

**E2SSB 5116** - H COMM AMD  
By Committee on Finance

**NOT CONSIDERED 04/11/2019**

1 Strike everything after the enacting clause and insert the  
2 following:

3 "NEW SECTION. **Sec. 1.** (1) The legislature finds that Washington  
4 must address the impacts of climate change by leading the transition  
5 to a clean energy economy. One way in which Washington must lead this  
6 transition is by transforming its energy supply, modernizing its  
7 electricity system, and ensuring that the benefits of this transition  
8 are broadly shared throughout the state.

9 (2) With our wealth of carbon-free hydropower, Washington has  
10 some of the cleanest electricity in the United States. But  
11 electricity remains a large source of emissions in our state. We are  
12 at a critical juncture for transforming our electricity system. It is  
13 the policy of the state to eliminate coal-fired electricity,  
14 transition the state's electricity supply to one hundred percent  
15 carbon-neutral by 2030, and one hundred percent carbon-free by 2045.  
16 In implementing this chapter, the state must prioritize the  
17 maximization of family wage job creation, seek to ensure that all  
18 customers are benefiting from the transition to a clean energy  
19 economy, and provide safeguards to ensure that the achievement of  
20 this policy does not impair the reliability of the electricity system  
21 or impose unreasonable costs on utility customers.

22 (3) The transition to one hundred percent clean energy is  
23 underway, but must happen faster than our current policies can  
24 deliver. Absent significant and swift reductions in greenhouse gas  
25 emissions, climate change poses immediate significant threats to our  
26 economy, health, safety, and national security. The prices of clean  
27 energy technologies continue to fall, and are, in many cases,  
28 competitive or even cheaper than conventional energy sources.

29 (4) The legislature finds that Washington can accomplish the  
30 goals of this act while: Promoting energy independence; creating  
31 high-quality jobs in the clean energy sector; maximizing the value of  
32 hydropower, our principal renewable resource; continuing to encourage

1 and provide incentives for clean alternative energy sources,  
2 including providing electricity for the transportation sector;  
3 maintaining safe and reliable electricity to all customers at stable  
4 and affordable rates; and protecting clean air and water in the  
5 Pacific Northwest. Clean energy creates more jobs per unit of energy  
6 produced than fossil fuel sources, so this transition will contribute  
7 to job growth in Washington while addressing our climate crisis head  
8 on. Our abundance of renewable energy and our strong clean technology  
9 sector make Washington well positioned to be at the forefront of the  
10 transition to one hundred percent clean electricity.

11 (5) The legislature declares that utilities in the state have an  
12 important role to play in this transition, and must be fully  
13 empowered, through regulatory tools and incentives, to achieve the  
14 goals of this policy. In combination with new technology and emerging  
15 opportunities for customers, this policy will spur transformational  
16 change in the utility industry. Given these changes, the legislature  
17 recognizes and finds that the utilities and transportation  
18 commission's statutory grant of authority for rate making includes  
19 consideration and implementation of performance and incentive-based  
20 regulation, multiyear rate plans, and other flexible regulatory  
21 mechanisms where appropriate to achieve fair, just, reasonable, and  
22 sufficient rates and its public interest objectives.

23 (6) The legislature recognizes and finds that the public interest  
24 includes, but is not limited to: The equitable distribution of energy  
25 benefits and reduction of burdens to vulnerable populations and  
26 highly impacted communities; long-term and short-term public health,  
27 economic, and environmental benefits and the reduction of costs and  
28 risks; and energy security and resiliency. It is the intent of the  
29 legislature that in achieving this policy for Washington, there  
30 should not be an increase in environmental health impacts to highly  
31 impacted communities.

32 (7) It is the intent of the legislature to provide flexible tools  
33 to address the variability of hydropower for compliance under this  
34 act.

35 NEW SECTION. **Sec. 2.** The definitions in this section apply  
36 throughout this chapter unless the context clearly requires  
37 otherwise.

38 (1) "Allocation of electricity" means, for the purposes of  
39 setting electricity rates, the costs and benefits associated with the

1 resources used to provide electricity to an electric utility's retail  
2 electricity consumers that are located in this state.

3 (2) "Alternative compliance payment" means the payment  
4 established in section 9(2) of this act.

5 (3) "Attorney general" means the Washington state office of the  
6 attorney general.

7 (4) "Auditor" means: (a) The Washington state auditor's office or  
8 its designee for utilities under its jurisdiction under this chapter  
9 that are consumer-owned utilities; or (b) an independent auditor  
10 selected by a utility that is not under the jurisdiction of the state  
11 auditor and is not an investor-owned utility.

12 (5)(a) "Biomass energy" includes: (i) Organic by-products of  
13 pulping and the wood manufacturing process; (ii) animal manure; (iii)  
14 solid organic fuels from wood; (iv) forest or field residues; (v)  
15 untreated wooden demolition or construction debris; (vi) food waste  
16 and food processing residuals; (vii) liquors derived from algae;  
17 (viii) dedicated energy crops; and (ix) yard waste.

18 (b) "Biomass energy" does not include: (i) Wood pieces that have  
19 been treated with chemical preservatives such as creosote,  
20 pentachlorophenol, or copper-chrome-arsenic; (ii) wood from old  
21 growth forests; or (iii) municipal solid waste.

22 (6) "Carbon dioxide equivalent" has the same meaning as defined  
23 in RCW 70.235.010.

24 (7)(a) "Coal-fired resource" means a facility that uses coal-  
25 fired generating units, or that uses units fired in whole or in part  
26 by coal as feedstock, to generate electricity.

27 (b)(i) "Coal-fired resource" does not include an electric  
28 generating facility that is included as part of a limited duration  
29 wholesale power purchase, not to exceed one month, made by an  
30 electric utility for delivery to retail electricity consumers that  
31 are located in this state for which the source of the power is not  
32 known at the time of entry into the transaction to procure the  
33 electricity.

34 (ii) "Coal-fired resource" does not include an electric  
35 generating facility that is subject to an obligation to meet the  
36 standards contained in RCW 80.80.040(3)(c).

37 (8) "Commission" means the Washington utilities and  
38 transportation commission.

1 (9) "Conservation and efficiency resources" means any reduction  
2 in electric power consumption that results from increases in the  
3 efficiency of energy use, production, transmission, or distribution.

4 (10) "Consumer-owned utility" means a municipal electric utility  
5 formed under Title 35 RCW, a public utility district formed under  
6 Title 54 RCW, an irrigation district formed under chapter 87.03 RCW,  
7 a cooperative formed under chapter 23.86 RCW, or a mutual corporation  
8 or association formed under chapter 24.06 RCW, that is engaged in the  
9 business of distributing electricity to more than one retail electric  
10 customer in the state.

11 (11) "Demand response" means changes in electric usage by demand-  
12 side resources from their normal consumption patterns in response to  
13 changes in the price of electricity, or to incentive payments  
14 designed to induce lower electricity use, at times of high wholesale  
15 market prices or when system reliability is jeopardized. "Demand  
16 response" may include measures to increase or decrease electricity  
17 production on the customer's side of the meter in response to  
18 incentive payments.

19 (12) "Department" means the department of commerce.

20 (13) "Distributed energy resource" means a nonemitting electric  
21 generation or renewable resource or program that reduces electric  
22 demand, manages the level or timing of electricity consumption, or  
23 provides storage, electric energy, capacity, or ancillary services to  
24 an electric utility and that is located on the distribution system,  
25 any subsystem of the distribution system, or behind the customer  
26 meter, including conservation and energy efficiency.

27 (14) "Electric utility" or "utility" means a consumer-owned  
28 utility or an investor-owned utility.

29 (15) "Energy assistance" means a program undertaken by a utility  
30 to reduce the household energy burden of its customers.

31 (a) Energy assistance includes, but is not limited to,  
32 weatherization, conservation and efficiency services, and monetary  
33 assistance, such as a grant program or rate class for lower income  
34 households, intended to lower a household's energy burden.

35 (b) Energy assistance may include direct customer ownership in  
36 distributed energy resources or other strategies if such strategies  
37 achieve a reduction in energy burden for the customer above other  
38 available conservation and demand-side measures.

1 (16) "Energy assistance need" means the amount of assistance  
2 necessary to achieve a level of household energy burden established  
3 by the department or commission.

4 (17) "Energy burden" means the share of annual household income  
5 used to pay annual home energy bills.

6 (18)(a) "Energy transformation project" means a project or  
7 program that: Provides energy-related goods or services, other than  
8 the generation of electricity; results in a reduction of fossil fuel  
9 consumption and in a reduction of the emission of greenhouse gases  
10 attributable to that consumption; and provides benefits to the  
11 customers of an electric utility.

12 (b) "Energy transformation project" may include but is not  
13 limited to:

14 (i) Home weatherization or other energy efficiency measures,  
15 including market transformation for energy efficiency products, in  
16 excess of: The target established under RCW 19.285.040(1), if  
17 applicable; other state obligations; or other obligations in effect  
18 on the effective date of this section;

19 (ii) Support for electrification of the transportation sector  
20 including, but not limited to:

21 (A) Equipment on an electric utility's transmission and  
22 distribution system to accommodate electric vehicle connections, as  
23 well as smart grid systems that enable electronic interaction between  
24 the electric utility and charging systems, and facilitate the  
25 utilization of vehicle batteries for system needs;

26 (B) Incentives for the sale or purchase of electric vehicles,  
27 both battery and fuel cell powered, as authorized under state or  
28 federal law;

29 (C) Incentives for the installation of charging equipment for  
30 electric vehicles;

31 (D) Incentives for the electrification of vehicle fleets  
32 utilizing a battery or fuel cell for electric supply;

33 (E) Incentives to install and operate equipment to produce or  
34 distribute renewable hydrogen; and

35 (F) Incentives for renewable hydrogen fueling stations;

36 (iii) Investment in distributed energy resources and grid  
37 modernization to facilitate distributed energy resources and improved  
38 grid resilience;

39 (iv) Investments in equipment for renewable natural gas  
40 processing, conditioning, and production, or equipment or

1 infrastructure used solely for the purpose of delivering renewable  
2 natural gas for consumption or distribution;

3 (v) Contributions to self-directed investments in the following  
4 measures to serve the sites of large industrial gas and electrical  
5 customers: (A) Conservation; (B) new renewable resources; (C) behind-  
6 the-meter technology that facilitates demand response cooperation to  
7 reduce peak loads; (D) infrastructure to support electrification of  
8 transportation needs, including battery and fuel cell  
9 electrification; or (E) renewable natural gas processing,  
10 conditioning, or production; and

11 (vi) Projects and programs that achieve energy efficiency and  
12 emission reductions in the agricultural sector, including bioenergy  
13 and renewable natural gas projects.

14 (19) "Fossil fuel" means natural gas, petroleum, coal, or any  
15 form of solid, liquid, or gaseous fuel derived from such a material.

16 (20) "Governing body" means: The council of a city or town; the  
17 commissioners of an irrigation district, municipal electric utility,  
18 or public utility district; or the board of directors of an electric  
19 cooperative or mutual association that has the authority to set and  
20 approve rates.

21 (21) "Greenhouse gas" includes carbon dioxide, methane, nitrous  
22 oxide, hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride, and  
23 any other gas or gases designated by the department of ecology by  
24 rule under RCW 70.235.010.

25 (22) "Greenhouse gas content calculation" means a calculation  
26 expressed in carbon dioxide equivalent and made by the department of  
27 ecology, in consultation with the department, for the purposes of  
28 determining the emissions from the complete combustion or oxidation  
29 of fossil fuels and the greenhouse gas emissions in electricity for  
30 use in calculating the greenhouse gas emissions content in  
31 electricity.

32 (23) "Highly impacted community" means a community designated by  
33 the department of health based on cumulative impact analyses in  
34 section 25 of this act or a community located in census tracts that  
35 are fully or partially on "Indian country" as defined in 18 U.S.C.  
36 Sec. 1151.

37 (24) "Investor-owned utility" means a company owned by investors  
38 that meets the definition of "corporation" in RCW 80.04.010 and is  
39 engaged in distributing electricity to more than one retail electric  
40 customer in the state.

1 (25) "Low-income" means household incomes as defined by the  
2 department or commission, provided that the definition may not exceed  
3 the higher of eighty percent of area median household income or two  
4 hundred percent of the federal poverty level, adjusted for household  
5 size.

6 (26)(a) "Market customer" means a nonresidential retail electric  
7 customer of an electric utility that: (i) Purchases electricity from  
8 an entity or entities other than the utility with which it is  
9 directly interconnected; or (ii) generates electricity to meet one  
10 hundred percent of its own needs.

11 (b) An "affected market customer" is a customer of an investor-  
12 owned utility who becomes a market customer after the effective date  
13 of this section.

14 (27)(a) "Natural gas" means naturally occurring mixtures of  
15 hydrocarbon gases and vapors consisting principally of methane,  
16 whether in gaseous or liquid form, including methane clathrate.

17 (b) "Natural gas" does not include renewable natural gas or the  
18 portion of renewable natural gas when blended into other fuels.

19 (28)(a) "Nonemitting electric generation" means electricity from  
20 a generating facility or a resource that provides electric energy,  
21 capacity, or ancillary services to an electric utility and that does  
22 not emit greenhouse gases as a by-product of energy generation.

23 (b) "Nonemitting electric generation" does not include renewable  
24 resources.

25 (29)(a) "Nonpower attributes" means all environmentally related  
26 characteristics, exclusive of energy, capacity reliability, and other  
27 electrical power service attributes, that are associated with the  
28 generation of electricity, including but not limited to the  
29 facility's fuel type, geographic location, vintage, qualification as  
30 a renewable resource, and avoided emissions of pollutants to the air,  
31 soil, or water, and avoided emissions of carbon dioxide and other  
32 greenhouse gases.

33 (b) "Nonpower attributes" does not include any aspects, claims,  
34 characteristics, and benefits associated with the on-site capture and  
35 destruction of methane or other greenhouse gases at a facility  
36 through a digester system, landfill gas collection system, or other  
37 mechanism, which may be separately marketable as greenhouse gas  
38 emission reduction credits, offsets, or similar tradable commodities.  
39 However, these separate avoided emissions may not result in or

1 otherwise have the effect of attributing greenhouse gas emissions to  
2 the electricity.

3 (30) "Qualified transmission line" means an overhead transmission  
4 line that is: (a) Designed to carry a voltage in excess of one  
5 hundred thousand volts; (b) owned in whole or in part by an investor-  
6 owned utility; and (c) primarily or exclusively used by such an  
7 investor-owned utility as of the effective date of this section to  
8 transmit electricity generated by a coal-fired resource.

9 (31) "Renewable energy credit" means a tradable certificate of  
10 proof of one megawatt-hour of a renewable resource. The certificate  
11 includes all of the nonpower attributes associated with that one  
12 megawatt-hour of electricity and the certificate is verified by a  
13 renewable energy credit tracking system selected by the department.

14 (32) "Renewable hydrogen" means hydrogen produced using renewable  
15 resources both as the source for the hydrogen and the source for the  
16 energy input into the production process.

17 (33) "Renewable natural gas" means a gas consisting largely of  
18 methane and other hydrocarbons derived from the decomposition of  
19 organic material in landfills, wastewater treatment facilities, and  
20 anaerobic digesters.

21 (34) "Renewable resource" means: (a) Water; (b) wind; (c) solar  
22 energy; (d) geothermal energy; (e) renewable natural gas; (f)  
23 renewable hydrogen; (g) wave, ocean, or tidal power; (h) biodiesel  
24 fuel that is not derived from crops raised on land cleared from old  
25 growth or first growth forests; or (i) biomass energy.

26 (35)(a) "Retail electric customer" means a person or entity that  
27 purchases electricity from any electric utility for ultimate  
28 consumption and not for resale.

29 (b) "Retail electric customer" does not include, in the case of  
30 any electric utility, any person or entity that purchases electricity  
31 exclusively from carbon-free and eligible renewable resources, as  
32 defined in RCW 19.285.030 as of January 1, 2019, pursuant to a  
33 special contract with an investor-owned utility approved by an order  
34 of the commission prior to the effective date of this section.

35 (36) "Retail electric load" means the amount of megawatt-hours of  
36 electricity delivered in a given calendar year by an electric utility  
37 to its Washington retail electric customers. "Retail electric load"  
38 does not include:

39 (a) Megawatt-hours delivered from qualifying facilities under the  
40 federal public utility regulatory policies act of 1978, P.L. 95-617,



1 in operation prior to the effective date of this section, provided  
2 that no entity other than the electric utility can make a claim on  
3 delivery of the megawatt-hours from those resources; or

4 (b) Megawatt-hours delivered to an electric utility's system from  
5 a renewable resource through a voluntary renewable energy purchase by  
6 a retail electric customer of the utility in which the renewable  
7 energy credits associated with the megawatt-hours delivered are  
8 retired on behalf of the retail electric customer.

9 (37) "Thermal renewable energy credit" means, with respect to a  
10 facility that generates electricity using biomass energy that also  
11 generates thermal energy for a secondary purpose, a renewable energy  
12 credit that is equivalent to three million four hundred twelve  
13 thousand British thermal units of energy used for such secondary  
14 purpose.

15 (38) "Unbundled renewable energy credit" means a renewable energy  
16 credit that is sold, delivered, or purchased separately from  
17 electricity. All thermal renewable energy credits are considered  
18 unbundled renewable energy credits.

19 (39) "Unspecified electricity" means an electricity source for  
20 which the fuel attribute is unknown or has been separated from the  
21 energy delivered to retail electric customers.

22 (40) "Vulnerable populations" means communities that experience a  
23 disproportionate cumulative risk from environmental burdens due to:

24 (a) Adverse socioeconomic factors, including unemployment, high  
25 housing and transportation costs relative to income, access to food  
26 and health care, and linguistic isolation; and

27 (b) Sensitivity factors, such as low birth weight and higher  
28 rates of hospitalization.

29 NEW SECTION. **Sec. 3.** (1)(a) On or before December 31, 2025,  
30 each electric utility must eliminate coal-fired resources from its  
31 allocation of electricity. This does not include costs associated  
32 with decommissioning and remediation of these facilities.

33 (b) The commission shall allow in electric rates all  
34 decommissioning and remediation costs prudently incurred by an  
35 investor-owned utility for a coal-fired facility.

36 (2) The commission must accelerate depreciation schedules for any  
37 coal-fired resource to a date no later than December 31, 2025. The  
38 commission may accelerate the depreciation schedule for any qualified  
39 transmission line owned by an investor-owned utility when the

1 commission finds the qualified transmission line is no longer used  
2 and useful and there is no reasonable likelihood that the qualified  
3 transmission line will be utilized in the future. The adjusted  
4 depreciation schedule must require such a qualified transmission line  
5 to be fully depreciated on or before December 31, 2025.

6 (3) The commission must allow in rates, directly or indirectly,  
7 amounts on an investor-owned utility's books of account that the  
8 commission finds represent prudently incurred undepreciated  
9 investment in a fossil fuel generating resource that has been retired  
10 from service when:

11 (a) The retirement is due to ordinary wear and tear, casualties,  
12 acts of God, acts of governmental authority, inability to procure or  
13 use fuel, termination or expiration of any ownership, or a operation  
14 agreement affecting such a fossil fuel generating resource; or

15 (b) The commission finds that the retirement is in the public  
16 interest.

17 (4) An electric utility that fails to comply with the  
18 requirements of subsection (1) of this section must pay the  
19 administrative penalty established under section 9(1) of this act,  
20 except as otherwise provided in this chapter.

21 NEW SECTION. **Sec. 4.** (1) It is the policy of the state that all  
22 retail sales of electricity to Washington retail electric customers  
23 be greenhouse gas neutral by January 1, 2030.

24 (a) For the four-year compliance period beginning January 1,  
25 2030, and for each multiyear compliance period thereafter through  
26 December 31, 2044, an electric utility must demonstrate its  
27 compliance with this standard using a combination of nonemitting  
28 electric generation and electricity from renewable resources, or  
29 alternative compliance options, as provided in this section. To  
30 achieve compliance with this standard, an electric utility must: (i)  
31 Pursue all cost-effective, reliable, and feasible conservation and  
32 efficiency resources to reduce or manage retail electric load, using  
33 the methodology established in RCW 19.285.040, if applicable; and  
34 (ii) use electricity from renewable resources and nonemitting  
35 electric generation in an amount equal to one hundred percent of the  
36 utility's retail electric loads over each multiyear compliance  
37 period. An electric utility must achieve compliance with this  
38 standard for the following compliance periods: January 1, 2030,  
39 through December 31, 2033; January 1, 2034, through December 31,

1 2037; January 1, 2038, through December 31, 2041; and January 1,  
2 2042, through December 31, 2044.

3 (b) Through December 31, 2044, an electric utility may satisfy up  
4 to twenty percent of its compliance obligation under (a) of this  
5 subsection with an alternative compliance option consistent with this  
6 section. An alternative compliance option may include any combination  
7 of the following:

8 (i) Making an alternative compliance payment under section 9(2)  
9 of this act;

10 (ii) Using unbundled renewable energy credits, provided that  
11 there is no double counting of any nonpower attributes associated  
12 with renewable energy credits within Washington or programs in other  
13 jurisdictions, as follows:

14 (A) Unbundled renewable energy credits used by the electric  
15 utility for compliance with RCW 19.285.040 in a RCW 19.285.040  
16 compliance year within the compliance period under this section; and

17 (B) Unbundled renewable energy credits, other than those included  
18 in (b)(ii)(A) of this subsection, that represent electricity  
19 generated within the compliance period;

20 (iii) Investing in energy transformation projects, including  
21 additional conservation and efficiency resources beyond what is  
22 otherwise required under this section, provided the projects meet the  
23 requirements of subsection (2) of this section and are not credited  
24 as resources used to meet the standard under (a) of this subsection;  
25 or

26 (iv) Using electricity from an energy recovery facility using  
27 municipal solid waste as the principal fuel source, where the  
28 facility was constructed prior to 1992, and the facility is operated  
29 in compliance with federal laws and regulations and meets state air  
30 quality standards. An electric utility may only use electricity from  
31 such an energy recovery facility if the department and the department  
32 of ecology determine that electricity generation at the facility  
33 provides a net reduction in greenhouse gas emissions compared to any  
34 other available waste management best practice. The determination  
35 must be based on a life-cycle analysis comparing the energy recovery  
36 facility to other technologies available in the jurisdiction in which  
37 the facility is located for the waste management best practices of  
38 waste reduction, recycling, composting, and minimizing the use of a  
39 landfill.

1 (c) Electricity from renewable resources used to meet the  
2 standard under (a) of this subsection must be verified by the  
3 retirement of renewable energy credits. Renewable energy credits must  
4 be tracked and retired in the tracking system selected by the  
5 department.

6 (d) Hydroelectric generation used by an electric utility in  
7 meeting the standard under (a) of this subsection may not include new  
8 diversions, new impoundments, new bypass reaches, or expansion of  
9 existing reservoirs constructed after the effective date of this  
10 section unless the diversions, bypass reaches, or reservoir  
11 expansions are necessary for the operation of a pumped storage  
12 facility that: (i) Does not conflict with existing state or federal  
13 fish recovery plans; and (ii) complies with all local, state, and  
14 federal laws and regulations.

15 (e) Nothing in (d) of this subsection precludes an electric  
16 utility that owns and operates hydroelectric generating facilities,  
17 or the owner of a hydroelectric generating facility whose energy  
18 output is marketed by the Bonneville power administration, from  
19 making efficiency or other improvements to its hydroelectric  
20 generating facilities existing as of the effective date of this  
21 section or from installing hydroelectric generation in pipes,  
22 culverts, irrigation canals, and other manmade waterways, as long as  
23 those changes do not create conflicts with existing state or federal  
24 fish recovery plans and comply with all local, state, and federal  
25 laws and regulations.

26 (f) Nonemitting electric generation resources used to meet the  
27 standard under (a) of this subsection must be generated during the  
28 compliance period and must be verified by documentation that the  
29 electric utility owns the nonpower attributes of the electricity  
30 generated by the nonemitting resource.

31 (g) Nothing in this section prohibits an electric utility from  
32 purchasing or exchanging power from the Bonneville power  
33 administration.

34 (2) Investments in energy transformation projects used to satisfy  
35 an alternative compliance option provided under subsection (1)(b) of  
36 this section must use criteria developed by the department of  
37 ecology, in consultation with the department and the commission. For  
38 the purpose of crediting an energy transformation project toward the  
39 standard in subsection (1)(a) of this section, the department of  
40 ecology must establish a conversion factor of emissions reductions

1 resulting from energy transformation projects to megawatt-hours of  
2 electricity from nonemitting electric generation that is consistent  
3 with the emission factors for unspecified electricity, or for energy  
4 transformation projects in the transportation sector, consistent with  
5 default emissions or conversion factors established by other  
6 jurisdictions for clean alternative fuels. Emissions reductions from  
7 energy transformation projects must be:

8 (a) Real, specific, identifiable, and quantifiable;

9 (b) Permanent: The department of ecology must look to other  
10 jurisdictions in setting this standard and make a reasonable  
11 determination on length of time;

12 (c) Enforceable by the state of Washington;

13 (d) Verifiable;

14 (e) Not required by another statute, rule, or other legal  
15 requirement; and

16 (f) Not reasonably assumed to occur absent investment, or if an  
17 investment has already been made, not reasonably assumed to occur  
18 absent additional funding in the near future.

19 (3) Energy transformation projects must be associated with the  
20 consumption of energy in Washington and must not create a new use of  
21 fossil fuels that results in a net increase of fossil fuel usage.

22 (4) The compliance eligibility of energy transformation projects  
23 may be scaled or prorated by an approved protocol in order to  
24 distinguish effects related to reductions in electricity usage from  
25 reductions in fossil fuel usage.

26 (5) Any compliance obligation fulfilled through an investment in  
27 an energy transformation project is eligible for use only: (a) By the  
28 electric utility that makes the investment; (b) if the investment is  
29 made by the Bonneville power administration, by electric utilities  
30 that are preference customers of the Bonneville power administration;  
31 or (c) if the investment is made by a joint operating agency  
32 organized under chapter 43.52 RCW, by a member of the joint operating  
33 agency. An electric utility making an investment in partnership with  
34 another electric utility or entity may claim credit proportional to  
35 its share invested in the total project cost.

36 (6) (a) In meeting the standard under subsection (1) of this  
37 section, an electric utility must, consistent with the requirements  
38 of RCW 19.285.040, if applicable, pursue all cost-effective,  
39 reliable, and feasible conservation and efficiency resources, and

1 demand response. In making new investments, an electric utility must,  
2 to the maximum extent feasible:

3 (i) Achieve targets at the lowest reasonable cost, considering  
4 risk;

5 (ii) Consider acquisition of existing renewable resources; and

6 (iii) In the acquisition of new resources constructed after the  
7 effective date of this section, rely on renewable resources and  
8 energy storage, insofar as doing so is consistent with (a)(i) of this  
9 subsection.

10 (b) Electric utilities subject to RCW 19.285.040 must demonstrate  
11 pursuit of all conservation and efficiency resources through  
12 compliance with the requirements in RCW 19.285.040.

13 (7) An electric utility that fails to meet the requirements of  
14 this section must pay the administrative penalty established under  
15 section 9(1) of this act, except as otherwise provided in this  
16 chapter.

17 (8) In complying with this section, an electric utility must,  
18 consistent with the requirements of RCW 19.280.030 and section 25 of  
19 this act, ensure that all customers are benefiting from the  
20 transition to clean energy: Through the equitable distribution of  
21 energy and nonenergy benefits and reduction of burdens to vulnerable  
22 populations and highly impacted communities; long-term and short-term  
23 public health and environmental benefits and reduction of costs and  
24 risks; and energy security and resiliency.

25 (9) Affected market customers must comply with the standard  
26 established under subsection (1) of this section.

27 (10) A market customer that purchases electricity exclusively  
28 from carbon-free resources and eligible renewable resources, as  
29 defined in RCW 19.285.030 as of January 1, 2019, pursuant to a  
30 special contract with an investor-owned utility approved, prior to  
31 the effective date of this section, by order of the commission is  
32 subject to the requirements of such an order and not to the standard  
33 established in this section. For purposes of interpreting any such  
34 special contract, chapter 19.285 RCW, as in effect on January 1,  
35 2019, is not, either directly or indirectly, amended or supplemented.

36 (11) To reduce costs for utility customers or avoid exceeding the  
37 cost impact limit in section 6(3)(a) of this act, a multistate  
38 electric utility with fewer than two hundred fifty thousand customers  
39 in Washington may apply the total amount of megawatt-hour of coal-  
40 fired resources eliminated from the utility's allocation of

1 electricity before December 31, 2025, as an equivalent amount of  
2 megawatt-hour of nonemitting electric generation or electricity from  
3 renewable resources required to comply with subsection (1)(a) of this  
4 section. The utility must demonstrate that for every megawatt-hour of  
5 early action credit there is a real, permanent reduction in  
6 greenhouse gas emissions in the western interconnection directly  
7 associated with that credit. A multistate electric utility must  
8 request to use early compliance credit in its clean energy  
9 implementation plan that is submitted under section 6 of this act.  
10 The multistate electric utility must specify in its clean energy  
11 implementation plan the compliance years to which the early action  
12 compliance credit will apply, but in no event may the multistate  
13 electric utility use the early action compliance credits beyond 2035.  
14 The commission must establish conditions for use of early action  
15 compliance credits, including a determination of whether action  
16 constitutes early action, before the multistate electric utility's  
17 use of early action compliance credits in a clean energy  
18 implementation plan.

19 NEW SECTION. **Sec. 5.** (1) It is the policy of the state that  
20 nonemitting electric generation and electricity from renewable  
21 resources supply one hundred percent of all sales of electricity to  
22 Washington retail electric customers by January 1, 2045. By January  
23 1, 2045, and each year thereafter, each electric utility must  
24 demonstrate its compliance with this standard using a combination of  
25 nonemitting electric generation and electricity from renewable  
26 resources.

27 (2) Each electric utility must incorporate subsection (1) of this  
28 section into all relevant planning and resource acquisition practices  
29 including, but not limited to: Resource planning under chapter 19.280  
30 RCW; the construction or acquisition of property, including electric  
31 generating facilities; and the provision of electricity service to  
32 retail electric customers.

33 (3) In planning to meet projected demand consistent with the  
34 requirements of subsection (2) of this section and RCW 19.285.040, if  
35 applicable, an electric utility must pursue all cost-effective,  
36 reliable, and feasible conservation and efficiency resources, and  
37 demand response. In making new investments, an electric utility must,  
38 to the maximum extent feasible:

1 (a) Achieve targets at the lowest reasonable cost, considering  
2 risk;

3 (b) Consider acquisition of existing renewable resources; and

4 (c) In the acquisition of new resources constructed after the  
5 effective date of this section, rely on renewable resources and  
6 energy storage, insofar as doing so is consistent with (a) of this  
7 subsection.

8 (4) The commission, department, energy facility site evaluation  
9 council, department of ecology, and all other state agencies must  
10 incorporate this section into all relevant planning and utilize all  
11 programs authorized by statute to achieve subsection (1) of this  
12 section.

13 (5)(a) Hydroelectric generation used by an electric utility to  
14 satisfy the requirements of this section may not include new  
15 diversions, new impoundments, new bypass reaches, or expansion of  
16 existing reservoirs constructed after the effective date of this  
17 section unless the diversions, bypass reaches, or reservoir  
18 expansions are necessary for the operation of a pumped storage  
19 facility that: (i) Does not conflict with existing state or federal  
20 fish recovery plans; and (ii) complies with all local, state, and  
21 federal laws and regulations.

22 (b) Nothing in (a) of this subsection precludes an electric  
23 utility that owns and operates hydroelectric generating facilities,  
24 or the owner of a hydroelectric generating facility whose energy  
25 output is marketed by the Bonneville power administration, from  
26 making efficiency or other improvements to its hydroelectric  
27 generating facilities existing as of the effective date of this  
28 section or from installing hydroelectric generation in pipes,  
29 culverts, irrigation canals, and other manmade waterways as long as  
30 those changes do not create conflicts with existing state or federal  
31 fish recovery plans and comply with all local, state, and federal  
32 laws and regulations.

33 (6) Nothing in this section prohibits an electric utility from  
34 purchasing or exchanging power from the Bonneville power  
35 administration.

36 (7) Affected market customers must comply with the obligations of  
37 this section.

38 (8) Any market customer that purchases electricity exclusively  
39 from carbon-free resources and eligible renewable resources, as  
40 defined in RCW 19.285.030 as of January 1, 2019, pursuant to a



1 special contract with an investor-owned utility approved, prior to  
2 the effective date of this section, by order of the commission is  
3 subject to the requirements of such an order and not to the standards  
4 established in this section. For the purposes of interpreting such a  
5 special contract, chapter 19.285 RCW, as in effect on January 1,  
6 2019, is not, either directly or indirectly, amended or supplemented.

7 NEW SECTION. **Sec. 6.** (1)(a) By January 1, 2022, and every four  
8 years thereafter, each investor-owned utility must develop and submit  
9 to the commission:

10 (i) A four-year clean energy implementation plan for the  
11 standards established under sections 4(1) and 5(1) of this act that  
12 proposes specific targets for energy efficiency, demand response, and  
13 renewable energy; and

14 (ii) Proposed interim targets for meeting the standard under  
15 section 4(1) of this act during the years prior to 2030 and between  
16 2030 and 2045.

17 (b) An investor-owned utility's clean energy implementation plan  
18 must:

19 (i) Be informed by the investor-owned utility's clean energy  
20 action plan developed under RCW 19.280.030;

21 (ii) Be consistent with subsection (3) of this section; and

22 (iii) Identify specific actions to be taken by the investor-owned  
23 utility over the next four years, consistent with the utility's long-  
24 range integrated resource plan and resource adequacy requirements,  
25 that demonstrate progress toward meeting the standards under sections  
26 4(1) and 5(1) of this act and the interim targets proposed under  
27 (a)(i) of this subsection. The specific actions identified must be  
28 informed by the investor-owned utility's historic performance under  
29 median water conditions and resource capability and by the investor-  
30 owned utility's participation in centralized markets. In identifying  
31 specific actions in its clean energy implementation plan, the  
32 investor-owned utility may also take into consideration any  
33 significant and unplanned loss or addition of load it experiences.

34 (c) The commission, after a hearing, must by order approve,  
35 reject, or approve with conditions an investor-owned utility's clean  
36 energy implementation plan and interim targets. The commission may,  
37 in its order, recommend or require more stringent targets than those  
38 proposed by the investor-owned utility. The commission may  
39 periodically adjust or expedite timelines if it can be demonstrated

1 that the targets or timelines can be achieved in a manner consistent  
2 with the following:

3 (i) Maintaining and protecting the safety, reliable operation,  
4 and balancing of the electric system;

5 (ii) Planning to meet the standards at the lowest reasonable  
6 cost, considering risk;

7 (iii) Ensuring that all customers are benefiting from the  
8 transition to clean energy: Through the equitable distribution of  
9 energy and nonenergy benefits and the reduction of burdens to  
10 vulnerable populations and highly impacted communities; long-term and  
11 short-term public health and environmental benefits and reduction of  
12 costs and risks; and energy security and resiliency; and

13 (iv) Ensuring that no customer or class of customers is  
14 unreasonably harmed by any resulting increases in the cost of  
15 utility-supplied electricity as may be necessary to comply with the  
16 standards.

17 (2) (a) By January 1, 2022, and every four years thereafter, each  
18 consumer-owned utility must develop and submit to the department a  
19 four-year clean energy implementation plan for the standards  
20 established under sections 4(1) and 5(1) of this act that:

21 (i) Proposes interim targets for meeting the standard under  
22 section 4(1) of this act during the years prior to 2030 and between  
23 2030 and 2045, as well as specific targets for energy efficiency,  
24 demand response, and renewable energy;

25 (ii) Is informed by the consumer-owned utility's clean energy  
26 action plan developed under RCW 19.280.030(1) or other ten-year plan  
27 developed under RCW 19.280.030(5);

28 (iii) Is consistent with subsection (4) of this section; and

29 (iv) Identifies specific actions to be taken by the consumer-  
30 owned utility over the next four years, consistent with the utility's  
31 long-range resource plan and resource adequacy requirements, that  
32 demonstrate progress towards meeting the standards under sections  
33 4(1) and 5(1) of this act and the interim targets proposed under  
34 (a)(i) of this subsection. The specific actions identified must be  
35 informed by the consumer-owned utility's historic performance under  
36 median water conditions and resource capability and by the consumer-  
37 owned utility's participation in centralized markets. In identifying  
38 specific actions in its clean energy implementation plan, the  
39 consumer-owned utility may also take into consideration any  
40 significant and unplanned loss or addition of load it experiences.

1 (b) The governing body of the consumer-owned utility must, after  
2 a public meeting, adopt the consumer-owned utility's clean energy  
3 implementation plan. The clean energy implementation plan must be  
4 submitted to the department and made available to the public. The  
5 governing body may adopt more stringent targets than those proposed  
6 by the consumer-owned utility and periodically adjust or expedite  
7 timelines if it can be demonstrated that such targets or timelines  
8 can be achieved in a manner consistent with the following:

9 (i) Maintaining and protecting the safety, reliable operation,  
10 and balancing of the electric system;

11 (ii) Planning to meet the standards at the lowest reasonable  
12 cost, considering risk;

13 (iii) Ensuring that all customers are benefiting from the  
14 transition to clean energy: Through the equitable distribution of  
15 energy and nonenergy benefits and reduction of burdens to vulnerable  
16 populations and highly impacted communities; long-term and short-term  
17 public health and environmental benefits and reduction of costs and  
18 risks; and energy security and resiliency; and

19 (iv) Ensuring that no customer or class of customers is  
20 unreasonably harmed by any resulting increases in the cost of  
21 utility-supplied electricity as may be necessary to comply with the  
22 standards.

23 (3)(a) An investor-owned utility must be considered to be in  
24 compliance with the standards under sections 4(1) and 5(1) of this  
25 act if, over the four-year compliance period, the average annual  
26 incremental cost of meeting the standards or the interim targets  
27 established under subsection (1) of this section meets but does not  
28 exceed a two percent increase of the investor-owned utility's  
29 weather-adjusted sales revenue to customers for electric operations  
30 above the previous year, as reported by the investor-owned utility in  
31 its most recent commission basis report. All costs included in the  
32 determination of cost impact must be directly attributable to actions  
33 necessary to comply with the requirements of sections 4 and 5 of this  
34 act.

35 (b) If an investor-owned utility relies on (a) of this subsection  
36 as a basis for compliance with the standard under section 4(1) of  
37 this act, then it must demonstrate that it has maximized investments  
38 in renewable resources and nonemitting electric generation prior to  
39 using alternative compliance options allowed under section 4(1)(b) of  
40 this act.

1 (4) (a) A consumer-owned utility must be considered to be in  
2 compliance with the standards under sections 4(1) and 5(1) of this  
3 act if, over the four-year compliance period, the average annual  
4 incremental cost of meeting the standards or the interim targets  
5 established under subsection (2) of this section meets but does not  
6 exceed a two percent increase of the consumer-owned utility's retail  
7 revenue requirement above the previous year. All costs included in  
8 the determination of cost impact must be directly attributable to  
9 actions necessary to comply with the requirements of sections 4 and 5  
10 of this act.

11 (b) If a consumer-owned utility relies on (a) of this subsection  
12 as a basis for compliance with the standard under section 4(1) of  
13 this act, and it has not met eighty percent of its annual retail  
14 electric load using electricity from renewable resources and  
15 nonemitting electric generation, then it must demonstrate that it has  
16 maximized investments in renewable resources and nonemitting electric  
17 generation prior to using alternative compliance options allowed  
18 under section 4(1)(b) of this act.

19 (5) The commission, for investor-owned utilities, and the  
20 department, for consumer-owned utilities, must adopt rules  
21 establishing the methodology for calculating the incremental cost of  
22 compliance under this section, as compared to the cost of an  
23 alternative lowest reasonable cost portfolio of investments that are  
24 reasonably available.

25 NEW SECTION. **Sec. 7.** (1) Each electric utility must disclose  
26 its greenhouse gas content calculation in conformance with this  
27 section. A utility's disclosure must be consistent with the fuel  
28 sources that it reports and discloses in compliance with chapter  
29 19.29A RCW. The department must by rule incorporate the carbon  
30 content disclosure into the power source or fuel mix disclosure  
31 required under chapter 19.29A RCW.

32 (2) For unspecified electricity, the utility must use an  
33 emissions rate determined, and periodically updated, by the  
34 department of ecology by rule. The department of ecology must adopt  
35 an emissions rate for unspecified electricity consistent with the  
36 emissions rate established for other markets in the western  
37 interconnection. If the department of ecology has not adopted an  
38 emissions rate for unspecified electricity, the emissions rate that

1 applies for the purposes of this chapter is 0.437 metric tons of  
2 carbon dioxide per megawatt-hour of electricity.

3 (3) For the purposes of this act, the fuel mix calculated for the  
4 Bonneville power administration may exclude any purchases of electric  
5 generation that are not associated with load in the state of  
6 Washington.

7 NEW SECTION. **Sec. 8.** By January 1, 2024, and at least every  
8 four years thereafter and in compliance with RCW 43.01.036, the  
9 department must submit a report to the legislature. The report must  
10 include the following:

11 (1) A review of the standards described in sections 3 through 5  
12 of this act focused on technologies, forecasts, and existing  
13 transmission, and an evaluation of safety, environmental and public  
14 safety protection, affordability, and system reliability.

15 (2)(a) An evaluation, produced in consultation with the  
16 commission, electric utilities, transmission operators in Washington,  
17 the reliability coordinator for electric utilities, any regional  
18 planning organization serving electric utilities, public interest and  
19 environmental organizations, and the regional entity for the western  
20 interconnection identifying the potential benefits, impacts, and  
21 risks on system reliability associated with achieving the standards  
22 described in sections 4 and 5 of this act. The evaluation must assess  
23 whether electric utilities have sufficient electric generation  
24 resources to meet forecasted retail electric load in addition to  
25 adequate transmission capability to implement sections 3 through 5 of  
26 this act without: (i) Violating mandatory and enforceable reliability  
27 standards of the North American electric reliability corporation;  
28 (ii) violating prudent utility practice for assuring resource  
29 adequacy; or (iii) compromising the power quality or integrity of the  
30 electricity system. Subject to funding appropriated for this purpose,  
31 the commission and the department must consult with a national  
32 laboratory with expertise in grid reliability, security, and  
33 resilience.

34 (b) The evaluation should assess the anticipated financial costs  
35 and benefits of investments necessary to correct those deficiencies  
36 at the lowest reasonable costs as identified by electric utilities,  
37 transmission operators in Washington, the regional entity for the  
38 western interconnection, or any regional planning organization  
39 serving electric utilities. The assessment of these investments in

1 the report is not deemed to be approval of such investments for rate  
2 recovery by any authorizing entity.

3 (3) An evaluation identifying the nature of any anticipated  
4 financial costs and benefits to electric utilities, including  
5 customer rate impacts and benefits including, but not limited to:

6 (a) Greenhouse gas emissions of electric utilities;

7 (b) The allocation of risk between customers and electric  
8 utilities;

9 (c) The allocation of financial costs among electric utilities in  
10 the state and whether retail electric customers are equitably bearing  
11 the financial costs of implementing sections 3 through 5 of this act;

12 (d) The timing of cost recovery for electricity generated by  
13 nonemitting electric generation or renewable resources;

14 (e) The resource procurement process of electric utilities; and

15 (f) The barriers to, and benefits of, implementing sections 4 and  
16 5 of this act.

17 (4) An evaluation of new or emerging technologies that could be  
18 considered to be a renewable resource.

19 (5) An assessment of the impacts of sections 3 through 5 of this  
20 act on middle-income families, small businesses, and manufacturers in  
21 Washington.

22 NEW SECTION. **Sec. 9.** (1)(a) An electric utility or an affected  
23 market customer that fails to meet the standards established under  
24 sections 3(1) and 4(1) of this act must pay an administrative penalty  
25 to the state of Washington in the amount of one hundred dollars,  
26 times the following multipliers, for each megawatt-hour of electric  
27 generation used to meet load that is not electricity from a renewable  
28 resource or nonemitting electric generation:

29 (i) 1.5 for coal-fired resources;

30 (ii) 0.84 for gas-fired peaking power plants; and

31 (iii) 0.60 for gas-fired combined-cycle power plants.

32 (b) Beginning in 2027, this penalty must be adjusted on a  
33 biennial basis according to the rate of change of the inflation  
34 indicator, gross domestic product implicit price deflator, as  
35 published by the bureau of economic analysis of the United States  
36 department of commerce or its successor. Beginning in 2040, the  
37 commission may by rule increase this penalty for investor-owned  
38 utilities if the commission determines that doing so will accelerate

1 utilities' compliance with the standards established under this  
2 chapter and that doing so is in the public interest.

3 (2) Consistent with the requirements of section 4(1)(b) of this  
4 act, a utility may opt to make a payment in the amount of the  
5 administrative penalty as an alternative compliance payment, without  
6 incurring a penalty for noncompliance.

7 (3)(a) Upon its own motion or at the request of an investor-owned  
8 utility, and after a hearing, the commission may issue an order  
9 relieving the utility of its administrative penalty obligation under  
10 subsection (1) of this section if it finds that:

11 (i) After taking all reasonable measures, the investor-owned  
12 utility's compliance with this chapter is likely to result in  
13 conflicts with or compromises to its obligation to comply with the  
14 mandatory and enforceable reliability standards of the North American  
15 electric reliability corporation, violate prudent utility practice  
16 for assuring resource adequacy, or compromise the power quality or  
17 integrity of its system; or

18 (ii) The investor-owned utility is unable to comply with the  
19 standards established in section 3(1) or 4(1) of this act due to  
20 reasons beyond the reasonable control of the investor-owned utility,  
21 as set forth in subsection (6) of this section.

22 (b) If the commission issues an order pursuant to (a) of this  
23 subsection that relieves an investor-owned utility of its  
24 administrative penalty obligation under subsection (1) of this  
25 section, the commission may issue an order:

26 (i) Temporarily exempting the investor-owned utility from the  
27 requirements of section 4(1) of this act for an amount of time  
28 sufficient to allow the investor-owned utility to achieve full  
29 compliance with the standard;

30 (ii) Directing the investor-owned utility to file a progress  
31 report to the commission on achieving full compliance with the  
32 standard within six months after issuing the order, or within an  
33 amount of time determined to be reasonable by the commission; and

34 (iii) Directing the investor-owned utility to take specific  
35 actions to achieve full compliance with the requirements of this  
36 chapter.

37 (c) An investor-owned utility may request an extension of a  
38 temporary exemption granted under this section. An investor-owned  
39 utility that requests an extension must request an update to the  
40 order issued by the commission under (b) of this subsection.

1 (4) Subsection (3) of this section does not permanently relieve  
2 an investor-owned utility of its obligation to comply with the  
3 requirements of this chapter.

4 (5)(a) The governing body of a consumer-owned utility may  
5 authorize a temporary exemption from the standard established under  
6 section 4(1) of this act, for an amount of time sufficient to allow  
7 the consumer-owned utility to achieve full compliance with the  
8 standard, if the governing body finds that:

9 (i) The consumer-owned utility's compliance with the standard is  
10 likely to: Result in conflicts with or compromises to its obligation  
11 to comply with the mandatory and enforceable reliability standards of  
12 the North American electric reliability corporation; violate prudent  
13 utility practice for assuring resource adequacy; or compromise the  
14 power quality or integrity of its system; or

15 (ii) The consumer-owned utility is unable to comply with the  
16 standard due to reasons beyond the reasonable control of the utility,  
17 as set forth in subsection (6) of this section; and

18 (iii) The consumer-owned utility has provided to the department a  
19 plan demonstrating how it plans to achieve full compliance with the  
20 standard, consistent with the findings of the report submitted to the  
21 legislature under section 8 of this act.

22 (b) Upon request by the governing body of a consumer-owned  
23 utility, a consumer-owned utility must be relieved of its  
24 administrative penalty obligation under subsection (1) of this  
25 section if the auditor issues a finding that:

26 (i) The governing body of the consumer-owned utility has properly  
27 issued a temporary exemption under (a) of this subsection for a  
28 period of time not to exceed six months; and

29 (ii) The governing body of the consumer-owned utility has  
30 submitted to the department a plan to take specific actions to  
31 achieve full compliance with the standard, consistent with the  
32 findings of the report submitted to the legislature under section 8  
33 of this act.

34 (c) Upon issuance of a finding by the auditor, the consumer-owned  
35 utility must submit a progress report to the department on achieving  
36 full compliance with the standard within the term authorized in the  
37 temporary exemption.

38 (d) A consumer-owned utility may request an extension of a  
39 temporary exemption granted under this subsection, subject to the  
40 same requirements as provided in (a) through (c) of this subsection.



1 (e) The attorney general may bring a civil action in the name of  
2 the state for any appropriate civil remedy including, but not limited  
3 to, injunctive relief, penalties, costs, and attorneys' fees, to  
4 enforce compliance with this chapter:

5 (i) Upon the failure of the governing body of a consumer-owned  
6 utility to comply with the conditions of a temporary exemption found  
7 by the auditor to be properly adopted or extended; or

8 (ii) Upon failure of the governing body of a consumer-owned  
9 utility to comply with a finding by the auditor that a temporary  
10 exemption is not properly granted.

11 (f) This subsection does not permanently relieve a consumer-owned  
12 utility of its obligation to comply with the requirements of this  
13 chapter.

14 (6) To the extent an event or circumstance cannot be reasonably  
15 foreseen and ameliorated, such events or circumstances beyond the  
16 reasonable control of an electric utility may include but are not  
17 limited to:

18 (a) Weather-related damage;

19 (b) Natural disasters;

20 (c) Mechanical or resource failure;

21 (d) Failure of a third party to meet contractual obligations to  
22 the electric utility;

23 (e) Actions of governmental authorities that adversely affect the  
24 generation, transmission, or distribution of nonemitting electric  
25 generation or renewable resources owned or under contract to an  
26 electric utility, including condemnation actions by municipal  
27 electric utilities, public utility districts, or irrigation districts  
28 that adversely affect an investor-owned utility's ability to meet the  
29 standard established in sections 3(1) and 4(1) of this act;

30 (f) Inability to acquire sufficient transmission to transmit  
31 electricity from nonemitting electric generation or renewable  
32 resources to load; and

33 (g) Substantial limitations, restrictions, or prohibitions on  
34 nonemitting electric generation or renewable resources.

35 (7) An electric utility must notify its retail electric customers  
36 in published form within three months of paying the administrative  
37 penalty established under subsection (1) of this section. An electric  
38 utility is not required to notify its retail electric customers when  
39 making a payment in the amount of the administrative penalty as an

1 alternative compliance payment consistent with the requirements of  
2 section 4(1)(b) of this act.

3 (8) Moneys collected under this section must be deposited into  
4 the low-income weatherization and structural rehabilitation  
5 assistance account created in RCW 70.164.030.

6 (9) For an investor-owned utility, the commission must determine  
7 compliance with the requirements of this chapter.

8 (10) For consumer-owned utilities, the auditor is responsible for  
9 auditing compliance with this chapter and rules adopted under this  
10 chapter that apply to those utilities and the attorney general is  
11 responsible for enforcing that compliance.

12 (11) If the report submitted under section 8 of this act  
13 demonstrates adverse system reliability impacts from the  
14 implementation of sections 4 and 5 of this act, the governor,  
15 consistent with the emergency powers under RCW 43.21G.040, may  
16 suspend or delay implementation of this chapter, or exempt an  
17 electric utility from paying the administrative penalty under this  
18 section, until system reliability impacts can be addressed. Adverse  
19 system reliability impacts may include, but are not limited to, the  
20 inability of electric utilities or transmission operators to meet  
21 reliability standards mandated by federal or state law and required  
22 by prudent utility practices.

23 NEW SECTION. **Sec. 10.** (1) It is the intent of this chapter that  
24 the commission and department adopt rules to streamline the  
25 implementation of this act with chapter 19.285 RCW to simplify  
26 compliance and avoid duplicative processes. It is the intent of the  
27 legislature that the commission and the department coordinate in  
28 developing rules related to process, timelines, and documentation  
29 that are necessary for the implementation of this chapter.

30 (2) The commission may adopt rules to ensure the proper  
31 implementation and enforcement of this chapter as it applies to  
32 investor-owned utilities.

33 (3) The department may adopt rules to ensure the proper  
34 implementation and enforcement of this chapter as it applies to  
35 consumer-owned utilities. Nothing in this subsection may be construed  
36 to restrict the rate-making authority of the governing body of a  
37 consumer-owned utility as otherwise provided by law.

38 (4) The department must adopt rules establishing reporting  
39 requirements for electric utilities to demonstrate compliance with

1 this chapter. The requirements must, to the extent practicable, be  
2 consistent with the disclosures required under chapter 19.29A RCW.

3 (5) An investor-owned utility must also report all information  
4 required in subsection (4) of this section to the commission.

5 (6) An electric utility must also make reports required in this  
6 section available to its retail electric customers.

7 (7) The department of ecology must adopt rules, in consultation  
8 with the commission and the department of commerce, to establish  
9 requirements for energy transformation project investments including,  
10 but not limited to, verification procedures, reporting standards, and  
11 other logistical issues as necessary.

12 (8) The department must adopt rules providing for the measuring  
13 and tracking of thermal renewable energy credits that may be used for  
14 compliance under section 4 of this act.

15 (9) Pursuant to the administrative procedure act, chapter 34.05  
16 RCW, rules needed for the implementation of this chapter must be  
17 adopted by January 1, 2021, unless specified otherwise elsewhere in  
18 this chapter. These rules may be revised as needed to carry out the  
19 intent and purposes of this chapter.

20 NEW SECTION. **Sec. 11.** The requirements of sections 3 through 9  
21 of this act do not replace or modify the requirements established  
22 under chapter 19.285 RCW. All utility activities to comply with the  
23 requirements established under chapter 19.285 RCW also qualify for  
24 compliance with the requirements contained in this chapter, insofar  
25 as those activities meet the requirements of this act.

26 NEW SECTION. **Sec. 12.** (1) It is the intent of the legislature  
27 to demonstrate progress toward making energy assistance funds  
28 available to low-income households consistent with the policies  
29 identified in this section.

30 (2) An electric utility must make programs and funding available  
31 for energy assistance to low-income households by July 31, 2021. Each  
32 utility must demonstrate progress in providing energy assistance  
33 pursuant to the assessment and plans in subsection (4) of this  
34 section. To the extent practicable, priority must be given to low-  
35 income households with a higher energy burden.

36 (3) Beginning July 31, 2020, the department must collect and  
37 aggregate data estimating the energy burden and energy assistance  
38 need and reported energy assistance for each electric utility, in

1 order to improve agency and utility efforts to serve low-income  
2 households with energy assistance. The department must update the  
3 aggregated data on a biennial basis, make it publicly accessible on  
4 its internet web site and, to the extent practicable, include  
5 geographic attributes.

6 (a) The aggregated data published by the department must include,  
7 but is not limited to:

8 (i) The estimated number and demographic characteristics of  
9 households served by energy assistance for each utility and the  
10 dollar value of the assistance;

11 (ii) The estimated level of energy burden and energy assistance  
12 need among customers served, accounting for household income and  
13 other drivers of energy burden;

14 (iii) Housing characteristics including housing type, home  
15 vintage, and fuel types; and

16 (iv) Energy efficiency potential.

17 (b) Each utility must disclose information to the department for  
18 use under this subsection, including:

19 (i) The amount and type of energy assistance and the number and  
20 type of households, if applicable, served for programs administered  
21 by the utility;

22 (ii) The amount of money passed through to third parties that  
23 administer energy assistance programs; and

24 (iii) Subject to availability, any other information related to  
25 the utility's low-income assistance programs that is requested by the  
26 department.

27 (c) The information required by (b) of this subsection must be  
28 from the electric utility's most recent completed budget period and  
29 in a form, timeline, and manner as prescribed by the department.

30 (4)(a) In addition to the requirements under subsection (3) of  
31 this section, each electric utility must submit biennially to the  
32 department an assessment of:

33 (i) The programs and mechanisms used by the utility to reduce  
34 energy burden and the effectiveness of those programs and mechanisms  
35 in both short-term and sustained energy burden reductions;

36 (ii) The outreach strategies used to encourage participation of  
37 eligible households, including consultation with community-based  
38 organizations and Indian tribes as appropriate, and comprehensive  
39 enrollment campaigns that are linguistically and culturally

1 appropriate to the customers they serve in vulnerable populations;  
2 and

3 (iii) A cumulative assessment of previous funding levels for  
4 energy assistance compared to the funding levels needed to meet: (A)  
5 Sixty percent of the current energy assistance need, or increasing  
6 energy assistance by fifteen percent over the amount provided in  
7 2018, whichever is greater, by 2030; and (B) ninety percent of the  
8 current energy assistance need by 2050.

9 (b) The assessment required in (a) of this subsection must  
10 include a plan to improve the effectiveness of the assessed  
11 mechanisms and strategies toward meeting the energy assistance need.

12 (5) A consumer-owned utility may enter into an agreement with a  
13 public university, community-based organization, or joint operating  
14 agency organized under chapter 43.52 RCW to aggregate the disclosures  
15 required in this section and submit the assessment required in  
16 subsections (3) and (4) of this section.

17 (6) (a) The department must submit a biennial report to the  
18 legislature that:

19 (i) Aggregates information into a statewide summary of energy  
20 assistance programs, energy burden, and energy assistance need;

21 (ii) Identifies and quantifies current expenditures on low-income  
22 energy assistance; and

23 (iii) Evaluates the effectiveness of additional optimal  
24 mechanisms for energy assistance including, but not limited to,  
25 customer rates, a low-income specific discount, system benefits  
26 charges, and public and private funds.

27 (b) The department must also assess mechanisms to prioritize  
28 energy assistance towards low-income households with a higher energy  
29 burden.

30 (7) Nothing in this section may be construed to restrict the  
31 rate-making authority of the commission or the governing body of a  
32 consumer-owned utility as otherwise provided by law.

33 NEW SECTION. **Sec. 13.** (1) The department and the commission  
34 must convene a stakeholder work group to examine the:

35 (a) Efficient and consistent integration of this act and  
36 transactions with carbon and electricity markets outside the state;  
37 and

38 (b) Compatibility of the requirements under this act relative to  
39 a linked cap-and-trade program.

1 (2) To assist in its examination of the issues identified in this  
2 section, as well as any other issues pertinent to its review, the  
3 work group must, at a minimum, consist of electric utilities, gas  
4 companies, the Bonneville power administration, public interest and  
5 environmental organizations, and other agencies.

6 (3) The department and the commission must adopt rules by June  
7 30, 2022, defining requirements, including appropriate verification  
8 and reporting requirements, for the following: (a) Retail load met  
9 with market purchases and the western energy imbalance market or  
10 other centralized market administered by a market operator; and (b)  
11 to address the prohibition on double counting of nonpower attributes  
12 under section 4(1) of this act that could occur under other programs.  
13 With respect to purchases from the western energy imbalance market or  
14 other centralized market, the department and the commission must  
15 consult with the market operator and market participants to consider  
16 options that support the objectives of this chapter and the efficient  
17 dispatch of the generation resources dispatched by those markets.

18 **Sec. 14.** RCW 19.280.030 and 2015 3rd sp.s. c 19 s 9 are each  
19 amended to read as follows:

20 Each electric utility must develop a plan consistent with this  
21 section.

22 (1) Utilities with more than twenty-five thousand customers that  
23 are not full requirements customers (~~shall~~) must develop or update  
24 an integrated resource plan by September 1, 2008. At a minimum,  
25 progress reports reflecting changing conditions and the progress of  
26 the integrated resource plan must be produced every two years  
27 thereafter. An updated integrated resource plan must be developed at  
28 least every four years subsequent to the 2008 integrated resource  
29 plan. The integrated resource plan, at a minimum, must include:

30 (a) A range of forecasts, for at least the next ten years or  
31 longer, of projected customer demand which takes into account  
32 econometric data and customer usage;

33 (b) An assessment of commercially available conservation and  
34 efficiency resources, as informed, as applicable, by the assessment  
35 for conservation potential under RCW 19.285.040 for the planning  
36 horizon consistent with (a) of this subsection. Such assessment may  
37 include, as appropriate, opportunities for development of combined  
38 heat and power as an energy and capacity resource, demand response  
39 and load management programs, and currently employed and new policies

1 and programs needed to obtain the conservation and efficiency  
2 resources;

3 (c) An assessment of commercially available, utility scale  
4 renewable and nonrenewable generating technologies including a  
5 comparison of the benefits and risks of purchasing power or building  
6 new resources;

7 (d) A comparative evaluation of renewable and nonrenewable  
8 generating resources, including transmission and distribution  
9 delivery costs, and conservation and efficiency resources using  
10 "lowest reasonable cost" as a criterion;

11 (e) An assessment of methods, commercially available  
12 technologies, or facilities for integrating renewable resources,  
13 including but not limited to battery storage and pumped storage, and  
14 addressing overgeneration events, if applicable to the utility's  
15 resource portfolio;

16 (f) An assessment and ten-year forecast of the availability of  
17 regional generation and transmission capacity on which the utility  
18 may rely to provide and deliver electricity to its customers;

19 (g) A determination of resource adequacy metrics for the resource  
20 plan consistent with the forecasts;

21 (h) A forecast of distributed energy resources that may be  
22 installed by the utility's customers and an assessment of their  
23 effect on the utility's load and operations;

24 (i) An identification of an appropriate resource adequacy  
25 requirement and measurement metric consistent with prudent utility  
26 practice in implementing sections 3 through 5 of this act;

27 (j) The integration of the demand forecasts (~~and~~), resource  
28 evaluations, and resource adequacy requirement into a long-range  
29 assessment describing the mix of supply side generating resources and  
30 conservation and efficiency resources that will meet current and  
31 projected needs, including mitigating overgeneration events and  
32 implementing sections 3 through 5 of this act, at the lowest  
33 reasonable cost and risk to the utility and its (~~ratepayers~~)  
34 customers, while maintaining and protecting the safety, reliable  
35 operation, and balancing of its electric system; (~~and~~

36 ~~(g))~~ (k) An assessment, informed by the cumulative impact  
37 analysis conducted under section 25 of this act, of: Energy and  
38 nonenergy benefits and reductions of burdens to vulnerable  
39 populations and highly impacted communities; long-term and short-term

1 public health and environmental benefits, costs, and risks; and  
2 energy security and risk; and

3 (1) A ((short-term plan identifying)) ten-year clean energy  
4 action plan for implementing sections 3 through 5 of this act at the  
5 lowest reasonable cost, and at an acceptable resource adequacy  
6 standard, that identifies the specific actions to be taken by the  
7 utility consistent with the long-range integrated resource plan.

8 (2) For an investor-owned utility, the clean energy action plan  
9 must: (a) Identify and be informed by the utility's ten-year cost-  
10 effective conservation potential assessment as determined under RCW  
11 19.285.040, if applicable; (b) establish a resource adequacy  
12 requirement; (c) identify the potential cost-effective demand  
13 response and load management programs that may be acquired; (d)  
14 identify renewable resources, nonemitting electric generation, and  
15 distributed energy resources that may be acquired and evaluate how  
16 each identified resource may be expected to contribute to meeting the  
17 utility's resource adequacy requirement; (e) identify any need to  
18 develop new, or expand or upgrade existing, bulk transmission and  
19 distribution facilities; and (f) identify the nature and possible  
20 extent to which the utility may need to rely on alternative  
21 compliance options under section 4(1)(b) of this act, if appropriate.

22 (3)(a) An electric utility shall consider the social cost of  
23 greenhouse gas emissions, as determined by the commission for  
24 investor-owned utilities pursuant to section 15 of this act and the  
25 department for consumer-owned utilities, when developing integrated  
26 resource plans and clean energy action plans. An electric utility  
27 must incorporate the social cost of greenhouse gas emissions as a  
28 cost adder when:

29 (i) Evaluating and selecting conservation policies, programs, and  
30 targets;

31 (ii) Developing integrated resource plans and clean energy action  
32 plans; and

33 (iii) Evaluating and selecting intermediate term and long-term  
34 resource options.

35 (b) For the purposes of this subsection (3): (i) Gas consisting  
36 largely of methane and other hydrocarbons derived from the  
37 decomposition of organic material in landfills, wastewater treatment  
38 facilities, and anaerobic digesters must be considered a nonemitting  
39 resource; and (ii) qualified biomass energy must be considered a  
40 nonemitting resource.



1 (4) To facilitate broad, equitable, and efficient implementation  
2 of this act, a consumer-owned energy utility may enter into an  
3 agreement with a joint operating agency organized under chapter 43.52  
4 RCW or other nonprofit organization to develop and implement a joint  
5 clean energy action plan in collaboration with other utilities.

6 (5) All other utilities may elect to develop a full integrated  
7 resource plan as set forth in subsection (1) of this section or, at a  
8 minimum, shall develop a resource plan that:

9 (a) Estimates loads for the next five and ten years;

10 (b) Enumerates the resources that will be maintained and/or  
11 acquired to serve those loads; ~~((and))~~

12 (c) Explains why the resources in (b) of this subsection were  
13 chosen and, if the resources chosen are not: (i) Renewable resources;  
14 (ii) methods, commercially available technologies, or facilities for  
15 integrating renewable resources, including addressing any  
16 overgeneration event; or (iii) conservation and efficiency resources,  
17 why such a decision was made; and

18 (d) By December 31, 2020, and in every resource plan thereafter,  
19 identifies how the utility plans over a ten-year period to implement  
20 sections 4 and 5 of this act.

21 ~~((+3))~~ (6) Assessments for demand side resources included in an  
22 integrated resource plan may include combined heat and power systems  
23 as one of the measures in a conservation supply curve. The value of  
24 recoverable waste heat resulting from combined heat and power must be  
25 reflected in analyses of cost-effectiveness under this subsection.

26 ~~((+4))~~ (7) An electric utility that is required to develop a  
27 resource plan under this section must complete its initial plan by  
28 September 1, 2008.

29 ~~((+5) Resource)~~ (8) Plans developed under this section must be  
30 updated on a regular basis, on intervals approved by the commission  
31 or the department, or at a minimum on intervals of two years.

32 ~~((+6))~~ (9) Plans shall not be a basis to bring legal action  
33 against electric utilities.

34 ~~((+7))~~ (10)(a) To maximize transparency, the commission, for  
35 investor-owned utilities, or the governing body, for consumer-owned  
36 utilities, may require an electric utility to make the utility's data  
37 input files available in a native format. Each electric utility shall  
38 publish its final plan either as part of an annual report or as a  
39 separate document available to the public. The report may be in an  
40 electronic form.

1 (b) Nothing in this subsection limits the protection of records  
2 containing commercial information under RCW 80.04.095.

3 (11) By December 31, 2021, the department and the commission must  
4 adopt rules establishing the requirements for incorporating the  
5 cumulative impact analysis developed under section 25 of this act  
6 into the criteria for developing clean energy action plans under this  
7 section.

8 NEW SECTION. Sec. 15. A new section is added to chapter 80.28  
9 RCW to read as follows:

10 For the purposes of this act, the cost of greenhouse gas  
11 emissions resulting from the generation of electricity, including the  
12 effect of emissions, is equal to the cost per metric ton of carbon  
13 dioxide equivalent emissions, using the two and one-half percent  
14 discount rate, listed in table 2, technical support document:  
15 Technical update of the social cost of carbon for regulatory impact  
16 analysis under Executive Order No. 12866, published by the  
17 interagency working group on social cost of greenhouse gases of the  
18 United States government, August 2016. The commission must adjust the  
19 costs established in this section to reflect the effect of inflation.

20 NEW SECTION. Sec. 16. A new section is added to chapter 80.28  
21 RCW to read as follows:

22 (1) Notwithstanding RCW 54.16.020, the fair market value  
23 compensation for an asset that is condemned by a municipal electric  
24 utility, public utility district, or irrigation district and that is  
25 either demonstrated in an electric utility's clean energy action plan  
26 or clean energy implementation plan to be used or acquired after the  
27 effective date of this act to meet the requirements of sections 4 and  
28 5 of this act, or an asset that generates electricity from renewable  
29 resources or nonemitting electric generation, must include but not be  
30 limited to a replacement value approach. Additionally, the electric  
31 utility may seek, and the court may award, damages attributable to  
32 the severance, separation, replacement, or relocation of utility  
33 assets. The trier of fact may also consider other damages, as well as  
34 offsetting benefits, that it finds just and equitable.

35 (2) An entity that establishes or extends service to the premises  
36 of a customer who is being served by an electric utility or was  
37 served by an electric utility prior to the effective date of this act  
38 must serve those premises in a manner that complies with the

1 requirements of this act and with chapter 19.285 RCW, if applicable.  
2 An electric utility or other entity that fails to comply with the  
3 requirements of this subsection must pay the administrative penalty  
4 under section 9(1) of this act for each megawatt-hour of electric  
5 generation used to serve load that does not meet the terms of this  
6 subsection.

7 **Sec. 17.** RCW 80.84.010 and 2016 c 220 s 1 are each amended to  
8 read as follows:

9 The definitions in this section apply throughout this chapter  
10 unless the context clearly requires otherwise.

11 (1) "Eligible coal plant" means a coal-fired electric generation  
12 facility that: (a) ~~((Had two or fewer generating units as of January~~  
13 ~~1, 1980, and four generating units as of January 1, 2016; (b))~~ Is  
14 owned in whole or in part by more than one electrical company as of  
15 January 1, 2016; and ~~((+))~~ (b) provides, as a portion of the load  
16 served by the coal-fired electric generation facility, electricity  
17 paid for in rates by customers in the state of Washington.

18 (2) "Eligible coal unit" means any generating unit of an eligible  
19 coal plant.

20 NEW SECTION. **Sec. 18.** This section is the tax preference  
21 performance statement for the tax preferences contained in sections  
22 19 and 20, chapter . . ., Laws of 2019 (sections 19 and 20 of this  
23 act). This performance statement is only intended to be used for  
24 subsequent evaluation of the tax preference. It is not intended to  
25 create a private right of action by any party or be used to determine  
26 eligibility for preferential tax treatment.

27 (1) The legislature categorizes this tax preference as one  
28 intended to induce certain designated behavior by taxpayers, as  
29 indicated in RCW 82.32.808(2) (a).

30 (2) It is the legislature's specific public policy objective to  
31 reduce the amount of carbon dioxide emissions in Washington. It is  
32 the legislature's intent to extend the expiration date of and expand  
33 the existing sales and use tax exemption for machinery and equipment  
34 used directly in generating certain types of alternative energy, in  
35 order to reduce the price charged to customers for that machinery and  
36 equipment, thereby inducing some customers to buy machinery and  
37 equipment for alternative energy when they might not otherwise,  
38 thereby displacing electricity from fossil-fueled generating

1 resources, thereby reducing the amount of carbon dioxide emissions in  
2 Washington. It is also the intent of the legislature to maximize cost  
3 savings associated with clean energy construction for Washington  
4 electric customers by encouraging development of these resources in  
5 time for projects to benefit from both this incentive and expiring  
6 federal incentives.

7 (3) It is also the legislature's specific public policy objective  
8 to provide an incentive for more of the projects that meet the  
9 objectives of subsection (2) of this section to be constructed with  
10 high labor standards, including family level wages and providing  
11 benefits including health care and pensions, as well as maximizing  
12 access to economic benefits from such projects for local workers and  
13 diverse businesses.

14 (4) The joint legislative audit and review committee is not  
15 required to perform a tax preference review under chapter 43.136 RCW  
16 for the tax preferences contained in sections 19 and 20,  
17 chapter . . ., Laws of 2019 (sections 19 and 20 of this act) and it  
18 is the intent of the legislature to allow the tax preferences to  
19 expire upon their scheduled expiration dates.

20 **Sec. 19.** RCW 82.08.962 and 2018 c 164 s 5 are each amended to  
21 read as follows:

22 (1) (a) (~~Except as provided in RCW 82.08.963,~~) Purchasers who  
23 have paid the tax imposed by RCW 82.08.020 on machinery and equipment  
24 used directly in generating electricity using fuel cells, wind, sun,  
25 biomass energy, tidal or wave energy, geothermal resources, or  
26 technology that converts otherwise lost energy from exhaust, as the  
27 principal source of power, or to sales of or charges made for labor  
28 and services rendered in respect to installing such machinery and  
29 equipment, are eligible for an exemption as provided in this section,  
30 but only if the purchaser develops with such machinery, equipment,  
31 and labor a facility capable of generating not less than one thousand  
32 watts of electricity.

33 (b) Beginning on July 1, 2011, through (~~January 1, 2020~~)  
34 December 31, 2019, the amount of the exemption under this subsection  
35 (1) (b) is equal to seventy-five percent of the state and local sales  
36 tax paid. The purchaser is eligible for an exemption under this  
37 subsection (1) (b) in the form of a remittance.

1 (c) Beginning January 1, 2020, through December 31, 2029, the  
2 purchaser is entitled to an exemption, in the form of a remittance,  
3 under this subsection (1)(c) in an amount equal to:

4 (i) Fifty percent of the state and local sales tax paid, if:

5 (A) The exempt purchase is for machinery and equipment or labor  
6 and services rendered in respect to installing such machinery and  
7 equipment in (a) of this subsection, excluding qualified purchases  
8 under subsection (c)(i)(B) of this subsection, and the department of  
9 labor and industries certifies that the project includes: Procurement  
10 from and contracts with women, minority, or veteran-owned businesses;  
11 procurement from and contracts with entities that have a history of  
12 complying with federal and state wage and hour laws and regulations;  
13 apprenticeship utilization; and preferred entry for workers living in  
14 the area where the project is being constructed. In the event that a  
15 project is built without one or more of these standards, and a  
16 project developer or its designated principal contractor demonstrates  
17 that it has made all good faith efforts to meet the standards but was  
18 unable to comply due to lack of availability of qualified businesses  
19 or local hires, the department of labor and industries may certify  
20 that the developer complied with that standard; or

21 (B) The exempt purchase is for machinery and equipment that is  
22 used directly in the generation of electricity by a solar energy  
23 system capable of generating more than one hundred kilowatts but no  
24 more than five hundred kilowatts of electricity, or labor and  
25 services rendered in respect to installing such machinery and  
26 equipment, and the department of labor and industries certifies that  
27 the project has met the requirements of (c)(i)(A) of this subsection,  
28 and the purchaser has provided the following documentation:

29 (I) A copy of the contractor's certificate of registration in  
30 compliance with chapter 18.27 RCW;

31 (II) The contractor's current state unified business identifier  
32 number;

33 (III) A copy of the contractor's proof of industrial insurance  
34 coverage for the contractor's employees working in Washington as  
35 required in Title 51 RCW; employment security department number as  
36 required in Title 50 RCW; and a state excise tax registration number  
37 as required in Title 82 RCW; and

38 (IV) Documentation of the contractor's history of compliance with  
39 federal and state wage and hour laws and regulations;

1 (ii) Seventy-five percent of the state and local sales tax paid,  
2 if the department of labor and industries certifies that the project  
3 complies with (c) (i) (A) and (B) of this subsection and compensates  
4 workers at prevailing wage rates determined by local collective  
5 bargaining as determined by the department of labor and industries;  
6 or

7 (iii) One hundred percent of the state and local sales tax paid,  
8 if the department of labor and industries certifies that the project  
9 is developed under a community workforce agreement or project labor  
10 agreement.

11 (d) In order to qualify for the remittance under (c) of this  
12 subsection, installation of the qualifying machinery and equipment  
13 must commence no earlier than January 1, 2020, and be completed by  
14 December 31, 2029.

15 (e) Beginning January 1, 2020, and through December 31, 2029, the  
16 purchaser is entitled to an exemption under this subsection (1)(e) in  
17 an amount equal to one hundred percent of the state and local sales  
18 tax paid, if the exempt purchase is for machinery and equipment that  
19 is used directly in the generation of electricity by a solar energy  
20 system that is capable of generating no more than one hundred  
21 kilowatts of electricity, or labor and services rendered in respect  
22 to installing such machinery and equipment, and the purchaser meets  
23 the following requirements:

24 (i) The purchaser has obtained a certificate of registration in  
25 compliance with chapter 18.27 RCW;

26 (ii) The purchaser has obtained a current state unified business  
27 identifier number;

28 (iii) The purchaser possesses proof of industrial insurance  
29 coverage for the contractor's employees working in Washington as  
30 required in Title 51 RCW; employment security department number as  
31 required in Title 50 RCW; and a state excise tax registration number  
32 as required in Title 82 RCW; and

33 (iv) The purchaser has a history of compliance with federal and  
34 state wage and hour laws and regulations.

35 (f) In order to qualify for the exemption under (e) of this  
36 subsection, installation of the qualifying machinery and equipment  
37 must commence no earlier than January 1, 2020, and be completed by  
38 December 31, 2029.

1       (2) The department of labor and industries must initiate an  
2 emergency rule making on the effective date of this section to be  
3 completed by December 1, 2019, to:

4       (a) Define and set minimum requirements for all labor standards  
5 identified in subsection (1)(c) of this section; and

6       (b) Set requirements for all good faith efforts under subsection  
7 (1)(c)(i) and (ii) of this section, as well as documentation  
8 requirements and a certification process. Requirements for all good  
9 faith efforts must be designed to maximize the likelihood that the  
10 project is completed with said standards and could include: Proactive  
11 outreach to firms that are women, minority, and veteran-owned  
12 businesses; advertising in local community publications and  
13 publications appropriate to identified firms; participating in  
14 community job fairs, conferences, and trade shows; and other  
15 measures. The certification process and timeline must be designed to  
16 prevent undue delay to project development.

17       (3) For purposes of this section and RCW 82.12.962, the following  
18 definitions apply:

19       (a) "Biomass energy" includes: (i) By-products of pulping and  
20 wood manufacturing process; (ii) animal waste; (iii) solid organic  
21 fuels from wood; (iv) forest or field residues; (v) wooden demolition  
22 or construction debris; (vi) food waste; (vii) liquors derived from  
23 algae and other sources; (viii) dedicated energy crops; (ix)  
24 biosolids; and (x) yard waste. "Biomass energy" does not include wood  
25 pieces that have been treated with chemical preservatives such as  
26 creosote, pentachlorophenol, or copper-chrome-arsenic; wood from old  
27 growth forests; or municipal solid waste.

28       (b) "Fuel cell" means an electrochemical reaction that generates  
29 electricity by combining atoms of hydrogen and oxygen in the presence  
30 of a catalyst.

31       (c)(i) "Machinery and equipment" means fixtures, devices, and  
32 support facilities that are integral and necessary to the generation  
33 of electricity using fuel cells, wind, sun, biomass energy, tidal or  
34 wave energy, geothermal resources, or technology that converts  
35 otherwise lost energy from exhaust.

36       (ii) "Machinery and equipment" does not include: (A) Hand-powered  
37 tools; (B) property with a useful life of less than one year; (C)  
38 repair parts required to restore machinery and equipment to normal  
39 working order; (D) replacement parts that do not increase  
40 productivity, improve efficiency, or extend the useful life of

1 machinery and equipment; (E) buildings; or (F) building fixtures that  
2 are not integral and necessary to the generation of electricity that  
3 are permanently affixed to and become a physical part of a building.

4 ~~((3))~~ (d) "Project labor agreement" and "community workforce  
5 agreement" means a prehire collective bargaining agreement with one  
6 or more labor organizations that establishes the terms and conditions  
7 of employment for a specific construction project and is an agreement  
8 described in 29 U.S.C. Sec. 158(f).

9 (4)(a) Machinery and equipment is "used directly" in generating  
10 electricity by wind energy, solar energy, biomass energy, tidal or  
11 wave energy, geothermal resources, or technology that converts  
12 otherwise lost energy from exhaust if it provides any part of the  
13 process that captures the energy of the wind, sun, biomass energy,  
14 tidal or wave energy, geothermal resources, or technology that  
15 converts otherwise lost energy from exhaust, converts that energy to  
16 electricity, and stores, transforms, or transmits that electricity  
17 for entry into or operation in parallel with electric transmission  
18 and distribution systems.

19 (b) Machinery and equipment is "used directly" in generating  
20 electricity by fuel cells if it provides any part of the process that  
21 captures the energy of the fuel, converts that energy to electricity,  
22 and stores, transforms, or transmits that electricity for entry into  
23 or operation in parallel with electric transmission and distribution  
24 systems.

25 ~~((4))~~ (5)(a)(i) A purchaser claiming an exemption in the form  
26 of a remittance under subsection (1)(b) or (c) of this section must  
27 pay the tax imposed by RCW 82.08.020 and all applicable local sales  
28 taxes imposed under the authority of chapters 82.14 and 81.104 RCW.  
29 The purchaser may then apply to the department for remittance in a  
30 form and manner prescribed by the department. A purchaser may not  
31 apply for a remittance under this section more frequently than once  
32 per quarter. The purchaser must specify the amount of exempted tax  
33 claimed and the qualifying purchases for which the exemption is  
34 claimed. The purchaser must retain, in adequate detail, records to  
35 enable the department to determine whether the purchaser is entitled  
36 to an exemption under this section, including: Invoices; proof of tax  
37 paid; and documents describing the machinery and equipment.

38 (ii) The application for remittance must include a copy of the  
39 certificate issued for the project by the department of labor and



1 industries as prescribed by rule under subsection (2) of this  
2 section.

3 (b) The department must determine eligibility under this section  
4 based on the information provided by the purchaser, which is subject  
5 to audit verification by the department. The department must on a  
6 quarterly basis remit exempted amounts to qualifying purchasers who  
7 submitted applications during the previous quarter.

8 ~~((5) The exemption provided by this section expires September~~  
9 ~~30, 2017, as it applies to: (a))~~ (6) (a) From October 1, 2017,  
10 through December 31, 2019, the exemption provided by this section  
11 does not apply to: (i) Machinery and equipment that is used directly  
12 in the generation of electricity using solar energy and capable of  
13 generating no more than five hundred kilowatts of electricity; or  
14 ~~((b))~~ (ii) sales of or charges made for labor and services rendered  
15 in respect to installing such machinery and equipment.

16 (b) The exemption provided by this section is reinstated for  
17 machinery and equipment for solar energy systems capable of  
18 generating more than one hundred kilowatts but no more than five  
19 hundred kilowatts of electricity, or sales of or charges made for  
20 labor and services rendered in respect to installing such machinery  
21 and equipment, if installation of the machinery and equipment  
22 commences on or after January 1, 2020.

23 (c) The exemption provided by this section is reinstated for  
24 machinery and equipment for solar energy systems capable of  
25 generating no more than one hundred kilowatts of electricity, or  
26 sales of or charges made for labor and services rendered in respect  
27 to installing such machinery and equipment, if installation of the  
28 machinery and equipment commences on or after January 1, 2020.

29 ~~((6))~~ (7) This section expires January 1, ((2020)) 2030.

30 **Sec. 20.** RCW 82.12.962 and 2018 c 164 s 7 are each amended to  
31 read as follows:

32 (1) (a) ~~((Except as provided in RCW 82.12.963,))~~ Consumers who  
33 have paid the tax imposed by RCW 82.12.020 on machinery and equipment  
34 used directly in generating electricity using fuel cells, wind, sun,  
35 biomass energy, tidal or wave energy, geothermal resources, or  
36 technology that converts otherwise lost energy from exhaust, or to  
37 sales of or charges made for labor and services rendered in respect  
38 to installing such machinery and equipment, are eligible for an  
39 exemption as provided in this section, but only if the purchaser

1 develops with such machinery, equipment, and labor a facility capable  
2 of generating not less than one thousand watts of electricity.

3 (b) Beginning on July 1, 2011, through ~~((January 1, 2020))~~  
4 December 31, 2019, the amount of the exemption under this subsection  
5 (1) is equal to seventy-five percent of the state and local sales tax  
6 paid. The consumer is eligible for an exemption under this subsection  
7 (1)(b) in the form of a remittance.

8 ~~((2))~~ (c) Beginning January 1, 2020, through December 31, 2029,  
9 the purchaser is entitled to an exemption, in the form of a  
10 remittance, under this subsection (1)(c) in an amount equal to:(i)  
11 Fifty percent of the state and local use tax paid, if:

12 (A) The exempt purchase is for machinery and equipment or labor  
13 and services rendered in respect to installing such machinery and  
14 equipment in (a) of this subsection, excluding qualified purchases  
15 under (c)(i)(B) of this subsection, and the department of labor and  
16 industries certifies that the project includes: Procurement from and  
17 contracts with women, minority, or veteran-owned businesses;  
18 procurement from and contracts with entities that have a history of  
19 complying with federal and state wage and hour laws and regulations;  
20 apprenticeship utilization; and preferred entry for workers living in  
21 the area where the project is being constructed. In the event that a  
22 project is built without one or more of these standards, and a  
23 project developer or its designated principal contractor demonstrates  
24 that it has made all good faith efforts to meet the standards but was  
25 unable to comply due to lack of availability of qualified businesses  
26 or local hires, the department of labor and industries may certify  
27 that the developer complied with that standard; or

28 (B) The exempt purchase is for machinery and equipment that is  
29 used directly in the generation of electricity by a solar energy  
30 system capable of generating more than one hundred kilowatts but no  
31 more than five hundred kilowatts of electricity, or labor and  
32 services rendered in respect to installing such machinery and  
33 equipment, and the department of labor and industries certifies that  
34 the project has met the requirements of (c)(i)(A) of this subsection,  
35 and the purchaser has provided the following documentation:

36 (I) A copy of the contractor's certificate of registration in  
37 compliance with chapter 18.27 RCW;

38 (II) The contractor's current state unified business identifier  
39 number;

1 (III) A copy of the contractor's proof of industrial insurance  
2 coverage for the contractor's employees working in Washington as  
3 required in Title 51 RCW; employment security department number as  
4 required in Title 50 RCW; and a state excise tax registration number  
5 as required in Title 82 RCW; and

6 (IV) Documentation of the contractor's history of compliance with  
7 federal and state wage and hour laws and regulations;

8 (ii) Seventy-five percent of the state and local use tax paid, if  
9 the department of labor and industries certifies that the project  
10 complies with (c)(i)(A) and (B) of this subsection and compensates  
11 workers at prevailing wage rates determined by local collective  
12 bargaining as determined by the department of labor and industries;  
13 or

14 (iii) One hundred percent of the state and local use tax paid, if  
15 the department of labor and industries certifies that the project is  
16 developed under a community workforce agreement or project labor  
17 agreement.

18 (d) In order to qualify for the remittance under (c) of this  
19 subsection, installation of the qualifying machinery and equipment  
20 must commence no earlier than January 1, 2020, and be completed by  
21 December 31, 2029.

22 (e) Beginning January 1, 2020, and through December 31, 2029, the  
23 purchaser is entitled to an exemption under this subsection (1)(e) in  
24 an amount equal to one hundred percent of the state and local use tax  
25 paid, if the exempt purchase is for machinery and equipment that is  
26 used directly in the generation of electricity by a solar energy  
27 system that is capable of generating no more than one hundred  
28 kilowatts of electricity, or labor and services rendered in respect  
29 to installing such machinery and equipment, and the purchaser meets  
30 the following requirements:

31 (i) The purchaser has obtained a certificate of registration in  
32 compliance with chapter 18.27 RCW;

33 (ii) The purchaser has obtained a current state unified business  
34 identifier number;

35 (iii) The purchaser possesses proof of industrial insurance  
36 coverage for the contractor's employees working in Washington as  
37 required in Title 51 RCW; employment security department number as  
38 required in Title 50 RCW; and a state excise tax registration number  
39 as required in Title 82 RCW; and

1 (iv) The purchaser has a history of compliance with federal and  
2 state wage and hour laws and regulations.

3 (f) In order to qualify for the exemption under (e) of this  
4 subsection, installation of the qualifying machinery and equipment  
5 must commence no earlier than January 1, 2020, and be completed by  
6 December 31, 2029.

7 (2) The department of labor and industries must initiate an  
8 emergency rule making on the effective date of this section to be  
9 completed by December 1, 2019, to:

10 (a) Define and set minimum requirements for all labor standards  
11 identified in subsection (1)(c) of this section; and

12 (b) Set requirements for all good faith efforts under subsection  
13 (1)(c)(i) and (ii) of this section, as well as documentation  
14 requirements and a certification process. Requirements for all good  
15 faith efforts must be designed to maximize the likelihood that the  
16 project is completed with said standards and could include: Proactive  
17 outreach to firms that are women, minority, and veteran-owned  
18 businesses; advertising in local community publications and  
19 publications appropriate to identified firms; participating in  
20 community job fairs, conferences, and trade shows; and other  
21 measures. The certification process and timeline must be designed to  
22 prevent undue delay to project development.

23 (3)(a)(i) A person claiming an exemption in the form of a  
24 remittance under subsection (1)(b) and (c) of this section must pay  
25 the tax imposed by RCW 82.12.020 and all applicable local use taxes  
26 imposed under the authority of chapters 82.14 and 81.104 RCW. The  
27 consumer may then apply to the department for remittance in a form  
28 and manner prescribed by the department. A consumer may not apply for  
29 a remittance under this section more frequently than once per  
30 quarter. The consumer must specify the amount of exempted tax claimed  
31 and the qualifying purchases or acquisitions for which the exemption  
32 is claimed. The consumer must retain, in adequate detail, records to  
33 enable the department to determine whether the consumer is entitled  
34 to an exemption under this section, including: Invoices; proof of tax  
35 paid; and documents describing the machinery and equipment.

36 (ii) The application for remittance must include a copy of the  
37 certificate issued for the project by the department of labor and  
38 industries under subsection (1) of this section.

39 (b) The department must determine eligibility under this section  
40 based on the information provided by the consumer, which is subject

1 to audit verification by the department. The department must on a  
2 quarterly basis remit exempted amounts to qualifying consumers who  
3 submitted applications during the previous quarter.

4 ~~((3))~~ (4) Purchases exempt under RCW 82.08.962 are also exempt  
5 from the tax imposed under RCW 82.12.020.

6 ~~((4))~~ (5) The definitions in RCW 82.08.962 apply to this  
7 section.

8 ~~((5))~~ (6) The exemption provided in subsection (1) of this  
9 section does not apply:

10 (a) To machinery and equipment used directly in the generation of  
11 electricity using solar energy and capable of generating no more than  
12 five hundred kilowatts of electricity, or to sales of or charges made  
13 for labor and services rendered in respect to installing such  
14 machinery and equipment, when first use within this state of such  
15 machinery and equipment, or labor and services, occurs after  
16 September 30, 2017, and before January 1, 2020; and

17 (b) To any other machinery and equipment described in subsection  
18 (1)(a) of this section, or to sales of or charges made for labor and  
19 services rendered in respect to installing such machinery or  
20 equipment, when first use within this state of such machinery and  
21 equipment, or labor and services, occurs after December 31, ~~((2019))~~  
22 2029.

23 ~~((6))~~ (7)(a) The exemption provided by this section is  
24 reinstated for machinery and equipment for solar energy systems  
25 capable of generating more than one hundred kilowatts but no more  
26 than five hundred kilowatts of electricity, or sales of or charges  
27 made for labor and services rendered in respect to installing such  
28 machinery and equipment, if first use within the state of the  
29 machinery and equipment commences on or after January 1, 2020.

30 (b) The exemption provided by this section is reinstated for  
31 machinery and equipment for solar energy systems capable of  
32 generating no more than one hundred kilowatts of electricity, or  
33 sales of or charges made for labor and services rendered in respect  
34 to installing such machinery and equipment, if first use within the  
35 state of the machinery and equipment commences on or after January 1,  
36 2020.

37 (8) This section expires January 1, ~~((2020))~~ 2030.

38 **Sec. 21.** RCW 80.04.250 and 2011 c 214 s 9 are each amended to  
39 read as follows:

1       (1) The provisions of this section are necessary to ensure that  
2 the commission has sufficient flexible authority to determine the  
3 value of utility property for rate making purposes and to implement  
4 the requirements and full intent of this act.

5       (2) The commission has power upon complaint or upon its own  
6 motion to ascertain and determine the fair value for rate making  
7 purposes of the property of any public service company used and  
8 useful for service in this state by or during the rate effective  
9 period and shall exercise such power whenever it deems such valuation  
10 or determination necessary or proper under any of the provisions of  
11 this title. ((In determining what property is used and useful for  
12 providing electric, gas, wastewater company services, or water  
13 service, the commission may include the reasonable costs of  
14 construction work in progress to the extent that the commission finds  
15 that inclusion is in the public interest.

16       ~~(2))~~ (2)) The valuation may include consideration of any property of  
17 the public service company acquired or constructed by or during the  
18 rate effective period, including the reasonable costs of construction  
19 work in progress, to the extent that the commission finds that such  
20 an inclusion is in the public interest and will yield fair, just,  
21 reasonable, and sufficient rates.

22       (3) The commission may provide changes to rates under this  
23 section for up to forty-eight months after the rate effective date  
24 using any standard, formula, method, or theory of valuation  
25 reasonably calculated to arrive at fair, just, reasonable, and  
26 sufficient rates. The commission must establish an appropriate  
27 process to identify, review, and approve public service company  
28 property that becomes used and useful for service in this state after  
29 the rate effective date.

30       (4) The commission has the power to make revaluations of the  
31 property of any public service company from time to time.

32       ~~((3))~~ (5) The commission shall, before any hearing is had,  
33 notify the complainants and the public service company concerned of  
34 the time and place of such hearing by giving at least thirty days'  
35 written notice thereof, specifying that at the time and place  
36 designated a hearing will be held for the purpose of ascertaining the  
37 value of the company's property, used and useful as aforesaid, which  
38 notice must be sufficient to authorize the commission to inquire into  
39 and pass upon the matters designated in this section.

1       (6) Nothing in this section limits the commission's authority to  
2 consider and implement performance and incentive-based regulation,  
3 multiyear rate plans, and other flexible regulatory mechanisms.

4       NEW SECTION.   **Sec. 22.**   A new section is added to chapter 80.28  
5 RCW to read as follows:

6       (1) An electrical company may account for and defer for later  
7 consideration by the commission costs incurred in connection with  
8 major projects in the electrical company's clean energy  
9 implementation plan pursuant to RCW 19.280.030(1)(1), or selected in  
10 the electrical company's solicitation of bids for delivering electric  
11 capacity, energy, capacity and energy, or conservation. The deferral  
12 in this subsection begins with the date on which the resource begins  
13 commercial operation or the effective date of the power purchase  
14 agreement and continues for a period not to exceed twenty-four  
15 months. However, if during such a period the electrical company files  
16 a general rate case or other proceeding for the recovery of such  
17 costs, deferral ends on the effective date of the final decision by  
18 the commission in such a proceeding. Creation of such a deferral  
19 account does not by itself determine the actual costs of the resource  
20 or power purchase agreement, whether recovery of any or all of these  
21 costs is appropriate, or other issues to be decided by the commission  
22 in a general rate case or other proceeding.

23       (2) The costs that an electrical company may account for and  
24 defer for later consideration by the commission pursuant to  
25 subsection (1) of this section include all operating and maintenance  
26 costs, depreciation, taxes, cost of capital associated with the  
27 applicable resource or the execution of a power purchase agreement.  
28 Such costs of capital include:

29       (a) The electrical company's authorized return on equity for any  
30 resource acquired or developed by the electrical company; or

31       (b) For the duration of a power purchase agreement, a rate of  
32 return of no less than the authorized cost of debt and no greater  
33 than the authorized rate of return of the electrical company, which  
34 would be multiplied by the operating expense incurred by the  
35 electrical company under the power purchase agreement.

36       **Sec. 23.**   RCW 43.21F.090 and 1996 c 186 s 106 are each amended to  
37 read as follows:

1        (1) The department shall review the state energy strategy ((as  
2 developed under section 1, chapter 201, Laws of 1991, periodically  
3 with the guidance of an advisory committee. For each review, an  
4 advisory committee shall be established with a membership resembling  
5 as closely as possible the original energy strategy advisory  
6 committee specified under section 1, chapter 201, Laws of 1991.)) by  
7 December 31, 2020, and at least once every eight years thereafter,  
8 subject to funding provided for this purpose, for the purpose of  
9 aligning the state energy strategy with the requirements of RCW  
10 43.21F.088 and chapters 19.285 and 19.--- RCW (the new chapter  
11 created in section 28 of this act), and the emission reduction  
12 targets recommended by the department of ecology under RCW  
13 70.235.040. The department must establish an energy strategy advisory  
14 committee for each review to provide guidance to the department in  
15 conducting the review. The membership of the energy strategy advisory  
16 committee must consist of the following:

- 17        (a) One person recommended by investor-owned electric utilities;
- 18        (b) One person recommended by investor-owned natural gas  
19 utilities;
- 20        (c) One person employed by or recommended by a natural gas  
21 pipeline serving the state;
- 22        (d) One person recommended by suppliers of petroleum products;
- 23        (e) One person recommended by municipally owned electric  
24 utilities;
- 25        (f) One person recommended by public utility districts;
- 26        (g) One person recommended by rural electrical cooperatives;
- 27        (h) One person recommended by industrial energy users;
- 28        (i) One person recommended by commercial energy users;
- 29        (j) One person recommended by agricultural energy users;
- 30        (k) One person recommended by the association of Washington  
31 cities;
- 32        (l) One person recommended by the Washington association of  
33 counties;
- 34        (m) One person recommended by Washington Indian tribes;
- 35        (n) One person recommended by businesses in the clean energy  
36 industry;
- 37        (o) One person recommended by labor unions;
- 38        (p) Two persons recommended by civic organizations, one of which  
39 must be a representative of a civic organization that represents  
40 vulnerable populations;



- 1       (q) Two persons recommended by environmental organizations;  
2       (r) One person representing independent power producers;  
3       (s) The chair of the energy facility site evaluation council or  
4 the chair's designee;  
5       (t) One of the representatives of the state of Washington to the  
6 Pacific Northwest electric power and conservation planning council  
7 selected by the governor;  
8       (u) The chair of the utilities and transportation commission or  
9 the chair's designee;  
10       (v) One member from each of the two largest caucuses of the house  
11 of representatives selected by the speaker of the house of  
12 representatives; and  
13       (w) One member from each of the two largest caucuses of the  
14 senate selected by the president of the senate.

15       (2) The chair of the advisory committee must be appointed by the  
16 governor from citizen members. The director may establish technical  
17 advisory groups as necessary to assist in the development of the  
18 strategy. The director shall provide for extensive public involvement  
19 throughout the development of the strategy.

20       (3) Upon completion of a public hearing regarding the advisory  
21 committee's advice and recommendations for revisions to the energy  
22 strategy, a written report shall be conveyed by the department to the  
23 governor and the appropriate legislative committees. ((Any)) The  
24 energy strategy advisory committee established under this section  
25 ((shall)) must be dissolved within three months after their written  
26 report is conveyed.

27       NEW SECTION. Sec. 24. (1) By January 1, 2020, the department of  
28 commerce must convene an energy and climate policy advisory committee  
29 to develop recommendations to the legislature for the coordination of  
30 existing resources, or the establishment of new ones, for the  
31 purposes of examining the costs and benefits of energy-related  
32 policies, programs, functions, activities, and incentives on an on-  
33 going basis and conducting other energy-related studies and analyses  
34 as may be directed by the legislature.

35       (2) The advisory committee convened under this section must  
36 consist of, at minimum, representatives of each the state's public  
37 four-year institutions of higher education, the Pacific Northwest  
38 National Laboratory, and the Washington state institute for public  
39 policy.

1 (3) Subject to the availability of amounts appropriated for this  
2 specific purpose, and in compliance with RCW 43.01.036, the  
3 department of commerce must submit its recommendations in a report to  
4 the legislature by December 31, 2020.

5 (4) This section expires January 1, 2021.

6 NEW SECTION. **Sec. 25.** By December 31, 2020, the department of  
7 health must develop a cumulative impact analysis to designate the  
8 communities highly impacted by fossil fuel pollution and climate  
9 change in Washington. The cumulative impact analysis may integrate  
10 with and build upon other concurrent cross-agency efforts in  
11 developing a cumulative impact analysis and population tracking  
12 resources used by the department of health and analysis performed by  
13 the University of Washington department of environmental and  
14 occupational health sciences.

15 NEW SECTION. **Sec. 26.** (1) The legislature finds that based on  
16 current technology, there will likely need to be upgrades to  
17 electricity transmission and distribution infrastructure across the  
18 state to meet the goals specified in this act. These facilities  
19 require a significant planning horizon to deliver electricity  
20 generation sites to retail electric load. Pursuant to RCW 80.50.040,  
21 the energy facility site evaluation council chair shall convene a  
22 transmission corridors work group and report its findings to the  
23 governor and the appropriate committees of the legislature by  
24 December 31, 2022.

25 (2) The work group must include one representative from each of  
26 the following state agencies: The department of commerce, the  
27 utilities and transportation commission, the department of ecology,  
28 the department of fish and wildlife, the department of natural  
29 resources, the department of transportation, the department of  
30 archaeology and historic preservation, and the state military  
31 department. The work group shall also include two representatives  
32 designated by the association of Washington cities, one from central  
33 or eastern Washington and one from western Washington; two  
34 representatives designated by the Washington state association of  
35 counties, one from central or eastern Washington and one from western  
36 Washington; two members designated by sovereign tribal governments;  
37 one member representing affected utility industries; one member  
38 representing public utility districts; and two members representing

1 statewide environmental organizations. The energy facility site  
2 evaluation council chair shall invite the Bonneville power  
3 administration and the United States department of defense to each  
4 appoint an ex officio work group member.

5 (3) The work group shall:

6 (a) Review the need for upgraded and new electricity transmission  
7 and distribution facilities to improve reliability, relieve  
8 congestion, and enhance the capability of the transmission and  
9 distribution facilities in the state to deliver electricity from  
10 electric generation, nonemitting electric generation, or renewable  
11 resources to retail electric load;

12 (b) Identify areas where transmission and distribution facilities  
13 may need to be enhanced or constructed; and

14 (c) Identify environmental review options that may be required to  
15 complete the designation of such corridors and recommend ways to  
16 expedite review of transmission projects without compromising  
17 required environmental protection.

18 (4) The energy facility site evaluation council may contract  
19 services to assist in the work group efforts.

20 (5) This section expires January 1, 2023.

21 NEW SECTION. **Sec. 27.** This chapter may be known and cited as  
22 the Washington clean energy transformation act.

23 NEW SECTION. **Sec. 28.** Sections 1 through 13 and 27 of this act  
24 constitute a new chapter in Title 19 RCW.

25 **Sec. 29.** RCW 19.285.030 and 2017 c 315 s 1 are each amended to  
26 read as follows:

27 The definitions in this section apply throughout this chapter  
28 unless the context clearly requires otherwise.

29 (1) "Attorney general" means the Washington state office of the  
30 attorney general.

31 (2) "Auditor" means: (a) The Washington state auditor's office or  
32 its designee for qualifying utilities under its jurisdiction that are  
33 not investor-owned utilities; or (b) an independent auditor selected  
34 by a qualifying utility that is not under the jurisdiction of the  
35 state auditor and is not an investor-owned utility.

36 (3) (a) "Biomass energy" includes: (i) Organic by-products of  
37 pulping and the wood manufacturing process; (ii) animal manure; (iii)

1 solid organic fuels from wood; (iv) forest or field residues; (v)  
2 untreated wooden demolition or construction debris; (vi) food waste  
3 and food processing residuals; (vii) liquors derived from algae;  
4 (viii) dedicated energy crops; and (ix) yard waste.

5 (b) "Biomass energy" does not include: (i) Wood pieces that have  
6 been treated with chemical preservatives such as creosote,  
7 pentachlorophenol, or copper-chrome-arsenic; (ii) wood from old  
8 growth forests; or (iii) municipal solid waste.

9 (4) "Coal transition power" has the same meaning as defined in  
10 RCW 80.80.010.

11 (5) "Commission" means the Washington state utilities and  
12 transportation commission.

13 (6) "Conservation" means any reduction in electric power  
14 consumption resulting from increases in the efficiency of energy use,  
15 production, or distribution.

16 (7) "Cost-effective" has the same meaning as defined in RCW  
17 80.52.030.

18 (8) "Council" means the Washington state apprenticeship and  
19 training council within the department of labor and industries.

20 (9) "Customer" means a person or entity that purchases  
21 electricity for ultimate consumption and not for resale.

22 (10) "Department" means the department of commerce or its  
23 successor.

24 (11) "Distributed generation" means an eligible renewable  
25 resource where the generation facility or any integrated cluster of  
26 such facilities has a generating capacity of not more than five  
27 megawatts.

28 (12) "Eligible renewable resource" means:

29 (a) Electricity from a generation facility powered by a renewable  
30 resource other than freshwater that commences operation after March  
31 31, 1999, where: (i) The facility is located in the Pacific  
32 Northwest; or (ii) the electricity from the facility is delivered  
33 into Washington state on a real-time basis without shaping, storage,  
34 or integration services;

35 (b) Incremental electricity produced as a result of efficiency  
36 improvements completed after March 31, 1999, to hydroelectric  
37 generation projects owned by a qualifying utility and located in the  
38 Pacific Northwest where the additional generation does not result in  
39 new water diversions or impoundments;

1 (c) Hydroelectric generation from a project completed after March  
2 31, 1999, where the generation facility is located in irrigation  
3 pipes, irrigation canals, water pipes whose primary purpose is for  
4 conveyance of water for municipal use, and wastewater pipes located  
5 in Washington where the generation does not result in new water  
6 diversions or impoundments;

7 (d) Qualified biomass energy;

8 (e) For a qualifying utility that serves customers in other  
9 states, electricity from a generation facility powered by a renewable  
10 resource other than freshwater that commences operation after March  
11 31, 1999, where: (i) The facility is located within a state in which  
12 the qualifying utility serves retail electrical customers; and (ii)  
13 the qualifying utility owns the facility in whole or in part or has a  
14 long-term contract with the facility of at least twelve months or  
15 more; ((~~or~~))

16 (f) (i) Incremental electricity produced as a result of a capital  
17 investment completed after January 1, 2010, that increases, relative  
18 to a baseline level of generation prior to the capital investment,  
19 the amount of electricity generated in a facility that generates  
20 qualified biomass energy as defined under subsection (18)(c)(ii) of  
21 this section and that commenced operation before March 31, 1999.

22 (ii) Beginning January 1, 2007, the facility must demonstrate its  
23 baseline level of generation over a three-year period prior to the  
24 capital investment in order to calculate the amount of incremental  
25 electricity produced.

26 (iii) The facility must demonstrate that the incremental  
27 electricity resulted from the capital investment, which does not  
28 include expenditures on operation and maintenance in the normal  
29 course of business, through direct or calculated measurement;

30 (g) That portion of incremental electricity produced as a result  
31 of efficiency improvements completed after March 31, 1999,  
32 attributable to a qualifying utility's share of the electricity  
33 output from hydroelectric generation projects whose energy output is  
34 marketed by the Bonneville power administration where the additional  
35 generation does not result in new water diversions or impoundments;  
36 or

37 (h) The environmental attributes, including renewable energy  
38 credits, from (g) of this subsection transferred to investor-owned  
39 utilities pursuant to the Bonneville power administration's  
40 residential exchange program.

1 (13) "Investor-owned utility" has the same meaning as defined in  
2 RCW 19.29A.010.

3 (14) "Load" means the amount of kilowatt-hours of electricity  
4 delivered in the most recently completed year by a qualifying utility  
5 to its Washington retail customers.

6 (15)(a) "Nonpower attributes" means all environmentally related  
7 characteristics, exclusive of energy, capacity reliability, and other  
8 electrical power service attributes, that are associated with the  
9 generation of electricity from a renewable resource, including but  
10 not limited to the facility's fuel type, geographic location,  
11 vintage, qualification as an eligible renewable resource, and avoided  
12 emissions of pollutants to the air, soil, or water, and avoided  
13 emissions of carbon dioxide and other greenhouse gases.

14 (b) "Nonpower attributes" does not include any aspects, claims,  
15 characteristics, and benefits associated with the on-site capture and  
16 destruction of methane or other greenhouse gases at a facility  
17 through a digester system, landfill gas collection system, or other  
18 mechanism, which may be separately marketable as greenhouse gas  
19 emission reduction credits, offsets, or similar tradable commodities.  
20 However, these separate avoided emissions may not result in or  
21 otherwise have the effect of attributing greenhouse gas emissions to  
22 the electricity.

23 (16) "Pacific Northwest" has the same meaning as defined for the  
24 Bonneville power administration in section 3 of the Pacific Northwest  
25 electric power planning and conservation act (94 Stat. 2698; 16  
26 U.S.C. Sec. 839a).

27 (17) "Public facility" has the same meaning as defined in RCW  
28 39.35C.010.

29 (18) "Qualified biomass energy" means electricity produced from a  
30 biomass energy facility that: (a) Commenced operation before March  
31 31, 1999; (b) contributes to the qualifying utility's load; and (c)  
32 is owned either by: (i) A qualifying utility; or (ii) an industrial  
33 facility that is directly interconnected with electricity facilities  
34 that are owned by a qualifying utility and capable of carrying  
35 electricity at transmission voltage.

36 (19) "Qualifying utility" means an electric utility, as the term  
37 "electric utility" is defined in RCW 19.29A.010, that serves more  
38 than twenty-five thousand customers in the state of Washington. The  
39 number of customers served may be based on data reported by a utility

1 in form 861, "annual electric utility report," filed with the energy  
2 information administration, United States department of energy.

3 (20) "Renewable energy credit" means a tradable certificate of  
4 proof of (~~at least~~) one megawatt-hour of an eligible renewable  
5 resource (~~where the generation facility is not powered by~~  
6 ~~freshwater~~). The certificate includes all of the nonpower attributes  
7 associated with that one megawatt-hour of electricity, and the  
8 certificate is verified by a renewable energy credit tracking system  
9 selected by the department.

10 (21) "Renewable resource" means: (a) Water; (b) wind; (c) solar  
11 energy; (d) geothermal energy; (e) landfill gas; (f) wave, ocean, or  
12 tidal power; (g) gas from sewage treatment facilities; (h) biodiesel  
13 fuel (~~as defined in RCW 82.29A.135~~) that is not derived from crops  
14 raised on land cleared from old growth or first-growth forests where  
15 the clearing occurred after December 7, 2006; or (i) biomass energy.

16 (22) "Rule" means rules adopted by an agency or other entity of  
17 Washington state government to carry out the intent and purposes of  
18 this chapter.

19 (23) "Year" means the twelve-month period commencing January 1st  
20 and ending December 31st.

21 **Sec. 30.** RCW 19.285.040 and 2017 c 315 s 2 are each amended to  
22 read as follows:

23 (1) Each qualifying utility shall pursue all available  
24 conservation that is cost-effective, reliable, and feasible.

25 (a) By January 1, 2010, using methodologies consistent with those  
26 used by the Pacific Northwest electric power and conservation  
27 planning council in the most recently published regional power plan  
28 as it existed on June 12, 2014, or a subsequent date as may be  
29 provided by the department or the commission by rule, each qualifying  
30 utility shall identify its achievable cost-effective conservation  
31 potential through 2019. Nothing in the rule adopted under this  
32 subsection precludes a qualifying utility from using its utility  
33 specific conservation measures, values, and assumptions in  
34 identifying its achievable cost-effective conservation potential. At  
35 least every two years thereafter, the qualifying utility shall review  
36 and update this assessment for the subsequent ten-year period.

37 (b) Beginning January 2010, each qualifying utility shall  
38 establish and make publicly available a biennial acquisition target  
39 for cost-effective conservation consistent with its identification of

1 achievable opportunities in (a) of this subsection, and meet that  
2 target during the subsequent two-year period. At a minimum, each  
3 biennial target must be no lower than the qualifying utility's pro  
4 rata share for that two-year period of its cost-effective  
5 conservation potential for the subsequent ten-year period.

6 (c)(i) Except as provided in (c)(ii) and (iii) of this  
7 subsection, beginning on January 1, 2014, cost-effective conservation  
8 achieved by a qualifying utility in excess of its biennial  
9 acquisition target may be used to help meet the immediately  
10 subsequent two biennial acquisition targets, such that no more than  
11 twenty percent of any biennial target may be met with excess  
12 conservation savings.

13 (ii) Beginning January 1, 2014, a qualifying utility may use  
14 single large facility conservation savings in excess of its biennial  
15 target to meet up to an additional five percent of the immediately  
16 subsequent two biennial acquisition targets, such that no more than  
17 twenty-five percent of any biennial target may be met with excess  
18 conservation savings allowed under all of the provisions of this  
19 section combined. For the purposes of this subsection (1)(c)(ii),  
20 "single large facility conservation savings" means cost-effective  
21 conservation savings achieved in a single biennial period at the  
22 premises of a single customer of a qualifying utility whose annual  
23 electricity consumption prior to the conservation savings exceeded  
24 five average megawatts.

25 (iii) Beginning January 1, 2012, and until December 31, 2017, a  
26 qualifying utility with an industrial facility located in a county  
27 with a population between ninety-five thousand and one hundred  
28 fifteen thousand that is directly interconnected with electricity  
29 facilities that are capable of carrying electricity at transmission  
30 voltage may use cost-effective conservation from that industrial  
31 facility in excess of its biennial acquisition target to help meet  
32 the immediately subsequent two biennial acquisition targets, such  
33 that no more than twenty-five percent of any biennial target may be  
34 met with excess conservation savings allowed under all of the  
35 provisions of this section combined.

36 (d) In meeting its conservation targets, a qualifying utility may  
37 count high-efficiency cogeneration owned and used by a retail  
38 electric customer to meet its own needs. High-efficiency cogeneration  
39 is the sequential production of electricity and useful thermal energy  
40 from a common fuel source, where, under normal operating conditions,



1 the facility has a useful thermal energy output of no less than  
2 thirty-three percent of the total energy output. The reduction in  
3 load due to high-efficiency cogeneration shall be: (i) Calculated as  
4 the ratio of the fuel chargeable to power heat rate of the  
5 cogeneration facility compared to the heat rate on a new and clean  
6 basis of a best-commercially available technology combined-cycle  
7 natural gas-fired combustion turbine; and (ii) counted towards  
8 meeting the biennial conservation target in the same manner as other  
9 conservation savings.

10 (e) The commission may determine if a conservation program  
11 implemented by an investor-owned utility is cost-effective based on  
12 the commission's policies and practice.

13 (f) The commission may rely on its standard practice for review  
14 and approval of investor-owned utility conservation targets.

15 (2)(a) Except as provided in (j) of this subsection, each  
16 qualifying utility shall use eligible renewable resources or acquire  
17 equivalent renewable energy credits, or any combination of them, to  
18 meet the following annual targets:

19 (i) At least three percent of its load by January 1, 2012, and  
20 each year thereafter through December 31, 2015;

21 (ii) At least nine percent of its load by January 1, 2016, and  
22 each year thereafter through December 31, 2019; and

23 (iii) At least fifteen percent of its load by January 1, 2020,  
24 and each year thereafter.

25 (b) A qualifying utility may count distributed generation at  
26 double the facility's electrical output if the utility: (i) Owns or  
27 has contracted for the distributed generation and the associated  
28 renewable energy credits; or (ii) has contracted to purchase the  
29 associated renewable energy credits.

30 (c) In meeting the annual targets in (a) of this subsection, a  
31 qualifying utility shall calculate its annual load based on the  
32 average of the utility's load for the previous two years.

33 (d) A qualifying utility shall be considered in compliance with  
34 an annual target in (a) of this subsection if: (i) The utility's  
35 weather-adjusted load for the previous three years on average did not  
36 increase over that time period; (ii) after December 7, 2006, the  
37 utility did not commence or renew ownership or incremental purchases  
38 of electricity from resources other than coal transition power or  
39 renewable resources other than on a daily spot price basis and the  
40 electricity is not offset by equivalent renewable energy credits; and

1 (iii) the utility invested at least one percent of its total annual  
2 retail revenue requirement that year on eligible renewable resources,  
3 renewable energy credits, or a combination of both.

4 ~~(e) ((The requirements of this section may be met for any given~~  
5 ~~year with renewable energy credits produced during that year, the~~  
6 ~~preceding year, or the subsequent year. Each renewable energy credit~~  
7 ~~may be used only once to meet the requirements of this section))~~ A  
8 qualifying utility may use renewable energy credits to meet the  
9 requirements of this section, subject to the limitations of this  
10 subsection.

11 (i) A renewable energy credit from electricity generated by a  
12 resource other than freshwater may be used to meet a requirement  
13 applicable to the year in which the credit was created, the year  
14 before the year in which the credit was created, or the year after  
15 the year in which the credit was created.

16 (ii) A renewable energy credit from electricity generated by  
17 freshwater:

18 (A) May only be used to meet a requirement applicable to the year  
19 in which the credit was created; and

20 (B) Must be acquired by the qualifying utility through ownership  
21 of the generation facility or through a transaction that conveyed  
22 both the electricity and the nonpower attributes of the electricity.

23 (iii) A renewable energy credit transferred to an investor-owned  
24 utility pursuant to the Bonneville power administration's residential  
25 exchange program may not be used by any utility other than the  
26 utility receiving the credit from the Bonneville power  
27 administration.

28 (iv) Each renewable energy credit may only be used once to meet  
29 the requirements of this section and must be retired using procedures  
30 of the renewable energy credit tracking system.

31 (f) In complying with the targets established in (a) of this  
32 subsection, a qualifying utility may not count:

33 (i) Eligible renewable resources or distributed generation where  
34 the associated renewable energy credits are owned by a separate  
35 entity; or

36 (ii) Eligible renewable resources or renewable energy credits  
37 obtained for and used in an optional pricing program such as the  
38 program established in RCW 19.29A.090.

39 (g) Where fossil and combustible renewable resources are cofired  
40 in one generating unit located in the Pacific Northwest where the

1 cofiring commenced after March 31, 1999, the unit shall be considered  
2 to produce eligible renewable resources in direct proportion to the  
3 percentage of the total heat value represented by the heat value of  
4 the renewable resources.

5 (h) (i) A qualifying utility that acquires an eligible renewable  
6 resource or renewable energy credit may count that acquisition at one  
7 and two-tenths times its base value:

8 (A) Where the eligible renewable resource comes from a facility  
9 that commenced operation after December 31, 2005; and

10 (B) Where the developer of the facility used apprenticeship  
11 programs approved by the council during facility construction.

12 (ii) The council shall establish minimum levels of labor hours to  
13 be met through apprenticeship programs to qualify for this extra  
14 credit.

15 (i) A qualifying utility shall be considered in compliance with  
16 an annual target in (a) of this subsection if events beyond the  
17 reasonable control of the utility that could not have been reasonably  
18 anticipated or ameliorated prevented it from meeting the renewable  
19 energy target. Such events include weather-related damage, mechanical  
20 failure, strikes, lockouts, and actions of a governmental authority  
21 that adversely affect the generation, transmission, or distribution  
22 of an eligible renewable resource under contract to a qualifying  
23 utility.

24 (j) (i) Beginning January 1, 2016, only a qualifying utility that  
25 owns or is directly interconnected to a qualified biomass energy  
26 facility may use qualified biomass energy to meet its compliance  
27 obligation under this subsection.

28 (ii) A qualifying utility may no longer use electricity and  
29 associated renewable energy credits from a qualified biomass energy  
30 facility if the associated industrial pulping or wood manufacturing  
31 facility ceases operation other than for purposes of maintenance or  
32 upgrade.

33 (k) An industrial facility that hosts a qualified biomass energy  
34 facility may only transfer or sell renewable energy credits  
35 associated with qualified biomass energy generated at its facility to  
36 the qualifying utility with which it is directly interconnected with  
37 facilities owned by such a qualifying utility and that are capable of  
38 carrying electricity at transmission voltage. The qualifying utility  
39 may only use an amount of renewable energy credits associated with  
40 qualified biomass energy that are equivalent to the proportionate

1 amount of its annual targets under (a)(ii) and (iii) of this  
2 subsection that was created by the load of the industrial facility. A  
3 qualifying utility that owns a qualified biomass energy facility may  
4 not transfer or sell renewable energy credits associated with  
5 qualified biomass energy to another person, entity, or qualifying  
6 utility.

7 (l) Beginning January 1, 2020, a qualifying utility may use  
8 eligible renewable resources as identified under RCW 19.285.030(12)  
9 (g) and (h) to meet its compliance obligation under this subsection  
10 (2). A qualifying utility may not transfer or sell these eligible  
11 renewable resources to another utility for compliance purposes under  
12 this chapter.

13 (m) Beginning January 1, 2030, a qualifying utility is considered  
14 to be in compliance with an annual target in (a) of this subsection  
15 if the utility uses electricity from: (i) Renewable resources and  
16 renewable energy credits as defined in RCW 19.285.030; and (ii)  
17 nonemitting electric generation as defined in section 2 of this act,  
18 in an amount equal to one hundred percent of the utility's average  
19 annual retail electric load. Nothing in this subsection relieves the  
20 requirements of a qualifying utility to comply with subsection (1) of  
21 this section.

22 (3) Utilities that become qualifying utilities after December 31,  
23 2006, shall meet the requirements in this section on a time frame  
24 comparable in length to that provided for qualifying utilities as of  
25 December 7, 2006.

26 NEW SECTION. Sec. 31. If any provision of this act or its  
27 application to any person or circumstance is held invalid, the  
28 remainder of the act or the application of the provision to other  
29 persons or circumstances is not affected.

30 NEW SECTION. Sec. 32. This act is necessary for the immediate  
31 preservation of the public peace, health, or safety, or support of  
32 the state government and its existing public institutions, and takes  
33 effect immediately."

34 Correct the title.

EFFECT: Makes technical changes;

Amends the Greenhouse Gas Neutral Standard to implement multiyear  
compliance periods, rather than an annual compliance requirement;

Provides for early action compliance credits for certain multistate electric utilities under the Greenhouse Gas Neutral Standard;

Requires each electric utility to demonstrate its compliance with the Clean Energy Standard by January 1, 2045, and each year thereafter using a combination of nonemitting electric generation and electricity from renewable resources;

Makes changes to provisions relating to the condemnation of certain energy assets; and

Reinstates an expired sales and use tax preference for solar energy systems under 500 kilowatts in size.

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