
HOUSE BILL 1503

State of Washington

66th Legislature

2019 Regular Session

By Representatives Smith, Hudgins, and Stanford

Read first time 01/23/19. Referred to Committee on Innovation, Technology & Economic Development.

1 AN ACT Relating to registration and consumer protection
2 obligations of data brokers; adding a new chapter to Title 19 RCW;
3 prescribing penalties; providing an effective date; and providing an
4 expiration date.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** The definitions in this section apply
7 throughout this chapter unless the context clearly requires
8 otherwise.

9 (1)(a) "Brokered personal information" means one or more of the
10 following computerized data elements about a consumer, if categorized
11 or organized for dissemination to third parties:

12 (i) Name;

13 (ii) Address;

14 (iii) Date of birth;

15 (iv) Place of birth;

16 (v) Mother's maiden name;

17 (vi) Unique biometric data generated from measurements or
18 technical analysis of human body characteristics used by the owner or
19 licensee of the data to identify or authenticate the consumer, such
20 as a fingerprint, retina or iris image, or other unique physical
21 representation or digital representation of biometric data;

1 (vii) Name or address of a member of the consumer's immediate
2 family or household;

3 (viii) Social security number or other government-issued
4 identification number; or

5 (ix) Other information that, alone or in combination with the
6 other information sold or licensed, would allow a reasonable person
7 to identify the consumer with reasonable certainty.

8 (b) "Brokered personal information" does not include publicly
9 available information to the extent that it is related to a
10 consumer's business or profession.

11 (2) "Business" means a commercial entity, including a sole
12 proprietorship, partnership, corporation, association, limited
13 liability company, or other group, however organized and whether or
14 not organized to operate at a profit, including a financial
15 institution organized, chartered, or holding a license or
16 authorization certificate under the laws of Washington state, or any
17 other state, the United States, or any other country, or the parent,
18 affiliate, or subsidiary of a financial institution, but it does not
19 include the state, any political subdivision of the state, or a
20 vendor acting solely on behalf of, and at the direction of, the
21 state.

22 (3) "Consumer" means an individual residing in this state.

23 (4)(a) "Data broker" means a business, or unit or units of a
24 business, separately or together, that knowingly collects and sells
25 or licenses to third parties the brokered personal information of a
26 consumer with whom the business does not have a direct relationship.

27 (b) Providing publicly available information via real-time or
28 near real-time alert services for health or safety purposes, and the
29 collection and sale or licensing of brokered personal information
30 incidental to conducting those activities, does not qualify the
31 business as a data broker.

32 (c) The phrase "sells or licenses" does not include:

33 (i) A one-time or occasional sale of assets that is not part of
34 the ordinary conduct of the business; or

35 (ii) A sale or license of data that is merely incidental to the
36 business.

37 (5)(a) "Data broker security breach" means an unauthorized
38 acquisition or a reasonable belief of an unauthorized acquisition of
39 more than one element of brokered personal information maintained by
40 a data broker when the brokered personal information is not

1 encrypted, redacted, or protected by another method that renders the
2 information unreadable or unusable by an unauthorized person.

3 (b) "Data broker security breach" does not include good faith but
4 unauthorized acquisition of brokered personal information by an
5 employee or agent of the data broker for a legitimate purpose of the
6 data broker, provided that the brokered personal information is not
7 used for a purpose unrelated to the data broker's business or subject
8 to further unauthorized disclosure.

9 (c) In determining whether brokered personal information has been
10 acquired or is reasonably believed to have been acquired by a person
11 without valid authorization, a data broker may consider the following
12 factors, among others:

13 (i) Indications that the brokered personal information is in the
14 physical possession and control of a person without valid
15 authorization, such as a lost or stolen computer or other device
16 containing brokered personal information;

17 (ii) Indications that the brokered personal information has been
18 downloaded or copied;

19 (iii) Indications that the brokered personal information was used
20 by an unauthorized person, such as fraudulent accounts opened or
21 instances of identity theft reported; or

22 (iv) Indications that the brokered personal information has been
23 made public.

24 (6) "Encryption" means use of an algorithmic process to transform
25 data into a form in which the data is rendered unreadable or unusable
26 without the use of a confidential process or key.

27 (7) "License" means a grant of access to, or distribution of,
28 data by one person to another in exchange for consideration. A use of
29 data for the sole benefit of the data provider, where the data
30 provider maintains control over the use of the data, is not a
31 license.

32 (8)(a) "Personally identifiable information" means a consumer's
33 first name or first initial and last name in combination with any one
34 or more of the following digital data elements, when either the name
35 or the other data elements are not encrypted or redacted or protected
36 by another method that renders them unreadable or unusable by
37 unauthorized persons:

38 (i) Social security number;

39 (ii) Motor vehicle operator's license number or nondriver
40 identification card number;

1 (iii) Financial account number or credit or debit card number;
2 (iv) Account passwords or personal identification numbers or
3 other access codes for a financial account.

4 (b) "Personally identifiable information" does not mean publicly
5 available information that is lawfully made available to the general
6 public from federal, state, or local government records.

7 (9) "Record" means any material on which written, drawn, spoken,
8 visual, or electromagnetic information is recorded or preserved,
9 regardless of physical form or characteristic.

10 (10) "Redacted" means rendered unreadable, or truncated so that
11 no more than the last four digits of an identification number are
12 accessible as part of the data.

13 NEW SECTION. **Sec. 2.** (1) Annually, on or before January 31st
14 following a year in which a business meets the definition of data
15 broker as provided in section 1 of this act, a data broker shall:

16 (a) Register with the chief privacy officer;

17 (b) Pay a registration fee of two hundred fifty dollars to the
18 chief privacy officer; and

19 (c) Provide the following information to the chief privacy
20 officer:

21 (i) The name and primary physical, email, and internet addresses
22 of the data broker;

23 (ii) If the data broker permits a consumer to opt out of the data
24 broker's collection of brokered personal information, opt out of its
25 databases, or opt out of certain sales of data:

26 (A) The method for requesting an opt-out;

27 (B) If the opt-out applies to only certain activities or sales, a
28 statement specifying to which activities or sales the opt-out
29 applies;

30 (C) Whether the data broker permits a consumer to authorize a
31 third party to opt out on the consumer's behalf;

32 (D) A statement specifying the data collection, databases, or
33 sales activities from which a consumer may not opt out;

34 (iii) Whether the data broker implements a purchaser
35 credentialing process;

36 (iv) The number of data broker security breaches that the data
37 broker has experienced during the prior year, and if known, the total
38 number of consumers affected by the breaches;

1 (v) Where the data broker has actual knowledge that it possess
2 the brokered personal information of minors, a separate statement
3 detailing the data collection practices, databases, sales activities,
4 and opt-out policies that are applicable to the brokered personal
5 information of minors; and

6 (vi) Any additional information that the data broker chooses to
7 provide concerning its data collection practices.

8 (2) A data broker that fails to fulfill the requirements of
9 subsection (1) of this section is subject to:

10 (a) A civil penalty of fifty dollars for each day, not to exceed
11 a total of ten thousand dollars for each year, it fails to register
12 pursuant to this section;

13 (b) A fine equal to the fees due under this section during the
14 period it failed to register pursuant to this section; and

15 (c) Other penalties imposed by law.

16 (3) The attorney general may maintain an action to collect the
17 penalties imposed in this section and to seek appropriate injunctive
18 relief.

19 NEW SECTION. **Sec. 3.** (1) A data broker shall develop,
20 implement, and maintain a comprehensive information security program
21 that is written in one or more readily accessible parts and contains
22 administrative, technical, and physical safeguards that are
23 appropriate to:

24 (a) The size, scope, and type of business of the data broker;

25 (b) The personally identifiable information the data broker is
26 obligated to safeguard under the comprehensive information security
27 program;

28 (c) The amount of resources available to the data broker;

29 (d) The amount of stored data; and

30 (e) The need for security and confidentiality of personally
31 identifiable information.

32 (2) A data broker shall adopt safeguards in the comprehensive
33 information security program that are consistent with the safeguards
34 for protection of personally identifiable information and information
35 of a similar character set forth in other state rules or federal
36 regulations applicable to the data broker.

37 (3) A comprehensive information security program under this
38 section shall at a minimum have the following features:

39 (a) Designation of one or more employees to maintain the program;

1 (b) Identification and assessment of reasonably foreseeable
2 internal and external risks to the security, confidentiality, and
3 integrity of any electronic, paper, or other records containing
4 personally identifiable information, and a process for evaluating and
5 improving, where necessary, the effectiveness of the current
6 safeguards for limiting such risks, including:

7 (i) Ongoing employee training, including training for temporary
8 and contract employees;

9 (ii) Employee compliance with policies and procedures; and

10 (iii) Means for detecting and preventing security system
11 failures;

12 (c) Security policies for employees relating to the storage,
13 access, and transportation of records containing personally
14 identifiable information outside business premises;

15 (d) Disciplinary measures for violations of the comprehensive
16 information security program rules;

17 (e) Measures that prevent terminated employees from accessing
18 records containing personally identifiable information;

19 (f) Supervision of service providers, by:

20 (i) Taking reasonable steps to select and retain third-party
21 service providers that are capable of maintaining appropriate
22 security measures to protect personally identifiable information
23 consistent with applicable law; and

24 (ii) Requiring third-party service providers by contract to
25 implement and maintain appropriate security measures for personally
26 identifiable information;

27 (g) Reasonable restrictions upon physical access to records
28 containing personally identifiable information and storage of the
29 records and data in locked facilities, storage areas, or containers;

30 (h) Regular monitoring to ensure that the comprehensive
31 information security program is operating in a manner reasonably
32 calculated to prevent unauthorized access to or unauthorized use of
33 personally identifiable information and upgrading information
34 safeguards as necessary to limit risks;

35 (i) Regular review of the scope of the security measures, at
36 least annually and whenever there is a material change in business
37 practices that may reasonably implicate the security or integrity of
38 records containing personally identifiable information;

39 (j) Documentation of responsive actions taken in connection with
40 any incident involving a breach of security; and

1 (k) Mandatory post-incident review of events and actions taken,
2 if any, to make changes in business practices relating to protection
3 of personally identifiable information.

4 (4) A comprehensive information security program under this
5 section must at a minimum, and to the extent technically feasible,
6 have the following computer system security elements:

7 (a) Secure use authentication protocols, as follows:

8 (i) An authentication protocol that has the following features:

9 (A) Control of user IDs and other identifiers;

10 (B) A reasonably secure method of assigning and selecting
11 passwords or use of unique identifier technologies, such as
12 biometrics or token devices;

13 (C) Control of data security passwords to ensure that such
14 passwords are kept in a location and format that do not compromise
15 the security of the data they protect;

16 (D) Restricting access to only active users and active user
17 accounts; and

18 (E) Blocking access to user identification after multiple
19 unsuccessful attempts to gain access; or

20 (ii) An authentication protocol that provides a higher level of
21 security than the features specified in (a)(i) of this subsection;

22 (b) Secure access control measures that:

23 (i) Restrict access to records and files containing personally
24 identifiable information to those who need such information to
25 perform their job duties; and

26 (ii) Assign to each person with computer access unique
27 identifications plus passwords, which are not vendor-supplied default
28 passwords, that are reasonably designed to maintain the integrity of
29 the security of the access controls or a protocol that provides a
30 higher degree of security;

31 (c) Encryption of all transmitted records and files containing
32 personally identifiable information that will travel across public
33 networks and encryption of all data containing personally
34 identifiable information to be transmitted wirelessly or a protocol
35 that provides a higher degree of security;

36 (d) Reasonable monitoring of systems for unauthorized use of or
37 access to personally identifiable information;

38 (e) Encryption of all personally identifiable information stored
39 on laptops or other portable devices or a protocol that provides a
40 higher degree of security;

1 (f) For files containing personally identifiable information on a
2 system that is connected to the internet, reasonably up-to-date
3 firewall protection and operating system security patches that are
4 reasonably designed to maintain the integrity of the personally
5 identifiable information or a protocol that provides a higher degree
6 of security;

7 (g) Reasonably up-to-date versions of system security agent
8 software that must include malware protection and reasonably up-to-
9 date patches and virus definitions, or a version of such software
10 that can still be supported with up-to-date patches and virus
11 definitions and is set to receive the most current security updates
12 on a regular basis or a protocol that provides a higher degree of
13 security; and

14 (h) Education and training of employees on the proper use of the
15 computer security system and the importance of personally
16 identifiable information security.

17 NEW SECTION. **Sec. 4.** (1) A person shall not acquire brokered
18 personal information through fraudulent means.

19 (2) A person shall not acquire or use brokered personal
20 information for the purpose of:

21 (a) Stalking or harassing another person;

22 (b) Committing a fraud, including identity theft, financial
23 fraud, or email fraud; or

24 (c) Engaging in unlawful discrimination, including employment
25 discrimination and housing discrimination.

26 NEW SECTION. **Sec. 5.** (1) A violation of this chapter is not
27 reasonable in relation to the development and preservation of
28 business and is an unfair or deceptive act in trade or commerce and
29 an unfair method of competition for the purpose of applying the
30 consumer protection act, chapter 19.86 RCW.

31 (2) This chapter may be enforced solely by the attorney general
32 under the consumer protection act, chapter 19.86 RCW.

33 NEW SECTION. **Sec. 6.** (1) On or before July 1, 2020, the
34 attorney general and the chief privacy officer shall submit a
35 preliminary report concerning the implementation of this act to the
36 economic development committees of the legislature.

1 (2) On or before January 1, 2021, the attorney general and the
2 chief privacy officer shall update their preliminary report and
3 provide additional information concerning the implementation of this
4 act to the economic development committees of the legislature.

5 (3) On or before January 1, 2020, the attorney general shall:

6 (a) Review and consider the necessity of additional legislative
7 and regulatory approaches to protecting the data security and privacy
8 of Washington consumers, including:

9 (i) Whether to expand the duties and the resources necessary to
10 support the chief privacy officer; and

11 (ii) Whether to expand or reduce the scope of regulation to
12 businesses with direct relationships to consumers; and

13 (b) Report its findings and recommendations to the economic
14 development committees of the legislature.

15 This section expires January 1, 2022.

16 NEW SECTION. **Sec. 7.** Sections 1 through 6 and 8 of this act
17 constitute a new chapter in Title 19 RCW.

18 NEW SECTION. **Sec. 8.** Sections 1 through 5 of this act take
19 effect January 1, 2020.

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