ESSB 6896 - H AMD 1176 By Representative McDonald

FAILED 3/7/2006

1 2 Beginning on page 4, line 9, strike all of sections 7 and 8 and insert the following: 3 4 5 "Sec. 7. RCW 43.135.035 and 2005 c 72 s 2 are each amended to read as follows: 6 7 (1) After July 1, 1995, any action or combination of actions by 8 the legislature that ((raises state revenue or requires revenue-9 neutral tax shifts)) constitutes a tax increase may be taken only 10 if approved by a ((two-thirds)) three-fifths vote of each house, 11 and then only if state expenditures in any fiscal year, including the new revenue, will not exceed the state expenditure limits 12 13 established under this chapter. ((However, for legislation enacted 14 between the effective date of this 2005 act and June 30, 2007, any 15 action or combination of actions by the legislature that raises 16 state revenue or requires revenue-neutral tax shifts may be taken with the approval of a majority of members elected to each house, 17 18 so long as state expenditures in any fiscal year, including the new 19 revenue, will not exceed the state expenditure limits established 20 under this chapter.)) This section does not apply to a tax that 21 will be used exclusively for highway purposes under Article II, section 40 of the state Constitution. 22

23 (2)(a) If the legislative action under subsection (1) of this section will result in expenditures in excess of the state 24 25 expenditure limit, then the action of the legislature shall not take effect until approved by a vote of the people at a November 26 27 general election. The state expenditure limit committee shall adjust the state expenditure limit by the amount of additional 28 29 revenue approved by the voters under this section. This adjustment 30 shall not exceed the amount of revenue generated by the legislative 31 action during the first full fiscal year in which it is in effect.

The state expenditure limit shall be adjusted downward upon
 expiration or repeal of the legislative action.

3 (b) The ballot title for any vote of the people required under4 this section shall be substantially as follows:

5 "Shall taxes be imposed on in order to allow a 6 spending increase above last year's authorized spending adjusted 7 for inflation and population increases?"

(3)(a) The state expenditure limit may be exceeded upon 8 declaration of an emergency for a period not to exceed twenty-four 9 months by a law approved by a ((two-thirds)) three-fifths vote of 10 each house of the legislature and signed by the governor. 11 The law shall set forth the nature of the emergency((, which is limited to 12 natural disasters that require immediate government action to 13 alleviate human suffering and provide humanitarian assistance)). 14 15 The state expenditure limit may be exceeded for no more than 16 twenty-four months following the declaration of the emergency and 17 only for the purposes contained in the emergency declaration.

(b) ((Additional taxes required for an emergency under this 18 section may be imposed only until thirty days following the next 19 20 general election, unless an extension is approved at that general election. The additional taxes shall expire upon expiration of the 21 22 declaration of emergency. The legislature shall not impose 23 additional taxes for emergency purposes under this subsection unless funds in the education construction fund have been 24 exhausted.)) Taxes enacted pursuant to an emergency previously 25 declared under this section may be imposed with a favorable vote of 26 27 a majority of members elected to each house of the legislature, and shall expire not later than twelve months after the effective date 28 of the emergency declaration. 29

30 (c) The state or any political subdivision of the state shall
31 not impose any tax on intangible property listed in RCW 84.36.070
32 as that statute exists on January 1, 1993.

(4) If the cost of any state program or function is shifted from the state general fund on or after January 1, 1993, to another source of funding, or if moneys are transferred from the state general fund to another fund or account, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall lower the state expenditure limit to reflect the shift. For the purposes 1 of this section, a transfer of money from the state general fund to 2 another fund or account includes any state legislative action taken that has the effect of reducing revenues from a particular source, 3 where such revenues would otherwise be deposited into the state 4 general fund, while increasing the revenues from that particular 5 6 source to another state or local government account. This subsection does not apply to the dedication or use of lottery 7 revenues under RCW 67.70.240(3) or property taxes under RCW 8 84.52.068, in support of education or education expenditures. 9

10 (5) If the cost of any state program or function is shifted to 11 the state general fund on or after January 1, 2000, from another 12 source of funding, or if moneys are transferred to the state 13 general fund from another fund or account, the state expenditure 14 limit committee, acting pursuant to RCW 43.135.025(5), shall 15 increase the state expenditure limit to reflect the shift.

16 Sec. 8. RCW 43.135.035 and 2005 c 72 s 5 are each amended to 17 read as follows:

(1) After July 1, 1995, any action or combination of actions by 18 the legislature that ((raises state revenue or requires revenue-19 20 neutral tax shifts)) constitutes a tax increase may be taken only if approved by a ((two-thirds)) three-fifths vote of each house, 21 22 and then only if state expenditures in any fiscal year, including 23 the new revenue, will not exceed the state expenditure limits established under this chapter. This section does not apply to a 24 tax that will be used exclusively for highway purposes under 25 Article II, section 40 of the state Constitution. 26

27 (2)(a) If the legislative action under subsection (1) of this section will result in expenditures in excess of the state 28 expenditure limit, then the action of the legislature shall not 29 30 take effect until approved by a vote of the people at a November general election. The state expenditure limit committee shall 31 adjust the state expenditure limit by the amount of additional 32 revenue approved by the voters under this section. This adjustment 33 34 shall not exceed the amount of revenue generated by the legislative 35 action during the first full fiscal year in which it is in effect. The state expenditure limit shall be adjusted downward upon 36 37 expiration or repeal of the legislative action.

(b) The ballot title for any vote of the people required under
 this section shall be substantially as follows:

3 "Shall taxes be imposed on in order to allow a
4 spending increase above last year's authorized spending adjusted
5 for personal income growth?"

(3)(a) The state expenditure limit may be exceeded upon б 7 declaration of an emergency for a period not to exceed twenty-four 8 months by a law approved by a ((two-thirds)) three-fifths vote of 9 each house of the legislature and signed by the governor. The law 10 shall set forth the nature of the emergency((, which is limited to natural disasters that require immediate government action to 11 alleviate human suffering and provide humanitarian assistance)). 12 The state expenditure limit may be exceeded for no more than 13 twenty-four months following the declaration of the emergency and 14 only for the purposes contained in the emergency declaration. 15

16 (b) ((Additional taxes required for an emergency under this 17 section may be imposed only until thirty days following the next 18 general election, unless an extension is approved at that general election. The additional taxes shall expire upon expiration of the 19 20 declaration of emergency. The legislature shall not impose 21 additional taxes for emergency purposes under this subsection 22 unless funds in the education construction fund have been 23 exhausted.)) Taxes enacted pursuant to an emergency previously declared under this section may be imposed with a favorable vote of 24 a majority of members elected to each house of the legislature, and 25 shall expire not later than twelve months after the effective date 26 27 of the emergency declaration.

(c) The state or any political subdivision of the state shall
not impose any tax on intangible property listed in RCW 84.36.070
as that statute exists on January 1, 1993.

(4) If the cost of any state program or function is shifted 31 32 from the state general fund or a related fund to another source of funding, or if moneys are transferred from the state general fund 33 34 or a related fund to another fund or account, the state expenditure limit committee, acting pursuant to RCW 43.135.025(5), shall lower 35 the state expenditure limit to reflect the shift. For the purposes 36 37 of this section, a transfer of money from the state general fund or 38 a related fund to another fund or account includes any state

1 legislative action taken that has the effect of reducing revenues 2 from a particular source, where such revenues would otherwise be deposited into the state general fund or a related fund, while 3 increasing the revenues from that particular source to another 4 state or local government account. This subsection does not apply 5 6 to the dedication or use of lottery revenues under RCW 67.70.240(3) 7 or property taxes under RCW 84.52.068, in support of education or 8 education expenditures.

9 (5) If the cost of any state program or function and the 10 ongoing revenue necessary to fund the program or function are 11 shifted to the state general fund or a related fund on or after 12 January 1, 2007, the state expenditure limit committee, acting 13 pursuant to RCW 43.135.025(5), shall increase the state expenditure 14 limit to reflect the shift."

15 Renumber remaining sections consecutively and correct title and 16 internal references accordingly.

17 On page 14, line 14, strike "Sections 7 and 8 of this act 18 expire" and insert "Section 7 of this act expires"

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20 On page 14, after line 15, insert the following:

21 "<u>NEW SECTION.</u> Sec. 13. Section 8 of this act takes effect 22 July 1, 2007.

23 <u>NEW SECTION.</u> Sec. 14. Sections 7 and 8 of this act take 24 effect if the proposed amendment to Article VII, section . . . of 25 the state Constitution (HJR 4218) is validly submitted to and is 26 approved and ratified by the voters at a general election held in 27 November 2006. If the proposed amendment is not approved and 28 ratified, sections 6 and 7 of this act are void in their entirety."

29 Renumber remaining sections consecutively and correct title and 30 internal references accordingly.

31 On page 14, line 16, strike "This act is" and insert "Sections 32 1 through 7, 9, and 10 of this act are"

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EFFECT: Strikes the amendments to I-601 that would have adjusted the limit upward for the appropriations in the bill and avoided a decrease in the limit for program cost shifts. Contingent upon the adoption of the constitutional amendment in HJR 4218 (three-fifths vote for tax increases), revises the expenditure limit laws to require a three-fifths vote of each house for tax increases, other than for emergencies or highway purposes.