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SUBSTITUTE HOUSE BILL 2319

State of Washington 65th Legislature 2018 Regular Session

By House Technology & Economic Development (originally sponsored by Representatives Doglio, Hudgins, Tarleton, Fey, Wylie, Fitzgibbon, Dolan, Ryu, and Appleton)

READ FIRST TIME 01/29/18.

- 1 AN ACT Relating to energy conservation programs under the energy
- 2 independence act; and amending RCW 19.285.040.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 4 **Sec. 1.** RCW 19.285.040 and 2017 c 315 s 2 are each amended to 5 read as follows:
 - (1) Each qualifying utility shall pursue all available conservation that is cost-effective, reliable, and feasible.
- (a) By January 1, 2010, using methodologies consistent with those 8 used by the Pacific Northwest electric power and conservation 9 planning council in the most recently published regional power plan 10 11 as it existed on June 12, 2014, or a subsequent date as may be provided by the department or the commission by rule, each qualifying 12 13 utility shall identify its achievable cost-effective conservation 14 potential through 2019. Nothing in the rule adopted under this subsection precludes a qualifying utility from using its utility 15 16 specific conservation measures, values, and assumptions 17 identifying its achievable cost-effective conservation potential. At least every two years thereafter, the qualifying utility shall review 18 19 and update this assessment for the subsequent ten-year period.
- 20 (b) Beginning January 2010, each qualifying utility shall 21 establish and make publicly available a biennial acquisition target

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for cost-effective conservation consistent with its identification of achievable opportunities in (a) of this subsection, and meet that target during the subsequent two-year period. At a minimum, each biennial target must be no lower than the qualifying utility's pro rata share for that two-year period of its cost-effective conservation potential for the subsequent ten-year period.

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- (c)(i) Except as provided in (c)(ii) and (iii) of this subsection, beginning on January 1, 2014, cost-effective conservation achieved by a qualifying utility in excess of its biennial acquisition target may be used to help meet the immediately subsequent two biennial acquisition targets, such that no more than twenty percent of any biennial target may be met with excess conservation savings.
- (ii) Beginning January 1, 2014, a qualifying utility may use single large facility conservation savings in excess of its biennial target to meet up to an additional five percent of the immediately subsequent two biennial acquisition targets, such that no more than twenty-five percent of any biennial target may be met with excess conservation savings allowed under all of the provisions of this section combined. For the purposes of this subsection (1)(c)(ii), "single large facility conservation savings" means cost-effective conservation savings achieved in a single biennial period at the premises of a single customer of a qualifying utility whose annual electricity consumption prior to the conservation savings exceeded five average megawatts.
- (iii) Beginning January 1, 2012, and until December 31, 2017, a qualifying utility with an industrial facility located in a county with a population between ninety-five thousand and one hundred fifteen thousand that is directly interconnected with electricity facilities that are capable of carrying electricity at transmission voltage may use cost-effective conservation from that industrial facility in excess of its biennial acquisition target to help meet the immediately subsequent two biennial acquisition targets, such that no more than twenty-five percent of any biennial target may be met with excess conservation savings allowed under all of the provisions of this section combined.
- (d) In meeting its conservation targets, a qualifying utility may count high-efficiency cogeneration owned and used by a retail electric customer to meet its own needs. High-efficiency cogeneration is the sequential production of electricity and useful thermal energy

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- 1 from a common fuel source, where, under normal operating conditions,
- 2 the facility has a useful thermal energy output of no less than
- 3 thirty-three percent of the total energy output. The reduction in
- 4 load due to high-efficiency cogeneration shall be: (i) Calculated as
- 5 the ratio of the fuel chargeable to power heat rate of the
- 6 cogeneration facility compared to the heat rate on a new and clean
- 7 basis of a best-commercially available technology combined-cycle
- 8 natural gas-fired combustion turbine; and (ii) counted towards
- 9 meeting the biennial conservation target in the same manner as other
- 10 conservation savings.
- 11 (e) (i) Beginning January 1, 2020, in meeting its conservation
- 12 <u>targets under this section</u>, an investor-owned utility must offer the
- 13 <u>following program options:</u>
- 14 (A) A meter-based performance program option that links customer
- 15 conservation incentives directly to energy savings by measuring the
- 16 overall reduction in electricity consumption; and
- 17 (B) An energy performance baseline program option that uses
- 18 <u>buildings' current electric energy use to calculate financial</u>
- 19 <u>incentives to achieve greater energy savings in existing residential</u>
- 20 and nonresidential building stock that fall below the current
- 21 <u>standards of the Washington state energy code as established pursuant</u>
- 22 to chapter 19.27A RCW;
- 23 (ii) In the interest of protecting personally identifying
- 24 <u>information collected or otherwise acquired in implementing the</u>
- 25 program options under (e)(i) of this subsection, investor-owned
- 26 utilities must exercise the same care as provided in RCW
- 27 <u>19.27A.170(2)</u>.
- 28 <u>(f)</u> The commission may determine if a conservation program
- 29 implemented by an investor-owned utility is cost-effective based on
- 30 the commission's policies and practice.
- 31 $((\frac{f}{f}))$ (g) The commission may rely on its standard practice for
- 32 review and approval of investor-owned utility conservation targets
- 33 and for the authorization of programs established under (e) of this
- 34 <u>subsection</u>.
- 35 (2)(a) Except as provided in (j) of this subsection, each
- 36 qualifying utility shall use eligible renewable resources or acquire
- 37 equivalent renewable energy credits, or any combination of them, to
- 38 meet the following annual targets:
- 39 (i) At least three percent of its load by January 1, 2012, and
- 40 each year thereafter through December 31, 2015;

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1 (ii) At least nine percent of its load by January 1, 2016, and 2 each year thereafter through December 31, 2019; and

- (iii) At least fifteen percent of its load by January 1, 2020, and each year thereafter.
 - (b) A qualifying utility may count distributed generation at double the facility's electrical output if the utility: (i) Owns or has contracted for the distributed generation and the associated renewable energy credits; or (ii) has contracted to purchase the associated renewable energy credits.
 - (c) In meeting the annual targets in (a) of this subsection, a qualifying utility shall calculate its annual load based on the average of the utility's load for the previous two years.
 - (d) A qualifying utility shall be considered in compliance with an annual target in (a) of this subsection if: (i) The utility's weather-adjusted load for the previous three years on average did not increase over that time period; (ii) after December 7, 2006, the utility did not commence or renew ownership or incremental purchases of electricity from resources other than coal transition power or renewable resources other than on a daily spot price basis and the electricity is not offset by equivalent renewable energy credits; and (iii) the utility invested at least one percent of its total annual retail revenue requirement that year on eligible renewable resources, renewable energy credits, or a combination of both.
 - (e) The requirements of this section may be met for any given year with renewable energy credits produced during that year, the preceding year, or the subsequent year. Each renewable energy credit may be used only once to meet the requirements of this section.
 - (f) In complying with the targets established in (a) of this subsection, a qualifying utility may not count:
- (i) Eligible renewable resources or distributed generation where the associated renewable energy credits are owned by a separate entity; or
 - (ii) Eligible renewable resources or renewable energy credits obtained for and used in an optional pricing program such as the program established in RCW 19.29A.090.
 - (g) Where fossil and combustible renewable resources are cofired in one generating unit located in the Pacific Northwest where the cofiring commenced after March 31, 1999, the unit shall be considered to produce eligible renewable resources in direct proportion to the

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1 percentage of the total heat value represented by the heat value of 2 the renewable resources.

- (h)(i) A qualifying utility that acquires an eligible renewable resource or renewable energy credit may count that acquisition at one and two-tenths times its base value:
- (A) Where the eligible renewable resource comes from a facility that commenced operation after December 31, 2005; and
- 8 (B) Where the developer of the facility used apprenticeship 9 programs approved by the council during facility construction.
- 10 (ii) The council shall establish minimum levels of labor hours to 11 be met through apprenticeship programs to qualify for this extra 12 credit.
 - (i) A qualifying utility shall be considered in compliance with an annual target in (a) of this subsection if events beyond the reasonable control of the utility that could not have been reasonably anticipated or ameliorated prevented it from meeting the renewable energy target. Such events include weather-related damage, mechanical failure, strikes, lockouts, and actions of a governmental authority that adversely affect the generation, transmission, or distribution of an eligible renewable resource under contract to a qualifying utility.
 - (j)(i) Beginning January 1, 2016, only a qualifying utility that owns or is directly interconnected to a qualified biomass energy facility may use qualified biomass energy to meet its compliance obligation under this subsection.
 - (ii) A qualifying utility may no longer use electricity and associated renewable energy credits from a qualified biomass energy facility if the associated industrial pulping or wood manufacturing facility ceases operation other than for purposes of maintenance or upgrade.
 - (k) An industrial facility that hosts a qualified biomass energy facility may only transfer or sell renewable energy credits associated with qualified biomass energy generated at its facility to the qualifying utility with which it is directly interconnected with facilities owned by such a qualifying utility and that are capable of carrying electricity at transmission voltage. The qualifying utility may only use an amount of renewable energy credits associated with qualified biomass energy that are equivalent to the proportionate amount of its annual targets under (a)(ii) and (iii) of this subsection that was created by the load of the industrial facility. A

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qualifying utility that owns a qualified biomass energy facility may not transfer or sell renewable energy credits associated with qualified biomass energy to another person, entity, or qualifying utility.

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(3) Utilities that become qualifying utilities after December 31, 2006, shall meet the requirements in this section on a time frame comparable in length to that provided for qualifying utilities as of December 7, 2006.

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