
HOUSE BILL 1513

State of Washington

66th Legislature

2019 Regular Session

By Representatives Jinkins, Irwin, Goodman, Tharinger, Kilduff, Cody, Frame, Bergquist, Doglio, Reeves, and Leavitt; by request of Office of the Governor

Read first time 01/23/19. Referred to Committee on Civil Rights & Judiciary.

1 AN ACT Relating to providing timely competency evaluations and
2 restoration services to persons suffering from behavioral health
3 disorders within the framework of the forensic mental health care
4 system consistent with the requirements agreed to in the Trueblood
5 settlement agreement; amending RCW 10.31.110, 10.77.086, and
6 10.77.088; adding a new section to chapter 10.77 RCW; and creating a
7 new section.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

9 NEW SECTION. **Sec. 1.** The legislature recognizes that there has
10 been a nationwide increase in the number of individuals with
11 behavioral health disorders in the criminal justice system. The
12 legislature also recognizes that reforms must be made to our own
13 behavioral health systems and services to meet the increasing demands
14 in our state, to provide timely competency evaluations and
15 restoration services, and to comply with federal court orders issued
16 in *A.B., by and through Trueblood, et al., v. DSHS, et al.*, No.
17 15-35462 ("Trueblood"). The legislature acknowledges that these
18 reforms will require the support of a broad range of stakeholders,
19 including local law enforcement, prosecuting attorneys, community
20 members, and health care providers. The legislature further
21 acknowledges the significant efforts of the parties to the Trueblood

1 litigation to establish a roadmap and framework within their
2 settlement agreement for proposed systemic reforms to the forensic
3 mental health care system. It is the intent of the legislature to
4 enact appropriate reforms consistent with the goals agreed to in the
5 Trueblood settlement agreement, to continue to engage with
6 stakeholders and community partners to address the needs of this
7 vulnerable population, and to ensure that the public safety needs of
8 our communities are met.

9 NEW SECTION. **Sec. 2.** A new section is added to chapter 10.77
10 RCW to read as follows:

11 (1) Subject to the limitations described in this subsection, a
12 court may appoint an impartial forensic navigator approved by the
13 department to assist individuals who have been referred for
14 competency evaluation or restoration to both navigate the forensic
15 legal process and access available behavioral health resources. A
16 court may not issue an order appointing a forensic navigator unless
17 there is adequate forensic navigator capacity to provide these
18 services at the time the order is issued.

19 (2) Unless otherwise directed by the court, the duties of the
20 forensic navigator include, but are not limited to, the following:

21 (a) To investigate and collect relevant information about the
22 individual, including any relevant background, prior behavioral
23 health history, and the circumstances that led to the current matter
24 before the court, and report that information to the court;

25 (b) To meet with, interview, or observe the individual, and
26 report to the court any views or positions expressed by the
27 individual on options pending before the court;

28 (c) To monitor all court orders for compliance and to bring to
29 the court's attention any change in circumstances that may require a
30 modification of the court's order.

31 (3) Forensic navigators may submit nonclinical recommendations to
32 the court regarding treatment and restoration options for the
33 individual, which the court may consider and weigh in conjunction
34 with the recommendations of all of the parties.

35 (4) Forensic navigators shall be deemed officers of the court for
36 the purpose of immunity from civil liability.

37 (5) Upon presentation of the court order of appointment by the
38 forensic navigator, any agency, hospital, school organization,
39 division or department of the state, doctor, nurse, or other health

1 care provider, psychologist, psychiatrist, police department, or
2 behavioral health provider shall permit the forensic navigator to
3 inspect and copy any records relating to the individual named in the
4 order of appointment, without the consent of the individual.

5 **Sec. 3.** RCW 10.31.110 and 2014 c 225 s 57 are each amended to
6 read as follows:

7 (1) When a police officer has reasonable cause to believe that
8 the individual has committed acts constituting a (~~nonfelony crime~~
9 ~~that is not a serious offense as identified in RCW 10.77.092~~)
10 misdemeanor, gross misdemeanor, class C felony, or a class B felony
11 that is not classified as violent under RCW 9.94A.030, excluding sex
12 offenses under RCW 9.94A.030, and the individual is known by history
13 or consultation with the behavioral health organization, managed care
14 organization, or behavioral health administrative services
15 organization to suffer from a mental disorder, the arresting officer
16 may:

17 (a) Take the individual to a crisis stabilization unit as defined
18 in RCW 71.05.020(~~(+6)~~). Individuals delivered to a crisis
19 stabilization unit pursuant to this section may be held by the
20 facility for a period of up to twelve hours. The individual must be
21 examined by a mental health professional within three hours of
22 arrival;

23 (b) Take the individual to a triage facility as defined in RCW
24 71.05.020. An individual delivered to a triage facility which has
25 elected to operate as an involuntary facility may be held up to a
26 period of twelve hours. The individual must be examined by a mental
27 health professional within three hours of arrival;

28 (c) Refer the individual to a mental health professional for
29 evaluation for initial detention and proceeding under chapter 71.05
30 RCW, which may include detention pursuant to RCW 71.05.153 in
31 facilities such as evaluation and treatment facilities, emergency
32 departments of hospitals, or any other appropriate facilities; or

33 (d) Release the individual upon agreement to voluntary
34 participation in outpatient treatment.

35 (2) If the individual is released to the community, the mental
36 health provider shall inform the arresting officer of the release
37 within a reasonable period of time after the release if the arresting
38 officer has specifically requested notification and provided contact
39 information to the provider.

1 (3) In deciding whether to refer the individual to treatment
2 under this section, the police officer shall be guided by standards
3 mutually agreed upon with the prosecuting authority, which address,
4 at a minimum, the length, seriousness, and recency of the known
5 criminal history of the individual, the mental health history of the
6 individual, (~~where~~) if available, the opinions of a mental health
7 professional, if available, and the circumstances surrounding the
8 commission of the alleged offense. The standards must also permit an
9 officer to refer an individual for treatment notwithstanding the
10 existence of one or more outstanding warrants for that individual and
11 must address the circumstances under which such a referral is
12 permissible. Prosecuting attorneys must provide an opportunity for
13 the defense bar and disability community to comment on the standards
14 before they are adopted.

15 (4) Any agreement to participate in treatment shall not require
16 individuals to stipulate to any of the alleged facts regarding the
17 criminal activity as a prerequisite to participation in a mental
18 health treatment alternative. The agreement is inadmissible in any
19 criminal or civil proceeding. The agreement does not create immunity
20 from prosecution for the alleged criminal activity.

21 (5) If an individual violates such agreement and the mental
22 health treatment alternative is no longer appropriate:

23 (a) The mental health provider shall inform the referring law
24 enforcement agency of the violation; and

25 (b) The original charges may be filed or referred to the
26 prosecutor, as appropriate, and the matter may proceed accordingly.

27 (6) The police officer is immune from liability for any good
28 faith conduct under this section.

29 **Sec. 4.** RCW 10.77.086 and 2015 1st sp.s. c 7 s 5 are each
30 amended to read as follows:

31 (1)(a)(i) If the defendant is charged with a felony and
32 determined to be incompetent, until he or she has regained the
33 competency necessary to understand the proceedings against him or her
34 and assist in his or her own defense, but in any event for a period
35 of no longer than ninety days, the court:

36 (A) Shall commit the defendant to the custody of the secretary
37 who shall place such defendant in an appropriate facility of the
38 department for (~~evaluation and treatment~~) inpatient competency
39 restoration; or

1 (B) May alternatively order the defendant to undergo ((evaluation
2 and treatment)) outpatient competency restoration at some other
3 facility or provider as determined by the department, or under the
4 guidance and control of a professional person. The facilities or
5 providers may include community mental health providers or other
6 local facilities that contract with the department and are willing
7 and able to provide treatment under this section. ((During the
8 2015-2017 fiscal biennium, the department may contract with one or
9 more cities or counties to provide competency restoration services in
10 a city or county jail if the city or county jail is willing and able
11 to serve as a location for competency restoration services and if the
12 secretary determines that there is an emergent need for beds and
13 documents the justification, including a plan to address the
14 emergency. Patients receiving competency restoration services in a
15 city or county jail must be physically separated from other
16 populations at the jail and restoration treatment services must be
17 provided as much as possible within a therapeutic environment.)) When
18 ordering a defendant to undergo outpatient restoration, the court
19 shall set appropriate conditions of release and shall enforce those
20 conditions as necessary. If the court revokes outpatient conditional
21 release and orders that the treatment continue in a facility under
22 (a)(i)(A) of this subsection, the treatment period may be for no
23 longer than the remaining time period authorized in the original
24 court order, not counting time periods in which the defendant was
25 absent from the treatment program plus any additional periods
26 authorized by this section. The court may not issue an order to
27 undergo outpatient competency restoration unless there is an
28 available appropriate outpatient restoration program that has
29 adequate space for the person at the time the order is issued.

30 (ii) The ninety day period for ((evaluation and treatment))
31 competency restoration under this subsection (1) includes only the
32 time the defendant is actually at the facility and is in addition to
33 reasonable time for transport to or from the facility.

34 (b) For a defendant whose highest charge is a class C felony, or
35 a class B felony that is not classified as violent under RCW
36 9.94A.030, the maximum time allowed for the initial period of
37 commitment for competency restoration is forty-five days. The forty-
38 five day period includes only the time the defendant is actually at
39 the facility and is in addition to reasonable time for transport to
40 or from the facility.

1 (c) If the court determines (~~or the parties agree~~) that the
2 defendant is unlikely to regain competency, the court may dismiss the
3 charges without prejudice without ordering the defendant to undergo
4 restoration treatment, in which case the court shall order that the
5 defendant be referred for evaluation for civil commitment in the
6 manner provided in subsection (4) of this section.

7 (2) On or before expiration of the initial period of commitment
8 under subsection (1) of this section the court shall conduct a
9 hearing, at which it shall determine whether or not the defendant is
10 incompetent.

11 (3) If the court finds by a preponderance of the evidence that a
12 defendant charged with a felony is incompetent, the court shall have
13 the option of extending the order of commitment or alternative
14 treatment for an additional period of ninety days, but the court must
15 at the time of extension set a date for a prompt hearing to determine
16 the defendant's competency before the expiration of the second
17 restoration period. The defendant, the defendant's attorney, or the
18 prosecutor has the right to demand that the hearing be before a jury.
19 No extension shall be ordered for a second or third restoration
20 period as provided in subsection (4) of this section if the
21 defendant's incompetence has been determined by the secretary to be
22 solely the result of a developmental disability which is such that
23 competence is not reasonably likely to be regained during an
24 extension. The ninety-day period includes only the time the defendant
25 is actually at the facility and is in addition to reasonable time for
26 transport to or from the facility.

27 (4) For persons charged with a felony, at the hearing upon the
28 expiration of the second restoration period or at the end of the
29 first restoration period in the case of a defendant with a
30 developmental disability, if the jury or court finds that the
31 defendant is incompetent, or if the court or jury at any stage finds
32 that the defendant is incompetent and the court determines that the
33 defendant is unlikely to regain competency, the charges shall be
34 dismissed without prejudice, and the court shall order the defendant
35 be committed to a state hospital as defined in RCW 72.23.010 for up
36 to seventy-two hours starting from admission to the facility,
37 excluding Saturdays, Sundays, and holidays, for evaluation for the
38 purpose of filing a civil commitment petition under chapter 71.05
39 RCW. The criminal charges shall not be dismissed if the court or jury
40 finds that: (a) The defendant (i) is a substantial danger to other

1 persons; or (ii) presents a substantial likelihood of committing
2 criminal acts jeopardizing public safety or security; and (b) there
3 is a substantial probability that the defendant will regain
4 competency within a reasonable period of time. In the event that the
5 court or jury makes such a finding, the court may extend the period
6 of commitment for up to an additional six months. The six-month
7 period includes only the time the defendant is actually at the
8 facility and is in addition to reasonable time for transport to or
9 from the facility.

10 **Sec. 5.** RCW 10.77.088 and 2016 sp.s. c 29 s 411 are each amended
11 to read as follows:

12 (1)(a) If the defendant is charged with a nonfelony crime which
13 is a serious offense as identified in RCW 10.77.092 and found by the
14 court to be not competent, then the court:

15 (i) May dismiss proceedings and detain the defendant for
16 sufficient time to allow the designated crisis responder to evaluate
17 the defendant and consider initial detention proceedings under
18 chapter 71.05 RCW. The court must give notice to all parties at least
19 twenty-four hours before the dismissal of any proceeding under this
20 subsection, and provide an opportunity for a hearing on whether to
21 dismiss the proceedings. Unless the prosecuting attorney requests a
22 hearing before the expiration of the twenty-four hour period, the
23 charges shall be dismissed without prejudice.

24 (ii) At the hearing on whether to dismiss the proceedings, the
25 prosecuting attorney may present evidence of a compelling state
26 interest in pursuing competency restoration treatment for the
27 defendant. The court may consider prior criminal history, prior
28 history in treatment, prior history of violence, the quality and
29 severity of the pending charges, and any history that suggests
30 whether or not competency restoration treatment is likely to be
31 successful. If the prosecuting attorney proves by a preponderance of
32 the evidence that there is a compelling state interest in ordering
33 restoration, then the court shall order competency restoration in
34 accordance with subsection (2)(a) of this section.

35 (2)(a) If a court finds pursuant to subsection (1)(a)(ii) of this
36 section that there is a compelling state interest in pursuing
37 competency restoration treatment, then the court:

38 (i) Shall commit the defendant to the custody of the secretary
39 who shall place such defendant in an appropriate facility of the

1 department for ~~((evaluation and treatment))~~ inpatient competency
2 restoration;

3 (ii) May alternatively order the defendant to undergo
4 ~~((evaluation and treatment))~~ outpatient competency restoration at
5 some other facility or provider as determined by the department, or
6 under the guidance and control of a professional person. The
7 facilities or providers may include community mental health providers
8 or other local facilities that contract with the department and are
9 willing and able to provide treatment under this section. ~~((During~~
10 ~~the 2015-2017 fiscal biennium, the department may contract with one~~
11 ~~or more cities or counties to provide competency restoration services~~
12 ~~in a city or county jail if the city or county jail is willing and~~
13 ~~able to serve as a location for competency restoration services and~~
14 ~~if the secretary determines that there is an emergent need for beds~~
15 ~~and documents the justification, including a plan to address the~~
16 ~~emergency. Patients receiving competency restoration services in a~~
17 ~~city or county jail must be physically separated from other~~
18 ~~populations at the jail and restoration treatment services must be~~
19 ~~provided as much as possible within a therapeutic environment.))~~ When
20 ordering a defendant to undergo outpatient restoration, the court
21 shall set appropriate conditions of release and shall enforce those
22 conditions as necessary. If the court revokes outpatient conditional
23 release and orders that the treatment continue in a facility under
24 (a)(i) of this subsection, the treatment period may be for no longer
25 than the remaining time period authorized in the original court
26 order. The placement under (a)(i) and (ii) of this subsection shall
27 not exceed fourteen days in addition to any unused time of the
28 evaluation under RCW 10.77.060. The court shall compute this total
29 period and include its computation in the order. The fourteen-day
30 period plus any unused time of the evaluation under RCW 10.77.060
31 shall be considered to include only the time the defendant is
32 actually at the facility and shall be in addition to reasonable time
33 for transport to or from the facility;

34 (iii) May alternatively order that the defendant be placed on
35 conditional release for up to ninety days for mental health treatment
36 and restoration of competency; or

37 (iv) May order any combination of this subsection.

38 (b) If the court has determined ~~((or the parties agree))~~ that the
39 defendant is unlikely to regain competency, the court may dismiss the
40 charges without prejudice without ordering the defendant to undergo

1 restoration treatment, in which case the court shall order that the
2 defendant be referred for evaluation for civil commitment in the
3 manner provided in (c) of this subsection.

4 (c)(i) If the proceedings are dismissed under RCW 10.77.084 and
5 the defendant was on conditional release at the time of dismissal,
6 the court shall order the designated crisis responder within that
7 county to evaluate the defendant pursuant to chapter 71.05 RCW. The
8 evaluation may be conducted in any location chosen by the
9 professional.

10 (ii) If the defendant was in custody and not on conditional
11 release at the time of dismissal, the defendant shall be detained and
12 sent to an evaluation and treatment facility for up to seventy-two
13 hours, excluding Saturdays, Sundays, and holidays, for evaluation for
14 purposes of filing a petition under chapter 71.05 RCW. The seventy-
15 two hour period shall commence upon the next nonholiday weekday
16 following the court order and shall run to the end of the last
17 nonholiday weekday within the seventy-two-hour period.

18 ~~((2))~~ (3) If the defendant is charged with a nonfelony crime
19 that is not a serious offense as defined in RCW 10.77.092:

20 The court may stay or dismiss proceedings and detain the
21 defendant for sufficient time to allow the designated crisis
22 responder to evaluate the defendant and consider initial detention
23 proceedings under chapter 71.05 RCW. The court must give notice to
24 all parties at least twenty-four hours before the dismissal of any
25 proceeding under this subsection, and provide an opportunity for a
26 hearing on whether to dismiss the proceedings.

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