SENATE BILL 6427

State of Washington 63rd Legislature 2014 Regular Session

By Senators Hasegawa, McCoy, and Chase

Read first time 01/24/14. Referred to Committee on Trade & Economic Development.

1 AN ACT Relating to creation of the Puget Sound port authority; 2 amending RCW 53.47.020; adding a new chapter to Title 53 RCW; and 3 providing an effective date.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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PART I FINDINGS OF POLICY AND PURPOSE

NEW SECTION. Sec. 101. LEGISLATIVE INTENT. The legislature finds 7 8 that a well-developed and maintained, effectively managed, and market-9 competitive freight transportation port infrastructure is essential to 10 the long-term economic prosperity of the state and its citizens in a global economy. The legislature further finds that integrated capital 11 12 facilities investment, global marketing, and operational management 13 generate operating efficiencies and economies of scale that provide the best value to taxpayers. It is the intent of the legislature that a 14 15 Puget Sound port authority meets and exceeds the operational 16 productivity and financial performance metrics of global and domestic 17 peer ports.

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PART II

PUGET SOUND PORT AUTHORITY

3 <u>NEW SECTION.</u> Sec. 201. FORMATION. A port district located in a 4 county with a population of one million five hundred thousand persons 5 or more and any port district located in an adjoining county with a 6 population of over five hundred thousand persons shall establish the 7 Puget Sound port authority within one year of the effective date of 8 this section.

9 <u>NEW SECTION.</u> **Sec. 202.** GOVERNANCE. (1) A board of commissioners 10 consisting of eleven nonpartisan commissioners shall govern the Puget 11 Sound port authority.

12 (2) Commissioners are elected and apportioned as follows:

(a) Six commissioners apportioned to six geographical districts and 13 14 elected on a nonpartisan basis. Each commissioner representing a 15 district must be a registered voter residing within that district. Initial apportionment and establishment of district lines must be 16 determined by the county auditors located within the authority within 17 18 thirty days of the formation of the Puget Sound port authority 19 according to the requirements in (c) of this subsection. Subsequent 20 reapportionment and drawing of district lines must be conducted by the 21 county auditors located within the authority;

(b) Five commissioners appointed by the governor with the consent of the senate. The governor's appointments must include individuals who have relevant expertise in international trade, marketing, freight transportation design, construction, operation, and maintenance; and

(c) At least two districts must be located primarily in each county. Each district must contain a population, excluding nonresident military personnel, as equal as practicable to the population of any other district. To a reasonable extent, each district must contain contiguous territory, be compact, and be convenient.

(3) Commissioners, including those appointed by the governor, shall serve six-year terms of office, except that two of the initially elected commissioners representing a district shall serve a two-year term of office and two of the initially elected commissioners representing a district shall serve four-year terms. The governor shall designate which districts have commissioners that serve two-year,

four-year, and six-year terms. The first election for commissioners
 must be held at the general election following the formation of the
 Puget Sound port authority, consistent with Title 29A RCW.

(4) The commissioners shall: Organize, by the election of its own
members, a president and secretary; by resolution, adopt rules
governing the transaction of its business; and adopt an official seal.
Only an elected commissioner may serve as president or secretary. All
proceedings of the Puget Sound port authority commission must be by
motion or resolution recorded in a book or books kept for such purpose,
which must be public records.

(5) Vacancies in positions appointed by the governor must be filled 11 12 by appointment of the governor. Vacancies in elected positions must be 13 filled by a person approved by a majority of the remaining 14 commissioners who shall serve until the vacancy is filled at the next general election held more than one hundred eighty days after the date 15 the vacancy is filled on an interim basis. The person appointed to 16 fill a vacancy shall serve for the remainder of the unexpired term of 17 the office to which he or she was appointed. 18

19 (6) If a commissioner is appointed by the governor, the governor 20 may only reappoint a commissioner to one additional six-year term of 21 office.

22 <u>NEW SECTION.</u> Sec. 203. POWERS AND PURPOSES. A Puget Sound port 23 authority is hereby granted all powers and purposes consistent with 24 those in this title as now or hereafter amended.

25 <u>NEW SECTION.</u> Sec. 204. DISSOLUTION OF PORT DISTRICTS WITHIN THE 26 PUGET SOUND PORT AUTHORITY. After establishment of the Puget Sound 27 port authority under section 201 of this act, any port district located 28 within the boundaries of the Puget Sound port authority must be 29 dissolved pursuant to the applicable provisions of chapter 53.47 RCW.

30 **Sec. 205.** RCW 53.47.020 and 1971 ex.s. c 162 s 2 are each amended 31 to read as follows:

A port district shall be deemed inactive if, at the time of the filing of the petition for dissolution with the clerk of the superior court of the county in which such port district is situated, such port

has failed to comply with ((subdivision)) subsection (1), (2), ((or))
(3), or (4) of this section.

(1) The port district has failed to file its budget with the board 3 4 of county commissioners or, in the case of home rule charters, the 5 appropriate governing body for the two fiscal years immediately preceding the date of filing such petition, and the port district, б 7 having been in existence for two years or more, has failed to adopt its 8 comprehensive plan of harbor improvement and/or industrial development as provided by statute, and does not presently own or has not leased 9 10 within two years prior to the filing of such petition, real property 11 for use for port purposes.

(2) The port district does not presently own or has not leased or
owned real property for use for port purposes within the four calendar
years prior to the filing of such petition.

(3) The port district has not filed its budget with the board of county commissioners or, in the case of home rule charters, the appropriate governing body for the two fiscal years immediately preceding the filing of said petition has not adopted its comprehensive plan of harbor improvement and/or industrial development as provided by statute, and has not met with a legal quorum at least twice in the last two calendar years prior to the filing of such petition.

(4) The port district is located within the boundaries of the Puget
 Sound port authority established under section 201 of this act.

206. 24 NEW SECTION. Sec. COMMISSIONER COMPENSATION. Each 25 commissioner must receive an annual salary equal to the annual salary 26 of a county councilmember located in a county with a population of one 27 million five hundred thousand persons or more. A commissioner may waive all or a portion of his or her compensation under this section 28 29 during his or her term of office, by a written waiver filed with the 30 secretary of the commission.

31 <u>NEW SECTION.</u> Sec. 207. CONSOLIDATION OF OVERSEAS OFFICES. A 32 Puget Sound port authority shall coordinate with the overseas trade 33 offices within the department of commerce and establish a plan to 34 consolidate trade offices with the Puget Sound port authority.

NEW SECTION. Sec. 208. REPORT TO THE GOVERNOR AND LEGISLATURE. 1 2 Within one year of the effective date of this section, the Puget Sound port authority shall submit to the governor and legislature a plan 3 4 detailing how the authority will significantly enhance Washington marine, air, and 5 state's global rail freight transportation competitiveness with other global and domestic ports and increase б 7 international trade commerce providing broad economic benefits to the 8 citizens of the state. The plan must include, but is not limited to, the following elements: 9

10 (1) An integrated and consolidated management and operations 11 reorganization plan to be implemented in a phased manner over five 12 years. The management and operations reorganization plan must include 13 specific actions and clearly measurable fiscal metrics;

14 (2) How the authority will maximize and expand freight transportation capital facilities to significantly increase global 15 marine, air, and rail freight transportation infrastructure capacity, 16 17 including a fifty-year investment funding plan to support such 18 investments. The authority must include the evaluation and application 19 of environmental technologies and practices to mitigate potential adverse impacts. The joint legislative audit and review committee and 20 21 the Puget Sound port authority shall jointly collaborate to develop 22 performance metrics to assess capital facilities utilization and 23 productivity;

(3) A strategic global marketing plan to increase global and
domestic market share for North American markets for both inbound and
outbound global freight transportation traffic volume and commodity
dollar value, including clearly identifiable targeted markets and
market penetration performance goals and metrics;

(4) The capital facilities investment plan and the strategic global marketing plan must identify and take into consideration existing global freight transportation and marketing assets located in Washington and located across the greater binational Pacific Northwest economic region including, but not limited to, collaboration with the port authorities of the Canadian province of British Columbia.

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PART III FINANCES

1 NEW SECTION. Sec. 301. TREASURER. (1) A Puget Sound port 2 authority, by resolution, shall designate a person with experience in 3 financial or fiscal matters as treasurer of the authority. The 4 commission may designate the treasurer of any county within which the authority is located to act as its treasurer. The designated treasurer 5 б has all of the powers, responsibilities, and duties the county 7 treasurer has related to investing surplus funds. The authority shall 8 require a bond with a surety company authorized to do business in this state in an amount and under the terms and conditions the authority, by 9 10 resolution, from time to time finds will protect the authority against 11 loss. The authority shall pay the premium on the bond.

12 (2) If the treasurer of the authority is also the treasurer of a 13 county, all authority funds must be deposited with a county depository 14 under the same restrictions, contracts, and security as provided for county depositories. If the treasurer of the authority is not the 15 treasurer of a county, all funds must be deposited in a bank or banks 16 17 that are authorized to do business in this state and are qualified for 18 insured deposits under any federal deposit insurance act as the 19 authority, by resolution, designates, or funds must be invested in legal investments for counties. 20

(3) The authority may provide and require a reasonable bond of any other person handling money or securities of the authority, but the authority shall pay the premium on the bond.

Sec. 302. TAX LEVY--LIMITATION. 24 NEW SECTION. The Puget Sound 25 port authority may raise revenue by levy of an annual tax not to exceed 26 forty-five cents per thousand dollars of assessed value against the 27 assessed valuation of the taxable property in the authority boundaries. Any levy collected under this section may be used solely for capital 28 29 improvements, and levy revenue may not be used for operations of the authority. The levy must be made and taxes collected in the manner 30 31 provided for the levy and collection of taxes in school districts of the first class. 32

33 <u>NEW SECTION.</u> Sec. 303. PAYMENT OF CLAIMS--USE OF WARRANTS AND 34 CHECKS. The Puget Sound port authority that acts as its own treasurer 35 as provided in section 301 of this act may by resolution adopt a policy 36 for the payment of claims or other obligations of the authority, which

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are payable out of solvent funds, electing either to pay obligations by 1 2 warrant or by check. However, a check may not be issued when the applicable fund is not solvent at the time payment is ordered, but a 3 warrant must be issued instead. When checks are to be used, the 4 commission shall designate the qualified public depository where checks 5 are to be drawn, and the officers authorized or required to sign б 7 checks. Wherever in this title reference is made to warrants, the term 8 includes checks authorized by this section.

9 <u>NEW SECTION.</u> Sec. 304. INDEBTEDNESS--LIMITATION. (1) The Puget 10 Sound port authority may at any time contract indebtedness or borrow 11 money for authority purposes and may issue general obligation bonds 12 therefor not exceeding an amount, together with any existing 13 indebtedness of the authority not authorized by the voters, of one-14 fourth of one percent of the value of the taxable property in the 15 district.

16 (2) With the assent of three-fifths of the voters voting thereon at 17 a general or special port authority election called for that purpose, 18 the Puget Sound port authority may contract indebtedness or borrow 19 money for authority purposes and may issue general obligation bonds 20 therefor provided the total indebtedness of the authority at any such 21 time shall not exceed three-fourths of one percent of the value of the 22 taxable property in the authority.

(3) Any port district may issue general district bonds evidencing
any indebtedness, payable at any time not exceeding fifty years from
the date of the bonds. Any contract for indebtedness or borrowed money
authorized by RCW 53.36.030(1)(b) must not exceed twenty-five years.
The bonds must be issued and sold in accordance with chapter 39.46 RCW.

(4) Elections required under this section must be held as providedin RCW 39.36.050.

30 (5) This section does not apply to a loan made under a loan 31 agreement under chapter 39.69 RCW, and a computation of indebtedness 32 under this chapter must exclude the amount of a loan under such a loan 33 agreement.

NEW SECTION. Sec. 305. (1) The Puget Sound port authority is hereby authorized, prior to the receipt of taxes raised by levy, to borrow money or issue the warrants of the authority in anticipation of

the revenues to be derived by such authority and such warrants must be redeemed from the first money available from such taxes when collected. Such warrants may be in any form, including bearer warrants or registered warrants as provided in RCW 39.46.030.

5 (2) Notwithstanding subsection (1) of this section, such warrants 6 may be issued and sold in accordance with chapter 39.46 RCW.

7 NEW SECTION. Sec. 306. The designated treasurer acting as Puget Sound port authority treasurer shall create a fund to be known as the 8 "Puget Sound port authority fund," into which must be paid all money 9 received by him or her from the collection of taxes on behalf of such 10 11 port authority, and shall also maintain such other special funds as may 12 be created by the commission into which must be placed such moneys as 13 the commission may by its resolution direct. All such port authority funds must be deposited with the county depositories under the same 14 restrictions, contracts, and security as is provided by statute for 15 16 county depositories and all interest collected on such port authority 17 funds must belong to the Puget Sound port authority and must be deposited to its credit in the proper authority funds. Any portion of 18 such authority moneys determined by the commission to be in excess of 19 20 the current needs of the authority may be invested by the county 21 treasurer in accordance with RCW 36.29.020 and 36.29.022 and chapter 22 39.59 RCW, and all interest collected thereon must likewise belong to 23 the authority and must be deposited to its credit in the proper 24 authority funds.

25 NEW SECTION. Sec. 307. The commission of the Puget Sound port authority may, by resolution, create an incidental expense fund in such 26 27 amount as the commission may direct. Such incidental expense fund may 28 be kept and maintained in a bank or banks designated in the resolution creating the fund, and such depository must be required to give bonds 29 30 or securities to the authority for the protection of such incidental expense fund, in the full amount of the fund authorized by the 31 resolution. Vouchers must be drawn to reimburse the incidental expense 32 33 fund and such vouchers must be approved by the commission. Transient 34 labor, freight, express, cartage, postage, petty supplies, and minor 35 expenses of the authority may be paid from the incidental expense fund 36 and all such disbursements therefrom must be by check of the authority

auditor or such other officer as the commission must by resolution 1 direct. All expenditures from the incidental expense fund must be 2 covered by vouchers drawn by the authority auditor and approved by the 3 4 manager or such other officer of the authority as the commission may by resolution direct. The officer disbursing the fund is required to give 5 6 bond to the authority in the full authorized amount of the incidental expense fund for the faithful performance of his or her duties in 7 8 connection with the disbursement of moneys from the fund.

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PART IV MISCELLANEOUS PROVISIONS

11 <u>NEW SECTION.</u> Sec. 401. APPLICABILITY OF PUBLIC LAWS. The Puget 12 Sound port authority, its officers, and the board of commissioners, 13 created under this act, are subject to the general laws regulating 14 local governments and local governmental officials including, but not 15 limited to, applicable requirements under chapters 42.17A, 42.23, 16 42.30, 42.41, and 43.09 RCW.

NEW SECTION. Sec. 402. Sections 101, 201 through 204, 206 through 208, 301 through 307, 401, and 403 through 405 of this act constitute a new chapter in Title 53 RCW.

20 <u>NEW SECTION.</u> Sec. 403. If any provision of this act or its 21 application to any person or circumstance is held invalid, the 22 remainder of the act or the application of the provision to other 23 persons or circumstances is not affected.

24 <u>NEW SECTION.</u> Sec. 404. This act shall be liberally construed to 25 effect the policies and purposes of this act.

26 <u>NEW SECTION.</u> Sec. 405. This act takes effect July 1, 2014.

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