SUBSTITUTE HOUSE BILL 2990

State of Washington 65th Legislature 2018 Regular Session

By House Transportation (originally sponsored by Representatives Fey, Young, and Muri)

READ FIRST TIME 02/23/18.

- 1 AN ACT Relating to the Tacoma Narrows bridge debt service payment
- 2 plan; amending RCW 47.46.110; and adding new sections to chapter
- 3 47.46 RCW.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** A new section is added to chapter 47.46 6 RCW to read as follows:
 - (1) The legislature finds funding of the Tacoma Narrows bridge facility to be distinct from other Washington state tolling facilities due to its increasing debt service costs, which is the primary driver of the facility's escalating costs. Washington state has since recommended and established financing structures with steadier levels of debt service payments for subsequent tolled transportation facilities, supporting better management of the state's debt burden and a lower financial burden for toll ratepayers.
 - (2) The Tacoma Narrows bridge facility debt service structure resulted, in part, from a decision by the legislature to fund construction of the bridge without drawing from state tax dollars. As a result, toll revenue was committed to fund ninety-nine percent of bridge construction costs, as well as the associated interest payments and other associated debt service costs. This is not the standard more recently utilized by the legislature, as is the case of

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the state route 520 bridge's construction, seventy-two percent of which is to be paid for with toll revenues. In light of the maximum burden for bridge construction that was placed on Tacoma Narrows bridge toll ratepayers, there is no equitable reason that the burden of future debt service payment increases should be borne by these same toll ratepayers.

- (3) The legislature established the Tacoma Narrows bridge work group in 2017 and tasked it with identifying opportunities for long-term toll payer relief from increasing toll rates on the Tacoma Narrows bridge. The work group recommended a request of up to one hundred twenty-five million dollars in state funding from the legislature to offset future debt service payment increases, allocated across the remaining years of tolling at levels that result in maintaining toll rates at fiscal year 2018 levels.
- (4) Due to the findings aforementioned, an alternative is put forward by the legislature. State contribution loans for each fiscal biennium are to be made through the life of the debt service plan of up to a total of eighty-five million dollars, and will be repaid in annual amounts beginning after the debt service and deferred sales tax are fully repaid. It is the intent of the legislature that the commission will:
- 22 (a) Maintain tolls at no more than toll rates effective at the 23 fiscal year 2018 level until fiscal year 2022; and
 - (b) Maintain tolls at no more than twenty-five cents higher than the toll rates effective at the fiscal year 2018 level beginning in fiscal year 2022 until such time as the debt service and deferred sales tax obligation is fully met according to the repayment schedule in place as of the effective date of this section and until any state contribution loans are fully repaid.
 - (5) To offset part of the toll rate increases that would otherwise be necessary to meet increases in future debt service payments, it is the intent of the legislature that the state treasurer make state contribution loan transfers to the Tacoma Narrows toll bridge account created in RCW 47.56.165 on the first day of each fiscal biennium, beginning in the 2019-2021 fiscal biennium, through the life of the debt service plan. It is the intent of the legislature that the state treasurer make state contribution loan transfers in amounts necessary to ensure debt service payments are made in full after toll revenue from the Tacoma Narrows bridge toll

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- 1 facility is applied to the debt payment amounts and other required 2 costs.
- NEW SECTION. 3 Sec. 2. A new section is added to chapter 47.46 RCW to read as follows: 4
- 2031, the commission shall 5 (1) Through submit to the transportation committees of the legislature on an annual basis a б report that includes sufficient information to enable the legislature 7 to determine an adequate amount of contribution from nontoll sources 8 required for each fiscal biennium to maintain tolls at no more than 9 twenty-five cents higher than the toll rates effective at the fiscal 10 11 year 2018 level, while also maintaining the debt service plan repayment schedule in place as of the effective date of this section. 12 13 The report must be submitted by January 5th of each year.
- Beginning in 2031, and until such time as the state 14 contribution loans described in section 1(4) of this act are repaid, 16 the commission shall submit to the transportation committees of the 17 legislature on an annual basis a report that includes information detailing the annual expected toll revenue to be used for repayment 18 of the state contribution loans while maintaining tolls at no more 19 20 than twenty-five cents higher than the toll rates effective at the 21 fiscal year 2018 level. The report must be submitted by January 5th 22 of each year.
- 23 **Sec. 3.** RCW 47.46.110 and 2002 c 114 s 8 are each amended to 24 read as follows:
 - (1) The commission shall retain toll charges on any existing and future facilities constructed under this chapter and financed primarily by bonds issued by the state until:
- All costs of investigation, financing, acquisition 28 29 property, and construction advanced from the motor vehicle fund have 30 been fully repaid, except as provided in subsection (2)(b) of this 31 section;
- 32 (b) Obligations incurred in constructing that facility have been 33 fully paid; ((and))
- 34 (c) The motor vehicle fund is fully repaid under RCW 47.46.140; and 35
- (d) The accounts from which moneys are provided to reduce the 36 debt service according to section 1(5) of this act are fully repaid. 37
 - (2) This section does not:

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(a) Prohibit the use of toll revenues to fund maintenance, operations, or management of facilities constructed under this chapter except as prohibited by RCW 47.56.245;

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- (b) Require repayment of funds specifically appropriated as a nonreimbursable state financial contribution to a project.
- (3) Notwithstanding the provisions of subsection (2)(a) of this section, upon satisfaction of the conditions enumerated in subsection (1) of this section:
 - (a) The facility must be operated as a toll-free facility; and
- 10 (b) The operation, maintenance, upkeep, and repair of the 11 facility must be paid from funds appropriated for the use of the 12 department for the construction and maintenance of the primary state 13 highways of the state of Washington.

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