CERTIFICATION OF ENROLLMENT

SENATE BILL 5568

Chapter 309, Laws of 2009

61st Legislature 2009 Regular Session

TAX COLLECTION--SUBPOENA OF THIRD-PARTY RECORDS

EFFECTIVE DATE: 07/26/09

Passed by the Senate March 11, 2009 YEAS 43 NAYS 3

BRAD OWEN

Speaker of the House of Representatives

Approved April 30, 2009, 11:34 a.m.

CERTIFICATE

I, Thomas Hoemann, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SENATE BILL 5568** as passed by the Senate and the House of Representatives on the dates hereon set forth.

THOMAS HOEMANN

Secretary

FILED

May 1, 2009

Secretary of State State of Washington

CHRISTINE GREGOIRE

Governor of the State of Washington

President of the Senate

Passed by the House April 17, 2009 YEAS 62 NAYS 36

FRANK CHOPP

SENATE BILL 5568

Passed Legislature - 2009 Regular Session

61st Legislature

By Senators Tom, Rockefeller, and Shin; by request of Department of Revenue

Read first time 01/27/09. Referred to Committee on Ways & Means.

State of Washington

1 AN ACT Relating to enhancing tax collection tools for the 2 department of revenue in order to promote fairness and administrative 3 efficiency; amending RCW 82.32.330; and adding a new section to chapter 4 82.32 RCW.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 82.32 RCW 7 to read as follows:

8 (1) If there is probable cause to believe that records in the possession of a third party will aid the department in connection with 9 10 its official duties relating to an audit, collection activity, or a civil or criminal investigation, a superior or district court judge 11 12 must sign and issue a subpoena for the production of such records to The department may apply for a subpoena under this 13 the department. section to the superior court or district court for Thurston county or 14 15 for the county in which the third party is located. The subpoena must be served on the third party as in civil actions. 16

17 (2) Upon application of the third party, the court issuing the 18 subpoena may require the department to reimburse the third party for 19 reasonable costs incurred in producing the records specified in the

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1 subpoena, in an amount set by the court. However, the court may not 2 condition compliance with the subpoena on the department's payment of 3 such costs.

4 (3) Unless otherwise provided in the subpoena, a response to a
5 subpoena issued under this section is sufficient if a copy or printout
6 is provided to the department, and the third party also submits a
7 signed declaration, under penalty of perjury, that the copy or printout
8 is a true and correct copy or printout of the declarant's records.

9 (4) This section does not preclude the use of other legally 10 authorized means of obtaining records, nor preclude the assertion of 11 any legally recognized privileges.

(5) The department may not disclose any return or tax information,
as defined in RCW 82.32.330, obtained in response to a subpoena issued
under this section, except as authorized in RCW 82.32.330.

15 (6) A third party may not be held civilly liable for any harm 16 resulting from that person's compliance with the provisions of this 17 section.

(7) The entire court file of any proceeding instituted under this
section must be sealed and is not open to public inspection by any
person except upon order of the court as authorized by law.

21 Sec. 2. RCW 82.32.330 and 2008 c 81 s 11 are each amended to read 22 as follows:

23 (1) For purposes of this section:

(a) "Disclose" means to make known to any person in any mannerwhatever a return or tax information;

(b) "Return" means a tax or information return or claim for refund required by, or provided for or permitted under, the laws of this state which is filed with the department of revenue by, on behalf of, or with respect to a person, and any amendment or supplement thereto, including supporting schedules, attachments, or lists that are supplemental to, or part of, the return so filed;

32 (c) "Tax information" means (i) a taxpayer's identity, (ii) the 33 nature, source, or amount of the taxpayer's income, payments, receipts, 34 deductions, exemptions, credits, assets, liabilities, net worth, tax 35 liability deficiencies, overassessments, or tax payments, whether taken 36 from the taxpayer's books and records or any other source, (iii) 37 whether the taxpayer's return was, is being, or will be examined or

subject to other investigation or processing, (iv) a part of a written 1 2 determination that is not designated as a precedent and disclosed pursuant to RCW 82.32.410, or a background file document relating to a 3 written determination, and (v) other data received by, recorded by, 4 5 prepared by, furnished to, or collected by the department of revenue with respect to the determination of the existence, or possible б 7 existence, of liability, or the amount thereof, of a person under the laws of this state for a tax, penalty, interest, fine, forfeiture, or 8 other imposition, or offense: PROVIDED, That data, material, or 9 documents that do not disclose information related to a specific or 10 identifiable taxpayer do not constitute tax information under this 11 section. Except as provided by RCW 82.32.410, nothing in this chapter 12 13 shall require any person possessing data, material, or documents made 14 confidential and privileged by this section to delete information from such data, material, or documents so as to permit its disclosure; 15

(d) "State agency" means every Washington state office, department,
 division, bureau, board, commission, or other state agency;

(e) "Taxpayer identity" means the taxpayer's name, address,
telephone number, registration number, or any combination thereof, or
any other information disclosing the identity of the taxpayer; and

(f) "Department" means the department of revenue or its officer,agent, employee, or representative.

(2) Returns and tax information shall be confidential and privileged, and except as authorized by this section, neither the department of revenue nor any other person may disclose any return or tax information.

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(3) This section does not prohibit the department of revenue from:

(a) Disclosing such return or tax information in a civil orcriminal judicial proceeding or an administrative proceeding:

30 (i) In respect of any tax imposed under the laws of this state if 31 the taxpayer or its officer or other person liable under Title 82 RCW 32 is a party in the proceeding; ((or))

33 (ii) In which the taxpayer about whom such return or tax 34 information is sought and another state agency are adverse parties in 35 the proceeding; or

36 (iii) Brought by the department under RCW 18.27.040 or 19.28.071;

(b) Disclosing, subject to such requirements and conditions as thedirector shall prescribe by rules adopted pursuant to chapter 34.05

RCW, such return or tax information regarding a taxpayer to such 1 2 taxpayer or to such person or persons as that taxpayer may designate in a request for, or consent to, such disclosure, or to any other person, 3 at the taxpayer's request, to the extent necessary to comply with a 4 5 request for information or assistance made by the taxpayer to such other person: PROVIDED, That tax information not received from the 6 taxpayer shall not be so disclosed if the director determines that such 7 disclosure would compromise any investigation or litigation by any 8 federal, state, or local government agency in connection with the civil 9 10 or criminal liability of the taxpayer or another person, or that such disclosure would identify a confidential informant, or that such 11 12 disclosure is contrary to any agreement entered into by the department 13 that provides for the reciprocal exchange of information with other 14 government agencies which agreement requires confidentiality with respect to such information unless such information is required to be 15 disclosed to the taxpayer by the order of any court; 16

17 (c) Disclosing the name of a taxpayer with a deficiency greater than five thousand dollars and against whom a warrant under RCW 18 82.32.210 has been either issued or filed and remains outstanding for 19 a period of at least ten working days. The department shall not be 20 21 required to disclose any information under this subsection if a 22 taxpayer: (i) Has been issued a tax assessment; (ii) has been issued a warrant that has not been filed; and (iii) has entered a deferred 23 24 payment arrangement with the department of revenue and is making 25 payments upon such deficiency that will fully satisfy the indebtedness 26 within twelve months;

(d) Disclosing the name of a taxpayer with a deficiency greater than five thousand dollars and against whom a warrant under RCW 82.32.210 has been filed with a court of record and remains outstanding;

31 (e) Publishing statistics so classified as to prevent the 32 identification of particular returns or reports or items thereof;

(f) Disclosing such return or tax information, for official purposes only, to the governor or attorney general, or to any state agency, or to any committee or subcommittee of the legislature dealing with matters of taxation, revenue, trade, commerce, the control of industry or the professions;

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1 (g) Permitting the department of revenue's records to be audited 2 and examined by the proper state officer, his or her agents and 3 employees;

(h) Disclosing any such return or tax information to a peace 4 5 officer as defined in RCW 9A.04.110 or county prosecuting attorney, for official purposes. The disclosure may be made only in response to a 6 7 search warrant, subpoena, or other court order, unless the disclosure is for the purpose of criminal tax enforcement. A peace officer or 8 9 county prosecuting attorney who receives the return or tax information 10 may disclose that return or tax information only for use in the 11 investigation and a related court proceeding, or in the court 12 proceeding for which the return or tax information originally was 13 sought;

14 (i) Disclosing any such return or tax information to the proper officer of the internal revenue service of the United States, the 15 Canadian government or provincial governments of Canada, or to the 16 17 proper officer of the tax department of any state or city or town or county, for official purposes, but only if the statutes of the United 18 19 States, Canada or its provincial governments, or of such other state or 20 city or town or county, as the case may be, grants substantially 21 similar privileges to the proper officers of this state;

22 (j) Disclosing any such return or tax information to the United States Department of Justice, including the Bureau of Alcohol, Tobacco, 23 24 Firearms and Explosives ((within-the-Department-of-Justice)), the 25 Department of Defense, the Immigration and Customs Enforcement and the Customs and Border Protection agencies of the United States Department 26 27 of Homeland Security, the <u>United States</u> Coast Guard ((of the United States)), the Alcohol and Tobacco Tax and Trade Bureau of the United 28 States Department of Treasury, and the United States Department of 29 30 Transportation, or any authorized representative ((thereof)) of these 31 federal agencies, for official purposes;

32 (k) Publishing or otherwise disclosing the text of a written 33 determination designated by the director as a precedent pursuant to RCW 34 82.32.410;

(1) Disclosing, in a manner that is not associated with other tax information, the taxpayer name, entity type, business address, mailing address, revenue tax registration numbers, North American industry classification system or standard industrial classification code of a

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1 taxpayer, and the dates of opening and closing of business. This 2 subsection shall not be construed as giving authority to the department 3 to give, sell, or provide access to any list of taxpayers for any 4 commercial purpose;

5 (m) Disclosing such return or tax information that is also 6 maintained by another Washington state or local governmental agency as 7 a public record available for inspection and copying under the 8 provisions of chapter 42.56 RCW or is a document maintained by a court 9 of record not otherwise prohibited from disclosure;

10 (n) Disclosing such return or tax information to the United States 11 department of agriculture for the limited purpose of investigating food 12 stamp fraud by retailers;

(o) Disclosing to a financial institution, escrow company, or title company, in connection with specific real property that is the subject of a real estate transaction, current amounts due the department for a filed tax warrant, judgment, or lien against the real property;

(p) Disclosing to a person against whom the department has asserted liability as a successor under RCW 82.32.140 return or tax information pertaining to the specific business of the taxpayer to which the person has succeeded;

(q) Disclosing such return or tax information in the possession of the department relating to the administration or enforcement of the real estate excise tax imposed under chapter 82.45 RCW, including information regarding transactions exempt or otherwise not subject to tax; ((or))

(r) Disclosing to local taxing jurisdictions the identity of sellers granted relief under RCW 82.32.430(5)(b)(i) and the period for which relief is granted; or

29 (s) Disclosing such return or tax information to the court in 30 respect to the department's application for a subpoena under section 1 31 of this act.

(4)(a) The department may disclose return or taxpayer information to a person under investigation or during any court or administrative proceeding against a person under investigation as provided in this subsection (4). The disclosure must be in connection with the department's official duties relating to an audit, collection activity, or a civil or criminal investigation. The disclosure may occur only when the person under investigation and the person in possession of

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data, materials, or documents are parties to the return or tax 1 2 information to be disclosed. The department may disclose return or tax information such as invoices, contracts, bills, statements, resale or 3 exemption certificates, or checks. However, the department may not 4 5 disclose general ledgers, sales or cash receipt journals, check registers, accounts receivable/payable ledgers, general journals, б 7 financial statements, expert's workpapers, income tax returns, state tax returns, tax return workpapers, or other similar data, materials, 8 9 or documents.

(b) Before disclosure of any tax return or tax information under 10 subsection (4), the department shall, through written 11 this correspondence, inform the person in possession of the data, materials, 12 13 or documents to be disclosed. The correspondence shall clearly identify the data, materials, or documents to be disclosed. 14 The department may not disclose any tax return or tax information under 15 this subsection (4) until the time period allowed in (c) of this 16 17 subsection has expired or until the court has ruled on any challenge brought under (c) of this subsection. 18

(c) The person in possession of the data, materials, or documents to be disclosed by the department has twenty days from the receipt of the written request required under (b) of this subsection to petition the superior court of the county in which the petitioner resides for injunctive relief. The court shall limit or deny the request of the department if the court determines that:

(i) The data, materials, or documents sought for disclosure are cumulative or duplicative, or are obtainable from some other source that is more convenient, less burdensome, or less expensive;

(ii) The production of the data, materials, or documents sought would be unduly burdensome or expensive, taking into account the needs of the department, the amount in controversy, limitations on the petitioner's resources, and the importance of the issues at stake; or

32 (iii) The data, materials, or documents sought for disclosure 33 contain trade secret information that, if disclosed, could harm the 34 petitioner.

35 (d) The department shall reimburse reasonable expenses for the 36 production of data, materials, or documents incurred by the person in 37 possession of the data, materials, or documents to be disclosed. (e) Requesting information under (b) of this subsection that may
 indicate that a taxpayer is under investigation does not constitute a
 disclosure of tax return or tax information under this section.

4 (5) Service of a subpoena issued under section 1 of this act does
5 not constitute a disclosure of return or tax information under this
6 section. Notwithstanding anything else to the contrary in this
7 section, a person served with a subpoena under section 1 of this act
8 may disclose the existence or content of the subpoena to that person's
9 legal counsel.

(6) Any person acquiring knowledge of any return or tax information 10 in the course of his or her employment with the department of revenue 11 and any person acquiring knowledge of any return or tax information as 12 13 provided under subsection (3)(f), (g), (h), (i), (j), or (n) of this section, who discloses any such return or tax information to another 14 person not entitled to knowledge of such return or tax information 15 under the provisions of this section, is guilty of a misdemeanor. 16 If the person guilty of such violation is an officer or employee of the 17 state, such person shall forfeit such office or employment and shall be 18 incapable of holding any public office or employment in this state for 19 20 a period of two years thereafter.

> Passed by the Senate March 11, 2009. Passed by the House April 17, 2009. Approved by the Governor April 30, 2009. Filed in Office of Secretary of State May 1, 2009.