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HOUSE BILL 1730

State of Washington 65th Legislature 2017 Regular Session

By Representatives Jinkins, Appleton, Fey, Frame, Tharinger, Tarleton, and Pollet; by request of Office of Financial Management

Read first time 01/27/17. Referred to Committee on Finance.

AN ACT Relating to enacting an excise tax on capital gains to improve the fairness of Washington's tax system and provide funding for the education legacy trust account; adding a new section to chapter 82.04 RCW; adding a new chapter to Title 82 RCW; creating a new section; and prescribing penalties.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 10 (1) "Adjusted capital gain" means federal net long-term capital 11 gain:
- 12 (a) Plus any loss from a sale or exchange that is exempt from the 13 tax imposed in this chapter, to the extent such loss was included in 14 calculating federal net long-term capital gain; and
 - (b) Less any gain from a sale or exchange that is exempt from the tax imposed in this chapter, to the extent such gain was included in calculating federal net long-term capital gain.
- 18 (2) "Capital asset" has the same meaning as provided by Title 26 19 U.S.C. Sec. 1221 of the internal revenue code and also includes any 20 other property if the sale or exchange of the property results in a

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- 1 gain that is treated as a long-term capital gain under Title 26 2 U.S.C. Sec. 1231 or any other provision of the internal revenue code.
- 3 (3) "Federal net long-term capital gain" means the net long-term 4 capital gain reportable for federal income tax purposes.
 - (4) "Individual" means a natural person.

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- (5) "Internal revenue code" means the United States internal revenue code of 1986, as amended, as of the effective date of this section, or such subsequent date as the department may provide by rule consistent with the purpose of this chapter.
- 10 (6) "Long-term capital asset" means a capital asset that is held 11 for more than one year.
 - (7)(a) "Resident" means an individual:
 - (i) Who is domiciled in this state during the taxable year, unless the individual (A) maintained no permanent place of abode in this state during the entire taxable year, (B) maintained a permanent place of abode outside of this state during the entire taxable year, and (C) spent in the aggregate not more than thirty days of the taxable year in this state; or
- (ii) Who is not domiciled in this state during the taxable year but maintained a place of abode and was physically present in this state for more than one hundred eighty-three days during the taxable year.
- (b) For purposes of this subsection, "day" includes any portion of a day, except that a continuous period of twenty-four hours or less may not constitute more than one day.
 - (c) An individual who is a resident under (a) of this subsection is a resident for that portion of a taxable year in which the individual was domiciled in this state or maintained a place of abode in this state.
- 30 (8) "Taxable year" means the taxpayer's taxable year as 31 determined under the internal revenue code.
- 32 (9) "Taxpayer" means an individual subject to tax under this 33 chapter.
- 34 (10) "Washington capital gains" means an individual's adjusted 35 capital gains allocated to this state as provided in section 106 of 36 this act, less:
 - (a) Twenty-five thousand dollars; or
- 38 (b) Fifty thousand dollars for individuals filing joint returns 39 under this chapter.

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NEW SECTION. Sec. 2. (1) Beginning January 1, 2018, a tax is imposed on all individuals for the privilege of selling or exchanging long-term capital assets, or receiving Washington capital gains. The tax equals seven and nine-tenths percent multiplied by the individual's Washington capital gains.

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savings vehicle;

- 6 (2) If an individual's Washington capital gains are less than 7 zero for a taxable year, no tax is due under this section. No such 8 losses may be carried back or carried forward to another taxable 9 year.
- 10 (3)(a) The tax imposed in this section applies to (i) the sale or 11 exchange of long-term capital assets owned by the taxpayer, whether 12 the taxpayer was the legal or a beneficial owner of such assets at 13 the time of the sale or exchange, or (ii) Washington capital gains 14 otherwise realized by the taxpayer.
- 15 (b) For purposes of this chapter, an individual is a beneficial
 16 owner of long-term capital assets held by an entity that is a pass17 through or disregarded entity for federal tax purposes, such as a
 18 partnership, limited liability company, S-corporation, or trust, to
 19 the extent of the individual's ownership interest in the entity as
 20 reported for federal income tax purposes.
- NEW SECTION. **Sec. 3.** This chapter does not apply to the sale or exchange of:
- (1) Any residential dwelling, which means property consisting solely of a single-family residence, a residential condominium unit, a residential cooperative unit, or a floating home as defined in RCW 82.45.032;
- 27 (2) Assets held under a retirement savings account under Title 26 U.S.C. Sec. 401(k) of the internal revenue code, a tax-sheltered 28 annuity or a custodial account described in Title 26 U.S.C. Sec. 29 30 403(b) of the internal revenue code, a deferred compensation plan 31 under Title 26 U.S.C. Sec. 457(b) of the internal revenue code, an individual retirement account or an individual retirement annuity 32 described in Title 26 U.S.C. Sec. 408 of the internal revenue code, a 33 Roth individual retirement account described in Title 26 U.S.C. Sec. 34 35 408A of the internal revenue code, an employee defined contribution program, an employee defined benefit plan, or a similar retirement 36

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(3) Assets pursuant to or under imminent threat of condemnation proceedings by the United States, the state or any of its political subdivisions, or a municipal corporation;

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- (4) Cattle, horses, or breeding livestock held for more than twelve months if for the taxable year of the sale or exchange, more than fifty percent of the taxpayer's gross income for the taxable year, including from the sale or exchange of capital assets, is from farming or ranching;
- (5) Agricultural land by an individual who has regular, continuous, and substantial involvement in the operation of the agricultural land that meets the criteria for material participation in an activity under Title 26 U.S.C. Sec. 469(h) of the internal revenue code for the ten years prior to the date of the sale or exchange of the agricultural land;
- 15 (6) Property used in a trade or business if the property 16 qualifies for an income tax deduction under Title 26 U.S.C. Sec. 167 17 or 179 of the internal revenue code; and
- (7) Timber, or the receipt of Washington capital gains 18 dividends and distributions from real estate investment trusts 19 derived from gains from the sale or exchange of timber. "Timber" 20 21 means forest trees, standing or down, on privately or publicly owned land, and includes Christmas trees and short-rotation hardwoods. The 22 sale or exchange of timber includes the cutting or disposal of timber 23 24 qualifying for capital gains treatment under Title 26 U.S.C. Sec. 25 631(a) or (b) of the internal revenue code.
- NEW SECTION. Sec. 4. The tax imposed under this chapter is in addition to any other taxes imposed by the state or any of its political subdivisions, or a municipal corporation, with respect to the same sale or exchange, including the taxes imposed in or under the authority of chapter 82.04, 82.08, 82.12, 82.14, 82.45, or 82.46 RCW.
- NEW SECTION. Sec. 5. In computing tax, there may be deducted from the measure of tax amounts that the state is prohibited from taxing under the Constitution of this state or the Constitution or laws of the United States.
- NEW SECTION. Sec. 6. (1) For purposes of the tax imposed under this chapter, adjusted capital gains are allocated as follows:

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(a) Adjusted capital gains from the sale or exchange of real property are allocated to this state if the real property is located in this state or a majority of the fair market value of the real property is located in this state.

- (b) Adjusted capital gains from the sale or exchange of tangible personal property are allocated to this state if the property was located in this state at the time of the sale or exchange. Adjusted capital gains from the sale or exchange of tangible personal property are also allocated to this state even though the property was not located in this state at the time of the sale or exchange if:
- (i) The property was located in the state at any time during the taxable year in which the sale or exchange occurred or the immediately preceding taxable year;
- (ii) The taxpayer was a resident at the time the sale or exchange occurred; and
- (iii) The taxpayer is not subject to the payment of an income or excise tax legally imposed on the adjusted capital gain by another taxing jurisdiction.
- (c) Adjusted capital gains derived from intangible personal property are allocated to this state if the taxpayer was domiciled in this state at the time the sale or exchange occurred.
- (2)(a) A credit is allowed against the tax imposed in section 102 of this act equal to the amount of any legally imposed income or excise tax paid by the taxpayer to another taxing jurisdiction on capital gains derived from capital assets within the other taxing jurisdiction to the extent such capital gains are included in the taxpayer's Washington capital gains. The amount of credit under this subsection may not exceed the total amount of tax due under this chapter, and there is no carryback or carryforward of any unused credits.
- 31 (b) As used in this section, "taxing jurisdiction" means a state 32 of the United States other than the state of Washington, the District 33 of Columbia, the Commonwealth of Puerto Rico, any territory or 34 possession of the United States, or any foreign country or political 35 subdivision of a foreign country.
- NEW SECTION. Sec. 7. (1) Except as otherwise provided in this section or RCW 82.32.080, taxpayers owing tax under this chapter must file, on forms prescribed by the department, a return with the

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department on or before the date the taxpayer's federal income tax return for the taxable year is required to be filed.

- (2) In addition to the Washington return required to be filed under subsection (1) of this section, taxpayers owing tax under this chapter must file with the department on or before the date the federal return is required to be filed a copy of the federal income tax return along with all schedules and supporting documentation.
- (3) Each taxpayer required to file a return under this section must, without assessment, notice, or demand, pay any tax due thereon to the department on or before the date fixed for the filing of the return, regardless of any filing extension. If any tax due under this chapter is not paid by the due date, interest and penalties as provided in chapter 82.32 RCW apply to the deficiency.
- (4) The department may by rule require that certain individuals and other persons file, at times and on forms prescribed by the department, informational returns for any period.
- (5) If a taxpayer has obtained an extension of time for filing the federal income tax return for the taxable year, the taxpayer is entitled to the same extension of time for filing the return required under this section if the taxpayer provides the department, before the due date provided in subsection (1) of this section, the extension confirmation number or other evidence satisfactory to the department confirming the federal extension. An extension under this subsection for the filing of a return under this chapter is not an extension of time to pay the tax due under this chapter.
- NEW SECTION. Sec. 8. (1) If the federal income tax liabilities of both spouses are determined on a joint federal return for the taxable year, they must file a joint return under this chapter.
 - (2) Except as otherwise provided in this subsection, if the federal income tax liability of either spouse is determined on a separate federal return for the taxable year, they must file separate returns under this chapter. State registered domestic partners may file a joint return under this chapter even if they filed separate federal returns for the taxable year.
- 35 (3) In any case in which a joint return is filed under this 36 section, the liability of each spouse or state registered domestic 37 partner is joint and several, unless:

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- 1 (a) The spouse is relieved of liability for federal tax purposes 2 as provided under Title 26 U.S.C. Sec. 6015 of the internal revenue 3 code; or
- 4 (b) The department determines that the domestic partner qualifies 5 for relief as provided by rule of the department. Such rule, to the 6 extent possible without being inconsistent with this chapter, must 7 follow Title 26 U.S.C. Sec. 6015.
- 8 Sec. 9. To the extent not inconsistent with the NEW SECTION. provisions of this chapter, the following statutes apply to the 9 10 administration of taxes imposed under this chapter: RCW 82.32.050, 11 82.32.055, 82.32.060, 82.32.070, 82.32.080, 82.32.085, 82.32.090, 12 82.32.100, 82.32.105, 82.32.110, 82.32.117, 82.32.120, 82.32.130, 13 82.32.135, 82.32.150, 82.32.160, 82.32.170, 82.32.180, 82.32.190, 82.32.200, 82.32.210, 82.32.212, 82.32.220, 82.32.230, 82.32.235, 14 15 82.32.237, 82.32.240, 82.32.245, 82.32.265, 82.32.300, 82.32.310, 16 82.32.320, 82.32.330, 82.32.340, 82.32.350, 82.32.360, 82.32.410, 17 82.32.805, and 82.32.808.
- NEW SECTION. Sec. 10. (1) Any taxpayer who knowingly attempts to evade payment of the tax imposed under this chapter is guilty of a class C felony as provided in chapter 9A.20 RCW.
- 21 (2) Any taxpayer who knowingly fails to pay tax, make returns, 22 keep records, or supply information, as required under this title, is 23 guilty of a gross misdemeanor as provided in chapter 9A.20 RCW.
- NEW SECTION. Sec. 11. RCW 82.32.805 and 82.32.808 do not apply to the new tax preferences, as defined in RCW 82.32.805, created in section 3, chapter . . ., Laws of 2017 (section 3 of this act).
- NEW SECTION. Sec. 12. (1) All revenue from taxes collected under this chapter, including penalties and interest on such taxes, except as provided in subsection (2) of this section must be deposited in the education legacy trust account created in RCW 83.100.230.
- 32 (2) Any revenue from taxes collected under this chapter, 33 including penalties and interest on such taxes, in excess of nine 34 hundred million dollars in each fiscal year must be deposited into 35 the school investment fund hereby created in the state treasury. 36 Moneys in the fund may only be transferred into the education legacy

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- 1 trust account created in RCW 83.100.230 when revenue collections
- 2 under this chapter are below nine hundred million dollars in a fiscal
- 3 year.
- 4 <u>NEW SECTION.</u> **Sec. 13.** A new section is added to chapter 82.04
- 5 RCW to read as follows:
- 6 (1) A deduction is allowed against a person's gross income of the
- 7 business to the extent necessary to avoid taxing the same amounts
- 8 under this chapter and section 102 of this act.
- 9 (2) This section is not subject to:
- 10 (a) The expiration date provisions in RCW 82.32.805; and
- 11 (b) The tax preference performance statement requirements in RCW
- 12 82.32.808 (1) through (5).
- 13 <u>NEW SECTION.</u> **Sec. 14.** Notwithstanding any common law rule of
- 14 strict construction of statutes imposing taxes, this act, being
- 15 necessary for the welfare of the state and its inhabitants, must be
- 16 liberally construed in support of application of the tax.
- 17 <u>NEW SECTION.</u> **Sec. 15.** If any provision of this act or its
- 18 application to any person or circumstance is held invalid, the
- 19 remainder of the act or the application of the provision to other
- 20 persons or circumstances is not affected.
- 21 <u>NEW SECTION.</u> **Sec. 16.** Sections 1 through 12 of this act
- 22 constitute a new chapter in Title 82 RCW.

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