E2SHB 2673 - S AMD **414**

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By Senators Brown, Zarelli

ADOPTED 03/07/2006

Strike everything after the enacting clause and insert the 1 2 following:

"PART I 3

INTENT AND DEFINITIONS 4

- NEW SECTION. Sec. 101. INTENT. The legislature recognizes that the state as a whole benefits from investment in public infrastructure 7 because it promotes community and economic development. investment stimulates business activity and helps create stimulates the redevelopment of brownfields and blighted areas in the 10 inner city; lowers the cost of housing; and promotes efficient land use. The legislature finds that these activities generate revenue for the state and that it is in the public interest to invest in these projects through a credit against the state sales and use tax and an 14 allocation of property tax revenue to those sponsoring governments that can demonstrate the expected returns to the state.
- NEW SECTION. Sec. 102. DEFINITIONS. The definitions in this 16 section apply throughout this chapter unless the context clearly 17 18 requires otherwise.
- 19 (1) "Annual state contribution limit" means five million dollars 20 statewide per fiscal year.
- 2.1 (2) "Assessed value" means the valuation of taxable real property 22 as placed on the last completed assessment roll.
- (3) "Base year" means the first calendar year following the 23 24 creation of a revenue development area. For a local government that 25 meets the requirements of section 202(2) of this act, "base year" is 26 the calendar year in which it amends its ordinance as provided in section 202(2) of this act. 2.7

- 1 (4) "Board" means the community economic revitalization board under 2 chapter 43.160 RCW.
 - (5) "Demonstration project" means one of the following projects:
 - (a) Bellingham waterfront redevelopment project;
 - (b) Spokane river district project at Liberty Lake; and
 - (c) Vancouver riverwest project.

- (6) "Department" means the department of revenue.
- 8 (7) "Fiscal year" means the twelve-month period beginning July 1st 9 and ending the following June 30th.
 - (8) "Local excise taxes" means local revenues derived from the imposition of sales and use taxes authorized in RCW 82.14.030 at the tax rate that was in effect at the time the revenue development area was created, except that if a local government reduces the rate of such tax after the revenue development area was created, "local excise taxes" means the local revenues derived from the imposition of the sales and use taxes authorized in RCW 82.14.030 at the lower tax rate.
 - (9) "Local excise tax allocation revenue" means the amount of local excise taxes received by the local government during the measurement year from taxable activity within the revenue development area over and above the amount of local excise taxes received by the local government during the base year from taxable activity within the revenue development area, except that:
 - (a) If a sponsoring local government creates a revenue development area and reasonably determines that no activity subject to tax under chapters 82.08 and 82.12 RCW occurred in the twelve months immediately preceding the creation of the revenue development area within the boundaries of the area that became the revenue development area, "local excise tax allocation revenue" means the entire amount of local excise taxes received by the sponsoring local government during a calendar year period beginning with the calendar year immediately following the creation of the revenue development area and continuing with each measurement year thereafter; and
 - (b) For revenue development areas created in calendar year 2006 that do not meet the requirements in (a) of this subsection and if legislation is enacted in this state by July 1, 2006, that adopts the sourcing provisions of the streamlined sales and use tax agreement, "local excise tax allocation revenue" means the amount of local excise taxes received by the sponsoring local government during the

measurement year from taxable activity within the revenue development area over and above an amount of local excise taxes received by the sponsoring local government during the 2007 base year adjusted by the department for any estimated impacts from retail sales and use tax sourcing changes effective July 1, 2007. The amount of base year adjustment determined by the department is final.

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- (10) "Local government" means any city, town, county, port district, and any federally recognized Indian tribe.
- (11) "Local infrastructure financing" means the use of revenues received from local excise tax allocation revenues, local property tax allocation revenues, dedicated revenues from local public sources, and revenues received from the local option sales and use tax authorized in section 401 of this act to pay the principal and interest on bonds authorized under section 501 of this act.
- (12) "Local property tax allocation revenue" means those tax revenues derived from the receipt of regular property taxes levied on the property tax allocation revenue value and used for local infrastructure financing.
- (13) "Revenues from local public sources" means federal and private monetary contributions, amounts of local excise tax allocation revenues, and amounts of local property tax allocation revenues dedicated by participating taxing districts and participating local governments for local infrastructure financing.
- (14) "Low-income housing" means residential housing for low-income persons or families who lack the means which is necessary to enable them, without financial assistance, to live in decent, safe, and sanitary dwellings, without overcrowding. For the purposes of this subsection, "low income" means income that does not exceed eighty percent of the median family income for the standard metropolitan statistical area in which the revenue development area is located.
- (15) "Measurement year" means a calendar year, beginning with the calendar year following the base year and each calendar year thereafter, that is used annually to measure state and local excise tax allocation revenues.
- 35 (16) "Ordinance" means any appropriate method of taking legislative 36 action by a local government.
- 37 (17) "Participating local government" means a local government 38 having a revenue development area within its geographic boundaries that

has entered into a written agreement with a sponsoring local government as provided in section 206 of this act to allow the use of all or some of its local excise tax allocation revenues or other revenues from local public sources dedicated for local infrastructure financing.

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- (18) "Participating taxing district" means a local government having a revenue development area within its geographic boundaries that has entered into a written agreement with a sponsoring local government as provided in section 206 of this act to allow the use of some or all of its local property tax allocation revenues or other revenues from local public sources dedicated for local infrastructure financing.
- (19)(a) "Property tax allocation revenue value" means seventy-five percent of any increase in the assessed value of real property in a revenue development area resulting from the placement of new construction, improvements, or both to property on the assessment rolls after the revenue development area is created, where the new construction or improvements occur entirely after the revenue development area is created.
- (b) If any new construction added to the assessment rolls consists of entire buildings, "property tax allocation revenue value" includes seventy-five percent of any increase in the assessed value of the buildings in the years following their initial placement on the assessment rolls.
- (c) "Property tax allocation revenue value" does not include any increase in the assessed value of improvements to property or new construction that do not consist of an entire building, occurring after their initial placement on the assessment rolls.
- (d) There is no property tax allocation revenue value if the assessed value of real property in a revenue development area has not increased due to new construction or improvements to property occurring after the revenue development area is created.
- 31 (20) "Taxing district" means a government entity that levies or has 32 levied for it regular property taxes upon real property located within 33 a proposed or approved revenue development area.
 - (21) "Public improvements" means:
- 35 (a) Infrastructure improvements within the revenue development area 36 that include:
- (i) Street, bridge, and road construction and maintenance,including highway interchange construction;

- 1 (ii) Water and sewer system construction and improvements, 2 including wastewater reuse facilities;
 - (iii) Sidewalks, traffic controls, and streetlights;
 - (iv) Parking, terminal, and dock facilities;

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- 5 (v) Park and ride facilities of a transit authority;
- 6 (vi) Park facilities and recreational areas, including trails; and
- 7 (vii) Storm water and drainage management systems;
- 8 (b) Expenditures for facilities and improvements that support 9 affordable housing as defined in RCW 43.63A.510.
- (22) "Public improvement costs" means the cost of: (a) Design, 10 planning, acquisition including land acquisition, site preparation 11 12 including land clearing, construction, reconstruction, rehabilitation, 13 improvement, and installation of public improvements; (b) demolishing, 14 relocating, maintaining, and operating property pending construction of public improvements; (c) the local government's portion of relocating 15 16 utilities as a result of public improvements; (d) financing public 17 improvements, including interest during construction, legal and other professional services, taxes, insurance, principal and interest costs 18 on general indebtedness issued to finance public improvements, and any 19 20 necessary reserves for general indebtedness; (e) assessments incurred 21 in revaluing real property for the purpose of determining the property 22 tax allocation revenue base value that are in excess of costs incurred by the assessor in accordance with the revaluation plan under chapter 23 24 84.41 RCW, and the costs of apportioning the taxes and complying with 25 this chapter and other applicable law; and (f) administrative expenses and feasibility studies reasonably necessary and related to these 26 27 costs, including related costs that may have been incurred before adoption of the ordinance authorizing the public improvements and the 28 use of local infrastructure financing to fund the costs of the public 29 30 improvements.
 - (23) "Regular property taxes" means regular property taxes as defined in RCW 84.04.140, except: (a) Regular property taxes levied by public utility districts specifically for the purpose of making required payments of principal and interest on general indebtedness; (b) regular property taxes levied by the state for the support of the common schools under RCW 84.52.065; and (c) regular property taxes authorized by RCW 84.55.050 that are limited to a specific purpose.

- "Regular property taxes" do not include excess property tax levies that are exempt from the aggregate limits for junior and senior taxing districts as provided in RCW 84.52.043.
- (24) "Property tax allocation revenue base value" means the assessed value of real property located within a revenue development area for taxes levied in the year in which the revenue development area is created for collection in the following year, plus one hundred percent of any increase in the assessed value of real property located within a revenue development area that is placed on the assessment rolls after the revenue development area is created, less the property tax allocation revenue value.
- (25) "Relocating a business" means the closing of a business and the reopening of that business, or the opening of a new business that engages in the same activities as the previous business, in a different location within a one-year period, when an individual or entity has an ownership interest in the business at the time of closure and at the time of opening or reopening. "Relocating a business" does not include the closing and reopening of a business in a new location where the business has been acquired and is under entirely new ownership at the new location, or the closing and reopening of a business in a new location as a result of the exercise of the power of eminent domain.
- (26) "Revenue development area" means the geographic area created by a sponsoring local government from which local excise and property tax allocation revenues are derived for local infrastructure financing.
- (27) "Small business" has the same meaning as provided in RCW 19.85.020.
- (28) "Sponsoring local government" means a city, town, or county, and for the purpose of this chapter a federally recognized Indian tribe or any combination thereof, that creates a revenue development area and applies to the board to use local infrastructure financing.
 - (29) "State contribution" means the lesser of:
 - (a) One million dollars;

- 33 (b) The state excise tax allocation revenue and state property tax 34 allocation revenue received by the state during the preceding calendar 35 year;
- 36 (c) The amount of local excise tax allocation revenues, local property tax allocation revenues, and revenues from local public

sources, that are dedicated by a sponsoring local government in the preceding calendar year to the payment of principal and interest on bonds issued under section 501 of this act; or

- (d) The amount of project award granted by the board in the notice of approval to use local infrastructure financing under section 202 of this act.
- (30) "State excise taxes" means revenues derived from state retail sales and use taxes under chapters 82.08 and 82.12 RCW, less the amount of tax distributions from all local retail sales and use taxes imposed on the same taxable events that are credited against the state retail sales and use taxes under chapters 82.08 and 82.12 RCW.
- (31) "State excise tax allocation revenue" means the amount of state excise taxes received by the state during the measurement year from taxable activity within the revenue development area over and above the amount of state excise taxes received by the state during the base year from taxable activity within the revenue development area, except that:
- (a) If a sponsoring local government creates a revenue development area and reasonably determines that no activity subject to tax under chapters 82.08 and 82.12 RCW occurred in the twelve months immediately preceding the creation of the revenue development area within the boundaries of the area that became the revenue development area, "state excise tax allocation revenue" means the entire amount of state excise taxes received by the state during a calendar year period beginning with the calendar year immediately following the creation of the revenue development area and continuing with each measurement year thereafter; and
- (b) For revenue development areas created in calendar year 2006 that do not meet the requirements in (a) of this subsection and if legislation is enacted in this state by July 1, 2006, that adopts the sourcing provisions of the streamlined sales and use tax agreement, "state excise tax allocation revenue" means the amount of state excise taxes received by the state during the measurement year from taxable activity within the revenue development area over and above an amount of state excise taxes received by the state during the 2007 base year adjusted by the department for any estimated impacts from retail sales and use tax sourcing changes effective July 1, 2007. The amount of base year adjustment determined by the department is final.

1 (32) "State property tax allocation revenue" means those tax 2 revenues derived from the imposition of property taxes levied by the 3 state for the support of common schools under RCW 84.52.065 on the 4 property tax allocation revenue value.

5 PART II

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LOCAL INFRASTRUCTURE FINANCING TOOL

NEW SECTION. Sec. 201. CREATION OF THE LOCAL INFRASTRUCTURE FINANCING TOOL PROGRAM. The local infrastructure financing tool program is created to assist local governments in financing authorized public infrastructure projects designed to promote economic development in the jurisdiction. The local infrastructure financing tool program is not created to enable existing Washington-based businesses from outside a revenue development area to relocate into a revenue development area.

- NEW SECTION. Sec. 202. LOCAL INFRASTRUCTURE FINANCING TOOL
 PROGRAM APPLICATION. (1) Prior to applying to the board to use local
 infrastructure financing, a sponsoring local government shall:
- 18 (a) Designate a revenue development area within the limitations in section 204 of this act;
 - (b) Certify that the conditions in section 205 of this act are met;
 - (c) Complete the process in section 206 of this act;
- 22 (d) Provide public notice as required in section 208 of this act; 23 and
- 24 (e) Pass an ordinance adopting the revenue development area as 25 required in section 207 of this act.
 - (2) Any local government that has created an increment area under chapter 39.89 RCW that has not issued bonds to finance any public improvement shall be considered a revenue development area under this chapter without creating a new increment area under sections 207 and 208 of this act if it amends its ordinance to comply with section 207(1) of this act and otherwise meets the conditions and limitations under this chapter.
- 33 (3) As a condition to imposing a sales and use tax under section 34 401 of this act, a sponsoring local government, including any 35 cosponsoring local government seeking authority to impose a sales and

use tax under section 401 of this act, must apply to the board and be 1 2 approved for a project award amount. The application shall be in a form and manner prescribed by the board and include but not be limited 3 to information establishing that the applicant is an eligible candidate 4 to impose the local sales and use tax under section 401 of this act, 5 the anticipated effective date for imposing the tax, the estimated 6 7 number of years that the tax will be imposed, and the estimated amount of tax revenue to be received in each fiscal year that the tax will be 8 The board shall make available forms to be used for this 9 purpose. As part of the application, each applicant must provide to 10 the board a copy of the ordinance or ordinances creating the revenue 11 development area as required in section 207 of this act. A notice of 12 13 approval to use local infrastructure financing shall contain a project 14 award that represents the maximum amount of state contribution that the applicant, including any cosponsoring local governments, can earn each 15 year that local infrastructure financing is used. 16 The total of all 17 project awards shall not exceed the annual state contribution limit. The determination of a project award shall be made based on information 18 contained in the application and the remaining amount of annual state 19 contribution limit to be awarded. Determination of a project award by 20 21 the board is final.

(4) Sponsoring local governments, and any cosponsoring local governments, must submit completed applications to the board no later than July 1, 2007. By September 15, 2007, in consultation with the department of revenue and the department of community, trade, and economic development, the board shall approve qualified projects, up to the annual state contribution limit. Except as provided in section 203 of this act, approvals shall be based on the following criteria:

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- 29 (a) The project potential to enhance the sponsoring local 30 government's regional and/or international competitiveness;
 - (b) The project's ability to encourage mixed use development and the redevelopment of a geographic area;
- 33 (c) Achieving an overall distribution of projects statewide that 34 reflect geographic diversity;
- 35 (d) The estimated wages and benefits for the project is greater 36 than the average labor market area;
- 37 (e) The estimated state and local net employment change over the 38 life of the project;

1 (f) The estimated state and local net property tax change over the life of the project; and

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- (g) The estimated state and local sales and use tax increase over the life of the project.
- (5) A revenue development area is considered created when the 5 sponsoring local government, including any cosponsoring 6 7 government, has adopted an ordinance creating the revenue development area and the board has approved the sponsoring local government to use 8 9 local infrastructure financing. If a sponsoring local government receives approval from the board after the fifteenth day of October to 10 use local infrastructure financing, the revenue development area is 11 considered created in the calendar year following the approval. Once 12 the board has approved the sponsoring local government, and any 13 cosponsoring local governments, to use local infrastructure financing, 14 notification shall be sent to the sponsoring local government, and any 15 cosponsoring local governments, authorizing the sponsoring local 16 17 government, and any cosponsoring local governments, to impose the local sales and use tax authorized under section 401 of this act, subject to 18 the conditions in section 401 of this act. 19
- 20 NEW SECTION. Sec. 203. In addition to a competitive process, 21 demonstration projects are provided to determine the feasibility of the local infrastructure financing tool. Notwithstanding section 202 of 22 this act, the board shall approve each demonstration project before 23 24 approving any other application. The Bellingham waterfront redevelopment project award shall not exceed one million dollars per 25 26 year, the Spokane river district project award shall not exceed one million dollars per year, and the Vancouver riverwest project award 27 shall not exceed five hundred thousand dollars per year. 28
- NEW SECTION. Sec. 204. LIMITATIONS ON REVENUE DEVELOPMENT AREAS.

 The designation of a revenue development area is subject to the following limitations:
- 32 (1) The taxable real property within the revenue development area 33 boundaries may not exceed one billion dollars in assessed value at the 34 time the revenue development area is designated;
 - (2) The average assessed value per square foot of taxable land

within the revenue development area boundaries may not exceed seventy dollars at the time the revenue development area is designated;

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- (3) No more than one revenue development area may be created in a county;
 - (4) A revenue development area is limited to contiguous tracts, lots, pieces, or parcels of land without the creation of islands of property not included in the revenue development area;
 - (5) The boundaries may not be drawn to purposely exclude parcels where economic growth is unlikely to occur;
 - (6) The public improvements financed through local infrastructure financing must be located in the revenue development area;
 - (7) A revenue development area cannot comprise an area containing more than twenty-five percent of the total assessed value of the taxable real property within the boundaries of the sponsoring local government, including any cosponsoring local government, at the time the revenue development area is designated;
- 17 (8) The boundaries of the revenue development area shall not be 18 changed for the time period that local infrastructure financing is 19 used; and
- 20 (9) A revenue development area cannot include any part of an increment area created under chapter 39.89 RCW, except those increment 22 areas created prior to January 1, 2006.
- NEW SECTION. Sec. 205. CONDITIONS. The use of local infrastructure financing under this chapter is subject to the following conditions:
 - (1) No funds may be used to finance, design, acquire, construct, equip, operate, maintain, remodel, repair, or reequip public facilities funded with taxes collected under RCW 82.14.048;
 - (2)(a) Except as provided in (b) of this subsection no funds may be used for public improvements other than projects identified within the capital facilities, utilities, housing, or transportation element of a comprehensive plan required under chapter 36.70A RCW;
- 33 (b) Funds may be used for public improvements that are historical preservation activities as defined in RCW 39.89.020;
- 35 (3) The public improvements proposed to be financed in whole or in 36 part using local infrastructure financing are expected to encourage

private development within the revenue development area and to increase the fair market value of real property within the revenue development area;

- (4) A sponsoring local government, participating local government, or participating taxing district has entered or expects to enter into a contract with a private developer relating to the development of private improvements within the revenue development area or has received a letter of intent from a private developer relating to the developer's plans for the development of private improvements within the revenue development area;
- (5) Private development that is anticipated to occur within the revenue development area, as a result of the public improvements, will be consistent with the countywide planning policy adopted by the county under RCW 36.70A.210 and the local government's comprehensive plan and development regulations adopted under chapter 36.70A RCW;
- (6) The governing body of the sponsoring local government, and any cosponsoring local government, must make a finding that local infrastructure financing:
- (a) Is not expected to be used for the purpose of relocating a business from outside the revenue development area, but within this state, into the revenue development area; and
- (b) Will improve the viability of existing business entities within the revenue development area;
- (7) The governing body of the sponsoring local government, and any cosponsoring local government, finds that the public improvements proposed to be financed in whole or in part using local infrastructure financing are reasonably likely to:
- (a) Increase private residential and commercial investment within the revenue development area;
 - (b) Increase employment within the revenue development area;
- (c) Improve the viability of any existing communities that are based on mixed-use development within the revenue development area; and
- (d) Generate, over the period of time that the local option sales and use tax will be imposed under section 401 of this act, state excise tax allocation revenues and state property tax allocation revenues derived from the revenue development area that are equal to or greater than the respective state contributions made under this chapter;

- 1 (8) The sponsoring local government may only use local 2 infrastructure financing in areas deemed in need of economic 3 development or redevelopment within boundaries of the sponsoring local 4 government.
- NEW SECTION. Sec. 206. PROCESS. Before adopting an ordinance creating the revenue development area, a sponsoring local government must:

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- (1) Obtain written agreement from any participating local government and participating taxing district to use dedicated amounts of local excise tax allocation revenues, local property tax allocation revenues, and other revenues from local public sources in whole or in part, for local infrastructure financing authorized under this chapter. The agreement to opt into the local infrastructure financing public improvement project must be authorized by the governing body of such participating local government and participating taxing district;
- (2) Estimate the impact of the revenue development area on small business and low-income housing and develop a mitigation plan for the impacted businesses and housing. In analyzing the impact of the revenue development area, the sponsoring local government must develop:
- (a) An inventory of existing low-income housing units, and businesses and retail activity within the revenue development area;
- (b) A reasonable estimate of the number of low-income housing units, small businesses, and other commercial activity that may be vulnerable to displacement within the revenue development area;
- (c) A reasonable estimate of projected net job growth and net housing growth caused by creation of the revenue development area when compared to the existing jobs or housing balance for the area; and
- 28 (d) A reasonable estimate of the impact of net housing growth on 29 the current housing price mix.
- NEW SECTION. Sec. 207. ORDINANCE. (1) To create a revenue development area, a sponsoring local government, and any cosponsoring local government, must adopt an ordinance establishing the revenue development area that:
- 34 (a) Describes the public improvements proposed to be made in the 35 revenue development area;

1 (b) Describes the boundaries of the revenue development area, 2 subject to the limitations in section 204 of this act;

- (c) Estimates the cost of the proposed public improvements and the portion of these costs to be financed by local infrastructure financing;
- (d) Estimates the time during which local excise tax allocation revenues, local property tax allocation revenues, and other revenues from local public sources are to be used for local infrastructure financing;
- (e) Provides the date when the use of local excise tax allocation revenues and local property tax allocation revenues will commence; and
- (f) Finds that the conditions in section 205 of this act are met and the findings in section 206 of this act are complete.
- (2) The sponsoring local government, and any cosponsoring local government, must hold a public hearing on the proposed financing of the public improvements in whole or in part with local infrastructure financing at least thirty days before passage of the ordinance establishing the revenue development area. The public hearing may be held by either the governing body of the sponsoring local government and the governing body of any cosponsoring local government, or by a committee of those governing bodies that includes at least a majority of the whole governing body or bodies. The public hearing is subject to the notice requirements in section 208 of this act.
- (3) The sponsoring local government, and any cosponsoring local government, shall deliver a certified copy of the adopted ordinance to the county treasurer, the governing body of each participating local government and participating taxing district within which the revenue development area is located, the board, and the department.
- NEW SECTION. Sec. 208. NOTICE REQUIREMENTS. Prior to adopting the ordinance creating the revenue development area and to meet the requirements of section 501(1)(b) of this act, a sponsoring local government and any cosponsoring local government must provide public notice.
- 34 (1) Notice of the public hearing must be published in a legal 35 newspaper of general circulation within the proposed revenue 36 development area at least ten days before the public hearing and posted

in at least six conspicuous public places located in the proposed revenue development area.

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- (2) Notice must also be sent by United States mail to the property owners, all identifiable community-based organizations with involvement in the proposed revenue development area, and the business enterprises located within the proposed revenue development area at least thirty days prior to the hearing. In implementing provisions under this chapter, the local governing body may also consult with community-based groups, business organizations, including the local chamber of commerce, and the office of minority and women's business enterprises to assist with providing appropriate notice to business enterprises and property owners for whom English is a second language.
- (3) Notices must describe the contemplated public improvements, estimate the public improvement costs, describe the portion of the public improvement costs to be borne by local infrastructure financing, describe any other sources of revenue to finance the public improvements, describe the boundaries of the proposed revenue development area, estimate the impact that the public improvements will have on small businesses and low-income housing, and estimate the period during which local infrastructure financing is contemplated to be used.
- (4) Notices must inform the public where to obtain the information that shows how the limitations, conditions, and findings required in sections 204 through 206 of this act are met.
- (5) The sponsoring local government and any cosponsoring local government shall deliver a certified copy of the proposed ordinance to the county treasurer, the governing body of each participating local government and participating taxing district within which the revenue development area is located, the board, and the department.

30 PART III 31 TAX ALLOCATION REVENUES

NEW SECTION. Sec. 301. LOCAL EXCISE TAX ALLOCATION REVENUES. (1)
A sponsoring local government or participating local government that
has received approval by the board to use local infrastructure
financing may use annually its local excise tax allocation revenues to
finance public improvements in the revenue development area financed in

whole or in part by local infrastructure financing. The use of local excise tax allocation revenues dedicated by participating local governments must cease when such allocation revenues are no longer necessary or obligated to pay bonds issued to finance the public improvements in the revenue development area. Any participating local government is authorized to dedicate local excise tax allocation revenues to the sponsoring local government as authorized in section 206(1) of this act.

- (2) A sponsoring local government shall provide the board accurate information describing the geographical boundaries of the revenue development area at the time of application. The information shall be provided in an electronic format or manner as prescribed by the department. The sponsoring local government shall ensure that the boundary information provided to the board and department is kept current.
- (3) In the event a city annexes a county area located within a county-sponsored revenue development area, the city shall remit to the county the portion of the local excise tax allocation revenue that the county would have received had the area not been annexed to the county. The city shall remit such revenues until such time as the bonds issued under section 501 of this act are retired.

22 <u>NEW SECTION.</u> **Sec. 302.** LOCAL PROPERTY TAX ALLOCATION REVENUES.

- (1) Commencing in the second calendar year following the passage of the ordinance creating a revenue development area and authorizing the use of local infrastructure financing, the county treasurer shall distribute receipts from regular taxes imposed on real property located in the revenue development area as follows:
- (a) Each participating taxing district and the sponsoring local government shall receive that portion of its regular property taxes produced by the rate of tax levied by or for the taxing district on the property tax allocation revenue base value for that local infrastructure financing project in the taxing district, or upon the total assessed value of real property in the taxing district, whichever is smaller; and
- (b) The sponsoring local government shall receive an additional portion of the regular property taxes levied by it and by or for each participating taxing district upon the property tax allocation revenue

value within the revenue development area. However, if there is no property tax allocation revenue value, the sponsoring local government shall not receive any additional regular property taxes under this subsection (1)(b). The sponsoring local government may agree to receive less than the full amount of the additional portion of regular property taxes under this subsection (1)(b) as long as bond debt service, reserve, and other bond covenant requirements are satisfied, in which case the balance of these tax receipts shall be allocated to the participating taxing districts that levied regular property taxes, or have regular property taxes levied for them, in the revenue development area for collection that year in proportion to their regular tax levy rates for collection that year. The sponsoring local government may request that the treasurer transfer this additional portion of the property taxes to its designated agent. The portion of the tax receipts distributed to the sponsoring local government or its agent under this subsection (1)(b) may only be expended to finance public improvement costs associated with the public improvements financed in whole or in part by local infrastructure financing.

(2) The county assessor shall allocate any increase in the assessed value of real property occurring in the revenue development area to the property tax allocation revenue value and property tax allocation revenue base value as appropriate. This section does not authorize revaluations of real property by the assessor for property taxation that are not made in accordance with the assessor's revaluation plan under chapter 84.41 RCW or under other authorized revaluation procedures.

(3) The apportionment of increases in assessed valuation in a revenue development area, and the associated distribution to the sponsoring local government of receipts from regular property taxes that are imposed on the property tax allocation revenue value, must cease when property tax allocation revenues are no longer necessary or obligated to pay the costs of the public improvements. Any excess local property tax allocation revenues derived from regular property taxes and earnings on these tax allocation revenues, remaining at the time the allocation of tax receipts terminates, must be returned to the county treasurer and distributed to the participating taxing districts that imposed regular property taxes, or had regular property taxes

- imposed for it, in the revenue development area for collection that year, in proportion to the rates of their regular property tax levies for collection that year.
 - (4) The allocation to the revenue development area of portions of the local regular property taxes levied by or for each taxing district upon the property tax allocation revenue value within that revenue development area is declared to be a public purpose of and benefit to each such taxing district.
 - (5) The allocation of local property tax allocation revenues pursuant to this section shall not affect or be deemed to affect the rate of taxes levied by or within any taxing district or the consistency of any such levies with the uniformity requirement of Article VII, section 1 of the state Constitution.
- 14 (6) This section does not apply to those revenue development areas 15 that include any part of an increment area created under chapter 39.89 16 RCW.

17 PART IV

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18 STATE CONTRIBUTIONS

NEW SECTION. Sec. 401. A new section is added to chapter 82.14 RCW to read as follows:

SALES AND USE TAX. (1) A sponsoring local government, and any cosponsoring local government, that has been approved by the board to use local infrastructure financing may impose a sales and use tax in accordance with the terms of this chapter and subject to the criteria set forth in this section. Except as provided in this section, the tax is in addition to other taxes authorized by law and shall be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the taxing jurisdiction of the sponsoring local government or cosponsoring local government. The rate of tax shall not exceed the rate provided in RCW 82.08.020(1), less the aggregate rates of any other local sales and use taxes imposed on the same taxable events that are credited against the state sales and use taxes imposed under chapters 82.08 and 82.12 RCW. The rate of tax may be changed only on the first day of a fiscal year as needed. Notice of rate changes must be provided to the

- department on the first day of March to be effective on July 1st of the next fiscal year.
- 3 (2) The tax authorized under subsection (1) of this section shall 4 be credited against the state taxes imposed under chapter 82.08 or 5 82.12 RCW. The department shall perform the collection of such taxes 6 on behalf of the sponsoring local government or cosponsoring local 7 government at no cost to the sponsoring local government or 8 cosponsoring local government and shall remit the taxes as provided in 9 RCW 82.14.060.
 - (3)(a) No tax may be imposed under this section:
- 11 (i) Before July 1, 2008;

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- 12 (ii) Before approval by the board under section 202 of this act; 13 and
 - (iii) Except as provided in (b) of this subsection, unless the sponsoring local government has received and dedicated to the payment of bonds authorized in section 501 of this act, in whole or in part, both local excise tax allocation revenues and local property tax allocation revenues during the preceding calendar year.
 - (b) The requirement to receive local property tax allocation revenues under (a) of this subsection is waived if the revenue development area coincides with or is contained entirely within the boundaries of an increment area adopted by a local government under the authority of chapter 39.89 RCW for the purposes of utilizing community revitalization financing.
 - (c) The tax imposed under this section shall expire when the bonds issued under the authority of section 501 of this act are retired, but not more than twenty-five years after the tax is first imposed.
 - (4) An ordinance adopted by the legislative authority of a sponsoring local government or cosponsoring local government imposing a tax under this section shall provide that:
- 31 (a) The tax shall first be imposed on the first day of a fiscal 32 year;
 - (b) The cumulative amount of tax received by the sponsoring local government, and any cosponsoring local government, in any fiscal year shall not exceed the amount of the state contribution;
- 36 (c) The tax shall cease to be distributed for the remainder of any 37 fiscal year in which either:

(i) The amount of tax received by the sponsoring local government, and any cosponsoring local government, equals the amount of the state contribution;

- (ii) The amount of revenue from taxes imposed under this section by all sponsoring and cosponsoring local governments equals the annual state contribution limit; or
- (iii) The amount of tax received by the sponsoring local government equals the amount of project award granted in the approval notice described in section 202 of this act;
- (d) Except when the requirement to receive local property tax allocation revenues is waived as provided in subsection (3)(b) of this section, neither the local excise tax allocation revenues nor the local property tax allocation revenues can be more than eighty percent of the total local funds as described in section 102(29)(c) of this act;
- (e) The tax shall be distributed again, should it cease to be distributed for any of the reasons provided in (c) of this subsection, at the beginning of the next fiscal year, subject to the restrictions in this section; and
- (f) Any revenue generated by the tax in excess of the amounts specified in (c) of this subsection shall belong to the state of Washington.
- (5) If a county and city cosponsor a revenue development area, the combined rates of the city and county tax shall not exceed the rate provided in RCW 82.08.020(1), less the aggregate rates of any other local sales and use taxes imposed on the same taxable events that are credited against the state sales and use taxes imposed under chapters 82.08 and 82.12 RCW. The combined amount of distributions received by both the city and county may not exceed the state contribution.
- (6) The department shall determine the amount of tax receipts distributed to each sponsoring local government, and any cosponsoring local government, imposing sales and use tax under this section and shall advise a sponsoring or cosponsoring local government when tax distributions for the fiscal year equal the amount of state contribution for that fiscal year as provided in subsection (8) of this section. Determinations by the department of the amount of tax distributions attributable to each sponsoring or cosponsoring local government are final and shall not be used to challenge the validity of any tax imposed under this section. The department shall remit any tax

receipts in excess of the amounts specified in subsection (4)(c) of this section to the state treasurer who shall deposit the money in the general fund.

- (7) If a sponsoring or cosponsoring local government fails to comply with section 403 of this act, no tax may be distributed in the subsequent fiscal year until such time as the sponsoring or cosponsoring local government complies and the department calculates the state contribution amount for such fiscal year.
- (8) Each year, the amount of taxes approved by the department for distribution to a sponsoring or cosponsoring local government in the next fiscal year shall be equal to the state contribution and shall be no more than the total local funds as described in section 102(29)(c) of this act. The department shall consider information from reports described in section 403 of this act when determining the amount of state contributions for each fiscal year. A sponsoring or cosponsoring local government shall not receive, in any fiscal year, more revenues from taxes imposed under the authority of this section than the amount approved annually by the department. The department shall not approve the receipt of more distributions of sales and use tax under this section to a sponsoring or cosponsoring local government than is authorized under subsection (4) of this section.
- (9) The amount of tax distributions received from taxes imposed under the authority of this section by all sponsoring and cosponsoring local governments is limited annually to not more than five million dollars. The tax distributions shall be available to the sponsoring local government, and any cosponsoring local government, imposing a tax under this section only as long as the sponsoring local government has outstanding indebtedness under section 501 of this act.
- 29 (10) The definitions in section 102 of this act apply to this 30 section unless the context clearly requires otherwise.
- 31 (11) If a sponsoring local government is a federally recognized 32 Indian tribe, the distribution of the sales and use tax authorized 33 under this section shall be authorized through an interlocal agreement 34 pursuant to chapter 39.34 RCW.
- NEW SECTION. Sec. 402. USE OF FUNDS. Money collected from the taxes imposed under section 401 of this act shall be used only for the

- 1 purpose of principal and interest payments on bonds issued under the 2 authority of section 501 of this act.
 - NEW SECTION. Sec. 403. REPORTING REQUIREMENTS. (1) A sponsoring local government shall provide a report to the board and the department by March 1st of each year. The report shall contain the following information:
 - (a) The amount of local excise tax allocation revenues, and local property tax allocation revenues, taxes under section 401 of this act, and revenues from local public sources received by the sponsoring local government during the preceding calendar year that were dedicated to pay the public improvements financed in whole or in part with local infrastructure financing, and a summary of how these revenues were expended;
 - (b) The names of any businesses locating within the revenue development area as a result of the public improvements undertaken by the sponsoring local government and financed in whole or in part with local infrastructure financing;
 - (c) The total number of permanent jobs created in the revenue development area as a result of the public improvements undertaken by the sponsoring local government and financed in whole or in part with local infrastructure financing;
 - (d) The average wages and benefits received by all employees of businesses locating within the revenue development area as a result of the public improvements undertaken by the sponsoring local government and financed in whole or in part with local infrastructure financing; and
 - (e) That the sponsoring local government is in compliance with section 205 of this act.
 - (2) The board shall make a report available to the public and the legislature by June 1st of each year. The report shall include a list of public improvements undertaken by sponsoring local governments and financed in whole or in part with local infrastructure financing and it shall also include a summary of the information provided to the department by sponsoring local governments under subsection (1) of this section.

36 PART V

- NEW SECTION. Sec. 501. BOND ISSUANCE. (1) A sponsoring local government that has designated a revenue development area and been authorized the use of local infrastructure financing may incur general indebtedness, and issue general obligation bonds, to finance the public improvements and retire the indebtedness in whole or in part from tax allocation revenues it receives, subject to the following requirements:
- (a) The ordinance adopted by the sponsoring local government and authorizing the use of local infrastructure financing indicates an intent to incur this indebtedness and the maximum amount of this indebtedness that is contemplated; and
- (b) The sponsoring local government includes this statement of the intent in all notices required by section 207 of this act.
- (2)(a) Except as provided in (b) of this subsection, the general indebtedness incurred under subsection (1) of this section may be payable from other tax revenues, the full faith and credit of the local government, and nontax income, revenues, fees, and rents from the public improvements, as well as contributions, grants, and nontax money available to the local government for payment of costs of the public improvements or associated debt service on the general indebtedness.
- (b) A sponsoring local government that issues bonds under this section shall not pledge any money received from the state of Washington for the payment of such bonds, other than the local sales and use taxes imposed under the authority of section 401 of this act and collected by the department.
- (3) In addition to the requirements in subsection (1) of this section, a sponsoring local government designating a revenue development area and authorizing the use of local infrastructure financing may require the nonpublic participant to provide adequate security to protect the public investment in the public improvement within the revenue development area.
- (4) Bonds issued under this section shall be authorized by ordinance of the governing body of the sponsoring local government and may be issued in one or more series and shall bear such date or dates, be payable upon demand or mature at such time or times, bear interest at such rate or rates, be in such denomination or denominations, be in such form either coupon or registered as provided in RCW 39.46.030,

carry such conversion or registration privileges, have such rank or priority, be executed in such manner, be payable in such medium of payment, at such place or places, and be subject to such terms of redemption with or without premium, be secured in such manner, and have such other characteristics, as may be provided by such ordinance or trust indenture or mortgage issued pursuant thereto.

- (5) The sponsoring local government may annually pay into a fund to be established for the benefit of bonds issued under this section a fixed proportion or a fixed amount of any local excise tax allocation revenues and local property tax allocation revenues derived from property or business activity within the revenue development area containing the public improvements funded by the bonds, such payment to continue until all bonds payable from the fund are paid in full. The local government may also annually pay into the fund established in this section a fixed proportion or a fixed amount of any revenues derived from taxes imposed under section 401 of this act, such payment to continue until all bonds payable from the fund are paid in full. Revenues derived from taxes imposed under section 401 of this act are subject to the use restriction in section 402 of this act.
- (6) In case any of the public officials of the sponsoring local government whose signatures appear on any bonds or any coupons issued under this chapter shall cease to be such officials before the delivery of such bonds, such signatures shall, nevertheless, be valid and sufficient for all purposes, the same as if such officials had remained in office until such delivery. Any provision of any law to the contrary notwithstanding, any bonds issued under this chapter are fully negotiable.
- (7) Notwithstanding subsections (4) through (6) of this section, bonds issued under this section may be issued and sold in accordance with chapter 39.46 RCW.
- NEW SECTION. Sec. 502. USE OF TAX REVENUE FOR BOND REPAYMENT. A sponsoring local government that issues bonds under section 501 of this act to finance public improvements may pledge for the payment of such bonds all or part of any local excise tax allocation revenues and all or part of any local property tax allocation revenues dedicated by the sponsoring local government, any participating local government, or participating taxing district. The sponsoring local government may

- also pledge all or part of any revenues derived from taxes imposed under section 401 of this act and held in connection with the public improvements. All of such tax revenues are subject to the use
- 4 restrictions in sections 202 through 205 of this act, and the process
- 5 requirements in section 206(1) of this act.

- NEW SECTION. Sec. 503. BONDS ISSUED NOT AN OBLIGATION OF THE STATE OF WASHINGTON. The bonds issued by a sponsoring local government under section 501 of this act to finance public improvements shall not constitute an obligation of the state of Washington, either general or special.
- NEW SECTION. Sec. 504. GENERAL INDEBTEDNESS--SECURITY. (1) A sponsoring local government designating a revenue development area and authorizing the use of local infrastructure financing may incur general indebtedness, and issue general obligation bonds, to finance the public improvements and retire the indebtedness in whole or in part from local excise tax allocation revenues and local property tax allocation revenues it receives, subject to the following requirements:
 - (a) The ordinance adopted by the sponsoring local government creating the revenue development area and authorizing the use of local infrastructure financing indicates an intent to incur this indebtedness and the maximum amount of this indebtedness that is contemplated; and
 - (b) The sponsoring local government includes this statement of the intent in all notices required by sections 205 and 206 of this act.
 - (2) The general indebtedness incurred under subsection (1) of this section may be payable from other tax revenues, the full faith and credit of the sponsoring local government, and nontax income, revenues, fees, and rents from the public improvements, as well as contributions, grants, and nontax money available to the sponsoring local government for payment of costs of the public improvements or associated debt service on the general indebtedness.
 - (3) In addition to the requirements in subsection (1) of this section, a sponsoring local government designating a revenue development area and authorizing the use of local infrastructure financing may require the nonpublic participant to provide adequate security to protect the public investment in the public improvement within the revenue development area.

1 <u>NEW SECTION.</u> **Sec. 505.** REVENUE BONDS. (1) A sponsoring local 2 government may issue revenue bonds to fund revenue-generating public improvements, or portions of public improvements, that are located 3 within a revenue development area. Whenever revenue bonds are to be 4 5 issued, the legislative authority of the sponsoring local government shall create or have created a special fund or funds from which, along 6 7 with any reserves created pursuant to RCW 39.44.140, the principal and interest on these revenue bonds shall exclusively be payable. 8 legislative authority of the sponsoring local government may obligate 9 the sponsoring local government to set aside and pay into the special 10 fund or funds a fixed proportion or a fixed amount of the revenues from 11 12 the public improvements that are funded by the revenue bonds. 13 amount or proportion is a lien and charge against these revenues, 14 subject only to operating and maintenance expenses. The sponsoring local government shall have due regard for the cost of operation and 15 16 maintenance of the public improvements that are funded by the revenue 17 bonds, and shall not set aside into the special fund or funds a greater amount or proportion of the revenues that in its judgment will be 18 available over and above the cost of maintenance and operation and the 19 amount or proportion, if any, of the revenue previously pledged. 20 21 sponsoring local government may also provide that revenue bonds payable 22 out of the same source or sources of revenue may later be issued on a parity with any revenue bonds being issued and sold. 23 24

- (2) Revenue bonds issued pursuant to this section are not an indebtedness of the sponsoring local government issuing the bonds, and the interest and principal on the bonds shall only be payable from the revenues lawfully pledged to meet the principal and interest requirements and any reserves created pursuant to RCW 39.44.140. owner or bearer of a revenue bond or any interest coupon issued pursuant to this section shall not have any claim against the sponsoring local government arising from the bond or coupon except for payment from the revenues lawfully pledged to meet the principal and interest requirements and any reserves created pursuant to RCW The substance of the limitations included in this 39.44.140. subsection shall be plainly printed, written, or engraved on each bond issued pursuant to this section.
- (3) Revenue bonds with a maturity in excess of twenty-five years shall not be issued. The legislative authority of the sponsoring local

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government shall by resolution determine for each revenue bond issue 1 2 the amount, date, form, terms, conditions, denominations, maximum fixed or variable interest rate or rates, maturity or maturities, redemption 3 rights, registration privileges, manner of execution, manner of sale, 4 callable provisions, if any, and covenants including the refunding of 5 existing revenue bonds. Facsimile signatures may be used on the bonds 6 7 and any coupons. Refunding revenue bonds may be issued in the same manner as revenue bonds are issued. 8

(4) Notwithstanding subsections (1) through (3) of this section, bonds issued under this section may be issued and sold in accordance with chapter 39.46 RCW.

12 PART VI

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JOINT LEGISLATIVE AUDIT AND REVIEW COMMITTEE REPORTS

NEW SECTION. Sec. 601. JOINT LEGISLATIVE AUDIT AND REVIEW COMMITTEE REPORTS. Beginning September 1, 2013, and continuing every five years thereafter, the joint legislative audit and review committee shall submit a report to the appropriate committees of the legislature.

- (1) The report shall, at a minimum, evaluate the effectiveness of the local infrastructure financing tool program, including a project-by-project review. The report shall evaluate the project's interim results based on the selection criteria. The report shall also measure:
 - (a) Employment changes in the revenue development area;
 - (b) Property tax changes in the revenue development area;
 - (c) Sales and use tax changes in the revenue development area;
 - (d) Property value changes in the revenue development area; and
- (e) Changes in housing and existing commercial activities based on the impact analysis and mitigation plan required in section 206(2) of this act.
 - (2) The report that is due September 1, 2028, should also include any recommendations regarding whether or not the program should be expanded statewide and what impact the expansion would have on economic development in Washington.

34 PART VII

35 MISCELLANEOUS

- NEW SECTION. Sec. 701. PERIODIC EVALUATION. The department of revenue and the community economic revitalization board shall evaluate and periodically report on the implementation of the local infrastructure financing program to the governor and legislature as the department and the board deems appropriate and recommend such amendments, changes in, and modifications of this act as seem proper.
- 7 NEW SECTION. Sec. 702. GOVERNANCE AND SELECTION CRITERIA STUDY. 8 The office of financial management shall contract with the appropriate vendor to study and report on similar programs in other states. 9 report shall include an overview of the programs in other states, 10 including project selection criteria and program governance. 11 report shall include recommendations regarding project selection and 12 governance that address Washington's unique needs. The report shall 13 also include recommendations for reporting information on future 14 15 The report is due to the governor and the legislature by December 1, 2006. 16
- NEW SECTION. Sec. 703. CAPTIONS. Captions and part headings used in this act are not any part of the law.
- NEW SECTION. Sec. 704. SEVERABILITY. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected.
- NEW SECTION. Sec. 705. PORT DISTRICTS. Nothing in this act shall be construed to give port districts the authority to impose a sales or use tax under chapter 82.14 RCW.
- NEW SECTION. Sec. 706. EFFECTIVE DATE. This act takes effect July 1, 2006.
- NEW SECTION. Sec. 707. EXPIRATION DATE. This act expires June 30, 2039.
- NEW SECTION. Sec. 708. NEW CHAPTER. Sections 101 through 302 and 402 through 601 of this act constitute a new chapter in Title 39 RCW."

<u>E2SHB 2673</u> - S AMD By Senators Brown, Zarelli

ADOPTED 03/07/2006

On page 1, line 2 of the title, after "program;" strike the remainder of the title and insert "adding a new section to chapter 82.14 RCW; adding a new chapter to Title 39 RCW; creating new sections; providing an effective date; and providing an expiration date."

--- END ---