E2SSB 5116 - H AMD 610 By Representative DeBolt

NOT ADOPTED 04/11/2019

1 Strike everything after the enacting clause and insert the 2 following:

3 "Sec. 1. RCW 19.285.030 and 2017 c 315 s 1 are each amended to 4 read as follows:

5 The definitions in this section apply throughout this chapter 6 unless the context clearly requires otherwise.

7 (1) "Attorney general" means the Washington state office of the 8 attorney general.

9 (2) "Auditor" means: (a) The Washington state auditor's office or 10 its designee for qualifying utilities under its jurisdiction that are 11 not investor-owned utilities; or (b) an independent auditor selected 12 by a qualifying utility that is not under the jurisdiction of the 13 state auditor and is not an investor-owned utility.

(3) (a) "Biomass energy" includes: (i) Organic by-products of pulping and the wood manufacturing process; (ii) animal manure; (iii) solid organic fuels from wood; (iv) forest or field residues; (v) untreated wooden demolition or construction debris; (vi) food waste and food processing residuals; (vii) liquors derived from algae; (viii) dedicated energy crops; and (ix) yard waste.

20 (b) "Biomass energy" does not include: (i) Wood pieces that have 21 been treated with chemical preservatives such as creosote, 22 pentachlorophenol, or copper-chrome-arsenic; (ii) wood from old 23 growth forests; or (iii) municipal solid waste.

24 (4) "Coal transition power" has the same meaning as defined in 25 RCW 80.80.010.

26 (5) "Commission" means the Washington state utilities and 27 transportation commission.

(6) "Conservation" means any reduction in electric power
 consumption resulting from increases in the efficiency of energy use,
 production, or distribution.

31 (7) "Cost-effective" has the same meaning as defined in RCW 32 80.52.030.

Code Rev/ML:lel

H-2856.2/19 2nd draft

1 (8) "Council" means the Washington state apprenticeship and 2 training council within the department of labor and industries.

3 (9) "Customer" means a person or entity <u>located in Washington</u> 4 <u>state</u> that purchases electricity for ultimate consumption and not for 5 resale.

6 (10) "Department" means the department of commerce or its 7 successor.

8 (11) "Distributed generation" means an eligible renewable 9 resource where the generation facility or any integrated cluster of 10 such facilities has a generating capacity of not more than five 11 megawatts.

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(12) "Eligible renewable resource" means:

(a) Electricity from a generation facility powered by a renewable resource other than freshwater that commences operation after March 31, 1999, where: (i) The facility is located in the ((Pacific Northwest)) western interconnection; or (ii) the electricity from the facility is delivered into Washington state on a real-time basis without shaping, storage, or integration services;

(b) Incremental electricity produced as a result of efficiency improvements completed after March 31, 1999, to hydroelectric generation projects owned by a qualifying utility and located in the ((Pacific Northwest)) western interconnection where the additional generation does not result in new water diversions or impoundments;

(c) Hydroelectric generation from a project completed after March 31, 1999, where the generation facility is located in irrigation pipes, irrigation canals, water pipes whose primary purpose is for conveyance of water for municipal use, and wastewater pipes located in Washington where the generation does not result in new water diversions or impoundments;

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(d) Qualified biomass energy;

31 (e) For a qualifying utility that serves customers in other states, electricity from a generation facility powered by a renewable 32 resource other than freshwater that commences operation after March 33 31, 1999, where: (i) The facility is located within a state in which 34 the qualifying utility serves retail electrical customers; and (ii) 35 36 the qualifying utility owns the facility in whole or in part or has a long-term contract with the facility of at least twelve months or 37 38 more; ((or))

39 (f)(i) Incremental electricity produced as a result of a capital 40 investment completed after January 1, 2010, that increases, relative Code Rev/ML:lel 2 H-2856.2/19 2nd draft 1 to a baseline level of generation prior to the capital investment, 2 the amount of electricity generated in a facility that generates 3 qualified biomass energy as defined under subsection (18)(c)(ii) of 4 this section and that commenced operation before March 31, 1999.

5 (ii) Beginning January 1, 2007, the facility must demonstrate its 6 baseline level of generation over a three-year period prior to the 7 capital investment in order to calculate the amount of incremental 8 electricity produced.

9 (iii) The facility must demonstrate that the incremental 10 electricity resulted from the capital investment, which does not 11 include expenditures on operation and maintenance in the normal 12 course of business, through direct or calculated measurement;

13 (g) Beginning January 1, 2019, the portion of incremental 14 electricity produced as a result of efficiency improvements completed 15 after March 31, 1999, attributable to a qualifying utility's share of 16 electricity output from hydroelectric generation projects whose 17 energy output is marketed by the Bonneville power administration, 18 where the additional generation does not result in new water 19 diversions or impoundments; or

20 (h) The environmental attributes, including renewable energy 21 credits, from (g) of this subsection transferred to investor-owned 22 utilities pursuant to the Bonneville power administration's 23 residential exchange program.

24 (13) "Investor-owned utility" has the same meaning as defined in 25 RCW 19.29A.010.

(14) "Load" means the amount of kilowatt-hours of electricity
delivered in the most recently completed year by a qualifying utility
to its Washington retail customers.

(15) (a) "Nonpower attributes" means all environmentally related 29 characteristics, exclusive of energy, capacity reliability, and other 30 31 electrical power service attributes, that are associated with the 32 generation of electricity from a renewable resource, including but not limited to the facility's fuel type, geographic location, 33 vintage, qualification as an eligible renewable resource, and avoided 34 emissions of pollutants to the air, soil, or water, and avoided 35 emissions of carbon dioxide and other greenhouse gases. 36

(b) "Nonpower attributes" does not include any aspects, claims,
 characteristics, and benefits associated with the on-site capture and
 destruction of methane or other greenhouse gases at a facility
 through a digester system, landfill gas collection system, or other
 Code Rev/ML:lel
 H-2856.2/19 2nd draft

1 mechanism, which may be separately marketable as greenhouse gas 2 emission reduction credits, offsets, or similar tradable commodities. 3 However, these separate avoided emissions may not result in or 4 otherwise have the effect of attributing greenhouse gas emissions to 5 the electricity.

6 (16) "Pacific Northwest" has the same meaning as defined for the 7 Bonneville power administration in section 3 of the Pacific Northwest 8 electric power planning and conservation act (94 Stat. 2698; 16 9 U.S.C. Sec. 839a).

10 (17) "Public facility" has the same meaning as defined in RCW 11 39.35C.010.

(18) "Qualified biomass energy" means electricity produced from a biomass energy facility that: (a) Commenced operation before March 31, 1999; (b) contributes to the qualifying utility's load; and (c) is owned either by: (i) A qualifying utility; or (ii) an industrial facility that is directly interconnected with electricity facilities that are owned by a qualifying utility and capable of carrying electricity at transmission voltage.

(19) "Qualifying utility" means an electric utility, as the term "electric utility" is defined in RCW 19.29A.010, that serves more than twenty-five thousand customers in the state of Washington. The number of customers served may be based on data reported by a utility in form 861, "annual electric utility report," filed with the energy information administration, United States department of energy.

(20) "Renewable energy credit" means a tradable certificate of proof of at least one megawatt-hour of an eligible renewable resource where, except as provided in subsection (12)(h) of this section, the generation facility is not powered by freshwater. The certificate includes all of the nonpower attributes associated with that one megawatt-hour of electricity, and the certificate is verified by a renewable energy credit tracking system selected by the department.

32 (21) "Renewable resource" means: (a) Water; (b) wind; (c) solar 33 energy; (d) geothermal energy; (e) landfill gas; (f) wave, ocean, or 34 tidal power; (g) gas from sewage treatment facilities; (h) biodiesel 35 fuel as defined in RCW 82.29A.135 that is not derived from crops 36 raised on land cleared from old growth or first-growth forests where 37 the clearing occurred after December 7, 2006; or (i) biomass energy.

38 (22) "Rule" means rules adopted by an agency or other entity of 39 Washington state government to carry out the intent and purposes of 40 this chapter.

Code Rev/ML:lel

H-2856.2/19 2nd draft

1 (23) "Year" means the twelve-month period commencing January 1st 2 and ending December 31st.

3 (24) "Carbon reduction investment" means an investment in support of eligible projects or actions that reduce, prevent, or remove from 4 the atmosphere the emissions of greenhouse gases in the state. An 5 6 eligible project or action includes, but is not limited to, 7 investment in the following: (a) Installation of electric vehicle chargers <u>and related infrastructure</u> and other transportation 8 electrification measures; (b) demand side management of electricity 9 consumption, including energy efficiency, demand response, and 10 changes to codes and standards; (c) energy storage technologies; and 11 (d) carbon sequestration programs, including forest health 12 13 investments. 14 (25) "Clean energy resource" includes: (a) A resource that emits no greenhouse gas pollution as part of its generation activity; or 15 (b) a renewable resource. 16 17 (26) "Consumer-owned utility" has the same meaning as defined in 18 RCW 19.29A.010. (27) "Greenhouse gas" means carbon dioxide, methane, nitrogen 19 20 trifluoride, nitrous oxide, sulfur hexafluoride, hydrofluorocarbons, perfluorocarbons, and other fluorinated greenhouse gases. 21 (28) "New energy or capacity need" means any electricity 22 generation needed to serve Washington retail electric customers by an 23 electric utility, as the term "electric utility" is defined in RCW 24 25 19.29A.010, to meet any of the following: 26 (a) Electricity load growth; 27 (b) Changes in capacity needs; (c) Changes in ancillary services needs; 28 (d) Changes in reliability needs;

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(e) Changes in flexibility needs; 30

31 (f) Needs arising due to replacing electricity generation; or

(g) Needs arising due to replacing expiring electricity resource 32 33 contracts.

(29) "North American electric reliability corporation" means the 34 electricity reliability organization designated by the federal energy 35 36 regulatory commission to ensure legal compliance with mandatory electricity reliability standards in accordance with the energy 37 policy act of 2005 (119 Stat. 941; 16 U.S.C. Sec. 8240). 38 (30) "Utility-scale renewable resource" means a renewable 39

generation resource or energy storage device that delivers 40

1 <u>electricity onto an electric utility's system at transmission</u> 2 <u>voltage.</u>

3 <u>(31) "Western interconnection" means the geographic area spanning</u> 4 <u>the western United States in which the operation of bulk power system</u> 5 <u>components is synchronized for the purpose of maintaining</u> 6 <u>reliability.</u>

7 Sec. 2. RCW 19.285.040 and 2017 c 315 s 2 are each amended to 8 read as follows:

9 (1) Each qualifying utility ((shall)) <u>must</u> pursue all available 10 conservation that is cost-effective, reliable, and feasible.

(a) By January 1, 2010, using methodologies consistent with those 11 used by the Pacific Northwest electric power and conservation 12 planning council in the most recently published regional power plan 13 as it existed on June 12, 2014, or a subsequent date as may be 14 15 provided by the department or the commission by rule, each qualifying 16 utility ((shall)) <u>must</u> identify its achievable cost-effective 17 conservation potential through 2019. Nothing in the rule adopted under this subsection precludes a qualifying utility from using its 18 utility specific conservation measures, values, and assumptions in 19 identifying its achievable cost-effective conservation potential. At 20 21 least every two years thereafter, the qualifying utility ((shall)) 22 must review and update this assessment for the subsequent ten-year 23 period.

24 (b) Beginning January 2010, each qualifying utility ((shall)) 25 must establish and make publicly available a biennial acquisition target for cost-effective conservation consistent with 26 its 27 identification of achievable opportunities in (a) of this subsection, 28 and meet that target during the subsequent two-year period. At a minimum, each biennial target must be no lower than the qualifying 29 30 utility's pro rata share for that two-year period of its cost-31 effective conservation potential for the subsequent ten-year period.

32 (c)(i) Except as provided in (c)(ii) and (iii) of this 33 subsection, beginning on January 1, 2014, cost-effective conservation 34 achieved by a qualifying utility in excess of its biennial 35 acquisition target may be used to help meet the immediately 36 subsequent two biennial acquisition targets, such that no more than 37 twenty percent of any biennial target may be met with excess 38 conservation savings.

(ii) Beginning January 1, 2014, a qualifying utility may use 1 single large facility conservation savings in excess of its biennial 2 target to meet up to an additional five percent of the immediately 3 subsequent two biennial acquisition targets, such that no more than 4 twenty-five percent of any biennial target may be met with excess 5 6 conservation savings allowed under all of the provisions of this section combined. For the purposes of this subsection (1)(c)(ii), 7 "single large facility conservation savings" means cost-effective 8 conservation savings achieved in a single biennial period at the 9 premises of a single customer of a qualifying utility whose annual 10 electricity consumption prior to the conservation savings exceeded 11 12 five average megawatts.

(iii) Beginning January 1, 2012, and until December 31, 2017, a 13 qualifying utility with an industrial facility located in a county 14 with a population between ninety-five thousand and one hundred 15 16 fifteen thousand that is directly interconnected with electricity 17 facilities that are capable of carrying electricity at transmission voltage may use cost-effective conservation from that industrial 18 facility in excess of its biennial acquisition target to help meet 19 the immediately subsequent two biennial acquisition targets, such 20 that no more than twenty-five percent of any biennial target may be 21 22 met with excess conservation savings allowed under all of the 23 provisions of this section combined.

(d) In meeting its conservation targets, a qualifying utility may 24 25 count high-efficiency cogeneration owned and used by a retail 26 electric customer to meet its own needs. High-efficiency cogeneration is the sequential production of electricity and useful thermal energy 27 from a common fuel source, where, under normal operating conditions, 28 the facility has a useful thermal energy output of no less than 29 thirty-three percent of the total energy output. The reduction in 30 31 load due to high-efficiency cogeneration ((shall)) must be: (i) 32 Calculated as the ratio of the fuel chargeable to power heat rate of the cogeneration facility compared to the heat rate on a new and 33 clean basis of best-commercially available technology 34 а combined-cycle natural gas-fired combustion turbine; and (ii) counted 35 36 towards meeting the biennial conservation target in the same manner as other conservation savings. 37

38 (e) The commission may determine if a conservation program 39 implemented by an investor-owned utility is cost-effective based on 40 the commission's policies and practice.

Code Rev/ML:lel

H-2856.2/19 2nd draft

1 (f) The commission may rely on its standard practice for review 2 and approval of investor-owned utility conservation targets.

3 (2)(a) Except as provided in (j) of this subsection, each 4 qualifying utility ((shall)) <u>must</u> use eligible renewable resources or 5 acquire equivalent renewable energy credits, or any combination of 6 them, to meet the following annual targets:

7 (i) At least three percent of its load by January 1, 2012, and 8 each year thereafter through December 31, 2015;

9 (ii) At least nine percent of its load by January 1, 2016, and 10 each year thereafter through December 31, 2019; and

11 (iii) At least fifteen percent of its load by January 1, 2020, 12 and each year thereafter.

(b) A qualifying utility may count distributed generation at double the facility's electrical output if the utility: (i) Owns or has contracted for the distributed generation and the associated renewable energy credits; or (ii) has contracted to purchase the associated renewable energy credits.

(c) In meeting the annual targets in (a) of this subsection, a qualifying utility ((shall)) <u>must</u> calculate its annual load based on the average of the utility's load for the previous two years.

21 (d) A qualifying utility ((shall be)) is considered in compliance with an annual target in (a) of this subsection if: (i) The utility's 22 weather-adjusted load for the previous three years on average did not 23 increase over that time period; (ii) after December 7, 2006, the 24 utility did not commence or renew ownership or incremental purchases 25 of electricity from resources other than coal transition power or 26 renewable resources other than on a daily spot price basis and the 27 electricity is not offset by equivalent renewable energy credits; and 28 29 (iii) the utility invested at least one percent of its total annual retail revenue requirement that year on eligible renewable resources, 30 31 renewable energy credits, or a combination of both.

32 (e) The requirements of this section may be met for any given 33 year with renewable energy credits produced during that year, the 34 preceding year, or the subsequent year. Each renewable energy credit 35 may be used only once to meet the requirements of this section.

36 (f) In complying with the targets established in (a) of this 37 subsection, a qualifying utility may not count:

38 (i) Eligible renewable resources or distributed generation where 39 the associated renewable energy credits are owned by a separate 40 entity; or

1 (ii) Eligible renewable resources or renewable energy credits 2 obtained for and used in an optional pricing program such as the 3 program established in RCW 19.29A.090.

(g) Where fossil and combustible renewable resources are cofired in one generating unit located in the ((Pacific Northwest)) western interconnection where the cofiring commenced after March 31, 1999, the unit ((shall be)) is considered to produce eligible renewable resources in direct proportion to the percentage of the total heat value represented by the heat value of the renewable resources.

10 (h)(i) A qualifying utility that acquires an eligible renewable 11 resource or renewable energy credit may count that acquisition at one 12 and two-tenths times its base value:

(A) Where the eligible renewable resource comes from a facilitythat commenced operation after December 31, 2005; and

(B) Where the developer of the facility used apprenticeshipprograms approved by the council during facility construction.

(ii) The council ((shall)) <u>must</u> establish minimum levels of labor hours to be met through apprenticeship programs to qualify for this extra credit.

(i) A qualifying utility ((shall be)) is considered in compliance 20 21 with an annual target in (a) of this subsection if events beyond the reasonable control of the utility that could not have been reasonably 22 23 anticipated or ameliorated prevented it from meeting the renewable energy target. Such events include weather-related damage, mechanical 24 25 failure, strikes, lockouts, and actions of a governmental authority that adversely affect the generation, transmission, or distribution 26 of an eligible renewable resource under contract to a qualifying 27 28 utility.

(j) (i) Beginning January 1, 2016, only a qualifying utility that owns or is directly interconnected to a qualified biomass energy facility may use qualified biomass energy to meet its compliance obligation under this subsection.

(ii) A qualifying utility may no longer use electricity and associated renewable energy credits from a qualified biomass energy facility if the associated industrial pulping or wood manufacturing facility ceases operation other than for purposes of maintenance or upgrade.

38 (k) An industrial facility that hosts a qualified biomass energy 39 facility may only transfer or sell renewable energy credits 40 associated with qualified biomass energy generated at its facility to Code Rev/ML:lel 9 H-2856.2/19 2nd draft

1 the qualifying utility with which it is directly interconnected with facilities owned by such a qualifying utility and that are capable of 2 carrying electricity at transmission voltage. The qualifying utility 3 may only use an amount of renewable energy credits associated with 4 qualified biomass energy that are equivalent to the proportionate 5 6 amount of its annual targets under (a) (ii) and (iii) of this 7 subsection that was created by the load of the industrial facility. A qualifying utility that owns a qualified biomass energy facility may 8 not transfer or sell renewable energy credits associated with 9 qualified biomass energy to another person, entity, or qualifying 10 11 utility.

12 (1) Beginning January 1, 2019, a qualifying utility may use 13 eligible renewable resources as identified under RCW 19.285.030(12) 14 (g) and (h) to meet its compliance obligations under this subsection 15 (2). A qualifying utility may not transfer or sell these eligible 16 renewable resources to another utility for compliance purposes under 17 this chapter.

- 18 (m) Renewable energy credits allocated under RCW 19 19.285.030(12)(h) may not be transferred or sold to another 20 gualifying utility for compliance under this chapter.
- (3) Utilities that become qualifying utilities after December 31, 2006, ((shall)) <u>must</u> meet the requirements in this section on a time frame comparable in length to that provided for qualifying utilities as of December 7, 2006.
- 25 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 19.285
 26 RCW to read as follows:

(1) Subject to sections 4 and 5 of this act, beginning January 1, 28 2029, each electric utility must use clean energy resources to meet 29 any new energy or capacity need for Washington retail electric 30 customers.

31 (2) (a) The requirement established under subsection (1) of this section applies, at a minimum, to: (i) Any new or increased ownership 32 interest in a new or existing electricity generation facility or 33 unit; and (ii) any new or increased contractual commitment that 34 obligates or allows an electric utility to purchase a specified 35 amount of megawatts or megawatt-hours from an electricity generation 36 facility or unit, or a specified percentage of an electricity 37 38 generation facility or unit.

H-2856.2/19 2nd draft

1 (b) An electric utility may not enter into a contract for 2 electricity generation to meet new energy or capacity needs if the 3 contract does not specify the sources or origins of the electricity 4 generation.

(3) Except as provided in RCW 19.285.030(15)(b), any tradable 5 6 certificate of proof of a clean energy resource, including but not limited to a renewable energy credit, associated with the portion of 7 any resource or resources used to meet new energy or capacity needs 8 under this section must be retired for the purposes of this section 9 and cannot be sold, transferred, or used for other purposes. An 10 11 electric utility may not use a tradable certificate or proof of a clean energy resource, including but not limited to a renewable 12 energy credit, to meet the requirements of this section if the 13 associated energy or capacity has been sold, transferred, 14 or otherwise used separately. 15

16 (4) Nothing in this section precludes the use of any of the 17 following resources to meet new energy or capacity needs:

18 (a) Any purchase at any time by a consumer-owned qualifying utility or small utility from the Bonneville power administration up 19 to a designated amount. The designated amount is the same as the 20 21 consumer-owned qualifying utility's or small utility's contract high 22 water mark amount identified in their Bonneville regional dialogue power sales contract on the effective date of this section. Any new 23 public utility forming after the effective date of this section would 24 25 still be eligible for this exemption based on the contract high water 26 mark provided to them by the Bonneville power administration;

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(b) Short-term spot market purchases;

(c) Renewal or extension of contracts in effect as of January 1, 2020, where the renewal or extension does not lead to any increase in 30 the energy or capacity provided;

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(d) Coal transition power;

32 (e) Generation resources owned as of the effective date of this 33 section by an electric utility and used by that utility to meet the 34 needs of its customers, until the generation resources are at the end 35 of the facility's useful life, are retired, or cease operations;

36 (f) Increased megawatt-hours from a generation facility that is 37 owned by an electric utility as of the effective date of this section 38 where the utility uses the increased megawatt-hours to serve the 39 utility's customers and where the utility's ownership interest in the 40 facility does not increase;

1 (g) Incremental generation from a utility-scale renewable 2 resource or distributed energy resource that results from additional 3 generation that is achieved from increased efficiency or additions of 4 capacity made on or after the effective date of this section; and

5 (h) Electricity generation that is found by the commission, in 6 accordance with section 3 of this act, or the utility's governing 7 board, in accordance with section 4 of this act, to be required to 8 maintain reliable service and comply with applicable standards of the 9 North American electric reliability corporation or its successor.

10 (5) An electric utility may procure one or more natural gas-fired 11 generation units if such natural gas-fired generation is necessary to 12 avoid potential conflicts with or compromises to the electric 13 utility's obligation to comply with the mandatory and enforceable 14 reliability standards of the North American electric reliability 15 corporation.

16 (6) The definitions in this subsection apply throughout this 17 section unless the context clearly requires otherwise.

(a) "Short-term spot market purchase" means: (i) The purchase of energy on the spot market for immediate delivery; or (ii) a contract for the purchase of electricity on the spot market that is for a term of one month or less.

(b) "Spot market" means a public financial market in whichelectricity is bought, sold, or traded for immediate delivery.

24 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 19.285 25 RCW to read as follows:

(1) Upon its own motion or at the request of an investor-owned utility, the commission must suspend the requirements of section 3 of this act if:

(a) It is likely to result in conflicts with or compromises to the investor-owned utility's obligation to comply with the mandatory and enforceable reliability standards of the North American electric reliability corporation or compromises to the integrity of the investor-owned utility's electrical system; or

34 (b) The utility demonstrates that the cost of compliance with 35 section 3 of this act would result in costs that would exceed the 36 lowest reasonable cost resource by five percent. An investor-owned 37 utility making a request under this subsection must submit an 38 application to the commission that includes:

(i) An explanation of the reliability or integrity issue and how
 a temporary exemption from complying with the requirements of section
 3 of this act will avoid the reliability or integrity issue; or

4 (ii) An analysis that demonstrates that the cost of compliance 5 with section 3 of this act would exceed the lowest reasonable cost 6 resource by five percent.

7 (2)(a) A suspension of the requirements of section 3 of this act 8 must be granted at the time of the motion for such by the utility. 9 The suspension may not be lifted until such time as the commission 10 determines that none of the conditions for the suspension under 11 subsection (1) of this section apply.

(b) (i) As long as a suspension of the requirements in section 3 of this act is in place, the investor-owned utility must file a progress report at least annually, or within an amount of time determined to be reasonable by the commission, on achieving full compliance with the requirements of section 3 of this act; and

17 (ii) Directing the investor-owned utility to take specific 18 actions to achieve full compliance with the requirements of section 3 19 of this act.

20 (3) This section does not permanently relieve an investor-owned 21 utility of its obligation to comply with the requirements of section 22 3 of this act.

23 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 19.285 24 RCW to read as follows:

(1) Upon its own motion or at the request of a consumer-owned utility, the governing board of a consumer-owned utility must suspend the requirements of section 3 of this act if:

(a) It is likely to result in conflicts with or compromises to
the consumer-owned utility's obligation to comply with the mandatory
and enforceable reliability standards of the North American electric
reliability corporation or compromises to the integrity of the
consumer-owned utility's electrical system; or

33 (b) The utility demonstrates that the cost of compliance with 34 section 3 of this act would result in costs that would exceed the 35 lowest reasonable cost resource by five percent. A consumer-owned 36 utility making a request under this subsection must submit an 37 application to the governing board that includes:

(i) An explanation of the reliability or integrity issue and how
 a temporary exemption from complying with the requirements of section
 3 of this act will avoid the reliability or integrity issue; or

4 (ii) An analysis that demonstrates that the cost of compliance 5 with section 3 of this act would exceed the lowest reasonable cost 6 resource by five percent.

7 (2)(a) A suspension of the requirements of section 3 of this act 8 must be granted at the time of the motion for such by the utility. 9 The suspension may not be lifted until such time as the governing 10 board determines that none of the conditions for the suspension under 11 subsection (1) of this section apply.

(b) (i) As long as a suspension of the requirements in section 3 of this act is in place, the consumer-owned utility must file a progress report at least annually, or within an amount of time determined to be reasonable by the governing board, on achieving full compliance with the requirements of section 3 of this act; and

17 (ii) Directing the consumer-owned utility to take specific 18 actions to achieve full compliance with the requirements of section 3 19 of this act.

20 (3) This section does not permanently relieve a consumer-owned 21 utility of its obligation to comply with the requirements of section 22 3 of this act.

NEW SECTION. Sec. 6. (1) This section is the tax preference performance statement for the tax preferences established in sections 7 through 12, chapter . . ., Laws of 2019 (sections 7 through 12 of this act). This performance statement is only intended to be used for subsequent evaluation of the tax preferences. It is not intended to create a private right of action by any party or be used to determine eligibility for preferential tax treatment.

30 (2) The legislature categorizes the tax preferences created under 31 sections 7 through 12, chapter . ., Laws of 2019 (sections 7 32 through 12 of this act) as intended to induce certain designated 33 behavior by taxpayers, as indicated in RCW 82.32.808(2)(a).

(3) It is the legislature's specific public policy objective to
 reduce the cost of transitioning to electric generation sources that
 have very low or zero carbon dioxide emissions. It is the intent of
 the legislature to provide a suite of tax preferences in order to
 reduce the cost to ratepayers of constructing and operating new
 renewable energy generation capacity equal to or greater than
 Code Rev/ML:lel
 H-2856.2/19 2nd draft

1 necessary to serve projected Washington electricity load growth, as 2 measured by projections in the most recently adopted Northwest power 3 and conservation council power plan.

4 (4) The legislature does not intend to extend the expiration date 5 of the tax preferences contained in this act.

6 (5) Because the tax preferences contained in this act are not for 7 the primary purpose of creating or retaining jobs or attracting or 8 attaining businesses, and because the legislature does not intend to 9 extend the expiration of the tax preferences, the legislature does 10 not intend for a review by the joint legislative audit and review 11 committee.

12 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 82.08 13 RCW to read as follows:

(1) A person who has paid tax under RCW 82.08.020 for personal 14 15 property used for carbon reduction investments at, or to offset the greenhouse gas emissions of, an energy-intensive trade-exposed 16 17 facility; tangible personal property that will be incorporated as an ingredient or component of buildings or other structures for carbon 18 reduction investments at, or to offset the greenhouse gas emissions 19 20 of, an energy-intensive trade-exposed facility; or for labor and services rendered with respect to such buildings, structures, or 21 personal property, is eligible for an exemption from the state share 22 of the tax in the form of a credit, as provided in this section. A 23 24 person claiming an exemption must pay the tax and then take a credit 25 equal to the state share of retail sales tax paid under RCW 82.08.020. The person must submit information, in a form and manner 26 27 prescribed by the department, specifying the amount of qualifying purchases or acquisitions for which the exemption is claimed and the 28 amount of exempted tax. 29

30 (2) The definitions in this subsection apply throughout this31 section unless the context clearly requires otherwise.

(a) "Carbon reduction investment" means an investment in support 32 of eligible projects or actions that reduce, prevent, or remove from 33 the atmosphere the emissions of greenhouse gases in the state. An 34 35 eligible project or action includes, but is not limited to, investment in the following: (i) Installation of electric vehicle 36 37 and related infrastructure and other transportation chargers electrification measures; (ii) demand side management of electricity 38 consumption, including energy efficiency, demand response, and 39 H-2856.2/19 2nd draft Code Rev/ML:lel 15

changes to codes and standards; (iii) energy storage technologies; 1 and (iv) carbon sequestration programs, including forest health 2 investments. 3 (b) "Energy-intensive trade-exposed facility" means a facility 4 with a primary North American industry classification system (NAICS) 5 6 code, as those codes existed as of January 1, 2019, included in the 7 following list: (i) 311411: Frozen fruit, juice, and vegetable manufacturing; 8 (ii) 311423: Dried and dehydrated food manufacturing; 9 (iii) 311611: Animal (except poultry) slaughtering; 10 (iv) 322110: Pulp mills; 11 12 (v) 322121: Paper (except newsprint) mills; (vi) 322122: Newsprint mills; 13 (vii) 322130: Paperboard mills; 14 (viii) 325188: All other basic inorganic chemical manufacturing; 15 16 (ix) 325199: All other basic organic chemical manufacturing; 17 (x) 325311: Nitrogenous fertilizer manufacturing; (xi) 327211: Flat glass manufacturing; 18 (xii) 327213: Glass container manufacturing; 19 (xiii) 327310: Cement manufacturing; 20 21 (xiv) 327410: Lime manufacturing; 22 (xv) 327420: Gypsum product manufacturing; 23 (xvi) 327992: Ultra high purity silicon manufacturing; (xvii) 331111: Iron and steel mills; 24 25 (xviii) 331312: Primary aluminum production; (xix) 331315: Aluminum sheet, plate, and foil manufacturing; 26 27 (xx) 331419: Primary smelting and refining of nonferrous metal 28 (except copper and aluminum); (xxi) 334413: Semiconductor and related device manufacturing; 29 30 (xxii) 336411: Aircraft manufacturing; 31 (xxiii) 336413: Other aircraft parts and auxiliary equipment 32 manufacturing. (c) "Greenhouse gas" includes carbon dioxide, methane, nitrogen 33 trifluoride, nitrous oxide, sulfur hexafluoride, hydrofluorocarbons, 34 perfluorocarbons, and other fluorinated greenhouse gases. 35 36 (3) A person claiming the tax preference provided in this section must file a complete annual tax performance report with the 37 department under RCW 82.32.534. 38 39 (4) Credits may not be claimed under this section for taxable events occurring on or after January 1, 2029. 40 Code Rev/ML:lel 16 H-2856.2/19 2nd draft

NEW SECTION.Sec. 8.A new section is added to chapter 82.12RCW to read as follows:

(1) A person who is subject to tax under RCW 82.12.020 for 3 personal property used for carbon reduction investments at, or to 4 offset the greenhouse gas emissions of, an energy-intensive trade-5 6 exposed facility, or for tangible personal property that will be 7 incorporated as an ingredient or component of buildings or other structures for carbon reduction investments at, or to offset the 8 greenhouse gas emissions of, an energy-intensive trade-exposed 9 facility, or for labor and services rendered with respect to such 10 11 buildings, structures, or personal property, is eligible for an 12 exemption from the state share of the tax in the form of a credit, as provided in this section. The amount of the credit equals the state 13 share of use tax computed to be due under RCW 82.12.020. The person 14 must submit information, in a form and manner prescribed by the 15 16 department, specifying the amount of qualifying purchases or 17 acquisitions for which the exemption is claimed and the amount of 18 exempted tax.

19 (2) For the purposes of this section, the terms "energy-intensive 20 trade-exposed facility," "carbon reduction investment," and 21 "greenhouse gas" have the same meaning as provided in section 7 of 22 this act.

(3) A person reporting under the tax rate provided in this section must file a complete annual tax performance report with the department under RCW 82.32.534.

26 (4) Credits may not be claimed under this section for taxable27 events occurring on or after January 1, 2029.

28 <u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 82.08
29 RCW to read as follows:

30 (1) A person who has paid tax under RCW 82.08.020 for machinery and equipment used to reduce the greenhouse gas emissions associated 31 with the transportation of gas through a gas pipeline, or to sales of 32 or charges made for labor and services rendered in respect to 33 installing such machinery and equipment, is eligible for an exemption 34 from the state share of the tax in the form of a credit, as provided 35 in this section. A person claiming an exemption must pay the tax and 36 then take a credit equal to the state share of retail sales tax paid 37 38 under RCW 82.08.020. The person must submit information, in a form and manner prescribed by the department, specifying the amount of 39 Code Rev/ML:lel 17 H-2856.2/19 2nd draft

qualifying purchases or acquisitions for which the exemption is
 claimed and the amount of exempted tax.

3 (2) The definitions in this subsection apply throughout this 4 section and section 10 of this act unless the context clearly 5 requires otherwise.

6 (a) "Gas" means natural gas, flammable gas, or toxic or corrosive 7 gas.

8 (b)(i) "Gas pipeline" means all parts of a pipeline facility 9 through which gas moves in transportation, including, but not limited 10 to, line pipe, valves, and other appurtenances connected to line 11 pipe, compressor units, metering stations, regulator stations, 12 delivery stations, holders, and fabricated assemblies.

(ii) "Gas pipeline" does not include any pipeline facilities, other than a master meter system, owned by a consumer or consumers of the gas, located exclusively on the consumer or consumers' property, and none of the gas leaves that property through a pipeline.

(c) "Greenhouse gas" includes carbon dioxide, methane, nitrogen
 trifluoride, nitrous oxide, sulfur hexafluoride, hydrofluorocarbons,
 perfluorocarbons, and other fluorinated greenhouse gases.

20 (d) (i) "Machinery and equipment" includes fixtures, devices, and 21 support facilities that are integral and necessary to the 22 transportation of gas through a gas pipeline.

(ii) "Machinery and equipment" does not include: (A) Hand-powered 23 tools; (B) property with a useful life of less than one year; (C) 24 25 repair parts required to restore machinery and equipment to normal 26 working order; (D) replacement parts that do not increase productivity, improve efficiency, reduce greenhouse gas emissions, or 27 extend the useful life of machinery and equipment; (E) buildings; or 28 29 (F) building fixtures that are not integral and necessary to the transportation of gas that are permanently affixed to and become a 30 31 physical part of a building.

32 (3) A person claiming the tax preference provided in this section 33 must file a complete annual tax performance report with the 34 department under RCW 82.32.534.

35 (4) Credits may not be claimed under this section for taxable36 events occurring on or after January 1, 2029.

37 <u>NEW SECTION.</u> Sec. 10. A new section is added to chapter 82.12 38 RCW to read as follows:

H-2856.2/19 2nd draft

1 (1) A person who has paid tax under RCW 82.12.020 for machinery and equipment used to reduce the greenhouse gas emissions associated 2 with the transportation of gas through a gas pipeline, or to sales of 3 or charges made for labor and services rendered in respect to 4 installing such machinery and equipment, is eligible for an exemption 5 6 from the state share of the tax in the form of a credit, as provided 7 in this section. A person claiming an exemption must pay the tax and then take a credit equal to the state share of use tax paid under RCW 8 82.12.020. The person must submit information, in a form and manner 9 prescribed by the department, specifying the amount of qualifying 10 11 purchases or acquisitions for which the exemption is claimed and the 12 amount of exempted tax.

13 (2) A person reporting under the tax rate provided in this 14 section must file a complete annual tax performance report with the 15 department under RCW 82.32.534.

16 (3) Credits may not be claimed under this section for taxable 17 events occurring on or after January 1, 2029.

18 (4) The definitions in section 9 of this act apply to this 19 section.

20 Sec. 11. RCW 82.16.055 and 1980 c 149 s 3 are each amended to 21 read as follows:

(1) In computing tax under this chapter there ((shall be)) is
deducted from the gross income:

(a) An amount equal to the cost of production at the plant forconsumption within the state of Washington of:

(i) Electrical energy produced or generated from ((cogeneration))
combined heat and power as defined in RCW ((82.35.020)) <u>19.280.020</u>;
and

(ii) Electrical energy or gas produced or generated from renewable ((energy)) resources ((such as solar energy, wind energy, hydroelectric energy, geothermal energy, wood, wood wastes, municipal wastes, agricultural products and wastes, and end-use waste heat)) as defined in RCW 19.285.030; and

34 (b) Those amounts expended to improve consumers' efficiency of 35 energy end use or to otherwise reduce the use of electrical energy or 36 gas by the consumer.

37 (2) This section applies only to <u>the following facilities:</u>

38 <u>(a) New facilities for the production or generation of energy</u> 39 from ((cogeneration or renewable energy resources)) combined heat and Code Rev/ML:lel 19 H-2856.2/19 2nd draft power or renewable resources or measures to improve the efficiency of energy end use on which construction or installation is begun after June 12, 1980, and before January 1, 1990; and

4 <u>(b) New facilities for the production or generation of</u> 5 <u>electricity from renewable resources on which construction or</u> 6 <u>installation is begun after January 1, 2020, and before January 1,</u> 7 2028.

8 (3) Deductions under subsection (1)(a) of this section ((shall 9 be)) are allowed for a period not to exceed thirty years after the 10 project is placed in operation.

11 (4) Measures or projects encouraged under this section ((shall)) at the time they are placed in service <u>must</u> be reasonably expected to 12 save, produce, or generate energy at a total incremental system cost 13 per unit of energy delivered to end use which is less than or equal 14 to the incremental system cost per unit of energy delivered to end 15 16 use from similarly available conventional energy resources which 17 utilize nuclear energy or fossil fuels and which the gas or electric utility could acquire to meet energy demand in the same time period. 18

19 (5) The department of revenue, after consultation with the 20 utilities and transportation commission in the case of investor-owned 21 utilities and the governing bodies of locally regulated utilities, 22 ((shall)) <u>must</u> determine the eligibility of individual projects and 23 measures for deductions under this section.

24

(6) This section expires January 1, 2029.

25 <u>NEW SECTION.</u> Sec. 12. A new section is added to chapter 82.16
26 RCW to read as follows:

(1) The definitions in this subsection apply throughout thissection unless the context clearly requires otherwise.

(a) "Carbon reduction investment" means an investment in support 29 30 of eligible projects or actions that reduce, prevent, or remove from the atmosphere the emissions of greenhouse gases in the state. An 31 eligible project or action includes, but is not limited to, 32 investment in the following: (i) Installation of electric vehicle 33 chargers and related infrastructure and other transportation 34 35 electrification measures; (ii) demand side management of electricity consumption; (iii) energy storage technologies; and (iv) carbon 36 sequestration programs, including forest health investments. 37

1 (b) "Greenhouse gas" means carbon dioxide, methane, nitrogen 2 trifluoride, nitrous oxide, sulfur hexafluoride, hydrofluorocarbons, 3 perfluorocarbons, and other fluorinated greenhouse gases.

4 (2) In computing the tax imposed under this chapter, a credit is
5 authorized for persons who reduce their own greenhouse gas emissions
6 through carbon reduction investment projects.

7 (3)(a) The credit is equal to the total amount of carbon
8 reduction investment project expenditures of a person.

9 (b) Credit may be earned by a person for multiple carbon 10 reduction investment projects.

(c) Credit earned under this section may equal or exceed the tax otherwise due under this chapter for the tax reporting period. Any unused credit may be accrued and carried over until it is used.

14 (4) No application is necessary for the tax credit. The person 15 must keep records necessary for the department to verify eligibility 16 under this section. The person is subject to all of the requirements 17 of chapter 82.32 RCW. No refunds may be granted for credits under 18 this section.

(5) If at any time the department finds that a person is not 19 eligible for the tax credit under this section, the amount of taxes 20 for which a credit has been claimed is immediately due. 21 The department must assess interest, but not penalties, on the taxes for 22 which the person is not eligible. The interest must be assessed at 23 the rate provided for delinquent excise taxes under chapter 82.32 24 25 RCW, is retroactive to the date the tax credit was taken, and accrues until the taxes for which a credit has been used are repaid. 26

(6) A person claiming the credit under this section must file acomplete annual report with the department under RCW 82.32.534.

(7) The total statewide amount of credit allowed under thissection must not exceed fifty million dollars.

31 (8) This section expires January 1, 2029.

32 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 82.04 33 RCW to read as follows:

(1) A person who is subject to tax under this chapter on gross
 income from sales of natural or manufactured gas, timber, timber
 products, wood products, or agricultural products, or an energy intensive trade-exposed business, is allowed a credit against the tax
 due under this chapter for forest fire risk reduction activities, as
 provided in this section. The credit equals fifteen dollars
 Code Rev/ML:lel
 21

1 multiplied by the forest fire risk reduction factor, as determined by 2 this section.

3 (2) Credits are available on a first-in-time basis. The department must keep a running total of all credits allowed under 4 this section and section 14 of this act during each fiscal year. The 5 6 department may not allow credits that would cause the total credits taken under this section and section 14 of this act to exceed eight 7 million three hundred thousand dollars in any fiscal year. If all or 8 part of a claim for credit is disallowed under this subsection, the 9 disallowed portion is carried over to the next fiscal year. However, 10 the carryover into the next fiscal year is only permitted to the 11 12 extent that the limit on total credits for the next fiscal year is not exceeded. Priority must be given to credits carried over from a 13 previous fiscal year. The department must provide written notice to 14 any person who has claimed tax credits in excess of the limitation in 15 16 this subsection. The notice must indicate the amount of tax due and 17 provide that the tax be paid within thirty days from the date of 18 notice. The department may not assess penalties or interest as provided in chapter 82.32 RCW on the amount due in the initial notice 19 if the amount due is paid by the due date specified in the notice, or 20 21 any extension thereof.

(3) The credit allowed under this section may be used against any
tax due under this chapter, and may be carried over until used,
except as provided in subsection (2) of this section. No refunds may
be granted for credits under this section.

(4) Credits earned under this section may be claimed only on returns filed electronically with the department using the department's online tax filing service or other method of electronic reporting as the department may authorize. No application is required to claim the credit, but the taxpayer must keep records necessary for the department to determine eligibility under this section.

32 (5) No person may claim a credit against taxes due under both 33 this chapter and chapter 82.16 RCW for the same forest fire risk 34 reduction activity.

35 (6) The definitions in this subsection apply throughout this 36 section unless the context clearly requires otherwise.

(a) "Energy-intensive trade-exposed business" means a business
 that has a primary North American industry classification system
 (NAICS) code included in the following list:

40 (i) 311411: Frozen fruit, juice, and vegetable manufacturing;
 Code Rev/ML:lel
 22 H-2856.2/19 2nd draft

(ii) 311423: Dried and dehydrated food manufacturing; 1 2 (iii) 311611: Animal (except poultry) slaughtering; 3 (iv) 322110: Pulp mills; (v) 322121: Paper (except newsprint) mills; 4 (vi) 322122: Newsprint mills; 5 (vii) 322130: Paperboard mills; 6 7 (viii) 325188: All other basic inorganic chemical manufacturing; (ix) 325199: All other basic organic chemical manufacturing; 8 (x) 325311: Nitrogenous fertilizer manufacturing; 9 (xi) 327211: Flat glass manufacturing; 10 11 (xii) 327213: Glass container manufacturing; (xiii) 327310: Cement manufacturing; 12 (xiv) 327410: Lime manufacturing; 13 (xv) 327420: Gypsum product manufacturing; 14 (xvi) 327992: Ultra high purity silicon manufacturing; 15 (xvii) 331111: Iron and steel mills; 16 17 (xviii) 331312: Primary aluminum production; (xix) 331315: Aluminum sheet, plate, and foil manufacturing; 18 (xx) 331419: Primary smelting and refining of nonferrous metal 19 20 (except copper and aluminum); 21 (xxi) 334413: Semiconductor and related device manufacturing; 22 (xxii) 336411: Aircraft manufacturing; 23 (xxiii) 336413: Other aircraft parts and auxiliary equipment 24 manufacturing. 25 (b) "Forest fire risk reduction factor" means the percentage of 26 risk reduced by engaging in a forest management, fuel treatment practice, or other forest fire risk reduction activity as determined 27 by the department of natural resources in consultation with the 28 29 Washington forest protection association and the Washington friends of farms and forests. 30 31 (7) For the purposes of this section, "timber," "timber 32 products," and "wood products" have the same meanings as provided in RCW 82.04.260. 33 (8) Credits allowed under this section can be earned for tax 34 reporting periods through June 30, 2029. No credits can be claimed 35 36 after June 30, 2030. 37 NEW SECTION. Sec. 14. A new section is added to chapter 82.16 38 RCW to read as follows:

23

H-2856.2/19 2nd draft

1 (1) A person who is subject to tax under this chapter for sales 2 of natural or manufactured gas or sales of electricity is allowed a 3 credit against the tax due under this chapter for forest fire risk 4 reduction activities, as provided in this section. The credit equals 5 fifteen dollars multiplied by the forest fire risk reduction factor, 6 as determined by this section.

7 (2)Credits are available on a first-in-time basis. The department must keep a running total of all credits allowed under 8 this section and section 13 of this act during each fiscal year. The 9 department may not allow credits that would cause the total credits 10 taken under this section and section 13 of this act to exceed eight 11 12 million three hundred thousand dollars in any fiscal year. If all or part of a claim for credit is disallowed under this subsection, the 13 disallowed portion is carried over to the next fiscal year. However, 14 the carryover into the next fiscal year is only permitted to the 15 16 extent that the limit on total credits for the next fiscal year is 17 not exceeded. Priority must be given to credits carried over from a previous fiscal year. The department must provide written notice to 18 any person who has claimed tax credits in excess of the limitation in 19 this subsection. The notice must indicate the amount of tax due and 20 provide that the tax be paid within thirty days from the date of 21 22 notice. The department may not assess penalties or interest as provided in chapter 82.32 RCW on the amount due in the initial notice 23 24 if the amount due is paid by the due date specified in the notice, or 25 any extension thereof.

(3) The credit allowed under this section may be used against any
tax due under this chapter, and may be carried over until used,
except as provided in subsection (2) of this section. No refunds may
be granted for credits under this section.

(4) Credits earned under this section may be claimed only on 30 31 returns filed electronically with the department using the 32 department's online tax filing service or other method of electronic reporting as the department may authorize. No application is required 33 to claim the credit, but the taxpayer must keep records necessary for 34 the department to determine eligibility under this section. 35

36 (5) No person may claim a credit against taxes due under both 37 this chapter and chapter 82.04 RCW for the same forest fire risk 38 reduction activity.

39 (6) The definitions in section 13 of this act apply throughout 40 this section.

Code Rev/ML:lel

H-2856.2/19 2nd draft

1 (7) Credits allowed under this section can be earned for tax 2 reporting periods through June 30, 2029. No credits can be claimed 3 after June 30, 2030.

4 <u>NEW SECTION.</u> Sec. 15. This act may be known and cited as the 5 carbon free Washington act."

6 Correct the title.

EFFECT: The striking amendment:

Removes all underlying provisions.

Requires each electric utility to use clean energy resources to meet any new energy or capacity need for Washington retail electric customers beginning January 1, 2029.

Allows an electric utility to procure one or more natural gasfired generation units if such natural gas-fired generation is necessary to avoid potential conflicts with or compromises to the electric utility's obligation to comply with mandatory and enforceable reliability standards.

Provides a sales and use tax exemption for personal property, labor, and services used for carbon reduction investments at, or to offset the greenhouse gas emissions of, an energy-intensive tradeexposed facility.

Provides a sales and use tax exemption for machinery equipment, labor, and services used to reduce greenhouse gas emissions associated with the transportation of gas through a gas pipeline.

Provides a public utility tax deduction for light and power businesses in an amount equal to the cost of production of electrical energy or gas produced from renewable resources generated by new facilities on which construction or installation begins after January 1, 2020, and before January 1, 2028.

Provides a public utility tax credit for persons who reduce their greenhouse gas emissions through carbon reduction investment projects.

Provides a business and occupation tax credit or public utility tax credit for certain energy-intensive trade-exposed businesses and for persons who sell natural or manufactured gas, electricity, timber, timber products, wood products, or agricultural products for forest fire risk reduction activities.

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