SENATE BILL 5176

State of Washington 67th Legislature 2021 Regular Session

By Senator Van De Wege

Read first time 01/12/21. Referred to Committee on Agriculture, Water, Natural Resources & Parks.

- 1 AN ACT Relating to modifying boater education safety
- 2 requirements; and amending RCW 79A.60.010, 79A.60.630, and
- 3 79A.60.640.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 79A.60.010 and 2005 c 392 s 2 are each amended to 6 read as follows:
 - ((Unless the context clearly requires otherwise, the)) The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 10 (1) "Accredited course" means a mandatory course of instruction 11 on boating safety education that has been approved by the commission.
- 12 (2) "Boat wastes" includes, but is not limited to, sewage, 13 garbage, marine debris, plastics, contaminated bilge water, cleaning 14 solvents, paint scrapings, or discarded petroleum products associated 15 with the use of vessels.
- 16 (3) "Boater" means any person on a vessel on waters of the state 17 of Washington.
- 18 (4) "Boater education card" means a card issued to a person who 19 has successfully completed a boating safety education test and has 20 paid the registration fee for a serial number record to be maintained 21 in the commission's database.

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1 (5) "Boating educator" means a person providing an accredited course.

- (6) "Carrying passengers for hire" means carrying passengers in a vessel on waters of the state for valuable consideration, whether given directly or indirectly or received by the owner, agent, operator, or other person having an interest in the vessel. This shall not include trips where expenses for food, transportation, or incidentals are shared by participants on an even basis. Anyone receiving compensation for skills or money for amortization of equipment and carrying passengers shall be considered to be carrying passengers for hire on waters of the state.
- (7) "Certificate of accomplishment" means a form of certificate approved by the commission and issued by a boating educator to a person who has successfully completed an accredited course.
 - (8) "Commission" means the state parks and recreation commission.
 - (9) "Darkness" means that period between sunset and sunrise.
- (10) "Environmentally sensitive area" means a restricted body of water where discharge of untreated sewage from boats is especially detrimental because of limited flushing, shallow water, commercial or recreational shellfish, swimming areas, diversity of species, the absence of other pollution sources, or other characteristics.
- (11) "Guide" means any individual, including but not limited to subcontractors and independent contractors, engaged for compensation or other consideration by a whitewater river outfitter for the purpose of operating vessels. A person licensed under RCW 77.65.480 or 77.65.440 and acting as a fishing guide is not considered a guide for the purposes of this chapter.
- (12) "Marina" means a facility providing boat moorage space, fuel, or commercial services. Commercial services include but are not limited to overnight or live-aboard boating accommodations.
- (13) "Motor driven boats and vessels" means all boats and vessels which are self propelled.
 - (14) "Motor vessel safety operating and equipment checklist" means a printed list of the safety requirements for a vessel with a motor installed or attached to the vessel being rented, chartered, or leased and meeting minimum requirements adopted by the commission in accordance with RCW 79A.60.630.
 - (15) "Muffler" or "muffler system" means a sound suppression device or system, including an underwater exhaust system, designed and installed to abate the sound of exhaust gases emitted from an

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- internal combustion engine and that prevents excessive or unusual noise.
- 3 (16) "Operate" means to steer, direct, or otherwise have physical control of a vessel that is underway.

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- (17) "Operator" means an individual who steers, directs, or otherwise has physical control of a vessel that is underway or exercises actual authority to control the person at the helm.
- 8 (18) "Observer" means the individual riding in a vessel who is 9 responsible for observing a water skier at all times.
- 10 (19) "Owner" means a person who has a lawful right to possession 11 of a vessel by purchase, exchange, gift, lease, inheritance, or legal 12 action whether or not the vessel is subject to a security interest.
 - (20) "Person" means any individual, sole proprietorship, partnership, corporation, nonprofit corporation or organization, limited liability company, firm, association, or other legal entity located within or outside this state.
- 17 (21) "Personal flotation device" means a buoyancy device, life 18 preserver, buoyant vest, ring buoy, or buoy cushion that is designed 19 to float a person in the water and that is approved by the 20 commission.
 - (22) "Personal watercraft" means a vessel of less than sixteen feet that uses a motor powering a water jet pump, as its primary source of motive power and that is designed to be operated by a person sitting, standing, or kneeling on, or being towed behind the vessel, rather than in the conventional manner of sitting or standing inside the vessel.
 - (23) "Polluted area" means a body of water used by boaters that is contaminated by boat wastes at unacceptable levels, based on applicable water quality and shellfish standards.
- 30 (24) "Public entities" means all elected or appointed bodies, 31 including tribal governments, responsible for collecting and spending 32 public funds.
 - (25) "Reckless" or "recklessly" means acting carelessly and heedlessly in a willful and wanton disregard of the rights, safety, or property of another.
- 36 (26) "Rental motor vessel" means a motor vessel that is legally 37 owned by a person that is registered as a rental and leasing agency 38 for recreational motor vessels, and for which there is a written and 39 signed rental, charter, or lease agreement between the owner, or 40 owner's agent, of the vessel and the operator of the vessel.

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(27) "Sewage pumpout or dump unit" means:

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- 2 (a) A receiving chamber or tank designed to receive vessel sewage 3 from a "porta-potty" or a portable container; and
 - (b) A stationary or portable mechanical device on land, a dock, pier, float, barge, vessel, or other location convenient to boaters, designed to remove sewage waste from holding tanks on vessels.
- 7 (28) "Underway" means that a vessel is not at anchor, or made 8 fast to the shore, or aground.
- 9 (29) "Vessel" includes every description of watercraft on the 10 water, other than a seaplane, used or capable of being used as a 11 means of transportation on the water. However, it does not include 12 inner tubes, air mattresses, <u>surfboards</u>, sailboards, and small rafts 13 or flotation devices or toys customarily used by swimmers.
- 14 (30) "Water skiing" means the physical act of being towed behind 15 a vessel on, but not limited to, any skis, aquaplane, kneeboard, 16 tube, or any other similar device.
- 17 (31) "Waters of the state" means any waters within the territorial limits of Washington state.
 - (32) "Whitewater river outfitter" means any person who is advertising to carry or carries passengers for hire on any whitewater river of the state, but does not include any person whose only service on a given trip is providing instruction in canoeing or kayaking skills.
- 24 (33) "Whitewater rivers of the state" means those rivers and 25 streams, or parts thereof, within the boundaries of the state as 26 listed in RCW 79A.60.470 or as designated by the commission under RCW 27 79A.60.495.
- 28 (34) "Human-propelled vessel" means a vessel that is oared and 29 paddled including, but not limited to, canoes, kayaks, rafts, stand-30 up paddleboards, and dragon boats.
- 31 **Sec. 2.** RCW 79A.60.630 and 2019 c 293 s 1 are each amended to 32 read as follows:
 - (1) The commission shall establish and implement by rule a program to provide required boating safety education. The boating safety education program shall include training on preventing the spread of aquatic invasive species. The boating safety education program shall include educational materials regarding whale watching guidelines and other voluntary and regulatory measures related to whale watching. The boating safety education program must include

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- 1 education and safety training for operators of human-propelled vessels. The program shall be phased in so that all boaters not 2 3 exempted under RCW 79A.60.640(3) are required to obtain a boater education card by January 1, 2016. To obtain a boater education card, 4 a boater shall provide a certificate of accomplishment issued by a 5 6 boating educator for taking and passing an accredited boating safety 7 education course, or pass an equivalency exam, or provide proof of completion of a course that meets the standard adopted by the 8 commission. 9
- 10 (2) As part of the boating safety education program, the 11 commission shall:
- 12 (a) Establish a program to be phased over eleven years starting
 13 July 1, 2005, with full implementation by January 1, 2016. The period
 14 July 1, 2005, through December 31, 2007, will be program development,
 15 boater notification of the new requirements for mandatory education,
 16 and processing cards to be issued to individuals having taken an
 17 accredited course prior to January 1, 2008. The schedule for phase-in
 18 of the mandatory education requirement by age group is as follows:
- 19 January 1, 2008 All boat operators twenty years old and younger;
- 20 January 1, 2009 All boat operators twenty-five years old and
- 21 younger;
- 22 January 1, 2010 All boat operators thirty years old and younger;
- 23 January 1, 2011 All boat operators thirty-five years old and
- 24 younger;

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- 25 January 1, 2012 All boat operators forty years old and younger;
- 26 January 1, 2013 All boat operators fifty years old and younger;
- 27 January 1, 2014 All boat operators sixty years old and younger;
- 28 January 1, 2015 All boat operators seventy years old and younger;
- 29 January 1, 2016 All boat operators;
- 30 (b) Establish a minimum standard of boating safety education 31 accomplishment. The standard must be consistent with the applicable 32 standard established by the national association of state boating law 33 administrators;
 - (c) Adopt minimum standards for boating safety education course of instruction and examination that ensures compliance with the national association of state boating law administrators minimum standards;
- (d) Approve and provide accreditation to boating safety education courses operated by volunteers, or commercial or nonprofit organizations, including, but not limited to, courses given by the

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1 United States coast guard auxiliary and the United States power 2 squadrons;

- (e) Develop an equivalency examination that may be taken as an alternative to the boating safety education course;
- (f) Establish a fee of ten dollars for the boater education card to fund all commission activities related to the boating safety education program created by chapter 392, Laws of 2005, including the initial costs of developing the program. Any surplus funds resulting from the fees received shall be distributed by the commission as grants to local marine law enforcement programs approved by the commission as provided in RCW 88.02.650;
- (g) Establish a fee for the replacement of the boater education card that covers the cost of replacement;
- (h) Consider and evaluate public agency and commercial opportunities to assist in program administration with the intent to keep administrative costs to a minimum;
- 17 (i) Approve and provide accreditation to boating safety education 18 courses offered online; and
- 19 (j) Provide a report to the legislature by January 1, 2008, on 20 its progress of implementation of the mandatory education program.
- **Sec. 3.** RCW 79A.60.640 and 2005 c 392 s 4 are each amended to 22 read as follows:
 - (1) No person shall operate or permit the operation of motor driven boats and vessels with a mechanical power of fifteen horsepower or greater unless the person:
 - (a) Is at least twelve years of age, except that an operator of a personal watercraft shall comply with the age requirements under RCW 79A.60.190; and
- 29 (b)(i) Has in his or her possession a boater education card, 30 unless exempted under subsection (3) of this section; or
 - (ii) Is accompanied by and is under the direct supervision of a person sixteen years of age or older who is in possession of a boater education card, or who is not yet required to possess the card as provided in the program phase in RCW 79A.60.630(2)(a).
 - (2) Any person who can demonstrate they have successfully completed, prior to July 24, 2005, a boating safety education course substantially equivalent to the standards adopted by the commission shall be eligible for a boater education card upon application to the commission and payment of the fee, without having to take a course or

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- equivalency exam as provided in RCW 79A.60.630(1). Successful completion of a boating safety education course could include an original or copy of an original certificate issued by the commission, the United States coast guard auxiliary, or the United States power squadrons, or official certification by these organizations that the individual successfully completed a course substantially equivalent to the standards adopted by the commission.
 - (3) The following persons are not required to carry a boater education card:

- (a) The operator of a vessel engaged in a lawful commercial fishery operation as licensed by the department of fish and wildlife under Title 77 RCW. However, the person when operating a vessel for recreational purposes must carry either a valid commercial fishing license issued by the department of fish and wildlife or a boater education card;
- (b) Any person who possesses a valid marine operator license issued by the United States coast guard when operating a vessel authorized by such coast guard license. However, the person when operating a vessel for recreational purposes must carry either a valid marine operator license issued by the United States coast guard or a boater education card;
- (c) Any person who is legally engaged in the operation of a vessel that is exempt from vessel registration requirements under chapter 88.02 RCW and applicable rules and is used for purposes of law enforcement or official government work. However, the person when operating a vessel for recreational purposes must carry a boater education card;
- (d) Any person at least twelve years old renting, chartering, or leasing a motor driven boat or vessel with an engine power of fifteen horsepower or greater who completes a commission-approved motor vessel safety operating and equipment checklist each time before operating the motor driven boat or vessel, except that an operator of a personal watercraft shall comply with the age requirements under RCW 79A.60.190;
- (e) Any person who is not a resident of Washington state and who does not operate a motor driven boat or vessel with an engine power of fifteen horsepower or greater in waters of the state for more than sixty consecutive days;

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- (f) Any person who is not a resident of Washington state and who holds a current out-of-state or out-of-country certificate or card that is equivalent to the rules adopted by the commission;
- (g) Any person who has purchased the boat or vessel within the last sixty days, and has a bill of sale in his or her possession to document the date of purchase;
- (h) Any person, including those less than twelve years of age, who is involved in practicing for, or engaging in, a permitted racing event where a valid document has been issued by the appropriate local, state, or federal government agency for the event, and is available for inspection on-site during the racing event; and
- (i) Any person who is not yet required to have a boater education card under the phased schedule in RCW $79A.60.630(2)(a)((\frac{2}{3})$
 - (j) Any person born before January 1, 1955)).

- (4) Except as provided in subsection (3)(a) through (i) of this section, a boater must carry a boater education card while operating a vessel and is required to present the boater education card, or alternative license as provided in subsection (3)(a) and (b) of this section, to a law enforcement officer upon request.
- (5) Failure to possess a boater education card required by this section is an infraction under chapter 7.84 RCW. The penalty shall be waived if the boater provides proof to the court within sixty days that he or she has received a boater education card.
- (6) No person shall permit the rental, charter, or lease of a motor driven boat or vessel with an engine power of fifteen horsepower or greater to a person without first reviewing with that person, and all other persons who may be permitted by the person to operate the vessel, all the information contained in the motor vessel safety operating and equipment checklist.

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