CERTIFICATION OF ENROLLMENT

ENGROSSED SUBSTITUTE SENATE BILL 6538

Chapter 292, Laws of 2010

61st Legislature 2010 Regular Session

INSURANCE--SMALL EMPLOYER OR GROUP COVERAGE

EFFECTIVE DATE: 06/10/10

Passed by the Senate March 10, 2010 CERTIFICATE YEAS 47 NAYS 0 I, Thomas Hoemann, Secretary of the Senate of the State of BRAD OWEN Washington, do hereby certify that the attached is **ENGROSSED SUBSTITUTE SENATE BILL 6538** as President of the Senate passed by the Senate and the House Passed by the House March 9, 2010 of Representatives on the dates YEAS 61 NAYS 36 hereon set forth. FRANK CHOPP THOMAS HOEMANN Speaker of the House of Representatives Secretary Approved April 1, 2010, 3:31 p.m. FILED April 2, 2010

> Secretary of State State of Washington

CHRISTINE GREGOIRE

Governor of the State of Washington

ENGROSSED SUBSTITUTE SENATE BILL 6538

AS AMENDED BY THE HOUSE

Passed Legislature - 2010 Regular Session

State of Washington 61st Legislature 2010 Regular Session

By Senate Health & Long-Term Care (originally sponsored by Senators Keiser and Pflug)

READ FIRST TIME 02/05/10.

- AN ACT Relating to the definition of small groups for insurance
- 2 purposes; amending RCW 48.43.035, 48.44.010, 48.44.023, 48.46.020,
- 3 48.46.066, 48.21.045, and 48.21.047; reenacting and amending RCW
- 4 48.43.005; creating a new section; providing a contingent effective
- 5 date; and providing a contingent expiration date.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 Sec. 1. RCW 48.43.005 and 2008 c 145 s 20 and 2008 c 144 s 1 are 8 each reenacted and amended to read as follows:
- 9 Unless otherwise specifically provided, the definitions in this 10 section apply throughout this chapter.
- 11 (1) "Adjusted community rate" means the rating method used to
 12 establish the premium for health plans adjusted to reflect actuarially
- demonstrated differences in utilization or cost attributable to geographic region, age, family size, and use of wellness activities.
- 15 (2) "Basic health plan" means the plan described under chapter 16 70.47 RCW, as revised from time to time.
- 17 (3) "Basic health plan model plan" means a health plan as required 18 in RCW 70.47.060(2)(e).

- (4) "Basic health plan services" means that schedule of covered health services, including the description of how those benefits are to be administered, that are required to be delivered to an enrollee under the basic health plan, as revised from time to time.
 - (5) "Catastrophic health plan" means:

- (a) In the case of a contract, agreement, or policy covering a single enrollee, a health benefit plan requiring a calendar year deductible of, at a minimum, one thousand seven hundred fifty dollars and an annual out-of-pocket expense required to be paid under the plan (other than for premiums) for covered benefits of at least three thousand five hundred dollars, both amounts to be adjusted annually by the insurance commissioner; and
- (b) In the case of a contract, agreement, or policy covering more than one enrollee, a health benefit plan requiring a calendar year deductible of, at a minimum, three thousand five hundred dollars and an annual out-of-pocket expense required to be paid under the plan (other than for premiums) for covered benefits of at least six thousand dollars, both amounts to be adjusted annually by the insurance commissioner; or
- (c) Any health benefit plan that provides benefits for hospital inpatient and outpatient services, professional and prescription drugs provided in conjunction with such hospital inpatient and outpatient services, and excludes or substantially limits outpatient physician services and those services usually provided in an office setting.
- In July 2008, and in each July thereafter, the insurance commissioner shall adjust the minimum deductible and out-of-pocket expense required for a plan to qualify as a catastrophic plan to reflect the percentage change in the consumer price index for medical care for a preceding twelve months, as determined by the United States department of labor. The adjusted amount shall apply on the following January 1st.
- (6) "Certification" means a determination by a review organization that an admission, extension of stay, or other health care service or procedure has been reviewed and, based on the information provided, meets the clinical requirements for medical necessity, appropriateness, level of care, or effectiveness under the auspices of the applicable health benefit plan.

1 (7) "Concurrent review" means utilization review conducted during 2 a patient's hospital stay or course of treatment.

- (8) "Covered person" or "enrollee" means a person covered by a health plan including an enrollee, subscriber, policyholder, beneficiary of a group plan, or individual covered by any other health plan.
- (9) "Dependent" means, at a minimum, the enrollee's legal spouse and unmarried dependent children who qualify for coverage under the enrollee's health benefit plan.
- (10) "Employee" has the same meaning given to the term, as of January 1, 2008, under section 3(6) of the federal employee retirement income security act of 1974.
- (11) "Emergency medical condition" means the emergent and acute onset of a symptom or symptoms, including severe pain, that would lead a prudent layperson acting reasonably to believe that a health condition exists that requires immediate medical attention, if failure to provide medical attention would result in serious impairment to bodily functions or serious dysfunction of a bodily organ or part, or would place the person's health in serious jeopardy.
- (12) "Emergency services" means otherwise covered health care services medically necessary to evaluate and treat an emergency medical condition, provided in a hospital emergency department.
- (13) "Enrollee point-of-service cost-sharing" means amounts paid to health carriers directly providing services, health care providers, or health care facilities by enrollees and may include copayments, coinsurance, or deductibles.
- (14) "Grievance" means a written complaint submitted by or on behalf of a covered person regarding: (a) Denial of payment for medical services or nonprovision of medical services included in the covered person's health benefit plan, or (b) service delivery issues other than denial of payment for medical services or nonprovision of medical services, including dissatisfaction with medical care, waiting time for medical services, provider or staff attitude or demeanor, or dissatisfaction with service provided by the health carrier.
- (15) "Health care facility" or "facility" means hospices licensed under chapter 70.127 RCW, hospitals licensed under chapter 70.41 RCW, rural health care facilities as defined in RCW 70.175.020, psychiatric hospitals licensed under chapter 71.12 RCW, nursing homes licensed

- 1 under chapter 18.51 RCW, community mental health centers licensed under
- 2 chapter 71.05 or 71.24 RCW, kidney disease treatment centers licensed
- 3 under chapter 70.41 RCW, ambulatory diagnostic, treatment, or surgical
- 4 facilities licensed under chapter 70.41 RCW, drug and alcohol treatment
- 5 facilities licensed under chapter 70.96A RCW, and home health agencies
- 6 licensed under chapter 70.127 RCW, and includes such facilities if
- 7 owned and operated by a political subdivision or instrumentality of the
- 8 state and such other facilities as required by federal law and
- 9 implementing regulations.

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- (16) "Health care provider" or "provider" means:
- 11 (a) A person regulated under Title 18 or chapter 70.127 RCW, to 12 practice health or health-related services or otherwise practicing 13 health care services in this state consistent with state law; or
 - (b) An employee or agent of a person described in (a) of this subsection, acting in the course and scope of his or her employment.
 - (17) "Health care service" means that service offered or provided by health care facilities and health care providers relating to the prevention, cure, or treatment of illness, injury, or disease.
 - (18) "Health carrier" or "carrier" means a disability insurer regulated under chapter 48.20 or 48.21 RCW, a health care service contractor as defined in RCW 48.44.010, or a health maintenance organization as defined in RCW 48.46.020.
 - (19) "Health plan" or "health benefit plan" means any policy, contract, or agreement offered by a health carrier to provide, arrange, reimburse, or pay for health care services except the following:
- 26 (a) Long-term care insurance governed by chapter 48.84 or 48.83 27 RCW;
- 28 (b) Medicare supplemental health insurance governed by chapter 29 48.66 RCW;
- 30 (c) Coverage supplemental to the coverage provided under chapter 31 55, Title 10, United States Code;
- 32 (d) Limited health care services offered by limited health care 33 service contractors in accordance with RCW 48.44.035;
 - (e) Disability income;
- 35 (f) Coverage incidental to a property/casualty liability insurance 36 policy such as automobile personal injury protection coverage and 37 homeowner guest medical;
 - (g) Workers' compensation coverage;

1 (h) Accident only coverage;

- (i) Specified disease or illness-triggered fixed payment insurance, hospital confinement fixed payment insurance, or other fixed payment insurance offered as an independent, noncoordinated benefit;
 - (j) Employer-sponsored self-funded health plans;
 - (k) Dental only and vision only coverage; and
 - (1) Plans deemed by the insurance commissioner to have a short-term limited purpose or duration, or to be a student-only plan that is guaranteed renewable while the covered person is enrolled as a regular full-time undergraduate or graduate student at an accredited higher education institution, after a written request for such classification by the carrier and subsequent written approval by the insurance commissioner.
- 14 (20) "Material modification" means a change in the actuarial value 15 of the health plan as modified of more than five percent but less than 16 fifteen percent.
 - (21) "Preexisting condition" means any medical condition, illness, or injury that existed any time prior to the effective date of coverage.
 - (22) "Premium" means all sums charged, received, or deposited by a health carrier as consideration for a health plan or the continuance of a health plan. Any assessment or any "membership," "policy," "contract," "service," or similar fee or charge made by a health carrier in consideration for a health plan is deemed part of the premium. "Premium" shall not include amounts paid as enrollee point-of-service cost-sharing.
 - (23) "Review organization" means a disability insurer regulated under chapter 48.20 or 48.21 RCW, health care service contractor as defined in RCW 48.44.010, or health maintenance organization as defined in RCW 48.46.020, and entities affiliated with, under contract with, or acting on behalf of a health carrier to perform a utilization review.
 - (24) "Small employer" or "small group" means any person, firm, corporation, partnership, association, political subdivision, sole proprietor, or self-employed individual that is actively engaged in business that employed an average of at least ((two)) one but no more than fifty employees, during the previous calendar year and employed at least ((two)) one employee((s)) on the first day of the plan year, is not formed primarily for purposes of buying health insurance, and in

bona fide employer-employee relationship exists. 1 2 determining the number of employees, companies that are affiliated companies, or that are eligible to file a combined tax return for 3 purposes of taxation by this state, shall be considered an employer. 4 Subsequent to the issuance of a health plan to a small employer and for 5 the purpose of determining eligibility, the size of a small employer 6 7 shall be determined annually. Except as otherwise specifically 8 provided, a small employer shall continue to be considered a small employer until the plan anniversary following the date the small 9 10 employer no longer meets the requirements of this definition. A selfemployed individual or sole proprietor ((who is covered as a group of 11 12 one-on-the-day-prior-to-June-10,-2004,-shall-also-be-considered-a 13 "small-employer"-to-the-extent-that-individual-or-group-of-one-is entitled-to-have-his-or-her-coverage-renewed-as-provided-in-RCW 14 15 48.43.035(6))) who is covered as a group of one must also: (a) Have been employed by the same small employer or small group for at least 16 twelve months prior to application for small group coverage, and (b) 17 verify that he or she derived at least seventy-five percent of his or 18 19 her income from a trade or business through which the individual or sole proprietor has attempted to earn taxable income and for which he 20 21 or she has filed the appropriate internal revenue service form 1040, schedule C or F, for the previous taxable year, except a self-employed 22 individual or sole proprietor in an agricultural trade or business, 23 24 must have derived at least fifty-one percent of his or her income from the trade or business through which the individual or sole proprietor 25 26 has attempted to earn taxable income and for which he or she has filed 27 the appropriate internal revenue service form 1040, for the previous 28 taxable year.

- (25) "Utilization review" means the prospective, concurrent, or retrospective assessment of the necessity and appropriateness of the allocation of health care resources and services of a provider or facility, given or proposed to be given to an enrollee or group of enrollees.
- (26) "Wellness activity" means an explicit program of an activity consistent with department of health guidelines, such as, smoking cessation, injury and accident prevention, reduction of alcohol misuse, appropriate weight reduction, exercise, automobile and motorcycle

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- 1 safety, blood cholesterol reduction, and nutrition education for the
- 2 purpose of improving enrollee health status and reducing health service
- 3 costs.

Sec. 2. RCW 48.43.035 and 2004 c 244 s 4 are each amended to read 5 as follows:

For group health benefit plans, the following shall apply:

- (1) All health carriers shall accept for enrollment any state resident within the group to whom the plan is offered and within the carrier's service area and provide or assure the provision of all covered services regardless of age, sex, family structure, ethnicity, race, health condition, geographic location, employment status, socioeconomic status, other condition or situation, or the provisions of RCW 49.60.174(2). The insurance commissioner may grant a temporary exemption from this subsection, if, upon application by a health carrier the commissioner finds that the clinical, financial, or administrative capacity to serve existing enrollees will be impaired if a health carrier is required to continue enrollment of additional eligible individuals.
 - (2) Except as provided in subsection (5) of this section, all health plans shall contain or incorporate by endorsement a guarantee of the continuity of coverage of the plan. For the purposes of this section, a plan is "renewed" when it is continued beyond the earliest date upon which, at the carrier's sole option, the plan could have been terminated for other than nonpayment of premium. The carrier may consider the group's anniversary date as the renewal date for purposes of complying with the provisions of this section.
- (3) The guarantee of continuity of coverage required in health plans shall not prevent a carrier from canceling or nonrenewing a health plan for:
 - (a) Nonpayment of premium;
- 31 (b) Violation of published policies of the carrier approved by the 32 insurance commissioner;
- 33 (c) Covered persons entitled to become eligible for medicare 34 benefits by reason of age who fail to apply for a medicare supplement 35 plan or medicare cost, risk, or other plan offered by the carrier 36 pursuant to federal laws and regulations;

- 1 (d) Covered persons who fail to pay any deductible or copayment 2 amount owed to the carrier and not the provider of health care 3 services;
 - (e) Covered persons committing fraudulent acts as to the carrier;
 - (f) Covered persons who materially breach the health plan; or
 - (g) Change or implementation of federal or state laws that no longer permit the continued offering of such coverage.
 - (4) The provisions of this section do not apply in the following cases:
 - (a) A carrier has zero enrollment on a product;
 - (b) A carrier replaces a product and the replacement product is provided to all covered persons within that class or line of business, includes all of the services covered under the replaced product, and does not significantly limit access to the kind of services covered under the replaced product. The health plan may also allow unrestricted conversion to a fully comparable product;
 - (c) No sooner than January 1, 2005, a carrier discontinues offering a particular type of health benefit plan offered for groups of up to two hundred if: (i) The carrier provides notice to each group of the discontinuation at least ninety days prior to the date of the discontinuation; (ii) the carrier offers to each group provided coverage of this type the option to enroll, with regard to small employer groups, in any other small employer group plan, or with regard to groups of up to two hundred, in any other applicable group plan, currently being offered by the carrier in the applicable group market; and (iii) in exercising the option to discontinue coverage of this type and in offering the option of coverage under (c)(ii) of this subsection, the carrier acts uniformly without regard to any health status-related factor of enrolled individuals or individuals who may become eligible for this coverage;
 - (d) A carrier discontinues offering all health coverage in the small group market or for groups of up to two hundred, or both markets, in the state and discontinues coverage under all existing group health benefit plans in the applicable market involved if: (i) The carrier provides notice to the commissioner of its intent to discontinue offering all such coverage in the state and its intent to discontinue coverage under all such existing health benefit plans at least one hundred eighty days prior to the date of the discontinuation of

- coverage under all such existing health benefit plans; and (ii) the 1 2 carrier provides notice to each covered group of the intent to discontinue the existing health benefit plan at least one hundred 3 eighty days prior to the date of discontinuation. In the case of 4 discontinuation under this subsection, the carrier may not issue any 5 group health coverage in this state in the applicable group market 6 7 involved for a five-year period beginning on the date of the discontinuation of the last health benefit plan not so renewed. This 8 subsection (4) does not require a carrier to provide notice to the 9 10 commissioner of its intent to discontinue offering a health benefit plan to new applicants when the carrier does not discontinue coverage 11 12 of existing enrollees under that health benefit plan; or
 - (e) A carrier is withdrawing from a service area or from a segment of its service area because the carrier has demonstrated to the insurance commissioner that the carrier's clinical, financial, or administrative capacity to serve enrollees would be exceeded.
 - (5) The provisions of this section do not apply to health plans deemed by the insurance commissioner to be unique or limited or have a short-term purpose, after a written request for such classification by the carrier and subsequent written approval by the insurance commissioner.
 - (((6)-Notwithstanding-any-other-provision-of-this-section,-the guarantee of continuity of coverage applies to a group of one only if:

 (a) The carrier continues to offer any other small employer group plan in which the group of one was eligible to enroll on the day prior to June 10, 2004; and (b) the person continues to qualify as a group of one under the criteria in place on the day prior to June 10, 2004.))
- 28 **Sec. 3.** RCW 48.44.010 and 2007 c 267 s 2 are each amended to read 29 as follows:

For the purposes of this chapter:

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- (1) "Health care services" means and includes medical, surgical, dental, chiropractic, hospital, optometric, podiatric, pharmaceutical, ambulance, custodial, mental health, and other therapeutic services.
- 34 (2) "Provider" means any health professional, hospital, or other 35 institution, organization, or person that furnishes health care 36 services and is licensed to furnish such services.

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- (3) "Health care service contractor" means any corporation, cooperative group, or association, which is sponsored by or otherwise intimately connected with a provider or group of providers, who or which not otherwise being engaged in the insurance business, accepts prepayment for health care services from or for the benefit of persons or groups of persons as consideration for providing such persons with any health care services. "Health care service contractor" does not include direct patient-provider primary care practices as defined in RCW 48.150.010.
 - (4) "Participating provider" means a provider, who or which has contracted in writing with a health care service contractor to accept payment from and to look solely to such contractor according to the terms of the subscriber contract for any health care services rendered to a person who has previously paid, or on whose behalf prepayment has been made, to such contractor for such services.
 - (5) "Enrolled participant" means a person or group of persons who have entered into a contractual arrangement or on whose behalf a contractual arrangement has been entered into with a health care service contractor to receive health care services.
 - (6) "Commissioner" means the insurance commissioner.
 - (7) "Uncovered expenditures" means the costs to the health care service contractor for health care services that are the obligation of the health care service contractor for which an enrolled participant would also be liable in the event of the health care service contractor's insolvency and for which no alternative arrangements have been made as provided herein. The term does not include expenditures for covered services when a provider has agreed not to bill the enrolled participant even though the provider is not paid by the health care service contractor, or for services that are guaranteed, insured or assumed by a person or organization other than the health care service contractor.
 - (8) "Copayment" means an amount specified in a group or individual contract which is an obligation of an enrolled participant for a specific service which is not fully prepaid.
- 35 (9) "Deductible" means the amount an enrolled participant is 36 responsible to pay before the health care service contractor begins to 37 pay the costs associated with treatment.

1 (10) "Group contract" means a contract for health care services 2 which by its terms limits eligibility to members of a specific group. 3 The group contract may include coverage for dependents.

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- (11) "Individual contract" means a contract for health care services issued to and covering an individual. An individual contract may include dependents.
- (12) "Carrier" means a health maintenance organization, an insurer, a health care service contractor, or other entity responsible for the payment of benefits or provision of services under a group or individual contract.
- 11 (13) "Replacement coverage" means the benefits provided by a succeeding carrier.
- 13 (14) "Insolvent" or "insolvency" means that the organization has 14 been declared insolvent and is placed under an order of liquidation by 15 a court of competent jurisdiction.
- 16 (15) "Fully subordinated debt" means those debts that meet the 17 requirements of RCW 48.44.037(3) and are recorded as equity.
 - (16) "Net worth" means the excess of total admitted assets as defined in RCW 48.12.010 over total liabilities but the liabilities shall not include fully subordinated debt.
- 21 (17) "Census date" means the date upon which a health care services
 22 contractor offering coverage to a small employer must base rate
 23 calculations. For a small employer applying for a health benefit plan
 24 through a contractor other than its current contractor, the census date
 25 is the date that final group composition is received by the contractor.
 26 For a small employer that is renewing its health benefit plan through
 27 its existing contractor, the census date is ninety days prior to the
- 29 **Sec. 4.** RCW 48.44.023 and 2009 c 131 s 2 are each amended to read 30 as follows:

effective date of the renewal.

31 (1)(a) A health care services contractor offering any health 32 benefit plan to a small employer, either directly or through an 33 association or member-governed group formed specifically for the 34 purpose of purchasing health care, may offer and actively market to the 35 small employer a health benefit plan featuring a limited schedule of 36 covered health care services. Nothing in this subsection shall 37 preclude a contractor from offering, or a small employer from

- purchasing, other health benefit plans that may have more comprehensive benefits than those included in the product offered under this subsection. A contractor offering a health benefit plan under this subsection shall clearly disclose all covered benefits to the small employer in a brochure filed with the commissioner.
 - (b) A health benefit plan offered under this subsection shall provide coverage for hospital expenses and services rendered by a physician licensed under chapter 18.57 or 18.71 RCW but is not subject to the requirements of RCW 48.44.225, 48.44.240, 48.44.245, 48.44.290, 48.44.300, 48.44.310, 48.44.320, 48.44.325, 48.44.330, 48.44.335, 48.44.344, 48.44.360, 48.44.400, 48.44.440, 48.44.450, and 48.44.460.
 - (2) Nothing in this section shall prohibit a health care service contractor from offering, or a purchaser from seeking, health benefit plans with benefits in excess of the health benefit plan offered under subsection (1) of this section. All forms, policies, and contracts shall be submitted for approval to the commissioner, and the rates of any plan offered under this section shall be reasonable in relation to the benefits thereto.
 - (3) Premium rates for health benefit plans for small employers as defined in this section shall be subject to the following provisions:
 - (a) The contractor shall develop its rates based on an adjusted community rate and may only vary the adjusted community rate for:
 - (i) Geographic area;
 - (ii) Family size;
 - (iii) Age; and

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- 26 (iv) Wellness activities.
 - (b) The adjustment for age in (a)(iii) of this subsection may not use age brackets smaller than five-year increments, which shall begin with age twenty and end with age sixty-five. Employees under the age of twenty shall be treated as those age twenty.
 - (c) The contractor shall be permitted to develop separate rates for individuals age sixty-five or older for coverage for which medicare is the primary payer and coverage for which medicare is not the primary payer. Both rates shall be subject to the requirements of this subsection (3).
- 36 (d) The permitted rates for any age group shall be no more than 37 four hundred twenty-five percent of the lowest rate for all age groups

on January 1, 1996, four hundred percent on January 1, 1997, and three hundred seventy-five percent on January 1, 2000, and thereafter.

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- (e) A discount for wellness activities shall be permitted to 3 reflect actuarially justified differences in utilization or cost 4 5 attributed to such programs. Up to a twenty percent variance may be allowed for small employers that develop and implement a wellness 6 7 program or activities that directly improve employee wellness. Employers shall document program activities with the carrier and may, 8 9 after three years of implementation, request a reduction in premiums 10 based on improved employee health and wellness. While carriers may review the employer's claim history when making a determination 11 12 regarding whether the employer's wellness program has improved employee 13 health, the carrier may not use maternity or prevention services claims 14 to deny the employer's request. Carriers may consider issues such as improved productivity or a reduction in absenteeism due to illness if 15 16 submitted by the employer for consideration. Interested employers may 17 also work with the carrier to develop a wellness program and a means to track improved employee health. 18
 - (f) The rate charged for a health benefit plan offered under this section may not be adjusted more frequently than annually except that the premium may be changed to reflect:
 - (i) Changes to the enrollment of the small employer;
 - (ii) Changes to the family composition of the employee;
 - (iii) Changes to the health benefit plan requested by the small employer; or
 - (iv) Changes in government requirements affecting the health benefit plan.
 - (g) On the census date, as defined in RCW 48.44.010, rating factors shall produce premiums for identical groups that differ only by the amounts attributable to plan design, and differences in census date between new and renewal groups, with the exception of discounts for health improvement programs.
 - (h) For the purposes of this section, a health benefit plan that contains a restricted network provision shall not be considered similar coverage to a health benefit plan that does not contain such a provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier may develop its rates based on claims costs due to network provider

reimbursement schedules or type of network. This subsection does not restrict or enhance the portability of benefits as provided in RCW 48.43.015.

- (i) Adjusted community rates established under this section shall 4 pool the medical experience of all groups purchasing coverage, 5 including the small group participants in the health insurance 6 partnership established in RCW 70.47A.030. However, annual rate 7 adjustments for each small group health benefit plan may vary by up to 8 plus or minus four percentage points from the overall adjustment of a 9 carrier's entire small group pool, such overall adjustment to be 10 approved by the commissioner, upon a showing by the carrier, certified 11 12 by a member of the American academy of actuaries that: (i) The variation is a result of deductible leverage, benefit design, or 13 14 provider network characteristics; and (ii) for a rate renewal period, the projected weighted average of all small group benefit plans will 15 have a revenue neutral effect on the carrier's small group pool. 16 17 Variations of greater than four percentage points are subject to review by the commissioner, and must be approved or denied within sixty days 18 of submittal. A variation that is not denied within sixty days shall 19 be deemed approved. The commissioner must provide to the carrier a 20 21 detailed actuarial justification for any denial within thirty days of 22 the denial.
- 23 (j) For health benefit plans purchased through the health insurance 24 partnership established in chapter 70.47A RCW:
 - (i) Any surcharge established pursuant to RCW 70.47A.030(2)(e) shall be applied only to health benefit plans purchased through the health insurance partnership; and
 - (ii) Risk adjustment or reinsurance mechanisms may be used by the health insurance partnership program to redistribute funds to carriers participating in the health insurance partnership based on differences in risk attributable to individual choice of health plans or other factors unique to health insurance partnership participation. Use of such mechanisms shall be limited to the partnership program and will not affect small group health plans offered outside the partnership.
- 35 (k) If the rate developed under this section varies the adjusted 36 community rate for the factors listed in (a) of this subsection, the 37 date for determining those factors must be no more than ninety days 38 prior to the effective date of the health benefit plan.

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1 (4) Nothing in this section shall restrict the right of employees 2 to collectively bargain for insurance providing benefits in excess of 3 those provided herein.

- (5)(a) Except as provided in this subsection and subsection (3)(g) of this section, requirements used by a contractor in determining whether to provide coverage to a small employer shall be applied uniformly among all small employers applying for coverage or receiving coverage from the carrier.
- 9 (b) A contractor shall not require a minimum participation level 10 greater than:
 - (i) One hundred percent of eligible employees working for groups with three or less employees; and
 - (ii) Seventy-five percent of eligible employees working for groups with more than three employees.
 - (c) In applying minimum participation requirements with respect to a small employer, a small employer shall not consider employees or dependents who have similar existing coverage in determining whether the applicable percentage of participation is met.
 - (d) A contractor may not increase any requirement for minimum employee participation or modify any requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage.
 - (e) Minimum participation requirements and employer premium contribution requirements adopted by the health insurance partnership board under RCW 70.47A.110 shall apply only to the employers and employees who purchase health benefit plans through the health insurance partnership.
 - (6) A contractor must offer coverage to all eligible employees of a small employer and their dependents. A contractor may not offer coverage to only certain individuals or dependents in a small employer group or to only part of the group. A contractor may not modify a health plan with respect to a small employer or any eligible employee or dependent, through riders, endorsements or otherwise, to restrict or exclude coverage or benefits for specific diseases, medical conditions, or services otherwise covered by the plan.
- **Sec. 5.** RCW 48.46.020 and 1990 c 119 s 1 are each amended to read 37 as follows:

1 As used in this chapter, the terms defined in this section shall 2 have the meanings indicated unless the context indicates otherwise.

- (1) "Health maintenance organization" means any organization receiving a certificate of registration by the commissioner under this chapter which provides comprehensive health care services to enrolled participants of such organization on a group practice per capita prepayment basis or on a prepaid individual practice plan, except for an enrolled participant's responsibility for copayments and/or deductibles, either directly or through contractual or other arrangements with other institutions, entities, or persons, and which qualifies as a health maintenance organization pursuant to RCW 48.46.030 and 48.46.040.
- (2) "Comprehensive health care services" means basic consultative, diagnostic, and therapeutic services rendered by licensed health professionals together with emergency and preventive care, inpatient hospital, outpatient and physician care, at a minimum, and any additional health care services offered by the health maintenance organization.
- (3) "Enrolled participant" means a person who or group of persons which has entered into a contractual arrangement or on whose behalf a contractual arrangement has been entered into with a health maintenance organization to receive health care services.
- (4) "Health professionals" means health care practitioners who are regulated by the state of Washington.
- (5) "Health maintenance agreement" means an agreement for services between a health maintenance organization which is registered pursuant to the provisions of this chapter and enrolled participants of such organization which provides enrolled participants with comprehensive health services rendered to enrolled participants by health professionals, groups, facilities, and other personnel associated with the health maintenance organization.
- (6) "Consumer" means any member, subscriber, enrollee, beneficiary, or other person entitled to health care services under terms of a health maintenance agreement, but not including health professionals, employees of health maintenance organizations, partners, or shareholders of stock corporations licensed as health maintenance organizations.

(7) "Meaningful role in policy making" means a procedure approved by the commissioner which provides consumers or elected representatives of consumers a means of submitting the views and recommendations of such consumers to the governing board of such organization coupled with reasonable assurance that the board will give regard to such views and recommendations.

- (8) "Meaningful grievance procedure" means a procedure for investigation of consumer grievances in a timely manner aimed at mutual agreement for settlement according to procedures approved by the commissioner, and which may include arbitration procedures.
- (9) "Provider" means any health professional, hospital, or other institution, organization, or person that furnishes any health care services and is licensed or otherwise authorized to furnish such services.
- 15 (10) "Department" means the state department of social and health services.
 - (11) "Commissioner" means the insurance commissioner.
 - (12) "Group practice" means a partnership, association, corporation, or other group of health professionals:
 - (a) The members of which may be individual health professionals, clinics, or both individuals and clinics who engage in the coordinated practice of their profession; and
 - (b) The members of which are compensated by a prearranged salary, or by capitation payment or drawing account that is based on the number of enrolled participants.
 - (13) "Individual practice health care plan" means an association of health professionals in private practice who associate for the purpose of providing prepaid comprehensive health care services on a fee-for-service or capitation basis.
 - (14) "Uncovered expenditures" means the costs to the health maintenance organization of health care services that are the obligation of the health maintenance organization for which an enrolled participant would also be liable in the event of the health maintenance organization's insolvency and for which no alternative arrangements have been made as provided herein. The term does not include expenditures for covered services when a provider has agreed not to bill the enrolled participant even though the provider is not paid by

- the health maintenance organization, or for services that are guaranteed, insured, or assumed by a person or organization other than the health maintenance organization.
 - (15) "Copayment" means an amount specified in a subscriber agreement which is an obligation of an enrolled participant for a specific service which is not fully prepaid.
 - (16) "Deductible" means the amount an enrolled participant is responsible to pay out-of-pocket before the health maintenance organization begins to pay the costs associated with treatment.
 - (17) "Fully subordinated debt" means those debts that meet the requirements of RCW 48.46.235(3) and are recorded as equity.
 - (18) "Net worth" means the excess of total admitted assets as defined in RCW 48.12.010 over total liabilities but the liabilities shall not include fully subordinated debt.
 - (19) "Participating provider" means a provider as defined in subsection (9) of this section who contracts with the health maintenance organization or with its contractor or subcontractor and has agreed to provide health care services to enrolled participants with an expectation of receiving payment, other than copayment or deductible, directly or indirectly, from the health maintenance organization.
 - (20) "Carrier" means a health maintenance organization, an insurer, a health care services contractor, or other entity responsible for the payment of benefits or provision of services under a group or individual agreement.
- 26 (21) "Replacement coverage" means the benefits provided by a succeeding carrier.
 - (22) "Insolvent" or "insolvency" means that the organization has been declared insolvent and is placed under an order of liquidation by a court of competent jurisdiction.
- 31 (23) "Census date" means the date upon which a health maintenance 32 organization offering coverage to a small employer must base rate 33 calculations. For a small employer applying for a health benefit plan 34 through a health maintenance organization other than its current health 35 maintenance organization, the census date is the date that final group 36 composition is received by the health maintenance organization. For a 37 small employer that is renewing its health benefit plan through its

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- existing health maintenance organization, the census date is ninety days prior to the effective date of the renewal.
 - Sec. 6. RCW 48.46.066 and 2009 c 131 s 3 are each amended to read as follows:
 - (1)(a) A health maintenance organization offering any health benefit plan to a small employer, either directly or through an association or member-governed group formed specifically for the purpose of purchasing health care, may offer and actively market to the small employer a health benefit plan featuring a limited schedule of covered health care services. Nothing in this subsection shall preclude a health maintenance organization from offering, or a small employer from purchasing, other health benefit plans that may have more comprehensive benefits than those included in the product offered under this subsection. A health maintenance organization offering a health benefit plan under this subsection shall clearly disclose all the covered benefits to the small employer in a brochure filed with the commissioner.
 - (b) A health benefit plan offered under this subsection shall provide coverage for hospital expenses and services rendered by a physician licensed under chapter 18.57 or 18.71 RCW but is not subject to the requirements of RCW 48.46.275, 48.46.280, 48.46.285, 48.46.350, 48.46.355, 48.46.375, 48.46.440, 48.46.480, 48.46.510, 48.46.520, and 48.46.530.
 - (2) Nothing in this section shall prohibit a health maintenance organization from offering, or a purchaser from seeking, health benefit plans with benefits in excess of the health benefit plan offered under subsection (1) of this section. All forms, policies, and contracts shall be submitted for approval to the commissioner, and the rates of any plan offered under this section shall be reasonable in relation to the benefits thereto.
 - (3) Premium rates for health benefit plans for small employers as defined in this section shall be subject to the following provisions:
- 33 (a) The health maintenance organization shall develop its rates 34 based on an adjusted community rate and may only vary the adjusted 35 community rate for:
 - (i) Geographic area;
- 37 (ii) Family size;

1 (iii) Age; and

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- 2 (iv) Wellness activities.
 - (b) The adjustment for age in (a)(iii) of this subsection may not use age brackets smaller than five-year increments, which shall begin with age twenty and end with age sixty-five. Employees under the age of twenty shall be treated as those age twenty.
 - (c) The health maintenance organization shall be permitted to develop separate rates for individuals age sixty-five or older for coverage for which medicare is the primary payer and coverage for which medicare is not the primary payer. Both rates shall be subject to the requirements of this subsection (3).
 - (d) The permitted rates for any age group shall be no more than four hundred twenty-five percent of the lowest rate for all age groups on January 1, 1996, four hundred percent on January 1, 1997, and three hundred seventy-five percent on January 1, 2000, and thereafter.
 - (e) A discount for wellness activities shall be permitted to reflect actuarially justified differences in utilization or cost attributed to such programs. Up to a twenty percent variance may be allowed for small employers that develop and implement a wellness program or activities that directly improve employee wellness. Employers shall document program activities with the carrier and may, after three years of implementation, request a reduction in premiums based on improved employee health and wellness. While carriers may review the employer's claim history when making a determination regarding whether the employer's wellness program has improved employee health, the carrier may not use maternity or prevention services claims to deny the employer's request. Carriers may consider issues such as improved productivity or a reduction in absenteeism due to illness if submitted by the employer for consideration. Interested employers may also work with the carrier to develop a wellness program and a means to track improved employee health.
 - (f) The rate charged for a health benefit plan offered under this section may not be adjusted more frequently than annually except that the premium may be changed to reflect:
 - (i) Changes to the enrollment of the small employer;
 - (ii) Changes to the family composition of the employee;
- 37 (iii) Changes to the health benefit plan requested by the small 38 employer; or

1 (iv) Changes in government requirements affecting the health 2 benefit plan.

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- (g) On the census date, as defined in RCW 48.46.020, rating factors shall produce premiums for identical groups that differ only by the amounts attributable to plan design, and differences in census date between new and renewal groups, with the exception of discounts for health improvement programs.
- (h) For the purposes of this section, a health benefit plan that contains a restricted network provision shall not be considered similar coverage to a health benefit plan that does not contain such a provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier may develop its rates based on claims costs due to network provider reimbursement schedules or type of network. This subsection does not restrict or enhance the portability of benefits as provided in RCW 48.43.015.
- 17 (i) Adjusted community rates established under this section shall pool the medical experience of all groups purchasing coverage, 18 including the small group participants in the health insurance 19 partnership established in RCW 70.47A.030. 20 However, annual rate 21 adjustments for each small group health benefit plan may vary by up to 22 plus or minus four percentage points from the overall adjustment of a carrier's entire small group pool, such overall adjustment to be 23 24 approved by the commissioner, upon a showing by the carrier, certified by a member of the American academy of actuaries that: (i) The 25 variation is a result of deductible leverage, benefit design, or 26 27 provider network characteristics; and (ii) for a rate renewal period, the projected weighted average of all small group benefit plans will 28 have a revenue neutral effect on the carrier's small group pool. 29 Variations of greater than four percentage points are subject to review 30 by the commissioner, and must be approved or denied within sixty days 31 32 of submittal. A variation that is not denied within sixty days shall be deemed approved. The commissioner must provide to the carrier a 33 detailed actuarial justification for any denial within thirty days of 34 35 the denial.
- (j) For health benefit plans purchased through the health insurance partnership established in chapter 70.47A RCW:

- 1 (i) Any surcharge established pursuant to RCW 70.47A.030(2)(e) 2 shall be applied only to health benefit plans purchased through the 3 health insurance partnership; and
 - (ii) Risk adjustment or reinsurance mechanisms may be used by the health insurance partnership program to redistribute funds to carriers participating in the health insurance partnership based on differences in risk attributable to individual choice of health plans or other factors unique to health insurance partnership participation. Use of such mechanisms shall be limited to the partnership program and will not affect small group health plans offered outside the partnership.
 - (k) If the rate developed under this section varies the adjusted community rate for the factors listed in (a) of this subsection, the date for determining those factors must be no more than ninety days prior to the effective date of the health benefit plan.
 - (4) Nothing in this section shall restrict the right of employees to collectively bargain for insurance providing benefits in excess of those provided herein.
 - (5)(a) Except as provided in this subsection and subsection (3)(g) of this section, requirements used by a health maintenance organization in determining whether to provide coverage to a small employer shall be applied uniformly among all small employers applying for coverage or receiving coverage from the carrier.
 - (b) A health maintenance organization shall not require a minimum participation level greater than:
 - (i) One hundred percent of eligible employees working for groups with three or less employees; and
 - (ii) Seventy-five percent of eligible employees working for groups with more than three employees.
 - (c) In applying minimum participation requirements with respect to a small employer, a small employer shall not consider employees or dependents who have similar existing coverage in determining whether the applicable percentage of participation is met.
 - (d) A health maintenance organization may not increase any requirement for minimum employee participation or modify any requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage.

(e) Minimum participation requirements and employer premium contribution requirements adopted by the health insurance partnership board under RCW 70.47A.110 shall apply only to the employers and employees who purchase health benefit plans through the health insurance partnership.

- (6) A health maintenance organization must offer coverage to all eligible employees of a small employer and their dependents. A health maintenance organization may not offer coverage to only certain individuals or dependents in a small employer group or to only part of the group. A health maintenance organization may not modify a health plan with respect to a small employer or any eligible employee or dependent, through riders, endorsements or otherwise, to restrict or exclude coverage or benefits for specific diseases, medical conditions, or services otherwise covered by the plan.
- **Sec. 7.** RCW 48.21.045 and 2009 c 131 s 1 are each amended to read 16 as follows:
 - (1)(a) An insurer offering any health benefit plan to a small employer, either directly or through an association or member-governed group formed specifically for the purpose of purchasing health care, may offer and actively market to the small employer a health benefit plan featuring a limited schedule of covered health care services. Nothing in this subsection shall preclude an insurer from offering, or a small employer from purchasing, other health benefit plans that may have more comprehensive benefits than those included in the product offered under this subsection. An insurer offering a health benefit plan under this subsection shall clearly disclose all covered benefits to the small employer in a brochure filed with the commissioner.
 - (b) A health benefit plan offered under this subsection shall provide coverage for hospital expenses and services rendered by a physician licensed under chapter 18.57 or 18.71 RCW but is not subject to the requirements of RCW 48.21.130, 48.21.140, 48.21.141, 48.21.142, 48.21.144, 48.21.146, 48.21.160 through 48.21.197, 48.21.200, 48.21.220, 48.21.225, 48.21.230, 48.21.235, 48.21.244, 48.21.250, 48.21.300, 48.21.310, or 48.21.320.
- 35 (2) Nothing in this section shall prohibit an insurer from 36 offering, or a purchaser from seeking, health benefit plans with 37 benefits in excess of the health benefit plan offered under subsection

- 1 (1) of this section. All forms, policies, and contracts shall be 2 submitted for approval to the commissioner, and the rates of any plan 3 offered under this section shall be reasonable in relation to the 4 benefits thereto.
 - (3) Premium rates for health benefit plans for small employers as defined in this section shall be subject to the following provisions:
 - (a) The insurer shall develop its rates based on an adjusted community rate and may only vary the adjusted community rate for:
 - (i) Geographic area;
 - (ii) Family size;
 - (iii) Age; and

- 12 (iv) Wellness activities.
 - (b) The adjustment for age in (a)(iii) of this subsection may not use age brackets smaller than five-year increments, which shall begin with age twenty and end with age sixty-five. Employees under the age of twenty shall be treated as those age twenty.
 - (c) The insurer shall be permitted to develop separate rates for individuals age sixty-five or older for coverage for which medicare is the primary payer and coverage for which medicare is not the primary payer. Both rates shall be subject to the requirements of this subsection (3).
 - (d) The permitted rates for any age group shall be no more than four hundred twenty-five percent of the lowest rate for all age groups on January 1, 1996, four hundred percent on January 1, 1997, and three hundred seventy-five percent on January 1, 2000, and thereafter.
 - (e) A discount for wellness activities shall be permitted to reflect actuarially justified differences in utilization or cost attributed to such programs. Up to a twenty percent variance may be allowed for small employers that develop and implement a wellness program or activities that directly improve employee wellness. Employers shall document program activities with the carrier and may, after three years of implementation, request a reduction in premiums based on improved employee health and wellness. While carriers may review the employer's claim history when making a determination regarding whether the employer's wellness program has improved employee health, the carrier may not use maternity or prevention services claims to deny the employer's request. Carriers may consider issues such as improved productivity or a reduction in absenteeism due to illness if

- submitted by the employer for consideration. Interested employers may also work with the carrier to develop a wellness program and a means to track improved employee health.
- (f) The rate charged for a health benefit plan offered under this section may not be adjusted more frequently than annually except that the premium may be changed to reflect:
 - (i) Changes to the enrollment of the small employer;

- (ii) Changes to the family composition of the employee;
- 9 (iii) Changes to the health benefit plan requested by the small 10 employer; or
 - (iv) Changes in government requirements affecting the health benefit plan.
 - (g) On the census date, as defined in RCW 48.21.047, rating factors shall produce premiums for identical groups that differ only by the amounts attributable to plan design, and differences in census date between new and renewal groups, with the exception of discounts for health improvement programs.
 - (h) For the purposes of this section, a health benefit plan that contains a restricted network provision shall not be considered similar coverage to a health benefit plan that does not contain such a provision, provided that the restrictions of benefits to network providers result in substantial differences in claims costs. A carrier may develop its rates based on claims costs due to network provider reimbursement schedules or type of network. This subsection does not restrict or enhance the portability of benefits as provided in RCW 48.43.015.
 - (i) Adjusted community rates established under this section shall pool the medical experience of all small groups purchasing coverage, including the small group participants in the health insurance partnership established in RCW 70.47A.030. However, annual rate adjustments for each small group health benefit plan may vary by up to plus or minus four percentage points from the overall adjustment of a carrier's entire small group pool, such overall adjustment to be approved by the commissioner, upon a showing by the carrier, certified by a member of the American academy of actuaries that: (i) The variation is a result of deductible leverage, benefit design, or provider network characteristics; and (ii) for a rate renewal period, the projected weighted average of all small group benefit plans will

- 1 have a revenue neutral effect on the carrier's small group pool.
- 2 Variations of greater than four percentage points are subject to review
- 3 by the commissioner, and must be approved or denied within sixty days
- 4 of submittal. A variation that is not denied within sixty days shall
- 5 be deemed approved. The commissioner must provide to the carrier a
- 6 detailed actuarial justification for any denial within thirty days of
- 7 the denial.

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- 8 (j) For health benefit plans purchased through the health insurance 9 partnership established in chapter 70.47A RCW:
 - (i) Any surcharge established pursuant to RCW 70.47A.030(2)(e) shall be applied only to health benefit plans purchased through the health insurance partnership; and
 - (ii) Risk adjustment or reinsurance mechanisms may be used by the health insurance partnership program to redistribute funds to carriers participating in the health insurance partnership based on differences in risk attributable to individual choice of health plans or other factors unique to health insurance partnership participation. Use of such mechanisms shall be limited to the partnership program and will not affect small group health plans offered outside the partnership.
 - (k) If the rate developed under this section varies the adjusted community rate for the factors listed in (a) of this subsection, the date for determining those factors must be no more than ninety days prior to the effective date of the health benefit plan.
 - (4) Nothing in this section shall restrict the right of employees to collectively bargain for insurance providing benefits in excess of those provided herein.
 - (5)(a) Except as provided in this subsection <u>and subsection (3)(g)</u> of this section, requirements used by an insurer in determining whether to provide coverage to a small employer shall be applied uniformly among all small employers applying for coverage or receiving coverage from the carrier.
- 32 (b) An insurer shall not require a minimum participation level 33 greater than:
- (i) One hundred percent of eligible employees working for groups
 with three or less employees; and
- (ii) Seventy-five percent of eligible employees working for groupswith more than three employees.

1 (c) In applying minimum participation requirements with respect to 2 a small employer, a small employer shall not consider employees or 3 dependents who have similar existing coverage in determining whether 4 the applicable percentage of participation is met.

- (d) An insurer may not increase any requirement for minimum employee participation or modify any requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage.
- (e) Minimum participation requirements and employer premium contribution requirements adopted by the health insurance partnership board under RCW 70.47A.110 shall apply only to the employers and employees who purchase health benefit plans through the health insurance partnership.
- (6) An insurer must offer coverage to all eligible employees of a small employer and their dependents. An insurer may not offer coverage to only certain individuals or dependents in a small employer group or to only part of the group. An insurer may not modify a health plan with respect to a small employer or any eligible employee or dependent, through riders, endorsements or otherwise, to restrict or exclude coverage or benefits for specific diseases, medical conditions, or services otherwise covered by the plan.
- (7) As used in this section, "health benefit plan," "small employer," "adjusted community rate," and "wellness activities" mean the same as defined in RCW 48.43.005.
- **Sec. 8.** RCW 48.21.047 and 2005 c 223 s 11 are each amended to read 26 as follows:
 - (1) An insurer may not offer any health benefit plan to any small employer without complying with RCW 48.21.045(3).
 - (2) Employers purchasing health plans provided through associations or through member-governed groups formed specifically for the purpose of purchasing health care are not small employers and the plans are not subject to RCW 48.21.045(3).
 - (3) For purposes of this section, "health benefit plan," "health plan," and "small employer" mean the same as defined in RCW 48.43.005.
- 35 (4) For purposes of this section, "census date" has the same meaning as defined in RCW 48.44.010.

- NEW SECTION. Sec. 9. This act applies to policies issued or renewed on or after January 1, 2011.
- NEW_SECTION. Sec. 10. If federal legislation that includes guaranteed issue for individuals who purchase health coverage through the individual or small group market has not been signed by the President of the United States by December 31, 2010, sections 1 and 2 of this act are null and void.
- NEW SECTION. Sec. 11. Sections 1 and 2 of this act take effect one hundred eighty days after the date the insurance commissioner certifies to the secretary of the senate, the chief clerk of the house of representatives, and the code reviser's office that federal legislation has been signed into law by the President of the United States that includes guaranteed issue for individuals who purchase health coverage through the individual or small group markets.

Passed by the Senate March 10, 2010. Passed by the House March 9, 2010. Approved by the Governor April 1, 2010. Filed in Office of Secretary of State April 2, 2010.