SECOND SUBSTITUTE SENATE BILL 5237

State of Washington 63rd Legislature 2013 Regular Session

By Senate Ways & Means (originally sponsored by Senators Dammeier, Litzow, Rivers, Tom, Fain, Hobbs, Hatfield, and Carrell)

READ FIRST TIME 02/22/13.

AN ACT Relating to establishing accountability for student performance in reading; amending RCW 43.215.410, 28A.165.025, and 28A.165.035; adding a new section to chapter 28A.415 RCW; adding a new section to chapter 28A.165 RCW; adding a new section to chapter 28A.320 RCW; adding new sections to chapter 28A.655 RCW; and creating a new section.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

(1) The legislature finds that research 8 NEW SECTION. Sec. 1. 9 consistently shows that state investments in high-quality early 10 learning programs have a powerful positive impact on young learners. 11 Studies have confirmed that participation in high-quality early improves early language and 12 learning programs literacy skills, 13 especially for children who are considered to be at-risk. The 14 legislature intends to increase access for young learners to the high 15 quality early childhood education and assistance program by increasing 16 funding to allow more children to participate.

17 (2) The legislature also finds that significant state investments 18 have been and will be made to support a continuum of learning from 19 prekindergarten through third grade, including through early learning

programs, statewide implementation of full-day kindergarten, and 1 2 reduced class sizes in grades kindergarten through three. These investments reflect the importance of providing young children with the 3 4 best possible opportunities to develop foundational knowledge and skills, particularly in the critical area of English language arts. 5 6 The investments also reflect the legislature's recognition that early 7 intervention represents the best hope of eliminating the educational 8 opportunity gap among groups of students.

9 (3) The legislature also finds that such investments and the 10 state's commitment to prekindergarten through third grade learning warrant an accountability mechanism to ensure positive student 11 12 outcomes. School districts should be required to provide intensive 13 remediation if student performance in English language arts continues 14 fall below grade level after completion of third grade. to 15 Furthermore, statewide implementation of aligned curriculum, instruction, and assessments associated with the common core state 16 17 standards provides a timely opportunity to initiate this accountability 18 mechanism.

19 (4) The legislature recognizes that the learning assistance program is a supplemental education program that falls within the definition of 20 21 basic education. The purpose of the learning assistance program is to 22 provide students who are underachieving students with the greatest 23 academic deficits in basic skills with supplemental education in order to provide them access to the program of basic education. 24 The legislature intends to focus the learning assistance program on the 25 26 individual reading needs of the youngest learners in grades 27 kindergarten through three and to emphasize the remediation for reading and reading readiness skills since reading proficiency is a crucial 28 29 element for student academic success.

30 Sec. 2. RCW 43.215.410 and 2006 c 265 s 211 are each amended to 31 read as follows:

32 (1) The department shall administer a state-supported early 33 childhood education and assistance program to assist eligible children 34 with educational, social, health, nutritional, and cultural development 35 to enhance their opportunity for success in the common school system. 36 Eligible children shall be admitted to approved early childhood 37 programs to the extent that the legislature provides funds, and

additional eligible children may be admitted to the extent that grants
 and contributions from community sources provide sufficient funds for
 a program equivalent to that supported by state funds.

4 (2) The department of early learning shall expand the early 5 childhood education and assistance program to serve more children in 6 the 2013-2015 fiscal biennium, subject to funds being appropriated for 7 this purpose.

8 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 28A.415 9 RCW to read as follows:

10 (1) High-quality professional development strategies are essential 11 to school and student success. Educators must keep abreast of the 12 important advances that are occurring in education through professional 13 development. Professional development is especially important in the 14 instruction of young readers since reading proficiency is a crucial 15 element for student academic success.

(2) Subject to appropriations made for this purpose, targeted, 16 17 research-based professional development programs are authorized to 18 further the development of outstanding reading teaching and learning opportunities. The office of the superintendent of public instruction 19 20 shall create partnerships with the educational service districts or 21 public or private institutions of higher education with approved 22 educator preparation programs to develop and deliver professional 23 development learning opportunities in reading instruction for K-3 24 teachers.

25 **Sec. 4.** RCW 28A.165.025 and 2009 c 556 s 1 are each amended to 26 read as follows:

(1) A participating school district shall submit the district's plan for using learning assistance funds to the office of the superintendent of public instruction for approval, to the extent required under subsection (2) of this section. The program plan must identify the program activities to be implemented from RCW 28A.165.035 and implement all of the elements in (a) through (((h))) (i) of this subsection. The school district plan shall include the following:

34 (a) <u>A focus on first addressing the needs of students in grades</u>
 35 <u>kindergarten through three who are deficient in reading or reading</u>
 36 <u>readiness skills;</u>

1 (b) District and school-level data on reading, writing, and 2 mathematics achievement as reported pursuant to chapter 28A.655 RCW and 3 relevant federal law;

4 (((b))) (c) Processes used for identifying the underachieving
5 students to be served by the program, including the identification of
6 school or program sites providing program activities;

7 (((c))) <u>(d)</u> How accelerated learning plans are developed and 8 implemented for participating students. Accelerated learning plans may 9 be developed as part of existing student achievement plan process such 10 as student plans for achieving state high school graduation standards, 11 individual student academic plans, or the achievement plans for groups 12 of students. Accelerated learning plans shall include:

13 (i) Achievement goals for the students;

14 (ii) Roles of the student, parents, or guardians and teachers in 15 the plan;

16 (iii) Communication procedures regarding student accomplishment; 17 and

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(iv) Plan reviews and adjustments processes;

19 ((((d))) <u>(e)</u> How state level and classroom assessments are used to 20 inform instruction;

21 (((+))) (f) How focused and intentional instructional strategies 22 have been identified and implemented;

23 (((f))) <u>(g)</u> How highly qualified instructional staff are developed 24 and supported in the program and in participating schools;

25 (((g))) <u>(h)</u> How other federal, state, district, and school 26 resources are coordinated with school improvement plans and the 27 district's strategic plan to support underachieving students; and

28 (((h))) <u>(i)</u> How a program evaluation will be conducted to determine 29 direction for the following school year.

(2) If a school district has received approval of its plan once, it 30 is not required to submit a plan for approval under RCW 28A.165.045 or 31 32 this section unless the district has made a significant change to the plan. If a district has made a significant change to only a portion of 33 34 the plan the district need only submit a description of the changes 35 made and not the entire plan. Plans or descriptions of changes to the 36 plan must be submitted by July 1st as required under this section. The 37 office of the superintendent of public instruction shall establish 38 guidelines for what a "significant change" is.

1 Sec. 5. RCW 28A.165.035 and 2008 c 321 s 4 are each amended to 2 read as follows:

3 (1) School districts shall place special emphasis on first
4 addressing the needs of students in kindergarten through grade three
5 who are deficient in reading or reading readiness skills.

6 (2) Use of best practices magnifies the opportunities for student 7 success. The following are services and activities that may be 8 supported by the learning assistance program:

9 ((((1))) <u>(a)</u> Extended learning time opportunities occurring:

10 (((a))) <u>(i)</u> Before or after the regular school day;

11 (((b))) <u>(ii)</u> On Saturday; and

12 (((c))) <u>(iii)</u> Beyond the regular school year;

13 (((2))) <u>(b)</u> Services under RCW 28A.320.190;

14 (((3))) <u>(c)</u> Professional development for certificated and 15 classified staff that focuses on:

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(((a))) <u>(i)</u> The needs of a diverse student population;

17 (((b))) <u>(ii)</u> Specific literacy and mathematics content and 18 instructional strategies; and

19 (((c))) <u>(iii)</u> The use of student work to guide effective 20 instruction;

21 (((4))) <u>(d)</u> Consultant teachers to assist in implementing effective 22 instructional practices by teachers serving participating students;

23 (((5))) <u>(e)</u> Tutoring support for participating students; and

24 (((6))) <u>(f)</u> Outreach activities and support for parents of 25 participating students, with a special focus and emphasis on parents of 26 participating students in kindergarten through grade three who are 27 deficient in reading or reading readiness skills.

28 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 28A.165
 29 RCW to read as follows:

30 (1) Beginning August 1, 2013, and each August 1st thereafter, 31 school districts shall report to the office of the superintendent of 32 public instruction:

33 (a) Annual entrance and exit data for individual students34 participating in the learning assistance program;

35 (b) The amount of academic growth gained by each student and the 36 number of students who gain at least one year of academic growth; and (c) The specific practices, activities, and programs used by each
 school building that receive learning assistance program funding.

3 (2) The office of the superintendent of public instruction shall 4 compile the school district data and report annual and longitudinal 5 gains for the specific practices, activities, and programs used by the 6 school districts to show which are the most effective.

7 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 28A.320 8 RCW to read as follows:

(1) National research consistently shows that when a student's 9 family is actively involved in the student's education then the 10 11 student's rates of academic achievement increase. Therefore, each 12 school district shall require that each report card of every student in 13 kindergarten through fourth grade include information regarding how a 14 student is progressing on acquiring reading skills and whether a student is at grade level in reading. If a student is not at or above 15 grade level, the teacher must explain to the parent or guardian what 16 17 interventions and strategies will be used to help the student improve the student's reading skills and provide strategies for the parents to 18 assist the student to improve the student's reading skills at home. 19

20 (2) Each school shall report to the school district the number of 21 students in grades kindergarten through three that are reading below 22 grade level and the interventions that are being provided to improve 23 the reading skills of the students. The school district shall aggregate the reports from the schools and provide the reports to the 24 25 office of the superintendent of public instruction. The information 26 provided to the superintendent of public instruction shall be disaggregated by subgroups of students and reported to appropriate 27 28 committees of the legislature and the educational opportunity gap 29 oversight and accountability committee.

30 <u>NEW SECTION.</u> Sec. 8. A new section is added to chapter 28A.655
31 RCW to read as follows:

32 (1) The definitions in this subsection apply throughout this33 section unless the context clearly requires otherwise.

34 (a) "Basic" means a score on the statewide student assessment at a35 level two in a four-level scoring system.

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(b) "Below basic" means a score on the statewide student assessment
 at a level one in a four-level scoring system.

3 (c) "Not meet the state standard" means a score on the statewide 4 student assessment at either a level one or a level two in a four-level 5 scoring system.

6 (2)(a) Beginning in the 2015-16 school year, if a student receives a score of below basic on the third grade statewide student assessment 7 in English language arts, a meeting shall automatically be required 8 9 between the student's parent or guardian, teacher, and the principal of 10 the school the student attends to discuss the appropriate placement and 11 remedial strategies for the student to improve the student's reading 12 skills. The options for placement shall include retention in the third 13 grade; or promotion to fourth grade with an intensive remedial summer program provided, supported, or contracted by the school district and 14 15 identified as appropriately meeting the reading needs of the student.

16 (b) Following participation in a district summer program or other 17 remedial summer option, the third grade English language arts 18 assessment shall be readministered and a follow-up meeting with the 19 student's parent or guardian, summer instructor, and principal shall 20 occur.

(3) If a student does not have a score in English language arts on the third grade statewide student assessment but the district determines, using district or classroom-based diagnostic assessments or another standardized assessment, that the student's performance is equivalent to below basic in English language arts, the policy in subsection (2) of this section applies.

27 (4) A school district must provide written notification of 28 assessment results to all parents or guardians of third grade students 29 taking the English language arts assessment. If the child did not meet the state standard, the notification must provide information about 30 strategies for the parents or guardians to assist the student to 31 improve the student's reading skills at home, and the need for a 32 33 meeting to discuss the student's grade placement and remediation 34 options.

(5) Implementation of subsections (2), (3), and (4) of this section is subject to the availability of funds specifically appropriated for the purpose of this section.

<u>NEW SECTION.</u> Sec. 9. A new section is added to chapter 28A.655
 RCW to read as follows:

A school district may exempt the following students from the process and notification required under section 8 of this act:

5 (1) Students who participate in the statewide student assessment 6 system through an alternate assessment designed for students with 7 significant cognitive disabilities;

8 (2) Students with disabilities whose individualized education 9 program includes specially designed instruction in English language 10 arts, and whose individualized education program team determines that 11 retention in third grade is not an appropriate educational placement; 12 and

13 (3) Students who are English language learners who have been 14 enrolled in the transitional bilingual instructional program under 15 chapter 28A.180 RCW for two or fewer years.

16 <u>NEW SECTION.</u> Sec. 10. A new section is added to chapter 28A.655
17 RCW to read as follows:

(1) Subject to the availability of funds specifically appropriated for this purpose, beginning in the 2016-17 school year, a school district must provide the following remediation for any student who did not meet the state standard on the third grade statewide assessment in English language arts in the previous school year:

(a) A minimum of ninety minutes of daily, research-based
 instruction in English language arts;

25 26 (b) Small group instruction or reduced teacher-to-student ratios;

(c) Supplemental tutoring; and

(d) Use of diagnostic assessments to identify specific skills where
the student needs assistance and other formative assessments to monitor
student progress during the school year.

30 (2) To implement the remediation provided under this section and 31 section 8 of this act, school districts may use state funds provided 32 for basic education through general apportionment or the learning 33 assistance program, state and federal funds for the transitional 34 bilingual instructional program for students eligible for and enrolled 35 in the program, state and federal funds for special education for 36 students with disabilities, federal funds from Title I of the

1 elementary and secondary education act, or any other state, federal,

2 local, or private funds available generally or specifically to support 3 student learning in English language arts.

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