed changes must be accomplished as well as any agreements established to provide complimentary academic programs or coordinate administrative functions. The implementation plan takes effect once it is approved by the SBCTC.

The SBCTC must submit a preliminary progress report on the implementation plan to the Legislature by December 1, 2010, and must submit a final report by December 1, 2011. Cost savings realized from the implementation are retained by the respective districts to be used for enhancing student access and success.

The SBCTC, working in consultation with the boards of trustees, must identify adjacent college districts that can feasibly be consolidated or whose boundaries can be modified. The SBCTC must consider the effect on student access, the recruitment and retention of high quality faculty, and the extent of financial efficiencies in its deliberations. The SBCTC must have adopted proposed district consolidations or changes by December 1, 2012, and must submit any required legislative changes to the Governor and appropriate committees of the Legislature.

Appropriation: None.

Fiscal Note: Available.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is passed.