<u>2SHB 1277</u> - S COMM AMD By Committee on Ways & Means

ADOPTED 04/05/2007

Strike everything after the enacting clause and insert the following:

3 "Sec. 1. RCW 39.102.020 and 2006 c 181 s 102 are each amended to 4 read as follows:

5 The definitions in this section apply throughout this chapter 6 unless the context clearly requires otherwise.

7 (1) "Annual state contribution limit" means ((five)) ten million
8 dollars statewide per fiscal year.

9 (2) "Assessed value" means the valuation of taxable real property 10 as placed on the last completed assessment roll.

(3) "Base year" means the first calendar year following the 11 12 ((creation of a revenue development area. For a local government that meets the requirements of RCW 39.102.040(2), "base year" is the 13 14 calendar year after it amends its ordinance as provided in RCW $\frac{39.102.040(2)}{2}$) calendar year in which a sponsoring local government, 15 16 and any cosponsoring local government, receives approval by the board for a project award, provided that the approval is granted before 17 October 15th. If approval by the board is received on or after October 18 15th but on or before December 31st, the "base year" is the second 19 20 calendar year following the calendar year in which a sponsoring local 21 government, and any cosponsoring local government, receives approval by the board for a project award. 2.2

(4) "Board" means the community economic revitalization board underchapter 43.160 RCW.

25 (5) "Demonstration project" means one of the following projects:

- 26 (a) Bellingham waterfront redevelopment project;
- 27 (b) Spokane river district project at Liberty Lake; and
- 28 (c) Vancouver riverwest project.
- 29 (6) "Department" means the department of revenue.

(7) "Fiscal year" means the twelve-month period beginning July 1st
 and ending the following June 30th.

(8) "Local excise taxes" means local revenues derived from the 3 imposition of sales and use taxes authorized in RCW 82.14.030 at the 4 tax rate that was in effect at the time the revenue development area 5 was ((created)) approved by the board, except that if a local 6 7 government reduces the rate of such tax after the revenue development area was ((created)) approved by the board, "local excise taxes" means 8 the local revenues derived from the imposition of the sales and use 9 10 taxes authorized in RCW 82.14.030 at the lower tax rate.

(9) "Local excise tax allocation revenue" means the amount of local excise taxes received by the local government during the measurement year from taxable activity within the revenue development area over and above the amount of local excise taxes received by the local government during the base year from taxable activity within the revenue development area, except that:

17 (a) If a sponsoring local government ((creates)) adopts a revenue development area and reasonably determines that no activity subject to 18 tax under chapters 82.08 and 82.12 RCW occurred within the boundaries 19 of the revenue development area in the twelve months immediately 20 21 preceding the ((creation)) approval of the revenue development area 22 ((within the boundaries of the area that became the revenue development area)) by the board, "local excise tax allocation revenue" means the 23 24 entire amount of local excise taxes received by the sponsoring local 25 government during a calendar year period beginning with the calendar year immediately following the ((creation)) approval of the revenue 26 27 development area by the board and continuing with each measurement year thereafter; and 28

(b) For revenue development areas ((created)) approved by the board 29 in calendar years 2006 and 2007 that do not meet the requirements in 30 (a) of this subsection and if legislation is enacted in this state ((by 31 32 July 1, 2006,)) during the 2007 legislative session that adopts the sourcing provisions of the streamlined sales and use tax agreement, 33 "local excise tax allocation revenue" means the amount of local excise 34 taxes received by the sponsoring local government during the 35 measurement year from taxable activity within the revenue development 36 37 area over and above an amount of local excise taxes received by the sponsoring local government during the 2007 or 2008 base year, as the 38

1 <u>case may be</u>, adjusted by the department for any estimated impacts from 2 retail sales and use tax sourcing changes effective ((July 1, 2007)) <u>in</u> 3 <u>2008</u>. The amount of base year adjustment determined by the department 4 is final.

5 (10) "Local government" means any city, town, county, port
6 district, and any federally recognized Indian tribe.

7 (11) "Local infrastructure financing" means the use of revenues received from local excise tax allocation revenues, local property tax 8 allocation revenues, ((dedicated)) other revenues from local public 9 10 sources, and revenues received from the local option sales and use tax authorized in RCW 82.14.475, dedicated to pay either the principal and 11 interest on bonds authorized under RCW 39.102.150 or to pay public 12 13 improvement costs on a pay-as-you-go basis subject to section 14 of 14 this act, or both.

15 (12) "Local property tax allocation revenue" means those tax 16 revenues derived from the receipt of regular property taxes levied on 17 the property tax allocation revenue value and used for local 18 infrastructure financing.

19 (13)(a) "Revenues from local public sources" means ((federal and 20 private monetary contributions, amounts of local excise tax allocation 21 revenues, and amounts of local property tax allocation revenues 22 dedicated by participating taxing districts and participating local 23 governments for local infrastructure financing)):

(i) Amounts of local excise tax allocation revenues and local
 property tax allocation revenues, dedicated by sponsoring local
 governments, participating local governments, and participating taxing
 districts, for local infrastructure financing; and

28 (ii) Any other local revenues, except as provided in (b) of this 29 subsection, including revenues derived from federal and private 30 sources.

31 (b) Revenues from local public sources do not include any local 32 funds derived from state grants, state loans, or any other state moneys 33 including any local sales and use taxes credited against the state 34 sales and use taxes imposed under chapter 82.08 or 82.12 RCW.

35 (14) "Low-income housing" means residential housing for low-income 36 persons or families who lack the means which is necessary to enable 37 them, without financial assistance, to live in decent, safe, and 38 sanitary dwellings, without overcrowding. For the purposes of this 1 subsection, "low income" means income that does not exceed eighty 2 percent of the median family income for the standard metropolitan 3 statistical area in which the revenue development area is located.

4 (15) "Measurement year" means a calendar year, beginning with the 5 calendar year following the base year and each calendar year 6 thereafter, that is used annually to measure state and local excise tax 7 allocation revenues.

8 (16) "Ordinance" means any appropriate method of taking legislative 9 action by a local government.

10 (17) "Participating local government" means a local government 11 having a revenue development area within its geographic boundaries that 12 has entered into a written agreement with a sponsoring local government 13 as provided in RCW 39.102.080 to allow the use of all or some of its 14 local excise tax allocation revenues or other revenues from local 15 public sources dedicated for local infrastructure financing.

16 (18) "Participating taxing district" means a local government 17 having a revenue development area within its geographic boundaries that 18 has entered into a written agreement with a sponsoring local government 19 as provided in RCW 39.102.080 to allow the use of some or all of its 20 local property tax allocation revenues or other revenues from local 21 public sources dedicated for local infrastructure financing.

(19)(a)(i) "Property tax allocation revenue value" means seventy-five percent of any increase in the assessed value of real property in a revenue development area resulting from:

25 <u>(A) The placement of new construction, improvements((, or both)) to</u> 26 property, or both, on the assessment roll((s after the revenue 27 development area is created)), where the new construction ((or)) and 28 improvements ((occur entirely after the revenue development area is 29 created)) are initiated after the revenue development area is approved 30 by the board;

31 (B) The cost of new housing construction, conversion, and 32 rehabilitation improvements, when such cost is treated as new 33 construction for purposes of chapter 84.55 RCW as provided in RCW 34 84.14.020, and the new housing construction, conversion, and 35 rehabilitation improvements are initiated after the revenue development 36 area is approved by the board;

37 (C) The cost of rehabilitation of historic property, when such cost

1 is treated as new construction for purposes of chapter 84.55 RCW as 2 provided in RCW 84.26.070, and the rehabilitation is initiated after 3 the revenue development area is approved by the board.

(ii) Increases in the assessed value of real property in a revenue
development area resulting from (a)(i)(A) through (C) of this
subsection are included in the property tax allocation revenue value in
the initial year. These same amounts are also included in the property
tax allocation revenue value in subsequent years unless the property
becomes exempt from property taxation.

10 (b) ((If any new construction added to the assessment rolls 11 consists of entire buildings, "property tax allocation revenue value" 12 includes seventy five percent of any increase in the assessed value of 13 the buildings in the years following their initial placement on the 14 assessment rolls.

(c) "Property tax allocation revenue value" does not include any 15 increase in the assessed value of improvements to property or new 16 construction that do not consist of an entire building, occurring after 17 their initial placement on the assessment rolls)) "Property tax 18 allocation revenue value" includes seventy-five percent of any increase 19 in the assessed value of new construction consisting of an entire 20 21 building in the years following the initial year, unless the building 22 becomes exempt from property taxation.

23 (c) Except as provided in (b) of this subsection, "property tax 24 allocation revenue value" does not include any increase in the assessed 25 value of real property after the initial year.

(d) There is no property tax allocation revenue value if the assessed value of real property in a revenue development area has not increased ((due to new construction or improvements to property occurring after the revenue development area is created)) as a result of any of the reasons specified in (a)(i)(A) through (C) of this subsection.

32 (e) For purposes of this subsection, "initial year" means:

33 (i) For new construction and improvements to property added to the 34 assessment roll, the year during which the new construction and 35 improvements are initially placed on the assessment roll;

36 (ii) For the cost of new housing construction, conversion, and 37 rehabilitation improvements, when such cost is treated as new

construction for purposes of chapter 84.55 RCW, the year when such cost 1 2 is treated as new construction for purposes of levying taxes for collection in the following year; and 3

(iii) For the cost of rehabilitation of historic property, when 4 such cost is treated as new construction for purposes of chapter 84.55 5 RCW, the year when such cost is treated as new construction for б 7 purposes of levying taxes for collection in the following year.

(20) "Taxing district" means a government entity that levies or has 8 9 levied for it regular property taxes upon real property located within a proposed or approved revenue development area. 10

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(21) "Public improvements" means:

12 (a) Infrastructure improvements within the revenue development area 13 that include:

14 Street, bridge, and road construction and maintenance, (i) including highway interchange construction; 15

16 (ii) Water and sewer system construction and improvements, 17 including wastewater reuse facilities;

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(iii) Sidewalks, traffic controls, and streetlights;

(iv) Parking, terminal, and dock facilities; 19

(v) Park and ride facilities of a transit authority; 20

21 (vi) Park facilities and recreational areas, including trails; and 22 (vii) Storm water and drainage management systems;

(b) Expenditures for facilities and improvements that support 23 24 affordable housing as defined in RCW 43.63A.510.

25 (22) "Public improvement costs" means the cost of: (a) Design, planning, acquisition including land acquisition, site preparation 26 27 including land clearing, construction, reconstruction, rehabilitation, improvement, and installation of public improvements; (b) demolishing, 28 relocating, maintaining, and operating property pending construction of 29 public improvements; (c) the local government's portion of relocating 30 31 utilities as a result of public improvements; (d) financing public 32 improvements, including interest during construction, legal and other professional services, taxes, insurance, principal and interest costs 33 on general indebtedness issued to finance public improvements, and any 34 35 necessary reserves for general indebtedness; (e) assessments incurred in revaluing real property for the purpose of determining the property 36 37 tax allocation revenue base value that are in excess of costs incurred by the assessor in accordance with the revaluation plan under chapter 38

1 84.41 RCW, and the costs of apportioning the taxes and complying with 2 this chapter and other applicable law; ((and)) (f) administrative 3 expenses and feasibility studies reasonably necessary and related to 4 these costs((, including related)); and (g) any of the above-described 5 costs that may have been incurred before adoption of the ordinance 6 authorizing the public improvements and the use of local infrastructure 7 financing to fund the costs of the public improvements.

(23) "Regular property taxes" means regular property taxes as 8 defined in RCW 84.04.140, except: (a) Regular property taxes levied by 9 public utility districts specifically for the purpose of making 10 required payments of principal and interest on general indebtedness; 11 12 (b) regular property taxes levied by the state for the support of the 13 common schools under RCW 84.52.065; and (c) regular property taxes 14 authorized by RCW 84.55.050 that are limited to a specific purpose. "Regular property taxes" do not include excess property tax levies that 15 are exempt from the aggregate limits for junior and senior taxing 16 17 districts as provided in RCW 84.52.043.

"Property tax allocation revenue base value" means the 18 (24)assessed value of real property located within a revenue development 19 area for taxes levied in the year in which the revenue development area 20 21 is ((created)) adopted for collection in the following year, plus one 22 hundred percent of any increase in the assessed value of real property located within a revenue development area that is placed on the 23 24 assessment rolls after the revenue development area is ((created)) 25 adopted, less the property tax allocation revenue value.

(25) "Relocating a business" means the closing of a business and 26 27 the reopening of that business, or the opening of a new business that engages in the same activities as the previous business, in a different 28 location within a one-year period, when an individual or entity has an 29 ownership interest in the business at the time of closure and at the 30 time of opening or reopening. "Relocating a business" does not include 31 32 the closing and reopening of a business in a new location where the business has been acquired and is under entirely new ownership at the 33 new location, or the closing and reopening of a business in a new 34 35 location as a result of the exercise of the power of eminent domain. "Revenue development area" means the geographic area 36 (26)

37 ((created)) <u>adopted</u> by a sponsoring local government <u>and approved by</u>

<u>the board</u>, from which local excise and property tax allocation revenues
 are derived for local infrastructure financing.

3 (27) "Small business" has the same meaning as provided in RCW4 19.85.020.

5 (28) "Sponsoring local government" means a city, town, or county, 6 and for the purpose of this chapter a federally recognized Indian tribe 7 or any combination thereof, that ((creates)) adopts a revenue 8 development area and applies to the board to use local infrastructure 9 financing.

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(29) "State contribution" means the lesser of:

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(a) One million dollars;

(b) The state excise tax allocation revenue and state property tax allocation revenue received by the state during the preceding calendar year;

15 (c) The <u>total</u> amount of local excise tax allocation revenues, local 16 property tax allocation revenues, and <u>other</u> revenues from local public 17 sources, that are dedicated by a sponsoring local government<u>, any 18 participating local governments</u>, and participating taxing districts, in 19 the preceding calendar year to the payment of principal and interest on 20 bonds issued under RCW 39.102.150 <u>or to pay public improvement costs on</u> 21 a pay-as-you-go basis subject to section 14 of this act, or both; or

(d) The amount of project award granted by the board in the noticeof approval to use local infrastructure financing under RCW 39.102.040.

(30) "State excise taxes" means revenues derived from state retail sales and use taxes under chapters 82.08 and 82.12 RCW, less the amount of tax distributions from all local retail sales and use taxes, other than the local sales and use taxes authorized by RCW 82.14.475, imposed on the same taxable events that are credited against the state retail sales and use taxes under chapters 82.08 and 82.12 RCW.

30 (31) "State excise tax allocation revenue" means the amount of 31 state excise taxes received by the state during the measurement year 32 from taxable activity within the revenue development area over and 33 above the amount of state excise taxes received by the state during the 34 base year from taxable activity within the revenue development area, 35 except that:

(a) If a sponsoring local government ((creates)) adopts a revenue
 development area and reasonably determines that no activity subject to
 tax under chapters 82.08 and 82.12 RCW occurred within the boundaries

of the revenue development area in the twelve months immediately 1 2 preceding the ((creation)) approval of the revenue development area ((within the boundaries of the area that became the revenue development 3 area)) by the board, "state excise tax allocation revenue" means the 4 5 entire amount of state excise taxes received by the state during a calendar year period beginning with the calendar year immediately 6 7 following the ((creation)) approval of the revenue development area by the board and continuing with each measurement year thereafter; and 8

(b) For revenue development areas ((created)) approved by the board 9 in calendar years 2006 and 2007 that do not meet the requirements in 10 (a) of this subsection and if legislation is enacted in this state ((by 11 July 1, 2006,)) during the 2007 legislative session that adopts the 12 13 sourcing provisions of the streamlined sales and use tax agreement, "state excise tax allocation revenue" means the amount of state excise 14 taxes received by the state during the measurement year from taxable 15 16 activity within the revenue development area over and above an amount 17 of state excise taxes received by the state during the 2007 or 2008 base year, as the case may be, adjusted by the department for any 18 estimated impacts from retail sales and use tax sourcing changes 19 effective ((July 1, 2007)) in 2008. The amount of base year adjustment 20 21 determined by the department is final.

(32) "State property tax allocation revenue" means those tax revenues derived from the imposition of property taxes levied by the state for the support of common schools under RCW 84.52.065 on the property tax allocation revenue value.

26 (33) "Real property" has the same meaning as in RCW 84.04.090 and 27 also includes any privately owned improvements located on publicly 28 owned land that are subject to property taxation.

29 Sec. 2. RCW 39.102.040 and 2006 c 181 s 202 are each amended to 30 read as follows:

31 (1) Prior to applying to the board to use local infrastructure 32 financing, a sponsoring local government shall:

33 (a) Designate a revenue development area within the limitations in
 34 RCW 39.102.060;

35 (b) Certify that the conditions in RCW 39.102.070 are met;

36 (c) Complete the process in RCW 39.102.080;

37 (d) Provide public notice as required in RCW 39.102.100; and

(e) Pass an ordinance adopting the revenue development area as
 required in RCW 39.102.090.

3 (2) Any local government that has created an increment area under chapter 39.89 RCW ((that)) and has not issued bonds to finance any 4 public improvement ((shall be)) may apply to the board and have its 5 increment area considered for approval as a revenue development area 6 7 under this chapter without ((creating)) adopting a new ((increment)) revenue development area under RCW 39.102.090 and 39.102.100 if it 8 amends its ordinance to comply with RCW 39.102.090(1) and otherwise 9 10 meets the conditions and limitations under this chapter.

(3) As a condition to imposing a sales and use tax under RCW 11 82.14.475, a sponsoring local government, including any cosponsoring 12 13 local government seeking authority to impose a sales and use tax under 14 RCW 82.14.475, must apply to the board and be approved for a project award amount. The application shall be in a form and manner prescribed 15 16 by the board and include but not be limited to information establishing 17 that the applicant is an eligible candidate to impose the local sales and use tax under RCW 82.14.475, the anticipated effective date for 18 imposing the tax, the estimated number of years that the tax will be 19 imposed, and the estimated amount of tax revenue to be received in each 20 21 fiscal year that the tax will be imposed. The board shall make 22 available forms to be used for this purpose. As part of the application, each applicant must provide to the board a copy of the 23 24 ordinance or ordinances creating the revenue development area as required in RCW 39.102.090. A notice of approval to use local 25 infrastructure financing shall contain a project award that represents 26 27 the maximum amount of state contribution that the applicant, including any cosponsoring local governments, can earn each year that local 28 infrastructure financing is used. The total of all project awards 29 not exceed the annual state contribution 30 shall limit. The determination of a project award shall be made based on information 31 32 contained in the application and the remaining amount of annual state contribution limit to be awarded. Determination of a project award by 33 the board is final. 34

35 (4)(a) Sponsoring local governments, and any cosponsoring local 36 governments, <u>applying in calendar year 2007 for a competitive project</u> 37 <u>award</u>, must submit completed applications to the board no later than 38 July 1, 2007. By September 15, 2007, in consultation with the

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department of revenue and the department of community, trade, and 1 2 economic development, the board shall approve ((qualified)) competitive 3 project((s, up to the annual state contribution limit)) awards from competitive applications submitted by the 2007 deadline. No more than 4 two million five hundred thousand dollars in competitive project awards 5 shall be approved in 2007. For projects not approved by the board in б 7 2007, sponsoring and cosponsoring local governments may apply again to the board in 2008 for approval of a project. 8

(b) Sponsoring local governments, and any cosponsoring local 9 governments, applying in calendar year 2008 for a competitive project 10 award, must submit completed applications to the board no later than 11 July 1, 2008. By September 18, 2008, in consultation with the 12 13 department of revenue and the department of community, trade, and economic development, the board shall approve competitive project 14 awards from competitive applications submitted by the 2008 deadline. 15 No more than two million five hundred thousand dollars in competitive 16 project awards shall be approved in 2008, except as provided in RCW 17 39.102.050(2). For projects not approved in 2008, sponsoring and 18 cosponsoring local governments may apply again to the board for 19 approval of a project. 20

(c) Sponsoring local governments, and any cosponsoring local governments, applying in calendar year 2009 for a competitive project award, must submit completed applications to the board no later than July 1, 2009. By September 15, 2009, in consultation with the department of revenue and the department of community, trade, and economic development, the board shall approve competitive project awards from competitive applications submitted by the 2009 deadline.

(d) Except as provided in RCW 39.102.050(2), a total of no more than seven million five hundred thousand dollars in competitive project awards shall be approved for local infrastructure financing. ((Except as provided in RCW 39.102.050, approvals shall be based on the following criteria))

33 (e) The project selection criteria and weighting developed prior to 34 the effective date of this act for the application evaluation and 35 approval process shall apply to applications received prior to November 36 1, 2007. In evaluating applications for a competitive project award 37 after November 1, 2007, the board shall, in consultation with the

Washington state economic development commission, develop the relative 1 2 weight to be assigned to the following criteria: 3 $((\frac{a}{a}))$ (i) The $(\frac{project}{a})$ project's potential to enhance the government's regional 4 sponsoring local and/or international 5 competitiveness; ((((b))) (<u>ii)</u> The project's ability to encourage mixed use and 6 7 transit-oriented development and the redevelopment of a geographic 8 area; (((c))) (iii) Achieving an overall distribution of projects 9 10 statewide that reflect geographic diversity; ((((d)))) (iv) The estimated wages and benefits for the project is 11 12 greater than the average labor market area; 13 (((+))) <u>(v)</u> The estimated state and local net employment change 14 over the life of the project; (((f))) (vi) The current economic health and vitality of the 15 proposed revenue development area and the contiguous community and the 16 estimated impact of the proposed project on the proposed revenue 17 development area and contiguous community; 18 (vii) The estimated state and local net property tax change over 19 the life of the project; ((and 20 21 (q)) (viii) The estimated state and local sales and use tax increase over the life of the project; 22 (ix) An analysis that shows that, over the life of the project, 23 neither the local excise tax allocation revenues nor the local property 24 tax allocation revenues will constitute more than eighty percent of the 25 total local funds as described in RCW 39.102.020(29)(c); and 26 27 (x) If a project is located within an urban growth area, evidence that the project utilizes existing urban infrastructure and that the 28 transportation needs of the project will be adequately met through the 29 30 use of local infrastructure financing or other sources. (f)(i) Except as provided in this subsection (4)(f), the board may 31 not approve the use of local infrastructure financing within more than 32 one revenue development area per county. 33 (ii) In a county in which the board has approved the use of local 34 infrastructure financing, the use of such financing in additional 35 36 revenue development areas may be approved, subject to the following 37 conditions:

1 (A) The sponsoring local government is located in more than one 2 county; and

3 (B) The sponsoring local government designates a revenue 4 development area that comprises portions of a county within which the 5 use of local infrastructure financing has not yet been approved.

6 (iii) In a county where the local infrastructure financing tool is
7 authorized under RCW 39.102.050, the board may approve additional use
8 of the local infrastructure financing tool.

(5) ((A revenue development area is considered created when the 9 10 sponsoring local government, including any cosponsoring local government, has adopted an ordinance creating the revenue development 11 12 area and the board has approved the sponsoring local government to use 13 local infrastructure financing. If a sponsoring local government receives approval from the board after the fifteenth day of October to 14 use local infrastructure financing, the revenue development area is 15 considered created in the calendar year following the approval.)) Once 16 17 the board has approved the sponsoring local government, and any cosponsoring local governments, to use local infrastructure financing, 18 notification ((shall)) must be sent by the board to the sponsoring 19 local government, and any cosponsoring local governments, authorizing 20 21 sponsoring local government, and any cosponsoring the local 22 governments, to impose the local sales and use tax authorized under RCW 23 82.14.475, subject to the conditions in RCW 82.14.475.

24 **Sec. 3.** RCW 39.102.050 and 2006 c 181 s 203 are each amended to 25 read as follows:

26 (1) In addition to a competitive process, demonstration projects 27 are provided to determine the feasibility of the local infrastructure financing tool. Notwithstanding RCW 39.102.040, the board shall 28 approve each demonstration project ((before approving any other 29 application)). Demonstration project applications must be received by 30 the board no later than July 1, 2008. The Bellingham waterfront 31 redevelopment project award shall not exceed one million dollars per 32 year, the Spokane river district project award shall not exceed one 33 million dollars per year, and the Vancouver riverwest project award 34 35 shall not exceed five hundred thousand dollars per year. The board 36 shall approve by September 15, 2007, demonstration project applications

submitted no later than July 1, 2007. The board shall approve by 1 2 September 18, 2008, demonstration project applications submitted by 3 July 1, 2008. (2) If before board approval of the final competitive project award 4 in 2008, a demonstration project has not received approval by the 5 board, the state dollars set aside for the demonstration project in 6 subsection (1) of this section shall be available for the competitive 7 application process. If a demonstration project has received a partial 8 award before the approval of the final competitive project award, the 9 remaining state dollars set aside for the demonstration project in 10 subsection (1) of this section shall be available for the competitive 11 12 process.

13 Sec. 4. RCW 39.102.060 and 2006 c 181 s 204 are each amended to 14 read as follows:

15 The designation of a revenue development area is subject to the 16 following limitations:

(1) The taxable real property within the revenue development area boundaries may not exceed one billion dollars in assessed value at the time the revenue development area is designated;

20 (2) The average assessed value per square foot of taxable land 21 within the revenue development area boundaries, as of January 1st of 22 the year the application is submitted to the board under RCW 23 <u>39.102.040</u>, may not exceed seventy dollars at the time the revenue 24 development area is designated;

(3) ((No more than one revenue development area may be created in a county)) No revenue development area shall have within its geographic boundaries any part of a hospital benefit zone under chapter 39.100 RCW or any part of another revenue development area created under this chapter;

30 (4) A revenue development area is limited to contiguous tracts,
31 lots, pieces, or parcels of land without the creation of islands of
32 property not included in the revenue development area;

33 (5) The boundaries may not be drawn to purposely exclude parcels 34 where economic growth is unlikely to occur;

35 (6) The public improvements financed through local infrastructure 36 financing must be located in the revenue development area; 1 (7) A revenue development area cannot comprise an area containing 2 more than twenty-five percent of the total assessed value of the 3 taxable real property within the boundaries of the sponsoring local 4 government, including any cosponsoring local government, at the time 5 the revenue development area is designated;

6 (8) The boundaries of the revenue development area shall not be 7 changed for the time period that local infrastructure financing is 8 used; and

9 (9) A revenue development area cannot include any part of an 10 increment area created under chapter 39.89 RCW, except those increment 11 areas created prior to January 1, 2006.

12 Sec. 5. RCW 39.102.090 and 2006 c 181 s 207 are each amended to 13 read as follows:

(1) To ((create)) adopt a revenue development area, a sponsoring
 local government, and any cosponsoring local government, must adopt an
 ordinance establishing the revenue development area that:

17 (a) Describes the public improvements proposed to be made in the18 revenue development area;

(b) Describes the boundaries of the revenue development area,subject to the limitations in RCW 39.102.060;

(c) Estimates the cost of the proposed public improvements and the portion of these costs to be financed by local infrastructure financing;

(d) Estimates the time during which local excise tax allocation revenues, local property tax allocation revenues, and other revenues from local public sources are to be used for local infrastructure financing;

(e) Provides the date when the use of local excise tax allocation
 revenues and local property tax allocation revenues will commence; and

30 (f) Finds that the conditions in RCW 39.102.070 are met and the 31 findings in RCW 39.102.080 are complete.

32 (2) The sponsoring local government, and any cosponsoring local 33 government, must hold a public hearing on the proposed financing of the 34 public improvements in whole or in part with local infrastructure 35 financing ((at least thirty days)) before passage of the ordinance 36 establishing the revenue development area. The public hearing may be 37 held by either the governing body of the sponsoring local government and the governing body of any cosponsoring local government, or by a committee of those governing bodies that includes at least a majority of the whole governing body or bodies. The public hearing is subject to the notice requirements in RCW 39.102.100.

5 (3) The sponsoring local government, and any cosponsoring local 6 government, shall deliver a certified copy of the adopted ordinance to 7 the county treasurer, the governing body of each participating local 8 government and participating taxing district within which the revenue 9 development area is located, the board, and the department.

10 Sec. 6. RCW 39.102.110 and 2006 c 181 s 301 are each amended to 11 read as follows:

12 (1) A sponsoring local government or participating local government that has received approval by the board to use local infrastructure 13 financing may use annually its local excise tax allocation revenues to 14 15 finance public improvements in the revenue development area financed in 16 whole or in part by local infrastructure financing. The use of local 17 excise tax allocation revenues dedicated by participating local governments must cease ((when such allocation revenues are no longer 18 necessary or obligated to pay bonds issued to finance the public 19 20 improvements in the revenue development area)) on the date specified in 21 the written agreement required in RCW 39.102.080(1), or if no date is specified then the date when the local tax under RCW 82.14.475 expires. 22 23 Any participating local government is authorized to dedicate local 24 excise tax allocation revenues to the sponsoring local government as authorized in RCW 39.102.080(1). 25

(2) A sponsoring local government shall provide the board accurate information describing the geographical boundaries of the revenue development area at the time of application. The information shall be provided in an electronic format or manner as prescribed by the department. The sponsoring local government shall ensure that the boundary information provided to the board and department is kept current.

(3) In the event a city annexes a county area located within a county-sponsored revenue development area, the city shall remit to the county the portion of the local excise tax allocation revenue that the county would have received had the area not been annexed to the county. The city shall remit such revenues until such time as the bonds issued
 under RCW 39.102.150 are retired.

3 **Sec. 7.** RCW 39.102.120 and 2006 c 181 s 302 are each amended to 4 read as follows:

5 (1) Commencing in the second calendar year following ((the passage 6 of the ordinance creating a revenue development area and authorizing 7 the use of local infrastructure financing)) board approval of a revenue 8 development area, the county treasurer shall distribute receipts from 9 regular taxes imposed on real property located in the revenue 10 development area as follows:

11 (a) Each participating taxing district and the sponsoring local 12 government shall receive that portion of its regular property taxes produced by the rate of tax levied by or for the taxing district on the 13 property tax allocation revenue base value for 14 that local infrastructure financing project in the taxing district, or upon the 15 16 total assessed value of real property in the taxing district, whichever is smaller; and 17

(b) The sponsoring local government shall receive an additional 18 portion of the regular property taxes levied by it and by or for each 19 20 participating taxing district upon the property tax allocation revenue 21 value within the revenue development area. However, if there is no property tax allocation revenue value, the sponsoring local government 22 23 shall not receive any additional regular property taxes under this 24 subsection (1)(b). The sponsoring local government may agree to receive less than the full amount of the additional portion of regular 25 26 property taxes under this subsection (1)(b) as long as bond debt service, reserve, and other bond covenant requirements are satisfied, 27 in which case the balance of these tax receipts shall be allocated to 28 the participating taxing districts that levied regular property taxes, 29 30 or have regular property taxes levied for them, in the revenue 31 development area for collection that year in proportion to their regular tax levy rates for collection that year. The sponsoring local 32 government may request that the treasurer transfer this additional 33 portion of the property taxes to its designated agent. The portion of 34 35 the tax receipts distributed to the sponsoring local government or its 36 agent under this subsection (1)(b) may only be expended to finance

public improvement costs associated with the public improvements
 financed in whole or in part by local infrastructure financing.

(2) The county assessor shall allocate any increase in the assessed 3 value of real property occurring in the revenue development area to the 4 5 property tax allocation revenue value and property tax allocation revenue base value as appropriate. This section does not authorize 6 7 revaluations of real property by the assessor for property taxation that are not made in accordance with the assessor's revaluation plan 8 9 under chapter 84.41 RCW or under other authorized revaluation procedures. 10

(3) The apportionment of increases in assessed valuation in a 11 revenue development area, and the associated distribution to the 12 13 sponsoring local government of receipts from regular property taxes 14 that are imposed on the property tax allocation revenue value, must cease when property tax allocation revenues are no longer ((necessary 15 16 or)) obligated to pay the costs of the public improvements. Any excess 17 local property tax allocation revenues derived from regular property taxes and earnings on these tax allocation revenues, remaining at the 18 time the allocation of tax receipts terminates, must be returned to the 19 county treasurer and distributed to the participating taxing districts 20 21 that imposed regular property taxes, or had regular property taxes 22 imposed for it, in the revenue development area for collection that year, in proportion to the rates of their regular property tax levies 23 for collection that year. 24

(4) The allocation to the revenue development area of portions of the local regular property taxes levied by or for each taxing district upon the property tax allocation revenue value within that revenue development area is declared to be a public purpose of and benefit to each such taxing district.

30 (5) The allocation of local property tax allocation revenues 31 pursuant to this section shall not affect or be deemed to affect the 32 rate of taxes levied by or within any taxing district or the 33 consistency of any such levies with the uniformity requirement of 34 Article VII, section 1 of the state Constitution.

(6) This section does not apply to those revenue development areas
 that include any part of an increment area created under chapter 39.89
 RCW.

1 **Sec. 8.** RCW 82.14.475 and 2006 c 181 s 401 are each amended to 2 read as follows:

(1) A sponsoring local government, and any cosponsoring local 3 4 government, that has been approved by the board to use local 5 infrastructure financing may impose a sales and use tax in accordance with the terms of this chapter and subject to the criteria set forth in 6 7 this section. Except as provided in this section, the tax is in addition to other taxes authorized by law and shall be collected from 8 those persons who are taxable by the state under chapters 82.08 and 9 10 82.12 RCW upon the occurrence of any taxable event within the taxing jurisdiction of the sponsoring local government or cosponsoring local 11 12 government. The rate of tax shall not exceed the rate provided in RCW 13 82.08.020(1), less the aggregate rates of any other local sales and use 14 taxes imposed on the same taxable events that are credited against the state sales and use taxes imposed under chapters 82.08 and 82.12 RCW. 15 16 The rate of tax may be changed only on the first day of a fiscal year 17 as needed. Notice of rate changes must be provided to the department on the first day of March to be effective on July 1st of the next 18 fiscal year. 19

(2) The tax authorized under subsection (1) of this section shall 20 21 be credited against the state taxes imposed under chapter 82.08 or 22 82.12 RCW. The department shall perform the collection of such taxes on behalf of the sponsoring local government or cosponsoring local 23 24 at no cost to the sponsoring local government government or 25 cosponsoring local government and shall remit the taxes as provided in 26 RCW 82.14.060.

(3)(a) No tax may be imposed under <u>the authority of</u> this section:
(i) Before July 1, 2008;

29 (ii) Before approval by the board under RCW 39.102.040; and

30 (iii) ((Except as provided in (b) of this subsection, unless))
31 Before the sponsoring local government has received ((and dedicated to
32 the payment of bonds authorized in RCW 39.102.150, in whole or in part,
33 both)) local excise tax allocation revenues ((and)), local property tax
34 allocation revenues, or both, during the preceding calendar year.

35 (b) ((The requirement to receive local property tax allocation 36 revenues under (a) of this subsection is waived if the revenue 37 development area coincides with or is contained entirely within the boundaries of an increment area adopted by a local government under the authority of chapter 39.89 RCW for the purposes of utilizing community revitalization financing.

4 (c))) The tax imposed under this section shall expire when the
5 bonds issued under the authority of RCW 39.102.150 are retired, but not
6 more than twenty-five years after the tax is first imposed.

7 (4) An ordinance adopted by the legislative authority of a
8 sponsoring local government or cosponsoring local government imposing
9 a tax under this section shall provide that:

10 (a) The tax shall first be imposed on the first day of a fiscal 11 year;

(b) The cumulative amount of tax received by the sponsoring local government, and any cosponsoring local government, in any fiscal year shall not exceed the amount of the state contribution;

15 (c) The tax shall cease to be distributed for the remainder of any 16 fiscal year in which either:

(i) The amount of tax received by the sponsoring local government, and any cosponsoring local government, equals the amount of the state contribution;

(ii) The amount of revenue from taxes imposed under this section by all sponsoring and cosponsoring local governments equals the annual state contribution limit; or

(iii) The amount of tax received by the sponsoring local government equals the amount of project award granted in the approval notice described in RCW 39.102.040;

(d) ((Except when the requirement to receive local property tax 26 27 allocation revenues is waived as provided in subsection (3)(b) of this section,)) Neither the local excise tax allocation revenues nor the 28 local property tax allocation revenues ((can be)) may constitute more 29 than eighty percent of the total local funds as described in RCW 30 31 39.102.020(29)(c). This requirement applies beginning January 1st of 32 the fifth calendar year after the calendar year in which the sponsoring local government begins allocating local excise tax allocation revenues 33 under RCW 39.102.110; 34

35 (e) The tax shall be distributed again, should it cease to be 36 distributed for any of the reasons provided in (c) of this subsection, 37 at the beginning of the next fiscal year, subject to the restrictions 38 in this section; and (f) Any revenue generated by the tax in excess of the amounts
 specified in (c) of this subsection shall belong to the state of
 Washington.

4 (5) If a county and city cosponsor a revenue development area, the 5 combined rates of the city and county tax shall not exceed the rate 6 provided in RCW 82.08.020(1), less the aggregate rates of any other 7 local sales and use taxes imposed on the same taxable events that are 8 credited against the state sales and use taxes imposed under chapters 9 82.08 and 82.12 RCW. The combined amount of distributions received by 10 both the city and county may not exceed the state contribution.

(6) The department shall determine the amount of tax receipts 11 12 distributed to each sponsoring local government, and any cosponsoring 13 local government, imposing sales and use tax under this section and 14 shall advise a sponsoring or cosponsoring local government when tax distributions for the fiscal year equal the amount of state 15 contribution for that fiscal year as provided in subsection (8) of this 16 17 section. Determinations by the department of the amount of tax distributions attributable to each sponsoring or cosponsoring local 18 government are final and shall not be used to challenge the validity of 19 any tax imposed under this section. The department shall remit any tax 20 21 receipts in excess of the amounts specified in subsection (4)(c) of 22 this section to the state treasurer who shall deposit the money in the 23 general fund.

(7) If a sponsoring or cosponsoring local government fails to
comply with RCW 39.102.140, no tax may be distributed in the subsequent
fiscal year until such time as the sponsoring or cosponsoring local
government complies and the department calculates the state
contribution amount for such fiscal year.

(8) Each year, the amount of taxes approved by the department for 29 distribution to a sponsoring or cosponsoring local government in the 30 31 next fiscal year shall be equal to the state contribution and shall be 32 no more than the total local funds as described in RCW 39.102.020(29)(c). The department shall consider information from 33 reports described in RCW 39.102.140 when determining the amount of 34 state contributions for each fiscal year. A sponsoring or cosponsoring 35 local government shall not receive, in any fiscal year, more revenues 36 37 from taxes imposed under the authority of this section than the amount 38 approved annually by the department. The department shall not approve 1 the receipt of more distributions of sales and use tax under this 2 section to a sponsoring or cosponsoring local government than is 3 authorized under subsection (4) of this section.

4 (9) The amount of tax distributions received from taxes imposed 5 under the authority of this section by all sponsoring and cosponsoring 6 local governments is limited annually to not more than ((five)) ten 7 million dollars. ((The tax distributions shall be available to the 8 sponsoring local government, and any cosponsoring local government, 9 imposing a tax under this section only as long as the sponsoring local 10 government has outstanding indebtedness under RCW 39.102.150.))

(10) The definitions in RCW 39.102.020 apply to this section unless the context clearly requires otherwise.

(11) If a sponsoring local government is a federally recognized Indian tribe, the distribution of the sales and use tax authorized under this section shall be authorized through an interlocal agreement pursuant to chapter 39.34 RCW.

17 (12) Subject to section 14 of this act, the tax imposed under the 18 authority of this section may be applied either to provide for the 19 payment of debt service on bonds issued under RCW 39.102.150 by the 20 sponsoring local government or to pay public improvement costs on a 21 pay-as-you-go basis, or both.

(13) The tax imposed under the authority of this section shall cease to be imposed if the sponsoring local government or cosponsoring local government fails to issue bonds under the authority of RCW 39.102.150 by June 30th of the fifth fiscal year in which the local tax authorized under this section is imposed.

27 Sec. 9. RCW 39.102.140 and 2006 c 181 s 403 are each amended to 28 read as follows:

(1) A sponsoring local government shall provide a report to the
 board and the department by March 1st of each year. The report shall
 contain the following information:

(a) The amount of local excise tax allocation revenues, ((and))
 local property tax allocation revenues, <u>other revenues from local</u>
 <u>public sources, and</u> taxes under RCW 82.14.475((, and revenues from
 <u>local public sources</u>)) received by the sponsoring local government
 during the preceding calendar year that were dedicated to pay the

1 public improvements financed in whole or in part with local 2 infrastructure financing, and a summary of how these revenues were 3 expended;

4 (b) The names of any businesses locating within the revenue
5 development area as a result of the public improvements undertaken by
6 the sponsoring local government and financed in whole or in part with
7 local infrastructure financing;

8 (c) The total number of permanent jobs created in the revenue 9 development area as a result of the public improvements undertaken by 10 the sponsoring local government and financed in whole or in part with 11 local infrastructure financing;

12 (d) The average wages and benefits received by all employees of 13 businesses locating within the revenue development area as a result of 14 the public improvements undertaken by the sponsoring local government 15 and financed in whole or in part with local infrastructure financing; 16 and

(e) That the sponsoring local government is in compliance with RCW39.102.070.

19 (2) The board shall make a report available to the public and the 20 legislature by June 1st of each year. The report shall include a list 21 of public improvements undertaken by sponsoring local governments and 22 financed in whole or in part with local infrastructure financing and it 23 shall also include a summary of the information provided to the 24 department by sponsoring local governments under subsection (1) of this 25 section.

26 **Sec. 10.** RCW 39.102.150 and 2006 c 181 s 501 are each amended to 27 read as follows:

(1) A sponsoring local government that has designated a revenue 28 development area and been authorized the use of local infrastructure 29 financing may incur general indebtedness, and issue general obligation 30 31 bonds, to finance the public improvements and retire the indebtedness in whole or in part from local excise tax allocation revenues, local 32 property tax allocation revenues, and sales and use taxes imposed under 33 34 the authority of RCW 82.14.475 that it receives, subject to the following requirements: 35

36 (a) The ordinance adopted by the sponsoring local government and

1 authorizing the use of local infrastructure financing indicates an
2 intent to incur this indebtedness and the maximum amount of this
3 indebtedness that is contemplated; and

4 (b) The sponsoring local government includes this statement of the
5 intent in all notices required by RCW ((39.102.090)) 39.102.100.

6 (2)(a) Except as provided in (b) of this subsection, the general 7 indebtedness incurred under subsection (1) of this section may be 8 payable from other tax revenues, the full faith and credit of the local 9 government, and nontax income, revenues, fees, and rents from the 10 public improvements, as well as contributions, grants, and nontax money 11 available to the local government for payment of costs of the public 12 improvements or associated debt service on the general indebtedness.

(b) A sponsoring local government that issues bonds under this section shall not pledge any money received from the state of Washington for the payment of such bonds, other than the local sales and use taxes imposed under the authority of RCW 82.14.475 and collected by the department.

18 (3) In addition to the requirements in subsection (1) of this 19 section, a sponsoring local government designating a revenue 20 development area and authorizing the use of local infrastructure 21 financing may require the nonpublic participant to provide adequate 22 security to protect the public investment in the public improvement 23 within the revenue development area.

24 (4) Bonds issued under this section shall be authorized by 25 ordinance of the governing body of the sponsoring local government and may be issued in one or more series and shall bear such date or dates, 26 27 be payable upon demand or mature at such time or times, bear interest at such rate or rates, be in such denomination or denominations, be in 28 such form either coupon or registered as provided in RCW 39.46.030, 29 carry such conversion or registration privileges, have such rank or 30 priority, be executed in such manner, be payable in such medium of 31 32 payment, at such place or places, and be subject to such terms of redemption with or without premium, be secured in such manner, and have 33 such other characteristics, as may be provided by such ordinance or 34 trust indenture or mortgage issued pursuant thereto. 35

36 (5) The sponsoring local government may annually pay into a fund to 37 be established for the benefit of bonds issued under this section a 38 fixed proportion or a fixed amount of any local excise tax allocation

revenues and local property tax allocation revenues derived from 1 property or business activity within the revenue development area 2 containing the public improvements funded by the bonds, such payment to 3 continue until all bonds payable from the fund are paid in full. The 4 5 local government may also annually pay into the fund established in this section a fixed proportion or a fixed amount of any revenues 6 7 derived from taxes imposed under RCW 82.14.475, such payment to continue until all bonds payable from the fund are paid in full. 8 Revenues derived from taxes imposed under RCW 82.14.475 are subject to 9 10 the use restriction in RCW 39.102.130.

(6) In case any of the public officials of the sponsoring local 11 government whose signatures appear on any bonds or any coupons issued 12 under this chapter shall cease to be such officials before the delivery 13 of such bonds, such signatures shall, nevertheless, be valid and 14 sufficient for all purposes, the same as if such officials had remained 15 in office until such delivery. Any provision of any law to the 16 17 contrary notwithstanding, any bonds issued under this chapter are fully negotiable. 18

(7) Notwithstanding subsections (4) through (6) of this section,
bonds issued under this section may be issued and sold in accordance
with chapter 39.46 RCW.

22 Sec. 11. RCW 39.102.130 and 2006 c 181 s 402 are each amended to 23 read as follows:

Money collected from the taxes imposed under RCW 82.14.475 ((shall)) may be used only for the purpose of ((principal and interest payments on bonds issued under the authority of RCW 39.102.150)) paying debt service on bonds issued under the authority of RCW 39.102.150 or to pay public improvement costs on a pay-as-you-go basis as provided in section 14 of this act, or both.

30 <u>NEW SECTION.</u> Sec. 12. RCW 39.102.180 (General indebtedness, 31 general obligation bonds--Authority--Security) and 2006 c 181 s 504 are 32 each repealed.

33 <u>NEW SECTION.</u> Sec. 13. A new section is added to chapter 39.102
34 RCW to read as follows:

1 The department of revenue and the community economic revitalization 2 board may adopt any rules under chapter 34.05 RCW they consider 3 necessary for the administration of this chapter.

<u>NEW SECTION.</u> Sec. 14. A new section is added to chapter 39.102
RCW to read as follows:

6 Local excise tax allocation revenues, local property tax allocation revenues, other revenues from local public sources, that are dedicated 7 to local infrastructure financing, and revenues received from the local 8 option sales and use tax authorized in RCW 82.14.475, may not be used 9 to pay for public improvement costs on a pay-as-you-go basis after the 10 date that the sponsoring local government that issued the bonds as 11 provided in RCW 39.102.150 is required to begin paying debt service on 12 those bonds. 13

14 <u>NEW SECTION.</u> Sec. 15. This act applies retroactively as well as 15 prospectively.

16 <u>NEW SECTION.</u> Sec. 16. If any provision of this act or its 17 application to any person or circumstance is held invalid, the 18 remainder of the act or the application of the provision to other 19 persons or circumstances is not affected.

20 <u>NEW SECTION.</u> Sec. 17. This act expires June 30, 2039."

<u>2SHB 1277</u> - S COMM AMD By Committee on Ways & Means

ADOPTED 04/05/2007

On page 1, line 2 of the title, after "projects;" strike the remainder of the title and insert "amending RCW 39.102.020, 39.102.040, 39.102.050, 39.102.060, 39.102.090, 39.102.110, 39.102.120, 82.14.475, 39.102.140, 39.102.150, and 39.102.130; adding new sections to chapter 39.102 RCW; creating a new section; repealing RCW 39.102.180; and providing an expiration date." <u>EFFECT:</u> (1) Clarifies that the new criteria for the competitive round of projects added to the Local Infrastructure Financing Tool program by this act and the Washington State Economic Development Commission will apply to applications received after November 1, 2007.

(2) Removes the requirement that the applicant demonstrate that the project will not contribute to sprawl.

(3) Adds to the criteria used to evaluate the competitive projects, including: The project's ability to encourage transit-oriented development; the current economic health of the proposed revenue development area (RDA) and the contiguous community and the estimated impact of the project on the RDA and contiguous community; an analysis that demonstrates that, over the life of the project, neither the local excise tax allocation revenues nor the local property tax allocation revenues will constitute more than 80 percent of the total local funds; and if a project is located within a growth management area, evidence that the project utilizes existing urban infrastructure or that the transportation needs of the project will be adequately met through the use of the local infrastructure financing or other sources.

(4) Reinserts the one RDA per county restriction, but adds an exception for a local sponsoring government that is located in more than one county and an exception for counties with named demonstration projects.

(5) Reinserts the \$70 per square foot restriction for an RDA and clarifies that the value of the land is taken as of January 1st of the year in which the application to the Community Economic Revitalization Board is submitted.

(6) Reinserts the restriction that the boundaries of an RDA cannot be drawn to purposefully exclude parcels where economic growth is unlikely to occur.

(7) Requires that the local government meet the 80-20 requirement for the local funds by the fifth year of allocating local excise tax revenues.

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