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SENATE BILL 5991

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State of Washington

65th Legislature

2018 Regular Session

By Senators Billig, Fain, Palumbo, Miloscia, Hunt, Mullet, Carlyle, Frockt, Rolfes, Ranker, Darneille, Conway, Hasegawa, Pedersen, Nelson, McCoy, Takko, Saldaña, Cleveland, Wellman, Kuderer, Lias, Hobbs, Chase, Van De Wege, Keiser, and Dhingra

Prefiled 12/04/17. Read first time 01/08/18. Referred to Committee on State Government, Tribal Relations & Elections.

1 AN ACT Relating to increasing transparency of contributions by  
2 creating the Washington state DISCLOSE act of 2018; amending RCW  
3 42.17A.235 and 42.17A.240; reenacting and amending RCW 42.17A.005;  
4 adding a new section to chapter 42.17A RCW; and creating new  
5 sections.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. **Sec. 1.** This act may be known and cited as the  
8 democracy is strengthened by casting light on spending in elections  
9 act of 2018 or the Washington state DISCLOSE act of 2018.

10 NEW SECTION. **Sec. 2.** The legislature finds that the public has  
11 the right to know who is contributing to election campaigns in  
12 Washington state and that campaign finance disclosure deters  
13 corruption, increases public confidence in Washington state  
14 elections, and strengthens representative democracy.

15 The legislature finds that campaign finance disclosure is  
16 overwhelmingly supported by the citizens of Washington state as  
17 evidenced by the two initiatives that largely established  
18 Washington's current campaign finance system. Both passed with over  
19 seventy-two percent of the popular vote, as well as winning margins  
20 in every county in the state.

1 The legislature finds that nonprofit organizations are  
2 increasingly engaging in campaign activities in Washington state and  
3 across the country, including taking a more active role in  
4 contributing to candidate and ballot proposition campaigns. In some  
5 cases, these activities are occurring without adequate public  
6 disclosure due to loopholes in campaign finance regulations.

7 The legislature finds that nonprofit organizations may form  
8 political committees using the funds contributed only by those  
9 members wishing to further the organization's campaign activity.  
10 However, many members of nonprofit organizations wish to use the  
11 provisions of current law to anonymously contribute to campaign  
12 activity, frustrating the purposes of public disclosure laws.

13 Therefore, the legislature intends to increase transparency and  
14 accountability, deter corruption, and strengthen confidence in the  
15 election process by closing campaign finance disclosure loopholes and  
16 requiring the disclosure of contributions and expenditures by  
17 nonprofit organizations that participate significantly in Washington  
18 state elections.

19 **Sec. 3.** RCW 42.17A.005 and 2011 c 145 s 2 and 2011 c 60 s 19 are  
20 each reenacted and amended to read as follows:

21 The definitions in this section apply throughout this chapter  
22 unless the context clearly requires otherwise.

23 (1) "Actual malice" means to act with knowledge of falsity or  
24 with reckless disregard as to truth or falsity.

25 (2) "Agency" includes all state agencies and all local agencies.  
26 "State agency" includes every state office, department, division,  
27 bureau, board, commission, or other state agency. "Local agency"  
28 includes every county, city, town, municipal corporation, quasi-  
29 municipal corporation, or special purpose district, or any office,  
30 department, division, bureau, board, commission, or agency thereof,  
31 or other local public agency.

32 (3) "Authorized committee" means the political committee  
33 authorized by a candidate, or by the public official against whom  
34 recall charges have been filed, to accept contributions or make  
35 expenditures on behalf of the candidate or public official.

36 (4) "Ballot proposition" means any "measure" as defined by RCW  
37 29A.04.091, or any initiative, recall, or referendum proposition  
38 proposed to be submitted to the voters of the state or any municipal  
39 corporation, political subdivision, or other voting constituency from

1 and after the time when the proposition has been initially filed with  
2 the appropriate election officer of that constituency before its  
3 circulation for signatures.

4 (5) "Benefit" means a commercial, proprietary, financial,  
5 economic, or monetary advantage, or the avoidance of a commercial,  
6 proprietary, financial, economic, or monetary disadvantage.

7 (6) "Bona fide political party" means:

8 (a) An organization that has been recognized as a minor political  
9 party by the secretary of state;

10 (b) The governing body of the state organization of a major  
11 political party, as defined in RCW 29A.04.086, that is the body  
12 authorized by the charter or bylaws of the party to exercise  
13 authority on behalf of the state party; or

14 (c) The county central committee or legislative district  
15 committee of a major political party. There may be only one  
16 legislative district committee for each party in each legislative  
17 district.

18 (7) "Candidate" means any individual who seeks nomination for  
19 election or election to public office. An individual seeks nomination  
20 or election when he or she first:

21 (a) Receives contributions or makes expenditures or reserves  
22 space or facilities with intent to promote his or her candidacy for  
23 office;

24 (b) Announces publicly or files for office;

25 (c) Purchases commercial advertising space or broadcast time to  
26 promote his or her candidacy; or

27 (d) Gives his or her consent to another person to take on behalf  
28 of the individual any of the actions in (a) or (c) of this  
29 subsection.

30 (8) "Caucus political committee" means a political committee  
31 organized and maintained by the members of a major political party in  
32 the state senate or state house of representatives.

33 (9) "Commercial advertiser" means any person who sells the  
34 service of communicating messages or producing printed material for  
35 broadcast or distribution to the general public or segments of the  
36 general public whether through the use of newspapers, magazines,  
37 television and radio stations, billboard companies, direct mail  
38 advertising companies, printing companies, or otherwise.

39 (10) "Commission" means the agency established under RCW  
40 42.17A.100.

1 (11) "Compensation" unless the context requires a narrower  
2 meaning, includes payment in any form for real or personal property  
3 or services of any kind. For the purpose of compliance with RCW  
4 42.17A.710, "compensation" does not include per diem allowances or  
5 other payments made by a governmental entity to reimburse a public  
6 official for expenses incurred while the official is engaged in the  
7 official business of the governmental entity.

8 (12) "Continuing political committee" means a political committee  
9 that is an organization of continuing existence not established in  
10 anticipation of any particular election campaign.

11 (13)(a) "Contribution" includes:

12 (i) A loan, gift, deposit, subscription, forgiveness of  
13 indebtedness, donation, advance, pledge, payment, transfer of funds  
14 between political committees, or anything of value, including  
15 personal and professional services for less than full consideration;

16 (ii) An expenditure made by a person in cooperation,  
17 consultation, or concert with, or at the request or suggestion of, a  
18 candidate, a political committee, the person or persons named on the  
19 candidate's or committee's registration form who direct expenditures  
20 on behalf of the candidate or committee, or their agents;

21 (iii) The financing by a person of the dissemination,  
22 distribution, or republication, in whole or in part, of broadcast,  
23 written, graphic, or other form of political advertising or  
24 electioneering communication prepared by a candidate, a political  
25 committee, or its authorized agent;

26 (iv) Sums paid for tickets to fund-raising events such as dinners  
27 and parties, except for the actual cost of the consumables furnished  
28 at the event.

29 (b) "Contribution" does not include:

30 (i) Standard interest on money deposited in a political  
31 committee's account;

32 (ii) Ordinary home hospitality;

33 (iii) A contribution received by a candidate or political  
34 committee that is returned to the contributor within five business  
35 days of the date on which it is received by the candidate or  
36 political committee;

37 (iv) A news item, feature, commentary, or editorial in a  
38 regularly scheduled news medium that is of primary interest to the  
39 general public, that is in a news medium controlled by a person whose

1 business is that news medium, and that is not controlled by a  
2 candidate or a political committee;

3 (v) An internal political communication primarily limited to the  
4 members of or contributors to a political party organization or  
5 political committee, or to the officers, management staff, or  
6 stockholders of a corporation or similar enterprise, or to the  
7 members of a labor organization or other membership organization;

8 (vi) The rendering of personal services of the sort commonly  
9 performed by volunteer campaign workers, or incidental expenses  
10 personally incurred by volunteer campaign workers not in excess of  
11 fifty dollars personally paid for by the worker. "Volunteer  
12 services," for the purposes of this subsection, means services or  
13 labor for which the individual is not compensated by any person;

14 (vii) Messages in the form of reader boards, banners, or yard or  
15 window signs displayed on a person's own property or property  
16 occupied by a person. However, a facility used for such political  
17 advertising for which a rental charge is normally made must be  
18 reported as an in-kind contribution and counts towards any applicable  
19 contribution limit of the person providing the facility;

20 (viii) Legal or accounting services rendered to or on behalf of:

21 (A) A political party or caucus political committee if the person  
22 paying for the services is the regular employer of the person  
23 rendering such services; or

24 (B) A candidate or an authorized committee if the person paying  
25 for the services is the regular employer of the individual rendering  
26 the services and if the services are solely for the purpose of  
27 ensuring compliance with state election or public disclosure laws; or

28 (ix) The performance of ministerial functions by a person on  
29 behalf of two or more candidates or political committees either as  
30 volunteer services defined in (b)(vi) of this subsection or for  
31 payment by the candidate or political committee for whom the services  
32 are performed as long as:

33 (A) The person performs solely ministerial functions;

34 (B) A person who is paid by two or more candidates or political  
35 committees is identified by the candidates and political committees  
36 on whose behalf services are performed as part of their respective  
37 statements of organization under RCW 42.17A.205; and

38 (C) The person does not disclose, except as required by law, any  
39 information regarding a candidate's or committee's plans, projects,  
40 activities, or needs, or regarding a candidate's or committee's

1 contributions or expenditures that is not already publicly available  
2 from campaign reports filed with the commission, or otherwise engage  
3 in activity that constitutes a contribution under (a)(ii) of this  
4 subsection.

5 A person who performs ministerial functions under this subsection  
6 (13)(b)(ix) is not considered an agent of the candidate or committee  
7 as long as he or she has no authority to authorize expenditures or  
8 make decisions on behalf of the candidate or committee.

9 (c) Contributions other than money or its equivalent are deemed  
10 to have a monetary value equivalent to the fair market value of the  
11 contribution. Services or property or rights furnished at less than  
12 their fair market value for the purpose of assisting any candidate or  
13 political committee are deemed a contribution. Such a contribution  
14 must be reported as an in-kind contribution at its fair market value  
15 and counts towards any applicable contribution limit of the provider.

16 (14) "Depository" means a bank, mutual savings bank, savings and  
17 loan association, or credit union doing business in this state.

18 (15) "Elected official" means any person elected at a general or  
19 special election to any public office, and any person appointed to  
20 fill a vacancy in any such office.

21 (16) "Election" includes any primary, general, or special  
22 election for public office and any election in which a ballot  
23 proposition is submitted to the voters. An election in which the  
24 qualifications for voting include other than those requirements set  
25 forth in Article VI, section 1 (Amendment 63) of the Constitution of  
26 the state of Washington shall not be considered an election for  
27 purposes of this chapter.

28 (17) "Election campaign" means any campaign in support of or in  
29 opposition to a candidate for election to public office and any  
30 campaign in support of, or in opposition to, a ballot proposition.

31 (18) "Election cycle" means the period beginning on the first day  
32 of January after the date of the last previous general election for  
33 the office that the candidate seeks and ending on December 31st after  
34 the next election for the office. In the case of a special election  
35 to fill a vacancy in an office, "election cycle" means the period  
36 beginning on the day the vacancy occurs and ending on December 31st  
37 after the special election.

38 (19)(a) "Electioneering communication" means any broadcast,  
39 cable, or satellite television or radio transmission, United States  
40 postal service mailing, billboard, newspaper, or periodical that:

1 (i) Clearly identifies a candidate for a state, local, or  
2 judicial office either by specifically naming the candidate, or  
3 identifying the candidate without using the candidate's name;

4 (ii) Is broadcast, transmitted, mailed, erected, distributed, or  
5 otherwise published within sixty days before any election for that  
6 office in the jurisdiction in which the candidate is seeking  
7 election; and

8 (iii) Either alone, or in combination with one or more  
9 communications identifying the candidate by the same sponsor during  
10 the sixty days before an election, has a fair market value of one  
11 thousand dollars or more.

12 (b) "Electioneering communication" does not include:

13 (i) Usual and customary advertising of a business owned by a  
14 candidate, even if the candidate is mentioned in the advertising when  
15 the candidate has been regularly mentioned in that advertising  
16 appearing at least twelve months preceding his or her becoming a  
17 candidate;

18 (ii) Advertising for candidate debates or forums when the  
19 advertising is paid for by or on behalf of the debate or forum  
20 sponsor, so long as two or more candidates for the same position have  
21 been invited to participate in the debate or forum;

22 (iii) A news item, feature, commentary, or editorial in a  
23 regularly scheduled news medium that is:

24 (A) Of primary interest to the general public;

25 (B) In a news medium controlled by a person whose business is  
26 that news medium; and

27 (C) Not a medium controlled by a candidate or a political  
28 committee;

29 (iv) Slate cards and sample ballots;

30 (v) Advertising for books, films, dissertations, or similar works  
31 (A) written by a candidate when the candidate entered into a contract  
32 for such publications or media at least twelve months before becoming  
33 a candidate, or (B) written about a candidate;

34 (vi) Public service announcements;

35 (vii) A mailed internal political communication primarily limited  
36 to the members of or contributors to a political party organization  
37 or political committee, or to the officers, management staff, or  
38 stockholders of a corporation or similar enterprise, or to the  
39 members of a labor organization or other membership organization;

1 (viii) An expenditure by or contribution to the authorized  
2 committee of a candidate for state, local, or judicial office; or

3 (ix) Any other communication exempted by the commission through  
4 rule consistent with the intent of this chapter.

5 (20) "Expenditure" includes a payment, contribution,  
6 subscription, distribution, loan, advance, deposit, or gift of money  
7 or anything of value, and includes a contract, promise, or agreement,  
8 whether or not legally enforceable, to make an expenditure.  
9 "Expenditure" also includes a promise to pay, a payment, or a  
10 transfer of anything of value in exchange for goods, services,  
11 property, facilities, or anything of value for the purpose of  
12 assisting, benefiting, or honoring any public official or candidate,  
13 or assisting in furthering or opposing any election campaign. For the  
14 purposes of this chapter, agreements to make expenditures, contracts,  
15 and promises to pay may be reported as estimated obligations until  
16 actual payment is made. "Expenditure" shall not include the partial  
17 or complete repayment by a candidate or political committee of the  
18 principal of a loan, the receipt of which loan has been properly  
19 reported.

20 (21) "Final report" means the report described as a final report  
21 in RCW 42.17A.235(2).

22 (22) "General election" for the purposes of RCW 42.17A.405 means  
23 the election that results in the election of a person to a state or  
24 local office. It does not include a primary.

25 (23) "Gift" has the definition in RCW 42.52.010.

26 (24) "Immediate family" includes the spouse or domestic partner,  
27 dependent children, and other dependent relatives, if living in the  
28 household. For the purposes of the definition of "intermediary" in  
29 this section, "immediate family" means an individual's spouse or  
30 domestic partner, and child, stepchild, grandchild, parent,  
31 stepparent, grandparent, brother, half brother, sister, or half  
32 sister of the individual and the spouse or the domestic partner of  
33 any such person and a child, stepchild, grandchild, parent,  
34 stepparent, grandparent, brother, half brother, sister, or half  
35 sister of the individual's spouse or domestic partner and the spouse  
36 or the domestic partner of any such person.

37 (25) "Incidental committee" means any nonprofit organization not  
38 otherwise defined as a political committee but that may incidentally  
39 make a contribution or an expenditure in support of, or opposition



1 to, any candidate or any ballot proposition in Washington, directly  
2 or through a political committee.

3 (26) "Incumbent" means a person who is in present possession of  
4 an elected office.

5 ~~((+26))~~ (27) "Independent expenditure" means an expenditure that  
6 has each of the following elements:

7 (a) It is made in support of or in opposition to a candidate for  
8 office by a person who is not (i) a candidate for that office, (ii)  
9 an authorized committee of that candidate for that office, (iii) a  
10 person who has received the candidate's encouragement or approval to  
11 make the expenditure, if the expenditure pays in whole or in part for  
12 political advertising supporting that candidate or promoting the  
13 defeat of any other candidate or candidates for that office, or (iv)  
14 a person with whom the candidate has collaborated for the purpose of  
15 making the expenditure, if the expenditure pays in whole or in part  
16 for political advertising supporting that candidate or promoting the  
17 defeat of any other candidate or candidates for that office;

18 (b) The expenditure pays in whole or in part for political  
19 advertising that either specifically names the candidate supported or  
20 opposed, or clearly and beyond any doubt identifies the candidate  
21 without using the candidate's name; and

22 (c) The expenditure, alone or in conjunction with another  
23 expenditure or other expenditures of the same person in support of or  
24 opposition to that candidate, has a value of eight hundred dollars or  
25 more. A series of expenditures, each of which is under eight hundred  
26 dollars, constitutes one independent expenditure if their cumulative  
27 value is eight hundred dollars or more.

28 ~~((+27))~~ (28)(a) "Intermediary" means an individual who transmits  
29 a contribution to a candidate or committee from another person unless  
30 the contribution is from the individual's employer, immediate family,  
31 or an association to which the individual belongs.

32 (b) A treasurer or a candidate is not an intermediary for  
33 purposes of the committee that the treasurer or candidate serves.

34 (c) A professional fund-raiser is not an intermediary if the  
35 fund-raiser is compensated for fund-raising services at the usual and  
36 customary rate.

37 (d) A volunteer hosting a fund-raising event at the individual's  
38 home is not an intermediary for purposes of that event.

39 ~~((+28))~~ (29) "Legislation" means bills, resolutions, motions,  
40 amendments, nominations, and other matters pending or proposed in

1 either house of the state legislature, and includes any other matter  
2 that may be the subject of action by either house or any committee of  
3 the legislature and all bills and resolutions that, having passed  
4 both houses, are pending approval by the governor.

5 ~~((+29))~~ (30) "Legislative office" means the office of a member  
6 of the state house of representatives or the office of a member of  
7 the state senate.

8 ~~((+30))~~ (31) "Lobby" and "lobbying" each mean attempting to  
9 influence the passage or defeat of any legislation by the legislature  
10 of the state of Washington, or the adoption or rejection of any rule,  
11 standard, rate, or other legislative enactment of any state agency  
12 under the state administrative procedure act, chapter 34.05 RCW.  
13 Neither "lobby" nor "lobbying" includes an association's or other  
14 organization's act of communicating with the members of that  
15 association or organization.

16 ~~((+31))~~ (32) "Lobbyist" includes any person who lobbies either  
17 in his or her own or another's behalf.

18 ~~((+32))~~ (33) "Lobbyist's employer" means the person or persons  
19 by whom a lobbyist is employed and all persons by whom he or she is  
20 compensated for acting as a lobbyist.

21 ~~((+33))~~ (34) "Ministerial functions" means an act or duty  
22 carried out as part of the duties of an administrative office without  
23 exercise of personal judgment or discretion.

24 ~~((+34))~~ (35) "Participate" means that, with respect to a  
25 particular election, an entity:

26 (a) Makes either a monetary or in-kind contribution to a  
27 candidate;

28 (b) Makes an independent expenditure or electioneering  
29 communication in support of or opposition to a candidate;

30 (c) Endorses a candidate before contributions are made by a  
31 subsidiary corporation or local unit with respect to that candidate  
32 or that candidate's opponent;

33 (d) Makes a recommendation regarding whether a candidate should  
34 be supported or opposed before a contribution is made by a subsidiary  
35 corporation or local unit with respect to that candidate or that  
36 candidate's opponent; or

37 (e) Directly or indirectly collaborates or consults with a  
38 subsidiary corporation or local unit on matters relating to the  
39 support of or opposition to a candidate, including, but not limited  
40 to, the amount of a contribution, when a contribution should be

1 given, and what assistance, services or independent expenditures, or  
2 electioneering communications, if any, will be made or should be made  
3 in support of or opposition to a candidate.

4 ~~((35))~~ (36) "Person" includes an individual, partnership, joint  
5 venture, public or private corporation, association, federal, state,  
6 or local governmental entity or agency however constituted,  
7 candidate, committee, political committee, political party, executive  
8 committee thereof, or any other organization or group of persons,  
9 however organized.

10 ~~((36))~~ (37) "Political advertising" includes any advertising  
11 displays, newspaper ads, billboards, signs, brochures, articles,  
12 tabloids, flyers, letters, radio or television presentations, or  
13 other means of mass communication, used for the purpose of appealing,  
14 directly or indirectly, for votes or for financial or other support  
15 or opposition in any election campaign.

16 ~~((37))~~ (38) "Political committee" means any person (except a  
17 candidate or an individual dealing with his or her own funds or  
18 property) having the expectation of receiving contributions or making  
19 expenditures in support of, or opposition to, any candidate or any  
20 ballot proposition.

21 ~~((38))~~ (39) "Primary" for the purposes of RCW 42.17A.405 means  
22 the procedure for nominating a candidate to state or local office  
23 under chapter 29A.52 RCW or any other primary for an election that  
24 uses, in large measure, the procedures established in chapter 29A.52  
25 RCW.

26 ~~((39))~~ (40) "Public office" means any federal, state, judicial,  
27 county, city, town, school district, port district, special district,  
28 or other state political subdivision elective office.

29 ~~((40))~~ (41) "Public record" has the definition in RCW  
30 42.56.010.

31 ~~((41))~~ (42) "Recall campaign" means the period of time  
32 beginning on the date of the filing of recall charges under RCW  
33 29A.56.120 and ending thirty days after the recall election.

34 ~~((42))~~ (43)(a) "Sponsor" for purposes of an electioneering  
35 communications, independent expenditures, or political advertising  
36 means the person paying for the electioneering communication,  
37 independent expenditure, or political advertising. If a person acts  
38 as an agent for another or is reimbursed by another for the payment,  
39 the original source of the payment is the sponsor.

1 (b) "Sponsor," for purposes of a political committee, means any  
2 person, except an authorized committee, to whom any of the following  
3 applies:

4 (i) The committee receives eighty percent or more of its  
5 contributions either from the person or from the person's members,  
6 officers, employees, or shareholders;

7 (ii) The person collects contributions for the committee by use  
8 of payroll deductions or dues from its members, officers, or  
9 employees.

10 ~~((43))~~ (44) "Sponsored committee" means a committee, other than  
11 an authorized committee, that has one or more sponsors.

12 ~~((44))~~ (45) "State office" means state legislative office or  
13 the office of governor, lieutenant governor, secretary of state,  
14 attorney general, commissioner of public lands, insurance  
15 commissioner, superintendent of public instruction, state auditor, or  
16 state treasurer.

17 ~~((45))~~ (46) "State official" means a person who holds a state  
18 office.

19 ~~((46))~~ (47) "Surplus funds" mean, in the case of a political  
20 committee or candidate, the balance of contributions that remain in  
21 the possession or control of that committee or candidate subsequent  
22 to the election for which the contributions were received, and that  
23 are in excess of the amount necessary to pay remaining debts incurred  
24 by the committee or candidate with respect to that election. In the  
25 case of a continuing political committee, "surplus funds" mean those  
26 contributions remaining in the possession or control of the committee  
27 that are in excess of the amount necessary to pay all remaining debts  
28 when it makes its final report under RCW 42.17A.255.

29 ~~((47))~~ (48) "Treasurer" and "deputy treasurer" mean the  
30 individuals appointed by a candidate or political committee, pursuant  
31 to RCW 42.17A.210, to perform the duties specified in that section.

32 NEW SECTION. **Sec. 4.** A new section is added to chapter 42.17A  
33 RCW to read as follows:

34 (1)(a) An incidental committee must file a statement of  
35 organization with the commission within two weeks after the date the  
36 committee first:

37 (i) Has the expectation of making payments or expenditures  
38 aggregating at least ten thousand dollars in a calendar year in any

1 election campaign, or to a political committee or an incidental  
2 committee; and

3 (ii) Is required to disclose a payment received under RCW  
4 42.17A.240(2)(d).

5 (b) If an incidental committee first meets the criteria requiring  
6 filing a statement of organization as specified in (a) of this  
7 subsection in the last three weeks before an election, then it must  
8 file the statement of organization within three business days.

9 (c) An incidental committee that does not make contributions or  
10 expenditures in the amounts specified in (a) of this subsection is  
11 not required to file a statement of organization with the commission.

12 (2) The statement of organization must include but is not limited  
13 to:

14 (a) The name and address of the committee;

15 (b) The names and addresses of all related or affiliated  
16 political or incidental committees or other persons, and the nature  
17 of the relationship or affiliation;

18 (c) The names, addresses, and titles of its officers; or if it  
19 has no officers, the names, addresses, and titles of its responsible  
20 leaders and the name of the person designated as the treasurer of the  
21 incidental committee;

22 (d) The name, office sought, and party affiliation of each  
23 candidate whom the committee is supporting or opposing if the  
24 committee contributes directly to a candidate and, if donating to a  
25 political committee, the name and address of that political  
26 committee;

27 (e) The ballot proposition concerned, if any, and whether the  
28 committee is in favor of or opposed to such proposition; and

29 (f) Such other information as the commission may by rule  
30 prescribe, in keeping with the policies and purposes of this chapter.

31 (3) Any material change in information previously submitted in a  
32 statement of organization must be reported to the commission within  
33 the ten days following the change.

34 **Sec. 5.** RCW 42.17A.235 and 2015 c 54 s 1 are each amended to  
35 read as follows:

36 (1) In addition to the information required under RCW 42.17A.205  
37 and 42.17A.210, on the day the treasurer is designated, each  
38 candidate or political committee must file with the commission a  
39 report of all contributions received and expenditures made prior to

1 that date, if any. In addition to the information required under RCW  
2 42.17A.205 and 42.17A.210, on the day an incidental committee files a  
3 statement of organization with the commission, each incidental  
4 committee must file with the commission a report of any expenditures  
5 under RCW 42.17A.240(6), as well as the ten largest aggregate  
6 payments of ten thousand dollars or greater it received in the  
7 current calendar year from a single person, including any persons  
8 tied as the tenth largest source of payments it received, if any, and  
9 all aggregate payments it received in the current calendar year with  
10 a value of one hundred thousand dollars or greater from a single  
11 person.

12 (2) Each treasurer of a political committee or incidental  
13 committee required to file a statement of organization under this  
14 chapter shall file with the commission a report containing the  
15 information required by RCW 42.17A.240 at the following intervals:

16 (a) On the twenty-first day and the seventh day immediately  
17 preceding the date on which the election is held;

18 (b) On the tenth day of the first month after the election; and

19 (c) On the tenth day of each month in which no other reports are  
20 required to be filed under this section:

21 (i) For a political committee only if the committee has received  
22 a contribution or made an expenditure in the preceding calendar month  
23 and either the total contributions received or total expenditures  
24 made since the last such report exceed two hundred dollars; or

25 (ii) For an incidental committee, only if the committee has:

26 (A) Received a payment that would change the information required  
27 under RCW 42.17A.240(2)(d) as included in its last report; or

28 (B) Made any expenditure reportable under RCW 42.17A.240(6) since  
29 its last report, and the total expenditures made since the last  
30 report exceed two hundred dollars.

31 The report filed twenty-one days before the election shall report  
32 all contributions received and expenditures made as of the end of one  
33 business day before the date of the report. The report filed seven  
34 days before the election shall report all contributions received and  
35 expenditures made as of the end of one business day before the date  
36 of the report. Reports filed on the tenth day of the month shall  
37 report all contributions received and expenditures made from the  
38 closing date of the last report filed through the last day of the  
39 month preceding the date of the current report.

1 (3) For the period beginning the first day of the fourth month  
2 preceding the date of the special election, or for the period  
3 beginning the first day of the fifth month before the date of the  
4 general election, and ending on the date of that special or general  
5 election, each Monday the treasurer of a political committee shall  
6 file with the commission a report of each bank deposit made during  
7 the previous seven calendar days. The report shall contain the name  
8 of each person contributing the funds and the amount contributed by  
9 each person. However, persons who contribute no more than twenty-five  
10 dollars in the aggregate are not required to be identified in the  
11 report. A copy of the report shall be retained by the treasurer for  
12 his or her records. In the event of deposits made by a deputy  
13 treasurer, the copy shall be forwarded to the treasurer for his or  
14 her records. Each report shall be certified as correct by the  
15 treasurer or deputy treasurer making the deposit.

16 (4)(a) The treasurer or candidate of a political committee shall  
17 maintain books of account accurately reflecting all contributions and  
18 expenditures on a current basis within five business days of receipt  
19 or expenditure. During the eight days immediately preceding the date  
20 of the election the books of account shall be kept current within one  
21 business day. As specified in the committee's statement of  
22 organization filed under RCW 42.17A.205, the books of account must be  
23 open for public inspection by appointment at the designated place for  
24 inspections between 8:00 a.m. and 8:00 p.m. on any day from the  
25 eighth day immediately before the election through the day  
26 immediately before the election, other than Saturday, Sunday, or a  
27 legal holiday. It is a violation of this chapter for a candidate or  
28 political committee to refuse to allow and keep an appointment for an  
29 inspection to be conducted during these authorized times and days.  
30 The appointment must be allowed at an authorized time and day for  
31 such inspections that is within twenty-four hours of the time and day  
32 that is requested for the inspection.

33 (b) At the time of making the appointment, a person wishing to  
34 inspect the books of account must provide the treasurer the name and  
35 telephone number of the person wishing to inspect the books of  
36 account. The person inspecting the books of account must show photo  
37 identification before the inspection begins.

38 (c) A treasurer may refuse to show the books of account to any  
39 person who does not make an appointment or provide the required  
40 identification.

1 (5) Copies of all reports filed pursuant to this section shall be  
2 readily available for public inspection by appointment, pursuant to  
3 subsection (4) of this section, at the principal headquarters or, if  
4 there is no headquarters, at the address of the treasurer or such  
5 other place as may be authorized by the commission.

6 (6) The treasurer or candidate shall preserve books of account,  
7 bills, receipts, and all other financial records of the campaign or  
8 political committee for not less than five calendar years following  
9 the year during which the transaction occurred.

10 (7) All reports filed pursuant to subsection (1) or (2) of this  
11 section shall be certified as correct by the candidate and the  
12 treasurer.

13 (8) When there is no outstanding debt or obligation, the campaign  
14 fund is closed, and the campaign is concluded in all respects or in  
15 the case of a political committee, the committee has ceased to  
16 function and has dissolved, the treasurer shall file a final report.  
17 Upon submitting a final report, the duties of the treasurer shall  
18 cease and there is no obligation to make any further reports.

19 (9) By December 31, 2018, the commission must adopt rules for the  
20 dissolution of incidental committees.

21 **Sec. 6.** RCW 42.17A.240 and 2010 c 204 s 409 are each amended to  
22 read as follows:

23 Each report required under RCW 42.17A.235 (1) and (2) must be  
24 certified as correct by the treasurer and the candidate and shall  
25 disclose the following except that the commission may suspend or  
26 modify reporting requirements for contributions received by an  
27 incidental committee in cases of manifestly unreasonable hardship  
28 under RCW 42.17A.120:

29 (1) The funds on hand at the beginning of the period;

30 (2) The name and address of each person who has made one or more  
31 contributions during the period, together with the money value and  
32 date of each contribution and the aggregate value of all  
33 contributions received from each person during the campaign, or in  
34 the case of a continuing political committee, the current calendar  
35 year, with the following exceptions:

36 (a) Pledges in the aggregate of less than one hundred dollars  
37 from any one person need not be reported;

38 (b) Income that results from a fund-raising activity conducted in  
39 accordance with RCW 42.17A.230 may be reported as one lump sum, with



1 the exception of that portion received from persons whose names and  
2 addresses are required to be included in the report required by RCW  
3 42.17A.230;

4 (c) Contributions of no more than twenty-five dollars in the  
5 aggregate from any one person during the election campaign may be  
6 reported as one lump sum if the treasurer maintains a separate and  
7 private list of the name, address, and amount of each such  
8 contributor; (~~and~~)

9 (d) Payments received by an incidental committee from any one  
10 person need not be reported unless:

11 (i) The person is one of the committee's ten largest sources of  
12 payments received, including any persons tied as the tenth largest  
13 source of payments received, during the current calendar year, and  
14 the value of the aggregate payments received from that person during  
15 the current calendar year is ten thousand dollars or greater; or

16 (ii) The person gave one hundred thousand dollars or more to the  
17 incidental committee during the current calendar year; and

18 (e) The money value of contributions of postage (~~shall be~~) is  
19 the face value of the postage;

20 (3) Each loan, promissory note, or security instrument to be used  
21 by or for the benefit of the candidate or political committee made by  
22 any person, including the names and addresses of the lender and each  
23 person liable directly, indirectly or contingently and the date and  
24 amount of each such loan, promissory note, or security instrument;

25 (4) All other contributions not otherwise listed or exempted;

26 (5) The name and address of each candidate or political committee  
27 to which any transfer of funds was made, including the amounts and  
28 dates of the transfers;

29 (6) The name and address of each person to whom an expenditure  
30 was made in the aggregate amount of more than fifty dollars during  
31 the period covered by this report, the amount, date, and purpose of  
32 each expenditure, and the total sum of all expenditures. An  
33 incidental committee only must report on such expenditures that were  
34 made directly or indirectly in support of or in opposition to any  
35 election campaign or to a political or incidental committee;

36 (7) The name and address of each person directly compensated for  
37 soliciting or procuring signatures on an initiative or referendum  
38 petition, the amount of the compensation to each person, and the  
39 total expenditures made for this purpose. Such expenditures shall be

1 reported under this subsection in addition to what is required to be  
2 reported under subsection (6) of this section;

3 (8) The name and address of any person and the amount owed for  
4 any debt, obligation, note, unpaid loan, or other liability in the  
5 amount of more than two hundred fifty dollars or in the amount of  
6 more than fifty dollars that has been outstanding for over thirty  
7 days;

8 (9) The surplus or deficit of contributions over expenditures;

9 (10) The disposition made in accordance with RCW 42.17A.430 of  
10 any surplus funds; and

11 (11) Any other information required by the commission by rule in  
12 conformance with the policies and purposes of this chapter.

13 NEW SECTION. **Sec. 7.** If any provision of this act or its  
14 application to any person or circumstance is held invalid, the  
15 remainder of the act or the application of the provision to other  
16 persons or circumstances is not affected.

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