
SENATE BILL 5600

State of Washington

64th Legislature

2015 Regular Session

By Senators Dammeier, Keiser, Darneille, and Kohl-Welles; by request of Department of Social and Health Services

Read first time 01/26/15. Referred to Committee on Human Services, Mental Health & Housing.

1 AN ACT Relating to modifying certain definitions concerning
2 vulnerable adults, including the definitions of abuse and sexual
3 abuse; and amending RCW 74.34.020 and 74.34.205.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **Sec. 1.** RCW 74.34.020 and 2013 c 263 s 1 are each amended to
6 read as follows:

7 The definitions in this section apply throughout this chapter
8 unless the context clearly requires otherwise.

9 (1) "Abandonment" means action or inaction by a person or entity
10 with a duty of care for a vulnerable adult that leaves the vulnerable
11 person without the means or ability to obtain necessary food,
12 clothing, shelter, or health care.

13 (2) "Abuse" means the willful action or inaction that inflicts
14 injury, unreasonable confinement, intimidation, or punishment on a
15 vulnerable adult. In instances of abuse of a vulnerable adult who is
16 unable to express or demonstrate physical harm, pain, or mental
17 anguish, the abuse is presumed to cause physical harm, pain, or
18 mental anguish. Abuse includes sexual abuse, mental abuse, physical
19 abuse, and personal or financial exploitation of a vulnerable adult,
20 and improper use of restraint against a vulnerable adult which have
21 the following meanings:

1 (a) "Sexual abuse" means any form of nonconsensual sexual
2 (~~contact~~) conduct, including but not limited to unwanted or
3 inappropriate touching, rape, sodomy, sexual coercion, sexually
4 explicit photographing, and sexual harassment. Sexual abuse also
5 includes any sexual (~~contact~~) conduct between a staff person, who
6 is not also a resident or client, of a facility or a staff person of
7 a program authorized under chapter 71A.12 RCW, and a vulnerable adult
8 living in that facility or receiving service from a program
9 authorized under chapter 71A.12 RCW, whether or not it is consensual.

10 (b) "Physical abuse" means the willful action of inflicting
11 bodily injury or physical mistreatment. Physical abuse includes, but
12 is not limited to, striking with or without an object, slapping,
13 pinching, choking, kicking, shoving, or prodding(~~(, or the use of~~
14 ~~chemical restraints or physical restraints unless the restraints are~~
15 ~~consistent with licensing requirements, and includes restraints that~~
16 ~~are otherwise being used inappropriately))).~~

17 (c) "Mental abuse" means (~~(any willful action or inaction of~~
18 ~~mental or verbal abuse. Mental abuse includes, but is not limited to,~~
19 ~~coercion, harassment, inappropriately isolating a vulnerable adult~~
20 ~~from family, friends, or regular activity, and verbal assault that~~
21 ~~includes ridiculing, intimidating,)) a willful verbal or nonverbal
22 action that threatens, humiliates, harasses, coerces, intimidates,
23 isolates, unreasonably confines, or punishes a vulnerable adult.
24 Mental abuse may include ridiculing, yelling, or swearing.~~

25 (d) "Personal exploitation" means an act of forcing, compelling,
26 or exerting undue influence over a vulnerable adult causing the
27 vulnerable adult to act in a way that is inconsistent with relevant
28 past behavior, or causing the vulnerable adult to perform services
29 for the benefit of another.

30 (e) "Improper use of restraint" means the inappropriate use of
31 chemical, physical, or mechanical restraints. Improper use of
32 restraint includes the use of chemical, physical, or mechanical
33 restraints for convenience or discipline or in a manner that: (i) Is
34 inconsistent with facility licensing or certification requirements;
35 (ii) is not medically authorized; or (iii) otherwise constitutes
36 abuse under this section.

37 (3) "Chemical restraint" means the administration of any drug to
38 manage a resident's or client's behavior in a way that reduces the
39 safety risk to the resident or others, has the temporary effect of

1 restricting the resident's freedom of movement, and is not standard
2 treatment for the resident's medical or psychiatric condition.

3 (4) "Consent" means express written consent granted after the
4 vulnerable adult or his or her legal representative has been fully
5 informed of the nature of the services to be offered and that the
6 receipt of services is voluntary.

7 ((+4)) (5) "Department" means the department of social and
8 health services.

9 ((+5)) (6) "Facility" means a residence licensed or required to
10 be licensed under chapter 18.20 RCW, assisted living facilities;
11 chapter 18.51 RCW, nursing homes; chapter 70.128 RCW, adult family
12 homes; chapter 72.36 RCW, soldiers' homes; or chapter 71A.20 RCW,
13 residential habilitation centers; or any other facility licensed or
14 certified by the department.

15 ((+6)) (7) "Financial exploitation" means the illegal or
16 improper use, control over, or withholding of the property, income,
17 resources, or trust funds of the vulnerable adult by any person or
18 entity for any person's or entity's profit or advantage other than
19 for the vulnerable adult's profit or advantage. "Financial
20 exploitation" includes, but is not limited to:

21 (a) The use of deception, intimidation, or undue influence by a
22 person or entity in a position of trust and confidence with a
23 vulnerable adult to obtain or use the property, income, resources, or
24 trust funds of the vulnerable adult for the benefit of a person or
25 entity other than the vulnerable adult;

26 (b) The breach of a fiduciary duty, including, but not limited
27 to, the misuse of a power of attorney, trust, or a guardianship
28 appointment, that results in the unauthorized appropriation, sale, or
29 transfer of the property, income, resources, or trust funds of the
30 vulnerable adult for the benefit of a person or entity other than the
31 vulnerable adult; or

32 (c) Obtaining or using a vulnerable adult's property, income,
33 resources, or trust funds without lawful authority, by a person or
34 entity who knows or clearly should know that the vulnerable adult
35 lacks the capacity to consent to the release or use of his or her
36 property, income, resources, or trust funds.

37 ((+7)) (8) "Financial institution" has the same meaning as in
38 RCW ((30.22.040 and 30.22.041)) 30A.22.040 and 30A.22.041. For
39 purposes of this chapter only, "financial institution" also means a
40 "broker-dealer" or "investment adviser" as defined in RCW 21.20.005.

1 ~~((8))~~ (9) "Incapacitated person" means a person who is at a
2 significant risk of personal or financial harm under RCW 11.88.010(1)
3 (a), (b), (c), or (d).

4 ~~((9))~~ (10) "Individual provider" means a person under contract
5 with the department to provide services in the home under chapter
6 74.09 or 74.39A RCW.

7 ~~((10))~~ (11) "Interested person" means a person who demonstrates
8 to the court's satisfaction that the person is interested in the
9 welfare of the vulnerable adult, that the person has a good faith
10 belief that the court's intervention is necessary, and that the
11 vulnerable adult is unable, due to incapacity, undue influence, or
12 duress at the time the petition is filed, to protect his or her own
13 interests.

14 ~~((11))~~ (12) "Mandated reporter" is an employee of the
15 department; law enforcement officer; social worker; professional
16 school personnel; individual provider; an employee of a facility; an
17 operator of a facility; an employee of a social service, welfare,
18 mental health, adult day health, adult day care, home health, home
19 care, or hospice agency; county coroner or medical examiner;
20 Christian Science practitioner; or health care provider subject to
21 chapter 18.130 RCW.

22 ~~((12))~~ (13) "Mechanical restraint" means any device attached or
23 adjacent to the resident's body that he or she cannot easily remove
24 that restricts freedom of movement or normal access to his or her
25 body.

26 (14) "Neglect" means (a) a pattern of conduct or inaction by a
27 person or entity with a duty of care that fails to provide the goods
28 and services that maintain physical or mental health of a vulnerable
29 adult, or that fails to avoid or prevent physical or mental harm or
30 pain to a vulnerable adult; or (b) an act or omission by a person or
31 entity with a duty of care that demonstrates a serious disregard of
32 consequences of such a magnitude as to constitute a clear and present
33 danger to the vulnerable adult's health, welfare, or safety,
34 including but not limited to conduct prohibited under RCW 9A.42.100.

35 ~~((13))~~ (15) "Permissive reporter" means any person, including,
36 but not limited to, an employee of a financial institution, attorney,
37 or volunteer in a facility or program providing services for
38 vulnerable adults.

39 ~~((14))~~ (16) "Physical restraint" means the application of
40 physical force without the use of any device, for the purpose of

1 restraining the free movement of a resident's body. The term physical
2 restraint does not include briefly holding without undue force a
3 resident or client in order to calm or comfort him or her, or holding
4 a resident's or client's hand to safely escort a resident from one
5 area to another.

6 (17) "Protective services" means any services provided by the
7 department to a vulnerable adult with the consent of the vulnerable
8 adult, or the legal representative of the vulnerable adult, who has
9 been abandoned, abused, financially exploited, neglected, or in a
10 state of self-neglect. These services may include, but are not
11 limited to case management, social casework, home care, placement,
12 arranging for medical evaluations, psychological evaluations, day
13 care, or referral for legal assistance.

14 ~~((15))~~ (18) "Self-neglect" means the failure of a vulnerable
15 adult, not living in a facility, to provide for himself or herself
16 the goods and services necessary for the vulnerable adult's physical
17 or mental health, and the absence of which impairs or threatens the
18 vulnerable adult's well-being. This definition may include a
19 vulnerable adult who is receiving services through home health,
20 hospice, or a home care agency, or an individual provider when the
21 neglect is not a result of inaction by that agency or individual
22 provider.

23 ~~((16))~~ (19) "Social worker" means:

- 24 (a) A social worker as defined in RCW 18.320.010(2); or
25 (b) Anyone engaged in a professional capacity during the regular
26 course of employment in encouraging or promoting the health, welfare,
27 support, or education of vulnerable adults, or providing social
28 services to vulnerable adults, whether in an individual capacity or
29 as an employee or agent of any public or private organization or
30 institution.

31 ~~((17))~~ (20) "Vulnerable adult" includes a person:

- 32 (a) Sixty years of age or older who has the functional, mental,
33 or physical inability to care for himself or herself; or
34 (b) Found incapacitated under chapter 11.88 RCW; or
35 (c) Who has a developmental disability as defined under RCW
36 71A.10.020, or who the department reasonably believes has a
37 developmental disability based on school or medical records; or
38 (d) Admitted to any facility; or

1 (e) Receiving services from home health, hospice, or home care
2 agencies licensed or required to be licensed under chapter 70.127
3 RCW; or

4 (f) Receiving services from an individual provider; or

5 (g) Who self-directs his or her own care and receives services
6 from a personal aide under chapter 74.39 RCW.

7 **Sec. 2.** RCW 74.34.205 and 1999 c 176 s 16 are each amended to
8 read as follows:

9 (1) Any vulnerable adult who relies upon and is being provided
10 spiritual treatment in lieu of medical treatment in accordance with
11 the tenets and practices of a well-recognized religious denomination
12 may not for that reason alone be considered abandoned, abused, or
13 neglected.

14 (2) Any vulnerable adult may not be considered abandoned, abused,
15 or neglected under this chapter by any health care provider,
16 facility, facility employee, agency, agency employee, or individual
17 provider who participates in good faith in the withholding or
18 withdrawing of life-sustaining treatment from a vulnerable adult
19 under chapter 70.122 RCW, or who acts in accordance with chapter 7.70
20 RCW or other state laws to withhold or withdraw treatment, goods, or
21 services.

22 (3) It is a defense to an allegation of physical abuse or
23 improper use of restraint that the alleged perpetrator reasonably
24 acted to prevent an imminent danger of a substantial likelihood of
25 harm to any person, the alleged perpetrator's conduct was necessary
26 to prevent the harm, and the alleged perpetrator's conduct was
27 proportional to the danger. It is the alleged perpetrator's duty to
28 prove this defense by a preponderance of the evidence in any civil
29 adjudicative hearing.

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