ESHB 1547 - S COMM AMD By Committee on Health Care

ADOPTED 04/11/2017

Strike everything after the enacting clause and insert the following:

3 "Sec. 1. RCW 70.38.111 and 2016 sp.s. c 31 s 4 are each amended 4 to read as follows:

5 (1) The department shall not require a certificate of need for 6 the offering of an inpatient tertiary health service by:

7 (a) A health maintenance organization or a combination of health maintenance organizations if (i) the organization or combination of 8 9 organizations has, in the service area of the organization or the service areas of the organizations in the combination, an enrollment 10 of at least fifty thousand individuals, (ii) the facility in which 11 12 the service will be provided is or will be geographically located so 13 that the service will be reasonably accessible to such enrolled 14 individuals, and (iii) at least seventy-five percent of the patients who can reasonably be expected to receive the tertiary health service 15 will be individuals enrolled with such organization or organizations 16 17 in the combination;

(b) A health care facility if (i) the facility primarily provides 18 or will provide inpatient health services, (ii) the facility is or 19 will be controlled, directly or indirectly, by a health maintenance 20 organization or a combination of health maintenance organizations 21 22 which has, in the service area of the organization or service areas of the organizations in the combination, an enrollment of at least 23 24 fifty thousand individuals, (iii) the facility is or will be geographically located so that the service will be reasonably 25 accessible to such enrolled individuals, and (iv) at least seventy-26 five percent of the patients who can reasonably be expected to 27 receive the tertiary health service will be individuals enrolled with 28 such organization or organizations in the combination; or 29

30 (c) A health care facility (or portion thereof) if (i) the 31 facility is or will be leased by a health maintenance organization or 32 combination of health maintenance organizations which has, in the

1 service area of the organization or the service areas of the organizations in the combination, an enrollment of at least fifty 2 thousand individuals and, on the date the application is submitted 3 under subsection (2) of this section, at least fifteen years remain 4 in the term of the lease, (ii) the facility is or will be 5 б geographically located so that the service will be reasonably accessible to such enrolled individuals, and (iii) at least seventy-7 five percent of the patients who can reasonably be expected to 8 receive the tertiary health service will be individuals enrolled with 9 such organization; 10

11 if, with respect to such offering or obligation by a nursing home, 12 the department has, upon application under subsection (2) of this 13 section, granted an exemption from such requirement to the 14 organization, combination of organizations, or facility.

15 (2) A health maintenance organization, combination of health 16 maintenance organizations, or health care facility shall not be 17 exempt under subsection (1) of this section from obtaining a 18 certificate of need before offering a tertiary health service unless:

(a) It has submitted at least thirty days prior to the offering of services reviewable under RCW 70.38.105(4)(d) an application for such exemption; and

(b) The application contains such information respecting the organization, combination, or facility and the proposed offering or obligation by a nursing home as the department may require to determine if the organization or combination meets the requirements of subsection (1) of this section or the facility meets or will meet such requirements; and

28 (c) The department approves such application. The department shall approve or disapprove an application for exemption within 29 thirty days of receipt of a completed application. In the case of a 30 31 proposed health care facility (or portion thereof) which has not 32 begun to provide tertiary health services on the date an application is submitted under this subsection with respect to such facility (or 33 portion), the facility (or portion) shall meet the applicable 34 requirements of subsection (1) of this section when the facility 35 first provides such services. The department shall approve 36 an application submitted under this subsection if it determines that the 37 applicable requirements of subsection (1) of this section are met. 38

39 (3) A health care facility (or any part thereof) with respect to 40 which an exemption was granted under subsection (1) of this section Code Rev/KS:roy 2 S-2444.1/17 1 may not be sold or leased and a controlling interest in such facility 2 or in a lease of such facility may not be acquired and a health care 3 facility described in (1)(c) which was granted an exemption under 4 subsection (1) of this section may not be used by any person other 5 than the lessee described in (1)(c) unless:

6 (a) The department issues a certificate of need approving the 7 sale, lease, acquisition, or use; or

(b) The department determines, upon application, that (i) the 8 entity to which the facility is proposed to be sold or leased, which 9 intends to acquire the controlling interest, or which intends to use 10 11 the facility is a health maintenance organization or a combination of 12 health maintenance organizations which meets the requirements of (1)(a)(i), and (ii) with respect to such facility, meets the 13 14 requirements of (1)(a)(ii) or (iii) or the requirements of (1)(b)(i) 15 and (ii).

16 (4) In the case of a health maintenance organization, an 17 ambulatory care facility, or a health care facility, which ambulatory 18 or health care facility is controlled, directly or indirectly, by a 19 health maintenance organization or a combination of health maintenance organizations, the department may under the program apply 20 21 its certificate of need requirements to the offering of inpatient tertiary health services to the extent that such offering is not 22 exempt under the provisions of this section or RCW 70.38.105(7). 23

(5)(a) The department shall not require a certificate of need for the construction, development, or other establishment of a nursing home, or the addition of beds to an existing nursing home, that is owned and operated by a continuing care retirement community that:

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(i) Offers services only to contractual members;

(ii) Provides its members a contractually guaranteed range of services from independent living through skilled nursing, including some assistance with daily living activities;

(iii) Contractually assumes responsibility for the cost of services exceeding the member's financial responsibility under the contract, so that no third party, with the exception of insurance purchased by the retirement community or its members, but including the medicaid program, is liable for costs of care even if the member depletes his or her personal resources;

38 (iv) Has offered continuing care contracts and operated a nursing 39 home continuously since January 1, 1988, or has obtained a 40 certificate of need to establish a nursing home;

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1 (v) Maintains a binding agreement with the state assuring that financial liability for services to members, including nursing home 2 services, will not fall upon the state; 3

(vi) Does not operate, and has not undertaken a project that 4 would result in a number of nursing home beds in excess of one for 5 6 every four living units operated by the continuing care retirement community, exclusive of nursing home beds; and 7

(vii) Has obtained a professional review of pricing and long-term 8 solvency within the prior five years which was fully disclosed to 9 members. 10

(b) A continuing care retirement community shall not be exempt 11 under this subsection from obtaining a certificate of need unless: 12

(i) It has submitted an application for exemption at least thirty 13 days prior to commencing construction 14 of, is submitting an application for the licensure of, or is commencing operation of a 15 16 nursing home, whichever comes first; and

17 (ii) The application documents to the department that the continuing care retirement community qualifies for exemption. 18

(c) The sale, lease, acquisition, or use of part or all of a 19 continuing care retirement community nursing home that qualifies for 20 exemption under this subsection shall require prior certificate of 21 need approval to qualify for licensure as a nursing home unless the 22 department determines such sale, lease, acquisition, or use is by a 23 continuing care retirement community that meets the conditions of (a) 24 25 of this subsection.

26 (6) A rural hospital, as defined by the department, reducing the number of licensed beds to become a rural primary care hospital under 27 the provisions of Part A Title XVIII of the Social Security Act 28 Section 1820, 42 U.S.C., 1395c et seq. may, within three years of the 29 reduction of beds licensed under chapter 70.41 RCW, increase the 30 31 number of licensed beds to no more than the previously licensed 32 number without being subject to the provisions of this chapter.

(7) A rural health care facility licensed under RCW 70.175.100 33 formerly licensed as a hospital under chapter 70.41 RCW may, within 34 three years of the effective date of the rural health care facility 35 36 license, apply to the department for a hospital license and not be subject to the requirements of RCW 70.38.105(4)(a) 37 as the construction, development, or other establishment of a new hospital, 38 provided there is no increase in the number of beds previously 39 40 licensed under chapter 70.41 RCW and there is no redistribution in S-2444.1/17 Code Rev/KS:roy 4

1 the number of beds used for acute care or long-term care, the rural 2 health care facility has been in continuous operation, and the rural 3 health care facility has not been purchased or leased.

(8) A rural hospital determined to no longer meet critical access 4 hospital status for state law purposes as a result of participation 5 6 in the Washington rural health access preservation pilot identified by the state office of rural health and formerly licensed as a 7 hospital under chapter 70.41 RCW may apply to the department to renew 8 its hospital license and not be subject to the requirements of RCW 9 70.38.105(4)(a) as the construction, development, or 10 other establishment of a new hospital, provided there is no increase in the 11 12 number of beds previously licensed under chapter 70.41 RCW. If all or part of a formerly licensed rural hospital is sold, purchased, or 13 leased during the period the rural hospital does not meet critical 14 access hospital status as a result of participation in the Washington 15 16 rural health access preservation pilot and the new owner or lessor 17 applies to renew the rural hospital's license, then the sale, purchase, or lease of part or all of the rural hospital is subject to 18 19 the provisions of <u>this</u> chapter ((70.38 RCW)).

(9)(a) A nursing home that voluntarily reduces the number of its 20 21 licensed beds to provide assisted living, licensed assisted living facility care, adult day care, adult day health, respite care, 22 hospice, outpatient therapy services, congregate meals, home health, 23 or senior wellness clinic, or to reduce to one or two the number of 24 25 beds per room or to otherwise enhance the quality of life for residents in the nursing home, may convert the original facility or 26 portion of the facility back, and thereby increase the number of 27 nursing home beds to no more than the previously licensed number of 28 29 nursing home beds without obtaining a certificate of need under this chapter, provided the facility has been in continuous operation and 30 31 has not been purchased or leased. Any conversion to the original licensed bed capacity, or to any portion thereof, shall comply with 32 the same life and safety code requirements as existed at the time the 33 nursing home voluntarily reduced its licensed beds; unless waivers 34 from such requirements were issued, in which case the converted beds 35 shall reflect the conditions or standards that then existed pursuant 36 to the approved waivers. 37

38 (b) To convert beds back to nursing home beds under this 39 subsection, the nursing home must:

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1 (i) Give notice of its intent to preserve conversion options to 2 the department of health no later than thirty days after the 3 effective date of the license reduction; and

(ii) Give notice to the department of health and to the 4 department of social and health services of the intent to convert 5 б beds back. If construction is required for the conversion of beds back, the notice of intent to convert beds back must be given, at a 7 minimum, one year prior to the effective date of license modification 8 reflecting the restored beds; otherwise, the notice must be given a 9 minimum of ninety days prior to the effective date of 10 license 11 modification reflecting the restored beds. Prior to any license 12 modification to convert beds back to nursing home beds under this section, the licensee must demonstrate that the nursing home meets 13 the certificate of need exemption requirements of this section. 14

The term "construction," as used in (b)(ii) of this subsection, is limited to those projects that are expected to equal or exceed the expenditure minimum amount, as determined under this chapter.

18 (c) Conversion of beds back under this subsection must be 19 completed no later than four years after the effective date of the 20 license reduction. However, for good cause shown, the four-year 21 period for conversion may be extended by the department of health for 22 one additional four-year period.

(d) Nursing home beds that have been voluntarily reduced under this section shall be counted as available nursing home beds for the purpose of evaluating need under RCW 70.38.115(2) (a) and (k) so long as the facility retains the ability to convert them back to nursing home use under the terms of this section.

(e) When a building owner has secured an interest in the nursing home beds, which are intended to be voluntarily reduced by the licensee under (a) of this subsection, the applicant shall provide the department with a written statement indicating the building owner's approval of the bed reduction.

33 (10)(a) The department shall not require a certificate of need 34 for a hospice agency if:

(i) The hospice agency is designed to serve the unique religious or cultural needs of a religious group or an ethnic minority and commits to furnishing hospice services in a manner specifically aimed at meeting the unique religious or cultural needs of the religious group or ethnic minority;

40 (ii) The hospice agency is operated by an organization that: Code Rev/KS:roy 6 S-2444.1/17 1 (A) Operates a facility, or group of facilities, that offers a 2 comprehensive continuum of long-term care services, including, at a 3 minimum, a licensed, medicare-certified nursing home, assisted 4 living, independent living, day health, and various community-based 5 support services, designed to meet the unique social, cultural, and 6 religious needs of a specific cultural and ethnic minority group;

7 (B) Has operated the facility or group of facilities for at least
8 ten continuous years prior to the establishment of the hospice
9 agency;

10 (iii) The hospice agency commits to coordinating with existing 11 hospice programs in its community when appropriate;

12 (iv) The hospice agency has a census of no more than forty 13 patients;

14 (v) The hospice agency commits to obtaining and maintaining 15 medicare certification;

16 (vi) The hospice agency only serves patients located in the same 17 county as the majority of the long-term care services offered by the 18 organization that operates the agency; and

19 (vii) The hospice agency is not sold or transferred to another 20 agency.

(b) The department shall include the patient census for an agency exempted under this subsection (10) in its calculations for future certificate of need applications.

(11) To alleviate the need to board psychiatric patients in
emergency departments, ((for fiscal year 2015)) for the period of
time from the effective date of this section through June 30, 2019:

27 <u>(a)</u> The department shall suspend the certificate of need 28 requirement for a hospital licensed under chapter 70.41 RCW that 29 changes the use of licensed beds to increase the number of beds to 30 provide psychiatric services, including involuntary treatment 31 services. A certificate of need exemption under this ((section)) 32 <u>subsection (11)(a)</u> shall be valid for two years.

33 (b) The department may not require a certificate of need for:

34 (i) The addition of beds as described in RCW 70.38.260 (2) and 35 (3); or

36 (ii) The construction, development, or establishment of a 37 psychiatric hospital licensed as an establishment under chapter 71.12 38 RCW that will dedicate at least one-third of its beds to provide 39 treatment to adults on ninety or one hundred eighty-day involuntary 40 commitment orders, as described in RCW 70.38.260(4).

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1 Sec. 2. RCW 70.38.260 and 2015 3rd sp.s. c 22 s 2 are each
2 amended to read as follows:

3 (1) For a grant awarded during fiscal years 2016 and 2017 by the department of commerce under this section, hospitals licensed under 4 5 chapter 70.41 RCW and psychiatric hospitals licensed as б establishments under chapter 71.12 RCW are not subject to certificate need requirements for the addition of the number of new 7 of psychiatric beds indicated in the grant. The department of commerce 8 may not make a prior approval of a certificate of need application a 9 condition for a grant application under this section. The period 10 during which an approved hospital or psychiatric hospital project 11 12 qualifies for a certificate of need exemption under this section is two years from the date of the grant award. 13

14 (2)(a) Until June 30, 2019, a hospital licensed under chapter
15 <u>70.41 RCW is exempt from certificate of need requirements for the</u>
16 addition of new psychiatric beds.

17 (b) A hospital that adds new psychiatric beds under this 18 subsection (2) must:

19 (i) Notify the department of the addition of new psychiatric
20 beds. The department shall provide the hospital with a notice of
21 exemption within thirty days; and

22 (ii) Commence the project within two years of the date of receipt
23 of the notice of exemption.

24 (c) Beds granted an exemption under RCW 70.38.111(11)(b) must 25 remain psychiatric beds unless a certificate of need is granted to 26 change their use or the hospital voluntarily reduces its licensed 27 capacity.

28 (3)(a) Until June 30, 2019, a psychiatric hospital licensed as an 29 establishment under chapter 71.12 RCW is exempt from certificate of 30 need requirements for the one-time addition of up to thirty new 31 psychiatric beds, if it demonstrates to the satisfaction of the 32 department:

33 (i) That its most recent two years of publicly available fiscal 34 year-end report data as required under RCW 70.170.100 and 43.70.050 35 reported to the department by the psychiatric hospital, show a payer 36 mix of a minimum of fifty percent medicare and medicaid based on a 37 calculation using patient days; and

38 (ii) A commitment to maintaining the payer mix in (a) of this
 39 subsection for a period of five consecutive years after the beds are

40 <u>made available for use by patients.</u>

1	(b) A psychiatric hospital that adds new psychiatric beds under
2	this subsection (3) must:
3	(i) Notify the department of the addition of new psychiatric
4	beds. The department shall provide the psychiatric hospital with a
5	notice of exemption within thirty days; and
6	(ii) Commence the project within two years of the date of receipt
7	of the notice of exemption.
8	(c) Beds granted an exemption under RCW 70.38.111(11)(b) must
9	remain psychiatric beds unless a certificate of need is granted to
10	change their use or the psychiatric hospital voluntarily reduces its
11	licensed capacity.
12	(4)(a) Until June 30, 2019, an entity seeking to construct,
13	develop, or establish a psychiatric hospital licensed as an
14	establishment under chapter 71.12 RCW is exempt from certificate of
15	need requirements if the proposed psychiatric hospital will dedicate
16	at least one-third of its beds to providing treatment to adults on
17	ninety or one hundred eighty-day involuntary commitment orders. The
18	psychiatric hospital may also provide treatment to adults on a
19	seventy-two hour detention or fourteen-day involuntary commitment
20	<u>order.</u>
21	(b) An entity that seeks to construct, develop, or establish a
22	psychiatric hospital under this subsection (4) must:
23	(i) Notify the department of the construction, development, or
24	establishment. The department shall provide the entity with a notice
25	of exemption within thirty days; and
26	(ii) Commence the project within two years of the date of receipt
27	of the notice of exemption.
28	(5) This section expires June 30, $\left(\left(\frac{2019}{2}\right)\right)$ 2022.

29 <u>NEW SECTION.</u> Sec. 3. This act is necessary for the immediate 30 preservation of the public peace, health, or safety, or support of 31 the state government and its existing public institutions, and takes 32 effect immediately."

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By Committee on Health Care

ADOPTED 04/11/2017

1 On page 1, line 3 of the title, after "2019;" strike the 2 remainder of the title and insert "amending RCW 70.38.111 and 3 70.38.260; providing an expiration date; and declaring an emergency."

EFFECT: For purposes of receiving a certificate of need exemption, the requirement that entities seeking to construct a new psychiatric hospital limit the facility size to 16 or fewer beds is removed. Entities seeking to construct a new psychiatric hospital must dedicate at least one-third of all beds to 90 or 180 day involuntary commitments.

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