HOUSE BILL 1497

State of Washington 65th Legislature 2017 Regular Session

By Representatives J. Walsh, Blake, Orcutt, Griffey, Young, Haler, and Muri

Read first time 01/20/17. Referred to Committee on Technology & Economic Development.

AN ACT Relating to providing sales and use tax exemptions, in the form of a remittance of tax paid, to encourage coal-fired electric generation plants to convert to natural gas-fired plants or biomass energy facilities; amending RCW 82.14.050 and 82.14.060; adding a new section to chapter 82.08 RCW; adding a new section to chapter 82.12 RCW; adding a new section to chapter 82.32 RCW; creating a new section; and providing expiration dates.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

9 <u>NEW SECTION.</u> Sec. 1. This section is the tax preference 10 performance statement for the tax preference contained in sections 2 11 and 3 of this act. This performance statement is only intended to be 12 used for subsequent evaluation of the tax preference. It is not 13 intended to create a private right of action by any party or be used 14 to determine eligibility for preferential tax treatment.

15 (1) The legislature categorizes this tax preference as one 16 intended to create or retain jobs, indicated RCW as in 17 82.32.808(2)(c).

18 (2) It is the legislature's specific public policy objective to 19 retain jobs at existing coal-fired electric generation facilities by 20 providing a tax exemption to allow these facilities to convert into 21 natural gas-fired generation plants or biomass energy facilities 1 rather than shut down entirely. It is the legislature's intent to provide a tax exemption for the conversion of a coal-fired electric 2 generation facility into a natural gas-fired generation plant or 3 biomass energy facility, in order to reduce the costs recently 4 imposed by the legislature on companies that operate coal-fired 5 6 electric generation facilities, thereby increasing the ability of 7 these companies to continue their operations in Washington state, thereby retaining jobs that otherwise would be lost if a coal-fired 8 electric generation facility were to shut down. 9

10 (3) This tax preference is created to provide an opportunity for 11 coal-fired electric generation facilities to convert into natural 12 gas-fired generation plants or biomass energy facilities. This tax 13 preference is meant to expire and, therefore, the joint legislative 14 audit and review committee is exempt from reviewing this tax 15 preference as required in chapter 43.136 RCW.

16 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 82.08
17 RCW to read as follows:

(1) Subject to the requirements in subsection (2) of this
section, a taxpayer is eligible for an exemption from the tax imposed
by RCW 82.08.020 on the sale of or charge made for:

(a) Labor and services rendered in respect to the constructing of
new structures, and expansion or renovation of existing structures,
for the purpose of converting a coal-fired electric generation
facility into a natural gas-fired plant or biomass energy facility;

(b) Materials that will be incorporated as an ingredient or component of new or existing structures during the course of such constructing, expanding, or renovating; or

(c) Machinery and equipment that is required to convert a coalfired electric generation facility into a natural gas-fired plant or biomass energy facility, including labor and services rendered in respect to installing such machinery and equipment.

(2)(a) The exemption in this section is in the form of a 32 remittance. A purchaser claiming an exemption from the tax in the 33 form of a remittance under this section must pay all applicable state 34 and local sales taxes imposed under RCW 82.08.020 and chapter 82.14 35 on all purchases qualifying for the exemption. After the 36 RCW conversion of a coal-fired electric generation facility into a 37 38 natural gas-fired plant or biomass energy facility is operationally complete, but not earlier than April 1, 2020, the purchaser may then 39

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apply to the department for a remittance of one hundred percent of 1 the state and local sales taxes paid under RCW 82.08.020 and chapter 2 82.14 RCW for purchases qualifying under subsection (1) of this 3 section. The purchaser must specify the amount of exempted tax 4 claimed and the qualifying purchases for which the exemption is 5 6 claimed. The purchaser must retain, in adequate detail, records to enable the department to determine whether the purchaser is entitled 7 to an exemption under this section, including: Invoices; proof of tax 8 paid; and construction contracts. 9

10 (b) The department may not accept any application for a 11 remittance that it does not receive by the later of July 1, 2020, or 12 within one year after the department determines that the conversion 13 of a coal-fired electric generation facility into a natural gas-fired 14 plant or biomass energy facility is operationally complete.

15 (c) The department must determine eligibility under this section 16 based on information provided by the purchaser, which is subject to 17 audit verification by the department. The department must remit 18 exempted amounts to qualifying purchasers who submitted timely 19 applications during the previous calendar quarter. No remittances may 20 be paid before July 1, 2020.

(3) The definitions in this subsection apply throughout thissection unless the context clearly requires otherwise.

(a) "Biomass energy" means energy derived from solid organicfuels from wood or forest or field residues.

(b)(i) "Machinery and equipment" means industrial fixtures, devices, and support facilities that are integral and necessary to the generation of electricity using natural gas or biomass, including repair parts and replacement parts.

29 (ii) "Machinery and equipment" does not include: (A) Hand-powered tools; (B) property with a useful life of less than one year; (C) 30 31 repair parts required to restore machinery and equipment to normal 32 working order; (D) replacement parts that do not increase productivity, improve efficiency, or extend the useful life of 33 machinery and equipment; (E) buildings; or (F) building fixtures that 34 are not integral and necessary to the generation of electricity that 35 36 are permanently affixed to and become a physical part of a building.

37 (c) "Operationally complete" means constructed or improved to the 38 point of being functionally capable of generating electricity using 39 natural gas or biomass.

40 (4) This section expires July 1, 2026.

<u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 82.12
 RCW to read as follows:

3 (1) Subject to the requirements in subsection (2) of this 4 section, a taxpayer is eligible for an exemption from the tax imposed 5 by RCW 82.12.020 on the use of:

6 (a) Materials that will be incorporated as an ingredient or 7 component of new or existing structures during the course of the 8 constructing of new structures, or expansion or renovation of 9 existing structures, for the purpose of converting a coal-fired 10 electric generation facility into a natural gas-fired plant or 11 biomass energy facility; and

(b) Machinery and equipment that is required to convert a coalfired electric generation facility into a natural gas-fired plant or biomass energy facility, including labor and services rendered in respect to installing such machinery and equipment.

16 (2)(a) A taxpayer is exempt from the tax imposed by RCW 82.12.020 17 on the use of materials, machinery and equipment, or installation 18 labor, if the taxpayer received a remittance under section 2 of this 19 act with respect to the purchase of the materials, machinery and 20 equipment, or installation labor.

21 (b) With respect to materials, machinery and equipment, or installation labor qualifying for the exemption in this section and 22 acquired by the taxpayer without the payment of the sales tax imposed 23 24 by RCW 82.08.020, the exemption in this section is in the form of a 25 remittance of the state and local use taxes paid under RCW 82.12.020 26 and chapter 82.14 RCW. All of the provisions applicable to remittances under section 2 of this act apply to remittances under 27 28 this section.

(3) The exemption in this section does not apply to the use of materials, machinery and equipment, and installation labor for machinery and equipment, when first use within this state of such materials, machinery and equipment, and installation labor occurred after June 30, 2026.

34 (4) The definitions in section 2 of this act apply to this35 section.

36 (5) This section expires July 1, 2026.

37 **Sec. 4.** RCW 82.14.050 and 2016 c 191 s 4 are each amended to 38 read as follows:

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1 (1) The counties, cities, and transportation authorities under RCW 82.14.045, public facilities districts under chapters 36.100 and 2 3 35.57 RCW, public transportation benefit areas under RCW 82.14.440, regional transportation investment districts, and transportation 4 benefit districts under chapter 36.73 RCW must contract, prior to the 5 6 effective date of a resolution or ordinance imposing a sales and use tax, the administration and collection to the state department of 7 revenue, which must deduct a percentage amount, as provided by 8 contract, not to exceed two percent of the taxes collected for 9 administration and collection expenses incurred by the department. 10 11 The remainder of any portion of any tax authorized by this chapter 12 that is collected by the department of revenue must be deposited by the state department of revenue in the local sales and use tax 13 account hereby created in the state treasury. Beginning January 1, 14 2013, the department of revenue must make deposits in the local sales 15 16 and use tax account on a monthly basis on the last business day of 17 the month in which distributions required in (a) of this subsection 18 are due. Moneys in the local sales and use tax account may be withdrawn only for: 19

(a) Distribution to counties, cities, transportation authorities,
public facilities districts, public transportation benefit areas,
regional transportation investment districts, and transportation
benefit districts imposing a sales and use tax; and

(b) Making refunds of taxes imposed under the authority of this
chapter and RCW 81.104.170 and exempted under RCW 82.08.962,
82.12.962, 82.08.02565, 82.12.02565, 82.08.025661, ((or))
82.12.025661, section 2 of this act, or section 3 of this act.

(2) All administrative provisions in chapters 82.03, 82.08,
82.12, and 82.32 RCW, as they now exist or may hereafter be amended,
insofar as they are applicable to state sales and use taxes, are
applicable to taxes imposed pursuant to this chapter.

32 (3) Counties, cities, transportation authorities, public 33 facilities districts, and regional transportation investment 34 districts may not conduct independent sales or use tax audits of 35 sellers registered under the streamlined sales tax agreement.

36 (4) Except as provided in RCW 43.08.190 and subsection (5) of 37 this section, all earnings of investments of balances in the local 38 sales and use tax account must be credited to the local sales and use 39 tax account and distributed to the counties, cities, transportation 40 authorities, public facilities districts, public transportation

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benefit areas, regional transportation investment districts, and
 transportation benefit districts monthly.

(5) Beginning January 1, 2013, the state treasurer must determine 3 the amount of earnings on investments that would have been credited 4 to the local sales and use tax account if the collections had been 5 6 deposited in the account over the prior month. When distributions are made under subsection (1)(a) of this section, the state treasurer 7 must transfer this amount from the state general fund to the local 8 sales and use tax account and must distribute such sums to the 9 counties, cities, transportation authorities, public 10 facilities 11 districts, public transportation benefit areas, regional 12 transportation investment districts, and transportation benefit 13 districts.

14 **Sec. 5.** RCW 82.14.060 and 2016 c 191 s 5 are each amended to 15 read as follows:

16 (1)(a) Monthly, the state treasurer must distribute from the 17 local sales and use tax account to the counties, cities, 18 transportation authorities, public facilities districts, and 19 transportation benefit districts the amount of tax collected on 20 behalf of each taxing authority, less:

21 (i) The deduction provided for in RCW 82.14.050; and

(ii) The amount of any refunds of local sales and use taxes
exempted under RCW 82.08.962, 82.12.962, 82.08.02565, 82.12.02565,
82.08.025661, ((er)) 82.12.025661, section 2 of this act, or section
<u>3 of this act</u>, which must be made without appropriation.

26 (b) The state treasurer must make the distribution under this 27 section without appropriation.

(2) In the event that any ordinance or resolution imposes a sales and use tax at a rate in excess of the applicable limits contained herein, such ordinance or resolution may not be considered void in toto, but only with respect to that portion of the rate which is in excess of the applicable limits contained herein.

<u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 82.32
 RCW to read as follows:

(1) Beginning one year after the natural gas-fired plant or biomass energy facility is operationally complete, a person must repay all sales and use taxes remitted to the person under sections 2 and 3 of this act if the number of employment positions, reported to 1 the employment security department, at the natural gas-fired plant or 2 biomass energy facility decreases by twenty-five percent from the 3 previous year's employment level.

(2) If sales and use taxes must be repaid under subsection (1) of 4 this section, the department must declare the amounts to 5 be 6 immediately due and payable. The department must assess interest, but 7 not penalties, on the amounts due under this subsection. The department must assess interest at the rate provided for delinquent 8 9 taxes under this chapter, retroactively to the date the tax preference was claimed, and such interest accrues until the tax 10 11 preference amounts are repaid.

12 (3) If sales and use taxes must be repaid under subsection (1) of 13 this section, the person may not continue to claim the sales and use 14 tax exemptions under sections 2 and 3 of this act.

15 (4) This section does not apply to any changes in the number of 16 employment positions at a natural gas-fired plant or biomass energy 17 facility that occur on or after January 1, 2031.

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