CERTIFICATION OF ENROLLMENT

SUBSTITUTE HOUSE BILL 1513

60th Legislature 2007 Regular Session

Passed by the House March 12, 2007 Yeas 98 Nays 0

Speaker of the House of Representatives

Passed by the Senate April 3, 2007 Yeas 46 Nays 0

President of the Senate

Approved

CERTIFICATE

I, Richard Nafziger, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **SUBSTITUTE HOUSE BILL 1513** as passed by the House of Representatives and the Senate on the dates hereon set forth.

Chief Clerk

FILED

Secretary of State State of Washington

Governor of the State of Washington

SUBSTITUTE HOUSE BILL 1513

Passed Legislature - 2007 Regular Session

State of Washington 60th Legislature 2007 Regular Session

By House Committee on Finance (originally sponsored by Representatives Kessler, Orcutt, Grant, Alexander, Blake, VanDeWege, Kretz, Takko, Linville and Ericks)

READ FIRST TIME 03/05/07.

ACT Relating to the excise taxation of 1 AN forest products 2 businesses; amending RCW 76.09.405, 82.04.261, 82.04.333, and 3 82.32.630; reenacting and amending RCW 82.04.260; adding a new section to chapter 82.04 RCW; adding a new section to chapter 82.45 RCW; 4 creating a new section; providing an effective date; providing an 5 6 expiration date; and declaring an emergency.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 **Sec. 1.** RCW 76.09.405 and 2006 c 300 s 3 are each amended to read 9 as follows:

The forest and fish support account is hereby created in the state 10 treasury. Receipts from appropriations, the surcharge imposed under 11 RCW ((82.04.260(12))) 82.04.261, and other sources must be deposited 12 into the account. Expenditures from the account shall be used for 13 activities pursuant to the state's implementation of the forests and 14 15 fish report as defined in this chapter ((76.09 RCW)) and related activities((-)) including, but not limited to, adaptive management, 16 17 monitoring, and participation grants to tribes, state and local agencies, and not-for-profit public 18 interest organizations.

Expenditures from the account may be made only after appropriation by
 the legislature.

3 Sec. 2. RCW 82.04.260 and 2006 c 354 s 4 and 2006 c 300 s 1 are 4 each reenacted and amended to read as follows:

5 (1) Upon every person engaging within this state in the business of6 manufacturing:

7 (a) Wheat into flour, barley into pearl barley, soybeans into 8 soybean oil, canola into canola oil, canola meal, or canola byproducts, 9 or sunflower seeds into sunflower oil; as to such persons the amount of 10 tax with respect to such business shall be equal to the value of the 11 flour, pearl barley, oil, canola meal, or canola byproduct 12 manufactured, multiplied by the rate of 0.138 percent;

(b) Beginning July 1, 2012, seafood products which remain in a raw, raw frozen, or raw salted state at the completion of the manufacturing by that person; as to such persons the amount of tax with respect to such business shall be equal to the value of the products manufactured or the gross proceeds derived from such sales, multiplied by the rate of 0.138 percent;

(c) Beginning July 1, 2012, dairy products that as of September 20, 19 20 2001, are identified in 21 C.F.R., chapter 1, parts 131, 133, and 135, 21 including byproducts from the manufacturing of the dairy products such 22 as whey and casein; or selling the same to purchasers who transport in 23 the ordinary course of business the goods out of state; as to such 24 persons the tax imposed shall be equal to the value of the products manufactured or the gross proceeds derived from such sales multiplied 25 26 by the rate of 0.138 percent. Sellers must keep and preserve records for the period required by RCW 82.32.070 establishing that the goods 27 28 were transported by the purchaser in the ordinary course of business out of this state; 29

(d) Beginning July 1, 2012, fruits or vegetables by canning, 30 31 preserving, freezing, processing, or dehydrating fresh fruits or vegetables, or selling at wholesale fruits or vegetables manufactured 32 by the seller by canning, preserving, freezing, processing, 33 or dehydrating fresh fruits or vegetables and sold to purchasers who 34 transport in the ordinary course of business the goods out of this 35 36 state; as to such persons the amount of tax with respect to such 37 business shall be equal to the value of the products manufactured or

the gross proceeds derived from such sales multiplied by the rate of 1 2 0.138 percent. Sellers must keep and preserve records for the period required by RCW 82.32.070 establishing that the goods were transported 3 by the purchaser in the ordinary course of business out of this state; 4 (e) Until July 1, 2009, alcohol fuel, biodiesel fuel, or biodiesel 5 feedstock, as those terms are defined in RCW 82.29A.135; as to such 6 7 persons the amount of tax with respect to the business shall be equal to the value of alcohol fuel, biodiesel fuel, or biodiesel feedstock 8

9 manufactured, multiplied by the rate of 0.138 percent; and

(f) Alcohol fuel or wood biomass fuel, as those terms are defined in RCW 82.29A.135; as to such persons the amount of tax with respect to the business shall be equal to the value of alcohol fuel or wood biomass fuel manufactured, multiplied by the rate of 0.138 percent.

14 (2) Upon every person engaging within this state in the business of 15 splitting or processing dried peas; as to such persons the amount of 16 tax with respect to such business shall be equal to the value of the 17 peas split or processed, multiplied by the rate of 0.138 percent.

18 (3) Upon every nonprofit corporation and nonprofit association 19 engaging within this state in research and development, as to such 20 corporations and associations, the amount of tax with respect to such 21 activities shall be equal to the gross income derived from such 22 activities multiplied by the rate of 0.484 percent.

(4) Upon every person engaging within this state in the business of slaughtering, breaking and/or processing perishable meat products and/or selling the same at wholesale only and not at retail; as to such persons the tax imposed shall be equal to the gross proceeds derived from such sales multiplied by the rate of 0.138 percent.

(5) Upon every person engaging within this state in the business of acting as a travel agent or tour operator; as to such persons the amount of the tax with respect to such activities shall be equal to the gross income derived from such activities multiplied by the rate of 0.275 percent.

(6) Upon every person engaging within this state in business as an international steamship agent, international customs house broker, international freight forwarder, vessel and/or cargo charter broker in foreign commerce, and/or international air cargo agent; as to such persons the amount of the tax with respect to only international

activities shall be equal to the gross income derived from such
 activities multiplied by the rate of 0.275 percent.

(7) Upon every person engaging within this state in the business of 3 stevedoring and associated activities pertinent to the movement of 4 goods and commodities in waterborne interstate or foreign commerce; as 5 to such persons the amount of tax with respect to such business shall 6 be equal to the gross proceeds derived from such activities multiplied 7 by the rate of 0.275 percent. Persons subject to taxation under this 8 subsection shall be exempt from payment of taxes imposed by chapter 9 82.16 RCW for that portion of their business subject to taxation under 10 this subsection. Stevedoring and associated activities pertinent to 11 12 the conduct of goods and commodities in waterborne interstate or 13 foreign commerce are defined as all activities of a labor, service or 14 transportation nature whereby cargo may be loaded or unloaded to or from vessels or barges, passing over, onto or under a wharf, pier, or 15 similar structure; cargo may be moved to a warehouse or similar holding 16 17 or storage yard or area to await further movement in import or export or may move to a consolidation freight station and be stuffed, 18 unstuffed, containerized, separated or otherwise 19 segregated or aggregated for delivery or loaded on any mode of transportation for 20 21 delivery to its consignee. Specific activities included in this 22 definition are: Wharfage, handling, loading, unloading, moving of cargo to a convenient place of delivery to the consignee or a 23 24 convenient place for further movement to export mode; documentation services in connection with the receipt, delivery, checking, care, 25 26 custody and control of cargo required in the transfer of cargo; 27 imported automobile handling prior to delivery to consignee; terminal stevedoring and incidental vessel services, including but not limited 28 to plugging and unplugging refrigerator service to containers, 29 30 trailers, and other refrigerated cargo receptacles, and securing ship 31 hatch covers.

32 (8) Upon every person engaging within this state in the business of 33 disposing of low-level waste, as defined in RCW 43.145.010; as to such 34 persons the amount of the tax with respect to such business shall be 35 equal to the gross income of the business, excluding any fees imposed 36 under chapter 43.200 RCW, multiplied by the rate of 3.3 percent.

37 If the gross income of the taxpayer is attributable to activities

both within and without this state, the gross income attributable to this state shall be determined in accordance with the methods of apportionment required under RCW 82.04.460.

(9) Upon every person engaging within this state as an insurance
agent, insurance broker, or insurance solicitor licensed under chapter
48.17 RCW; as to such persons, the amount of the tax with respect to
such licensed activities shall be equal to the gross income of such
business multiplied by the rate of 0.484 percent.

9 (10) Upon every person engaging within this state in business as a 10 hospital, as defined in chapter 70.41 RCW, that is operated as a nonprofit corporation or by the state or any of its political 11 subdivisions, as to such persons, the amount of tax with respect to 12 13 such activities shall be equal to the gross income of the business 14 multiplied by the rate of 0.75 percent through June 30, 1995, and 1.5 percent thereafter. The moneys collected under this subsection shall 15 be deposited in the health services account created under RCW 16 17 43.72.900.

(11)(a) Beginning October 1, 2005, upon every person engaging within this state in the business of manufacturing commercial airplanes, or components of such airplanes, as to such persons the amount of tax with respect to such business shall, in the case of manufacturers, be equal to the value of the product manufactured, or in the case of processors for hire, be equal to the gross income of the business, multiplied by the rate of:

(i) 0.4235 percent from October 1, 2005, through the later of June
30, 2007, or the day preceding the date final assembly of a
superefficient airplane begins in Washington state, as determined under
RCW 82.32.550; and

(ii) 0.2904 percent beginning on the later of July 1, 2007, or the
 date final assembly of a superefficient airplane begins in Washington
 state, as determined under RCW 82.32.550.

32 (b) Beginning October 1, 2005, upon every person engaging within 33 this state in the business of making sales, at retail or wholesale, of 34 commercial airplanes, or components of such airplanes, manufactured by 35 that person, as to such persons the amount of tax with respect to such 36 business shall be equal to the gross proceeds of sales of the airplanes 37 or components multiplied by the rate of:

(i) 0.4235 percent from October 1, 2005, through the later of June
 30, 2007, or the day preceding the date final assembly of a
 superefficient airplane begins in Washington state, as determined under
 RCW 82.32.550; and

5 (ii) 0.2904 percent beginning on the later of July 1, 2007, or the 6 date final assembly of a superefficient airplane begins in Washington 7 state, as determined under RCW 82.32.550.

8 (c) For the purposes of this subsection (11), "commercial 9 airplane," "component," and "final assembly of a superefficient 10 airplane" have the meanings given in RCW 82.32.550.

(d) In addition to all other requirements under this title, a person eligible for the tax rate under this subsection (11) must report as required under RCW 82.32.545.

(e) This subsection (11) does not apply after the earlier of: July
1, 2024; or December 31, 2007, if assembly of a superefficient airplane
does not begin by December 31, 2007, as determined under RCW 82.32.550.

17 (12)(a) Until July 1, 2024, upon every person engaging within this state in the business of extracting timber or extracting for hire 18 19 timber; as to such persons the amount of tax with respect to the business shall, in the case of extractors, be equal to the value of 20 products, including byproducts, extracted, or in the case of extractors 21 for hire, be equal to the gross income of the business, multiplied by 22 the rate of 0.4235 percent from July 1, 2006, through June 30, 2007, 23 24 and 0.2904 percent from July 1, 2007, through June 30, 2024.

25 (b) Until July 1, 2024, upon every person engaging within this state in the business of manufacturing or processing for hire: (i) 26 27 Timber into timber products or wood products; or (ii) timber products into other timber products or wood products; as to such persons the 28 amount of the tax with respect to the business shall, in the case of 29 manufacturers, be equal to the value of products, including byproducts, 30 31 manufactured, or in the case of processors for hire, be equal to the 32 gross income of the business, multiplied by the rate of 0.4235 percent from July 1, 2006, through June 30, 2007, and 0.2904 percent from July 33 1, 2007, through June 30, 2024. 34

35 (c) Until July 1, 2024, upon every person engaging within this 36 state in the business of selling at wholesale: (i) Timber extracted by 37 that person; (ii) timber products manufactured by that person from 38 timber or other timber products; or (iii) wood products manufactured by

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that person from timber or timber products; as to such persons the amount of the tax with respect to the business shall be equal to the gross proceeds of sales of the timber, timber products, or wood products multiplied by the rate of 0.4235 percent from July 1, 2006, through June 30, 2007, and 0.2904 percent from July 1, 2007, through June 30, 2024.

7 (d) Until July 1, 2024, upon every person engaging within this state in the business of selling standing timber; as to such persons 8 9 the amount of the tax with respect to the business shall be equal to the gross income of the business multiplied by the rate of 0.2904 10 percent. For purposes of this subsection (12)(d), "selling standing 11 12 timber" means the sale of timber apart from the land, where the buyer 13 is required to sever the timber within thirty months from the date of the original contract, regardless of the method of payment for the 14 timber and whether title to the timber transfers before, upon, or after 15 16 severance.

17 <u>(e)</u> For purposes of this subsection, the following definitions 18 apply:

(i) "Paper and paper products" means products made of interwoven 19 cellulosic fibers held together largely by hydrogen bonding. "Paper 20 and paper products" includes newsprint; office, printing, fine, and 21 pressure-sensitive papers; paper napkins, towels, and toilet tissue; 22 kraft baq, construction, and other kraft industrial papers; paperboard, 23 liquid packaging containers, containerboard, corrugated, and solid-24 fiber containers including linerboard and corrugated medium; and 25 related types of cellulosic products containing primarily, by weight or 26 27 volume, cellulosic materials. "Paper and paper products" does not include books, newspapers, magazines, periodicals, and other printed 28 publications, advertising materials, calendars, and similar types of 29 printed materials. 30

31 (ii) "Timber" means forest trees, standing or down, on privately or 32 publicly owned land. "Timber" does not include Christmas trees that 33 are cultivated by agricultural methods or short-rotation hardwoods as 34 defined in RCW 84.33.035.

35 <u>(iii)</u> "Timber products" means logs, wood chips, sawdust, wood 36 waste, and similar products obtained wholly from the processing of 37 timber<u>, short-rotation hardwoods as defined in RCW 84.33.035, or both</u>; and pulp((; and recycled paper products)), including market pulp and
 pulp derived from recovered paper or paper products.

3 (((ii))) (iv) "Wood products" means paper and paper products; 4 dimensional lumber; engineered wood products such as particleboard, 5 oriented strand board, medium density fiberboard, and plywood; wood 6 doors; and wood windows.

7 (13) Upon every person engaging within this state in inspecting, 8 testing, labeling, and storing canned salmon owned by another person, 9 as to such persons, the amount of tax with respect to such activities 10 shall be equal to the gross income derived from such activities 11 multiplied by the rate of 0.484 percent.

12 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 82.04 RCW 13 to read as follows:

This chapter does not apply to any sale of standing timber excluded from the definition of "sale" in RCW 82.45.010(3). The definitions in RCW 82.04.260(12) apply to this section.

17 **Sec. 4.** RCW 82.04.261 and 2006 c 300 s 2 are each amended to read 18 as follows:

(1) In addition to the taxes imposed under RCW 82.04.260(12), a surcharge is imposed on those persons who are subject to any of the taxes imposed under RCW 82.04.260(12). Except as otherwise provided in this section, the surcharge is equal to 0.052 percent. The surcharge is added to the rates provided in RCW 82.04.260(12) (a), (b), ((and)) (c), and (d). The surcharge and this section expire July 1, 2024.

(2) All receipts from the surcharge imposed under this section
 shall be deposited into the forest and fish support account created in
 RCW 76.09.405.

28 (3)(a) The surcharge imposed under this section shall be suspended 29 if:

30 (i) Receipts from the surcharge total at least eight million 31 dollars during any fiscal biennium; or

(ii) The office of financial management certifies to the department that the federal government has appropriated at least two million dollars for participation in forest and fish report-related activities by federally recognized Indian tribes located within the geographical boundaries of the state of Washington for any federal fiscal year. 1 (b)(i) The suspension of the surcharge under (a)(i) of this 2 subsection (3) shall take effect on the first day of the calendar month 3 that is at least thirty days after the end of the month during which 4 the department determines that receipts from the surcharge total at 5 least eight million dollars during the fiscal biennium. The surcharge 6 shall be imposed again at the beginning of the following fiscal 7 biennium.

(ii) The suspension of the surcharge under (a)(ii) of this 8 subsection (3) shall take effect on the later of the first day of 9 10 October of any federal fiscal year for which the federal government appropriates at least two million dollars for participation in forest 11 and fish report-related activities by federally recognized Indian 12 13 tribes located within the geographical boundaries of the state of 14 Washington, or the first day of a calendar month that is at least thirty days following the date that the office of financial management 15 16 makes a certification to the department under subsection (5) of this 17 section. The surcharge shall be imposed again on the first day of the following July. 18

(4)(a) If, by October 1st of any federal fiscal year, the office of 19 financial management certifies to the department that the federal 20 21 government has appropriated funds for participation in forest and fish 22 report-related activities by federally recognized Indian tribes located 23 within the geographical boundaries of the state of Washington but the 24 amount of the appropriation is less than two million dollars, the 25 department shall adjust the surcharge in accordance with this 26 subsection.

27 (b) The department shall adjust the surcharge by an amount that the department estimates will cause the amount of funds deposited into the 28 forest and fish support account for the state fiscal year that begins 29 July 1st and that includes the beginning of the federal fiscal year for 30 which the federal appropriation is made, to be reduced by twice the 31 32 amount of the federal appropriation for participation in forest and fish report-related activities by federally recognized Indian tribes 33 located within the geographical boundaries of the state of Washington. 34 35 (c) Any adjustment in the surcharge shall take effect at the beginning of a calendar month that is at least thirty days after the 36 37 date that the office of financial management makes the certification under subsection (5) of this section. 38

1 (d) The surcharge shall be imposed again at the rate provided in 2 subsection (1) of this section on the first day of the following state 3 fiscal year unless the surcharge is suspended under subsection (3) of 4 this section or adjusted for that fiscal year under this subsection.

5 (e) Adjustments of the amount of the surcharge by the department 6 are final and shall not be used to challenge the validity of the 7 surcharge imposed under this section.

8 (f) The department shall provide timely notice to affected 9 taxpayers of the suspension of the surcharge or an adjustment of the 10 surcharge.

(5) The office of financial management shall make the certification to the department as to the status of federal appropriations for tribal participation in forest and fish report-related activities.

14 **Sec. 5.** RCW 82.04.333 and 1990 c 141 s 1 are each amended to read 15 as follows:

16 ((This chapter shall not apply to the gross receipts or value of products proceeding or accruing from timber harvested by)) In computing 17 18 tax under this chapter, a person who is a small harvester as defined in 19 RCW ((84.33.073 and whose value of products, gross proceeds of sales, 20 or gross income of the business is less than)) 84.33.035(14) may deduct an amount not to exceed one hundred thousand dollars per tax year from 21 the gross receipts or value of products proceeding or accruing from 22 timber harvested by that person. A deduction under this section may 23 not reduce the amount of tax due to less than zero. 24

25 **Sec. 6.** RCW 82.32.630 and 2006 c 300 s 9 are each amended to read 26 as follows:

(1) The legislature finds that accountability and effectiveness are important aspects of setting tax policy. In order to make policy choices regarding the best use of limited state resources, the legislature needs information on how a tax incentive is used.

31 (2)(a) A person who reports taxes under RCW 82.04.260(12) shall 32 file a complete annual survey with the department. The survey is due 33 by March 31st following any year in which a person reports taxes under 34 RCW 82.04.260(12). The department may extend the due date for timely 35 filing of annual surveys under this section as provided in RCW 36 82.32.590. The survey shall include the amount of tax reduced under 1 the preferential rate in RCW 82.04.260(12). The survey shall also 2 include the following information for employment positions in 3 Washington:

4 (i) The number of total employment positions;

5 (ii) Full-time, part-time, and temporary employment positions as a
6 percent of total employment;

7 (iii) The number of employment positions according to the following 8 wage bands: Less than thirty thousand dollars; thirty thousand dollars 9 or greater, but less than sixty thousand dollars; and sixty thousand 10 dollars or greater. A wage band containing fewer than three 11 individuals may be combined with another wage band; and

(iv) The number of employment positions that have employer-provided
 medical, dental, and retirement benefits, by each of the wage bands.

(b) The first survey filed under this subsection shall include employment, wage, and benefit information for the twelve-month period immediately before first use of a preferential tax rate under RCW 82.04.260(12).

(c) As part of the annual survey, the department may request additional information, including the amount of investment in equipment used in the activities taxable under the preferential rate in RCW 82.04.260(12), necessary to measure the results of, or determine eligibility for, the preferential tax rate in RCW 82.04.260(12).

(d) All information collected under this section, except the amount 23 24 of the tax reduced under the preferential rate in RCW 82.04.260(12), is 25 deemed taxpayer information under RCW 82.32.330. Information on the amount of tax reduced is not subject to the confidentiality provisions 26 27 of RCW 82.32.330 and may be disclosed to the public upon request, except as provided in (e) of this subsection. If the amount of the tax 28 reduced as reported on the survey is different than the amount actually 29 reduced based on the taxpayer's excise tax returns or otherwise allowed 30 31 by the department, the amount actually reduced may be disclosed.

32 (e) Persons for whom the actual amount of the tax reduction is less 33 than ten thousand dollars during the period covered by the survey may 34 request the department to treat the amount of the tax reduction as 35 confidential under RCW 82.32.330.

36 (f) Small harvesters as defined in RCW 84.33.035 are not required 37 to file the annual survey under this section.

(3) If a person fails to submit a complete annual survey under 1 2 subsection (2) of this section by the due date or any extension under RCW 82.32.590, the department shall declare the amount of taxes reduced 3 under the preferential rate in RCW 82.04.260(12) for the period covered 4 5 by the survey to be immediately due and payable. The department shall assess interest, but not penalties, on the taxes. Interest shall be 6 7 assessed at the rate provided for delinguent excise taxes under this chapter, retroactively to the date the reduced taxes were due, and 8 shall accrue until the amount of the reduced taxes is repaid. 9

10 (4) The department shall use the information from the annual survey 11 required under subsection (2) of this section to prepare summary 12 descriptive statistics by category. The department shall report these 13 statistics to the legislature each year by September 1st. The 14 requirement to prepare and report summary descriptive statistics shall 15 cease after September 1, 2025.

(5) By November 1, 2011, and November 1, 2023, the fiscal 16 17 committees of the house of representatives and the senate, in consultation with the department, shall report to the legislature on 18 the effectiveness of the preferential tax rate provided in RCW 19 82.04.260(12). The report shall measure the effect of the preferential 20 21 tax rate provided in RCW 82.04.260(12) on job retention, net jobs 22 created for Washington residents, company growth, and other factors as the committees select. The report shall include a discussion of 23 24 principles to apply in evaluating whether the legislature should 25 continue the preferential tax rate provided in RCW 82.04.260(12).

26 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 82.45 RCW 27 to read as follows:

A sale of standing timber is exempt from tax under this chapter if the gross income from such sale is taxable under RCW 82.04.260(12)(d).

30 <u>NEW SECTION.</u> Sec. 8. The expiration of RCW 82.04.261 does not 31 affect any existing right acquired or liability or obligation incurred 32 under that section or under any rule or order adopted under that 33 section, nor does it affect any proceeding instituted under that 34 section.

1 <u>NEW SECTION.</u> Sec. 9. This act is necessary for the immediate 2 preservation of the public peace, health, or safety, or support of the 3 state government and its existing public institutions, and takes effect 4 July 1, 2007.

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