CERTIFICATION OF ENROLLMENT

ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1570

Chapter 85, Laws of 2018

65th Legislature 2018 Regular Session

HOMELESS HOUSING AND ASSISTANCE--DOCUMENT RECORDING SURCHARGE

EFFECTIVE DATE: June 7, 2018

Passed by the House March 3, 2018 Yeas 54 Nays 42

FRANK CHOPP

Speaker of the House of Representatives

Passed by the Senate February 28, 2018 Yeas 27 Nays 21

CYRUS HABIB

President of the Senate Approved March 15, 2018 11:53 AM

CERTIFICATE

I, Bernard Dean, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1570 as passed by House of Representatives and the Senate on the dates hereon set forth.

BERNARD DEAN

Chief Clerk

FILED

March 16, 2018

JAY INSLEE

Governor of the State of Washington

Secretary of State State of Washington

ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1570

AS AMENDED BY THE SENATE

Passed Legislature - 2018 Regular Session

State of Washington 65th Legislature 2018 Regular Session

By House Appropriations (originally sponsored by Representatives Macri, Robinson, McBride, Kagi, Sawyer, Tharinger, Doglio, Pollet, Ortiz-Self, Chapman, Cody, Jinkins, Bergquist, Hudgins, Peterson, Senn, Stonier, Riccelli, Frame, Gregerson, Dolan, Tarleton, Ormsby, Ryu, Fey, Fitzgibbon, Goodman, Slatter, Pettigrew, Kloba, Orwall, Appleton, Clibborn, Farrell, and Stanford)

READ FIRST TIME 01/26/18.

AN ACT Relating to expanding access to homeless housing and assistance; amending RCW 36.22.179, 43.185C.030, 43.185C.040, 43.185C.050, 43.185C.060, 43.185C.160, 43.185C.010, and 43.185C.240; adding a new section to chapter 43.185C RCW; and creating new sections.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 NEW SECTION. Sec. 1. The legislature recognizes that all of the people of the state should have the opportunity to live in a safe, 8 healthy, and affordable home. The legislature further recognizes that 9 10 homelessness in Washington is unacceptable and that action needs to 11 be taken to protect vulnerable households including families with children, youth and young adults, veterans, seniors, and people at 12 13 high risk of homelessness, including survivors of domestic violence 14 and people living with mental illness and other disabilities.

The legislature recognizes that homelessness has immediate and 15 16 often times long-term consequences on the educational achievement of 17 public school children and disproportionately impacts students of color. Additionally, the legislature recognizes that the health and 18 people experiencing homelessness is immediately and 19 safety of 20 oftentimes significantly compromised, and that homelessness 21 exacerbates physical and behavioral health disabilities. The

1 legislature further recognizes that homelessness is disproportionately experienced by people of color and LGBTQ youth and 2 young adults. The legislature recognizes that homelessness is also 3 disproportionately experienced by people living with mental illness 4 and that homelessness is an impediment to treatment. The legislature 5 б further recognizes that homelessness is disproportionately 7 experienced by Native Americans.

In 2005, the Washington state legislature passed the homeless 8 housing and assistance act that outlined several bold policies to 9 address homelessness. That act also required a strategic plan by the 10 department of commerce, which was first submitted in 2006 and 11 12 subsequently updated. Since the first statewide plan, the state has succeeded in housing over five hundred fifty-six thousand people 13 experiencing homelessness. These people were previously living in 14 places not meant for human habitation, living in emergency shelters, 15 16 or at imminent risk of becoming homeless. Although the overall 17 prevalence of homelessness is down more than seventeen percent, the recent increase in homelessness, due in large part to surging housing 18 19 costs, remains a crisis and more must be done.

Therefore, the legislature intends to improve resources available to aid with increasing access and removing barriers to housing for individuals and families in Washington.

23 **Sec. 2.** RCW 36.22.179 and 2017 3rd sp.s. c 16 s 5 are each 24 amended to read as follows:

25 (1) In addition to the surcharge authorized in RCW 36.22.178, and except as provided in subsection $\left(\left(\frac{2}{2}\right)\right)$ (3) of this section, 26 an 27 additional surcharge of ((ten)) sixty-two dollars shall be charged by the county auditor for each document recorded, which will be in 28 addition to any other charge allowed by law. ((From September 1, 29 30 2012, through June 30, 2023, the surcharge shall be forty dollars.)) 31 Except as provided in subsection (4) of this section, the funds 32 collected pursuant to this section are to be distributed and used as follows: 33

(a) The auditor shall retain two percent for collection of the fee, and of the remainder shall remit sixty percent to the county to be deposited into a fund that must be used by the county and its cities and towns to accomplish the purposes of chapter 484, Laws of 2005, six percent of which may be used by the county for the collection and local distribution of these funds and administrative

1 costs related to its homeless housing plan, and the remainder for programs which directly accomplish the goals of the county's local 2 homeless housing plan, except that for each city in the county which 3 elects as authorized in RCW 43.185C.080 to operate its own local 4 homeless housing program, a percentage of the surcharge assessed 5 б under this section equal to the percentage of the city's local portion of the real estate excise tax collected by the county shall 7 be transmitted at least quarterly to the city treasurer, without any 8 deduction for county administrative costs, for use by the city for 9 program costs which directly contribute to the goals of the city's 10 11 local homeless housing plan; of the funds received by the city, it 12 may use six percent for administrative costs for its homeless housing 13 program.

14 (b) The auditor shall remit the remaining funds to the state 15 treasurer for deposit in the home security fund $\operatorname{account}((-))$ to be 16 <u>used as follows:</u>

17 (i) The department may use twelve and one-half percent of this 18 amount for administration of the program established in RCW 19 43.185C.020, including the costs of creating the statewide homeless 20 housing strategic plan, measuring performance, providing technical 21 assistance to local governments, and managing the homeless housing 22 grant program. ((Off))

23 (ii) The remaining eighty-seven and one-half $percent((\tau))$ of this 24 amount must be used as follows:

25 (A) At least forty-five percent must be set aside for the use of 26 private rental housing payments((-)); and ((the remainder is))

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(B) All remaining funds are to be used by the department to:

(((i))) (I) Provide housing and shelter for homeless people including, but not limited to: Grants to operate, repair, and staff shelters; grants to operate transitional housing; partial payments for rental assistance; consolidated emergency assistance; overnight youth shelters; grants and vouchers designated for victims of human trafficking and their families; and emergency shelter assistance; and

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(((ii))) <u>(II)</u> Fund the homeless housing grant program.

35 (2) <u>A county issuing general obligation bonds pursuant to RCW</u> 36 <u>36.67.010, to carry out the purposes of subsection (1)(a) of this</u> 37 <u>section, may provide that such bonds be made payable from any</u> 38 <u>surcharge provided for in subsection (1)(a) of this section and may</u> 39 pledge such surcharges to the repayment of the bonds. 1 (3) The surcharge imposed in this section does not apply to (a) assignments or substitutions of previously recorded deeds of trust, 2 (b) documents recording a birth, marriage, divorce, or death, (c) any 3 recorded documents otherwise exempted from a recording fee or 4 additional surcharges under state law, (d) marriage licenses issued 5 6 by the county auditor, or (e) documents recording a state, county, or city lien or satisfaction of lien((, or (f) documents recording a 7 water-sewer district lien or satisfaction of a lien for delinguent 8 9 utility payments)).

10 (4) Ten dollars of the surcharge imposed under subsection (1) of 11 this section must be distributed to the counties to carry out the 12 purposes of subsection (1)(a) of this section.

13 (5) For purposes of this section, "private rental housing" means 14 housing owned by a private landlord and includes housing owned by a 15 nonprofit housing entity.

16 **Sec. 3.** RCW 43.185C.030 and 2013 c 200 s 25 are each amended to 17 read as follows:

18 (1) The department shall annually conduct a Washington homeless census or count consistent with the requirements of RCW 43.185C.180. 19 20 The census shall make every effort to count all homeless individuals 21 living outdoors, in shelters, and in transitional housing, coordinated, when reasonably feasible, with already existing homeless 22 census projects including those funded in part by the United States 23 24 department of housing and urban development under the McKinney-Vento 25 homeless assistance program. The department shall determine, in consultation with local governments, the data to be collected. Data 26 27 on subpopulations and other characteristics of the homeless must, at a minimum, be consistent with the United States department of housing 28 and urban development's point-in-time requirements. 29

30 (2) All personal information collected in the census is 31 confidential, and the department and each local government shall take 32 all necessary steps to protect the identity and confidentiality of 33 each person counted.

34 (3) The department and each local government are prohibited from 35 disclosing any personally identifying information about any homeless 36 individual when there is reason to believe or evidence indicating 37 that the homeless individual is an adult or minor victim of domestic 38 violence, dating violence, sexual assault, or stalking or is the 39 parent or guardian of a child victim of domestic violence, dating

1 violence, sexual assault, or stalking; or revealing other confidential information regarding HIV/AIDS status, as found in RCW 2 70.02.220. The department and each local government shall not ask any 3 homeless housing provider to disclose personally identifying 4 information about any homeless individuals when the providers 5 б implementing those programs have reason to believe or evidence indicating that those clients are adult or minor victims of domestic 7 violence, dating violence, sexual assault, or stalking or are the 8 parents or guardians of child victims of domestic violence, dating 9 violence, sexual assault, or stalking. Summary data for 10 the 11 provider's facility or program may be substituted.

12 <u>(4)</u> The Washington homeless census shall be conducted annually on 13 a schedule created by the department. The department shall make 14 summary data by county available to the public each year. This data, 15 and its analysis, shall be included in the department's annual 16 updated homeless housing program strategic plan.

17 (5) Based on the annual census and provider information from the 18 local government plans, the department shall, by the end of year 19 four, implement an online information and referral system to enable 20 local governments and providers to identify available housing for a 21 homeless person. The department shall work with local governments and 22 their providers to develop a capacity for continuous case management 23 to assist homeless persons.

24 <u>(6)</u> By the end of year four, the department shall implement an 25 organizational quality management system.

26 **Sec. 4.** RCW 43.185C.040 and 2017 3rd sp.s. c 15 s 2 are each 27 amended to read as follows:

(1) ((Six months after the first Washington homeless census,)) 28 The department shall, in consultation with the interagency council on 29 30 homelessness ((and)), the affordable housing advisory board, and the 31 state advisory council on homelessness, prepare and publish a ((ten)) five-year homeless housing strategic plan which ((shall)) must 32 outline statewide goals and performance measures ((and shall be 33 coordinated with the plan for homeless families with children 34 required under RCW 43.63A.650)). The state homeless housing strategic 35 plan must be submitted to the legislature by July 1, 2019, and every 36 five years thereafter. The plan must include: 37

38 <u>(a) Performance measures and goals to reduce homelessness,</u>
39 including long-term and short-term goals;

1 (b) An analysis of the services and programs being offered at the state and county level and an identification of those representing 2 3 best practices and outcomes; (c) Recognition of services and programs targeted to certain 4 homeless populations or geographic areas in recognition of the 5 6 diverse needs across the state; 7 (d) New or innovative funding, program, or service strategies to 8 pursue; (e) An analysis of either current drivers of homelessness or 9 improvements to housing security, or both, such as increases and 10 reductions to employment opportunities, housing scarcity and 11 affordability, health and behavioral health services, chemical 12 dependency treatment, and incarceration rates; and 13 (f) An implementation strategy outlining the roles and 14 responsibilities at the state and local level and timelines to 15 achieve a reduction in homelessness at the statewide level during 16

17 periods of the five-year homeless housing strategic plan.

18 (2) The department must coordinate its efforts on the state 19 homeless housing strategic plan with the office of homeless youth 20 prevention and protection programs advisory committee under RCW 21 43.330.705. The state homeless housing strategic plan must not 22 conflict with the strategies, planning, data collection, and 23 performance and outcome measures developed under RCW 43.330.705 and 24 43.330.706 to reduce the state's homeless youth population.

25 (3) To guide local governments in preparation of ((their first)) 26 local homeless housing plans due December ((31, 2005)) 1, 2019, the department shall issue by ((October 15, 2005, temporary)) December 1, 27 28 2018, guidelines consistent with this chapter and including the best 29 available data on each community's homeless population. ((Local governments' ten-year homeless housing plans shall not be 30 31 substantially inconsistent with the goals and program recommendations 32 of the temporary guidelines and, when amended after 2005, the state 33 strategic plan.

34 (2)) Program outcomes $((and))_{\perp}$ performance measures_ and goals 35 ((shall)) must be created by the department ((and reflected in the36 department's homeless housing strategic plan as well as interim37 goals)) in collaboration with local governments against which state38 and local governments' performance <math>((may)) will be measured $((_7$ 39 including:

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- 1 (a) By the end of year one, completion of the first census as
 2 described in RCW 43.185C.030;
- 3 (b) By the end of each subsequent year, goals common to all local 4 programs which are measurable and the achievement of which would move 5 that community toward housing its homeless population; and
- 6 (c) By July 1, 2015, reduction of the homeless population 7 statewide and in each county by fifty percent)).
- (((3)(a) The department shall work in consultation with the 8 interagency council on homelessness, the affordable housing advisory 9 board, and the state advisory council on homelessness to develop 10 performance measures that address the limitations of the annual 11 12 point-in-time count on measuring the effectiveness of the document recording fee surcharge funds in supporting homeless programs. The 13 department must report its findings and recommendations regarding the 14 new performance measures to the appropriate committees of the 15 legislature by December 1, 2017. 16
- 17 (b) The department must implement at least three performance 18 metrics, in addition to the point-in-time measurement, that measure 19 the impact of surcharge funding on reducing homelessness by July 1, 20 2018.
- (c) The joint legislative audit and review committee must review how the surcharge fees are expended to address homelessness, including a review of the related program performance measures and targets. The joint legislative audit and review committee must report its review findings by December 1, 2022, and update the review every five years thereafter.))
- (4) The department shall develop a consistent statewide data gathering instrument to monitor the performance of cities and counties receiving grants in order to determine compliance with the terms and conditions set forth in the grant application or required by the department.
- 32 shall, in consultation with the interagency The department council on homelessness and the affordable housing advisory board, 33 report biennially to the governor and the appropriate committees of 34 assessment of the state's performance 35 the legislature an in furthering the goals of the state ((ten-year)) five-year homeless 36 housing strategic plan and the performance of each participating 37 local government in creating and executing a local homeless housing 38 39 plan which meets the requirements of this chapter. To increase the 40 effectiveness of the report, the department must develop a process to

ensure consistent presentation, analysis, and explanation in the report, including year-to-year comparisons, highlights of program successes and challenges, and information that supports recommended strategy or operational changes. The ((annual)) report may include performance measures such as:

6 (a) The reduction in the number of homeless individuals and 7 families from the initial count of homeless persons;

8 (b) The reduction in the number of unaccompanied homeless youth. 9 "Unaccompanied homeless youth" has the same meaning as in RCW 10 43.330.702;

11 (c) The number of new units available and affordable for homeless 12 families by housing type;

13 (d) The number of homeless individuals identified who are not 14 offered suitable housing within thirty days of their request or 15 identification as homeless;

16 (e) The number of households at risk of losing housing who 17 maintain it due to a preventive intervention;

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(f) The transition time from homelessness to permanent housing;

19 (g) The cost per person housed at each level of the housing 20 continuum;

21 (h) The ability to successfully collect data and report 22 performance;

(i) The extent of collaboration and coordination among public
 bodies, as well as community stakeholders, and the level of community
 support and participation;

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(j) The quality and safety of housing provided; and

(k) The effectiveness of outreach to homeless persons, and theirsatisfaction with the program.

(((5) Based on the performance of local homeless housing programs in meeting their interim goals, on general population changes and on changes in the homeless population recorded in the annual census, the department may revise the performance measures and goals of the state homeless housing strategic plan, set goals for years following the initial ten-year period, and recommend changes in local governments' plans.))

36 **Sec. 5.** RCW 43.185C.050 and 2005 c 484 s 8 are each amended to 37 read as follows:

(1) Each local homeless housing task force shall prepare and
 recommend to its local government legislative authority a ((ten))

1 five-year homeless housing plan for its jurisdictional area, which be not inconsistent with the department's shall 2 statewide ((temporary)) guidelines((, for the)) issued by December ((31, 2005, 3 plan)) 1, 2018, and thereafter the department's ((ten)) five-year 4 homeless housing strategic plan, and which shall be aimed at 5 6 eliminating homelessness((, with a minimum goal of reducing 7 homelessness by fifty percent by July 1, 2015)). The local government may amend the proposed local plan and shall adopt a plan by December 8 ((31, 2005)) 1, 2019. Performance in meeting the goals of this local 9 plan shall be assessed annually in terms of the performance measures 10 11 published by the department. Local plans may include specific local 12 performance measures adopted by the local government legislative authority, and may include recommendations for any state legislation 13 14 needed to meet the state or local plan goals.

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(2) Eligible activities under the local plans include:

16 (a) Rental and furnishing of dwelling units for the use of 17 homeless persons;

(b) Costs of developing affordable housing for homeless persons, and services for formerly homeless individuals and families residing in transitional housing or permanent housing and still at risk of homelessness;

(c) Operating subsidies for transitional housing or permanenthousing serving formerly homeless families or individuals;

(d) Services to prevent homelessness, such as emergency eviction
 prevention programs including temporary rental subsidies to prevent
 homelessness;

(e) Temporary services to assist persons leaving state institutions and other state programs to prevent them from becoming or remaining homeless;

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(f) Outreach services for homeless individuals and families;

(g) Development and management of local homeless plans including homeless census data collection; identification of goals, performance measures, strategies, and costs and evaluation of progress towards established goals;

35 (h) Rental vouchers payable to landlords for persons who are 36 homeless or below thirty percent of the median income or in immediate 37 danger of becoming homeless; and

(i) Other activities to reduce and prevent homelessness asidentified for funding in the local plan.

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1 **Sec. 6.** RCW 43.185C.060 and 2014 c 200 s 2 are each amended to 2 read as follows:

3 (1) The home security fund account is created in the state 4 treasurv, subject to appropriation. The state's portion of the surcharge established in RCW 36.22.179 and 36.22.1791 must be 5 6 deposited in the account. Expenditures from the account may be used only for homeless housing programs as described in this chapter. ((If 7 an independent audit finds that the department has failed to set 8 9 aside at least forty-five percent of funds received under RCW 10 36.22.179(1)(b) after June 12, 2014, for the use of private rental 11 housing payments, the department must submit a corrective action plan 12 to the office of financial management within thirty days of receipt of the independent audit. The office of financial management must 13 monitor the department's corrective action plan and expenditures from 14 15 this account for the remainder of the fiscal year. If the department 16 is not in compliance with RCW 36.22.179(1)(b) in any month of the 17 fiscal year following submission of the corrective action plan, the office of financial management must reduce the department's 18 allotments from this account and hold in reserve status a portion of 19 the department's appropriation equal to the expenditures made during 20 the month not in compliance with RCW 36.22.179(1)(b).)) 21

22 (2) The department must distinguish allotments from the account 23 made to carry out the activities in RCW 43.330.167, 43.330.700 24 through 43.330.715, 43.330.911, 43.185C.010, 43.185C.250 through 25 43.185C.320, and 36.22.179(1)(b).

(3) The office of financial management must secure an independent 26 27 expenditure review of state funds received under RCW 36.22.179(1)(b) on a biennial basis. The purpose of the review is to assess the 28 consistency in achieving policy priorities within the private market 29 30 rental housing segment for housing persons experiencing homelessness. The independent reviewer must notify the department and the office of 31 financial management of its findings. The first biennial expenditure 32 review, for the 2017-2019 fiscal biennium, is due February 1, 2020. 33 34 Independent reviews conducted thereafter are due February 1st of each 35 even-numbered year.

36 **Sec. 7.** RCW 43.185C.160 and 2005 c 485 s 1 are each amended to 37 read as follows:

(1) Each county shall create a homeless housing task force to
 develop a ((ten)) <u>five</u>-year homeless housing plan addressing short term and long-term housing for homeless persons.

Membership on the task force may include representatives of the 4 counties, cities, towns, housing authorities, civic and faith 5 б organizations, schools, community networks, human services providers, 7 law enforcement personnel, criminal justice personnel, including prosecutors, probation officers, and jail administrators, substance 8 abuse treatment providers, mental health care providers, emergency 9 health care providers, businesses, real estate professionals, at 10 large representatives of the community, and a homeless or formerly 11 12 homeless individual.

In lieu of creating a new task force, a local government may 13 14 designate an existing governmental or nonprofit body which substantially conforms to this section and which includes at least 15 16 one homeless or formerly homeless individual to serve as its homeless 17 representative. As an alternative to a separate plan, two or more local governments may work in concert to develop and execute a joint 18 19 homeless housing plan, or to contract with another entity to do so according to the requirements of this chapter. While a local 20 21 government has the authority to subcontract with other entities, the local government continues to maintain the ultimate responsibility 22 for the homeless housing program within its borders. 23

A county may decline to participate in the program authorized in 24 25 this chapter by forwarding to the department a resolution adopted by 26 the county legislative authority stating the intention not to participate. A copy of the resolution shall also be transmitted to 27 the county auditor and treasurer. If a county declines 28 to 29 participate, the department shall create and execute a local homeless housing plan for the county meeting the requirements of this chapter. 30

31 (2) In addition to developing a ((ten)) <u>five</u>-year homeless 32 housing plan, each task force shall establish guidelines consistent 33 with the statewide homeless housing strategic plan, as needed, for 34 the following:

- 35 (a) Emergency shelters;
- 36 (b) Short-term housing needs;
- 37 (c) Temporary encampments;
- 38 (d) Supportive housing for chronically homeless persons; and
- 39 (e) Long-term housing.

Guidelines must include, when appropriate, standards for health and safety and notifying the public of proposed facilities to house the homeless.

4 (3) Each county, including counties exempted from creating a new 5 task force under subsection (1) of this section, shall report to the 6 department ((of community, trade, and economic development)) such 7 information as may be needed to ensure compliance with this chapter, 8 including the annual report required in section 9 of this act.

9 Sec. 8. RCW 43.185C.010 and 2017 c 277 s 2 are each amended to 10 read as follows:

11 The definitions in this section apply throughout this chapter 12 unless the context clearly requires otherwise.

13 (1) "Administrator" means the individual who has the daily 14 administrative responsibility of a crisis residential center.

(2) "Child in need of services petition" means a petition filed in juvenile court by a parent, child, or the department of social and health services seeking adjudication of placement of the child.

(3) "Community action agency" means a nonprofit private or publicorganization established under the economic opportunity act of 1964.

20 (4) "Crisis residential center" means a secure or semi-secure21 facility established pursuant to chapter 74.13 RCW.

(5) "Department" means the department of commerce.

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(6) "Director" means the director of the department of commerce.

(7) "Home security fund account" means the state treasury account
 receiving the state's portion of income from revenue from the sources
 established by RCW 36.22.179((, RCW)) and 36.22.1791, and all other
 sources directed to the homeless housing and assistance program.

(8) "Homeless housing grant program" means the vehicle by which competitive grants are awarded by the department, utilizing moneys from the home security fund account, to local governments for programs directly related to housing homeless individuals and families, addressing the root causes of homelessness, preventing homelessness, collecting data on homeless individuals, and other efforts directly related to housing homeless persons.

35 (9) "Homeless housing plan" means the ((ten)) <u>five</u>-year plan 36 developed by the county or other local government to address housing 37 for homeless persons.

38 (10) "Homeless housing program" means the program authorized 39 under this chapter as administered by the department at the state level and by the local government or its designated subcontractor at
 the local level.

3 (11) "Homeless housing strategic plan" means the ((ten)) <u>five-</u> 4 year plan developed by the department, in consultation with the 5 interagency council on homelessness ((and)), the affordable housing 6 advisory board, and the state advisory council on homelessness.

7 (12) "Homeless person" means an individual living outside or in a 8 building not meant for human habitation or which they have no legal 9 right to occupy, in an emergency shelter, or in a temporary housing 10 program which may include a transitional and supportive housing 11 program if habitation time limits exist. This definition includes 12 substance abusers, people with mental illness, and sex offenders who 13 are homeless.

14 (13) "HOPE center" means an agency licensed by the secretary of the department of social and health services to provide temporary 15 16 residential placement and other services to street youth. A street 17 youth may remain in a HOPE center for thirty days while services are arranged and permanent placement is coordinated. No street youth may 18 stay longer than thirty days unless approved by the department and 19 any additional days approved by the department must be based on the 20 21 unavailability of a long-term placement option. A street youth whose parent wants him or her returned to home may remain in a HOPE center 22 until his or her parent arranges return of the youth, not longer. All 23 other street youth must have court approval under chapter 13.34 or 24 25 13.32A RCW to remain in a HOPE center up to thirty days.

(14) "Housing authority" means any of the public corporationscreated by chapter 35.82 RCW.

(15) "Housing continuum" means the progression of individuals along a housing-focused continuum with homelessness at one end and homeownership at the other.

(16) "Interagency council on homelessness" means a committee appointed by the governor and consisting of, at least, policy level representatives of the following entities: (a) The department of commerce; (b) the department of corrections; (c) the department of social and health services; (d) the department of veterans affairs; and (e) the department of health.

37 (17) "Local government" means a county government in the state of 38 Washington or a city government, if the legislative authority of the 39 city affirmatively elects to accept the responsibility for housing 40 homeless persons within its borders.

1 (18) "Local homeless housing task force" means a voluntary local committee created to advise a local government on the creation of a 2 local homeless housing plan and participate in a local homeless 3 housing program. It must include a representative of the county, a 4 representative of the largest city located within the county, at 5 б least one homeless or formerly homeless person, such other members as 7 may be required to maintain eligibility for federal funding related to housing programs and services and if feasible, a representative of 8 a private nonprofit organization with experience in 9 low-income housing. 10

(19) "Long-term private or public housing" means subsidized and unsubsidized rental or owner-occupied housing in which there is no established time limit for habitation of less than two years.

14 (20) "Performance measurement" means the process of comparing15 specific measures of success against ultimate and interim goals.

16 (21) "Secure facility" means a crisis residential center, or 17 portion thereof, that has locking doors, locking windows, or a 18 secured perimeter, designed and operated to prevent a child from 19 leaving without permission of the facility staff.

(22) "Semi-secure facility" means any facility including, but not 20 21 limited to, crisis residential centers or specialized foster family homes, operated in a manner to reasonably assure that youth placed 22 there will not run away. Pursuant to rules established by the 23 facility administrator, the facility administrator shall establish 24 25 reasonable hours for residents to come and go from the facility such 26 that no residents are free to come and go at all hours of the day and night. To prevent residents from taking unreasonable actions, the 27 facility administrator, where appropriate, may condition a resident's 28 leaving the facility upon the resident being accompanied by the 29 administrator or the administrator's designee and the resident may be 30 31 required to notify the administrator or the administrator's designee 32 of any intent to leave, his or her intended destination, and the probable time of his or her return to the center. 33

34 (23) "Staff secure facility" means a structured group care 35 facility licensed under rules adopted by the department of social and 36 health services with a ratio of at least one adult staff member to 37 every two children.

(24) "Washington homeless census" means an annual statewide
 census conducted as a collaborative effort by towns, cities,
 counties, community-based organizations, and state agencies, with the

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1 technical support and coordination of the department, to count and 2 collect data on all homeless individuals in Washington.

3 (25) "Washington homeless client management information system" 4 means a database of information about homeless individuals in the 5 state used to coordinate resources to assist homeless clients to 6 obtain and retain housing and reach greater levels of self-7 sufficiency or economic independence when appropriate, depending upon 8 their individual situations.

9 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 43.185C 10 RCW to read as follows:

(1) By December 1st of each year, the department must provide an update on the state's homeless housing strategic plan and its activities for the prior fiscal year. The report must include, but not be limited to, the following information:

(a) An assessment of the current condition of homelessness in
Washington state and the state's performance in meeting the goals in
the state homeless housing strategic plan;

(b) A report on the results of the annual homeless point-in-time census conducted statewide under RCW 43.185C.030;

20 (c) The amount of federal, state, local, and private funds spent 21 on homelessness assistance, categorized by funding source and the 22 following major assistance types:

- 23 (i) Emergency shelter;
- 24 (ii) Homelessness prevention and rapid rehousing;
- 25 (iii) Permanent housing;
- 26 (iv) Permanent supportive housing;
- 27 (v) Transitional housing;
- 28 (vi) Services only; and

(vii) Any other activity in which more than five hundred thousand dollars of category funds were expended;

31 (d) A report on the expenditures, performance, and outcomes of 32 state funds distributed through the consolidated homeless grant 33 program, including the grant recipient, award amount expended, use of 34 the funds, counties served, and households served;

(e) A report on state and local homelessness document recording fee expenditure by county, including the total amount of fee spending, percentage of total spending from fees, number of people served by major assistance type, and amount of expenditures for private rental housing payments required in RCW 36.22.179; 1 (f) A report on the expenditures, performance, and outcomes of 2 the essential needs and housing support program meeting the 3 requirements of RCW 43.185C.220; and

4 (g) A report on the expenditures, performance, and outcomes of
5 the independent youth housing program meeting the requirements of RCW
6 43.63A.311.

7 (2) The report required in subsection (1) of this section must be
8 posted to the department's web site and may include links to updated
9 or revised information contained in the report.

(3) Any local government receiving state funds for homelessness 10 assistance or state or local homelessness document recording fees 11 under RCW 36.22.178, 36.22.179, or 36.22.1791 must provide an annual 12 report on the current condition of homelessness in its jurisdiction, 13 its performance in meeting the goals in its local homeless housing 14 plan, and any significant changes made to the plan. The annual report 15 16 must be posted on the department's web site. Along with each local 17 government annual report, the department must produce and post 18 information on the local government's homelessness spending from all sources by project during the prior state fiscal year in a format 19 similar to the department's report under subsection (1)(c) of this 20 21 section. If a local government fails to report or provides an inadequate or incomplete report, the department must take corrective 22 action, which may include withholding state funding for homelessness 23 assistance to the local government to enable the department to use 24 25 such funds to contract with other public or nonprofit entities to 26 provide homelessness assistance within the jurisdiction.

27 **Sec. 10.** RCW 43.185C.240 and 2015 c 69 s 26 are each amended to 28 read as follows:

(1) As a means of efficiently and cost-effectively providinghousing assistance to very-low income and homeless households:

31 (a) Any local government that has the authority to issue housing 32 vouchers, directly or through a contractor, using document recording 33 surcharge funds collected pursuant to RCW 36.22.178, 36.22.179, or 36.22.1791 must:

35 (i)(A) Maintain an interested landlord list, which at a minimum, 36 includes information on rental properties in buildings with fewer 37 than fifty units;

38 (B) Update the list at least once per quarter;

1 (C) Distribute the list to agencies providing services to 2 individuals and households receiving housing vouchers;

3 (D) Ensure that a copy of the list or information for accessing4 the list online is provided with voucher paperwork; and

(E) Communicate and interact with 5 landlord and tenant 6 associations located within its jurisdiction to facilitate development, maintenance, and distribution of the list to private 7 rental housing landlords. The department must make reasonable efforts 8 to ensure that local providers conduct outreach to private rental 9 housing landlords each calendar quarter regarding opportunities to 10 11 provide rental housing to the homeless and the availability of funds;

(ii) Using cost-effective methods of communication, convene, on a semiannual or more frequent basis, landlords represented on the interested landlord list and agencies providing services to individuals and households receiving housing vouchers to identify successes, barriers, and process improvements. The local government is not required to reimburse any participants for expenses related to attendance;

(iii) Produce data, limited to document recording fee uses and 19 expenditures, on a ((calendar)) fiscal year basis in consultation 20 21 with landlords represented on the interested landlord list and agencies providing services to individuals and households receiving 22 housing vouchers, that include the following: Total amount expended 23 from document recording fees; amount 24 expended on, number of 25 households that received, and number of housing vouchers issued in 26 each of the private, public, and nonprofit markets; amount expended on, number of households that received, and number of housing 27 28 placement payments provided in each of the private, public, and 29 nonprofit markets; amount expended on and number of eviction prevention services provided in the private market; amount expended 30 31 on and number of other tenant-based rent assistance services provided 32 in the private market; and amount expended on and number of services provided to unaccompanied homeless youth. If these data elements are 33 not readily available, the reporting government may request the 34 department to use the sampling methodology established pursuant to 35 (c)(iii) of this subsection to obtain the data; and 36

37 (iv) Annually submit the ((calendar)) <u>fiscal</u> year data to the 38 department ((by October 1st, with preliminary data submitted by 39 October 1, 2012, and full calendar year data submitted beginning 40 October 1, 2013)). 1 (b) Any local government receiving more than three million five hundred thousand dollars during the previous ((calendar)) fiscal year 2 from document recording surcharge funds collected pursuant to RCW 3 36.22.178, 36.22.179, and 36.22.1791, must apply to the Washington 4 state quality award program, or similar Baldrige assessment 5 organization, for an independent assessment of its 6 quality 7 management, accountability, and performance system. The first assessment may be a lite assessment. After submitting an application, 8 a local government is required to reapply at least every two years. 9

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(c) The department must:

(i) Require contractors that provide housing vouchers to distribute the interested landlord list created by the appropriate local government to individuals and households receiving the housing vouchers;

(ii) Convene a stakeholder group by March 1, 2017, consisting of 15 16 landlords, homeless housing advocates, real estate industry 17 representatives, cities, counties, and the department to meet to 18 discuss long-term funding strategies for homeless housing programs 19 that do not include a surcharge on document recording fees. The stakeholder group must provide a report of its findings to the 20 legislature by December 1, 2017; 21

(iii) Develop a sampling methodology to obtain data required 22 under this section when a local government or contractor does not 23 have such information readily available. The process for developing 24 25 the sampling methodology must include providing notification to and 26 the opportunity for public comment by local governments issuing housing vouchers, landlord association representatives, and agencies 27 providing services to individuals and households receiving housing 28 29 vouchers;

(iv) Develop a report, limited to document recording fee uses and 30 31 expenditures, on a ((calendar)) fiscal year basis that may include 32 consultation with local governments, landlord association representatives, and agencies providing services to individuals and 33 households receiving housing vouchers, that includes the following: 34 Total amount expended from document recording fees; amount expended 35 on, number of households that received, and number of housing 36 vouchers issued in each of the private, public, and nonprofit 37 markets; amount expended on, number of households that received, and 38 39 number of housing placement payments provided in each of the private, 40 public, and nonprofit markets; amount expended on and number of

eviction prevention services provided in the private market; the 1 total amount of funds set aside for private rental housing payments 2 as required in RCW 36.22.179(1)(b); and amount expended on and number 3 of other tenant-based rent assistance services provided in the 4 private market. The information in the report must include data 5 6 submitted by local governments and data on all additional document recording fee activities for which the department contracted that 7 were not otherwise reported. The data, samples, and sampling 8 methodology used to develop the report must be made available upon 9 10 request and for the audits required in this section;

(v) Annually submit the ((calendar)) <u>fiscal</u> year report to the legislature by December ((15th, with a preliminary report submitted by December 15, 2012, and full calendar year reports submitted beginning December 15, 2013)) <u>1st of each year</u>; and

(vi) Work with the Washington state quality award program, local governments, and any other organizations to ensure the appropriate scheduling of assessments for all local governments meeting the criteria described in subsection (1)(b) of this section.

19 (d) The office of financial management must secure an independent audit of the department's data and expenditures of state funds 20 21 received under RCW 36.22.179(1)(b) on an annual basis. The independent audit must review a random sample of local governments, 22 contractors, and housing providers that is geographically and 23 demographically diverse. The independent auditor must meet with the 24 25 department and a landlord representative to review the preliminary 26 audit and provide the department and the landlord representative with the opportunity to include written comments regarding the findings 27 28 that must be included with the audit. The first audit of the department's data and expenditures will be for calendar year 2014 and 29 is due July 1, 2015. Each audit thereafter will be due July 1st 30 31 following the department's submission of the report the to 32 legislature. If the independent audit finds that the department has 33 failed to set aside at least forty-five percent of the funds received under RCW 36.22.179(1)(b) after June 12, 2014, for private rental 34 housing payments, the independent auditor must notify the department 35 and the office of financial management of its finding. In addition, 36 the independent auditor must make recommendations to the office of 37 financial management and the legislature on alternative means of 38 39 distributing the funds requirements of RCW to meet the 40 36.22.179(1)(b).

1 (e) The office of financial management must contract with an independent auditor to conduct a performance audit of the programs 2 funded by document recording surcharge funds collected pursuant to 3 RCW 36.22.178, 36.22.179, and 36.22.1791. The audit must provide 4 findings to determine if the funds are being used effectively, 5 efficiently, and for their intended purpose. The audit must review б 7 the department's performance in meeting all statutory requirements related to document recording surcharge funds including, but not 8 limited to, the data the department collects, the timeliness and 9 quality of required reports, and whether the data and required 10 reports provide adequate information and accountability for the use 11 of the document recording surcharge funds. The audit must include 12 recommendations for policy and operational improvements to the use of 13 14 document recording surcharges by counties and the department. The performance audit must be submitted to the legislature by December 1, 15 16 2016.

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(2) For purposes of this section:

(a) "Housing placement payments" means one-time payments, such as
 first and last month's rent and move-in costs, funded by document
 recording surcharges collected pursuant to RCW 36.22.178, 36.22.179,
 or 36.22.1791 that are made to secure a unit on behalf of a tenant.

(b) "Housing vouchers" means payments, including private rental housing payments, funded by document recording surcharges collected pursuant to RCW 36.22.178, 36.22.179, or 36.22.1791 that are made by a local government or contractor to secure: (i) A rental unit on behalf of an individual tenant; or (ii) a block of units on behalf of multiple tenants.

(c) "Interested landlord list" means a list of landlords who have indicated to a local government or contractor interest in renting to individuals or households receiving a housing voucher funded by document recording surcharges.

32 (d) "Private rental housing" means housing owned by a private 33 landlord and ((does not)) include<u>s</u> housing owned by a nonprofit 34 housing entity ((or government entity)).

35 (3) This section expires June 30, 2019.

36 <u>NEW SECTION.</u> **Sec. 11.** This act may be known and cited as the 37 Washington housing opportunities act.

> Passed by the House March 3, 2018. Passed by the Senate February 28, 2018.

> > E2SHB 1570.SL

Approved by the Governor March 15, 2018. Filed in Office of Secretary of State March 16, 2018.

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