CERTIFICATION OF ENROLLMENT

ENGROSSED SECOND SUBSTITUTE SENATE BILL 5237

67th Legislature 2021 Regular Session

Passed by the Senate April 22, 2021 Yeas 27 Nays 22	CERTIFICATE
	<pre>I, Brad Hendrickson, Secretary of the Senate of the State of Washington, do hereby certify that the attached is ENGROSSED SECOND</pre>
President of the Senate	SUBSTITUTE SENATE BILL 5237 as passed by the Senate and the House of Representatives on the dates
Passed by the House April 22, 2021 Yeas 65 Nays 32	hereon set forth.
Speaker of the House of Representatives	Secretary
Approved	FILED
Governor of the State of Washington	Secretary of State _ State of Washington

ENGROSSED SECOND SUBSTITUTE SENATE BILL 5237

AS RECOMMENDED BY THE CONFERENCE COMMITTEE

Passed Legislature - 2021 Regular Session

State of Washington 67th Legislature 2021 Regular Session

By Senate Ways & Means (originally sponsored by Senators Wilson, C., Dhingra, Das, Billig, Conway, Darneille, Hasegawa, Hunt, Keiser, Kuderer, Liias, Lovelett, Nguyen, Nobles, Pedersen, Saldaña, and Salomon)

READ FIRST TIME 02/22/21.

- AN ACT Relating to expanding accessible, affordable child care 1 2 and early childhood development programs; amending RCW 43.88.055, 3 43.216.075, 83.100.230, 43.216.136, 43.216.505, 43.216.512, 43.216.556, 43.216.749, 43.216.090, 4 43.216.578, 43.216.010, 5 43.216.710, and 43.216.514; reenacting and amending RCW 28B.50.248, 43.84.092, 43.84.092, and 43.84.092; adding new sections to chapter 6 7 43.216 RCW; adding a new section to chapter 43.330 RCW; creating new 8 sections; repealing RCW 43.216.1365; providing effective dates; 9 providing expiration dates; and declaring an emergency.
- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. SHORT TITLE. This act may be known and cited as the fair start for kids act.
- 13 NEW SECTION. Sec. 2. INTENT. (1) The legislature finds that high quality child care and early learning is critical to a child's 14 15 success in school and life. The legislature recognizes that COVID-19 16 has devastated the existing child care industry, making it unduly 17 burdensome for families to find care. The legislature recognizes that 18 without immediate action to support child care providers, and without 19 expanded access to affordable child care, especially infant and 20 school-age care, parents will not be able to return to work while

children lose valuable learning opportunities. In order to bolster a full economic recovery, the legislature finds that every child deserves a fair start.

- (2) The legislature finds that access to affordable child care increases economic growth and labor force participation. The legislature further finds that an affordable, accessible system of high quality child care is necessary to the health of Washington's economy because employers benefit when parents have safe, stable, and appropriate care for their children. The legislature recognizes that too many working parents are forced to reduce their hours, decline promotional opportunities, or leave the workforce completely due to a lack of affordable and appropriate child care. The legislature finds that a report commissioned by the department of commerce in 2019 found that working parents in Washington forego \$14,000,000,000 each year directly due to child care scarcity. The legislature recognizes that this disproportionally impacts women in the workforce and that in September 2020 alone, 78,000 men left the workforce, compared to 600,000 women.
 - (3) The legislature recognizes that quality child care can be a stabilizing factor for children experiencing homelessness, and is a proven protective factor against the impacts of trauma they may experience. Access to child care is also a necessary support for families with young children in resolving homelessness and securing employment.
 - (4) The legislature finds that the scarcity of child care, exacerbated by COVID-19, most significantly impacts families furthest from opportunity. The legislature recognizes that there are additional barriers to accessing this foundational support for immigrant communities and families whose first language is not English, families who have children with disabilities, rural communities, or other child care deserts. The legislature recognizes that high quality, inclusive child care and early learning programs have been shown to reduce the opportunity gap for low-income children and black, indigenous, and children of color while consistently improving outcomes for all children both inside and outside of the classroom.
 - (5) The legislature finds that without access to comprehensive, high quality prenatal to five services, children often enter kindergarten without the social-emotional, physical, cognitive, and language skills they need to be successful and fall behind their

peers, facing compounding developmental challenges throughout their K-12 education. The legislature finds that cascading impacts of inaccessible child care and early learning programs create systemic barriers for children and their families that result in higher special education needs, greater likelihood of needing to repeat grades, increased child welfare and juvenile justice involvement, reduced high school graduation rates, limited postsecondary education attainment, and greater barriers to employment in adulthood.

- (6) The legislature finds the vast majority of child care providers are small businesses and nonprofit organizations. In addition to adhering to federal, state, and local regulations to ensure healthy and safe environments for children, the legislature recognizes that child care providers must ensure their employees are adequately compensated and supported. However, the legislature acknowledges that the reduced staffing ratios for health and safety, additional cost of personal protective equipment and extra cleaning supplies, increased use of substitutes needed during COVID-19-related absences, and increased technology demands during school closures from the pandemic are further straining the viability of the child care business model in Washington state.
- (7) The legislature finds that the health and stability of the early learning workforce is pivotal to any expansion of child care in Washington state. The legislature recognizes that the child care workforce, predominantly comprised of women of color, is structurally afflicted by low wages, limited or no health care, and a severe lack of retirement benefits. The legislature further recognizes that the threat of COVID-19 compounds these underlying issues, forcing providers to navigate increased stress, anxiety, and behavioral issues all while risking their lives to care for children. The legislature recognizes that families, friends, and neighbors who provide care are a critical component of the child care system. The legislature finds that child care workers are essential and deserve to be compensated and benefited accordingly.
- (8) Therefore, the legislature resolves to respond to the COVID-19 crisis by first stabilizing the child care industry and then expanding access to a comprehensive continuum of high quality early childhood development programs, including infant and school-age child care, preschool, parent and family supports, and prenatal to three services. The legislature recognizes this continuum as critical to

meeting different families' needs and offering every child in Washington access to a fair start.

- (9) The legislature recognizes that the federal government has provided substantial additional funding through the coronavirus response and relief supplemental appropriations act, P.L. 116-260, division M., and the American rescue plan act of 2021. The purpose of the additional federal funding is to ensure access to affordable child care and stabilize and support child care providers affected by COVID-19. Therefore, it is the intent of the legislature to use the additional federal funding to supplement state funding in order to accelerate these investments.
- (10) The legislature recognizes the strengths that multilingual, diverse early learning providers and caregivers contribute to early learning across the state. Therefore, the legislature intends to expand language access services to create an inclusive early learning system that specifically supports underserved providers.
- (11) The legislature intends to expand eligibility for existing child care and preschool programs to increase access. The legislature recognizes that expansion must be accompanied by an investment to make child care more affordable. Therefore, the legislature intends to eliminate copayments for low-income families and limit copayments for any family on subsidy to no more than seven percent of their income.
- (12) The legislature further intends to stabilize, support, and grow the diverse early learning workforce by funding living wages and affordable health benefits while providing training, infant and early childhood mental health consultation, shared business services, and a variety of other supports that recognize the critical role that early learning providers serve for all Washington children.
- (13) The legislature intends to accelerate Washington's economic recovery from the devastating impacts of COVID-19 by dramatically expanding access to affordable, high quality child care and preschool, in order to get parents back to work and provide every child with a fair start.

35 PART I

INVESTING IN CHILD CARE AND EARLY LEARNING

- NEW SECTION. Sec. 101. FAIR START FOR KIDS ACCOUNT. (1) The fair start for kids account is created in the state treasury. Moneys in the account may be spent only after appropriation.
- 4 (2) Expenditures from the account may be used only for child care and early learning purposes.
- NEW SECTION. Sec. 102. FAIR START FOR KIDS SPENDING GOALS AND STRATEGIES. (1) The spending goals and strategies for the fair start for kids account created under section 101 of this act include, but are not limited to:
 - (a) Increasing child care subsidy rates, with the goal of moving toward the full cost of providing high quality child care;

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- (b) Expanding health care coverage through state sponsorship of child care workers on the Washington health benefit exchange and providing consumer assistance through navigators, as well as any other expansions of access to affordable health care for staff in child care centers, family home providers, outdoor nature-based care, and early childhood education and assistance program staff;
- 18 (c) Increasing child care and early learning providers' 19 compensation;
- 20 (d) Implementing the provisions of collective bargaining 21 agreements for family child care providers negotiated pursuant to RCW 22 41.56.028;
 - (e) Supporting and expanding access to the early childhood education and assistance program to reach state-funded entitlement required in RCW 43.216.556;
 - (f) Making child care affordable for families;
- 27 (g) Providing resources and supports for family, friend, and 28 neighbor caregivers that better reflect the full cost of care;
- 29 (h) Providing child care subsidies for families working to 30 resolve homelessness;
- 31 (i) Providing professional development opportunities and 32 supporting the substitute pool for child care and early learning 33 providers;
- 34 (j) Delivering infant and early childhood mental health 35 consultation services;
- 36 (k) Establishing prekindergarten through third grade systems 37 coordinators at educational service districts;
- 38 (1) Supporting youth development programs serving children and 39 youth ages birth through 12 including, but not limited to, expanded

- 1 learning opportunities, mentoring, school-age child care, and
 2 wraparound supports or integrated student supports;
- 3 (m) Awarding grants and loans through the early learning 4 facilities grant and loan program established under chapter 43.31 5 RCW;
 - (n) Funding special designations in the working connections child care programs, early childhood education and assistance programs, and birth to three early childhood education and assistance programs including designations established in sections 302, 304, 305, and 404 of this act;
 - (o) Supporting costs for transparent data collection and information technology systems operated by the department and department contractors, in particular, to ensure equitable systemic service provision and outcomes;
 - (p) Providing access to learning technology;

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- (q) Providing child care resource and referral services;
- 17 (r) Conducting quality rating and improvement system activities 18 through the early achievers program;
 - (s) Expanding prenatal to three services and supports, including the birth to three early childhood education and assistance program and the in-home parent skill-based programs established in RCW 43.216.130;
- 23 (t) Building and delivering a family resource and referral linkage system;
 - (u) Allowing the exploration of options to provide regulatory relief and make licensing more affordable for child care providers;
 - (v) Administering comprehensive shared services hubs to allow the ongoing pooling and shared use of services by licensed or certified child care centers and family home providers;
 - (w) Training department staff to ensure consistent and equitable application of child care licensing and quality standards across the state including antibias and antiracist training;
 - (x) Providing incentives and supports for child care providers to become licensed;
 - (y) Studying and evaluating options to incentivize business participation in child care and early learning systems;
 - (z) Providing start-up grants to eligible organizations as described in RCW 43.31.575 who provide or commit to providing the early childhood education and assistance program or working connections child care. Start-up grants must be used for one-time

- start-up costs associated with the start-up of a new child care or early childhood education and assistance program site; and
- 3 (aa) Recognizing the benefits of the diverse workforce and 4 facilitating communication in the three most commonly spoken 5 languages by developing a language access plan that centers on equity 6 and access for immigrants, multilingual providers, caregivers, and 7 families.
- 8 (2) This section does not interfere with, impede, or in any way 9 diminish the right of family child care providers to bargain 10 collectively with the state through the exclusive bargaining 11 representatives as provided for under RCW 41.56.028.
- 12 **Sec. 103.** RCW 43.88.055 and 2020 c 218 s 2 are each amended to 13 read as follows:
- 14 LEGISLATIVE BALANCED BUDGET REQUIREMENT. (1) The legislature must 15 adopt a four-year balanced budget as follows:
 - (a) Beginning in the 2013-2015 fiscal biennium, the legislature shall enact a balanced omnibus operating appropriations bill that leaves, in total, a positive ending fund balance in the general fund and related funds.
 - (b) Beginning in the 2013-2015 fiscal biennium, the projected maintenance level of the omnibus appropriations bill enacted by the legislature shall not exceed the available fiscal resources for the next ensuing fiscal biennium.
 - (2) For purposes of this section:

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- (a) "Available fiscal resources" means the beginning general fund and related fund balances and any fiscal resources estimated for the general fund and related funds, adjusted for enacted legislation, and with forecasted revenues adjusted to the greater of (i) the official general fund and related funds revenue forecast for the ensuing biennium, or (ii) the official general fund and related funds forecast for the second fiscal year of the current fiscal biennium, increased by 4.5 percent for each fiscal year of the ensuing biennium;
- (b) "Projected maintenance level" means estimated appropriations necessary to maintain the continuing costs of program and service levels either funded in that appropriations bill or mandated by other state or federal law, and the amount of any general fund moneys projected to be transferred to the budget stabilization account pursuant to Article VII, section 12 of the state Constitution;

- 1 (c) "Related funds," as used in this section, means the 2 Washington opportunity pathways account, the workforce education 3 investment account, the fair start for kids account, and the education legacy trust account.
- 5 (3) Subsection (1)(a) and (b) of this section does not apply to 6 an appropriations bill that makes net reductions in general fund and 7 related funds appropriations and is enacted between July 1st and 8 February 15th of any fiscal year.
- 9 (4) Subsection (1)(b) of this section does not apply in a fiscal 10 biennium in which money is appropriated from the budget stabilization 11 account pursuant to Article VII, section 12(d)(ii) of the state 12 Constitution.
- 13 **Sec. 104.** RCW 43.216.075 and 2020 c 262 s 4 are each amended to 14 read as follows:

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- INVESTMENT ACCOUNTABILITY AND OVERSIGHT. (1) The early learning advisory council is established to advise the department on statewide early learning issues that contribute to the ongoing efforts of building a comprehensive system of quality early learning programs and services for Washington's young children and families.
- 20 (2) The council shall work in conjunction with the department to ((assist)):
 - (a) Assist in policy development and implementation that ((assist the department in promoting)) promotes alignment of private and public sector actions, objectives, and resources, ((ensuring)) with the overall goal of promoting school readiness for all children;
 - (b) Provide recommendations annually to the governor and the legislature, beginning August 31, 2022, regarding the phased implementation of strategies and priorities identified in section 102 of this act;
- 30 (c) Maintain a focus on racial equity and inclusion in order to
 31 dismantle systemic racism at its core and contribute to statewide
 32 efforts to break the cycle of intergenerational poverty;
- 33 (d) Maintain a focus on inclusionary practices for children with 34 disabilities;
- (e) Partner with nonprofit organizations to collect and analyze data and measure progress; and
- 37 <u>(f) Assist the department in monitoring and ensuring that the</u> 38 investments funded by the fair start for kids account created in

1 <u>section 101 of this act are designed to support the following</u> 2 objectives:

- (i) Advance racial equity and strengthen families by recognizing and responding to the growing diversity of our state's population;
- (ii) Promote access to affordable, high quality child care and early learning opportunities for all families, paying particular attention to the needs of rural and other underserved communities;
- (iii) Promote kindergarten readiness by enhancing child development, including development of social-emotional skills, and eliminating exclusionary admissions practices and disproportionate removals in child care and early learning programs; and
- (iv) Contribute to efforts to strengthen and grow our state's economy by supporting working parents as well as stabilizing and supporting the child care and early learning workforce.
- (3) In collaboration with the council, the department shall consult with its advisory groups and other interested stakeholders and shall submit a biennial report to the governor and legislature describing how the investments funded by the fair start for kids act have impacted the policy objectives stated in subsection (2)(f) of this section. The first report under this section is due September 15, 2023. The council shall include diverse, statewide representation from public, nonprofit, and for-profit entities. Its membership shall include critical partners in service delivery and reflect regional, racial, and cultural diversity to adequately represent the ((needs)) interests of all children and families in the state.
- (4) Councilmembers shall serve two-year terms. However, to stagger the terms of the council, the initial appointments for twelve of the members shall be for one year. Once the initial one-year to two-year terms expire, all subsequent terms shall be for two years, with the terms expiring on June 30th of the applicable year. The terms shall be staggered in such a way that, where possible, the terms of members representing a specific group do not expire simultaneously.
- (5) The council shall consist of members essential to coordinating services statewide prenatal through age ((five)) 12, as follows:
- 37 (a) In addition to being staffed and supported by the department, 38 the governor shall appoint one representative from each of the 39 following: The department of commerce and the department of health((τ))

the student achievement council, and the state board for community
and technical colleges));

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- (b) One representative from the student achievement council, to be appointed by the student achievement council;
- (c) The military spouse liaison created within the department of veterans affairs under RCW 43.60A.245;
- (d) One representative from the state board for community and technical colleges, to be appointed by the state board for community and technical colleges;
- 10 <u>(e)</u> One representative from the office of the superintendent of public instruction, to be appointed by the superintendent of public instruction;
- 13 (((c) The governor shall appoint leaders in early childhood 14 education to represent critical service delivery and support sectors, 15 with at least one individual representing each of the following:
- 16 (i) The head start state collaboration office director or the director's designee;
- 18 (ii) A representative of a head start, early head start, or 19 migrant/seasonal head start program;
 - (iii) A representative of a local education agency;
- 21 (iv) A representative of the state agency responsible for 22 programs under section 619 or part C of the federal individuals with 23 disabilities education act;
- 24 (v) A representative of the early childhood education and 25 assistance program;
- 26 (vi) A representative of licensed family day care providers;
- 27 (vii) A representative of child day care centers; and
- (viii) A representative from the home visiting advisory committee established in RCW 43.216.130;
 - (d))) (f) Two members of the house of representatives, one from each caucus, to be appointed by the speaker of the house of representatives and two members of the senate, one from each caucus, to be appointed by the majority leader in the senate and the minority leader in the senate;
- 35 (((e))) <u>(g)</u> Two parents, one of whom serves on the department's 36 parent advisory group, to be appointed by the ((governor)) <u>parent</u> 37 <u>advisory group;</u>
- $((\frac{f}{f}))$ One representative of the private-public partnership created in RCW 43.216.065, to be appointed by the partnership board;

- 1 (((g))) <u>(i)</u> One representative from the developmental disabilities community representing children and families involved in part C of the federal individuals with disabilities education act and one representative from the developmental disabilities community representing children and families involved in part B of the federal individuals with disabilities education act;
- 7 (((h))) <u>(j)</u> Two representatives from early learning regional 8 coalitions;
- 9 (((i) Representatives)) (k) Up to five representatives of underserved communities who have a special expertise or interest in high quality early learning, one to be appointed by each of the following commissions:
- 13 (i) The Washington state commission on Asian Pacific American 14 affairs established under chapter 43.117 RCW;
- 15 (ii) The Washington state commission on African American affairs 16 established under chapter 43.113 RCW; ((and))
- 17 (iii) The Washington state commission on Hispanic affairs 18 <u>established under chapter 43.115 RCW</u>;
- 19 <u>(iv) The Washington state women's commission established under</u> 20 <u>chapter 43.119 RCW; and</u>
- 21 <u>(v) The Washington state office of equity established under</u> 22 chapter 43.06D RCW;
- $((\frac{(j)}{(j)}))$ (1) Two representatives designated by sovereign tribal governments, one of whom must be a representative of a tribal early childhood education assistance program or head start program;
- 26 $((\frac{k}{k}))$ One representative from the Washington federation of independent schools;
- 28 $((\frac{1}{1}))$ One representative from the Washington library 29 association; $(\frac{1}{1})$
- $\frac{\text{(m)}}{\text{(o)}}$ One representative from a statewide advocacy coalition of organizations that focuses on early learning;
- 32 <u>(p) One representative from an association representing statewide</u> 33 <u>business interests, to be appointed by the association and one</u> 34 <u>representative from a regional business coalition;</u>
- 35 (q) One representative of an advocacy organization for immigrants
 36 and refugees;
- 37 <u>(r) One representative of an organization advocating for expanded</u>
 38 learning opportunities and school-age child care programs;
- (s) One representative from the largest union representing child care providers;

1 (t) A representative of a head start, early head start, or 2 migrant and seasonal head start program, to be appointed by the head 3 start collaboration office;

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- (u) A representative of educational service districts, to be appointed by a statewide association of educational service district board members;
- (v) A provider responsible for programs under section 619 of the federal individuals with disabilities education act, to be appointed by the superintendent of public instruction;
- 10 <u>(w) A representative of the state agency responsible for part C</u>
 11 <u>of the federal individuals with disabilities education act, to be</u>
 12 appointed by the department;
- 13 <u>(x) A representative of the early childhood education and</u>
 14 <u>assistance program, to be appointed by an association representing</u>
 15 <u>early childhood education and assistance programs;</u>
- 16 <u>(y) A representative of licensed family home providers, to be</u>
 17 <u>appointed by the largest union representing child care providers;</u>
 - (z) A representative of child care centers, to be appointed by an association representing child care centers;
 - (aa) A representative from the home visiting advisory committee established in RCW 43.216.130, to be appointed by the committee;
- 22 (bb) An infant or early childhood mental health expert, to be 23 appointed by the Barnard center for infant and early childhood mental 24 health at the University of Washington;
 - (cc) A family, friend, and neighbor caregiver, to be appointed by the largest union representing child care providers;
 - (dd) A representative from prenatal to three services;
- 28 <u>(ee) A pediatrician, to be appointed by the state chapter of the</u>
 29 American academy of pediatrics; and
- 30 (ff) A representative of the statewide child care resource and 31 referral organization, to be appointed by the statewide child care 32 resource and referral organization.
 - (6) The council shall be cochaired by two members, to be elected by the council for two-year terms and not more than one cochair may represent a state agency.
- 36 (7) At the direction of the cochairs, the council may convene 37 advisory groups, such as a parent caucus, to evaluate specific issues 38 and report related findings and recommendations to the full council.

- (8) The council shall appoint two members and stakeholders with expertise in early learning to sit on the technical working group created in section 2, chapter 234, Laws of 2010.
- ((+8)) <u>(9)</u> Each member of the ((board)) <u>council</u> shall be compensated in accordance with RCW 43.03.240 and reimbursed for travel expenses incurred in carrying out the duties of the ((board)) council in accordance with RCW 43.03.050 and 43.03.060.
- $((\frac{(9)}{)})$ (10)(a) The council shall convene an early achievers review subcommittee to provide feedback and guidance on strategies to improve the quality of instruction and environment for early learning and provide input and recommendations on the implementation and refinement of the early achievers program. The subcommittee shall at a minimum provide feedback and guidance to the department and the council on the following:
 - (i) Adequacy of data collection procedures;

- (ii) Coaching and technical assistance standards;
- (iii) Progress in reducing barriers to participation for lowincome providers and providers from diverse cultural backgrounds, including a review of the early achievers program's rating tools, quality standard areas, and components, and how they are applied;
- (iv) Strategies in response to data on the effectiveness of early achievers program standards in relation to providers and children from diverse cultural backgrounds;
 - (v) Status of the life circumstance exemption protocols; ((and))
 - (vi) Analysis of early achievers program data trends; and
- (vii) Other relevant early learning data including progress in serving students with disabilities ages birth to five and least restrictive environment data.
- (b) The subcommittee must include consideration of cultural linguistic responsiveness when analyzing the areas for review required by (a) of this subsection.
- (c) The subcommittee shall include representatives from child care centers, family child care, the early childhood education and assistance program, contractors for early achievers program technical assistance and coaching, tribal governments, the organization responsible for conducting early achievers program ratings, and parents of children participating in early learning programs, including working connections child care and early childhood education and assistance programs. The subcommittee shall include representatives from diverse cultural and linguistic backgrounds.

- 1 (((10))) <u>(11)(a) The council shall convene a temporary licensing</u>
 2 <u>subcommittee to provide feedback and recommendations on improvement</u>
 3 <u>to the statewide licensing process.</u>
 - (b) Members of the subcommittee must include two representatives of the department, two child care providers, and two parents of children in child care. One child care provider and one parent representative must reside east of the crest of the Cascade mountains and one child care provider and one parent representative must reside west of the crest of the Cascade mountains.
- 10 (c) The subcommittee shall:

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- (i) Examine strategies to increase the number of licensed child care providers in the state, including meeting with prospective licensees to explain the licensure requirements and inspect and provide feedback on the physical space that is contemplated for licensure;
- (ii) Develop model policies for licensed child care providers to implement licensing standards including, but not limited to, completing the child care and early learning licensing guidebook, to be made available to support providers with compliance; and
- 20 <u>(iii) Develop recommendations regarding incentives and financial</u>
 21 <u>supports to help prospective providers navigate the licensing</u>
 22 process.
- 23 <u>(d) The subcommittee shall provide feedback and recommendations</u>
 24 <u>to the department of children, youth, and families pursuant to this</u>
 25 <u>subsection (11) by December 1, 2022.</u>
- 26 (12) The department shall provide staff support to the council.
- 27 **Sec. 105.** RCW 83.100.230 and 2019 c 415 s 990 are each amended 28 to read as follows:
- 29 The education legacy trust account is created in the state 30 treasury. Money in the account may be spent only after appropriation. 31 Expenditures from the account may be used only for support of the common schools, and for expanding access to higher education through 32 33 funding for new enrollments and financial aid, early learning and 34 child care programs, and other educational improvement efforts. ((During the 2015-2017, 2017-2019, and 2019-2021 fiscal biennia 35 36 appropriations from the account may be made for support of early 37 learning programs. It is the intent of the legislature that this 38 policy will be continued in subsequent fiscal biennia.))

1 NEW SECTION. Sec. 106. INFLATIONARY ADJUSTMENTS. Beginning July 2 1, 2023, and subject to the availability of amounts appropriated for this specific purpose, rates paid under sections 302, 305, and 404 of 3 4 this act and RCW 43.216.578 must be adjusted every two years according to an inflationary increase. The inflationary increase must 5 6 be calculated by applying the rate of the increase in the inflationary adjustment index to the rates established in sections 7 302, 305, and 404 of this act and RCW 43.216.578. Any funded 8 inflationary increase must be included in the rate used to determine 9 inflationary increases in subsequent years. For the purposes of this 10 11 section, "inflationary adjustment index" means the implicit price deflator averaged for each fiscal year, using the official current 12 13 base rate, compiled by the bureau of economic analysis, United States 14 department of commerce.

15 PART II

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EXPANDING ACCESS TO CHILD CARE AND EARLY LEARNING PROGRAMS

NEW SECTION. Sec. 201. WORKING CONNECTIONS CHILD CARE PROGRAM ELIGIBILITY AND COPAYMENT. (1) It is the intent of the legislature to increase working families' access to affordable, high quality child care and to support the expansion of the workforce to support businesses and the statewide economy.

- (2) Beginning October 1, 2021, a family is eligible for working connections child care when the household's annual income is at or below 60 percent of the state median income adjusted for family size and:
- (a) The child receiving care is: (i) Less than 13 years of age; or (ii) less than 19 years of age and has a verified special need according to department rule or is under court supervision; and
- 29 (b) The household meets all other program eligibility 30 requirements.
- 31 (3) Beginning July 1, 2025, a family is eligible for working 32 connections child care when the household's annual income is above 60 33 percent and at or below 75 percent of the state median income 34 adjusted for family size and:
- 35 (a) The child receiving care is: (i) Less than 13 years of age; 36 or (ii) less than 19 years of age and has a verified special need 37 according to department rule or is under court supervision; and

1 (b) The household meets all other program eligibility 2 requirements.

- (4) Beginning July 1, 2027, and subject to the availability of amounts appropriated for this specific purpose, a family is eligible for working connections child care when the household's annual income is above 75 percent of the state median income and is at or below 85 percent of the state median income adjusted for family size and:
- (a) The child receiving care is: (i) Less than 13 years of age; or (ii) less than 19 years of age and has a verified special need according to department rule or is under court supervision; and
- (b) The household meets all other program eligibility requirements.
- (5)(a) Beginning July 1, 2021, through June 30, 2023, the department must calculate a monthly copayment according to the following schedule:

If the household's income is:	Then the household's maximum monthly copayment is:
At or below 20 percent of the state median income	Waived to the extent allowable under federal law; otherwise, a maximum of \$15
Above 20 percent and at or below 36 percent of the state median income	\$65
Above 36 percent and at or below 50 percent of the state median income	\$115 until December 31, 2021, and \$90 beginning January 1, 2022
Above 50 percent and at or below 60 percent of the state median income	\$115

(b) Beginning July 1, 2023, the department must calculate a monthly copayment according to the following schedule:

27	If the household's income is:	Then the household's maximum monthly copayment is:
28	At or below 20 percent of the state median income	Waived to the extent allowable under federal law;
29		otherwise, a maximum of \$15
30	Above 20 percent and at or below 36 percent of the state	\$65
31	median income	
32	Above 36 percent and at or below 50 percent of the state	\$90
33	median income	
34	Above 50 percent and at or below 60 percent of the state	\$165
35	median income	

1 (c) Beginning July 1, 2025, the department must calculate a 2 maximum monthly copayment of \$215 for households with incomes above 3 60 percent and at or below 75 percent of the state median income.

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- (d) Subject to the availability of amounts appropriated for this specific purpose, the department shall adopt a copayment model for households with annual incomes above 75 percent of the state median income and at or below 85 percent of the state median income. The model must calculate a copayment for each household that is no greater than seven percent of the household's countable income within this income range.
- 11 (e) The department may adjust the copayment schedule to comply 12 with federal law.
- 13 (6) The department must adopt rules to implement this section, 14 including an income phase-out eligibility period.
- 15 **Sec. 202.** RCW 43.216.136 and 2020 c 279 s 2 are each amended to 16 read as follows:
 - WORKING CONNECTIONS CHILD CARE FOR STUDENT PARENTS. (1) The department shall establish and implement policies in the working connections child care program to promote stability and quality of care for children from low-income households. These policies shall focus on supporting school readiness for young learners. Policies for the expenditure of funds constituting the working connections child care program must be consistent with the outcome measures established by the department and the standards established in this section intended to promote stability, quality, and continuity of early care and education programming.
 - (2) As recommended by P.L. 113-186, authorizations for the working connections child care subsidy are effective for twelve months beginning July 1, 2016((, unless an earlier date is provided in the omnibus appropriations act)).
- 31 <u>(a) A household's 12-month authorization begins on the date that</u> 32 <u>child care is expected to begin.</u>
- 33 (b) If a newly eligible household does not begin care within 12 34 months of being determined eligible by the department, the household 35 must reapply in order to qualify for subsidy.
- 36 (3)(a) The department shall establish and implement policies in 37 the working connections child care program to allow eligibility for 38 families with children who:
- 39 (i) In the last six months have:

- 1 (A) Received child protective services as defined and used by chapters 26.44 and 74.13 RCW;
- 3 (B) Received child welfare services as defined and used by 4 chapter 74.13 RCW; or
 - (C) Received services through a family assessment response as defined and used by chapter 26.44 RCW;
 - (ii) Have been referred for child care as part of the family's case management as defined by RCW 74.13.020; and
 - (iii) Are residing with a biological parent or guardian.
 - (b) ((Children)) <u>Families</u> who are eligible for working connections child care pursuant to this subsection do not have to keep receiving services identified in this subsection to maintain twelve-month authorization.
 - (4) (a) Beginning ((August 1, 2020)) July 1, 2021, and subject to the availability of amounts appropriated for this specific purpose, the department may not require an applicant or consumer to meet work requirements as a condition of receiving working connections child care benefits when the applicant or consumer is((÷

(i) A single parent;

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 $\frac{(ii)}{A}$)) <u>a</u> full-time student of a community, technical, or tribal college($\frac{(...)}{(...)}$) and ($\frac{(...)}{(...)}$ Pursuing)) <u>is enrolled in: (i)</u> A vocational education <u>program</u> that leads to a degree or certificate in a specific occupation($\frac{(...)}{(...)}$ not to result in a bachelor's or advanced degree));

(ii) An associate degree program; or

(iii) A registered apprenticeship program.

- (b) An applicant or consumer is a full-time student for the purposes of this subsection if he or she meets the college's definition of a full-time student. ((The student must maintain passing grades and be in good standing pursuant to college attendance requirements.))
- (c) Nothing in this subsection is intended to change how applicants or consumers are prioritized when applicants or consumers are placed on a waitlist for working connections child care benefits.
- (d) Subject to the availability of amounts appropriated for this specific purpose, the department may extend the provisions of this subsection (4) to full-time students who are enrolled in a bachelor's degree program or applied baccalaureate degree program.
- 38 (5)(a) The department must extend the homeless grace period, as 39 adopted in department rule as of January 1, 2020, from a four-month 40 grace period to a twelve-month grace period.

- 1 (b) For the purposes of this section, "homeless" means being 2 without a fixed, regular, and adequate nighttime residence as described in the federal McKinney-Vento homeless assistance act (42 U.S.C. Sec. 11434a) as it existed on January 1, 2020.
- 5 (6) For purposes of this section, "authorization" means a
 6 transaction created by the department that allows a child care
 7 provider to claim payment for care. The department may adjust an
 8 authorization based on a household's eligibility status.
- 9 NEW SECTION. Sec. 203. EARLY CHILDHOOD EDUCATION AND ASSISTANCE PROGRAM INTENT. (1) The legislature finds that eligibility guidelines 10 11 for the national school lunch program require free meals for children with household incomes at or below 130 percent of the federal poverty 12 level and that this income level is approximately equivalent to 36 13 percent of the state median income for a household of three. The 14 15 legislature further finds that eligibility guidelines require 16 reduced-price meals for children with household incomes at or below 185 percent of the federal poverty level and that this income level 17 18 is approximately equivalent to 50 percent of the state median income for a household of three. 19

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- (2) Therefore, the legislature intends to raise the maximum family income for children entitled to enroll in the early childhood education and assistance program to 36 percent of the state median income beginning July 1, 2026. Beginning in the 2030-31 school year, the legislature intends to raise the maximum family income for children entitled to enroll in this program to 50 percent of the state median income. It is the intent of the legislature to standardize income eligibility levels for assistance programs in order to help families and social workers better understand the benefits for which families qualify and to simplify and align state systems wherever feasible.
- 31 (3) The legislature further intends to support educational 32 service districts to help school districts partner with early 33 childhood education and assistance program contractors and providers 34 to expand access.
- 35 **Sec. 204.** RCW 43.216.505 and 2021 c 67 s 1 are each amended to 36 read as follows:

- Unless the context clearly requires otherwise, the definitions in this section apply throughout RCW 43.216.500 through 43.216.559, 43.216.900, and 43.216.901.
- 4 (1) "Advisory committee" means the advisory committee under RCW 5 43.216.520.
 - (2) "Approved programs" means those state-supported education and special assistance programs which are recognized by the department as meeting the minimum program rules adopted by the department to qualify under RCW 43.216.500 through 43.216.550, 43.216.900, and 43.216.901 and are designated as eligible for funding by the department under RCW 43.216.530 and 43.216.540.
 - (3) "Comprehensive" means an assistance program that focuses on the needs of the child and includes education, health, and family support services.
 - (4) "Eligible child" means a three to five-year old child who is not age-eligible for kindergarten, is not a participant in a federal or state program providing comprehensive services, and who:
 - (a) Has a family ((income at or below one hundred ten percent of the federal poverty level, as published annually by the federal department of health and human services)) with financial need;
 - (b) <u>Is experiencing homelessness;</u>

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- (c) Has participated in early head start or a successor federal program providing comprehensive services for children from birth through two years of age, the early support for infants and toddlers program or received class C developmental services, the birth to three early childhood education and assistance program, or the early childhood intervention and prevention services program;
- 28 (d) Is eligible for special education due to disability under RCW 29 28A.155.020; ($\frac{6}{9}$
- (c)) (e) Is Indian as defined in rule by the department after consultation and agreement with Washington state's federally recognized tribes pursuant to section 207 of this act and is at or below 100 percent of the state median income adjusted for family size; or
- 35 <u>(f)</u> Meets criteria under rules adopted by the department if the 36 number of such children equals not more than ten percent of the total 37 enrollment in the early childhood program. Preference for enrollment 38 in this group shall be given to children from families with the 39 lowest income, children in foster care, or to eligible children from 40 families with multiple needs.

- 1 (5) "Family support services" means providing opportunities for 2 parents to:
- 3 (a) Actively participate in their child's early childhood 4 program;
- 5 (b) Increase their knowledge of child development and parenting 6 skills;
 - (c) Further their education and training;
- 8 (d) Increase their ability to use needed services in the 9 community;
 - (e) Increase their self-reliance; and

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- 11 <u>(f) Connect with culturally competent, disability positive</u> 12 <u>therapists and supports where appropriate</u>.
- 13 (6) (("Homeless")) "Experiencing homelessness" means a child 14 without a fixed, regular, and adequate nighttime residence as 15 described in the federal McKinney-Vento homeless assistance act 16 (Title 42 U.S.C., chapter 119, subchapter VI, part B) as it existed 17 on January 1, 2021.
- 18 (7) "Family with financial need" means families with incomes at
 19 or below 36 percent of the state median income adjusted for family
 20 size until the 2030-31 school year. Beginning in the 2030-31 school
 21 year, "family with financial need" means families with incomes at or
 22 below 50 percent of the state median income adjusted for family size.
- 23 **Sec. 205.** RCW 43.216.512 and 2019 c 409 s 2 are each amended to 24 read as follows:
 - EARLY CHILDHOOD EDUCATION AND ASSISTANCE PROGRAM EXPANDED ENROLLMENT. (1) The department shall adopt rules that allow the enrollment of children in the early childhood education and assistance program, as space is available, if the number of such children equals not more than ((twenty-five)) 25 percent of total statewide enrollment, when the child is not eligible under RCW 43.216.505 and whose family income level is((÷
- 32 (a) Above one hundred ten percent but less than or equal to one 33 hundred thirty percent of the federal poverty level; or
- 34 (b) Above one hundred thirty percent but less than or equal to
 35 two hundred percent of the federal poverty level if)) above 36
 36 percent of the state median income but at or below 50 percent of the
 37 state median income adjusted for family size and the child meets at
 38 least one of the risk factor criterion described in subsection (2) of
 39 this section.

- (2) Children enrolled in the early childhood education and assistance program pursuant to ((subsection (1)(b) of)) this section must be prioritized for available funded slots according to a prioritization system adopted in rule by the department that considers risk factors that have a disproportionate effect on kindergarten readiness and school performance, including:
- 7 (a) Family income as a percent of the ((federal poverty level)) 8 state median income;
 - (b) ((Homelessness;

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- (c))) Child welfare system involvement;
- ((d) Developmental delay or disability that does not meet the eligibility criteria for special education described in RCW 28A.155.020)) (c) Eligible for services under part C of the federal individuals with disabilities education act but not eligible for services under part B of the federal individuals with disabilities education act;
 - (((e))) <u>(d)</u> Domestic violence;
- 18 $((\frac{f}))$ <u>(e)</u> English as a second language;
- 19 $((\frac{g}{g}))$ (f) Expulsion from an early learning setting;
- 20 $((\frac{h}{(h)}))$ (g) A parent who is incarcerated;
- 21 (((i))) <u>(h)</u> A parent with a ((substance use disorder or mental)) 22 behavioral health treatment need; and
 - $((\frac{(j)}{(j)}))$ (i) Other risk factors determined by the department to be linked by research to school performance.
 - (3) ((The department shall adopt rules that allow a child to enroll in the early childhood education and assistance program, as space is available, when the child is not eligible under RCW 43.216.505 and the child turns three years old at any time during the school year when the child:
 - (a) Has a family income at or below two hundred percent of the federal poverty level or meets at least one risk factor criterion adopted by the department in rule; and
 - (b) Has received services from or participated in:
- 34 (i) The early support for infants and toddlers program;
- 35 (ii) The early head start or a successor federal program 36 providing comprehensive services for children from birth through two 37 years of age; or
- (iii) The birth to three early childhood education and assistance program, if such a program is established.

- (4)) Children enrolled in the early childhood education and assistance program under this section are not considered eligible children as defined in RCW 43.216.505 and are not considered to be part of the state-funded entitlement required in RCW 43.216.556.
 - (4) This section expires August 1, 2030.

- NEW SECTION. Sec. 206. EARLY CHILDHOOD EDUCATION AND ASSISTANCE PROGRAM EARLY ENTRY. (1) The department shall adopt rules that allow a child to enroll in the early childhood education and assistance program, as space is available and subject to the availability of amounts appropriated for this specific purpose, when the child is not eligible under RCW 43.216.505 and the child turns three years old at any time during the school year when the child:
- 13 (a) Has a family income at or below 50 percent of the state 14 median income or meets at least one risk factor criterion adopted by 15 the department in rule; and
 - (b) Has received services from or participated in:
- (i) The early head start or a successor federal program providing comprehensive services for children from birth through two years of age;
- 20 (ii) The early support for infants and toddlers program or 21 received class C developmental services;
- 22 (iii) The birth to three early childhood education and assistance 23 program; or
- 24 (iv) The early childhood intervention and prevention services 25 program.
- 26 (2) Children enrolled in the early childhood education and assistance program under this section are not eligible children as defined in RCW 43.216.505 and are not part of the state-funded entitlement required in RCW 43.216.556.
- NEW SECTION. Sec. 207. INDIAN CHILD DEFINITION. (1) The department must consult, and obtain the advice and consent of, the governing bodies of the state's federally recognized tribes in developing an agreed-upon definition of the term "Indian" for the purposes of RCW 43.216.505 and, by July 1, 2024, must adopt the definition in rule.
- 36 (2) This section expires December 1, 2030.

- **Sec. 208.** RCW 43.216.556 and 2019 c 408 s 3 are each amended to read as follows:
 - (1) Funding for the program of early learning established under this chapter must be appropriated to the department. The department shall distribute funding to approved early childhood education and assistance program contractors on the basis of eligible children enrolled.
 - (2) The program shall be implemented in phases, so that full implementation is achieved in the ((2022-23)) 2026-27 school year.
 - (3) Funding shall continue to be phased in each year until full statewide implementation of the early learning program is achieved in the ((2022-23)) 2026-27 school year, at which time any eligible child is entitled to be enrolled in the program. Entitlement under this section is voluntary enrollment.
 - (4) School districts and approved community-based early learning providers may contract with the department to provide services under the program. The department shall collaborate with school districts, community-based providers, and educational service districts to promote an adequate supply of approved providers.

20 PART III

SUPPORTING CHILD CARE AND EARLY LEARNING PROVIDERS

- **Sec. 301.** RCW 43.216.749 and 2019 c 368 s 7 are each amended to 23 read as follows:
 - CHILD CARE SUBSIDY RATES. (1) ((By January 1, 2025, the department of children, youth, and families must)) It is the intent of the legislature to systemically increase child care subsidy rates over time until rates are equal to the full cost of providing high quality child care.
 - (2) Beginning July 1, 2021, child care subsidy base rates must achieve the 85th percentile of market for licensed or certified child care providers. The state and the exclusive representative for family child care providers must enter into bargaining over the implementation of the subsidy rate increase under this subsection.
- 34 (3) (a) The department shall build upon the work of the child care
 35 collaborative task force to develop and implement a child care cost
 36 estimate model and use the completed child care cost model
 37 ((developed under RCW 43.330.527 to determine child care subsidy
 38 rates.

- 1 (2) This section expires January 30, 2025)) to recommend subsidy
 2 rates at levels that are sufficient to compensate licensed or
 3 certified child care providers for the full costs of providing high
 4 quality child care. The department shall consider:
- 5 (i) Adjusting rates to reflect cost of living such as area median 6 income, cost of living by zip code, and grouping by categories such 7 as rural, suburban, or urban; and
- 8 <u>(ii) Incorporating the rate model for nonstandard child care</u> 9 <u>hours developed under section 306 of this act.</u>
- 10 (b) The department shall build upon the work of the child care
 11 collaborative task force to evaluate options to support access to
 12 affordable health care insurance coverage for licensed or certified
 13 child care providers.
- (4) This section does not interfere with, impede, or in any way
 diminish the right of family child care providers to bargain
 collectively with the state through the exclusive bargaining
 representatives as provided for under RCW 41.56.028.
- NEW SECTION. Sec. 302. EARLY CHILDHOOD EDUCATION AND ASSISTANCE PROGRAM RATES. (1) For the 2021-22 school year, rates for the early childhood education and assistance program must be set at a level at least 10 percent higher than the rates established in section 225, chapter 415, Laws of 2019.
 - (2) It is the intent of the legislature that rate increases shall be informed by the department's 2020 early childhood education and assistance program rate study.
 - (3) This section expires June 30, 2027.

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NEW SECTION. Sec. 303. COMPLEX NEEDS FUNDS. (1) Subject to the availability of amounts appropriated for this specific purpose, the department shall administer two complex needs funds to promote inclusive, least restrictive environments and to support contractors and providers serving children who have developmental delays, disabilities, behavioral needs, or other unique needs. The department shall work collaboratively with the office of the superintendent of public instruction and providers to best serve children. One fund must support early childhood education and assistance program contractors and providers and birth to three early childhood education and assistance program contractors and providers, and one

- 1 fund must support licensed or certified child care providers and 2 license-exempt child care programs.
 - (2) Support may include staffing, programming, therapeutic services, and equipment or technology support. Additional support may include activities to assist families with children expelled or at risk of expulsion from child care, and to help families transition in and out of child care.
- 8 <u>NEW SECTION.</u> **Sec. 304.** TRAUMA-INFORMED CARE SUPPORTS. (1) 9 Beginning July 1, 2022, the department shall provide supports to aid eligible providers in providing trauma-informed care. Trauma-informed care supports may be used by eligible providers for the following purposes:
- 13 (a) Additional compensation for individual staff who have an 14 infant and early childhood mental health or other child development 15 specialty credential;
 - (b) Trauma-informed professional development and training;
 - (c) The purchase of screening tools and assessment materials;
 - (d) Supportive services for children with complex needs that are offered as fee-for-service within local communities; or
 - (e) Other related expenses.

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- (2) The department must adopt rules to implement this section.
- (a) For the purposes of this section, "eligible provider" means:

 (a) An employee or owner of a licensed or certified child care center or outdoor nature-based care accepting state subsidy; (b) an employee or owner of a licensed family home provider accepting state subsidy; (c) a contractor or provider of the early childhood education and assistance program or birth to three early childhood education and assistance program; (d) a license-exempt child care program; or (e) an early achievers coach.
- 30 <u>NEW SECTION.</u> **Sec. 305.** DUAL LANGUAGE RATE ENHANCEMENT. (1) Beginning July 1, 2022, the department shall establish a dual 31 language designation and provide subsidy rate enhancements or site-32 specific grants for licensed or certified child care providers who 33 34 are accepting state subsidy; early childhood education and assistance program contractors; or birth to three early childhood education and 35 assistance program contractors. It is the intent of the legislature 36 37 to allow uses of rate enhancements or site-specific grants to include 38 increased wages for individual staff who provide bilingual

- 1 instruction, professional development training, the purchase of dual
- 2 language and culturally appropriate curricula and accompanying
- 3 training programs, instructional materials, or other related
- 4 expenses.

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- 5 (2) The department must consult with a culturally and
- 6 linguistically diverse stakeholder advisory group to develop criteria
- 7 for the dual language designation.
- 8 (3) The department must adopt rules to implement this section.
- 9 <u>NEW SECTION.</u> **Sec. 306.** NONSTANDARD HOURS RATE MODEL. (1) In order to expand the supply of critically needed after-hours care to meet the needs of parents and caregivers and a round-the-clock economy, the department of children, youth, and families, in consultation with diverse stakeholders, must develop a rate model for nonstandard child care hours and submit the model to the governor and

the appropriate committees of the legislature by January 1, 2022.

- 16 (2) This section expires June 30, 2022.
 - NEW SECTION. Sec. 307. EARLY CHILDHOOD EQUITY GRANTS. (1) Subject to the availability of amounts appropriated for this specific purpose, the department shall distribute early childhood equity grants to eligible applicants. Eligible applicants include play and learn groups, licensed or certified child care centers and family home providers, license-exempt child care programs, and early childhood education and assistance program contractors. The equity grants are intended to serve as a step toward expanding access to early learning statewide and transforming Washington's early learning system to make it more inclusive and equitable. The department shall administer the early childhood equity grants to support inclusive and culturally and linguistically specific early learning and early childhood and parent support programs across the state.
 - (2) The department must conduct an equitable process to prioritize grant applications for early childhood equity grant assistance. An eligible applicant may receive an early childhood equity grant once every two years. When conducting the equitable grant process, the department must:
- 35 (a) Solicit project applications from a racially and 36 geographically diverse pool of eligible applicants statewide;

- 1 (b) Provide application materials in the five most commonly 2 spoken languages in the state and broadly communicate using a variety 3 of strategies to reach diverse communities;
 - (c) Require applicants to demonstrate their proposed uses of early childhood equity grant funds to incorporate either inclusive practices or culturally and linguistically supportive and relevant practices, or both, into early learning program design, delivery, education, training, and evaluation; and
 - (d) Provide technical assistance to any applicant who needs it.
- NEW SECTION. Sec. 308. A new section is added to chapter 43.330 RCW to read as follows:
 - EMPLOYER-SUPPORTED CHILD CARE. (1) Subject to the availability of amounts appropriated for this specific purpose, the department, in collaboration with the department of children, youth, and families, shall provide or contract to provide remote or in-person technical assistance to employers interested in supporting their employees' access to high quality child care.
 - (2) Technical assistance may include guidance related to:
- 19 (a) Operating a licensed child care center at or near the 20 workplace for the benefit of employees;
- 21 (b) Financing and construction of a licensed child care center at 22 or near the workplace for the benefit of employees;
 - (c) Providing financial assistance to employees for licensed or certified child care providers and license-exempt child care program expenses;
 - (d) Encouraging access and support for low-wage employees;
- 27 (e) Sponsoring dependent care flexible spending accounts for 28 employees; and
- 29 (f) Developing a "bring your infant to work" program and other 30 family-friendly work policies for employees.
- 31 **Sec. 309.** RCW 43.216.090 and 2019 c 360 s 7 are each amended to read as follows:
- 33 INFANT AND EARLY CHILDHOOD MENTAL HEALTH CONSULTATION. ((The))
- 34 (1) The department shall administer or contract for infant and early
- 35 <u>childhood mental health consultation services to child care providers</u>
- 36 <u>and early learning providers participating in the early achievers</u>
- 37 program.

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- 1 (2) Beginning July 1, 2021, the department of children, youth, and families must have or contract for one infant and early childhood 2 mental health consultation coordinator and must enter into a 3 contractual agreement with an organization providing coaching 4 services to early achievers program participants to hire ((one)) at 5 6 <u>least 12</u> qualified <u>infant and early childhood</u> mental consultants ((for each of the six department-designated regions)). 7 The department shall determine, in collaboration with the statewide 8 child care resource and referral network, where the additional 9 10 consultants should be sited based on factors such as the total provider numbers overlaid with indicators of highest need. The infant 11 and early childhood mental health consultants must support early 12 achievers program coaches and child care providers by providing 13 resources, information, and guidance regarding challenging behavior 14 15 and expulsions and may travel to assist providers in serving families 16 and children with severe behavioral needs. ((In coordination with the contractor, the department of children, youth, and families must 17 18 report on the services provided and the outcomes of the consultant 19 activities to the governor and the appropriate policy and fiscal committees of the legislature by June 30, 2021.)) 20
- 21 (3) The department shall provide, or contract with an entity to 22 provide, reflective supervision and professional development for 23 infant and early childhood mental health consultants to meet national 24 competency standards.
- 25 (4) As capacity allows, the department may provide access to
 26 infant and early childhood mental health consultation services to
 27 caregivers and licensed or certified, military, and tribal early
 28 learning providers, license-exempt family, friend, and neighbor care
 29 providers, and families with children expelled or at risk of
 30 expulsion from child care.
- 31 NEW SECTION. Sec. 310. PLAY AND LEARN GROUPS. Subject to the availability of amounts appropriated for this specific purpose, the 32 department, in consultation with community-based programs, shall 33 provide or contract to provide, or both, resources and supports for 34 inclusive and culturally and linguistically relevant play and learn 35 groups. Play and learn groups offer parents and other caregivers 36 culturally responsive opportunities to support their children's early 37 38 learning, build relationships that reduce isolation and encourage 39 socialization, and promote kindergarten readiness.

- NEW SECTION. Sec. 311. PROFESSIONAL DEVELOPMENT. (1) Subject to the availability of amounts appropriated for this specific purpose, the department shall provide professional development supports to aid eligible providers in reaching the professional education and training standards adopted by the department. Professional development supports may include:
 - (a) Department-required trainings for child care providers conducted by department-approved trainers;
 - (b) Trainings for license-exempt family, friend, and neighbor child care providers conducted by department-approved trainers;
 - (c) Early achievers scholarships;

- 12 (d) Community-based training pathways and systems developed under 13 RCW 43.216.755;
 - (e) Supporting a nonprofit organization that provides relationship-based professional development support to family, friend, and neighbor caregivers, child care centers, and licensed family home providers, and their work to help providers start their businesses; and
 - (f) Other professional development activities such as updating training content, data collection and reporting, trainer recruitment, retention, program monitoring, and trainings delivered by department-approved trainers on topics such as small business management, antibias and antiracist training, providing care for children with developmental disabilities, social-emotional learning, implementing inclusionary practices in early learning environments, infant and toddler care, dual language program development, and providing trauma-informed care.
 - (2) For the purposes of this section, "eligible provider" means:

 (a) An owner of a licensed or certified child care center, licensed or certified outdoor nature-based care, or licensed family home provider accepting state subsidy; (b) an employee of a licensed or certified child care center, licensed or certified outdoor nature-based care, or a licensed family home provider; (c) a contractor or provider of the early childhood education and assistance program or birth to three early childhood education and assistance program; or (d) an early achievers coach.
- NEW SECTION. Sec. 312. NEGOTIATED RULE MAKING WITH CHILD CARE CENTERS. When the secretary elects to engage in negotiated rule making pursuant to RCW 34.05.310(2)(a), the department must include

- 1 the largest organization representing child care center owners and
- 2 directors; the largest organization representing supervisors,
- 3 teachers, and aides; and other affected interests before adopting
- 4 requirements that affect child care center licensees.
- 5 <u>NEW SECTION.</u> **Sec. 313.** CAPACITY FLEXIBILITY FOR FAMILY HOME
- 6 PROVIDERS. The department may waive the limit, as established in RCW
- 7 43.216.010(1)(c), that restricts family home providers from serving
- 8 not more than 12 children. The department must establish conditions
- 9 for such waivers by rule and must assess, at a minimum, the
- 10 provider's available square footage and staffing capabilities prior
- 11 to issuing any waiver of the limit of 12 children.
- 12 <u>NEW SECTION.</u> **Sec. 314.** SUPPORT FOR CHILD CARE DESERTS. (1)
- 13 Subject to the availability of amounts appropriated for this specific
- 14 purpose, the department shall establish a grant program to expand
- 15 child care in child care deserts. Grants must be used for one-time
- 16 costs associated with the opening of a child care site, including
- 17 program costs, for providers who are newly licensed or are in the
- 18 process of becoming licensed.
- 19 (2) The department must use the child care industry insights
- 20 dashboard from the child care industry assessment as a tool to
- 21 identify areas in which additional investments are needed in order to
- 22 expand existing child care capacity to meet family demand and reduce
- 23 child care deserts.
- 24 (3) This section expires June 30, 2026.

25 PART IV

26 STRENGTHENING PRENATAL TO THREE SUPPORTS

- NEW SECTION. Sec. 401. PRENATAL TO THREE INTENT. (1) The
- 28 legislature finds that parental relationships and healthy
- 29 interactions in the first few years of life help shape the
- 30 development of babies' and toddlers' brains and bodies. Eighty
- 31 percent of the brain is developed by the age of three and parents are
- 32 a child's first teachers.
- 33 (2) The legislature finds that the federal family first
- 34 prevention services act (P.L. 115-123) offers the state the
- 35 opportunity to leverage federal funding for certain programs,
- 36 including in-home parent skill-based programs, substance use disorder

support, and mental health interventions. Culturally relevant, evidence-based programs that may qualify for these federal funds are limited. Therefore, state support may be necessary to serve traditionally underrepresented communities and increase positive engagement from parents and caregivers of children from before birth to age three.

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- (3) The legislature finds that small teacher-child ratios for infant and toddler care, as well as the existence of child care deserts with low levels of access to care for the birth to three age group, contribute to higher expenses for providers and families with babies and young children.
- 12 (4) Therefore, the legislature intends to expand parent and 13 family education and support, incentivize the provision of infant and 14 toddler care, and make early therapeutic and preventative services 15 more readily available to families and young children.
- NEW SECTION. Sec. 402. EDUCATION AND SUPPORT FOR PARENTS AND FAMILY, FRIEND, AND NEIGHBOR CAREGIVERS. (1) Subject to the availability of amounts appropriated for this specific purpose, the department shall administer a prenatal to three family engagement strategy to support expectant parents, babies and toddlers from birth to three years of age, and their caregivers.
 - (2) Components of the prenatal to three family engagement strategy must include supports and services to improve maternal and infant health outcomes, reduce and mitigate trauma, promote attachment and other social-emotional assets, strengthen parenting skills, and provide early supports to help maximize healthy and robust childhood development and reduce isolation. Services and supports may include:
- 29 (a) In-home parent skill-based programs and training established 30 in RCW 43.216.130;
 - (b) Facilitated play and learn groups;
 - (c) Parent peer-support groups, including groups designed for families with children with complex needs; families whose primary home language is not English; incarcerated parents; families coping with substance use disorder or mental health support needs; black, indigenous, and families of color; or other specific needs; and
 - (d) Other prenatal to age three programs and services.
- 38 (3) Continuity of services for babies and toddlers are important 39 for early childhood brain development. Therefore, the services and

- 1 supports described in this section may be made available to
- 2 biological parents, foster parents, kinship care providers, and other
- 3 family, friend, and neighbor caregivers.
- 4 **Sec. 403.** RCW 43.216.578 and 2019 c 408 s 8 are each amended to read as follows:
- 6 BIRTH TO THREE EARLY CHILDHOOD EDUCATION AND ASSISTANCE PROGRAM.
- 7 (1) ((Within resources available under the federal preschool development grant birth to five grant award received in December
- 9 $\frac{2018_{7}}{}$)) Subject to the availability of amounts appropriated for this
- 10 <u>specific purpose</u>, the department shall ((develop a plan for phased
- implementation of)) administer a birth to three early childhood education and assistance program ((pilot project)) for eligible
- 13 children under thirty-six months old. Funds to implement the ((pilot
- 14 project)) program may include a combination of federal, state, or
- 15 private sources.

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- (2) The department may adopt rules to implement the ((pilot project)) program and may waive or adapt early childhood education and assistance program requirements when necessary to allow for the operation of the birth to three early childhood education and assistance program. The department shall consider early head start rules and regulations when developing the provider and family eligibility requirements and program requirements. ((Any deviations from early head start standards, rules, or regulations must be identified and explained by the department in its annual report under subsection (6) of this section.))
- (3) (a) ((Upon securing adequate funds to begin implementation, the pilot project)) The birth to three early childhood education and assistance program((s)) must be delivered through child care centers and family home providers who meet minimum licensing standards and are enrolled in the early achievers program.
- 31 (b) The department must determine minimum early achievers ratings 32 scores for ((programs)) participating ((in the pilot project)) 33 contractors.
 - (4) ((When selecting pilot project locations for service delivery, the department may allow each pilot project location to have up to three classrooms per location. When selecting and approving pilot project locations, the department shall attempt to select a combination of rural, urban, and suburban locations. The department shall prioritize locations with programs currently

- operating early head start, head start, or the early childhood education and assistance program.
 - (5))) To be eligible for the birth to three early childhood education and assistance program, a child's family income must be at or below ((one hundred thirty)) 50 percent of the ((federal poverty level)) state median income and the child must be under thirty-six months old.
- ((6) Beginning November 1, 2020, and each November 1st 8 thereafter during pilot project activity, the department shall submit 9 an annual report to the governor and legislature that includes a 10 11 status update that describes the planning work completed, the status 12 of funds secured, and any implementation activities of the pilot project. Implementation activity reports must include a description 13 of the participating programs and number of children and families 14 15 served.))
- 16 Sec. 404. INFANT CARE INCENTIVES. (1) NEW SECTION. 17 legislature finds that our state suffers from an extreme shortage of 18 infant child care, impacting the ability of parents to participate in the workforce. Further, parents returning to work after using paid 19 family leave to care for a new child struggle to find readily 20 21 available, high quality care during a time of critical growth and 22 brain development for young children. Therefore, the legislature intends to incentivize the provision of high quality infant care. 23
 - (2) Beginning July 1, 2022, the department shall provide an infant rate enhancement for licensed or certified child care providers and birth to three early childhood education and assistance program contractors who are:
 - (a) Accepting state subsidy;

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- 29 (b) In good standing with the early achievers quality rating and 30 improvement system; and
 - (c) Caring for a child between the ages of birth and 11 months.
- 32 (3) The department must adopt rules to implement this section.
- NEW SECTION. Sec. 405. EARLY THERAPEUTIC AND PREVENTATIVE SERVICES. (1) Subject to the availability of amounts appropriated for this specific purpose, the department shall administer early therapeutic and preventative services and programs, such as the early childhood intervention and prevention services program, and other related services for children who are:

- (a) Between the ages of birth and five years; and
- (b) Referred by a child welfare worker, a department of social and health services social worker, a primary care physician, a behavioral health provider, or a public health nurse due to: (i) Risk of child abuse or neglect; (ii) exposure to complex trauma; or (iii) significant developmental delays.
- (2) Subject to the availability of amounts appropriated for this specific purpose, the department shall make all reasonable efforts to deliver early therapeutic and preventative services and programs statewide. These services and programs must focus first on children and families furthest from opportunity as defined by income and be delivered by programs that emphasize greater racial equity.

13 PART V

CONFORMING AMENDMENTS

- **Sec. 501.** RCW 43.216.010 and 2021 c 39 s 4 are each amended to 16 read as follows:
- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
 - (1) "Agency" means any person, firm, partnership, association, corporation, or facility that provides child care and early learning services outside a child's own home and includes the following irrespective of whether there is compensation to the agency:
 - (a) "Child day care center" <u>and "child care center"</u> mean((s)) an agency that regularly provides early childhood education and early learning services for a group of children for periods of less than 24 hours;
 - (b) "Early learning" includes but is not limited to programs and services for child care; state, federal, private, and nonprofit preschool; child care subsidies; child care resource and referral; parental education and support; and training and professional development for early learning professionals;
 - (c) "Family day care provider" and "family home provider" mean((s)) a child care provider who regularly provides early childhood education and early learning services for not more than 12 children at any given time in the provider's home in the family living quarters except as provided in section 313 of this act;
- 37 (d) "Nongovernmental private-public partnership" means an entity 38 registered as a nonprofit corporation in Washington state with a

- primary focus on early learning, school readiness, and parental support, and an ability to raise a minimum of \$5,000,000 in contributions;
- 4 (e) "Service provider" means the entity that operates a community 5 facility.
 - (2) "Agency" does not include the following:

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- (a) Persons related to the child in the following ways:
- 8 (i) Any blood relative, including those of half-blood, and 9 including first cousins, nephews or nieces, and persons of preceding 10 generations as denoted by prefixes of grand, great, or great-great;
 - (ii) Stepfather, stepmother, stepbrother, and stepsister;
- (iii) A person who legally adopts a child or the child's parent as well as the natural and other legally adopted children of such persons, and other relatives of the adoptive parents in accordance with state law; or
- 16 (iv) Spouses of any persons named in (a)(i), (ii), or (iii) of 17 this subsection, even after the marriage is terminated;
 - (b) Persons who are legal guardians of the child;
 - (c) Persons who care for a neighbor's or friend's child or children, with or without compensation, where the person providing care for periods of less than 24 hours does not conduct such activity on an ongoing, regularly scheduled basis for the purpose of engaging in business, which includes, but is not limited to, advertising such care;
 - (d) Parents on a mutually cooperative basis exchange care of one another's children;
 - (e) Nursery schools that are engaged primarily in early childhood education with preschool children and in which no child is enrolled on a regular basis for more than four hours per day;
 - (f) Schools, including boarding schools, that are engaged primarily in education, operate on a definite school year schedule, follow a stated academic curriculum, and accept only school age children;
 - (g) Seasonal camps of three months' or less duration engaged primarily in recreational or educational activities;
- 36 (h) Facilities providing child care for periods of less than 24 37 hours when a parent or legal guardian of the child remains on the 38 premises of the facility for the purpose of participating in:
 - (i) Activities other than employment; or

- (ii) Employment of up to two hours per day when the facility is operated by a nonprofit entity that also operates a licensed child care program at the same facility in another location or at another facility;
- 5 (i) Any entity that provides recreational or educational 6 programming for school age children only and the entity meets all of 7 the following requirements:
- 8 (i) The entity utilizes a drop-in model for programming, where 9 children are able to attend during any or all program hours without a 10 formal reservation;
- 11 (ii) The entity does not assume responsibility in lieu of the 12 parent, unless for coordinated transportation;
- 13 (iii) The entity is a local affiliate of a national nonprofit; 14 and
- 15 (iv) The entity is in compliance with all safety and quality 16 standards set by the associated national agency;
- 17 (j) A program operated by any unit of local, state, or federal government;
- 19 (k) A program located within the boundaries of a federally 20 recognized Indian reservation, licensed by the Indian tribe;
- 21 (1) A program located on a federal military reservation, except 22 where the military authorities request that such agency be subject to 23 the licensing requirements of this chapter;

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- (m) A program that offers early learning and support services, such as parent education, and does not provide child care services on a regular basis.
- 27 (3) "Applicant" means a person who requests or seeks employment 28 in an agency.
 - (4) "Certificate of parental improvement" means a certificate issued under RCW 74.13.720 to an individual who has a founded finding of physical abuse or negligent treatment or maltreatment, or a court finding that the individual's child was dependent as a result of a finding that the individual abused or neglected their child pursuant to RCW 13.34.030(6)(b).
- 35 (5) "Conviction information" means criminal history record 36 information relating to an incident which has led to a conviction or 37 other disposition adverse to the applicant.
- 38 (6) "Department" means the department of children, youth, and 39 families.

1 (7) "Early achievers" means a program that improves the quality 2 of early learning programs and supports and rewards providers for 3 their participation.

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- (8) "Early childhood education and assistance program contractor" means an organization that provides early childhood education and assistance program services under a signed contract with the department.
- (9) "Early childhood education and assistance program provider" means an organization that provides site level, direct, and high quality early childhood education and assistance program services under the direction of an early childhood education and assistance program contractor.
- (10) (("Early start" means an integrated high quality continuum of early learning programs for children birth-to-five years of age. Components of early start include, but are not limited to, the following:
 - (a) Home visiting and parent education and support programs;
 - (b) The early achievers program described in RCW 43.216.085;
- (c) Integrated full-day and part-day high quality early learning programs; and
- (d) High quality preschool for children whose family income is at or below 110 percent of the federal poverty level.
- (11)) "Education data center" means the education data center established in RCW 43.41.400, commonly referred to as the education research and data center.
- (((12))) (11) "Employer" means a person or business that engages the services of one or more people, especially for wages or salary to work in an agency.
- $((\frac{(13)}{(13)}))$ "Enforcement action" means denial, suspension, revocation, modification, or nonrenewal of a license pursuant to RCW 43.216.325(1) or assessment of civil monetary penalties pursuant to RCW 43.216.325(3).
- (((14))) <u>(13)</u> "Extended day program" means an early childhood education and assistance program that offers early learning education for at least 10 hours per day, a minimum of 2,000 hours per year, at least four days per week, and operates year-round.
- 37 (14) "Family resource and referral linkage system" means a system
 38 that connects families to resources, services, and programs for which
 39 families are eligible and uses a database that is developed and

maintained in partnership with communities, health care providers, and early learning providers.

- (15) "Family resource center" means a unified single point of entry where families, individuals, children, and youth in communities can obtain information, an assessment of needs, referral to, or direct delivery of family services in a manner that is welcoming and strength-based.
- (a) A family resource center is designed to meet the needs, cultures, and interests of the communities that the family resource center serves.
- (b) Family services may be delivered directly to a family at the family resource center by family resource center staff or by providers who contract with or have provider agreements with the family resource center. Any family resource center that provides family services shall comply with applicable state and federal laws and regulations regarding the delivery of such family services, unless required waivers or exemptions have been granted by the appropriate governing body.
- (c) Each family resource center shall have one or more family advocates who screen and assess a family's needs and strengths. If requested by the family, the family advocate shall assist the family with setting its own goals and, together with the family, develop a written plan to pursue the family's goals in working towards a greater level of self-reliance or in attaining self-sufficiency.
- (16) "Full day program" means an early childhood education and assistance program that offers early learning education for a minimum of 1,000 hours per year.
- (17) "Low-income child care provider" means a person who administers a child care program that consists of at least 80 percent of children receiving working connections child care subsidy.
- (18) "Low-income neighborhood" means a district or community where more than 20 percent of households are below the federal poverty level.
- (19) "Negative action" means a court order, court judgment, or an adverse action taken by an agency, in any state, federal, tribal, or foreign jurisdiction, which results in a finding against the applicant reasonably related to the individual's character, suitability, and competence to care for or have unsupervised access to children in child care. This may include, but is not limited to:
 - (a) A decision issued by an administrative law judge;

- 1 (b) A final determination, decision, or finding made by an agency following an investigation;
 - (c) An adverse agency action, including termination, revocation, or denial of a license or certification, or if pending adverse agency action, the voluntary surrender of a license, certification, or contract in lieu of the adverse action;
- 7 (d) A revocation, denial, or restriction placed on any 8 professional license; or
 - (e) A final decision of a disciplinary board.

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- 10 (20) "Nonconviction information" means arrest, founded 11 allegations of child abuse, or neglect pursuant to chapter 26.44 RCW, 12 or other negative action adverse to the applicant.
- 13 (21) "Nonschool age child" means a child who is age six years or younger and who is not enrolled in a public or private school.
 - (22) "Part day program" means an early childhood education and assistance program that offers early learning education for at least two and one-half hours per class session, at least 320 hours per year, for a minimum of 30 weeks per year.
- 19 (23) "Private school" means a private school approved by the 20 state under chapter 28A.195 RCW.
- 21 (24) "Probationary license" means a license issued as a 22 disciplinary measure to an agency that has previously been issued a 23 full license but is out of compliance with licensing standards.
- 24 (25) "Requirement" means any rule, regulation, or standard of care to be maintained by an agency.
 - (26) "School age child" means a child who is five years of age through 12 years of age and is attending a public or private school or is receiving home-based instruction under chapter 28A.200 RCW.
 - (27) "Secretary" means the secretary of the department.
- 30 (28) "Washington state preschool program" means an education 31 program for children three-to-five years of age who have not yet 32 entered kindergarten, such as the early childhood education and 33 assistance program.
- 34 **Sec. 502.** RCW 28B.50.248 and 2020 c 355 s 4 and 2020 c 279 s 3 35 are each reenacted and amended to read as follows:
- Nothing in RCW 43.216.135(($_{\tau}$)) or 43.216.136(($_{\tau}$ or 43.216.1365))
 requires a community or technical college to expand any of its
 existing child care facilities. Any additional child care services
 provided by a community or technical college as a result of RCW

- 43.216.135((τ)) or 43.216.136((τ) or 43.216.1365)) must be provided within existing resources and existing facilities.
- 3 **Sec. 503.** RCW 43.84.092 and 2020 c 354 s 11, 2020 c 221 s 5, 4 2020 c 103 s 7, and 2020 c 18 s 3 are each reenacted and amended to read as follows:

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- (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
- (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
 - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
 - (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- 38 (a) The following accounts and funds shall receive their 39 proportionate share of earnings based upon each account's and fund's

1 average daily balance for the period: The abandoned recreational vehicle disposal account, the aeronautics account, the Alaskan Way 2 3 viaduct replacement project account, the ambulance transport fund, brownfield redevelopment trust fund 4 account, the budget stabilization account, the capital vessel replacement account, the 5 6 capitol building construction account, the Central Washington University capital projects account, the charitable, educational, 7 penal and reformatory institutions account, the Chehalis basin 8 account, the Chehalis basin taxable account, the cleanup settlement 9 account, the Columbia river basin water supply development account, 10 11 the Columbia river basin taxable bond water supply development 12 account, the Columbia river basin water supply revenue recovery account, the common school construction fund, the community forest 13 trust account, the connecting Washington account, the county arterial 14 preservation account, the county criminal justice assistance account, 15 16 deferred compensation administrative account, the 17 compensation principal account, the department of licensing services 18 account, the department of retirement systems expense account, the 19 developmental disabilities community ((trust)) services account, the diesel idle reduction account, the drinking water assistance account, 20 21 the administrative subaccount of the drinking water assistance account, the early learning facilities development account, the early 22 23 learning facilities revolving account, the Eastern Washington University capital projects account, the education construction fund, 24 25 the education legacy trust account, the election account, the electric vehicle account, the energy freedom account, the energy 26 recovery act account, the essential rail assistance account, The 27 28 Evergreen State College capital projects account, the fair start for kids account, the ferry bond retirement fund, the freight mobility 29 investment account, the freight mobility multimodal account, the 30 31 grade crossing protective fund, the public health services account, 32 the state higher education construction account, the higher education 33 construction account, the higher education retirement supplemental benefit fund, the highway bond retirement fund, the 34 highway infrastructure account, the highway safety fund, the hospital 35 safety net assessment fund, the Interstate 405 and state route number 36 167 express toll lanes account, the judges' retirement account, the 37 judicial retirement administrative account, the judicial retirement 38 39 principal account, the local leasehold excise tax account, the local 40 real estate excise tax account, the local sales and use tax account,

1 the marine resources stewardship trust account, the medical aid account, the money-purchase retirement savings administrative 2 account, the money-purchase retirement savings principal account, the 3 motor vehicle fund, the motorcycle safety education account, the 4 multimodal transportation account, the multiuse roadway safety 5 6 account, the municipal criminal justice assistance account, the 7 oyster reserve land account, the pension funding stabilization account, the perpetual surveillance and maintenance account, the 8 insurance agency pilotage account, the pollution liability 9 underground storage tank revolving account, the public employees' 10 retirement system plan 1 account, the public employees' retirement 11 12 system combined plan 2 and plan 3 account, the public facilities construction loan revolving account, the public health supplemental 13 account, the public works assistance account, the Puget Sound capital 14 construction account, the Puget Sound ferry operations account, the 15 16 Puget Sound Gateway facility account, the Puget Sound taxpayer 17 accountability account, the real estate appraiser commission account, 18 the recreational vehicle account, the regional mobility grant program account, the resource management cost account, the rural arterial 19 20 trust account, the rural mobility grant program account, the rural 21 Washington loan fund, the sexual assault prevention and response 22 account, the site closure account, the skilled nursing facility safety net trust fund, the small city pavement and sidewalk account, 23 the special category C account, the special wildlife account, the 24 25 state investment board expense account, the state investment board commingled trust fund accounts, the state patrol highway account, the 26 state reclamation revolving account, the state route number 520 civil 27 penalties account, the state route number 520 corridor account, the 28 29 state wildlife account, the statewide broadband account, the statewide tourism marketing account, the supplemental pension 30 31 account, the Tacoma Narrows toll bridge account, the teachers' 32 retirement system plan 1 account, the teachers' retirement system combined plan 2 and plan 3 account, the tobacco prevention and 33 control account, the tobacco settlement account, the toll facility 34 bond retirement account, the transportation 2003 account (nickel 35 36 account), the transportation equipment fund, the transportation future funding program account, the transportation improvement 37 38 account, the transportation improvement board bond retirement 39 account, the transportation infrastructure account, 40 transportation partnership account, the traumatic brain injury

- account, the University of Washington bond retirement fund, the 1 University of Washington building account, the voluntary cleanup 2 account, the volunteer firefighters' and reserve officers' relief and 3 pension principal fund, the volunteer firefighters' and reserve 4 officers' administrative fund, the vulnerable roadway user education 5 6 account, the Washington judicial retirement system account, the Washington law enforcement officers' and firefighters' system plan 1 7 retirement account, the Washington law enforcement officers' and 8 firefighters' system plan 2 retirement account, the Washington public 9 safety employees' plan 2 retirement account, the Washington school 10 employees' retirement system combined plan 2 and 3 account, the 11 12 Washington state patrol retirement account, the Washington State University building account, the Washington State University bond 13 retirement fund, the water pollution control revolving administration 14 account, the water pollution control revolving fund, the Western 15 16 Washington University capital projects account, the Yakima integrated 17 implementation account, the Yakima integrated implementation revenue recovery account, and the Yakima integrated 18 plan implementation taxable bond account. Earnings derived from 19 investing balances of the agricultural permanent fund, the normal 20 21 school permanent fund, the permanent common school fund, the 22 scientific permanent fund, and the state university permanent fund shall be allocated to their respective beneficiary accounts. 23 24
 - (b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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- 30 (5) In conformance with Article II, section 37 of the state 31 Constitution, no treasury accounts or funds shall be allocated 32 earnings without the specific affirmative directive of this section.
- 33 **Sec. 504.** RCW 43.84.092 and 2020 c 354 s 11, 2020 c 221 s 5, 2020 c 148 s 3, 2020 c 103 s 7, and 2020 c 18 s 3 are each reenacted and amended to read as follows:
- 36 (1) All earnings of investments of surplus balances in the state 37 treasury shall be deposited to the treasury income account, which 38 account is hereby established in the state treasury.

(2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- (a) The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The abandoned recreational vehicle disposal account, the aeronautics account, the Alaskan Way viaduct replacement project account, the ambulance transport fund, the brownfield redevelopment trust fund account, the budget stabilization account, the capital vessel replacement account, the capitol building construction account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the Chehalis basin account, the Chehalis basin taxable account, the cleanup settlement

1 account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water supply development 2 account, the Columbia river basin water supply revenue recovery 3 account, the common school construction fund, the community forest 4 trust account, the connecting Washington account, the county arterial 5 6 preservation account, the county criminal justice assistance account, deferred compensation administrative account, the deferred 7 compensation principal account, the department of licensing services 8 account, the department of retirement systems expense account, the 9 developmental disabilities community ((trust)) services account, the 10 diesel idle reduction account, the drinking water assistance account, 11 12 the administrative subaccount of the drinking water assistance account, the early learning facilities development account, the early 13 learning facilities revolving account, the Eastern Washington 14 University capital projects account, the education construction fund, 15 16 the education legacy trust account, the election account, the 17 electric vehicle account, the energy freedom account, the energy recovery act account, the essential rail assistance account, The 18 19 Evergreen State College capital projects account, the fair start for kids account, the ferry bond retirement fund, the fish, wildlife, and 20 conservation account, the freight mobility investment account, the 21 freight mobility multimodal account, the grade crossing protective 22 23 fund, the public health services account, the state higher education construction account, the higher education construction account, the 24 25 higher education retirement plan supplemental benefit fund, the highway bond retirement fund, the highway infrastructure account, the 26 highway safety fund, the hospital safety net assessment fund, the 27 28 Interstate 405 and state route number 167 express toll lanes account, 29 judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, 30 31 the limited fish and wildlife account, the local leasehold excise tax 32 account, the local real estate excise tax account, the local sales and use tax account, the marine resources stewardship trust account, 33 34 the medical aid account, the money-purchase retirement savings administrative account, the money-purchase retirement savings 35 principal account, the motor vehicle fund, the motorcycle safety 36 education account, the multimodal transportation 37 account, multiuse roadway safety account, the municipal criminal justice 38 39 assistance account, the oyster reserve land account, the pension 40 funding stabilization account, the perpetual surveillance and

maintenance account, the pilotage account, the pollution liability 1 insurance agency underground storage tank revolving account, the 2 public employees' retirement system plan 1 account, the public 3 employees' retirement system combined plan 2 and plan 3 account, the 4 public facilities construction loan revolving account, the public 5 6 health supplemental account, the public works assistance account, the Puget Sound capital construction account, the Puget Sound ferry 7 operations account, the Puget Sound Gateway facility account, the 8 Puget Sound taxpayer accountability account, 9 the real estate appraiser commission account, the recreational vehicle account, the 10 11 regional mobility grant program account, the resource management cost 12 account, the rural arterial trust account, the rural mobility grant program account, the rural Washington loan fund, the sexual assault 13 prevention and response account, the site closure account, the 14 15 skilled nursing facility safety net trust fund, the small city 16 pavement and sidewalk account, the special category C account, the 17 special wildlife account, the state investment board expense account, 18 the state investment board commingled trust fund accounts, the state patrol highway account, the state reclamation revolving account, the 19 state route number 520 civil penalties account, the state route 20 21 number 520 corridor account, the statewide broadband account, the 22 statewide tourism marketing account, the supplemental pension 23 account, the Tacoma Narrows toll bridge account, the teachers' retirement system plan 1 account, the teachers' retirement system 24 25 combined plan 2 and plan 3 account, the tobacco prevention and control account, the tobacco settlement account, the toll facility 26 bond retirement account, the transportation 2003 account (nickel 27 28 account), the transportation equipment fund, the transportation 29 future funding program account, the transportation improvement account, the transportation improvement board bond retirement 30 31 the transportation infrastructure account, 32 transportation partnership account, the traumatic brain injury account, the University of Washington bond retirement fund, the 33 University of Washington building account, the voluntary cleanup 34 account, the volunteer firefighters' and reserve officers' relief and 35 pension principal fund, the volunteer firefighters' and reserve 36 officers' administrative fund, the vulnerable roadway user education 37 account, the Washington judicial retirement system account, 38 39 Washington law enforcement officers' and firefighters' system plan 1 40 retirement account, the Washington law enforcement officers' and

- 1 firefighters' system plan 2 retirement account, the Washington public safety employees' plan 2 retirement account, the Washington school 2 3 employees' retirement system combined plan 2 and 3 account, the Washington state patrol retirement account, the Washington State 4 University building account, the Washington State University bond 5 6 retirement fund, the water pollution control revolving administration account, the water pollution control revolving fund, the Western 7 Washington University capital projects account, the Yakima integrated 8 implementation account, the Yakima 9 integrated implementation revenue recovery account, and the Yakima integrated 10 11 plan implementation taxable bond account. Earnings derived from 12 investing balances of the agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the 13 scientific permanent fund, and the state university permanent fund 14 shall be allocated to their respective beneficiary accounts. 15
 - (b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

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- 22 (5) In conformance with Article II, section 37 of the state 23 Constitution, no treasury accounts or funds shall be allocated 24 earnings without the specific affirmative directive of this section.
- Sec. 505. RCW 43.84.092 and 2020 c 221 s 5, 2020 c 148 s 3, 2020 c 103 s 7, and 2020 c 18 s 3 are each reenacted and amended to read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the

amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.

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- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The abandoned recreational vehicle disposal account, the aeronautics account, the Alaskan Way viaduct replacement project account, the brownfield redevelopment trust fund account, the budget stabilization account, the capital vessel replacement account, the capitol building construction account, the Central Washington University capital projects account, the charitable, educational, penal and reformatory institutions account, the Chehalis basin account, the Chehalis basin taxable account, the cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water supply development account, the Columbia river basin water supply revenue recovery account, the common school construction fund, the community forest trust account, the connecting Washington account, the county arterial preservation account, the criminal justice assistance account, the deferred compensation administrative account, the deferred compensation principal account, the department of licensing services account, the department of retirement systems expense account, the developmental disabilities

1 community ((trust)) services account, the diesel idle reduction account, the drinking water assistance account, the administrative 2 3 subaccount of the drinking water assistance account, the early learning facilities development account, the 4 early learning facilities revolving account, the Eastern Washington University 5 6 capital projects account, the education construction fund, the education legacy trust account, the election account, the electric 7 vehicle account, the energy freedom account, the energy recovery act 8 account, the essential rail assistance account, The Evergreen State 9 College capital projects account, the fair start for kids account, 10 the ferry bond retirement fund, the fish, wildlife, and conservation 11 12 account, the freight mobility investment account, the freight mobility multimodal account, the grade crossing protective fund, the 13 public health services account, the state 14 higher construction account, the higher education construction account, the 15 16 higher education retirement plan supplemental benefit fund, the 17 highway bond retirement fund, the highway infrastructure account, the 18 highway safety fund, the hospital safety net assessment fund, the 19 Interstate 405 and state route number 167 express toll lanes account, judges' retirement account, the 20 judicial retirement administrative account, the judicial retirement principal account, 21 the limited fish and wildlife account, the local leasehold excise tax 22 23 account, the local real estate excise tax account, the local sales and use tax account, the marine resources stewardship trust account, 24 25 the medical aid account, the money-purchase retirement savings administrative account, the money-purchase retirement savings 26 principal account, the motor vehicle fund, the motorcycle safety 27 28 education account, the multimodal transportation account, the multiuse roadway safety account, the municipal criminal justice 29 assistance account, the oyster reserve land account, the pension 30 31 funding stabilization account, the perpetual surveillance maintenance account, the pilotage account, the pollution liability 32 insurance agency underground storage tank revolving account, the 33 public employees' retirement system plan 1 account, the public 34 employees' retirement system combined plan 2 and plan 3 account, the 35 public facilities construction loan revolving account, the public 36 health supplemental account, the public works assistance account, the 37 Puget Sound capital construction account, the Puget Sound ferry 38 39 operations account, the Puget Sound Gateway facility account, the 40 Puget Sound taxpayer accountability account, the real estate

appraiser commission account, the recreational vehicle account, the 1 regional mobility grant program account, the resource management cost 2 account, the rural arterial trust account, the rural mobility grant 3 program account, the rural Washington loan fund, the sexual assault 4 prevention and response account, the site closure account, the 5 6 skilled nursing facility safety net trust fund, the small city 7 pavement and sidewalk account, the special category C account, the special wildlife account, the state investment board expense account, 8 the state investment board commingled trust fund accounts, the state 9 patrol highway account, the state reclamation revolving account, the 10 11 state route number 520 civil penalties account, the state route number 520 corridor account, the statewide broadband account, the 12 statewide tourism marketing account, the supplemental pension 13 account, the Tacoma Narrows toll bridge account, the teachers' 14 retirement system plan 1 account, the teachers' retirement system 15 16 combined plan 2 and plan 3 account, the tobacco prevention and 17 control account, the tobacco settlement account, the toll facility 18 bond retirement account, the transportation 2003 account (nickel account), the transportation equipment fund, the transportation 19 future funding program account, the transportation improvement 20 21 account, the transportation improvement board bond retirement 22 account, the transportation infrastructure account, transportation partnership account, the traumatic brain injury 23 account, the University of Washington bond retirement fund, the 24 25 University of Washington building account, the voluntary cleanup account, the volunteer firefighters' and reserve officers' relief and 26 pension principal fund, the volunteer firefighters' and reserve 27 28 officers' administrative fund, the vulnerable roadway user education 29 account, the Washington judicial retirement system account, the Washington law enforcement officers' and firefighters' system plan 1 30 31 retirement account, the Washington law enforcement officers' and 32 firefighters' system plan 2 retirement account, the Washington public safety employees' plan 2 retirement account, the Washington school 33 employees' retirement system combined plan 2 and 3 account, the 34 Washington state patrol retirement account, the Washington State 35 University building account, the Washington State University bond 36 retirement fund, the water pollution control revolving administration 37 account, the water pollution control revolving fund, the Western 38 39 Washington University capital projects account, the Yakima integrated 40 plan implementation account, the Yakima integrated

- implementation revenue recovery account, and the Yakima integrated plan implementation taxable bond account. Earnings derived from investing balances of the agricultural permanent fund, the normal school permanent fund, the permanent common school fund, the scientific permanent fund, and the state university permanent fund shall be allocated to their respective beneficiary accounts.
 - (b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
- 13 (5) In conformance with Article II, section 37 of the state 14 Constitution, no treasury accounts or funds shall be allocated 15 earnings without the specific affirmative directive of this section.
- 16 **Sec. 506.** RCW 43.216.710 and 2017 3rd sp.s. c 6 s 213 are each amended to read as follows:

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- (1) Work in conjunction with the statewide child care resource and referral network as well as local governments, nonprofit organizations, businesses, and community child care advocates to create local child care resource and referral organizations. These organizations may carry out needs assessments, resource development, provider training, technical assistance, and parent information and training;
- (2) Actively seek public and private money for distribution as grants to the statewide child care resource and referral network and to existing or potential local child care resource and referral organizations;
- (3) Adopt rules regarding the application for and distribution of grants to local child care resource and referral organizations. The rules shall, at a minimum, require an applicant to submit a plan for achieving the following objectives:
- (a) Provide parents with information about child care resources, including location of services and subsidies;
- 36 (b) Carry out child care provider recruitment and training 37 programs, including training under RCW 74.25.040;
- 38 (c) Offer support services, such as parent and provider seminars, 39 toy-lending libraries, and substitute banks;

1 (d) Provide information for businesses regarding child care 2 supply and demand;

- (e) Advocate for increased public and private sector resources devoted to child care;
- (f) Provide technical assistance to employers regarding employee child care services; and
- (g) Serve recipients of temporary assistance for needy families and working parents with household incomes of two hundred)) 100 percent of the ((federal poverty line)) state median income;
- (4) Provide staff support and technical assistance to the statewide child care resource and referral network and local child care resource and referral organizations;
- (5) Maintain a statewide child care licensing data bank and work with department licensors to provide information to local child care resource and referral organizations about licensed or certified child care providers in the state;
- (6) Through the statewide child care resource and referral network and local resource and referral organizations, compile data about local child care needs and availability for future planning and development;
- (7) Coordinate with the statewide child care resource and referral network and local child care resource and referral organizations for the provision of training and technical assistance to child care providers;
- (8) Collect and assemble information regarding the availability of insurance and of federal and other child care funding to assist state and local agencies, businesses, and other child care providers in offering child care services;
- (9) Subject to the availability of amounts appropriated for this specific purpose, increase the base rate for all child care providers by ten percent;
- (10) Subject to the availability of amounts appropriated for this specific purpose, provide tiered subsidy rate enhancements to child care providers if the provider meets the following requirements:
- 36 (a) The provider enrolls in quality rating and improvement system 37 levels 2, 3, 4, or 5;
- 38 (b) The provider is actively participating in the early achievers 39 program;

- 1 (c) The provider continues to advance towards level 5 of the 2 early achievers program; and
- 3 (d) The provider must complete level 2 within thirty months or 4 the reimbursement rate returns the level 1 rate; and
- 5 (11) Require exempt providers to participate in continuing 6 education, if adequate funding is available.
- 7 **Sec. 507.** RCW 43.216.514 and 2020 c 343 s 3 are each amended to 8 read as follows:
- 9 (1)(a) The department shall prioritize children for enrollment in 10 the early childhood education and assistance program who are eligible 11 pursuant to RCW 43.216.505.
- 12 (b) A child who is eligible at the time of enrollment in the 13 early childhood education and assistance program maintains program 14 eligibility until the child begins kindergarten.
- 15 (2) As space is available, children may be included in the early childhood education and assistance program pursuant to RCW 43.216.512. ((Priority within this group must be given first to children with incomes up to one hundred thirty percent of the federal poverty level.))

20 PART VI

21 MISCELLANEOUS

- NEW SECTION. Sec. 601. Nothing in this act changes the department's responsibility to collectively bargain over mandatory subjects consistent with RCW 41.56.028(3) or limits the legislature's authority to make programmatic modifications to licensed child care and early learning programs consistent with legislative reservation of rights under RCW 41.56.028(4)(d).
- NEW SECTION. Sec. 602. RCW 43.216.1365 (Working connections child care program—Eligibility) and 2020 c 355 s 3 are each repealed.
- NEW SECTION. Sec. 603. If any part of this act is found to be in conflict with federal requirements that are a prescribed condition to the allocation of federal funds to the state, the conflicting part of this act is inoperative solely to the extent of the conflict and with respect to the agencies directly affected, and this finding does not affect the operation of the remainder of this act in its

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- 1 application to the agencies concerned. Rules adopted under this act
- 2 must meet federal requirements that are a necessary condition to the
- 3 receipt of federal funds by the state.
- 4 NEW SECTION. Sec. 604. Sections 204 through 206 and 403 of this
- 5 act take effect July 1, 2026.
- 6 <u>NEW SECTION.</u> **Sec. 605**. Sections 101, 102, 106, 201, 206, 207,
- 7 302 through 307, 310 through 314, 402, 404, 405, and 601 of this act
- 8 are each added to chapter 43.216 RCW.
- 9 <u>NEW SECTION.</u> **Sec. 606.** Section 503 of this act expires July 1,
- 10 2021.
- 11 <u>NEW SECTION.</u> **Sec. 607.** Sections 201, 202, 301, 309, and 504 of
- 12 this act are necessary for the immediate preservation of the public
- 13 peace, health, or safety, or support of the state government and its
- 14 existing public institutions, and take effect July 1, 2021.
- NEW SECTION. Sec. 608. Section 504 of this act expires July 1,
- 16 2024.
- 17 <u>NEW SECTION.</u> **Sec. 609.** Section 505 of this act takes effect
- 18 July 1, 2024.
- 19 NEW SECTION. Sec. 610. Sections 105 and 503 of this act are
- 20 necessary for the immediate preservation of the public peace, health,
- 21 or safety, or support of the state government and its existing public
- 22 institutions, and take effect immediately.

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