
SENATE BILL 6593

State of Washington

54th Legislature

1996 Regular Session

By Senators Thibaudeau, Hargrove, Prentice, Long, Wojahn and Deccio

Read first time 01/18/96. Referred to Committee on Human Services & Corrections.

1 AN ACT Relating to including information on the reduction of
2 substance abuse in the governor's budget documents; reenacting and
3 amending RCW 43.88.030; and creating a new section.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** Beginning with the governor's 1997-99
6 biennial budget documents, and with the submission of subsequent
7 biennial budget documents, the governor shall include information from
8 a report prepared by the governor's council on substance abuse. The
9 report, prepared after consultation with state and local agencies,
10 service providers, and research professionals, shall contain at least
11 the following information:

- 12 (1) A statement of common goals for the state;
13 (2) Policy and funding priorities for strategies and programs that
14 will accomplish these goals; and
15 (3) A prioritized list of research requests.

16 **Sec. 2.** RCW 43.88.030 and 1994 c 247 s 7 and 1994 c 219 s 2 are
17 each reenacted and amended to read as follows:

1 (1) The director of financial management shall provide all agencies
2 with a complete set of instructions for submitting biennial budget
3 requests to the director at least three months before agency budget
4 documents are due into the office of financial management. The
5 director shall provide agencies that are required under RCW 44.40.070
6 to develop comprehensive six-year program and financial plans with a
7 complete set of instructions for submitting these program and financial
8 plans at the same time that instructions for submitting other budget
9 requests are provided. The budget document or documents shall consist
10 of the governor's budget message which shall be explanatory of the
11 budget and shall contain an outline of the proposed financial policies
12 of the state for the ensuing fiscal period, as well as an outline of
13 the proposed six-year financial policies where applicable, and shall
14 describe in connection therewith the important features of the budget.
15 The message shall set forth the reasons for salient changes from the
16 previous fiscal period in expenditure and revenue items and shall
17 explain any major changes in financial policy. Attached to the budget
18 message shall be such supporting schedules, exhibits and other
19 explanatory material in respect to both current operations and capital
20 improvements as the governor shall deem to be useful to the
21 legislature. The budget document or documents shall set forth a
22 proposal for expenditures in the ensuing fiscal period, or six-year
23 period where applicable, based upon the estimated revenues as approved
24 by the economic and revenue forecast council or upon the estimated
25 revenues of the office of financial management for those funds,
26 accounts, and sources for which the office of the economic and revenue
27 forecast council does not prepare an official forecast, including those
28 revenues anticipated to support the six-year programs and financial
29 plans under RCW 44.40.070. In estimating revenues to support financial
30 plans under RCW 44.40.070, the office of financial management shall
31 rely on information and advice from the interagency revenue task force.
32 Revenues shall be estimated for such fiscal period from the source and
33 at the rates existing by law at the time of submission of the budget
34 document, including the supplemental budgets submitted in the even-
35 numbered years of a biennium. However, the estimated revenues for use
36 in the governor's budget document may be adjusted to reflect budgetary
37 revenue transfers and revenue estimates dependent upon budgetary
38 assumptions of enrollments, workloads, and caseloads. All adjustments
39 to the approved estimated revenues must be set forth in the budget

1 document. The governor may additionally submit, as an appendix to each
2 supplemental, biennial, or six-year agency budget or to the budget
3 document or documents, a proposal for expenditures in the ensuing
4 fiscal period from revenue sources derived from proposed changes in
5 existing statutes.

6 Supplemental and biennial documents shall reflect a six-year
7 expenditure plan consistent with estimated revenues from existing
8 sources and at existing rates for those agencies required to submit
9 six-year program and financial plans under RCW 44.40.070. Any
10 additional revenue resulting from proposed changes to existing statutes
11 shall be separately identified within the document as well as related
12 expenditures for the six-year period.

13 The budget document or documents shall also contain:

14 (a) Revenues classified by fund and source for the immediately past
15 fiscal period, those received or anticipated for the current fiscal
16 period, those anticipated for the ensuing biennium, and those
17 anticipated for the ensuing six-year period to support the six-year
18 programs and financial plans required under RCW 44.40.070;

19 (b) The undesignated fund balance or deficit, by fund;

20 (c) Such additional information dealing with expenditures,
21 revenues, workload, performance, and personnel as the legislature may
22 direct by law or concurrent resolution;

23 (d) Such additional information dealing with revenues and
24 expenditures as the governor shall deem pertinent and useful to the
25 legislature;

26 (e) Tabulations showing expenditures classified by fund, function,
27 activity and object;

28 (f) A delineation of each agency's activities, including those
29 activities funded from nonbudgeted, nonappropriated sources, including
30 funds maintained outside the state treasury;

31 (g) Identification of all proposed direct expenditures to implement
32 the Puget Sound water quality plan under chapter 90.70 RCW, shown by
33 agency and in total; and

34 (h) Tabulations showing each postretirement adjustment by
35 retirement system established after fiscal year 1991, to include, but
36 not be limited to, estimated total payments made to the end of the
37 previous biennial period, estimated payments for the present biennium,
38 and estimated payments for the ensuing biennium.

1 (2) The budget document or documents shall include detailed
2 estimates of all anticipated revenues applicable to proposed operating
3 or capital expenditures and shall also include all proposed operating
4 or capital expenditures. The total of beginning undesignated fund
5 balance and estimated revenues less working capital and other reserves
6 shall equal or exceed the total of proposed applicable expenditures.
7 The budget document or documents shall further include:

8 (a) Interest, amortization and redemption charges on the state
9 debt;

10 (b) Payments of all reliefs, judgments and claims;

11 (c) Other statutory expenditures;

12 (d) Expenditures incident to the operation for each agency;

13 (e) Revenues derived from agency operations;

14 (f) Expenditures and revenues shall be given in comparative form
15 showing those incurred or received for the immediately past fiscal
16 period and those anticipated for the current biennium and next ensuing
17 biennium, as well as those required to support the six-year programs
18 and financial plans required under RCW 44.40.070;

19 (g) A showing and explanation of amounts of general fund and other
20 funds obligations for debt service and any transfers of moneys that
21 otherwise would have been available for appropriation;

22 (h) Common school expenditures on a fiscal-year basis;

23 (i) A showing, by agency, of the value and purpose of financing
24 contracts for the lease/purchase or acquisition of personal or real
25 property for the current and ensuing fiscal periods; ((and))

26 (j) A showing and explanation of anticipated amounts of general
27 fund and other funds required to amortize the unfunded actuarial
28 accrued liability of the retirement system specified under chapter
29 41.45 RCW, and the contributions to meet such amortization, stated in
30 total dollars and as a level percentage of total compensation; and

31 (k) A showing and explanation of the goals, policy and funding
32 priorities, and research requests being utilized for the reduction of
33 substance abuse.

34 (3) A separate capital budget document or schedule shall be
35 submitted that will contain the following:

36 (a) A statement setting forth a long-range facilities plan for the
37 state that identifies and includes the highest priority needs within
38 affordable spending levels;

1 (b) A capital program consisting of proposed capital projects for
2 the next biennium and the two biennia succeeding the next biennium
3 consistent with the long-range facilities plan. Inasmuch as is
4 practical, and recognizing emergent needs, the capital program shall
5 reflect the priorities, projects, and spending levels proposed in
6 previously submitted capital budget documents in order to provide a
7 reliable long-range planning tool for the legislature and state
8 agencies;

9 (c) A capital plan consisting of proposed capital spending for at
10 least four biennia succeeding the next biennium;

11 (d) A statement of the reason or purpose for a project;

12 (e) Verification that a project is consistent with the provisions
13 set forth in chapter 36.70A RCW;

14 (f) A statement about the proposed site, size, and estimated life
15 of the project, if applicable;

16 (g) Estimated total project cost;

17 (h) For major projects valued over five million dollars, estimated
18 costs for the following project components: Acquisition, consultant
19 services, construction, equipment, project management, and other costs
20 included as part of the project. Project component costs shall be
21 displayed in a standard format defined by the office of financial
22 management to allow comparisons between projects;

23 (i) Estimated total project cost for each phase of the project as
24 defined by the office of financial management;

25 (j) Estimated ensuing biennium costs;

26 (k) Estimated costs beyond the ensuing biennium;

27 (l) Estimated construction start and completion dates;

28 (m) Source and type of funds proposed;

29 (n) Estimated ongoing operating budget costs or savings resulting
30 from the project, including staffing and maintenance costs;

31 (o) For any capital appropriation requested for a state agency for
32 the acquisition of land or the capital improvement of land in which the
33 primary purpose of the acquisition or improvement is recreation or
34 wildlife habitat conservation, the capital budget document, or an
35 omnibus list of recreation and habitat acquisitions provided with the
36 governor's budget document, shall identify the projected costs of
37 operation and maintenance for at least the two biennia succeeding the
38 next biennium. Omnibus lists of habitat and recreation land
39 acquisitions shall include individual project cost estimates for

1 operation and maintenance as well as a total for all state projects
2 included in the list. The document shall identify the source of funds
3 from which the operation and maintenance costs are proposed to be
4 funded;

5 (p) Such other information bearing upon capital projects as the
6 governor deems to be useful;

7 (q) Standard terms, including a standard and uniform definition of
8 maintenance for all capital projects;

9 (r) Such other information as the legislature may direct by law or
10 concurrent resolution.

11 For purposes of this subsection (3), the term "capital project"
12 shall be defined subsequent to the analysis, findings, and
13 recommendations of a joint committee comprised of representatives from
14 the house capital appropriations committee, senate ways and means
15 committee, legislative transportation committee, legislative evaluation
16 and accountability program committee, and office of financial
17 management.

18 (4) No change affecting the comparability of agency or program
19 information relating to expenditures, revenues, workload, performance
20 and personnel shall be made in the format of any budget document or
21 report presented to the legislature under this section or RCW
22 43.88.160(1) relative to the format of the budget document or report
23 which was presented to the previous regular session of the legislature
24 during an odd-numbered year without prior legislative concurrence.
25 Prior legislative concurrence shall consist of (a) a favorable majority
26 vote on the proposal by the standing committees on ways and means of
27 both houses if the legislature is in session or (b) a favorable
28 majority vote on the proposal by members of the legislative evaluation
29 and accountability program committee if the legislature is not in
30 session.

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