<u>2SSB 5254</u> - S AMD **190** By Senator Fain

PULLED 04/05/2017

- 1 Strike everything after the enacting clause and insert the 2 following:
- 3 "Sec. 1. RCW 36.70A.115 and 2009 c 121 s 3 are each amended to 4 read as follows:
- (1) Counties and cities that are required or choose to plan under 5 RCW 36.70A.040 shall ensure that, taken collectively, adoption of and 6 7 their comprehensive and/or amendments to plans development provide sufficient capacity of 8 regulations land suitable for 9 development within their jurisdictions to accommodate their allocated 10 housing and employment growth, including the accommodation of, as 11 appropriate, the medical, governmental, educational, institutional, 12 commercial, and industrial facilities related to such growth, as 13 adopted in the applicable countywide planning policies and consistent 14 with the twenty-year population forecast from the office of financial 15 management.
- (2) This analysis shall include the reasonable measures findings
 developed under RCW 36.70A.215, if applicable to such counties and
 cities.
- 19 **Sec. 2.** RCW 36.70A.215 and 2011 c 353 s 3 are each amended to 20 read as follows:
- 21 (1) Subject to the limitations in subsection $((\frac{1}{2}))$ (5) of this section, a county shall adopt, in consultation with its cities, 2.2 23 countywide planning policies to establish a review and evaluation program. This program shall be in addition to the requirements of RCW 24 25 36.70A.110, 36.70A.130, and 36.70A.210. In developing and 26 implementing the review and evaluation program required by this section, the county and its cities shall consider information from 27 28 other appropriate jurisdictions and sources. The purpose of the 29 review and evaluation program shall be to:
- 30 (a) Determine whether a county and its cities are achieving urban 31 densities within urban growth areas by comparing growth and 32 development assumptions, targets, and objectives contained in the Code Rev/LL:roy 1 S-2534.1/17

- countywide planning policies and the county and city comprehensive plans with actual growth and development that has occurred in the county and its cities; and
- (b) Identify reasonable measures, other than adjusting urban growth areas, that will be taken to comply with the requirements of this chapter. Reasonable measures are those actions necessary to reduce the differences between growth and development assumptions and targets contained in the countywide planning policies and the county and city comprehensive plans with actual development patterns. The reasonable measures process in subsection (3) of this section shall be used as part of the next comprehensive plan update to reconcile inconsistencies.
 - (2) The review and evaluation program shall:

- (a) Encompass land uses and activities both within and outside of urban growth areas and provide for annual collection of data on urban and rural land uses, development, zoning and development standards, environmental regulations including but not limited to critical areas, stormwater, shoreline, and tree retention requirements; and capital facilities ((to the extent necessary)) to determine the quantity and type of land suitable for development, both for residential and employment-based activities;
- (b) Provide for evaluation of the data collected under (a) of this subsection as provided in subsection (3) of this section. The evaluation shall be completed no later than ((one)) three years prior to the deadline for review and, if necessary, update of comprehensive plans and development regulations as required by RCW 36.70A.130. For comprehensive plans required to be updated before 2024, the evaluation as provided in subsection (3) of this section shall be completed no more than two years prior to the deadline for review and, if necessary, update of comprehensive plans. The county and its cities may establish in the countywide planning policies indicators, benchmarks, and other similar criteria to use in conducting the evaluation;
- (c) Provide for methods to resolve disputes among jurisdictions relating to the countywide planning policies required by this section and procedures to resolve inconsistencies in collection and analysis of data; and
- 38 (d) ((Provide for the amendment of the countywide policies and county and city comprehensive plans as needed to remedy an inconsistency identified through the evaluation required by this Code Rev/LL:roy

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- 1 section, or to bring these policies into compliance with the
- 2 requirements of this chapter.)) Develop reasonable measures to use in
- 3 reducing the differences between growth and development assumptions
- 4 and targets contained in the countywide planning policies and county
- 5 and city comprehensive plans, with the actual development patterns.
- 6 The reasonable measures shall be adopted, if necessary, into the
- 7 countywide planning policies and the county or city comprehensive
- 8 plans and development regulations during the next scheduled update of
- 9 the plans.

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- 10 (3) At a minimum, the evaluation component of the program 11 required by subsection (1) of this section shall:
 - (a) Determine whether there is sufficient suitable land to accommodate the countywide population projection established for the county pursuant to RCW 43.62.035 and the subsequent population allocations within the county and between the county and its cities and the requirements of RCW 36.70A.110((\div
- 17 (b)). The zoned capacity of land alone is not a sufficient
 18 standard to deem land suitable for development or redevelopment
 19 within the twenty-year planning period;
- 20 <u>(b) An evaluation and identification of land suitable for</u> 21 development or redevelopment shall include:
 - (i) A review and evaluation of the land use designation and zoning/development regulations; environmental regulations (such as tree retention, stormwater, or critical area regulations) impacting development; and other regulations that could prevent assigned densities from being achieved; infrastructure gaps (including but not limited to transportation, water, sewer, and stormwater); and
 - (ii) Use of a reasonable land market supply factor when evaluating land suitable to accommodate new development or redevelopment of land for residential development and employment activities. The reasonable market supply factor identifies reductions in the amount of land suitable for development and redevelopment. The methodology for conducting a reasonable land market factor shall be determined through the guidance developed in section 3 of this act;
- 35 (c) Provide an analysis of county and/or city development
 36 assumptions, targets, and objectives contained in the countywide
 37 planning policies and the county and city comprehensive plans when
 38 growth targets and assumptions are not being achieved. It is not
 39 appropriate to make a finding that assumed growth contained in the
 40 countywide planning policies and the county or city comprehensive
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plan will occur at the end of the current comprehensive planning twenty-year planning cycle without rationale;

(d) Determine the actual density of housing that has been constructed and the actual amount of land developed for commercial and industrial uses within the urban growth area since the adoption of a comprehensive plan under this chapter or since the last periodic evaluation as required by subsection (1) of this section; and

 $((\mbox{\ensuremath{(c)}}))$ (e) Based on the actual density of development as determined under (b) of this subsection, review commercial, industrial, and housing needs by type and density range to determine the amount of land needed for commercial, industrial, and housing for the remaining portion of the twenty-year planning period used in the most recently adopted comprehensive plan.

(4) ((If the evaluation required by subsection (3) of this section demonstrates an inconsistency between what has occurred since the adoption of the countywide planning policies and the county and city comprehensive plans and development regulations and what was envisioned in those policies and plans and the planning goals and the requirements of this chapter, as the inconsistency relates to the evaluation factors specified in subsection (3) of this section, the county and its cities shall adopt and implement measures that are reasonably likely to increase consistency during the subsequent five-year period. If necessary, a county, in consultation with its cities as required by RCW 36.70A.210, shall adopt amendments to countywide planning policies to increase consistency. The county and its cities shall annually monitor the measures adopted under this subsection to determine their effect and may revise or rescind them as appropriate.

(5)(a) Not later than July 1, 1998, the department shall prepare a list of methods used by counties and cities in carrying out the types of activities required by this section. The department shall provide this information and appropriate technical assistance to counties and cities required to or choosing to comply with the provisions of this section.

(b) By December 31, 2007, the department shall submit to the appropriate committees of the legislature a report analyzing the effectiveness of the activities described in this section in achieving the goals envisioned by the countywide planning policies and the comprehensive plans and development regulations of the counties and cities.

(6))) From funds appropriated by the legislature for this purpose, the department shall provide grants to counties, cities, and regional planning organizations required under subsection ((7)) (5) of this section to conduct the review and perform the evaluation required by this section.

- $((\frac{(7)}{)})$ (5) The provisions of this section shall apply to counties, and the cities within those counties, that were greater than one hundred fifty thousand in population in $((\frac{1995}{)})$ 1996 as determined by office of financial management population estimates and that are located west of the crest of the Cascade mountain range. Any other county planning under RCW 36.70A.040 may carry out the review, evaluation, and amendment programs and procedures as provided in this section.
- 14 (6) The requirements of this section are subject to the
 15 availability of funds appropriated for this specific purpose. If
 16 funds are not appropriated consistent with the timelines in
 17 subsection (2)(b) of this section, counties and cities shall be
 18 subject to the review and evaluation program as it existed prior to
 19 the effective date of this section.
- NEW SECTION. Sec. 3. A new section is added to chapter 36.70A RCW to read as follows:
 - (1) The department of commerce, through a contract with a land use and economics entity, shall develop guidance for local governments on the review and evaluation program in RCW 36.70A.215. The contract shall be with an entity experienced in serving private and public sector clients which can assist developers and policy makers to understand near-term market realities and long-term planning considerations, and with experience facilitating successful conversations between multiple local governments and stakeholders on complex land use issues. The department of commerce shall enable appropriate public participation by affected stakeholders in the development of the guidance for the appropriate market factor analysis and review and update of the overall buildable lands program. This guidance regarding the market factor methodology and buildable lands program shall be completed by December 1, 2018. The buildable lands guidance shall analyze and provide recommendations on:
- 38 (a) The review and evaluation program in RCW 36.70A.215 and changes to the required information to be analyzed within the program Code Rev/LL:roy 5 S-2534.1/17

- to increase the accuracy of the report when updating countywide planning policies and the county and city comprehensive plans;
 - (b) Whether a more effective schedule could be developed for countywide planning policies and the county and city comprehensive plan updates to better align with implementing reasonable measures identified through the review and evaluation program, and population projections and census data while maintaining appropriate and timely consideration of planning needs best done through a comprehensive planning process;
- (c) A determination on how reasonable measures, based on the review and evaluation program, should be implemented into updates for countywide planning policies and the county and city comprehensive plans;
- (d) Infrastructure costs, including but not limited to transportation, water, sewer, stormwater, and the cost to provide new or upgraded infrastructure if required to serve development; cost of development; timelines to permit and develop land; market availability of land; the nexus between proposed densities, economic conditions needed to achieve those densities, and the impact to housing affordability for home ownership and rental housing; and, market demand when evaluating if land is suitable for development or redevelopment. These all have an impact on whether development occurs or if planned for densities will differ from achieved densities;
- (e) Identifying the measures to increase housing availability and affordability for all economic segments of the community and the factors contributing to the high cost of housing including zoning/development/environmental regulations, permit processing timelines, housing production trends by housing type and rents and prices, national and regional economic and demographic trends affecting housing affordability and production by rents and prices, housing unit size by housing type, and how well growth targets align with market conditions including the assumptions on where people desire to live;
- (f) Evaluating how existing zoning and land use regulations are promoting or hindering attainment of the goal for affordable housing in RCW 36.70A.020(4). Barriers to meeting this goal shall be identified and considered as possible reasonable measures for each county and city, and as part of the next countywide planning policies and county and city comprehensive plan update;

1 (g) Identifying opportunities and strategies to encourage growth 2 within urban growth areas;

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- (h) Identifying strategies to increase local government capacity to invest in the infrastructure necessary to accommodate growth and provide opportunities for affordable housing across all economic segments of the community and housing types; and
 - (i) Other topics identified by stakeholders and the department.
- 8 (2) The requirements of this section are subject to the 9 availability of funds appropriated for this specific purpose.
- 10 **Sec. 4.** RCW 36.70A.070 and 2015 c 241 s 2 are each amended to 11 read as follows:

The comprehensive plan of a county or city that is required or chooses to plan under RCW 36.70A.040 shall consist of a map or maps, and descriptive text covering objectives, principles, and standards used to develop the comprehensive plan. The plan shall be an internally consistent document and all elements shall be consistent with the future land use map. A comprehensive plan shall be adopted and amended with public participation as provided in RCW 36.70A.140. Each comprehensive plan shall include a plan, scheme, or design for each of the following:

- A land use element designating the proposed general distribution and general location and extent of the uses of land, where appropriate, for agriculture, timber production, housing, commerce, industry, recreation, open spaces, general aviation airports, public utilities, public facilities, and other land uses. The land use element shall include population densities, building intensities, and estimates of future population growth. The land use element shall provide for protection of the quality and quantity of groundwater used for public water supplies. Wherever possible, the land use element should consider utilizing urban planning approaches that promote physical activity. Where applicable, the land use element shall review drainage, flooding, and storm water run-off in the area and nearby jurisdictions and provide guidance for corrective actions to mitigate or cleanse those discharges that pollute waters of the state, including Puget Sound or waters entering Puget Sound.
- (2) A housing element ensuring the vitality and character of established residential neighborhoods that: (a) Includes an inventory and analysis of existing and projected housing needs that identifies the number of housing units necessary to manage projected growth; (b)

- 1 includes a statement of goals, policies, objectives, and mandatory provisions for the preservation, improvement, and development of 2 housing, including single-family residences; (c) 3 sufficient land for housing, including, but not limited to, 4 government-assisted housing, housing for low-income 5 6 manufactured housing, multifamily housing, and group homes and foster 7 care facilities; and (d) makes adequate provisions for existing and projected needs of all economic segments of the community. 8 counties and cities subject to the review and evaluation requirements 9 of RCW 36.70A.215, any revision to the housing element shall include 10 consideration of prior review and evaluation reports and any 11 12 reasonable measures identified.
 - (3) A capital facilities plan element consisting of: (a) An inventory of existing capital facilities owned by public entities, showing the locations and capacities of the capital facilities; (b) a forecast of the future needs for such capital facilities; (c) the proposed locations and capacities of expanded or new capital facilities; (d) at least a six-year plan that will finance such capital facilities within projected funding capacities and clearly identifies sources of public money for such purposes; and (e) a requirement to reassess the land use element if probable funding falls short of meeting existing needs and to ensure that the land use element, capital facilities plan element, and financing plan within the capital facilities plan element are coordinated and consistent. Park and recreation facilities shall be included in the capital facilities plan element.
 - (4) A utilities element consisting of the general location, proposed location, and capacity of all existing and proposed utilities, including, but not limited to, electrical lines, telecommunication lines, and natural gas lines.
- 31 (5) Rural element. Counties shall include a rural element 32 including lands that are not designated for urban growth, 33 agriculture, forest, or mineral resources. The following provisions 34 shall apply to the rural element:
- 35 (a) Growth management act goals and local circumstances. Because 36 circumstances vary from county to county, in establishing patterns of 37 rural densities and uses, a county may consider local circumstances, 38 but shall develop a written record explaining how the rural element 39 harmonizes the planning goals in RCW 36.70A.020 and meets the 40 requirements of this chapter.

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- 1 (b) Rural development. The rural element shall permit rural development, forestry, and agriculture in rural areas. The rural 2 element shall provide for a variety of rural densities, uses, 3 essential public facilities, and rural governmental services needed 4 to serve the permitted densities and uses. To achieve a variety of 5 6 rural densities and uses, counties may provide for clustering, density transfer, design guidelines, conservation easements, and 7 other innovative techniques that will accommodate appropriate rural 8 densities and uses that are not characterized by urban growth and 9 that are consistent with rural character. 10
 - (c) Measures governing rural development. The rural element shall include measures that apply to rural development and protect the rural character of the area, as established by the county, by:
 - (i) Containing or otherwise controlling rural development;
- 15 (ii) Assuring visual compatibility of rural development with the surrounding rural area;
 - (iii) Reducing the inappropriate conversion of undeveloped land into sprawling, low-density development in the rural area;
 - (iv) Protecting critical areas, as provided in RCW 36.70A.060, and surface water and groundwater resources; and
- (v) Protecting against conflicts with the use of agricultural, forest, and mineral resource lands designated under RCW 36.70A.170.
 - (d) Limited areas of more intensive rural development. Subject to the requirements of this subsection and except as otherwise specifically provided in this subsection (5)(d), the rural element may allow for limited areas of more intensive rural development, including necessary public facilities and public services to serve the limited area as follows:
 - (i) Rural development consisting of the infill, development, or redevelopment of existing commercial, industrial, residential, or mixed-use areas, whether characterized as shoreline development, villages, hamlets, rural activity centers, or crossroads developments.
- (A) A commercial, industrial, residential, shoreline, or mixeduse area are subject to the requirements of (d)(iv) of this subsection, but are not subject to the requirements of (c)(ii) and (iii) of this subsection.
- 38 (B) Any development or redevelopment other than an industrial 39 area or an industrial use within a mixed-use area or an industrial

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area under this subsection (5)(d)(i) must be principally designed to serve the existing and projected rural population.

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- (C) Any development or redevelopment in terms of building size, scale, use, or intensity shall be consistent with the character of the existing areas. Development and redevelopment may include changes in use from vacant land or a previously existing use so long as the new use conforms to the requirements of this subsection (5);
- (ii) The intensification of development on lots containing, or new development of, small-scale recreational or tourist uses, including commercial facilities to serve those recreational or tourist uses, that rely on a rural location and setting, but that do not include new residential development. A small-scale recreation or tourist use is not required to be principally designed to serve the existing and projected rural population. Public services and public facilities shall be limited to those necessary to serve the recreation or tourist use and shall be provided in a manner that does not permit low-density sprawl;
- (iii) The intensification of development on lots containing isolated nonresidential uses or new development of isolated cottage industries and isolated small-scale businesses that are not principally designed to serve the existing and projected rural population and nonresidential uses, but do provide job opportunities for rural residents. Rural counties may allow the expansion of smallscale businesses as long as those small-scale businesses conform with the rural character of the area as defined by the local government according to RCW 36.70A.030(15). Rural counties may also allow new small-scale businesses to utilize a site previously occupied by an existing business as long as the new small-scale business conforms to the rural character of the area as defined by the local government RCW 36.70A.030(15). Public services according to and facilities shall be limited to those necessary to serve the isolated nonresidential use and shall be provided in a manner that does not permit low-density sprawl;
- (iv) A county shall adopt measures to minimize and contain the existing areas or uses of more intensive rural development, as appropriate, authorized under this subsection. Lands included in such existing areas or uses shall not extend beyond the logical outer boundary of the existing area or use, thereby allowing a new pattern of low-density sprawl. Existing areas are those that are clearly identifiable and contained and where there is a logical boundary

- 1 delineated predominately by the built environment, but that may also
- 2 include undeveloped lands if limited as provided in this subsection.
- 3 The county shall establish the logical outer boundary of an area of
- 4 more intensive rural development. In establishing the logical outer
- 5 boundary, the county shall address (A) the need to preserve the
- 6 character of existing natural neighborhoods and communities, (B)
- 7 physical boundaries, such as bodies of water, streets and highways,
- 8 and land forms and contours, (C) the prevention of abnormally
- 9 irregular boundaries, and (D) the ability to provide public
- 10 facilities and public services in a manner that does not permit low-
- 11 density sprawl;

- 12 (v) For purposes of (d) of this subsection, an existing area or 13 existing use is one that was in existence:
- 14 (A) On July 1, 1990, in a county that was initially required to plan under all of the provisions of this chapter;
- 16 (B) On the date the county adopted a resolution under RCW 36.70A.040(2), in a county that is planning under all of the provisions of this chapter under RCW 36.70A.040(2); or
- (C) On the date the office of financial management certifies the county's population as provided in RCW 36.70A.040(5), in a county that is planning under all of the provisions of this chapter pursuant to RCW 36.70A.040(5).
- (e) Exception. This subsection shall not be interpreted to permit in the rural area a major industrial development or a master planned resort unless otherwise specifically permitted under RCW 36.70A.360 and 36.70A.365.
- 27 (6) A transportation element that implements, and is consistent 28 with, the land use element.
- 29 (a) The transportation element shall include the following 30 subelements:
 - (i) Land use assumptions used in estimating travel;
- (ii) Estimated traffic impacts to state-owned transportation facilities resulting from land use assumptions to assist the department of transportation in monitoring the performance of state facilities, to plan improvements for the facilities, and to assess the impact of land-use decisions on state-owned transportation facilities;
- 38 (iii) Facilities and services needs, including:
- 39 (A) An inventory of air, water, and ground transportation 40 facilities and services, including transit alignments and general Code Rev/LL:roy 11 S-2534.1/17

- aviation airport facilities, to define existing capital facilities and travel levels as a basis for future planning. This inventory must include state-owned transportation facilities within the city or county's jurisdictional boundaries;
 - (B) Level of service standards for all locally owned arterials and transit routes to serve as a gauge to judge performance of the system. These standards should be regionally coordinated;
 - (C) For state-owned transportation facilities, level of service standards for highways, as prescribed in chapters 47.06 and 47.80 RCW, to gauge the performance of the system. The purposes of reflecting level of service standards for state highways in the local comprehensive plan are to monitor the performance of the system, to evaluate improvement strategies, and to facilitate coordination between the county's or city's six-year street, road, or transit program and the office of financial management's ten-year investment program. The concurrency requirements of (b) of this subsection do not apply to transportation facilities and services of statewide significance except for counties consisting of islands whose only connection to the mainland are state highways or ferry routes. In these island counties, state highways and ferry route capacity must be a factor in meeting the concurrency requirements in (b) of this subsection;
- 23 (D) Specific actions and requirements for bringing into 24 compliance locally owned transportation facilities or services that 25 are below an established level of service standard;
 - (E) Forecasts of traffic for at least ten years based on the adopted land use plan to provide information on the location, timing, and capacity needs of future growth;
 - (F) Identification of state and local system needs to meet current and future demands. Identified needs on state-owned transportation facilities must be consistent with the statewide multimodal transportation plan required under chapter 47.06 RCW;
 - (iv) Finance, including:

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- (A) An analysis of funding capability to judge needs against probable funding resources;
- 36 (B) A multiyear financing plan based on the needs identified in 37 the comprehensive plan, the appropriate parts of which shall serve as 38 the basis for the six-year street, road, or transit program required 39 by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 40 35.58.2795 for public transportation systems. The multiyear financing

- plan should be coordinated with the ten-year investment program developed by the office of financial management as required by RCW 47.05.030;
 - (C) If probable funding falls short of meeting identified needs, a discussion of how additional funding will be raised, or how land use assumptions will be reassessed to ensure that level of service standards will be met;
 - (v) Intergovernmental coordination efforts, including an assessment of the impacts of the transportation plan and land use assumptions on the transportation systems of adjacent jurisdictions;
 - (vi) Demand-management strategies;

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- (vii) Pedestrian and bicycle component to include collaborative efforts to identify and designate planned improvements for pedestrian and bicycle facilities and corridors that address and encourage enhanced community access and promote healthy lifestyles.
- (b) After adoption of the comprehensive plan by jurisdictions required to plan or who choose to plan under RCW 36.70A.040, local jurisdictions must adopt and enforce ordinances which prohibit development approval if the development causes the level of service on a locally owned transportation facility to decline below the standards adopted in the transportation element of the comprehensive plan, unless transportation improvements or strategies to accommodate the impacts of development are made concurrent with the development. These strategies may include increased public transportation service, ride-sharing programs, demand management, and other transportation systems management strategies. For the purposes of this subsection (6), "concurrent with the development" means that improvements or strategies are in place at the time of development, or that a financial commitment is in place to complete the improvements or strategies within six years. If the collection of impact fees is delayed under RCW 82.02.050(3), the six-year period required by this subsection (6)(b) must begin after full payment of all impact fees is due to the county or city.
- (c) The transportation element described in this subsection (6), the six-year plans required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems, and the ten-year investment program required by RCW 47.05.030 for the state, must be consistent.
- 39 (7) An economic development element establishing local goals, 40 policies, objectives, and provisions for economic growth and vitality Code Rev/LL:roy 13 S-2534.1/17

- 1 and a high quality of life. The element shall include: (a) A summary of the local economy such as population, employment, payroll, 2 sectors, businesses, sales, and other information as appropriate; (b) 3 a summary of the strengths and weaknesses of the local economy 4 defined as the commercial and industrial sectors and supporting 5 б factors such as land use, transportation, utilities, education, workforce, housing, and natural/cultural resources; and (c) 7 identification of policies, programs, and projects to foster economic 8 growth and development and to address future needs. A city that has 9 chosen to be a residential community is exempt from the economic 10 development element requirement of this subsection. 11
 - (8) A park and recreation element that implements, and is consistent with, the capital facilities plan element as it relates to park and recreation facilities. The element shall include: (a) Estimates of park and recreation demand for at least a ten-year period; (b) an evaluation of facilities and service needs; and (c) an evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand.

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- (9) It is the intent that new or amended elements required after January 1, 2002, be adopted concurrent with the scheduled update provided in RCW 36.70A.130. Requirements to incorporate any such new or amended elements shall be null and void until funds sufficient to cover applicable local government costs are appropriated and distributed by the state at least two years before local government must update comprehensive plans as required in RCW 36.70A.130.
- 26 **Sec. 5.** RCW 47.80.023 and 2009 c 515 s 15 are each amended to 27 read as follows:
- Each regional transportation planning organization shall have the following duties:
- 30 (1) Prepare and periodically update a transportation strategy for the region. The strategy shall address alternative transportation 31 modes and transportation demand management measures in regional 32 corridors and shall recommend preferred transportation policies to 33 implement adopted growth strategies. The strategy shall serve as a 34 35 guide in preparation of the regional transportation plan. However, no transportation or growth strategy may include or adopt a maximum 36 population, household, employment and/or job growth target applicable 37 38 to a regional transportation planning organization's member county, city, or town comprehensive plan adopted pursuant to chapter 36.70A 39

1 RCW. Such a maximum target, whether adopted prior or subsequent to 2 the effective date of this section, is unenforceable.

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- (2) Prepare a regional transportation plan as set forth in RCW 47.80.030 that is consistent with countywide planning policies if such have been adopted pursuant to chapter 36.70A RCW, with county, city, and town comprehensive plans, and state transportation plans.
- 7 (3) Certify by December 31, 1996, that the transportation elements of comprehensive plans adopted by counties, cities, and 8 towns within the region reflect the guidelines and principles 9 developed pursuant to RCW 47.80.026, are consistent with the adopted 10 regional transportation plan, and, where appropriate, conform with 11 the requirements of RCW 36.70A.070. In the exercise of its duties, a 12 regional transportation planning organization has no authority to 13 reject, disapprove, or condition or otherwise limit its approval of a 14 local government growth management comprehensive plan or element 15 thereof based on the local government's planning for population, 16 17 household, job and/or employment growth levels within a designated urban growth area in excess of the population, household, job and/or 18 employment targets allocated to the local government pursuant to 19 chapter 36.70A RCW. Such a rejection, disapproval, or conditional 20 approval, whether adopted prior or subsequent to the effective date 21 of this section, is unenforceable. 22
 - (4) Where appropriate, certify that countywide planning policies adopted under RCW 36.70A.210 and the adopted regional transportation plan are consistent.
 - (5) Develop, in cooperation with the department transportation, operators of public transportation services and local governments within the region, a six-year regional transportation which proposes regionally improvement program significant transportation projects and programs and transportation demand management measures. The regional transportation improvement program shall be based on the programs, projects, and transportation demand management measures of regional significance as identified by transit agencies, cities, and counties pursuant to RCW 35.58.2795, 35.77.010, and 36.81.121, respectively, and any recommended programs or projects identified by the agency council on coordinated transportation, as in chapter 47.06B RCW, that advance special coordinated transportation as defined in RCW 47.06B.012. The program shall include a priority list of projects and programs, project segments and programs, transportation demand management measures, and

- 1 a specific financial plan that demonstrates how the transportation improvement program can be funded. The program shall be updated at 2 3 least every two years for the ensuing six-year period.
- Include specific opportunities and projects to advance 4 5 special needs coordinated transportation, as defined in 6 47.06B.012, in the coordinated transit-human services transportation 7 plan, after providing opportunity for public comment.

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- (7) Designate a lead planning agency to coordinate preparation of regional transportation plan and carry out responsibilities of the organization. The lead planning agency may be a regional organization, a component county, city, or town agency, or the appropriate Washington state department of transportation district office.
- (8) Review level of service methodologies used by cities and counties planning under chapter 36.70A RCW to promote a consistent regional evaluation of transportation facilities and corridors.
- (9) Work with cities, counties, transit agencies, the department of transportation, and others to develop level of service standards or alternative transportation performance measures.
- (10)Submit to the agency council on coordinated transportation((, as provided in chapter 47.06B RCW,)) beginning on July 1, 2007, and every four years thereafter, an updated plan that includes the elements identified by the council. Each regional transportation planning organization must submit to the council every two years a prioritized regional human service and transportation project list.
- (11) In the exercise of its duties and/or in the adoption of any 27 plan, guideline, principle, or strategy under the authority of this 28 chapter, a regional transportation planning organization has no 29 authority to adopt or determine maximum population, household, 30 employment and/or job growth targets applicable to the regional 31 32 transportation planning organization's member counties', cities', or towns' comprehensive plans adopted pursuant to chapter 36.70A RCW. 33 Such a maximum target, whether adopted prior or subsequent to the 34
- effective date of this section, is unenforceable. 35
- RCW 36.70A.210 and 2009 c 121 s 2 are each amended to 36 Sec. 6. read as follows: 37
- 38 The legislature recognizes that counties are regional governments within their boundaries, and cities are primary providers 39 Code Rev/LL:roy 16 S-2534.1/17

- 1 of urban governmental services within urban growth areas. For the purposes of this section, a "countywide planning policy" is a written 2 policy statement or statements used solely for establishing a 3 countywide framework from which county and city comprehensive plans 4 are developed and adopted pursuant to this chapter. This framework 5 6 shall ensure that city and county comprehensive plans are consistent as required in RCW 36.70A.100. Nothing in this section shall be 7 construed to alter the land-use powers of cities. 8
 - (2) The legislative authority of a county that plans under RCW 36.70A.040 shall adopt a countywide planning policy in cooperation with the cities located in whole or in part within the county as follows:

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- (a) No later than sixty calendar days from July 16, 1991, the legislative authority of each county that as of June 1, 1991, was required or chose to plan under RCW 36.70A.040 shall convene a meeting with representatives of each city located within the county for the purpose of establishing a collaborative process that will provide a framework for the adoption of a countywide planning policy. In other counties that are required or choose to plan under RCW 36.70A.040, this meeting shall be convened no later than sixty days after the date the county adopts its resolution of intention or was certified by the office of financial management.
 - (b) The process and framework for adoption of a countywide planning policy specified in (a) of this subsection shall determine the manner in which the county and the cities agree to all procedures and provisions including but not limited to desired planning policies, deadlines, ratification of final agreements demonstration thereof, and financing, if any, of all activities associated therewith.
 - (c) If a county fails for any reason to convene a meeting with representatives of cities as required in (a) of this subsection, the governor may immediately impose any appropriate sanction or sanctions on the county from those specified under RCW 36.70A.340.
- (d) If there is no agreement by October 1, 1991, in a county that 34 was required or chose to plan under RCW 36.70A.040 as of June 1, 35 36 1991, or if there is no agreement within one hundred twenty days of the date the county adopted its resolution of intention or was 37 certified by the office of financial management in any other county 38 39 that is required or chooses to plan under RCW 36.70A.040, the governor shall first inquire of the jurisdictions as to the reason or 40

- 1 reasons for failure to reach an agreement. If the governor deems it 2 appropriate, the governor may immediately request the assistance of the department of ((community, trade, and economic development)) 3 to mediate any disputes that preclude agreement. 4 commerce mediation is unsuccessful in resolving all disputes that will lead to 5 6 agreement, the governor may impose appropriate sanctions from those specified under RCW 36.70A.340 on the county, city, or cities for 7 failure to reach an agreement as provided in this section. The 8 governor shall specify the reason or reasons for the imposition of 9 any sanction.
- (e) No later than July 1, 1992, the legislative authority of each 11 county that was required or chose to plan under RCW 36.70A.040 as of 12 June 1, 1991, or no later than fourteen months after the date the 13 county adopted its resolution of intention or was certified by the 14 office of financial management the county legislative authority of 15 16 any other county that is required or chooses to plan under RCW 17 36.70A.040, shall adopt a countywide planning policy according to the process provided under this section and that is consistent with the 18 agreement pursuant to (b) of this subsection, and after holding a 19 20 public hearing or hearings on the proposed countywide planning 21 policy.
- (3) A countywide planning policy shall at a minimum, address the 22 23 following:
 - (a) Policies to implement RCW 36.70A.110;
 - (b) Policies for promotion of contiguous and orderly development and provision of urban services to such development;
 - (c) Policies for siting public capital facilities of a countywide or statewide nature, including transportation facilities of statewide significance as defined in RCW 47.06.140;
- Policies for countywide transportation facilities 30 (d) and 31 strategies;
- (e) Policies that consider the need for affordable housing, such 32 as housing for all economic segments of the population and parameters 33 for its distribution; 34
- (f) Policies for joint county and city planning within urban 35 36 growth areas;
- (g) Policies for countywide economic development and employment, 37 which must include consideration of the future development 38 39 commercial and industrial facilities; ((and))
- (h) An analysis of the fiscal impact; and 40

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- (i) A process and schedule providing for consideration no more frequently than once every year of updates, amendments, or revisions of the countywide planning policy proposed by the county or any city or town within the county.
 - (4) Federal agencies and Indian tribes may participate in and cooperate with the countywide planning policy adoption process. Adopted countywide planning policies shall be adhered to by state agencies.

- (5) Failure to adopt a countywide planning policy that meets the requirements of this section may result in the imposition of a sanction or sanctions on a county or city within the county, as specified in RCW 36.70A.340. In imposing a sanction or sanctions, the governor shall specify the reasons for failure to adopt a countywide planning policy in order that any imposed sanction or sanctions are fairly and equitably related to the failure to adopt a countywide planning policy.
 - (6) Cities and the governor may appeal an adopted countywide planning policy to the growth management hearings board within sixty days of the adoption of the countywide planning policy.
 - (7) Multicounty planning policies shall be adopted by two or more counties, each with a population of four hundred fifty thousand or more, with contiguous urban areas and may be adopted by other counties, according to the process established under this section or other processes agreed to among the counties and cities within the affected counties throughout the multicounty region.
- (8) No countywide or multicounty planning policy may adopt or include maximum population, household, job, or employment targets applicable to city or town growth management comprehensive plans, or otherwise prevent cities or towns from planning for population, household, job, and/or employment growth levels within a designated urban growth area in excess of the growth targets allocated to the local government pursuant to this chapter. Such a maximum target, whether adopted prior or subsequent to the effective date of this section, is unenforceable.
- **Sec. 7.** RCW 43.62.035 and 1997 c 429 s 26 are each amended to 36 read as follows:
- 37 <u>(1)</u> The office of financial management shall determine the 38 population of each county of the state annually as of April 1st of 39 each year and on or before July 1st of each year shall file a Code Rev/LL:roy 19 S-2534.1/17

- 1 certificate with the secretary of state showing its determination of the population for each county. The office of financial management 2 also shall determine the percentage increase in population for each 3 county over the preceding ten-year period, as of April 1st, and shall 4 file a certificate with the secretary of state by July 1st showing 5 6 its determination. At least once every five years or upon the availability of decennial census data, whichever is later, the office 7 of financial management shall prepare twenty-year growth management 8 planning population projections required by RCW 36.70A.110 for each 9 county that adopts a comprehensive plan under RCW 36.70A.040 and 10 shall review these projections with such counties and the cities in 11 those counties before final adoption. The county and its cities may 12 provide to the office such information as they deem relevant to the 13 office's projection, and the office shall consider and comment on 14 such information before adoption. 15
 - (2) Each projection shall be expressed as a reasonable range developed within the standard state high and low projection. The middle range shall represent the office's estimate of the most likely population projection for the county. If any city or county believes that a projection will not accurately reflect actual population growth in a county, it may petition the office to revise the projection accordingly. The office shall complete the first set of ranges for every county by December 31, 1995.

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- (3) A comprehensive plan adopted or amended before December 31, 1995, shall not be considered to be in noncompliance with the twenty-year growth management planning population projection if the projection used in the comprehensive plan is in compliance with the range later adopted under this section.
- 29 (4) In its annual population trends report, the office of financial management shall include information for each county 30 31 relating to: (a) The actual population growth within each county; (b) a comparison of job growth and housing growth; (c) whether the 32 population growth is more or less than the population estimate used 33 by the county in its most recent comprehensive plan; (d) data on 34 housing supply, including new single-family and multifamily 35 36 construction, and permitted but not yet constructed housing units; (e) the housing affordability index for that county; and (f) the 37 residential housing inventory for that county, expressed in months of 38 39 inventory. The office of financial management shall use information 40 from the Runstad center for real estate studies at the University of

- 1 Washington, or a comparable data source. Information on individual
- 2 <u>cities need not be included, but may be included if such information</u>
- 3 <u>is readily available.</u>

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- Sec. 8. RCW 36.22.179 and 2014 c 200 s 1 are each amended to read as follows:
- (1) In addition to the surcharge authorized in RCW 36.22.178, and except as provided in subsection (2) of this section, an additional surcharge of ten dollars shall be charged by the county auditor for each document recorded, which will be in addition to any other charge allowed by law. From September 1, 2012, through June 30, ((2019)) 2029, the surcharge shall be forty dollars. The funds collected pursuant to this section are to be distributed and used as follows:
- (a) The auditor shall retain two percent for collection of the fee, and of the remainder shall remit sixty percent to the county to be deposited into a fund that must be used by the county and its cities and towns to accomplish the purposes of chapter 484, Laws of 2005, six percent of which may be used by the county for the collection and local distribution of these funds and administrative costs related to its homeless housing plan, and the remainder for programs which directly accomplish the goals of the county's local homeless housing plan, except that for each city in the county which elects as authorized in RCW 43.185C.080 to operate its own local homeless housing program, a percentage of the surcharge assessed under this section equal to the percentage of the city's local portion of the real estate excise tax collected by the county shall be transmitted at least quarterly to the city treasurer, without any deduction for county administrative costs, for use by the city for program costs which directly contribute to the goals of the city's local homeless housing plan; of the funds received by the city, it may use six percent for administrative costs for its homeless housing program.
- (b) The auditor shall remit the remaining funds to the state treasurer for deposit in the home security fund account. The department may use twelve and one-half percent of this amount for administration of the program established in RCW 43.185C.020, including the costs of creating the statewide homeless housing strategic plan, measuring performance, providing technical assistance to local governments, and managing the homeless housing grant program. Of the remaining eighty-seven and one-half percent, at least

- forty-five percent must be set aside for the use of private rental housing payments, and the remainder is to be used by the department to:
- (i) Provide housing and shelter for homeless people including, but not limited to: Grants to operate, repair, and staff shelters; grants to operate transitional housing; partial payments for rental assistance; consolidated emergency assistance; overnight youth shelters; grants and vouchers designated for victims of human trafficking and their families; and emergency shelter assistance; and
 - (ii) Fund the homeless housing grant program.
- 11 (2) The surcharge imposed in this section does not apply to (a) 12 assignments or substitutions of previously recorded deeds of trust, (b) documents recording a birth, marriage, divorce, or death, (c) any 13 14 recorded documents otherwise exempted from a recording fee or additional surcharges under state law, (d) marriage licenses issued 15 16 by the county auditor, ((or)) (e) documents recording a state, 17 county, or city lien or satisfaction of lien, or (f) documents recording a water-sewer district lien or satisfaction of a lien for 18 delinquent utility payments. 19
- 20 **Sec. 9.** RCW 82.46.037 and 2016 c 138 s 4 are each amended to 21 read as follows:
- (1) A city or county that meets the requirements of subsection (2) of this section may use the greater of one hundred thousand dollars or twenty-five percent of available funds, but not to exceed one million dollars per year, from revenues collected under RCW 82.46.035 for:
- 27 (a) The maintenance of capital projects, as defined in RCW 82.46.035(5); $((\Theta r))$
- 29 (b) From July 1, 2017, until June 30, 2019, the acquisition, 30 construction, improvement, or rehabilitation of facilities to provide 31 housing for the homeless; or
- 32 (c) The planning, acquisition, construction, reconstruction, 33 repair, replacement, rehabilitation, improvement, or maintenance of 34 capital projects as defined in RCW 82.46.010(6)(b) that are not also 35 included within the definition of capital projects in RCW 82.46.035(5).
- 37 (2) A city or county may use revenues pursuant to subsection (1) 38 of this section if:

- 1 (a) The city or county prepares a written report demonstrating 2 that it has or will have adequate funding from all sources of public 3 funding to pay for all capital projects, as defined in RCW 4 82.46.035(5), identified in its capital facilities plan for the 5 succeeding two-year period; and
 - (b)(i) The city or county has not enacted, after June 9, 2016, any requirement on the listing or sale of real property; or any requirement on landlords, at the time of executing a lease, to perform or provide physical improvements or modifications to real property or fixtures, except if necessary to address an immediate threat to health or safety; $((\Theta r))$
 - (ii) Any local requirement adopted by the city or county under (b)(i) of this subsection is: Specifically authorized by RCW 35.80.030, 35A.11.020, chapter 7.48 RCW, or chapter 19.27 RCW; specifically authorized by other state or federal law; or a seller or landlord disclosure requirement pursuant to RCW 64.06.080; or
 - (iii) For a city or county using funds under subsection (1)(b) of this section, the requirements of this subsection apply, except that the date for such enactment under (b)(i) of this subsection is ninety days after the effective date of this section.
 - (3) The report prepared under subsection (2)(a) of this section must: (a) Include information necessary to determine compliance with the requirements of subsection (2)(a) of this section; (b) identify how revenues collected under RCW 82.46.035 were used by the city or county during the prior two-year period; (c) identify how funds authorized under subsection (1) of this section will be used during the succeeding two-year period; and (d) identify what percentage of funding for capital projects within the city or county is attributable to revenues under RCW 82.46.035 compared to all other sources of capital project funding. The city or county must prepare and adopt the report as part of its regular, public budget process.
 - (4) ((The authority to use funds as authorized in this section is in addition to the authority to use funds pursuant to RCW 82.46.035(7), which remains in effect through December 31, 2016.
- (5))) For purposes of this section, "maintenance" means the use of funds for labor and materials that will preserve, prevent the decline of, or extend the useful life of a capital project.

 "Maintenance" does not include labor or material costs for routine operations of a capital project.

NEW SECTION. Sec. 10. In 2005, the state created the goal of reducing homelessness in Washington state by fifty percent within ten years. The legislature also recognized that the provision of housing and housing-related services to the homeless should be administered at the local level to meet the diverse needs across the state. The state's responsibility was to coordinate, support, finance, and monitor efforts to address homelessness issues.

During the past decade, the state has experienced an overall decline in homelessness with some counties meeting or exceeding its reduction goal. However, some counties have not only failed to achieve reductions, but have experienced an increase in the number of homeless families and individuals. Additionally, the number of unsheltered and chronic homeless has increased in areas of the state despite significant federal, state, and local financial resources that have been invested in homelessness assistance. The dichotomy between the resources expended and the results achieved warrants a more frequent review of state and local homelessness strategies and more transparent reporting of expenditures, performance, and outcomes at the local level. Therefore, the legislature intends to review state and local homelessness prevention, assistance, and housing efforts on a more frequent basis to improve the development of costeffective programs and identification of best practices to expand housing security across the state.

- Sec. 11. RCW 43.185C.030 and 2013 c 200 s 25 are each amended to read as follows:
- (1) The department shall annually conduct a Washington homeless census or count consistent with the requirements of RCW 43.185C.180. The census shall make every effort to count all homeless individuals living outdoors, in shelters, and in transitional housing, coordinated, when reasonably feasible, with already existing homeless census projects including those funded in part by the United States department of housing and urban development under the McKinney-Vento homeless assistance program. The department shall determine, in consultation with local governments, the data to be collected. Data on subpopulations and other characteristics of the homeless must, at a minimum, be consistent with United States department of housing and urban development requirements and include the following:
 - (a) Chronically homeless individuals;
- (b) Chronically homeless families;

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- 1 (c) Unaccompanied homeless youth;
- 2 (d) Male veterans;

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- 3 (e) Female veterans;
- 4 <u>(f) Adults with severe mental illness;</u>
- 5 <u>(g) Adults with chronic substance abuse issues;</u>
- 6 (h) Adults with HIV/AIDS;
- 7 (i) Senior citizens; and
- 8 (j) Victims of domestic violence.
- 9 (2) All personal information collected in the census is 10 confidential, and the department and each local government shall take 11 all necessary steps to protect the identity and confidentiality of 12 each person counted.
 - (3) The department and each local government are prohibited from disclosing any personally identifying information about any homeless individual when there is reason to believe or evidence indicating that the homeless individual is an adult or minor victim of domestic violence, dating violence, sexual assault, or stalking or is the parent or guardian of a child victim of domestic violence, dating violence, sexual assault, stalking; or or revealing other confidential information regarding HIV/AIDS status, as found in RCW 70.02.220. The department and each local government shall not ask any homeless housing provider to disclose personally identifying information about any homeless individuals when the providers implementing those programs have reason to believe or evidence indicating that those clients are adult or minor victims of domestic violence, dating violence, sexual assault, or stalking or are the parents or guardians of child victims of domestic violence, dating violence, sexual assault, or stalking. Summary data for the provider's facility or program may be substituted.
 - (4) The Washington homeless census shall be conducted annually on a schedule created by the department. The department shall make summary data by county available to the public each year. This data, and its analysis, shall be included in the department's annual updated homeless housing program strategic plan.
- 35 (5) Based on the annual census and provider information from the 36 local government plans, the department shall, by the end of year 37 four, implement an online information and referral system to enable 38 local governments and providers to identify available housing for a 39 homeless person. The department shall work with local governments and

- their providers to develop a capacity for continuous case management to assist homeless persons.
 - (6) By the end of year four, the department shall implement an organizational quality management system.
- (7) Subject to the availability of amounts appropriated for this 5 specific purpose, the department, in collaboration with the 6 Washington state institute for public policy, must conduct a 7 statewide homeless study every ten years to better understand the 8 causes and characteristics of the homeless in Washington state and 9 help decision makers promote efforts toward housing stability. The 10 purpose of the study is to: Supplement the current point-in-time 11 census and homeless client management information system by 12 conducting face-to-face interviews with people who are homeless or 13 14 have recently received homelessness assistance to gather an in-depth assessment of why the individual is among the chronically homeless, 15 16 unaccompanied homeless youth, and unsheltered populations; review the 17 efficacy of current programs and services; and provide recommendations on the type and timing of health and human service 18 19 interventions needed for these populations to gain housing stability. The department and the Washington state institute for public policy 20 21 must develop a study proposal defining the study scope, methodology, 22 and costs for the legislature to review by January 1, 2019.
- 23 **Sec. 12.** RCW 43.185C.040 and 2015 c 69 s 25 are each amended to 24 read as follows:
 - (1) Six months after the first Washington homeless census, the department shall, in consultation with the interagency council on homelessness and the affordable housing advisory board, prepare and publish a ten-year homeless housing strategic plan which shall outline statewide goals and performance measures and shall be coordinated with the plan for homeless families with children required under RCW 43.63A.650. To guide local governments preparation of their first local homeless housing plans due December 31, 2005, the department shall issue by October 15, 2005, temporary guidelines consistent with this chapter and including the best available data on each community's homeless population. Local plans governments' ten-year homeless housing shall substantially inconsistent with the goals and program recommendations of the temporary guidelines and, when amended after 2005, the state strategic plan.

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1 (2) Program outcomes and performance measures and goals shall be 2 created by the department and reflected in the department's homeless 3 housing strategic plan as well as interim goals against which state 4 and local governments' performance may be measured, including:

- (a) By the end of year one, completion of the first census as described in RCW 43.185C.030;
- (b) By the end of each subsequent year, goals common to all local programs which are measurable and the achievement of which would move that community toward housing its homeless population; and
- (c) By July 1, 2015, reduction of the homeless population statewide and in each county by fifty percent.
- (3)(a) The department shall work in consultation with the interagency council on homelessness, the affordable housing advisory board, and the state advisory council on homelessness to develop performance measures that address the limitations of the annual point-in-time count on measuring the effectiveness of the document recording fee surcharge funds in supporting homeless programs. The department must report its findings and recommendations regarding the new performance measures to the appropriate committees of the legislature by December 1, 2017.
- 21 <u>(b) The department must implement at least three performance</u>
 22 <u>metrics, in addition to the point-in-time measurement, that measure</u>
 23 <u>the impact of surcharge funding on reducing homelessness by July 1,</u>
 24 2018.
 - (c) The joint legislative audit and review committee must review how the surcharge fees are expended to address homelessness, including a review of the related program performance measures and targets. The joint legislative audit and review committee must report its review findings by December 1, 2022, and update the review every five years thereafter.
 - (4) The department shall develop a consistent statewide data gathering instrument to monitor the performance of cities and counties receiving grants in order to determine compliance with the terms and conditions set forth in the grant application or required by the department.

The department shall, in consultation with the interagency council on homelessness and the affordable housing advisory board, report biennially to the governor and the appropriate committees of the legislature an assessment of the state's performance in furthering the goals of the state ten-year homeless housing strategic Code Rev/LL:roy

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- 1 plan and the performance of each participating local government in
- 2 creating and executing a local homeless housing plan which meets the
- 3 requirements of this chapter. To increase the effectiveness of the
- 4 report, the department must develop a process to ensure consistent
- 5 presentation, analysis, and explanation in the report, including
- 6 year-to-year comparisons, highlights of program successes and
- 7 challenges, and information that supports recommended strategy or
- 8 <u>operational changes.</u> The annual report may include performance
- 9 measures such as:
- 10 (a) The reduction in the number of homeless individuals and 11 families from the initial count of homeless persons;
- 12 (b) The reduction in the number of unaccompanied homeless youth.
- 13 "Unaccompanied homeless youth" has the same meaning as in RCW 14 43.330.702;
- 15 (c) The number of new units available and affordable for homeless
- 16 families by housing type;
- 17 (d) The number of homeless individuals identified who are not 18 offered suitable housing within thirty days of their request or 19 identification as homeless;
- 20 (e) The number of households at risk of losing housing who 21 maintain it due to a preventive intervention;
- 22 (f) The transition time from homelessness to permanent housing;
- 23 (g) The cost per person housed at each level of the housing 24 continuum;
- 25 (h) The ability to successfully collect data and report 26 performance;
- 27 (i) The extent of collaboration and coordination among public 28 bodies, as well as community stakeholders, and the level of community 29 support and participation;
 - (j) The quality and safety of housing provided; and
- 31 (k) The effectiveness of outreach to homeless persons, and their 32 satisfaction with the program.
- ((\(\frac{(++)}{4}\))) (5) Based on the performance of local homeless housing programs in meeting their interim goals, on general population changes and on changes in the homeless population recorded in the annual census, the department may revise the performance measures and goals of the state homeless housing strategic plan, set goals for years following the initial ten-year period, and recommend changes in local governments' plans.

- **Sec. 13.** RCW 43.185C.160 and 2005 c 485 s 1 are each amended to 2 read as follows:
 - (1) Each county shall create a homeless housing task force to develop a ((ten-year)) five-year homeless housing plan addressing short-term and long-term housing for homeless persons. The plan is due to the department on December 1, 2018, and must be updated every five years thereafter. The plan must include a local homelessness reduction goal for the county and an implementation plan to achieve the goal over the five-year plan period. The plan must also have a specific and more aggressive goal and implementation plan to reduce youth homelessness in the county that is consistent with state reduction strategies developed by the office of homeless youth prevention and protection programs.

Membership on the task force may include representatives of the counties, cities, towns, housing authorities, civic and faith organizations, schools, community networks, human services providers, law enforcement personnel, criminal justice personnel, including prosecutors, probation officers, and jail administrators, substance abuse treatment providers, mental health care providers, emergency health care providers, businesses, at large representatives of the community, and a homeless or formerly homeless individual.

In lieu of creating a new task force, a local government may designate an existing governmental or nonprofit body which substantially conforms to this section and which includes at least one homeless or formerly homeless individual to serve as its homeless representative. As an alternative to a separate plan, two or more local governments may work in concert to develop and execute a joint homeless housing plan, or to contract with another entity to do so according to the requirements of this chapter. While a local government has the authority to subcontract with other entities, the local government continues to maintain the ultimate responsibility for the homeless housing program within its borders.

A county may decline to participate in the program authorized in this chapter by forwarding to the department a resolution adopted by the county legislative authority stating the intention not to participate. A copy of the resolution shall also be transmitted to the county auditor and treasurer. If a county declines to participate, the department shall create and execute a local homeless housing plan for the county meeting the requirements of this chapter.

- 1 (2) In addition to developing a ((ten-year)) <u>five-year</u> homeless 2 housing plan, each task force shall establish guidelines consistent 3 with the statewide homeless housing strategic plan, as needed, for 4 the following:
 - (a) Emergency shelters;
 - (b) Short-term housing needs;
- 7 (c) Temporary encampments;
- 8 (d) Supportive housing for chronically homeless persons; and
- 9 (e) Long-term housing.

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- Guidelines must include, when appropriate, standards for health and safety and notifying the public of proposed facilities to house the homeless.
- 13 (3) Each county, including counties exempted from creating a new
 14 task force under subsection (1) of this section, shall report to the
 15 department ((of community, trade, and economic development)) such
 16 information as may be needed to ensure compliance with this chapter,
 17 including the annual report required in section 14 of this act.
- NEW SECTION. Sec. 14. A new section is added to chapter 43.185C RCW to read as follows:
 - (1) By February 1st of each year, the department must provide an update on the state's homeless housing strategic plan and its activities for the prior fiscal year. The report must include, but not be limited to, the following information:
 - (a) An assessment of the current condition of homelessness in Washington state and the state's performance in meeting the goals in the state homeless housing strategic plan;
 - (b) A report on the results of the annual homeless point-in-time census conducted statewide under RCW 43.185C.030;
- (c) The amount of federal, state, local, and private funds spent on homelessness assistance, categorized by funding source and the following major assistance types:
 - (i) Emergency shelter;
- 33 (ii) Homelessness prevention and rapid rehousing;
- 34 (iii) Permanent housing;
- 35 (iv) Permanent supportive housing;
- 36 (v) Transitional housing;
- 37 (vi) Services only; and
- (vii) Any other activity in which more than five hundred thousand dollars of category funds were expended;

- 1 (d) A report on the expenditures, performance, and outcomes of 2 state funds distributed through the consolidated homeless grant 3 program, including the grant recipient, award amount expended, use of 4 the funds, counties served, and households served;
- (e) A report on state and local homelessness document recording fee expenditure by county, including the total amount of fee spending, percentage of total spending from fees, number of people served by major assistance type, and amount of expenditures for private rental payments required in RCW 36.22.179;
- 10 (f) A report on the expenditures, performance, and outcomes of 11 the essential needs and housing support program meeting the 12 requirements of RCW 43.185C.220; and
- 13 (g) A report on the expenditures, performance, and outcomes of 14 the independent youth housing program meeting the requirements of RCW 15 43.63A.311.
- 16 (2) The report required in subsection (1) of this section must be 17 posted to the department's web site and may include links to updated 18 or revised information contained in the report.
- (3) By February 1st of each year, any local government receiving 19 for homelessness assistance or state or 20 state funds 21 homelessness document recording fees under RCW 36.22.178, 36.22.179, or 36.22.1791 must provide an annual report on the current condition 22 of homelessness in its jurisdiction, its performance in meeting the 23 goals in its local homeless housing plan, and any significant changes 24 25 made to the plan. The annual report must be posted on the department's web site. Along with each local government annual 26 report, the department must produce and post information on the local 27 government's homelessness spending from all sources by project during 28 29 the prior state fiscal year in a format similar to the department's report under subsection (1)(c) of this section. If a local government 30 31 fails to report or provides an inadequate or incomplete report, the department must take corrective action, which may include withholding 32 state funding for homelessness assistance to the local government to 33 enable the department to use such funds to contract with other public 34 or nonprofit entities to provide homelessness assistance within the 35 36 jurisdiction.
- 37 **Sec. 15.** RCW 36.22.1791 and 2011 c 110 s 3 are each amended to 38 read as follows:

(1) In addition to the surcharges authorized in RCW 36.22.178 and 36.22.179, and except as provided in subsection (2) of this section, the county auditor shall charge an additional surcharge of eight dollars for each document recorded, which is in addition to any other charge allowed by law. The funds collected under this section are to be distributed and used as follows:

- (a) The auditor shall remit ninety percent to the county to be deposited into a fund six percent of which may be used by the county for the collection and local distribution of these funds and administrative costs related to its homeless housing plan, and the remainder for programs that directly accomplish the goals of the county's local homeless housing plan, except that for each city in the county that elects, as authorized in RCW 43.185C.080, to operate its own local homeless housing program, a percentage of the surcharge assessed under this section equal to the percentage of the city's local portion of the real estate excise tax collected by the county must be transmitted at least quarterly to the city treasurer for use by the city for program costs that directly contribute to the goals of the city's local homeless housing plan.
- (b) The auditor shall remit the remaining funds to the state treasurer for deposit in the home security fund account. The department may use the funds for administering the program established in RCW 43.185C.020, including the costs of creating and updating the statewide homeless housing strategic plan, measuring performance, providing technical assistance to local governments, and managing the homeless housing grant program. Remaining funds may also be used to:
- (i) Provide housing and shelter for homeless people including, but not limited to: Grants to operate, repair, and staff shelters; grants to operate transitional housing; partial payments for rental assistance; consolidated emergency assistance; overnight youth shelters; grants and vouchers designated for victims of human trafficking and their families; and emergency shelter assistance; and
 - (ii) Fund the homeless housing grant program.
- 35 (2) The surcharge imposed in this section does not apply to 36 assignments or substitutions of previously recorded deeds of trust.
- **Sec. 16.** RCW 43.185C.240 and 2015 c 69 s 26 are each amended to 38 read as follows:

- 1 (1) As a means of efficiently and cost-effectively providing 2 housing assistance to very-low income and homeless households:
 - (a) Any local government that has the authority to issue housing vouchers, directly or through a contractor, using document recording surcharge funds collected pursuant to RCW 36.22.178, 36.22.179, or 36.22.1791 must:
 - (i)(A) Maintain an interested landlord list, which at a minimum, includes information on rental properties in buildings with fewer than fifty units;
 - (B) Update the list at least once per quarter;

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- (C) Distribute the list to agencies providing services to individuals and households receiving housing vouchers;
- (D) Ensure that a copy of the list or information for accessing the list online is provided with voucher paperwork; and
- (E) Communicate and interact with landlord and tenant associations located within its jurisdiction to facilitate development, maintenance, and distribution of the list to private rental housing landlords. The department must make reasonable efforts to ensure that local providers conduct outreach to private rental housing landlords each calendar quarter regarding opportunities to provide rental housing to the homeless and the availability of funds;
- (ii) Using cost-effective methods of communication, convene, on a semiannual or more frequent basis, landlords represented on the interested landlord list and agencies providing services to individuals and households receiving housing vouchers to identify successes, barriers, and process improvements. The local government is not required to reimburse any participants for expenses related to attendance;
- (iii) Produce data, limited to document recording fee uses and 29 expenditures, on a ((calendar)) <u>fiscal</u> year basis in consultation 30 31 with landlords represented on the interested landlord list 32 agencies providing services to individuals and households receiving housing vouchers, that include the following: Total amount expended 33 from document recording fees; amount expended on, number 34 households that received, and number of housing vouchers issued in 35 each of the private, public, and nonprofit markets; amount expended 36 number of households that received, and number of housing 37 placement payments provided in each of the private, public, and 38 39 nonprofit markets; amount expended on and number of eviction 40 prevention services provided in the private market; amount expended

- 1 on and number of other tenant-based rent assistance services provided in the private market; and amount expended on and number of services 2 provided to unaccompanied homeless youth. If these data elements are 3 not readily available, the reporting government may request the 4 department to use the sampling methodology established pursuant to 5 6 (c)(iii) of this subsection to obtain the data; and
 - (iv) Annually submit the ((calendar)) fiscal year data to the department ((by October 1st, with preliminary data submitted by October 1, 2012, and full calendar year data submitted beginning October 1, 2013)).
 - (b) Any local government receiving more than three million five hundred thousand dollars during the previous ((calendar)) fiscal year from document recording surcharge funds collected pursuant to RCW 36.22.178, 36.22.179, and 36.22.1791, must apply to the Washington state quality award program, or similar Baldrige assessment organization, for an independent assessment of its management, accountability, and performance system. The assessment may be a lite assessment. After submitting an application, a local government is required to reapply at least every two years.
- 20 (c) The department must:

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- (i) Require contractors that provide housing vouchers to distribute the interested landlord list created by the appropriate local government to individuals and households receiving the housing vouchers;
- (ii) Convene a stakeholder group by March 1, 2017, consisting of homeless housing advocates, real estate industry representatives, cities, counties, and the department to meet to discuss long-term funding strategies for homeless housing programs that do not include a surcharge on document recording fees. The stakeholder group must provide a report of its findings to the legislature by December 1, 2017;
- (iii) Develop a sampling methodology to obtain data required 32 under this section when a local government or contractor does not have such information readily available. The process for developing 34 the sampling methodology must include providing notification to and 35 36 the opportunity for public comment by local governments issuing housing vouchers, landlord association representatives, and agencies 37 providing services to individuals and households receiving housing vouchers;

- 1 (iv) Develop a report, limited to document recording fee uses and expenditures, on a ((calendar)) fiscal year basis that may include 2 3 consultation with local governments, landlord representatives, and agencies providing services to individuals and 4 households receiving housing vouchers, that includes the following: 5 6 Total amount expended from document recording fees; amount expended 7 on, number of households that received, and number of housing vouchers issued in each of the private, public, and nonprofit 8 markets; amount expended on, number of households that received, and 9 number of housing placement payments provided in each of the private, 10 11 public, and nonprofit markets; amount expended on and number of 12 eviction prevention services provided in the private market; the total amount of funds set aside for private rental housing payments 13 14 as required in RCW 36.22.179(1)(b); and amount expended on and number of other tenant-based rent assistance services provided in the 15 16 private market. The information in the report must include data 17 submitted by local governments and data on all additional document recording fee activities for which the department contracted that 18 19 were not otherwise reported. The data, samples, and sampling methodology used to develop the report must be made available upon 20 21 request and for the audits required in this section; 22
 - (v) Annually submit the ((calendar)) <u>fiscal</u> year report to the legislature by ((December 15th, with a preliminary report submitted by December 15, 2012, and full calendar year reports submitted beginning December 15, 2013)) February 1st of each year; and

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- (vi) Work with the Washington state quality award program, local governments, and any other organizations to ensure the appropriate scheduling of assessments for all local governments meeting the criteria described in $((subsection \ (1)))(b)$ of this ((section)) subsection.
- (d) The office of financial management must secure an independent audit of the department's data and expenditures of state funds received under RCW 36.22.179(1)(b) on an annual basis. The independent audit must review a random sample of local governments, contractors, and housing providers that is geographically demographically diverse. The independent auditor must meet with the department and a landlord representative to review the preliminary audit and provide the department and the landlord representative with the opportunity to include written comments regarding the findings that must be included with the audit. The first audit of the S-2534.1/17Code Rev/LL:roy 35

- 1 department's data and expenditures will be for calendar year 2014 and is due July 1, 2015. Each audit thereafter will be due July 1st 2 following the department's submission of the report to 3 legislature. If the independent audit finds that the department has 4 failed to set aside at least forty-five percent of the funds received 5 6 under RCW 36.22.179(1)(b) after June 12, 2014, for private rental 7 housing payments, the independent auditor must notify the department and the office of financial management of its finding. In addition, 8 the independent auditor must make recommendations to the office of 9 financial management and the legislature on alternative means of 10 11 distributing the funds to meet the requirements of RCW 12 36.22.179(1)(b).
 - (e) The office of financial management must contract with an independent auditor to conduct a performance audit of the programs funded by document recording surcharge funds collected pursuant to RCW 36.22.178, 36.22.179, and 36.22.1791. The audit must provide findings to determine if the funds are being used effectively, efficiently, and for their intended purpose. The audit must review the department's performance in meeting all statutory requirements related to document recording surcharge funds including, but not limited to, the data the department collects, the timeliness and quality of required reports, and whether the data and required reports provide adequate information and accountability for the use of the document recording surcharge funds. The audit must include recommendations for policy and operational improvements to the use of document recording surcharges by counties and the department. The performance audit must be submitted to the legislature by December 1, 2016.
 - (2) For purposes of this section:
 - (a) "Housing placement payments" means one-time payments, such as first and last month's rent and move-in costs, funded by document recording surcharges collected pursuant to RCW 36.22.178, 36.22.179, or 36.22.1791 that are made to secure a unit on behalf of a tenant.
 - (b) "Housing vouchers" means payments, including private rental housing payments, funded by document recording surcharges collected pursuant to RCW 36.22.178, 36.22.179, or 36.22.1791 that are made by a local government or contractor to secure: (i) A rental unit on behalf of an individual tenant; or (ii) a block of units on behalf of multiple tenants.

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- 1 (c) "Interested landlord list" means a list of landlords who have 2 indicated to a local government or contractor interest in renting to 3 individuals or households receiving a housing voucher funded by 4 document recording surcharges.
 - (d) "Private rental housing" means housing owned by a private landlord and does not include housing owned by a nonprofit housing entity or government entity.
 - (3) This section expires June 30, 2019.

- **Sec. 17.** RCW 82.14.530 and 2015 3rd sp.s. c 24 s 701 are each 10 amended to read as follows:
 - (1)(a) A county legislative authority may submit an authorizing proposition to the county voters at a special or general election and, if the proposition is approved by a majority of persons voting, impose a sales and use tax in accordance with the terms of this chapter. The title of each ballot measure must clearly state the purposes for which the proposed sales and use tax will be used. The rate of tax under this section may not exceed one-tenth of one percent of the selling price in the case of a sales tax, or value of the article used, in the case of a use tax.
 - (b)(((i) If a county with a population of one million five hundred thousand or less)) If a county has not imposed the full tax rate authorized under (a) of this subsection within two years of October 9, 2015, any city legislative authority located in that county may submit an authorizing proposition to the city voters at a special or general election and, if the proposition is approved by a majority of persons voting, impose the whole or remainder of the sales and use tax rate in accordance with the terms of this chapter. The title of each ballot measure must clearly state the purposes for which the proposed sales and use tax will be used. The rate of tax under this section may not exceed one-tenth of one percent of the selling price in the case of a sales tax, or value of the article used, in the case of a use tax.
 - (((ii) If a county with a population of greater than one million five hundred thousand has not imposed the full tax authorized under (a) of this subsection within three years of October 9, 2015, any city legislative authority located in that county may submit an authorizing proposition to the city voters at a special or general election and, if the proposition is approved by a majority of persons voting, impose the whole or remainder of the sales and use tax rate

- in accordance with the terms of this chapter. The title of each
 ballot measure must clearly state the purposes for which the proposed
 sales and use tax will be used. The rate of tax under this section
 may not exceed one-tenth of one percent of the selling price in the
 case of a sales tax, or value of the article used, in the case of a
 use tax.))
 - (c) If a county imposes a tax authorized under (a) of this subsection after a city located in that county has imposed the tax authorized under (b) of this subsection, the county must provide a credit against its tax for the full amount of tax imposed by a city.
 - (d) The taxes authorized in this subsection are in addition to any other taxes authorized by law and must be collected from persons who are taxable by the state under chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the county for a county's tax and within a city for a city's tax.
- 16 (2)(a) Notwithstanding subsection (4) of this section, a minimum 17 of sixty percent of the moneys collected under this section must be 18 used for the following purposes:
- 19 (i) Constructing affordable housing, which may include new units 20 of affordable housing within an existing structure, and facilities 21 providing housing-related services; or
- 22 (ii) Constructing mental and behavioral health-related 23 facilities; or
 - (iii) Funding the operations and maintenance costs of new units of affordable housing and facilities where housing-related programs are provided, or newly constructed evaluation and treatment centers.
 - (b) The affordable housing and facilities providing housing-related programs in (a)(i) of this subsection may only be provided to persons within any of the following population groups whose income is at or below sixty percent of the median income of the county imposing the tax:
- 32 (i) Persons with mental illness;
- 33 (ii) Veterans;

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- 34 (iii) Senior citizens;
- 35 (iv) Homeless, or at-risk of being homeless, families with 36 children;
- 37 (v) Unaccompanied homeless youth or young adults;
- 38 (vi) Persons with disabilities; or
- 39 (vii) Domestic violence survivors.

- 1 (c) The remainder of the moneys collected under this section must 2 be used for the operation, delivery, or evaluation of mental and 3 behavioral health treatment programs and services or housing-related 4 services.
- 5 (3) A county that imposes the tax under this section must consult 6 with a city before the county may construct any of the facilities 7 authorized under subsection (2)(a) of this section within the city 8 limits.
- 9 (4) A county that has not imposed the tax authorized under RCW 82.14.460 prior to October 9, 2015, but imposes the tax authorized under this section after a city in that county has imposed the tax authorized under RCW 82.14.460 prior to October 9, 2015, must enter into an interlocal agreement with that city to determine how the services and provisions described in subsection (2) of this section will be allocated and funded in the city.
 - (5) To carry out the purposes of subsection (2)(a) and (b) of this section, the legislative authority of the county or city imposing the tax has the authority to issue general obligation or revenue bonds within the limitations now or hereafter prescribed by the laws of this state, and may use, and is authorized to pledge, up to fifty percent of the moneys collected under this section for repayment of such bonds, in order to finance the provision or construction of affordable housing, facilities where housing-related programs are provided, or evaluation and treatment centers described in subsection (2)(a)(iii) of this section.
- 26 (6)(a) Moneys collected under this section may be used to offset 27 reductions in state or federal funds for the purposes described in 28 subsection (2) of this section.
- 29 (b) No more than ten percent of the moneys collected under this 30 section may be used to supplant existing local funds.
- NEW SECTION. Sec. 18. Section 2 of this act expires January 1, 2030."

<u>2SSB 5254</u> - S AMD **190** By Senator Fain

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PULLED 04/05/2017

On page 1, line 3 of the title, after "programs;" strike the remainder of the title and insert "amending RCW 36.70A.115, Code Rev/LL:roy

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- 1 36.70A.215, 36.70A.070, 47.80.023, 36.70A.210, 43.62.035, 36.22.179,
- 2 82.46.037, 43.185C.030, 43.185C.040, 43.185C.160, 36.22.1791,
- 3 43.185C.240, and 82.14.530; adding a new section to chapter 36.70A
- 4 RCW; adding a new section to chapter 43.185C RCW; creating a new
- 5 section; and providing an expiration date."
 - <u>EFFECT:</u> (1) Removes a new provision requiring an evaluation of how existing zoning and land use regulations are promoting or hindering affordable housing goals.
 - (2) Expires the amendments to the buildable lands program in the bill in 2029.
 - (3) Adds that the buildable lands program guidance developed by Commerce must evaluate how existing zoning and land use regulations are promoting or hindering affordable housing goals.
 - (4) Removes a new provision allowing cities and the governor to appeal the denial of a proposed update, revision, or amendment of a countywide planning policy to the growth management hearings board.
 - (5) Removes sections creating a new property tax exemption program to preserve affordable housing.
 - (6) Removes sections amending the state environmental policy act with respect to infill development and environmental impact statements.
 - (7) Removes an amendment to the affordable housing for all surcharge that would have allowed up to six percent of funds to be used by counties for local distribution to its homeless housing plan.

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