SENATE BILL 6124

State of Washington 64th Legislature 2015 1st Special Session

By Senator Chase

Read first time 05/22/15. Referred to Committee on Transportation.

- AN ACT Relating to the board of pilotage commissioners; amending RCW 88.16.035 and 88.16.061; reenacting and amending RCW 43.79A.040, 43.84.092, and 43.84.092; creating a new section; providing an effective date; providing a contingent effective date; and providing
- 5 a contingent expiration date.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. **Sec. 1.** (1) The joint legislative audit and review committee must conduct a performance audit of the board of pilotage commissioners. The audit must examine whether the board is complying with the statutory requirements in RCW 88.16.010 through 88.16.035.
- 11 The audit must include, but is not limited to:
- 12 (a) The board's compliance with statutory reporting requirements;
- 13 (b) The composition of the fees charged for pilotage, how fees 14 are developed, and the relationship between the fees and pilotage 15 district expenditures;
- 16 (c) An analysis of how other states structure pilotage fees, 17 training, and licensing;
- 18 (d) An analysis of the diversity in the pilot applicant pool and 19 pilot training program;
- 20 (e) An analysis of the composition and size of the board.

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- 1 (2) The joint legislative audit and review committee must provide 2 the results of the audit to the transportation committees of the 3 legislature and the office of financial management by December 31, 4 2016.
- 5 **Sec. 2.** RCW 88.16.035 and 2009 c 496 s 1 are each amended to 6 read as follows:
 - (1) The board of pilotage commissioners shall:

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- 8 (a) Adopt rules, pursuant to chapter 34.05 RCW, necessary for the enforcement and administration of this chapter;
- 10 (b)(i) Issue training licenses and pilot licenses to pilot 11 applicants meeting the qualifications provided for in RCW 88.16.090 and such additional qualifications as may be determined by the board;
- (ii) Establish a comprehensive training program to assist in the training and evaluation of pilot applicants before final licensing; and
 - (iii) Establish additional training requirements, including a program of continuing education developed after consultation with pilot organizations, including those located within the state of Washington, as required to maintain a competent pilotage service;
- 20 (c) Maintain a register of pilots, records of pilot accidents, 21 and other history pertinent to pilotage;
 - (d) Determine from time to time the number of pilots necessary to be licensed in each district of the state to optimize the operation of a safe, fully regulated, efficient, and competent pilotage service in each district;
 - (e) Annually fix the pilotage tariffs for pilotage services provided under this chapter: PROVIDED, That the board may fix extra compensation for extra services to vessels in distress, for awaiting vessels, for all vessels in direct transit to or from a Canadian port where Puget Sound pilotage is required for a portion of the voyage, or for being carried to sea on vessels against the will of the pilot, and for such other services as may be determined by the board: PROVIDED FURTHER, That as an element of the Puget Sound pilotage district tariff, the board may consider pilot retirement plan expenses incurred in the prior year in either pilotage district. However, under no circumstances shall the state be obligated to fund or pay for any portion of retirement payments for pilots or retired pilots;

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By September 1, 2015, and annually thereafter, file ((annually)) with the governor and the chairs of the transportation committees of the senate and house of representatives a report which includes, but is not limited to, the following: The number, names, ages, pilot license number, training license number, and years of service as a Washington licensed pilot of any person licensed by the board as a Washington state pilot or trainee; the names, employment, and other information of the members of the board; the total number of pilotage assignments by pilotage district, including information concerning the various types and sizes of vessels and the total annual tonnage; the annual earnings or stipends of individual pilots and trainees before and after deduction for expenses of pilot organizations, including extra compensation as a separate category; annual expenses of private pilot associations, personnel employed and capital expenditures; the status of pilotage tariffs, extra compensation, and travel; the retirement contributions paid to pilots and the disposition thereof; the number of groundings, marine occurrences, or other incidents which are reported to or investigated by the board, and which are determined to be accidents, as defined by the board, including the vessel name, location of incident, pilot's or trainee's name, and disposition of the case together with information received before the board acted from all persons concerned, including the United States coast guard; the names, qualifications, time scheduled for examinations, district of persons desiring to apply for Washington state pilotage licenses; summaries of dispatch records, quarterly reports from pilots, and the bylaws and operating rules of pilotage organizations; the names, sizes in deadweight tons, surcharges, if any, port of call, name of the pilot or trainee, and names and horsepower of tug boats for any and all oil tankers subject to the provisions of RCW 88.16.190 together with the names of any and all vessels for which the United States coast guard requires special handling pursuant to their authority under the Ports and Waterways Safety Act of 1972; the expenses of the board; and any and all other information which the board deems appropriate to include;

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(g) Make available information that includes the pilotage act and other statutes of Washington state and the federal government that affect pilotage, including the rules of the board, together with such additional information as may be informative for pilots, agents, owners, operators, and masters;

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1 (h) Appoint advisory committees and employ marine experts as 2 necessary to carry out its duties under this chapter;

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- (i) Provide for the maintenance of efficient and competent pilotage service on all waters covered by this chapter; and do such other things as are reasonable, necessary, and expedient to insure proper and safe pilotage upon the waters covered by this chapter and facilitate the efficient administration of this chapter.
- 8 (2) If the report required in subsection (1)(f) of this section
 9 is not filed in a timely manner, the office of financial management
 10 must hold a portion of the board's funds in unallotted status until
 11 the report is filed.
- 12 <u>(3)</u> The board may pay stipends to pilot trainees under subsection 13 (1)(b) of this section.
- 14 **Sec. 3.** RCW 88.16.061 and 2008 c 128 s 17 are each amended to 15 read as follows:
- ((The account in the general fund designated in RCW 43.79.330(17)

 the "Puget Sound pilotage account" is hereby redesignated as the
 "pilotage account".))
 - The pilotage account is ((hereby redesignated as a nonappropriated account, and is therefore)) created in the ((custody of the)) state ((treasurer)) treasury. All receipts designated, credited, or transferred to the pilotage account must be deposited into the account. Moneys in the account may be spent only after appropriation. Expenditures from the account may be used only for the purposes of the board of pilotage commissioners as prescribed under this chapter. ((Only the board or the board's designee may authorize expenditures from the account.)) The account is subject to allotment procedures under chapter 43.88 RCW((, but an appropriation is not required for expenditures)).
 - Sec. 4. RCW 43.79A.040 and 2013 c 251 s 5 and 2013 c 88 s 1 are each reenacted and amended to read as follows:
- 32 (1) Money in the treasurer's trust fund may be deposited, 33 invested, and reinvested by the state treasurer in accordance with 34 RCW 43.84.080 in the same manner and to the same extent as if the 35 money were in the state treasury, and may be commingled with moneys 36 in the state treasury for cash management and cash balance purposes.

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(2) All income received from investment of the treasurer's trust fund must be set aside in an account in the treasury trust fund to be known as the investment income account.

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- (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasurer or affected state agencies. The investment income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments must occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4)(a) Monthly, the state treasurer must distribute the earnings credited to the investment income account to the state general fund except under (b), (c), and (d) of this subsection.
- The following accounts and funds must receive their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The Washington promise scholarship account, the Washington advanced college tuition payment program account, the accessible communities account, the community and technical college innovation account, the agricultural local fund, the American Indian scholarship endowment fund, the foster care scholarship endowment fund, the foster care endowed scholarship trust fund, the contract harvesting revolving account, the Washington state combined fund drive account, the commemorative works account, the county enhanced 911 excise tax account, the toll collection account, the developmental disabilities endowment trust fund, the energy account, the fair fund, the family leave insurance account, the food animal veterinarian conditional scholarship account, the fruit and inspection account, the future teachers conditional vegetable scholarship account, the game farm alternative account, the GET ready for math and science scholarship account, the Washington global health technologies and product development account, the grain inspection revolving fund, the industrial insurance rainy day fund, the juvenile accountability incentive account, the law enforcement officers' and firefighters' plan 2 expense fund, the local tourism promotion account, the multiagency permitting team account, ((the pilotage account,)) the produce railcar pool account, the regional transportation investment district account, the rural rehabilitation account, the stadium and exhibition center account, the youth athletic facility account, the self-insurance revolving fund, the

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1 children's trust fund, the Washington horse racing commission Washington bred owners' bonus fund and breeder awards account, the 2 Washington horse racing commission class C purse fund account, the 3 individual development account program account, the Washington horse 4 racing commission operating account, the life sciences discovery 5 6 fund, the Washington state heritage center account, the reduced 7 cigarette ignition propensity account, the center for childhood deafness and hearing loss account, the school for the blind account, 8 the Millersylvania park trust fund, the public employees' 9 10 retirees' insurance reserve fund, and the radiation perpetual maintenance fund. 11

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- (c) The following accounts and funds must receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advanced right-of-way revolving fund, the advanced environmental mitigation revolving account, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.
- (d) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the custody of the state treasurer that deposits funds into a fund or account in the custody of the state treasurer pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
- (5) In conformance with Article II, section 37 of the state Constitution, no trust accounts or funds shall be allocated earnings without the specific affirmative directive of this section.
- 29 **Sec. 5.** RCW 43.84.092 and 2014 c 112 s 106, 2014 c 74 s 5, and 30 2014 c 32 s 6 are each reenacted and amended to read as follows:
- 31 (1) All earnings of investments of surplus balances in the state 32 treasury shall be deposited to the treasury income account, which 33 account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of

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1 interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require 2 appropriation. The office of financial management shall determine the 3 4 amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may 5 6 direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and 7 this subsection. Refunds or allocations shall occur prior to the 8 distributions of earnings set forth in subsection (4) of this 9 10 section.

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- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- following accounts and funds shall receive their The proportionate share of earnings based upon each account's and fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the Alaskan Way viaduct replacement project account, the brownfield redevelopment trust fund account, the budget stabilization account, the capital vessel replacement account, the capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water supply development account, the Columbia river basin water supply revenue recovery account, the common school construction fund, the community forest trust account, the county arterial preservation account, the county criminal justice assistance account, the deferred compensation administrative account, the deferred compensation principal account,

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1 the department of licensing services account, the department of retirement systems expense account, the developmental disabilities 2 community trust account, the diesel idle reduction account, the 3 drinking water assistance account, the drinking water assistance 4 administrative account, the drinking water assistance repayment 5 6 account, the Eastern Washington University capital projects account, 7 Interstate 405 express toll lanes operations account, the education construction fund, the education legacy trust account, the 8 election account, the energy freedom account, the energy recovery act 9 account, the essential rail assistance account, The Evergreen State 10 11 College capital projects account, the federal forest 12 account, the ferry bond retirement fund, the freight mobility investment account, the freight mobility multimodal account, the 13 grade crossing protective fund, the public health services account, 14 the high capacity transportation account, the state higher education 15 16 construction account, the higher education construction account, the 17 highway bond retirement fund, the highway infrastructure account, the 18 highway safety fund, the high occupancy toll lanes operations 19 account, the hospital safety net assessment fund, the industrial insurance premium refund account, the judges' retirement account, the 20 21 judicial retirement administrative account, the judicial retirement principal account, the local leasehold excise tax account, the local 22 real estate excise tax account, the local sales and use tax account, 23 the marine resources stewardship trust account, the medical aid 24 25 account, the mobile home park relocation fund, the motor vehicle fund, the motorcycle safety education account, the multimodal 26 transportation account, the multiuse roadway safety account, the 27 28 municipal criminal justice assistance account, the natural resources 29 deposit account, the oyster reserve land account, the pension funding stabilization account, the perpetual surveillance and maintenance 30 31 account, the pilotage account, the public employees' retirement 32 system plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, the public 33 construction loan revolving account beginning July 1, 2004, the 34 public health supplemental account, the public works assistance 35 account, the Puget Sound capital construction account, the Puget 36 Sound ferry operations account, the real estate appraiser commission 37 account, the recreational vehicle account, the regional mobility 38 39 grant program account, the resource management cost account, the 40 rural arterial trust account, the rural mobility grant program

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1 account, the rural Washington loan fund, the site closure account, the skilled nursing facility safety net trust fund, the small city 2 pavement and sidewalk account, the special category C account, the 3 special wildlife account, the state employees' insurance account, the 4 state employees' insurance reserve account, the state investment 5 6 board expense account, the state investment board commingled trust 7 fund accounts, the state patrol highway account, the state route number 520 civil penalties account, the state route number 520 8 corridor account, the state wildlife account, the supplemental 9 pension account, the Tacoma Narrows toll bridge account, the 10 11 teachers' retirement system plan 1 account, the teachers' retirement 12 system combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco settlement account, the toll facility 13 14 bond retirement account, the transportation 2003 account (nickel account), the transportation equipment fund, the transportation fund, 15 16 transportation improvement account, the transportation improvement board bond retirement account, the 17 transportation 18 infrastructure account, the transportation partnership account, the 19 traumatic brain injury account, the tuition recovery trust fund, the University of Washington bond retirement fund, the University of 20 21 Washington building account, the volunteer firefighters' and reserve 22 relief and pension principal fund, the volunteer firefighters' and reserve officers' administrative 23 Washington judicial retirement system account, the Washington law 24 25 enforcement officers' and firefighters' system plan 1 retirement account, the Washington law enforcement officers' and firefighters' 26 system plan 2 retirement account, the Washington public safety 27 employees' plan 2 retirement account, the Washington school 28 employees' retirement system combined plan 2 and 3 account, the 29 Washington state health insurance pool account, the Washington state 30 31 patrol retirement account, the Washington State University building 32 account, the Washington State University bond retirement fund, the water pollution control revolving administration account, the water 33 pollution control revolving fund, the Western Washington University 34 capital projects account, the Yakima integrated plan implementation 35 36 account, the Yakima integrated plan implementation revenue recovery account, and the Yakima integrated plan implementation taxable bond 37 38 account. Earnings derived from investing balances of the agricultural 39 permanent fund, the normal school permanent fund, the permanent 40 common school fund, the scientific permanent fund, the state

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university permanent fund, and the state reclamation revolving account shall be allocated to their respective beneficiary accounts.

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- (b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
- 9 (5) In conformance with Article II, section 37 of the state 10 Constitution, no treasury accounts or funds shall be allocated 11 earnings without the specific affirmative directive of this section.
- 12 **Sec. 6.** RCW 43.84.092 and 2014 c 112 s 107, 2014 s 74 s 6, and 2014 c 32 s 7 are each reenacted and amended to read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
 - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur

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1 prior to distribution of earnings set forth in subsection (4) of this 2 section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their 7 proportionate share of earnings based upon each account's and fund's 8 average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the Alaskan Way viaduct 10 replacement project account, the brownfield redevelopment trust fund 11 12 account, the budget stabilization account, the capital vessel replacement account, the capitol building construction account, the 13 Cedar River channel construction and operation account, the Central 14 Washington University capital projects account, the charitable, 15 16 educational, penal and reformatory institutions account, the cleanup 17 settlement account, the Columbia river basin water supply development 18 account, the Columbia river basin taxable bond water supply 19 development account, the Columbia river basin water supply revenue recovery account, the Columbia river crossing project account, the 20 common school construction fund, the community forest trust account, 21 the county arterial preservation account, the county criminal justice 22 assistance account, the deferred compensation administrative account, 23 deferred compensation principal account, the department 24 25 licensing services account, the department of retirement systems 26 expense account, the developmental disabilities community trust account, the diesel idle reduction account, the drinking water 27 28 assistance account, the drinking water assistance administrative account, the drinking water assistance repayment account, the Eastern 29 Washington University capital projects account, the Interstate 405 30 31 express toll lanes operations account, the education construction fund, the education legacy trust account, the election account, the 32 33 energy freedom account, the energy recovery act account, the essential rail assistance account, The Evergreen State College 34 capital projects account, the federal forest revolving account, the 35 ferry bond retirement fund, the freight mobility investment account, 36 freight mobility multimodal account, the 37 grade crossing protective fund, the public health services account, the 38 capacity transportation account, the state 39 higher 40 construction account, the higher education construction account, the

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1 highway bond retirement fund, the highway infrastructure account, the highway safety fund, the high occupancy toll lanes operations 2 account, the hospital safety net assessment fund, the industrial 3 insurance premium refund account, the judges' retirement account, the 4 judicial retirement administrative account, the judicial retirement 5 6 principal account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, 7 the marine resources stewardship trust account, the medical aid 8 account, the mobile home park relocation fund, the motor vehicle 9 fund, the motorcycle safety education account, the multimodal 10 11 transportation account, the multiuse roadway safety account, the 12 municipal criminal justice assistance account, the natural resources deposit account, the oyster reserve land account, the pension funding 13 14 stabilization account, the perpetual surveillance and maintenance account, the pilotage account, the public employees' retirement 15 16 system plan 1 account, the public employees' retirement system 17 plan 2 and plan 3 account, the public 18 construction loan revolving account beginning July 1, 2004, the 19 public health supplemental account, the public works assistance account, the Puget Sound capital construction account, the Puget 20 21 Sound ferry operations account, the real estate appraiser commission account, the recreational vehicle account, the regional mobility 22 grant program account, the resource management cost account, the 23 rural arterial trust account, the rural mobility grant program 24 25 account, the rural Washington loan fund, the site closure account, 26 the skilled nursing facility safety net trust fund, the small city pavement and sidewalk account, the special category C account, the 27 special wildlife account, the state employees' insurance account, the 28 29 state employees' insurance reserve account, the state investment board expense account, the state investment board commingled trust 30 31 fund accounts, the state patrol highway account, the state route 32 number 520 civil penalties account, the state route number 520 33 corridor account, the state wildlife account, the supplemental pension account, the Tacoma Narrows toll bridge account, the 34 teachers' retirement system plan 1 account, the teachers' retirement 35 system combined plan 2 and plan 3 account, the tobacco prevention and 36 control account, the tobacco settlement account, the toll facility 37 bond retirement account, the transportation 2003 account (nickel 38 39 account), the transportation equipment fund, the transportation fund, 40 transportation improvement account, the transportation the

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1 improvement board bond retirement account, the transportation infrastructure account, the transportation partnership account, the 2 traumatic brain injury account, the tuition recovery trust fund, the 3 University of Washington bond retirement fund, the University of 4 Washington building account, the volunteer firefighters' and reserve 5 6 officers' relief and pension principal fund, the volunteer and reserve officers' administrative 7 firefighters' fund, Washington judicial retirement system account, the Washington law 8 enforcement officers' and firefighters' system plan 1 retirement 9 account, the Washington law enforcement officers' and firefighters' 10 system plan 2 retirement account, the Washington public safety 11 12 employees' plan 2 retirement account, the Washington school employees' retirement system combined plan 2 and 3 account, the 13 Washington state health insurance pool account, the Washington state 14 patrol retirement account, the Washington State University building 15 16 account, the Washington State University bond retirement fund, the 17 water pollution control revolving administration account, the water pollution control revolving fund, the Western Washington University 18 19 capital projects account, the Yakima integrated plan implementation account, the Yakima integrated plan implementation revenue recovery 20 21 account, and the Yakima integrated plan implementation taxable bond account. Earnings derived from investing balances of the agricultural 22 permanent fund, the normal school permanent fund, the permanent 23 common school fund, the scientific permanent 24 fund, the 25 university permanent fund, and the state reclamation revolving 26 account shall be allocated to their respective beneficiary accounts.

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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- (5) In conformance with Article II, section 37 of the state Constitution, no treasury accounts or funds shall be allocated earnings without the specific affirmative directive of this section.
- NEW SECTION. Sec. 7. Section 3 of this act takes effect July 1, 2016.

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- 1 <u>NEW SECTION.</u> **Sec. 8.** Section 5 of this act expires on the date
- 2 the requirements set out in section 7, chapter 36, Laws of 2012 are
- 3 met.
- 4 <u>NEW SECTION.</u> **Sec. 9.** Section 6 of this act takes effect on the
- 5 date the requirements set out in section 7, chapter 36, Laws of 2012
- 6 are met.

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