
HOUSE BILL 1502

State of Washington

53rd Legislature

1993 Regular Session

By Representatives Silver, Horn, Long, Foreman, Cooke, Stevens, Vance, Brough, Casada, Miller, Chandler, Padden, Edmondson, Brumsickle, Wood, Sheldon, Morton, Schoesler, Sheahan and Lisk

Read first time 01/29/93. Referred to Committee on Appropriations.

1 AN ACT Relating to greater fiscal responsibility and accountability
2 during the budget adoption process by providing for a modified zero-
3 base budget review; adding new sections to chapter 43.88 RCW; and
4 declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 NEW SECTION. **Sec. 1.** (1) The first year of every biennium, at
7 least two general areas of responsibility in the operating budget must
8 be subject to a modified zero-base budget review, known as the review.
9 The review will analyze the success or failure of the programs and the
10 associated costs based on the legislative intent and the efficiency of
11 the program. The review of the program will be done without reference
12 to past incremental funding. The review will only include the state
13 portion of the general fund. The biennial operating budget as passed
14 by both bodies of the legislature must reflect the recommendations of
15 the modified zero-base budget review, including cost-saving measures
16 and efficiencies identified in the reviews.

17 (2) The zero-base budget review must include estimates on the
18 program's administrative cost. The estimate should include a break
19 down of the cost for programs included in the budget base. The

1 proposed enhancements must receive a similar review for anticipated
2 administrative costs.

3 (3) The review must also include an estimate on the amount of funds
4 or benefits that actually reach the intended recipients.

5 (4) A cost benefit analysis may also be performed for programs in
6 the budget base or part of the essential requirement level. The
7 enhancements must receive a similar review for anticipated
8 administrative costs.

9 (5) The review shall include an estimate of the total cost to
10 operate the program as it relates to funding from the state portion of
11 the general fund.

12 (6) The review shall include an estimate of the major costs of
13 operating the program.

14 (7) The final analysis by the senate committee on ways and means
15 and the house of representatives appropriations committee must
16 independently determine whether to: (a) Enhance or modify
17 appropriations; (b) eliminate or consolidate programs; or (c) other
18 actions; based upon the criteria in this section.

19 (8) The modified zero-base budget review of each biennium's
20 operating budget will consist of three biennial budget reviews of
21 funding from the state portion of the general fund. The first modified
22 zero-base budget review shall consist of the appropriations for the
23 department of social and health services and general government. The
24 general areas of general government include but are not limited to:
25 The legislature and legislative agencies; the judiciary and judicial
26 agencies as well as the office of the governor; the office of
27 financial management, and the remaining general government. The review
28 shall be completed no later than May 1, 1994. The second review shall
29 consist of appropriations for the remaining human resources and natural
30 resources areas. The second modified zero-base budget review shall be
31 completed no later than May 1, 1996. The third review shall consist of
32 appropriations for education for public schools, four-year schools,
33 community and technical colleges, vocational education, transportation,
34 and special appropriations. The third review shall be completed by May
35 1, 1998. When the three modified zero-base budget reviews are
36 completed by May 1, 1998, the reviews will start over again in the next
37 biennial budget of 2000-2002 and will continue indefinitely.

38 (9) The modified zero-base budget review shall be completed by both
39 the house of representatives appropriations committee and the senate

1 committee on ways and means. The committees shall independently
2 complete their modified zero-base budget review. The house of
3 representatives appropriations committee review must be completed prior
4 to the release of the house of representatives operating budget
5 proposal. The senate committee on ways and means review must be
6 completed prior to the release of the senate committee on ways and
7 means operating budget proposal. The final general fund state
8 operating budget passed by both bodies of the legislature must be based
9 in part on the recommendations of the house of representatives and
10 senate modified zero-base budget reviews. Programs which are no longer
11 needed or are unable to satisfactorily complete the intended goal of
12 the program will no longer be funded.

13 NEW SECTION. **Sec. 2.** (1) The first modified zero-base budget
14 review shall include the department of social and health services and
15 the general areas of general government including but not limited to:
16 The legislature and legislative agencies; and the judiciary and
17 judicial agencies.

18 (2) General government includes but is not limited to all the
19 general fund--state appropriations for the office of the governor,
20 office of the lieutenant governor, public disclosure commission,
21 secretary of state, governor's Indian advisory council, Asian-American
22 affairs, state treasurer, state auditor, attorney general, office of
23 financial management, economic development board, deferred compensation
24 commission, Hispanic affairs commission, department of retirement
25 systems, department of revenue, tax appeals board, municipal research
26 council, uniform legislative commission, minority and women's
27 businesses, department of general administration, accountancy board,
28 boxing commission, liquor control board, military department, public
29 employment relations committee, and any other programs related to
30 general government.

31 NEW SECTION. **Sec. 3.** (1) The second modified zero-base budget
32 review shall include the remaining areas of human resources excluding
33 the department of social and health services, natural resources, and
34 the transportation area.

35 (2) Human resources includes but is not limited to all the general
36 fund--state appropriations for the health care authority, department of
37 health, department of community development, human rights commission,

1 department of labor and industries, indeterminate sentence review
2 board, department of veterans affairs, department of corrections,
3 services for the blind, corrections standards board, basic health plan,
4 sentencing guidelines commission, employment security, and any other
5 programs related to human resources.

6 (3) Natural resources includes but is not limited to all the
7 general fund--state appropriations for the state energy office,
8 Washington centennial committee, Columbia river gorge commission,
9 department of ecology, parks and recreation commission, outdoor
10 recreation, environmental hearing, trade and economic development,
11 conservation commission, winter recreation commission, Puget Sound
12 water quality commission, department of fisheries, department of
13 wildlife, department of natural resources, department of agriculture,
14 and any program related to natural resources.

15 (4) The transportation area includes but is not limited to all the
16 general fund--state appropriations for the department of licensing,
17 Washington state patrol, and other transportation agencies.

18 NEW SECTION. **Sec. 4.** (1) The third modified zero-base budget
19 review shall include the general area of education funds for public
20 schools, community and technical colleges, vocational education, four-
21 year schools, the higher education coordinating board, funding relating
22 to higher education, and special appropriations.

23 (2) Public schools include but are not limited to: Funding for
24 public schools, funding related to kindergarten through twelfth grade.
25 The biennial modified zero-base budget review shall exclude
26 appropriations for basic education.

27 (3) Higher education shall include all funding for four-year
28 schools, community and technical colleges, vocational schools, and the
29 remaining funding for education.

30 (4) Special appropriations includes but is not limited to all the
31 general fund--state appropriations for the governor, belated claims,
32 sundry claims, retirement contributions, state revenue for
33 distribution, and any other programs related to special appropriations.

34 NEW SECTION. **Sec. 5.** (1) To plan for the zero-base budget review,
35 the senate ways and means' staff and the house of representatives
36 appropriations' staff will coordinate with the office of financial

1 management and the executive agencies to establish the method and
2 format for reporting information to the legislature.

3 (2) The senate ways and means' staff and the house of
4 representatives appropriations' staff will decide what is required from
5 each agency to perform the zero-base budget review within the period
6 specified within this chapter. The required information from the
7 executive agencies will include financial, accounting, and other
8 program-related data.

9 (3) The office of financial management will act as an advisor to
10 the senate ways and means' staff and the house of representatives
11 appropriations' staff in the planning and coordination with the
12 executive agencies.

13 (4) Planning meetings for the requirements from the executive
14 agencies must start no later than May 1, 1993. The senate ways and
15 means' staff and the house of representatives appropriations' staff
16 must decide on the final format of the required information to perform
17 the zero-base budget review for agencies that receive appropriations
18 for public schools and transportation by July 1, 1993. The final
19 format for performing the zero-base budget shall be adopted in the
20 Washington Administrative Code.

21 (5) The executive agencies that receive general fund appropriations
22 for public schools and transportation must complete the requested
23 information for the zero-base budget review and must provide it to the
24 senate committee on ways and means and the house of representatives
25 appropriations committee, no later than December 15, 1993. Every six
26 years after completion of the first review of December 15, 1993, the
27 new review must be completed.

28 (6) Planning meetings for the requirements from the executive
29 agencies must start no later than May 1, 1993. The senate ways and
30 means' staff and the house of representatives appropriations' staff
31 must decide on the final format of the required information to perform
32 the zero-base budget review for agencies that receive appropriations
33 for human resources, natural resources, and the judiciary by July 1,
34 1993. The final format for performing the zero-base budget shall be
35 adopted in the Washington Administrative Code.

36 (7) The executive agencies that receive general fund appropriations
37 for human resources, natural resources, and the judiciary must complete
38 the requested information for the zero-base budget review, and must
39 provide it to the senate committee on ways and means and the house of

1 representatives appropriations committee, no later than December 15,
2 1995. Every six years after completion of the first review of December
3 15, 1995, the new review must be completed.

4 (8) The senate ways and means' staff and the house of
5 representatives appropriations' staff must decide on the final format
6 of the required information to perform the zero-base budget review for
7 agencies that receive appropriations for general government and special
8 appropriations by July 1, 1995. The final format for performing the
9 zero-base budget shall be adopted in the Washington Administrative
10 Code.

11 (9) The executive agencies that receive general fund appropriations
12 for general government and special appropriations must complete the
13 requested information for the zero-base budget review, and must provide
14 it to the senate committee on ways and means and the house of
15 representatives appropriations committee, no later than December 15,
16 1997. Every six years after completion of the first review of December
17 15, 1997, the new review must be completed.

18 NEW SECTION. **Sec. 6.** This act is necessary for the immediate
19 preservation of the public peace, health, or safety, or support of the
20 state government and its existing public institutions, and shall take
21 effect immediately.

22 NEW SECTION. **Sec. 7.** Sections 1 through 5 of this act are each
23 added to chapter 43.88 RCW.

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