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SENATE BILL 5700

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State of Washington                      63rd Legislature                      2013 Regular Session

By Senators Conway, Keiser, Parlette, and Pearson

Read first time 02/11/13. Referred to Committee on Health Care .

1            AN ACT Relating to regulating pharmacy benefit manager audit  
2 procedures; reenacting and amending RCW 18.64.011; adding a new section  
3 to chapter 18.64 RCW; and creating a new section.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5            **Sec. 1.** RCW 18.64.011 and 2009 c 549 s 1008 are each reenacted and  
6 amended to read as follows:

7            Unless the context clearly requires otherwise, definitions of terms  
8 shall be as indicated when used in this chapter.

9            (1) "Administer" means the direct application of a drug or device,  
10 whether by injection, inhalation, ingestion, or any other means, to the  
11 body of a patient or research subject.

12            (2) "Board" means the Washington state board of pharmacy.

13            (3) "Compounding" shall be the act of combining two or more  
14 ingredients in the preparation of a prescription.

15            (4) "Controlled substance" means a drug or substance, or an  
16 immediate precursor of such drug or substance, so designated under or  
17 pursuant to the provisions of chapter 69.50 RCW.

18            (5) "Deliver" or "delivery" means the actual, constructive, or

1 attempted transfer from one person to another of a drug or device,  
2 whether or not there is an agency relationship.

3 (6) "Department" means the department of health.

4 (7) "Device" means instruments, apparatus, and contrivances,  
5 including their components, parts, and accessories, intended (a) for  
6 use in the diagnosis, cure, mitigation, treatment, or prevention of  
7 disease in human beings or other animals, or (b) to affect the  
8 structure or any function of the body of human beings or other animals.

9 (8) "Dispense" means the interpretation of a prescription or order  
10 for a drug, biological, or device and, pursuant to that prescription or  
11 order, the proper selection, measuring, compounding, labeling, or  
12 packaging necessary to prepare that prescription or order for delivery.

13 (9) "Distribute" means the delivery of a drug or device other than  
14 by administering or dispensing.

15 (10) The words "drug" and "devices" shall not include surgical or  
16 dental instruments or laboratory materials, gas and oxygen, therapy  
17 equipment, X-ray apparatus or therapeutic equipment, their component  
18 parts or accessories, or equipment, instruments, apparatus, or  
19 contrivances used to render such articles effective in medical,  
20 surgical, or dental treatment, or for use or consumption in or for  
21 mechanical, industrial, manufacturing, or scientific applications or  
22 purposes, nor shall the word "drug" include any article or mixture  
23 covered by the Washington pesticide control act (chapter 15.58 RCW), as  
24 enacted or hereafter amended, nor medicated feed intended for and used  
25 exclusively as a feed for animals other than human beings.

26 (11) "Drugs" means:

27 (a) Articles recognized in the official United States pharmacopoeia  
28 or the official homeopathic pharmacopoeia of the United States;

29 (b) Substances intended for use in the diagnosis, cure, mitigation,  
30 treatment, or prevention of disease in human beings or other animals;

31 (c) Substances (other than food) intended to affect the structure  
32 or any function of the body of human beings or other animals; or

33 (d) Substances intended for use as a component of any substances  
34 specified in (a), (b), or (c) of this subsection, but not including  
35 devices or their component parts or accessories.

36 (12) "Health care entity" means an organization that provides  
37 health care services in a setting that is not otherwise licensed by the

1 state. Health care entity includes a freestanding outpatient surgery  
2 center or a freestanding cardiac care center. It does not include an  
3 individual practitioner's office or a multipractitioner clinic.

4 (13) "Labeling" shall mean the process of preparing and affixing a  
5 label to any drug or device container. The label must include all  
6 information required by current federal and state law and pharmacy  
7 rules.

8 (14) "Legend drugs" means any drugs which are required by any  
9 applicable federal or state law or regulation to be dispensed on  
10 prescription only or are restricted to use by practitioners only.

11 (15) "Manufacture" means the production, preparation, propagation,  
12 compounding, or processing of a drug or other substance or device or  
13 the packaging or repackaging of such substance or device, or the  
14 labeling or relabeling of the commercial container of such substance or  
15 device, but does not include the activities of a practitioner who, as  
16 an incident to his or her administration or dispensing such substance  
17 or device in the course of his or her professional practice, prepares,  
18 compounds, packages, or labels such substance or device.

19 (16) "Manufacturer" shall mean a person, corporation, or other  
20 entity engaged in the manufacture of drugs or devices.

21 (17) "Master license system" means the mechanism established by  
22 chapter 19.02 RCW by which master licenses, endorsed for individual  
23 state-issued licenses, are issued and renewed utilizing a master  
24 application and a master license expiration date common to each  
25 renewable license endorsement.

26 (18) "Nonlegend" or "nonprescription" drugs means any drugs which  
27 may be lawfully sold without a prescription.

28 (19) "Person" means an individual, corporation, government,  
29 governmental subdivision or agency, business trust, estate, trust,  
30 partnership or association, or any other legal entity.

31 (20) "Pharmacist" means a person duly licensed by the Washington  
32 state board of pharmacy to engage in the practice of pharmacy.

33 (21) "Pharmacy" means every place properly licensed by the board of  
34 pharmacy where the practice of pharmacy is conducted.

35 (22) The word "poison" shall not include any article or mixture  
36 covered by the Washington pesticide control act (chapter 15.58 RCW), as  
37 enacted or hereafter amended.

1       (23) (a) "Pharmacy benefits management" means the procurement of  
2 prescription drugs at a negotiated rate for dispensation within  
3 Washington state to covered individuals, the administration or  
4 management of prescription drug benefits provided by a covered entity  
5 for the benefit of covered individuals, or any of the following  
6 services provided with regard to the administration of pharmacy  
7 benefits:

8       (i) Mail-order pharmacy;

9       (ii) Claims processing, retail network management, and payment of  
10 claims to pharmacies for prescription drugs dispensed to covered  
11 individuals;

12       (iii) Clinical formulary development and management services;

13       (iv) Rebate contracting and administration;

14       (v) Certain patient compliance, therapeutic intervention, and  
15 generic substitution programs; and

16       (vi) Disease management programs.

17       (b) "Pharmacy benefits management" does not include activities of  
18 retail, community, long-term care, or hospital pharmacies licensed  
19 under this chapter that are not carried out as part of a contract  
20 entered into by that pharmacy with a covered entity to administer and  
21 manage payment for pharmacy benefits for covered individuals.

22       (24) "Pharmacy benefits manager" means an entity that performs  
23 pharmacy benefits management. "Pharmacy benefits manager" includes a  
24 person or entity acting for a pharmacy benefits manager in a  
25 contractual or employment relationship in the performance of pharmacy  
26 benefits management for a covered entity and includes mail-order  
27 pharmacy. "Pharmacy benefit manager" does not include a health carrier  
28 as defined in RCW 48.43.005 if the health carrier provides or  
29 administers pharmacy benefits management to its insureds, participants,  
30 members, or enrollees, or pharmacy operations of any integrated  
31 delivery system undertaken for the benefit of patients obtaining care  
32 through that system.

33       (25) "Practice of pharmacy" includes the practice of and  
34 responsibility for: Interpreting prescription orders; the compounding,  
35 dispensing, labeling, administering, and distributing of drugs and  
36 devices; the monitoring of drug therapy and use; the initiating or  
37 modifying of drug therapy in accordance with written guidelines or  
38 protocols previously established and approved for his or her practice

1 by a practitioner authorized to prescribe drugs; the participating in  
2 drug utilization reviews and drug product selection; the proper and  
3 safe storing and distributing of drugs and devices and maintenance of  
4 proper records thereof; the providing of information on legend drugs  
5 which may include, but is not limited to, the advising of therapeutic  
6 values, hazards, and the uses of drugs and devices.

7 ~~((+24))~~ (26) "Practitioner" means a physician, dentist,  
8 veterinarian, nurse, or other person duly authorized by law or rule in  
9 the state of Washington to prescribe drugs.

10 ~~((+25))~~ (27) "Prescription" means an order for drugs or devices  
11 issued by a practitioner duly authorized by law or rule in the state of  
12 Washington to prescribe drugs or devices in the course of his or her  
13 professional practice for a legitimate medical purpose.

14 ~~((+26))~~ (28) "Secretary" means the secretary of health or the  
15 secretary's designee.

16 ~~((+27))~~ (29) "Wholesaler" shall mean a corporation, individual, or  
17 other entity which buys drugs or devices for resale and distribution to  
18 corporations, individuals, or entities other than consumers.

19 NEW SECTION. **Sec. 2.** A new section is added to chapter 18.64 RCW  
20 to read as follows:

21 (1) Any contract between a pharmacy benefits manager and a pharmacy  
22 must include procedures on auditing of claims processing, retail  
23 network management, and payment of claims to pharmacies for  
24 prescription drugs dispensed to covered individuals.

25 (2) The pharmacy benefits manager or entity designated by the  
26 pharmacy benefits manager conducting an audit must:

27 (a) Provide the pharmacy that is the subject of the audit at least  
28 fourteen days written notice before conducting an initial audit;

29 (b) If the audit involves clinical or professional judgment,  
30 consult with or have the audit conducted by a pharmacist licensed in  
31 the state of the audit or the state board of pharmacy;

32 (c) Only audit claims submitted within two years from the date of  
33 the audit;

34 (d) Choose a mutually acceptable date on which to conduct the  
35 audit;

36 (e) If necessary, use the records of a hospital, institution,

1 prescriber, or other health care provider to verify the pharmacy  
2 record;

3 (f) If necessary, use any prescription or medication order to  
4 verify claims in connection with prescriptions, refills, or changes in  
5 prescriptions;

6 (g) Audit a pharmacy using the same standards and parameters as  
7 other similarly situated pharmacies;

8 (h) Establish a written appeals process. The appeals process must  
9 include appeals of preliminary reports. If either party is not  
10 satisfied with the final report, that party may seek mediation or  
11 arbitration;

12 (i) Determine a finding of overpayment, if any, based on the actual  
13 overpayment or underpayment and not a projection based on the number of  
14 patients served having a similar diagnosis or on the number of similar  
15 orders or refills for similar drugs;

16 (j) Not include dispensing fees in calculations of overpayments;

17 (k) Not receive payment based on a percentage of the amount  
18 recovered;

19 (l) Accrue interest on overpayments during the audit period or the  
20 appeals process; and

21 (m) Not subject the pharmacy to recoupment of funds if the audit  
22 results in the identification of any clerical or recordkeeping  
23 discrepancies in a required document or record, unless it can be shown  
24 that the discrepancies result in actual financial harm to the pharmacy  
25 benefits manager, a health plan managed by the pharmacy benefits  
26 manager, or a consumer.

27 (3) Audit information and reports must be provided according to the  
28 following:

29 (a) A pharmacy benefits manager or entity designated by the  
30 pharmacy benefits manager that conducts an audit of a pharmacy must  
31 provide the pharmacy with a preliminary audit report, delivered to the  
32 pharmacy or its corporate office of record within sixty calendar days  
33 after completion of the audit;

34 (b) A pharmacy must be allowed at least forty-five calendar days or  
35 other mutually agreeable time frame following receipt of the  
36 preliminary audit to provide documentation to address any discrepancy  
37 found in the audit;

1 (c) A final audit report must be delivered to the pharmacy within  
2 ninety calendar days after receipt of the preliminary audit report or  
3 final appeal, whichever is later;

4 (d) No charge backs, recoupment, or other penalties may be assessed  
5 until the appeal process has been exhausted and the final report  
6 issued;

7 (e) Audit information may not be shared. Auditors only are  
8 permitted access to previous audit reports on a particular pharmacy  
9 conducted by that same entity.

10 (4) The pharmacy benefits manager must provide a copy of the final  
11 report, including disclosure of any money recouped in the audit to the  
12 plan sponsor.

13 NEW SECTION. **Sec. 3.** This act applies to contracts between  
14 pharmacy benefits managers and pharmacies entered into, amended,  
15 extended, or renewed on or after January 1, 2014.

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