S-3998.3

SUBSTITUTE SENATE BILL 6126

State of Washington 63rd Legislature 2014 Regular Session

By Senate Human Services & Corrections (originally sponsored by Senators O'Ban, Darneille, Becker, Tom, Fraser, Pedersen, Kline, Pearson, Kohl-Welles, Braun, and Frockt)

READ FIRST TIME 01/31/14.

AN ACT Relating to representation of children in dependency matters; amending RCW 13.34.100; adding a new section to chapter 2.53 RCW; creating a new section; and providing an effective date.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** (1) The legislature recognizes that many children languish in foster care following the termination of the б 7 parent and child relationship. These children have legal rights but no 8 longer have a parent or advocate to represent their unique interests to 9 the court. The legislature finds that providing attorneys for children 10 following the termination of the parent and child relationship is 11 fundamental to protecting the child's legal rights and to accelerate 12 permanency.

(2) Although the legislature recognizes that many jurisdictions provide attorneys to children prior to termination of the parent and child relationship, nothing in this act may be construed against the parent's fundamental liberty interest in parenting the child prior to termination of the parent and child relationship as stated in *In re Dependency of K.N.J.*, 171 Wn.2d 568, 574 (2011) and *In re Welfare of* Luscier, 84 Wn.2d 135, 136-37 (1974), unless such a position would jeopardize the child's right to conditions of basic nurture, health, or safety.

4 Sec. 2. RCW 13.34.100 and 2010 c 180 s 2 are each amended to read 5 as follows:

б (1) The court shall appoint a guardian ad litem for a child who is 7 the subject of an action under this chapter, unless a court for good cause finds the appointment unnecessary. The requirement of a guardian 8 9 ad litem may be deemed satisfied if the child is represented by an 10 independent ((counsel)) attorney in the proceedings. The court shall 11 attempt to match a child with special needs with a guardian ad litem who has specific training or education related to the child's 12 13 individual needs.

14 (2) If the court does not have available to it a guardian ad litem 15 program with a sufficient number of volunteers, the court may appoint 16 a suitable person to act as guardian ad litem for the child under this 17 chapter. Another party to the proceeding or the party's employee or 18 representative shall not be so appointed.

19 (3) Each guardian ad litem program shall maintain a background 20 information record for each guardian ad litem in the program. The 21 background information record shall include, but is not limited to, the 22 following information:

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(a) Level of formal education;

24 (b) General training related to the guardian ad litem's duties;

25 (c) Specific training related to issues potentially faced by 26 children in the dependency system;

(d) Specific training or education related to child disability ordevelopmental issues;

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(e) Number of years' experience as a guardian ad litem;

30 (f) Number of appointments as a guardian ad litem and the county or 31 counties of appointment;

32 (g) The names of any counties in which the person was removed from 33 a guardian ad litem registry pursuant to a grievance action, and the 34 name of the court and the cause number of any case in which the court 35 has removed the person for cause;

36 (h) Founded allegations of abuse or neglect as defined in RCW 37 26.44.020;

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(i) The results of an examination of state and national criminal 1 2 identification data. The examination shall consist of a background check as allowed through the Washington state criminal records privacy 3 under RCW 10.97.050, the Washington state patrol criminal 4 act identification system under RCW 43.43.832 through 43.43.834, and the 5 6 federal bureau of investigation. The background check shall be done through the Washington state patrol criminal identification section and 7 8 must include a national check from the federal bureau of investigation 9 based on the submission of fingerprints; and

(j) Criminal history, as defined in RCW 9.94A.030, for the period covering ten years prior to the appointment.

12 The background information record shall be updated annually. As a 13 condition of appointment, the guardian ad litem's background information record shall be made available to the court. 14 If the appointed guardian ad litem is not a member of a guardian ad litem 15 program a suitable person appointed by the court to act as guardian ad 16 litem shall provide the background information record to the court. 17

Upon appointment, the guardian ad litem, or guardian ad litem 18 19 program, shall provide the parties or their attorneys with a copy of 20 the background information record. The portion of the background 21 information record containing the results of the criminal background 22 check and the criminal history shall not be disclosed to the parties or 23 their attorneys. The background information record shall not include 24 identifying information that may be used to harm a guardian ad litem, such as home addresses and home telephone numbers, and for volunteer 25 26 guardians ad litem the court may allow the use of maiden names or 27 pseudonyms as necessary for their safety.

(4) The appointment of the guardian ad litem shall remain in effect
until the court discharges the appointment or no longer has
jurisdiction, whichever comes first. The guardian ad litem may also be
discharged upon entry of an order of guardianship.

(5) A guardian ad litem through ((counsel)) an attorney, or as otherwise authorized by the court, shall have the right to present evidence, examine and cross-examine witnesses, and to be present at all hearings. A guardian ad litem shall receive copies of all pleadings and other documents filed or submitted to the court, and notice of all hearings according to court rules. The guardian ad litem shall receive

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all notice contemplated for a parent or other party in all proceedings
 under this chapter.

3 (6)(a) The court must appoint an attorney for a child in a dependency proceeding within seventy-two hours of granting a petition to terminate the parent and child relationship pursuant to RCW 13.34.180. The court may appoint one attorney to a group of siblings, unless there is a conflict of interest, or such representation is otherwise inconsistent with the rules of professional conduct.

9 (b) Legal services provided by an attorney appointed pursuant to 10 (a) of this subsection do not include representation of the child in 11 any appellate proceedings relative to the termination of the parent and 12 child relationship.

13 (c)(i) Except as provided in (c)(ii) and (iii) of this subsection, 14 all costs of legal services provided by an attorney appointed pursuant 15 to (a) of this subsection must be paid by the county.

16 (ii) The state must pay one-half of the costs of legal services 17 provided by an attorney appointed pursuant to (a) of this subsection, 18 if the legal services are provided in accordance with the standards of 19 practice, voluntary training, and caseload limits developed and 20 recommended by the statewide children's representation work group 21 pursuant to section 5, chapter 180, Laws of 2010. Caseload limits must 22 be calculated pursuant to (c)(iii) of this subsection.

(iii) Counties are encouraged to set caseloads as low as possible 23 and to account for the individual needs of the children in care. 24 Notwithstanding the caseload limits developed and recommended by the 25 26 statewide children's representation work group pursuant to section 5, chapter 180, Laws of 2010, when one attorney represents a sibling 27 group, the first child is counted as one case, and each child 28 thereafter is counted as one-half case for the following purposes only: 29 (A) To determine compliance with the caseload standards pursuant to 30 (c)(ii) of this subsection and section 3 of this act; and 31

32 (B) To determine reimbursement to the county from the state 33 pursuant to (c)(ii) of this subsection and section 3 of this act.

34 <u>(iv)</u> The office of civil legal aid is responsible for 35 implementation of (c)(ii) and (iii) of this subsection as provided in 36 section 3 of this act.

37 (7)(a) The court may appoint an attorney to represent the child's

position in any dependency action on its own initiative, or upon the request of a parent, the child, a guardian ad litem, a caregiver, or the department.

4 (b) If the court has not already appointed an attorney for a child,
5 or the child is not represented by a privately retained attorney:

6 (i) The child's caregiver, or any individual, may refer the child
7 to an attorney for the purposes of filing a motion to request
8 appointment of an attorney at public expense; or

9 <u>(ii) The child or any individual may retain an attorney for the</u> 10 <u>child for the purposes of filing a motion to request appointment of an</u> 11 <u>attorney at public expense.</u>

12 (c) Pursuant to this subsection, the department or supervising 13 agency and the child's guardian ad litem shall each notify a child of 14 his or her right to request ((counsel)) <u>an attorney</u> and shall ask the 15 child whether he or she wishes to have ((counsel)) <u>an attorney</u>. The 16 department or supervising agency and the child's guardian ad litem 17 shall notify the child and make this inquiry immediately after:

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(i) The date of the child's twelfth birthday;

(ii) Assignment of a case involving a child age twelve or older; or (iii) July 1, 2010, for a child who turned twelve years old before July 1, 2010.

(((b))) <u>(d)</u> The department or supervising agency and the child's guardian ad litem shall repeat the notification and inquiry at least annually and upon the filing of any motion or petition affecting the child's placement, services, or familial relationships.

26 (((-))) (e) The notification and inquiry is not required if the 27 child has already been appointed ((counsel)) an attorney.

(((d))) <u>(f)</u> The department or supervising agency shall note in the child's individual service and safety plan, and the guardian ad litem shall note in his or her report to the court, that the child was notified of the right to request ((counsel)) <u>an attorney</u> and indicate the child's position regarding appointment of ((counsel)) <u>an attorney</u>.

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(((e))) <u>(g)</u> At the first regularly scheduled hearing after:

34 (i) The date of the child's twelfth birthday;

35 (ii) The date that a dependency petition is filed pursuant to this 36 chapter on a child age twelve or older; or

37 (iii) July 1, 2010, for a child who turned twelve years old before 38 July 1, 2010; the court shall inquire whether the child has received notice of his or her right to request ((legal counsel)) an attorney from the department or supervising agency and the child's guardian ad litem. The court shall make an additional inquiry at the first regularly scheduled hearing after the child's fifteenth birthday. No inquiry is necessary if the child has already been appointed ((counsel)) an attorney.

7 (((f) If the child requests legal counsel and is age twelve or 8 older, or if the guardian ad litem or the court determines that the 9 child needs to be independently represented by counsel, the court may 10 appoint an attorney to represent the child's position.

11 (7)) (8) For the purposes of child abuse prevention and treatment 12 act (42 U.S.C. Secs. 5101 et seq.) grants to this state under P.L. 93-13 247, or any related state or federal legislation, a person appointed 14 pursuant to this section shall be deemed a guardian ad litem ((to 15 represent the best interests of the minor in proceedings before the 16 court)).

17 (((8))) (9) When a court-appointed special advocate or volunteer 18 guardian ad litem is requested on a case, the program shall give the 19 court the name of the person it recommends. The program shall attempt 20 to match a child with special needs with a guardian ad litem who has 21 specific training or education related to the child's individual needs. 22 The court shall immediately appoint the person recommended by the 23 program.

24 (((9))) (10) If a party in a case reasonably believes the court-25 appointed special advocate or volunteer guardian ad litem is 26 inappropriate or unqualified, the party may request a review of the 27 appointment by the program. The program must complete the review 28 within five judicial days and remove any appointee for good cause. Ιf 29 the party seeking the review is not satisfied with the outcome of the 30 review, the party may file a motion with the court for the removal of the court-appointed special advocate or volunteer guardian ad litem on 31 32 the grounds the advocate or volunteer is inappropriate or unqualified.

33 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 2.53 RCW 34 to read as follows:

35 (1) Money appropriated by the legislature for legal services 36 provided by an attorney appointed pursuant to RCW 13.34.100 must be

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administered by the office of civil legal aid established under RCW
 2.53.020.

3 (2) The office of civil legal aid may enter into contracts with the
4 counties to disburse state funds for an attorney appointed pursuant to
5 RCW 13.34.100.

б (3) Prior to distributing state funds under subsection (2) of this section, the office of civil legal aid must verify that attorneys 7 providing legal representation to children under RCW 13.34.100 meet the 8 9 standards of practice, voluntary training, and caseload limits developed and recommended by the statewide children's representation 10 work group pursuant to section 5, chapter 180, Laws of 2010. Caseload 11 12 limits described in this subsection must be determined as provided in 13 RCW 13.34.100(6)(c)(iii).

14 <u>NEW SECTION.</u> Sec. 4. This act takes effect July 1, 2014.

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