HB 2777 - H AMD 1028

By Representatives Jinkins, Stokesbary

ADOPTED 02/13/2018

On page 8, after line 17, insert the following: 1 2 "Sec. 18. RCW 34.05.518 and 2010 c 211 s 15 are each amended to 3 4 read as follows: (1) The final decision of an administrative agency in an 5 6 adjudicative proceeding under this chapter may((, except as 7 otherwise provided in chapter 43.21L RCW,) be directly reviewed by 8 the court of appeals ((either)): (a) Upon certification by the superior court pursuant to this 9 section ((or)); 10 (b) If the final decision is from an environmental board as 11 12 defined in subsection $\left(\left(\frac{3}{3}\right)\right)$ (4) of this section, upon acceptance 13 by the court of appeals after a certificate of appealability has 14 been filed by the environmental board that rendered the final 15 decision; or (c) If the final decision is from the board of tax appeals, upon 16 17 acceptance by the court of appeals after a certificate of appealability has been filed by the board of tax appeals. 18 (2) For direct review upon certification by the superior court, 19 20 an application for direct review must be filed with the superior 21 court within thirty days of the filing of the petition for review in 22 superior court. The superior court may certify a case for direct 23 review only if the judicial review is limited to the record of the 24 agency proceeding and the court finds that: (a) Fundamental and urgent issues affecting the future 25 26 administrative process or the public interest are involved which 27 require a prompt determination;

(b) Delay in obtaining a final and prompt determination of such
 issues would be detrimental to any party or the public interest;
 (c) An appeal to the court of appeals would be likely regardless
 4 of the determination in superior court; and

5 (d) The appellate court's determination in the proceeding would 6 have significant precedential value.

7 (3) Procedures for certification ((shall)) under this section
8 must be established by court rule.

9 (((3))) <u>(4)</u>(a) For the purposes of direct review of final 10 decisions of environmental boards, environmental boards include 11 those boards identified in RCW 43.21B.005 and the growth management 12 hearings board as identified in RCW 36.70A.250.

(b) An environmental board may issue a certificate of appealability if it finds that delay in obtaining a final and prompt determination of the issues would be detrimental to any party or the for public interest and either:

17 (i) Fundamental and urgent statewide or regional issues are18 raised; or

19 (ii) The proceeding is likely to have significant precedential 20 value.

21 (((4))) (5) The environmental board ((shall)) must state in the 22 certificate of appealability which criteria it applied, explain how 23 that criteria was met, and file with the certificate a copy of the 24 final decision.

25 (((5))) <u>(6)</u> For purposes of direct review of final decisions of 26 the board of tax appeals, the board of tax appeals must issue a 27 certificate of appealability, unless it finds that:

28 (a) The proceeding is unlikely to have significant precedential
29 value; or

30 (b) Direct review by the court of appeals would be detrimental
 31 to any party or the public interest.

32 (7) If the board of tax appeals denies a request for a

33 certificate of appealability, it must state in its denial which

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1 criteria it applied and explain how that criteria supported its 2 decision to deny the request.

3 (8) For an appellate court to accept direct review of a final 4 decision of an environmental board, it ((shall)) <u>must</u> consider the 5 same criteria outlined in subsection (((3))) (4) of this section((7) 6 except as otherwise provided in chapter 43.21L RCW)).

7 (((6))) (9) For an appellate court to accept direct review of a
8 final decision of the board of tax appeals, it must consider the
9 same criteria outlined in subsection (6) of this section.

10 <u>(10)</u> The procedures for direct review of final decisions of 11 environmental boards <u>or the board of tax appeals</u> include:

(a) Within thirty days after filing the petition for review with
the superior court, a party may file an application for direct
review with the superior court and serve the board of tax appeals or
the appropriate environmental board and all parties of record. The
application ((shall)) must request the board of tax appeals or
environmental board to file a certificate of appealability.
(b) If an issue on review is the jurisdiction of the
environmental board <u>or the board of tax appeals</u>, the board <u>with</u>
<u>jurisdiction</u> may file an application for direct review on that

(c) The environmental board ((shall have)) or the board of tax <u>appeals has</u> thirty days to grant or deny the request for a certificate of appealability and its decision ((shall)) <u>must</u> be filed with the superior court and served on all parties of record. (d) If a certificate of appealability is issued, the parties ((shall)) have fifteen days from the date of service to file a notice of discretionary review in the superior court, and the notice ((shall)) <u>must</u> include a copy of the certificate of appealability and a copy of the final decision.

(e) If the appellate court accepts review, the certificate of appealability ((shall)) <u>must</u> be transmitted to the court of appeals as part of the certified record.

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(f) If a certificate of appealability is denied, review
 2 ((shall)) <u>must</u> be by the superior court. The superior court's
 3 decision may be appealed to the court of appeals.

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5 Sec. 19. RCW 34.05.522 and 1995 c 382 s 6 are each amended to 6 read as follows:

7 The court of appeals may refuse to accept direct review of a 8 case pursuant to RCW 34.05.518 if it finds that the case does not 9 meet the applicable standard in RCW 34.05.518 (2) ((or (5))), (4), 10 <u>or (6)</u>. Rules of Appellate Procedure 2.3 do not apply in this 11 instance. The refusal to accept such review is not subject to 12 further appellate review, notwithstanding anything in Rule 13.3 of 13 the Rules of Appellate Procedure to the contrary.

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16 NEW SECTION. Sec. 20. A new section is added to chapter 82.03 17 RCW to read as follows: (1) The board, by its order, may direct the 18 department of revenue to hold in abeyance the collection of tax from 19 any taxpayer or any group of taxpayers when a question bearing on 20 their liability for tax hereunder is pending before the board. The 21 board may impose such conditions as may be deemed just and equitable 22 and shall require the payment of interest at the rate of three-23 quarters of one percent of the amount of the tax for each thirty 24 days or portion thereof from the date upon which such tax became due 25 until the date of payment.

(2) Interest imposed under this section shall be computed on a daily basis at the rate as computed under RCW 82.32.050(2). The rate so computed shall be adjusted on the first day of January of each year.

30 (3) The department of revenue must not impose a late payment 31 penalty if the taxpayer pays the assessment within thirty days of: 32 (a) the denial of a stay of collections by the board; or 33

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(b) the expiration of an order staying the collection of such
 2 assessment.

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5 NEW SECTION. Sec. 21. A new section is added to chapter 82.03 6 RCW to read as follows: (1) When any assessment or additional 7 assessment has been made, the taxpayer may obtain a stay of 8 collection, under such circumstances and for such periods as the 9 board may by general regulation provide, of the whole or any part 10 thereof, by filing with the board a bond in an amount, not exceeding 11 twice the amount on which stay is desired, and with sureties as the 12 department deems necessary, conditioned for the payment of the 13 amount of the assessments, collection of which is stayed by the 14 bond, together with the interest thereon at the rate of one percent 15 of the amount of such assessment for each thirty days or portion 16 thereof from the date the bond is filed until the date of payment. (2) Interest imposed under this section shall be computed on a 17 18 daily basis on the amount of tax at the rate as computed under RCW 19 82.32.050(2). The rate so computed shall be adjusted on the first 20 day of January of each year.

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22 <u>NEW SECTION.</u> Sec. 22. A new section is added to chapter 82.03 RCW 23 to read as follows:

(1) Except as otherwise specifically provided by statute, the board must award a qualified party that prevails in a formal hearing fees and other expenses, including reasonable attorneys' fees, vuless the court finds that the department of revenue's or the board of equalization's action was substantially justified or that circumstances make an award unjust. A qualified party shall be considered to have prevailed if the qualified party obtained relief on a significant issue that achieves some benefit that the qualified party sought.

33 (2) The amount awarded a qualified party under subsection (1) of34 this section shall not exceed twenty-five thousand dollars. The

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1 board, in its discretion, may reduce the amount to be awarded 2 pursuant to subsection (1) of this section, or deny any award, to 3 the extent that a qualified party during the course of the 4 proceedings engaged in conduct that unduly or unreasonably 5 protracted the final resolution of the matter in controversy.

6 (3) Fees and other expenses awarded under this section must be 7 paid by the board over which the party prevails from operating funds 8 appropriated to the agency within sixty days. The board shall report 9 all payments to the office of financial management within five days 10 of paying the fees and other expenses. Fees and other expenses 11 awarded by the board shall be subject to the provisions of chapter 12 39.76 RCW and shall be deemed payable on the date the board 13 announces the award.

14 (4) The following definitions apply to this section unless the15 context clearly indicates otherwise.

16 (a) "Fees and other expenses" includes the reasonable expenses of 17 expert witnesses, the reasonable cost of a study, analysis, 18 engineering report, test, or project that is found by the court to 19 be necessary for the preparation of the party's case, and reasonable 20 attorneys' fees. Reasonable attorneys' fees shall be based on the 21 prevailing market rates for the kind and quality of services 22 furnished, except that (a) no expert witness shall be compensated at 23 a rate in excess of the highest rates of compensation for expert 24 witnesses paid by the state of Washington, and (b) attorneys' fees 25 shall not be awarded in excess of one hundred fifty dollars per hour 26 unless the court determines that an increase in the cost of living 27 or a special factor, such as the limited availability of qualified 28 attorneys for the proceedings involved, justifies a higher fee. 29 (b) "Qualified party" means (a) an individual whose net worth 30 did not exceed one million dollars at the time the initial appeal 31 petition was filed or (b) a sole owner of an unincorporated 32 business, or a partnership, corporation, association, or 33 organization whose net worth did not exceed five million dollars at 34 the time the initial appeal petition was filed, except that an

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1 organization described in section 501(c)(3) of the federal internal 2 revenue code of 1954 as exempt from taxation under section 501(a) of 3 the code and a cooperative association as defined in section 15(a) 4 of the agricultural marketing act (12 U.S.C. 1141J(a)), may be a 5 party regardless of the net worth of such organization or 6 cooperative association." 7 8 Correct any internal references accordingly. 9 10 Correct the title. 11

EFFECT: (1) Authorizes the Board of Tax Appeals (BTA) to grant a stay of collections pending an appeal. (2) Authorizes a direct appeal from the BTA to the Court of Appeals in certain circumstances. (3) Authorizes the BTA to grant attorneys fees to a prevailing party in an appeal against the Department of Revenue or the Board of Equalization during a formal hearing under certain circumstances.

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