
SENATE BILL 5703

State of Washington

59th Legislature

2005 Regular Session

By Senators Brandland, Spanel and Brown

Read first time 02/02/2005. Referred to Committee on Health & Long-Term Care.

1 AN ACT Relating to health care; amending RCW 41.05.013; reenacting
2 and amending RCW 74.09.510 and 74.09.522; and creating new sections.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 NEW SECTION. **Sec. 1.** It is the intent of the legislature to
5 preserve the number of private medical practitioners providing
6 essential safety net care to uninsured and medicaid patients by
7 addressing barriers to private practice participation. Private
8 practitioners are critical to preserving health care access for lower-
9 income patients. The legislature intends to provide targeted economic
10 incentives for private provider participation in safety net care and
11 calls for the streamlining of medicaid administrative procedures and a
12 reduction of the administrative burden on private medical providers.

13 **Sec. 2.** RCW 74.09.510 and 2001 2nd sp.s. c 15 s 3 and 2001 1st
14 sp.s. c 4 s 1 are each reenacted and amended to read as follows:

15 (1) Medical assistance may be provided in accordance with
16 eligibility requirements established by the department, as defined in
17 the social security Title XIX state plan for mandatory categorically
18 needy persons and: ~~((+1+))~~ (a) Individuals who would be eligible for

1 cash assistance except for their institutional status; ~~((+2))~~ (b)
2 individuals who are under twenty-one years of age, who would be
3 eligible for medicaid, but do not qualify as dependent children and who
4 are in ~~((+a))~~ (i) foster care, ~~((+b))~~ (ii) subsidized adoption,
5 ~~((+c))~~ (iii) a nursing facility or an intermediate care facility for
6 the mentally retarded, or ~~((+d))~~ (iv) inpatient psychiatric
7 facilities; ~~((+3))~~ (c) the aged, blind, and disabled who: ~~((+a))~~ (i)
8 Receive only a state supplement, or ~~((+b))~~ (ii) would not be eligible
9 for cash assistance if they were not institutionalized; ~~((+4))~~ (d)
10 categorically eligible individuals who meet the income and resource
11 requirements of the cash assistance programs; ~~((+5))~~ (e) individuals
12 who are enrolled in managed health care systems, who have otherwise
13 lost eligibility for medical assistance, but who have not completed a
14 current six-month enrollment in a managed health care system, and who
15 are eligible for federal financial participation under Title XIX of the
16 social security act; ~~((+6))~~ (f) children and pregnant women allowed by
17 federal statute for whom funding is appropriated; ~~((+7))~~ (g) working
18 individuals with disabilities authorized under section
19 1902(a)(10)(A)(ii) of the social security act for whom funding is
20 appropriated; ~~((+8))~~ (h) other individuals eligible for medical
21 services under RCW 74.09.035 and 74.09.700 for whom federal financial
22 participation is available under Title XIX of the social security act;
23 ~~((+9))~~ (i) persons allowed by section 1931 of the social security act
24 for whom funding is appropriated; and ~~((+10))~~ (j) women who: ~~((+a))~~
25 (i) Are under sixty-five years of age; ~~((+b))~~ (ii) have been screened
26 for breast and cervical cancer under the national breast and cervical
27 cancer early detection program administered by the department of health
28 or tribal entity and have been identified as needing treatment for
29 breast or cervical cancer; and ~~((+c))~~ (iii) are not otherwise covered
30 by health insurance. Medical assistance provided under this subsection
31 is limited to the period during which the woman requires treatment for
32 breast or cervical cancer, and is subject to any conditions or
33 limitations specified in the omnibus appropriations act.

34 (2) The department shall reverify eligibility for medical
35 assistance on an annual basis.

36 (3) The department shall not charge copremiums for medical and
37 dental coverage of children.

1 (4) The department shall upgrade the medicaid management
2 information system and participate in a single secure eligibility
3 verification system used by carriers and health care providers.

4 (5) The department shall require health care contractors to develop
5 policies and practices to support collaborative efforts to promote a
6 new model of chronic disease management.

7 **Sec. 3.** RCW 74.09.522 and 1997 c 59 s 15 and 1997 c 34 s 1 are
8 each reenacted and amended to read as follows:

9 (1) For the purposes of this section, "managed health care system"
10 means any health care organization, including health care providers,
11 insurers, health care service contractors, health maintenance
12 organizations, health insuring organizations, or any combination
13 thereof, that provides directly or by contract health care services
14 covered under RCW 74.09.520 and rendered by licensed providers, on a
15 prepaid capitated basis and that meets the requirements of section
16 1903(m)(1)(A) of Title XIX of the federal social security act or
17 federal demonstration waivers granted under section 1115(a) of Title XI
18 of the federal social security act.

19 (2) The department of social and health services shall enter into
20 agreements with managed health care systems to provide health care
21 services to recipients of temporary assistance for needy families under
22 the following conditions:

23 (a) Agreements shall be made for at least thirty thousand
24 recipients statewide;

25 (b) Agreements in at least one county shall include enrollment of
26 all recipients of temporary assistance for needy families;

27 (c) To the extent that this provision is consistent with section
28 1903(m) of Title XIX of the federal social security act or federal
29 demonstration waivers granted under section 1115(a) of Title XI of the
30 federal social security act, recipients shall have a choice of systems
31 in which to enroll and shall have the right to terminate their
32 enrollment in a system: PROVIDED, That the department may limit
33 recipient termination of enrollment without cause to the first month of
34 a period of enrollment, which period shall not exceed twelve months:
35 AND PROVIDED FURTHER, That the department shall not restrict a
36 recipient's right to terminate enrollment in a system for good cause as
37 established by the department by rule;

1 (d) To the extent that this provision is consistent with section
2 1903(m) of Title XIX of the federal social security act, participating
3 managed health care systems shall not enroll a disproportionate number
4 of medical assistance recipients within the total numbers of persons
5 served by the managed health care systems, except as authorized by the
6 department under federal demonstration waivers granted under section
7 1115(a) of Title XI of the federal social security act;

8 (e) In negotiating with managed health care systems the department
9 shall adopt a uniform procedure to negotiate and enter into contractual
10 arrangements, including standards regarding the quality of services to
11 be provided; and financial integrity of the responding system;

12 (f) The department shall seek waivers from federal requirements as
13 necessary to implement this chapter;

14 (g) The department shall, wherever possible, enter into prepaid
15 capitation contracts that include inpatient care. However, if this is
16 not possible or feasible, the department may enter into prepaid
17 capitation contracts that do not include inpatient care;

18 (h) The department shall define those circumstances under which a
19 managed health care system is responsible for out-of-plan services and
20 assure that recipients shall not be charged for such services; and

21 (i) Nothing in this section prevents the department from entering
22 into similar agreements for other groups of people eligible to receive
23 services under this chapter.

24 (3) The department shall provide retroactive payment to health care
25 providers when patient medicaid eligibility and health contractor
26 verification is not available at the time of service.

27 (4) The department shall require health care contractors to have
28 primary care and specialty care networks in place and shall verify the
29 integrity of their primary care and specialty care networks, that those
30 networks are geographically within the service area, and that the
31 providers are actually open to accepting referrals before the
32 department signs or extends contracts. If an out-of-county specialist
33 is needed for a medicaid client because of an inadequate specialist
34 network within the county, written documentation is not required.

35 (5) The department shall develop a grant program to reimburse
36 providers who serve individuals who are medically indigent.

37 (6) The department shall ensure that publicly supported community
38 health centers and providers in rural areas, who show serious intent

1 and apparent capability to participate as managed health care systems
2 are seriously considered as contractors. The department shall
3 coordinate its managed care activities with activities under chapter
4 70.47 RCW.

5 ~~((+4))~~ (7) The department shall work jointly with the state of
6 Oregon and other states in this geographical region in order to develop
7 recommendations to be presented to the appropriate federal agencies and
8 the United States congress for improving health care of the poor, while
9 controlling related costs.

10 ~~((+5))~~ (8) The legislature finds that competition in the managed
11 health care marketplace is enhanced, in the long term, by the existence
12 of a large number of managed health care system options for medicaid
13 clients. In a managed care delivery system, whose goal is to focus on
14 prevention, primary care, and improved enrollee health status,
15 continuity in care relationships is of substantial importance, and
16 disruption to clients and health care providers should be minimized.
17 To help ensure these goals are met, the following principles shall
18 guide the department in its healthy options managed health care
19 purchasing efforts:

20 (a) All managed health care systems should have an opportunity to
21 contract with the department to the extent that minimum contracting
22 requirements defined by the department are met, at payment rates that
23 enable the department to operate as far below appropriated spending
24 levels as possible, consistent with the principles established in this
25 section.

26 (b) Managed health care systems should compete for the award of
27 contracts and assignment of medicaid beneficiaries who do not
28 voluntarily select a contracting system, based upon:

29 (i) Demonstrated commitment to or experience in serving low-income
30 populations;

31 (ii) Quality of services provided to enrollees;

32 (iii) Accessibility, including appropriate utilization, of services
33 offered to enrollees;

34 (iv) Demonstrated capability to perform contracted services,
35 including ability to supply an adequate provider network;

36 (v) Payment rates; and

37 (vi) The ability to meet other specifically defined contract

1 requirements established by the department, including consideration of
2 past and current performance and participation in other state or
3 federal health programs as a contractor.

4 (c) Consideration should be given to using multiple year
5 contracting periods.

6 (d) Quality, accessibility, and demonstrated commitment to serving
7 low-income populations shall be given significant weight in the
8 contracting, evaluation, and assignment process.

9 (e) All contractors that are regulated health carriers must meet
10 state minimum net worth requirements as defined in applicable state
11 laws. The department shall adopt rules establishing the minimum net
12 worth requirements for contractors that are not regulated health
13 carriers. This subsection does not limit the authority of the
14 department to take action under a contract upon finding that a
15 contractor's financial status seriously jeopardizes the contractor's
16 ability to meet its contract obligations.

17 (f) Procedures for resolution of disputes between the department
18 and contract bidders or the department and contracting carriers related
19 to the award of, or failure to award, a managed care contract must be
20 clearly set out in the procurement document. In designing such
21 procedures, the department shall give strong consideration to the
22 negotiation and dispute resolution processes used by the Washington
23 state health care authority in its managed health care contracting
24 activities.

25 ~~((+6))~~ (9) The department may apply the principles set forth in
26 subsection ~~((+5))~~ (8) of this section to its managed health care
27 purchasing efforts on behalf of clients receiving supplemental security
28 income benefits to the extent appropriate.

29 **Sec. 4.** RCW 41.05.013 and 2003 c 276 s 1 are each amended to read
30 as follows:

31 (1) The authority shall coordinate state agency efforts to develop
32 and implement uniform policies across state purchased health care
33 programs that will ensure prudent, cost-effective health services
34 purchasing, maximize efficiencies in administration of state purchased
35 health care programs, improve the quality of care provided through
36 state purchased health care programs, and reduce administrative burdens
37 on health care providers participating in state purchased health care

1 programs. The policies adopted should be based, to the extent
2 possible, upon the best available scientific and medical evidence and
3 shall endeavor to address:

4 (a) Methods of formal assessment, such as health technology
5 assessment. Consideration of the best available scientific evidence
6 does not preclude consideration of experimental or investigational
7 treatment or services under a clinical investigation approved by an
8 institutional review board;

9 (b) Monitoring of health outcomes, adverse events, quality, and
10 cost-effectiveness of health services;

11 (c) Development of a common definition of medical necessity;
12 (~~and~~)

13 (d) Exploration of common strategies for disease management and
14 demand management programs; and

15 (e) Implementation of administrative simplification procedures
16 relating to claims processing, referrals and prospective review, and
17 practitioner credentialing.

18 (2) The administrator may invite health care provider
19 organizations, carriers, other health care purchasers, and consumers to
20 participate in efforts undertaken under this section.

21 (3) For the purposes of this section "best available scientific and
22 medical evidence" means the best available external clinical evidence
23 derived from systematic research.

24 NEW SECTION. Sec. 5. The department of health shall develop, in
25 consultation with the department of revenue, a program to provide
26 business and occupation tax credits for physicians who serve uninsured
27 and medicaid patients in a private practice or a reduced fee access
28 program for the uninsured and shall submit proposed legislation to the
29 legislature by December 15, 2005.

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