HOUSE BILL 1465

State of Washington 53rd Legislature 1993 Regular Session

By Representatives Kessler, Wineberry, Sheldon, Basich, Linville, Riley, Jones, Holm, Miller, Roland, Quall and Mastin

Read first time 01/29/93. Referred to Committee on Revenue.

- 1 AN ACT Relating to continuing tax deferral programs; amending RCW
- 2 82.60.050, 82.61.040, 82.62.040, 82.60.020, 82.61.010, 82.61.070, and
- 3 82.62.010; and creating a new section.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds that there continues
- 6 to be several areas in the state that are characterized by very high
- 7 levels of unemployment and poverty. The legislature also finds that
- 8 manufacturing and research and development facilities are critical to
- 9 Washington's economic prosperity. Tax deferral programs stimulate the
- 10 economy by reducing the upfront costs of starting or expanding a
- 11 manufacturing or research and development facility. Continuation of
- 12 tax deferral programs serves a vital public purpose by creating
- 13 employment opportunities and reducing poverty.
- 14 Sec. 2. RCW 82.60.050 and 1988 c 41 s 5 are each amended to read
- 15 as follows:
- 16 RCW 82.60.030 and 82.60.040 shall expire July 1, $((\frac{1994}{}))$ 2000.

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- 1 Sec. 3. RCW 82.61.040 and 1988 c 41 s 2 are each amended to read
- 2 as follows:
- 3 RCW 82.61.020 and 82.61.030 shall expire July 1, $((\frac{1994}{}))$ 2000.
- 4 Sec. 4. RCW 82.62.040 and 1988 c 41 s 4 are each amended to read
- 5 as follows:
- 6 RCW 82.62.020 and 82.62.030 shall expire July 1, $((\frac{1994}{1}))$ 2000.
- 7 **Sec. 5.** RCW 82.60.020 and 1988 c 42 s 16 are each amended to read 8 as follows:
- 9 Unless the context clearly requires otherwise, the definitions in 10 this section apply throughout this chapter.
- 11 (1) "Applicant" means a person applying for a tax deferral under 12 this chapter.
- 13 (2) "Department" means the department of revenue.
- 14 (3) "Eligible area" means: (a) A county in which the average level
- 15 of unemployment for the three years before the year in which an 16 application is filed under this chapter exceeds the average state
- 16 application is filed under this chapter exceeds the average state 17 unemployment for those years by twenty percent; or (b) a metropolitan
- 18 statistical area, as defined by the office of federal statistical
- 19 policy and standards, United States department of commerce, in which
- 20 the average level of unemployment for the calendar year immediately
- 21 preceding the year in which an application is filed under this chapter
- 22 exceeds the average state unemployment for such calendar year by twenty
- 23 percent. ((Applications under this subsection (3)(b) shall be filed by
- 24 April 30, 1989.))
- 25 (4)(a) "Eligible investment project" means that portion of an
- 26 investment project which:
- 27 (i) Is directly utilized to create at least one new full-time
- 28 qualified employment position for each three hundred thousand dollars
- 29 of investment on which a deferral is requested; and
- 30 (ii) Either initiates a new operation, or expands or diversifies a
- 31 current operation by expanding or renovating an existing building with
- 32 costs in excess of twenty-five percent of the true and fair value of
- 33 the plant complex prior to improvement; or
- 34 (iii) Acquires machinery and equipment to be used for either
- 35 manufacturing or research and development if the machinery and
- 36 equipment is housed in a new leased structure: PROVIDED, That the
- 37 lessor/owner of the structure is not eligible for a deferral unless the

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1 underlying ownership of the buildings, machinery, and equipment vests 2 exclusively in the same person.

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- (b) "Eligible investment project" does not include any portion of an investment project undertaken by a light and power business as defined in RCW 82.16.010(5) or investment projects which have already received deferrals under this chapter.
- 7 (5) "Investment project" means an investment in qualified buildings 8 and qualified machinery and equipment, including labor and services 9 rendered in the planning, installation, and construction of the 10 project.
- (6) "Manufacturing" means all activities of a commercial or 11 industrial nature wherein labor or skill is applied, by hand or 12 13 machinery, to materials so that as a result thereof a new, different, or useful substance or article of tangible personal property is 14 15 produced for sale or commercial or industrial use and shall include the production or fabrication of specially made or custom made articles. 16 17 "Manufacturing" also includes computer programming, the production of computer software, and other computer-related services, 18 19 activities performed by research and development laboratories and 20 commercial testing laboratories.
 - (7) "Person" has the meaning given in RCW 82.04.030.
 - (8) "Qualified buildings" means new structures used for manufacturing and research and development activities, including plant offices and warehouses or other facilities for the storage of raw material or finished goods if such facilities are an essential or an integral part of a factory, mill, plant, or laboratory used for manufacturing or research and development. If a building is used partly for manufacturing or research and development and partly for other purposes, the applicable tax deferral shall be determined by apportionment of the costs of construction under rules adopted by the department.
- 32 (9) "Qualified employment position" means a permanent full-time 33 employee employed in the eligible investment project during the entire 34 tax year.
- 35 (10) "Qualified machinery and equipment" means all new industrial 36 and research fixtures, equipment, and support facilities that are an 37 integral and necessary part of a manufacturing or research and 38 development operation. "Qualified machinery and equipment" includes: 39 Computers; software; data processing equipment; laboratory equipment;

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- 1 manufacturing components such as belts, pulleys, shafts, and moving
- 2 parts; molds, tools, and dies; operating structures; and all equipment
- 3 used to control or operate the machinery.
- 4 (11) "Recipient" means a person receiving a tax deferral under this 5 chapter.
- 6 (12) "Research and development" means the development, refinement,
- 7 testing, marketing, and commercialization of a product, service, or
- 8 process before commercial sales have begun. As used in this
- 9 subsection, "commercial sales" excludes sales of prototypes or sales
- 10 for market testing if the total gross receipts from such sales of the
- 11 product, service, or process do not exceed one million dollars.
- 12 **Sec. 6.** RCW 82.61.010 and 1988 c 41 s 1 are each amended to read
- 13 as follows:
- 14 Unless the context clearly requires otherwise, the definitions in
- 15 this section apply throughout this chapter.
- 16 (1) "Applicant" means a person applying for a tax deferral under
- 17 this chapter.
- 18 (2) "Person" has the meaning given in RCW 82.04.030.
- 19 (3) "Department" means the department of revenue.
- 20 (4) "Eligible investment project" means:
- 21 (a) Construction of new buildings and the acquisition of new
- 22 related machinery and equipment when the buildings, machinery, and
- 23 equipment are to be used for either manufacturing or research and
- 24 development activities, which construction is commenced prior to
- 25 December 31, $((\frac{1994}{}))$ 2000; or
- 26 (b) Acquisition prior to December 31, $((\frac{1994}{}))$ 2000, of new
- 27 machinery and equipment to be used for either manufacturing or research
- 28 and development if the machinery and equipment is housed in a new
- 29 leased structure: PROVIDED, That the lessor/owner of the structure is
- 30 not eligible for a deferral unless the underlying ownership of the
- 31 buildings, machinery, and equipment vests exclusively in the same
- 32 person; or
- 33 (c) Acquisition of all new or used machinery, equipment, or other
- 34 personal property for use in the production or casting of aluminum at
- 35 an aluminum smelter or at facilities related to an aluminum smelter, if
- 36 the plant was in operation prior to 1975 and has ceased operations or
- 37 is in imminent danger of ceasing operations for economic reasons, as
- 38 determined by the department, and if the person applying for a deferral

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- (i) has consulted with any collective bargaining unit that represented 1 2 employees of the plant pursuant to a collective bargaining agreement that was in effect either immediately prior to the time the plant 3 4 ceased operations or during the period when the plant was in imminent danger of ceasing operations, on the proposed operation of the plant 5 and on the terms and conditions of employment for wage and salaried 6 7 employees and (ii) has obtained a written concurrence from the 8 bargaining unit on the decision to apply for a deferral under this 9 chapter; or
- 10 (d) Modernization projects involving construction, acquisition, or upgrading of equipment or machinery, including services and labor, 11 which are commenced after May 19, 1987, and are intended to increase 12 13 the operating efficiency of existing plants which are either aluminum 14 smelters or aluminum rolling mills or of facilities related to such 15 plants, if the plant was in operation prior to 1975, and if the person 16 applying for a deferral (i) has consulted with any collective 17 bargaining unit that represents employees of the plant on the proposed operation of the plant and the terms and conditions of employment for 18 19 wage and salaried employees and (ii) has obtained a written concurrence 20 from the bargaining unit on the decision to apply for a deferral under 21 this chapter.
- 22 (5) "Manufacturing" means all activities of a commercial industrial nature wherein labor or skill is applied, by hand or 23 24 machinery, to materials so that as a result thereof a new, different, 25 or useful substance or article of tangible personal property is 26 produced for sale or commercial or industrial use and includes the production or fabrication of specially made or custom-made articles. 27
- (6) "Research and development" means the development, refinement, testing, marketing, and commercialization of a product, service, or 29 process before commercial sales have begun.

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(7) "Buildings" means only those new structures used for either manufacturing or research and development activities, including plant offices and warehouses or other facilities for the storage of raw materials or finished goods if such facilities are an essential or an integral part of a factory, mill, plant, or laboratory used for manufacturing or research and development purposes. If a building is used partly for manufacturing or research and development and partly for other purposes, the applicable tax deferral shall be determined by

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- 1 apportionment of the costs of construction under rules adopted by the 2 department.
- (8) "Machinery and equipment" means all industrial and research 3 4 fixtures, equipment, and support facilities that are an integral and 5 necessary part of a manufacturing or research and development "Qualified machinery and equipment" includes computers; 6 7 processing equipment; software; data laboratory equipment; 8 manufacturing components such as belts, pulleys, shafts, and moving 9 parts; molds, tools, and dies; operating structures; and all equipment 10 used to control or operate the machinery. For purposes of this chapter, new machinery and equipment means either new to the taxing 11 jurisdiction of the state or new to the certificate holder. 12 13 machinery and equipment may be treated as new equipment and machinery if the certificate holder either brings the machinery and equipment 14
- 17 (9) "Qualified employment position" means a permanent full-time 18 employee employed in the eligible investment project during the entire 19 tax year.

into Washington or makes a retail purchase of the machinery and

- 20 (10) "Recipient" means a person receiving a tax deferral under this 21 chapter.
- 22 (11) "Certificate holder" means an applicant to whom a tax deferral certificate has been issued.
- 24 (12) "Operationally complete" means constructed or improved to the 25 point of being functionally useable for the intended purpose.
- 26 (13) "Initiation of construction" means that date upon which on-27 site construction commences.
- 28 **Sec. 7.** RCW 82.61.070 and 1988 c 41 s 3 are each amended to read 29 as follows:
- 30 The department and the department of trade and economic development 31 shall jointly report to the legislature about the effects of this 32 chapter on new manufacturing and research and development activities in 33 this state. The report shall contain information concerning the number 34 of deferral certificates granted, the amount of sales tax deferred, the 35 number of jobs created and other information useful in measuring such 36 effects. Reports shall be submitted by January 1, 1986, and by January

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1 of each year through ((1995)) 2001.

equipment in Washington or elsewhere.

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1 **Sec. 8.** RCW 82.62.010 and 1988 c 42 s 17 are each amended to read 2 as follows:

3 Unless the context clearly requires otherwise, the definitions in 4 this section apply throughout this chapter.

- 5 (1) "Applicant" means a person applying for a tax credit under this 6 chapter.
 - (2) "Department" means the department of revenue.

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- 8 (3) "Eligible area" means: (a) A county in which the average level 9 of unemployment for the three years before the year in which an 10 application is filed under this chapter exceeds the average state unemployment for those years by twenty percent; or (b) a metropolitan 11 statistical area, as defined by the office of federal statistical 12 13 policy and standards, United States department of commerce, in which the average level of unemployment for the calendar year immediately 14 15 preceding the year in which an application is filed under this chapter 16 exceeds the average state unemployment for such calendar year by twenty 17 percent. ((Applications under this subsection (3)(b) shall be filed by 18 April 30, 1989.))
 - (4)(a) "Eligible business project" means manufacturing or research and development activities which are conducted by an applicant in an eligible area at a specific facility: PROVIDED, That the applicant's average full-time qualified employment positions at the specific facility will be at least fifteen percent greater in the year for which the credit is being sought than the applicant's average full-time qualified employment positions at the same facility in the immediately preceding year.
- (b) "Eligible business project" does not include any portion of a business project undertaken by a light and power business as defined in RCW 82.16.010(5) or that portion of a business project creating qualified full-time employment positions outside an eligible area or those recipients of a sales tax deferral under chapter 82.61 RCW.
 - (5) "Manufacturing" means all activities of a commercial or industrial nature wherein labor or skill is applied, by hand or machinery, to materials so that as a result thereof a new, different, or useful substance or article of tangible personal property is produced for sale or commercial or industrial use and shall include the production or fabrication of specially made or custom made articles. "Manufacturing" also includes computer programming, the production of computer software, and other computer-related services, and the

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- 1 activities performed by research and development laboratories and 2 commercial testing laboratories.
 - (6) "Person" has the meaning given in RCW 82.04.030.

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- 4 (7) "Qualified employment position" means a permanent full-time 5 employee employed in the eligible business project during the entire 6 tax year.
 - (8) "Tax year" means the calendar year in which taxes are due.
- 8 (9) "Recipient" means a person receiving tax credits under this 9 chapter.
- (10) "Research and development" means the development, refinement, testing, marketing, and commercialization of a product, service, or process before commercial sales have begun. As used in this subsection, "commercial sales" excludes sales of prototypes or sales for market testing if the total gross receipts from such sales of the product, service, or process do not exceed one million dollars.

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