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## <u>E2SSB 5239</u> - S AMD TO S AMD (S-2905.7/17) 303 By Senator Carlyle

## WITHDRAWN 06/29/2017

Beginning on page 1, line 10 of the amendment, after "water," 1 strike all material through "right." on page 22, line 13 and insert 2 3 " $((\Theta + ))$  another form sufficient to verify the existence of adequate water supply, or, until December 31, 2018, and except in the 4 areas listed in subsection (4) of this section, a water well report 5 for a groundwater withdrawal exempt from permitting under RCW 6 7 90.44.050 and not prohibited by an applicable water resources 8 management rule adopted by the department of ecology. In addition to other authorities, the county or city may impose conditions on 9 10 building permits requiring connection to an existing public water system where the existing system is willing and able to provide safe 11 12 and reliable potable water to the applicant with reasonable economy 13 and efficiency. An application for a water right shall not be 14 sufficient proof of an adequate water supply.

- (2) Within counties not required or not choosing to plan pursuant to RCW 36.70A.040, the county and the state may mutually determine those areas in the county in which the requirements of subsection (1) of this section shall not apply. The departments of health and ecology shall coordinate on the implementation of this section. Should the county and the state fail to mutually determine those areas to be designated pursuant to this subsection, the county may petition the department of enterprise services to mediate or, if necessary, make the determination.
- (3) Buildings that do not need potable water facilities are exempt from the provisions of this section. The department of ecology, after consultation with local governments, may adopt rules to implement this section, which may recognize differences between high-growth and low-growth counties.
- 29 (4) A water well report for a groundwater withdrawal exempt from 30 permitting under RCW 90.44.050 and not prohibited by an applicable 31 water resources management rule adopted by the department of ecology 32 may not be used as evidence of an adequate water supply for a 33 building necessitating potable water in the following areas: Water

- 1 resource inventory areas subject to a federally administered
- 2 <u>adjudication; water resource inventory areas with instream flow rules</u>
- 3 adopted pursuant to chapter 90.54 RCW after 2001; and the Yakima
- 4 basin, water resource inventory areas 37, 38, and 39, the Skagit
- 5 basin, water resource inventory areas 3 and 4, and the Methow basin,
- 6 water resource inventory area 48.
- 7 (5) In order for a building permit applicant to be eligible to
- 8 rely on a water well report for a groundwater withdrawal exempt from
- 9 permitting under RCW 90.44.050 and not prohibited by an applicable
- 10 water resources management rule adopted by the department of ecology
- 11 <u>as evidence of adequate water supply, the applicant must submit a</u>
- 12 valid and fully complete building permit application, as defined in
- 13 RCW 19.27.095, to the appropriate permitting authority by December
- 14 31, 2018.

- 15 **Sec. 2.** RCW 36.70A.070 and 2015 c 241 s 2 are each amended to 16 read as follows:
- The comprehensive plan of a county or city that is required or chooses to plan under RCW 36.70A.040 shall consist of a map or maps,
- 19 and descriptive text covering objectives, principles, and standards
- 20 used to develop the comprehensive plan. The plan shall be an
- 21 internally consistent document and all elements shall be consistent
- 22 with the future land use map. A comprehensive plan shall be adopted
- 23 and amended with public participation as provided in RCW 36.70A.140.
- 24 Each comprehensive plan shall include a plan, scheme, or design for
- 25 each of the following:
- 26 (1) A land use element designating the proposed general
- 27 distribution and general location and extent of the uses of land,
- 28 where appropriate, for agriculture, timber production, housing,
- 29 commerce, industry, recreation, open spaces, general aviation
- 30 airports, public utilities, public facilities, and other land uses.
- 31 The land use element shall include population densities, building
- 32 intensities, and estimates of future population growth. The land use
- 33 element shall provide for protection of the quality and quantity of
- 34 groundwater used for public water supplies. <u>In providing for the</u>
- 35 protection of the quantity of groundwater used for public water
- 36 <u>supplies under this subsection</u>, a county or city may, until December
- 38 rules adopted by the department of ecology, except in the following
- 39 <u>areas: Water resource inventory areas subject to a federally</u>

31, 2018, rely on or refer to applicable water resources management

administered adjudication; water resource inventory areas with instream flow rules adopted pursuant to chapter 90.54 RCW after 2001; and the Yakima basin, water resource inventory areas 37, 38, and 39, the Skagit basin, water resource inventory areas 3 and 4, and the Methow basin, water resource inventory area 48. Wherever possible, the land use element should consider utilizing urban planning approaches that promote physical activity. Where applicable, the land use element shall review drainage, flooding, and storm water run-off in the area and nearby jurisdictions and provide guidance for corrective actions to mitigate or cleanse those discharges that pollute waters of the state, including Puget Sound or waters entering Puget Sound.

- (2) A housing element ensuring the vitality and character of established residential neighborhoods that: (a) Includes an inventory and analysis of existing and projected housing needs that identifies the number of housing units necessary to manage projected growth; (b) includes a statement of goals, policies, objectives, and mandatory provisions for the preservation, improvement, and development of housing, including single-family residences; (c) identifies sufficient land for housing, including, but not limited to, government-assisted housing, housing for low-income families, manufactured housing, multifamily housing, and group homes and foster care facilities; and (d) makes adequate provisions for existing and projected needs of all economic segments of the community.
- (3) A capital facilities plan element consisting of: (a) An inventory of existing capital facilities owned by public entities, showing the locations and capacities of the capital facilities; (b) a forecast of the future needs for such capital facilities; (c) the proposed locations and capacities of expanded or new capital facilities; (d) at least a six-year plan that will finance such capital facilities within projected funding capacities and clearly identifies sources of public money for such purposes; and (e) a requirement to reassess the land use element if probable funding falls short of meeting existing needs and to ensure that the land use element, capital facilities plan element, and financing plan within the capital facilities plan element are coordinated and consistent. Park and recreation facilities shall be included in the capital facilities plan element.
- 39 (4) A utilities element consisting of the general location, 40 proposed location, and capacity of all existing and proposed Code Rev/ML:eab 3 S-2972.1/17

1 utilities, including, but not limited to, electrical lines,
2 telecommunication lines, and natural gas lines.

- (5) Rural element. Counties shall include a rural element including lands that are not designated for urban growth, agriculture, forest, or mineral resources. The following provisions shall apply to the rural element:
- (a) Growth management act goals and local circumstances. Because circumstances vary from county to county, in establishing patterns of rural densities and uses, a county may consider local circumstances, but shall develop a written record explaining how the rural element harmonizes the planning goals in RCW 36.70A.020 and meets the requirements of this chapter.
- (b) Rural development. The rural element shall permit rural development, forestry, and agriculture in rural areas. The rural element shall provide for a variety of rural densities, uses, essential public facilities, and rural governmental services needed to serve the permitted densities and uses. To achieve a variety of rural densities and uses, counties may provide for clustering, density transfer, design guidelines, conservation easements, and other innovative techniques that will accommodate appropriate rural densities and uses that are not characterized by urban growth and that are consistent with rural character.
- (c) Measures governing rural development. The rural element shall include measures that apply to rural development and protect the rural character of the area, as established by the county, by:
  - (i) Containing or otherwise controlling rural development;
- 27 (ii) Assuring visual compatibility of rural development with the 28 surrounding rural area;
  - (iii) Reducing the inappropriate conversion of undeveloped land into sprawling, low-density development in the rural area;
- (iv) Protecting critical areas, as provided in RCW 36.70A.060, and surface water and groundwater resources, which until December 31, 2018, and except in the areas listed in subsection (1) of this section, may include measures that rely on or refer to applicable water resources management rules adopted by the department of ecology; and
- (v) Protecting against conflicts with the use of agricultural, forest, and mineral resource lands designated under RCW 36.70A.170.
- 39 (d) Limited areas of more intensive rural development. Subject to 40 the requirements of this subsection and except as otherwise Code Rev/ML:eab 4 S-2972.1/17

- specifically provided in this subsection (5)(d), the rural element may allow for limited areas of more intensive rural development, including necessary public facilities and public services to serve the limited area as follows:
- 5 (i) Rural development consisting of the infill, development, or 6 redevelopment of existing commercial, industrial, residential, or 7 mixed-use areas, whether characterized as shoreline development, 8 villages, hamlets, rural activity centers, or crossroads 9 developments.
  - (A) A commercial, industrial, residential, shoreline, or mixeduse area are subject to the requirements of (d)(iv) of this subsection, but are not subject to the requirements of (c)(ii) and (iii) of this subsection.

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- (B) Any development or redevelopment other than an industrial area or an industrial use within a mixed-use area or an industrial area under this subsection (5)(d)(i) must be principally designed to serve the existing and projected rural population.
- (C) Any development or redevelopment in terms of building size, scale, use, or intensity shall be consistent with the character of the existing areas. Development and redevelopment may include changes in use from vacant land or a previously existing use so long as the new use conforms to the requirements of this subsection (5);
- (ii) The intensification of development on lots containing, or new development of, small-scale recreational or tourist uses, including commercial facilities to serve those recreational or tourist uses, that rely on a rural location and setting, but that do not include new residential development. A small-scale recreation or tourist use is not required to be principally designed to serve the existing and projected rural population. Public services and public facilities shall be limited to those necessary to serve the recreation or tourist use and shall be provided in a manner that does not permit low-density sprawl;
- The intensification of development on lots containing 33 isolated nonresidential uses or new development of isolated cottage 34 isolated small-scale businesses that are 35 industries and not 36 principally designed to serve the existing and projected rural population and nonresidential uses, but do provide job opportunities 37 for rural residents. Rural counties may allow the expansion of small-38 scale businesses as long as those small-scale businesses conform with 39 40 the rural character of the area as defined by the local government

- according to RCW 36.70A.030(15). Rural counties may also allow new 1 small-scale businesses to utilize a site previously occupied by an 2 existing business as long as the new small-scale business conforms to 3 the rural character of the area as defined by the local government 4 according to RCW 36.70A.030(15). Public services and 5 6 facilities shall be limited to those necessary to serve the isolated 7 nonresidential use and shall be provided in a manner that does not permit low-density sprawl; 8
- 9 (iv) A county shall adopt measures to minimize and contain the existing areas or uses of more intensive rural development, 10 11 appropriate, authorized under this subsection. Lands included in such 12 existing areas or uses shall not extend beyond the logical outer boundary of the existing area or use, thereby allowing a new pattern 13 14 of low-density sprawl. Existing areas are those that are clearly identifiable and contained and where there is a logical boundary 15 16 delineated predominately by the built environment, but that may also 17 include undeveloped lands if limited as provided in this subsection. The county shall establish the logical outer boundary of an area of 18 more intensive rural development. In establishing the logical outer 19 20 boundary, the county shall address (A) the need to preserve the 21 character of existing natural neighborhoods and communities, (B) physical boundaries, such as bodies of water, streets and highways, 22 and land forms and contours, (C) the prevention of abnormally 23 24 irregular boundaries, and (D) the ability to provide 25 facilities and public services in a manner that does not permit low-26 density sprawl;
  - (v) For purposes of (d) of this subsection, an existing area or existing use is one that was in existence:
- 29 (A) On July 1, 1990, in a county that was initially required to 30 plan under all of the provisions of this chapter;

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- 31 (B) On the date the county adopted a resolution under RCW 32 36.70A.040(2), in a county that is planning under all of the provisions of this chapter under RCW 36.70A.040(2); or
  - (C) On the date the office of financial management certifies the county's population as provided in RCW 36.70A.040(5), in a county that is planning under all of the provisions of this chapter pursuant to RCW 36.70A.040(5).
- 38 (e) Exception. This subsection shall not be interpreted to permit 39 in the rural area a major industrial development or a master planned

- resort unless otherwise specifically permitted under RCW 36.70A.360 and 36.70A.365.
- 3 (6) A transportation element that implements, and is consistent 4 with, the land use element.
- 5 (a) The transportation element shall include the following 6 subelements:
  - (i) Land use assumptions used in estimating travel;

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- 8 (ii) Estimated traffic impacts to state-owned transportation 9 facilities resulting from land use assumptions to assist the 10 department of transportation in monitoring the performance of state 11 facilities, to plan improvements for the facilities, and to assess 12 the impact of land-use decisions on state-owned transportation 13 facilities;
  - (iii) Facilities and services needs, including:
  - (A) An inventory of air, water, and ground transportation facilities and services, including transit alignments and general aviation airport facilities, to define existing capital facilities and travel levels as a basis for future planning. This inventory must include state-owned transportation facilities within the city or county's jurisdictional boundaries;
  - (B) Level of service standards for all locally owned arterials and transit routes to serve as a gauge to judge performance of the system. These standards should be regionally coordinated;
  - (C) For state-owned transportation facilities, level of service standards for highways, as prescribed in chapters 47.06 and 47.80 RCW, to gauge the performance of the system. The purposes of reflecting level of service standards for state highways in the local comprehensive plan are to monitor the performance of the system, to evaluate improvement strategies, and to facilitate coordination between the county's or city's six-year street, road, or transit program and the office of financial management's ten-year investment program. The concurrency requirements of (b) of this subsection do not apply to transportation facilities and services of statewide significance except for counties consisting of islands whose only connection to the mainland are state highways or ferry routes. In these island counties, state highways and ferry route capacity must be a factor in meeting the concurrency requirements in (b) of this subsection;

- (D) Specific actions and requirements for bringing into compliance locally owned transportation facilities or services that are below an established level of service standard;
  - (E) Forecasts of traffic for at least ten years based on the adopted land use plan to provide information on the location, timing, and capacity needs of future growth;
- (F) Identification of state and local system needs to meet current and future demands. Identified needs on state-owned transportation facilities must be consistent with the statewide multimodal transportation plan required under chapter 47.06 RCW;
  - (iv) Finance, including:

- (A) An analysis of funding capability to judge needs against probable funding resources;
- (B) A multiyear financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which shall serve as the basis for the six-year street, road, or transit program required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems. The multiyear financing plan should be coordinated with the ten-year investment program developed by the office of financial management as required by RCW 47.05.030;
- (C) If probable funding falls short of meeting identified needs, a discussion of how additional funding will be raised, or how land use assumptions will be reassessed to ensure that level of service standards will be met;
- (v) Intergovernmental coordination efforts, including an assessment of the impacts of the transportation plan and land use assumptions on the transportation systems of adjacent jurisdictions;
  - (vi) Demand-management strategies;
- (vii) Pedestrian and bicycle component to include collaborative efforts to identify and designate planned improvements for pedestrian and bicycle facilities and corridors that address and encourage enhanced community access and promote healthy lifestyles.
- (b) After adoption of the comprehensive plan by jurisdictions required to plan or who choose to plan under RCW 36.70A.040, local jurisdictions must adopt and enforce ordinances which prohibit development approval if the development causes the level of service on a locally owned transportation facility to decline below the standards adopted in the transportation element of the comprehensive plan, unless transportation improvements or strategies to accommodate

- 1 the impacts of development are made concurrent with the development.
- 2 These strategies may include increased public transportation service,
- 3 ride-sharing programs, demand management, and other transportation
- 4 systems management strategies. For the purposes of this subsection
- 5 (6), "concurrent with the development" means that improvements or
- 6 strategies are in place at the time of development, or that a
- 7 financial commitment is in place to complete the improvements or
- 8 strategies within six years. If the collection of impact fees is
- o strategies within Six years. If the correction of impact rees is
- 9 delayed under RCW 82.02.050(3), the six-year period required by this
- subsection (6)(b) must begin after full payment of all impact fees is due to the county or city.
- 12 (c) The transportation element described in this subsection (6), 13 the six-year plans required by RCW 35.77.010 for cities, RCW 14 36.81.121 for counties, and RCW 35.58.2795 for public transportation 15 systems, and the ten-year investment program required by RCW 16 47.05.030 for the state, must be consistent.

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- (7) An economic development element establishing local goals, policies, objectives, and provisions for economic growth and vitality and a high quality of life. The element shall include: (a) A summary of the local economy such as population, employment, payroll, sectors, businesses, sales, and other information as appropriate; (b) a summary of the strengths and weaknesses of the local economy defined as the commercial and industrial sectors and supporting factors such as land use, transportation, utilities, education, workforce, housing, and natural/cultural resources; and (c) an identification of policies, programs, and projects to foster economic growth and development and to address future needs. A city that has chosen to be a residential community is exempt from the economic development element requirement of this subsection.
- (8) A park and recreation element that implements, and is consistent with, the capital facilities plan element as it relates to park and recreation facilities. The element shall include: (a) Estimates of park and recreation demand for at least a ten-year period; (b) an evaluation of facilities and service needs; and (c) an evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand.
- (9) It is the intent that new or amended elements required after January 1, 2002, be adopted concurrent with the scheduled update provided in RCW 36.70A.130. Requirements to incorporate any such new or amended elements shall be null and void until funds sufficient to

1 cover applicable local government costs are appropriated and

2 distributed by the state at least two years before local government

3 must update comprehensive plans as required in RCW 36.70A.130.

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**Sec. 3.** RCW 36.70A.070 and 2017 c 331 s 2 are each amended to read as follows:

The comprehensive plan of a county or city that is required or chooses to plan under RCW 36.70A.040 shall consist of a map or maps, and descriptive text covering objectives, principles, and standards used to develop the comprehensive plan. The plan shall be an internally consistent document and all elements shall be consistent with the future land use map. A comprehensive plan shall be adopted and amended with public participation as provided in RCW 36.70A.140. Each comprehensive plan shall include a plan, scheme, or design for each of the following:

(1)A land use element designating the proposed general distribution and general location and extent of the uses of land, where appropriate, for agriculture, timber production, housing, industry, recreation, open spaces, commerce, general aviation airports, public utilities, public facilities, and other land uses. The land use element shall include population densities, building intensities, and estimates of future population growth. The land use element shall provide for protection of the quality and quantity of groundwater used for public water supplies. In providing for the protection of the quantity of groundwater used for public water supplies under this subsection, a county or city may, until December 31, 2018, rely on or refer to applicable water resources management rules adopted by the department of ecology, except in the following areas: Water resource inventory areas subject to a federally administered adjudication; water resource inventory areas with instream flow rules adopted pursuant to chapter 90.54 RCW after 2001; and the Yakima basin, water resource inventory areas 37, 38, and 39, the Skagit basin, water resource inventory areas 3 and 4, and the Methow basin, water resource inventory area 48. Wherever possible, land use element should consider utilizing urban planning approaches that promote physical activity. Where applicable, the land use element shall review drainage, flooding, and storm water run-off in the area and nearby jurisdictions and provide guidance for corrective actions to mitigate or cleanse those discharges that

1 pollute waters of the state, including Puget Sound or waters entering 2 Puget Sound.

- (2) A housing element ensuring the vitality and character of established residential neighborhoods that: (a) Includes an inventory and analysis of existing and projected housing needs that identifies the number of housing units necessary to manage projected growth; (b) includes a statement of goals, policies, objectives, and mandatory provisions for the preservation, improvement, and development of housing, including single-family residences; (c) identifies sufficient land for housing, including, but not limited to, government-assisted housing, housing for low-income families, manufactured housing, multifamily housing, and group homes and foster care facilities; and (d) makes adequate provisions for existing and projected needs of all economic segments of the community.
- (3) A capital facilities plan element consisting of: (a) An inventory of existing capital facilities owned by public entities, showing the locations and capacities of the capital facilities; (b) a forecast of the future needs for such capital facilities; (c) the proposed locations and capacities of expanded or new capital facilities; (d) at least a six-year plan that will finance such capital facilities within projected funding capacities and clearly identifies sources of public money for such purposes; and (e) a requirement to reassess the land use element if probable funding falls short of meeting existing needs and to ensure that the land use element, capital facilities plan element, and financing plan within the capital facilities plan element are coordinated and consistent. Park and recreation facilities shall be included in the capital facilities plan element.
- (4) A utilities element consisting of the general location, proposed location, and capacity of all existing and proposed utilities, including, but not limited to, electrical lines, telecommunication lines, and natural gas lines.
- (5) Rural element. Counties shall include a rural element including lands that are not designated for urban growth, agriculture, forest, or mineral resources. The following provisions shall apply to the rural element:
- 37 (a) Growth management act goals and local circumstances. Because 38 circumstances vary from county to county, in establishing patterns of 39 rural densities and uses, a county may consider local circumstances, 40 but shall develop a written record explaining how the rural element Code Rev/ML:eab 11 S-2972.1/17

1 harmonizes the planning goals in RCW 36.70A.020 and meets the 2 requirements of this chapter.

- (b) Rural development. The rural element shall permit rural development, forestry, and agriculture in rural areas. The rural element shall provide for a variety of rural densities, uses, essential public facilities, and rural governmental services needed to serve the permitted densities and uses. To achieve a variety of rural densities and uses, counties may provide for clustering, density transfer, design guidelines, conservation easements, and other innovative techniques that will accommodate appropriate rural economic advancement, densities, and uses that are not characterized by urban growth and that are consistent with rural character.
- (c) Measures governing rural development. The rural element shall include measures that apply to rural development and protect the rural character of the area, as established by the county, by:
  - (i) Containing or otherwise controlling rural development;
- 17 (ii) Assuring visual compatibility of rural development with the surrounding rural area;
  - (iii) Reducing the inappropriate conversion of undeveloped land into sprawling, low-density development in the rural area;
  - (iv) Protecting critical areas, as provided in RCW 36.70A.060, and surface water and groundwater resources, which until December 31, 2018, and except in the areas listed in subsection (1) of this section, may include measures that rely on or refer to applicable water resources management rules adopted by the department of ecology; and
  - (v) Protecting against conflicts with the use of agricultural, forest, and mineral resource lands designated under RCW 36.70A.170.
    - (d) Limited areas of more intensive rural development. Subject to the requirements of this subsection and except as otherwise specifically provided in this subsection (5)(d), the rural element may allow for limited areas of more intensive rural development, including necessary public facilities and public services to serve the limited area as follows:
- 35 (i) Rural development consisting of the infill, development, or 36 redevelopment of existing commercial, industrial, residential, or 37 mixed-use areas, whether characterized as shoreline development, 38 villages, hamlets, rural activity centers, or crossroads 39 developments.

1 (A) A commercial, industrial, residential, shoreline, or mixed-2 use area are subject to the requirements of (d)(iv) of this 3 subsection, but are not subject to the requirements of (c)(ii) and 4 (iii) of this subsection.

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- (B) Any development or redevelopment other than an industrial area or an industrial use within a mixed-use area or an industrial area under this subsection (5)(d)(i) must be principally designed to serve the existing and projected rural population.
  - (C) Any development or redevelopment in terms of building size, scale, use, or intensity shall be consistent with the character of the existing areas. Development and redevelopment may include changes in use from vacant land or a previously existing use so long as the new use conforms to the requirements of this subsection (5);
  - (ii) The intensification of development on lots containing, or new development of, small-scale recreational or tourist uses, including commercial facilities to serve those recreational or tourist uses, that rely on a rural location and setting, but that do not include new residential development. A small-scale recreation or tourist use is not required to be principally designed to serve the existing and projected rural population. Public services and public facilities shall be limited to those necessary to serve the recreation or tourist use and shall be provided in a manner that does not permit low-density sprawl;
- (iii) The intensification of development on lots containing isolated nonresidential uses or new development of isolated cottage industries and isolated small-scale businesses that are not principally designed to serve the existing and projected rural population and nonresidential uses, but do provide job opportunities for rural residents. Rural counties may allow the expansion of smallscale businesses as long as those small-scale businesses conform with the rural character of the area as defined by the local government according to RCW 36.70A.030(15). Rural counties may also allow new small-scale businesses to utilize a site previously occupied by an existing business as long as the new small-scale business conforms to the rural character of the area as defined by the local government according to RCW 36.70A.030(15). Public services facilities shall be limited to those necessary to serve the isolated nonresidential use and shall be provided in a manner that does not permit low-density sprawl;

- 1 (iv) A county shall adopt measures to minimize and contain the existing areas or uses of more intensive rural development, as 2 appropriate, authorized under this subsection. Lands included in such 3 existing areas or uses shall not extend beyond the logical outer 4 boundary of the existing area or use, thereby allowing a new pattern 5 6 of low-density sprawl. Existing areas are those that are clearly 7 identifiable and contained and where there is a logical boundary delineated predominately by the built environment, but that may also 8 include undeveloped lands if limited as provided in this subsection. 9 The county shall establish the logical outer boundary of an area of 10 more intensive rural development. In establishing the logical outer 11 12 boundary, the county shall address (A) the need to preserve the character of existing natural neighborhoods and communities, (B) 13 14 physical boundaries, such as bodies of water, streets and highways, and land forms and contours, (C) the prevention of abnormally 15 16 irregular boundaries, and (D) the ability to provide public 17 facilities and public services in a manner that does not permit low-18 density sprawl;
- 19 (v) For purposes of (d) of this subsection, an existing area or 20 existing use is one that was in existence:
- 21 (A) On July 1, 1990, in a county that was initially required to 22 plan under all of the provisions of this chapter;
- (B) On the date the county adopted a resolution under RCW 36.70A.040(2), in a county that is planning under all of the provisions of this chapter under RCW 36.70A.040(2); or
  - (C) On the date the office of financial management certifies the county's population as provided in RCW 36.70A.040(5), in a county that is planning under all of the provisions of this chapter pursuant to RCW 36.70A.040(5).
- (e) Exception. This subsection shall not be interpreted to permit in the rural area a major industrial development or a master planned resort unless otherwise specifically permitted under RCW 36.70A.360 and 36.70A.365.
- 34 (6) A transportation element that implements, and is consistent 35 with, the land use element.
- 36 (a) The transportation element shall include the following 37 subelements:
  - (i) Land use assumptions used in estimating travel;

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39 (ii) Estimated traffic impacts to state-owned transportation 40 facilities resulting from land use assumptions to assist the Code Rev/ML:eab 14 S-2972.1/17

- department of transportation in monitoring the performance of state facilities, to plan improvements for the facilities, and to assess
- 3 the impact of land-use decisions on state-owned transportation 4 facilities;
  - (iii) Facilities and services needs, including:

- (A) An inventory of air, water, and ground transportation facilities and services, including transit alignments and general aviation airport facilities, to define existing capital facilities and travel levels as a basis for future planning. This inventory must include state-owned transportation facilities within the city or county's jurisdictional boundaries;
  - (B) Level of service standards for all locally owned arterials and transit routes to serve as a gauge to judge performance of the system. These standards should be regionally coordinated;
  - (C) For state-owned transportation facilities, level of service standards for highways, as prescribed in chapters 47.06 and 47.80 RCW, to gauge the performance of the system. The purposes of reflecting level of service standards for state highways in the local comprehensive plan are to monitor the performance of the system, to evaluate improvement strategies, and to facilitate coordination between the county's or city's six-year street, road, or transit program and the office of financial management's ten-year investment program. The concurrency requirements of (b) of this subsection do not apply to transportation facilities and services of statewide significance except for counties consisting of islands whose only connection to the mainland are state highways or ferry routes. In these island counties, state highways and ferry route capacity must be a factor in meeting the concurrency requirements in (b) of this subsection;
  - (D) Specific actions and requirements for bringing into compliance locally owned transportation facilities or services that are below an established level of service standard;
  - (E) Forecasts of traffic for at least ten years based on the adopted land use plan to provide information on the location, timing, and capacity needs of future growth;
  - (F) Identification of state and local system needs to meet current and future demands. Identified needs on state-owned transportation facilities must be consistent with the statewide multimodal transportation plan required under chapter 47.06 RCW;
    - (iv) Finance, including:

- 1 (A) An analysis of funding capability to judge needs against 2 probable funding resources;
  - (B) A multiyear financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which shall serve as the basis for the six-year street, road, or transit program required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems. The multiyear financing plan should be coordinated with the ten-year investment program developed by the office of financial management as required by RCW 47.05.030;
  - (C) If probable funding falls short of meeting identified needs, a discussion of how additional funding will be raised, or how land use assumptions will be reassessed to ensure that level of service standards will be met;
    - (v) Intergovernmental coordination efforts, including an assessment of the impacts of the transportation plan and land use assumptions on the transportation systems of adjacent jurisdictions;
      - (vi) Demand-management strategies;

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- (vii) Pedestrian and bicycle component to include collaborative efforts to identify and designate planned improvements for pedestrian and bicycle facilities and corridors that address and encourage enhanced community access and promote healthy lifestyles.
- (b) After adoption of the comprehensive plan by jurisdictions 23 required to plan or who choose to plan under RCW 36.70A.040, local 24 25 jurisdictions must adopt and enforce ordinances which prohibit development approval if the development causes the level of service 26 on a locally owned transportation facility to decline below the 27 standards adopted in the transportation element of the comprehensive 28 29 plan, unless transportation improvements or strategies to accommodate the impacts of development are made concurrent with the development. 30 31 These strategies may include increased public transportation service, ride-sharing programs, demand management, and other transportation 32 systems management strategies. For the purposes of this subsection 33 (6), "concurrent with the development" means that improvements or 34 strategies are in place at the time of development, or that a 35 36 financial commitment is in place to complete the improvements or strategies within six years. If the collection of impact fees is 37 delayed under RCW 82.02.050(3), the six-year period required by this 38 39 subsection (6)(b) must begin after full payment of all impact fees is 40 due to the county or city.

1 (c) The transportation element described in this subsection (6), 2 the six-year plans required by RCW 35.77.010 for cities, RCW 3 36.81.121 for counties, and RCW 35.58.2795 for public transportation 4 systems, and the ten-year investment program required by RCW 5 47.05.030 for the state, must be consistent.

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- (7) An economic development element establishing local goals, policies, objectives, and provisions for economic growth and vitality and a high quality of life. The element may include the provisions in section 3 of this act. A city that has chosen to be a residential community is exempt from the economic development element requirement of this subsection.
- (8) A park and recreation element that implements, and is consistent with, the capital facilities plan element as it relates to park and recreation facilities. The element shall include: (a) Estimates of park and recreation demand for at least a ten-year period; (b) an evaluation of facilities and service needs; and (c) an evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand.
  - (9) It is the intent that new or amended elements required after January 1, 2002, be adopted concurrent with the scheduled update provided in RCW 36.70A.130. Requirements to incorporate any such new or amended elements shall be null and void until funds sufficient to cover applicable local government costs are appropriated and distributed by the state at least two years before local government must update comprehensive plans as required in RCW 36.70A.130.
  - NEW SECTION. Sec. 4. (1) A joint legislative task force on water supply is established to review the treatment of groundwater withdrawals that are exempt from permitting requirements under RCW 90.44.050 and to review the implementation of RCW 19.27.097 and 36.70A.070. The task force must consist of the following members:
- 31 (a) Appointed by the president of the senate, two members from 32 each of the two largest caucuses of the senate;
- 33 (b) Appointed by the speaker of the house of representatives, two
  34 members from each of the two largest caucuses of the house of
  35 representatives;
- 36 (c) A representative from the department of ecology, chosen by 37 the director of the department of ecology;
- 38 (d) A representative from the department of fish and wildlife, 39 chosen by the director of the department of fish and wildlife;

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- 1 (e) A representative from the department of agriculture, chosen 2 by the director of the department of agriculture;
  - (f) One individual for each of the following groups, appointed by the consensus of the cochairs of the committee:
    - (i) An environmental advocacy organization;

- (ii) An organization representing Washington counties;
- (iii) An organization representing Washington cities; and
- 8 (iv) An organization representing the development community; and
- 9 (g) Representatives of three Indian tribes, two invited by the 10 cochairs to participate at the recommendation of the northwest Indian 11 fisheries commission, and one invited to participate at the 12 recommendation of the Columbia river intertribal fish commission.
  - (2) The first meeting of the task force must occur by September 30, 2017. One cochair of the task force must be a member of the largest caucus of the house of representatives, and one cochair must be a member of the largest caucus of the senate, as those caucuses existed as of the effective date of this section.
  - (3) Staff support for the task force must be provided by the office of program research and senate committee services. The department of ecology and the department of fish and wildlife shall cooperate with the task force and provide information as the cochairs reasonably request.
  - (4) Within existing appropriations, the expenses of the operations of the task force, including the expenses associated with the task force's meetings, must be paid jointly and in equal amounts by the senate and house of representatives. Task force expenditures are subject to approval by the house executive rules committee and the senate facility and operations committee. Legislative members of the task force are reimbursed for travel expenses in accordance with RCW 44.04.120. Nonlegislative members are not entitled to be reimbursed for travel expenses if they are elected officials or are participating on behalf of an employer, governmental entity, or other organization. Any reimbursement for other nonlegislative members is subject to chapter 43.03 RCW.
  - (5)(a) By December 1, 2018, the joint legislative task force must make recommendations to the legislature.
  - (b) Recommendations of the joint legislative task force must be made by a two-thirds majority of the members of the committee. The representatives of the departments of ecology, fish and wildlife, and agriculture are not entitled to vote on the recommendations. Minority

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- 1 recommendations that achieve the support of at least five of the
- 2 named voting members of the committee may also be submitted to the
- 3 legislature.
- 4 (6) The joint legislative task force expires June 30, 2019.
- 5 (7) This section expires July 1, 2019.
- 6 NEW SECTION. Sec. 5. (1) Sections 1 and 3 of this act expire
- 7 January 1, 2019.
- 8 (2) Section 2 of this act expires July 23, 2017.
- 9 <u>NEW SECTION.</u> **Sec. 6.** Except for section 3 of this act, which 10 takes effect July 23, 2017, this act is necessary for the immediate 11 preservation of the public peace, health, or safety, or support of 12 the state government and its existing public institutions, and takes 13 effect immediately."

## <u>E2SSB 5239</u> - S AMD TO S AMD (S-2905.7/17) 303 By Senator Carlyle

## WITHDRAWN 06/29/2017

On page 22, beginning on line 15 of the title amendment, after "and insert" strike all material through "emergency." on line 19 and insert "amending RCW 19.27.097, 36.70A.070, and 36.70A.070; creating a new section; providing an effective date; providing expiration dates; and declaring an emergency."

EFFECT: Establishes that, until December 31, 2018, evidence of potable water for a building permit may include a water well report for a permit-exempt groundwater withdrawal that is not prohibited by department of ecology's (ecology) water resources rules. Establishes that a water well report may not be used as evidence of an adequate water supply for a building permit in water resource inventory areas (WRIAs) subject to a federally administered adjudication; WRIAs with instream flow rules adopted after 2001; and the Yakima basin, WRIAs 37, 38, and 39, the Skagit basin, WRIAs 3 and 4, and the Methow basin, WRIA 48. Establishes that, in providing for the protection of the quantity of groundwater and the protection of surface and groundwater resources in a comprehensive plan under the growth management act, a county or city may, until December 31, 2018, rely on or refer to water resources rules adopted by ecology, except in certain water resource inventory areas. Establishes a joint legislative task force on water supply that must make recommendations to the legislature by December 1, 2018. Establishes that the task force must consist of eight legislators; representatives from ecology, the department of fish and wildlife, and the department of agriculture; individuals from an environmental advocacy organization,

an organization representing counties, an organization representing cities, and an organization representing the development community; and representatives from three Indian tribes. Removes the provision allowing a local jurisdiction to rely on ecology's water resources rules when approving a subdivision, dedication, or short subdivision to determine if there is available potable water. Removes the provision establishing that a determination of adequate water supply for a building permit application, or a subdivision, dedication, or short subdivision application does not require impairment review by the applicant, local permitting authority, or city, town, or county. Removes the provision providing that a water right permit may be conditioned to mitigate impact to fish or aquatic resources. Removes the provision providing that the ability of a person to pursue a cause of action for the protection of the person's water right is not affected. Removes the requirement that ecology collect an additional fee of \$300 when a water well is to be drilled to be used for projects designed to measure or improve stream flow, projects that restore or enhance aquatic habitat, or water infrastructure projects.

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